

VIA ELECTRONIC FILING

September 7, 2016

Public Utility Commission of Oregon 201 High Street SE, Suite 100 Salem, OR 97301-1166

Attn: Filing Center

RE: UE ___ - PacifiCorp's Motion for a Modified Protective Order

EXPEDITED CONSIDERATION REQUESTED

PacifiCorp d/b/a Pacific Power (Company) anticipates filing Advice Letter 16-011 on or around September 9, 2016, seeking approval for Schedule 203 – Renewable Resource Deferral Supply Service Adjustment. To allow other parties to obtain the supporting highly confidential information related to the Advice Letter, the Company files the enclosed Motion for Modified Protective Order.

Please contact Natasha Siores at (503) 813-6583 with any questions.

Sincerely,

R. Bryce Dalley

Vice President, Regulation

Enclosure

BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON

UE

In the Matter of

PACIFICORP, dba PACIFIC POWER,

Schedule 203 – Renewable Resource Deferral Supply Service Adjustment

PACIFICORP'S MOTION FOR MODIFIED PROTECTIVE ORDER

EXPEDITED CONSIDERATION REQUESTED

1 I. INTRODUCTION

- 2 Under OAR 860-001-0420 and OAR 860-001-0080(3), PacifiCorp d/b/a Pacific
- 3 Power (PacifiCorp or Company) moves the Public Utility Commission of Oregon
- 4 (Commission) for entry of a Modified Protective Order in this proceeding. Specifically,
- 5 PacifiCorp requests the Administrative Law Judge issue the Modified Protective Order
- 6 attached as Attachment A to this Motion. A Modified Protective Order would provide
- 7 additional protection for highly commercially sensitive, non-public information related to
- 8 PacifiCorp's recent purchase of renewable energy certificates (RECs).

9 II. BACKGROUND

- In April 2016, the Company issued two requests for proposals (RFPs) seeking
- renewable resources and RECs eligible for use towards the Company's renewable portfolio
- standard (RPS) compliance obligations in California, Oregon, and Washington. As the result
- of these RFPs, the Company executed contracts to purchase RECs from seven renewable
- energy projects. RECs from one of the projects are vintage RECs only, from generation
- period 2014-2015. The other six projects have an aggregated capacity of up to 168.5

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¹ PacifiCorp anticipates filing Advice letter 16-011 on or around September 9, 2016, seeking approval of Schedule 203.

1	megawatts and are expected to deliver nearly six million RECs from 2016-2036. The
2	Company proposes to recover the Oregon-allocated costs of these REC purchases through
3	proposed Schedule 203—Renewable Resource Deferral Supply Service Adjustments. The
4	Company will file Advice Letter 16-011 (the Advice Letter) seeking approval of Schedule
5	203. The Company will include as supporting documentation in the Advice Letter
6	documentation of REC purchase volumes and REC prices. PacifiCorp requests a modified
7	protective order in this proceeding that will protective the competitive REC marketplace
8	while simultaneously will allow parties to appropriately evaluate the Company's request for
9	approval of Schedule 203.
10	III. REQUEST FOR ADDITIONAL PROTECTION
11	OAR 860-001-0080(3)(a) contains five requirements for seeking a modified
12	protective order. This motion addresses each of these requirements in the following
13	subsections.
14	A. Exact Nature of the Information Involved (OAR 860-001-0080(3)(a)(A)).
15	PacifiCorp will include in its Advice Letter yearly REC volumes and yearly REC
16	costs. Through simply manipulation of these two data points, parties can easily determine
17	the price-per-REC contracted for by the Company.
18 19	B. Legal Basis for the Claim the Information is Protected under ORCP $36(C)(7)$ (OAR $860\text{-}001\text{-}0080(3)(a)(B)$).
20	ORCP 36(C)(7) provides protection against unrestricted discovery of "trade secrets or
21	other confidential research, development, or commercial information." The information that
22	will be provided constitutes "trade secret" information protected under ORCP 36(C)(7) and
23	Oregon's Public Records Laws. Oregon's Uniform Trade Secrets Act, ORS 646.461 to

646.475, defines a "trade secret" as information, including cost data, that: (a) derives

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]	l	ind	lepend	dent	economi	ic val	ue,	actual	or	potential	, from	not	being	general	ly	known	to 1	the

2 public or to other person who can obtain economic value from its disclosure or use; and (b) is

3 the subject of efforts that are reasonable under the circumstances to maintain its secrecy. The

4 Oregon Public Records Law, ORS 192.410 to 192.505, exempts from disclosure public

5 records that are "trade secrets" that "may include but are not limited to, any formula, plan,

