825 NE Multnomah, Suite 2000 Portland, Oregon **97**232



May 23, 2014

VIA ELECTRONIC FILING AND OVERNIGHT DELIVERY

Oregon Public Utility Commission 3930 Fairview Industrial Dr. SE Salem, OR 97302

Attn: Filing Center

RE: UM 1673 – Public Utility Commission Legislative Report to Comply with HB 2893 Solar Incentives

PacifiCorp, d/b/a/ Pacific Power (Pacific Power or Company), submits the following comments in response to the Public Utility Commission of Oregon's (Commission) request for written comments regarding the Draft Report to the Legislative Assembly: Investigation into the Effectiveness of Solar Programs in Oregon (report), dated May 8, 2014.

The Company appreciates the Commission's effort in developing this report and diligently compiling and summarizing information from numerous sources and reports.

In general, the Company believes the report fairly characterizes the current costs and benefits of solar incentive programs in Oregon. The inclusion of comparisons to studies from multiple sources throughout the country provides a useful perspective and results in a balanced report. In particular, the Company appreciates the discussion of the rate payer subsidies and cost shifting that occur as a result of incentive programs. Transparency for this issue is important. As the penetration of solar distributed generation, and net metering generally, increases throughout the state, these cost shifts will need to be addressed in a proactive manner.

The Company provides comments on the following specific areas in the report. The Company recommends minor modifications to the language or computations in order to improve clarity of the report's findings for the Legislature.

Benefits to Participants page 35

Regarding the average benefit calculations, the Company recommends that a discussion of how participants benefit be included in the report prior to addressing the specific programs. In addressing the calculation of participant benefits for each program, ensure that the same values are being incorporated in the benefits computation for each program. This type of consistency would be especially useful for the discussion of the benefits of the feed-in-tariff versus net metering. The Company is concerned that the Legislature may not understand how the feed-in tariff provides less value to participants at 12 cents per kWh than the combined benefit of 25 cents per kWh for net metering participants. This can be confusing when, in contrast, Table A2.1in Appendix 2 suggests that non-participants are paying a larger percentage of the cost of

Docket No. UM 1673 Oregon Public Utility Commission May 23, 2014 Page 2

the system over time in the feed-in tariff (87 percent of the system cost) versus the combined ETO and Residential Tax Credits incentives (15 percent and 22 percent, respectively, for a combined 37 percent of the system cost). These two sets of facts appear to be different methods for computing the benefit to participating customers, and as a result, appear to suggest different conclusions on which program provides the most benefit. The Company believes that additional clarity on this point would be useful.

Recovery of Utility Fixed Costs page 38

The Company recommends a minor edit to correct a small omission. The Company proposes modifying the second sentence of the section to read:

"A portion of each residential customer's electric bill pays for fixed utility costs of <u>generation</u>, transmission and distribution."

This proposed edit more accurately reflect that there are fixed costs related to generation assets in addition to transmission and distribution fixed costs.

Treatment of Federal Tax Credits

The Company recommends that the impacts of existing federal tax credits be incorporated into the computations of the Levelized Cost of Energy (LCOE) and the Benefits for Participating