6 pattern, process, tool, mechanism, compound, procedure, production data, or complication of

information which in not patented, which is known only to certain individuals within an

organization and which is used in a business it conducts, having actual or potential

commercial value, and which gives its user an opportunity to obtain a business advantage

10 over competitors who do not know or use it.²

The information that will be provided in the Company's Advice Letter is non-public information that is highly commercially sensitive. Public disclosure of the information would harm the Company's competitive position in the negotiation of future REC purchase agreements because competitors would gain a competitive advantage through an understanding of what PacifiCorp is willing to pay for RECs, effectively allowing bidders to set a floor on REC prices offered to the Company. This harm would ultimately flow through to customers in the form of higher RPS compliance costs.

C. Exact Nature of the Relief Requested (OAR 860-001-0080(3)(a)(C)).

The Company requests that the Commission enter the proposed Modified Protective

Order that is attached to this Motion as Attachment A. The terms of the Modified Protective

Order are narrowly tailored and intended to apply to only the Company's most sensitive

information. The proposed Modified Protective Order will allow the transmission of Highly

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² ORS 192.501(2).

1	Protected Information to all of the parties that sign on to the Modified Protective Order and								
2	recognizes that there is certain Highly Protected Information that intervenors will only share								
3	with their attorneys, with the exception of non-attorneys at Staff and CUB. Unlike other								
4	parties to this case, Staff and CUB do not have any potential commercial or competitive								
5	interest in the highly confidential information. By identifying specific individuals that are								
6	qualified to access Highly Protected Information, the parties to the Modified Protective Order								
7	will have certainty regarding the permissible disclosure of Highly Protected Information.								
8 9	D. Specific Reasons the Relief Requested is Necessary (OAR 860-001-0080(3)(a)(D)).								
10	Entry of a Modified Protective Order with additional protections will allow the								
11	Company to make the information available to the parties in a manner consistent with the								
12	fact that it is highly sensitive commercial information. Granting the requested additional								
13	protection also will significantly limit the risk of an inadvertent breach of confidentiality,								
14	which could adversely affect PacifiCorp and its customers.								
15	The standard protective order is insufficient because it does not provide adequate								
16	safeguards against the disclosure of highly confidential information. Reliance on the								
17	Standard Protective Order also would delay discovery and interfere with the expeditious								
18	handling of this case.								
19 20	E. Description of the Intermediate Measures Explored by the Parties (OAR 860-001-0080(3)(a)(E)).								
21	As mentioned above, PacifiCorp will include in its Advice Letter supporting								
22	information that includes yearly REC volumes and yearly REC costs. Through simple								
23	manipulation of these two data points, parties can easily determine the price-per-REC								
24	contracted for by the Company. Thus, selected redaction of data will not be sufficient or								

conducive to allowing parties to review supporting information. The Company informed

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- staff from the Public Utility Commission of Oregon (Staff) and the Citizens' Utility Board of
- 2 Oregon (CUB) of its intent to file this motion for modified protective order. CUB stated they
- 3 did not object to the motion and Staff has not yet responded.

IV. CONCLUSION

- 5 For these reasons, PacifiCorp respectfully requests that the Commission issue a
- 6 Modified Protective Order in the format provided as Attachment A to this Motion for the
- 7 purposes of review of PacifiCorp's Advice Letter, to allow PacifiCorp to provide supporting
- 8 information without unnecessary risk of to the Company and its customers. The Company
- 9 requests expedited consideration of this motion to allow parties that executive the modified
- protective order to promptly obtain the highly confidential information the Company plans to
- include with the Advice Letter.

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Respectfully submitted this 7th day of September 2016.

By:

Etta Lockey

Senior Counsel

PacifiCorp d/b/a Pacific Power

ATTACHMENT A

PROPOSED MODIFIED PROTECTIVE ORDER

MODIFIED PROTECTIVE ORDER

DOCKET NO. UE 307

Scope of this Order:

1. This order governs the acquisition and use of "Protected Information" and "Highly Protected Information" produced or used by any party to these proceedings.

Designation of Protected Information and "Highly Protected Information":

- 2. Any party may designate as Protected Information any information the party reasonably determines:
 - (a) Falls within the scope of ORCP 36(C)(7) (a trade secret or other confidential research, development, or commercial information); and
 - (b) Is not publicly available.
- 3. Any party may designate as Highly Protected Information any information that the party reasonably determines:
 - (a) Satisfies paragraph 2; and
 - (b) Is not adequately protected by the general protective order.
- 4. To designate information as Protected Information, a party must place the following legend on the material:

PROTECTED INFORMATION SUBJECT TO GENERAL PROTECTIVE ORDER NO. 16-128

The party should make reasonable efforts to designate as Protected Information only the portions of the information covered by ORCP 36(C)(7).

5. To designate information as Highly Protected Information, a party must place the following legend on the material:

HIGHLY PROTECTED INFORMATION SUBJECT TO MODIFIED PROTECTIVE ORDER NO. 16-____

The party should make reasonable efforts to designate Highly Protected Information only the portions of the information that satisfies paragraph 3 of this Modified Protective Order.

- 6. Each page of a document containing Protected Information filed with the Commission and served on Qualified Persons under this order must comply with the requirements of Order No. 16-128.
- 7. Protected Information disclosed by a designating party to a Qualified Person through informal discovery or by means of the Commission's Huddle website will be marked "Protected Information" and uploaded to a file folder designated "protected" in Huddle, if applicable.

8. Each page of a document containing Highly Protected Information filed with the Commission and served on persons qualified to access Highly Protected Information under this order must be printed on green paper and placed in a sealed envelope or other appropriate container. Only the portions of a document that fall within ORCP 36(C)(7) may be placed in the envelope/container. The envelope/container must bear the legend:

THIS ENVELOPE IS SEALED UNDER ORDER NO.
AND CONTAINS HIGHLY PROTECTED INFORMATION. THE
INFORMATION MAY BE SHOWN ONLY TO PERSONS
QUALIFIED TO ACCESS HIGHLY PROTECTED INFORMATION
AS DEFINED IN THE ORDER.

- 9. Highly Protected Information disclosed by a designating party to a person qualified to access Highly Protected information through informal discovery or by means of the Commission's Huddle website will be marked "Highly Protected Information" and uploaded to a file folder designated "highly protected" in Huddle, if applicable.
- 10. A party may designate as Protected Information or Highly Protected Information any information previously provided by giving written notice to the Commission and other parties. Parties in possession of newly designated Protected Information or Highly Protected Information must make reasonable efforts to ensure that all copies of the material containing the information bear the above legend if requested by the designating party.
- 11. A designating party must make reasonable efforts to ensure that information designated as Protected Information or Highly Protected Information continues to warrant protection under this order. If designated information becomes publically available or no longer falls within the scope of ORCP 36(C)(7), the designating party should make reasonable efforts to remove the protected designation and provide written notice to the Commission and other parties.

Challenge to Designation of Information as Protected or Highly Protected:

- 12. A party may informally challenge any designation of Protected Information or Highly Protected Information by notifying the designating party. Once notified, the designating party bears the burden of showing that the challenged information is covered by ORCP 36(C)(7). If a party challenges the "Highly Protected Information" designation, the designating party bears the burden of showing that the "Highly Protected Information" designation is necessary. Any party may request that the ALJ hold a conference to help resolve disputes about proper designation.
- 13. If the dispute cannot be resolved informally, the challenging party may file a written objection with the ALJ. The objection need only identify the information in dispute and certify that reasonable efforts to achieve informal resolution have failed.
- 14. Within five business days of service of the objection, the designating party must either remove the challenged protected designation or file a written response. A

written response must identify the factual and legal basis of how the challenged information is protected under the Oregon Public Records Act, ORS 192.410 et seq, or the Uniform Trade Secrets Act, ORS 646.461(4). Broad allegations unsubstantiated by specific facts are not sufficient. If the designating party does not timely respond to the objection, the Commission will remove the protected designation from the challenged information.

15. The challenging party may file a written reply to any response within five business days of service of an objection. The designating party may file a sur-reply within three business days of service of a response. The ALJ will make all reasonable efforts to resolve the matter within 10 business days of service of the last filing.

Access to Protected Information and Highly Protected Information:

- 16. Only Qualified Persons may access Protected Information designated by another party under this Modified Protective Order. Persons automatically bound by this protective order and qualified to access Protected Information are:
 - (a) Commission employees; and
 - (b) Assistant Attorneys General assigned to represent the Commission.
- 17. Persons qualified upon a party signing the Consent to be Bound section of Appendix B are:
 - (a) Counsel for the party;
 - (b) Any person employed directly by counsel of record; and
 - (c) An employee of the Regulatory Division at the Citizens' Utility Board of Oregon.

A party must identify all these persons in section 2 of Appendix B when consenting to be bound by the order, and must update this list throughout the proceeding to ensure it accurately identifies Qualified Persons.

- 18. A party bound by the protective order may seek to qualify other persons to access Protected Information by having those persons complete and sign Appendix C, and submitting that information to the Commission and all parties. Within five business days of receiving a copy of Appendix C, the designating party must either provide the requested access to Protected Information or file an objection under paragraph 22.
- 19. Only Qualified Persons, as defined in paragraph 16, are automatically bound by this Modified Protective Order and qualified to access Highly Protected Information.
- 20. Persons qualified to access Highly Protected Information upon signing the Signatory Page for Highly Protected Information, Appendix D, are:
 - (a) An employee or counsel of the Regulatory Division at the Citizens' Utility Board; and
 - (b) Counsel for a party.

Objection to Access to Protected Information:

- 21. All persons qualified to have access to Highly Protected Information will have access to Highly Protected Information unless the designating party objects as provided in this paragraph. As soon as the designating party becomes aware of reasons to restrict access to a Qualified Person, the designating party must provide the Qualified Person and his or her counsel notice stating the basis for the objection. The parties must promptly confer and attempt to resolve the dispute on an informal basis.
- 22. If the parties are unable to resolve the matter informally, the designating party must file a written objection with the ALJ. The requesting party may file a response to the motion within 5 business days of service of an objection. The ALJ will make all reasonable efforts to resolve the matter within 10 business days of the last filing. Pending the ALJ's decision, the specific Protected Information or Highly Protected Information may not be disclosed to the person subject to the objection.

Use of Protected Information:

- 23. All Qualified Persons must take reasonable precautions to keep Protected Information and, if applicable, Highly Protected Information, secure. Qualified Persons may reproduce Protected Information or Highly Protected Information only to the extent necessary to participate in these proceedings. A Qualified Person may discuss Protected Information or Highly Protected Information obtained under this order only with other Qualified Persons who have obtained the same information.
- 24. Without the written permission of the designating party, any person given access to Protected Information or Highly Protected Information under this order may not disclose Protected Information for any purpose other than participating in these proceedings.
- 25. Nothing in this protective order precludes any party from independently seeking through discovery in any other administrative or judicial proceeding information or materials produced in tins proceeding under this protective order.
- 26. Counsel of record may retain memoranda, pleadings, testimony, discovery, or other documents containing Protected Information and Highly Protected Information to the extent reasonably necessary to maintain a file of these proceedings or to comply with requirements imposed by another governmental agency or court order. Any other person retaining Protected Information must destroy or return it to the designating party within 90 days after final resolution of these proceedings unless the designating party consents in writing to retention of the Protected Information. This paragraph does not apply to the Commission or its Staff.

Duration of Protection:

27. The Commission will preserve the designation of information as Protected Information or Highly Protected Information for a period of five years from the date of the final order in these proceedings, unless extended by the Commission at the request of the designating party. The Commission will notify the designating party at least two weeks prior to the release of Protected Information or Highly Protected Information.

CONSENT TO BE BOUND DOCKET NO. UE 307

I. Consent to be Bound:

	ective order governs the use of Proon in this proceeding.	tected Information an	d Highly
	(Party) a corder and certifies that it has an intended by other parties to the proceed		
Signature:			
Printed Name:			
Date:			
II. Persons Qualif	ed under Paragraph 17:		
qualified under para	(Party) i	identifies the followin	g person(s)
	PRINTED NAME		DATE

QUALIFICATION OF OTHER PERSONS

DOCKET NO. UE 307

III. Persons Seeking Qualification under Paragraph 18:

I have read the modified protective order, agree to be bound by the terms of the order, and provide the following information.

Signature:	Date:
Printed Name:	
Physical Address:	
Email Address:	
Employer:	
Associated Party:	
Job Title:	
If Not employee of party, description of practice and clients:	

Signatory Page for Highly Protected InformationDOCKET NO. UE 307

I. Consent to be Bound

	Modified Protective Ordereding.	r governs the use of "Highly Co	nfidential Information" in this
		(Party) agrees to be boun	d by its terms of this Modified
Prote	ctive Order.	(3)	
Signa	ature:		
Print	ed:		
Date:			
II. Po	ersons Qualified pursuar	nt to Paragraph 20: Highly Pro	otected Information:
I hav	e read the Modified Prote	ctive Order and agree to be bour	nd by the terms of the order.
I cert	ify that:		
		.990(2) allows the Commission to tion of the Commission violates	to impose monetary sanctions if a an order of the Commission.
C	1 2	with has a legitimate and non-cor or this proceeding and not simply	
By:	Signature:		Date:
	Printed Name:		
	Address:		
	Employer:		
	Job Title:		
By:	Signature:		Date:
	Printed Name:		
	Address:		
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	Job Title:		
By:	Signature:		Date:
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	Address:		
	Employer:		
	Job Title:		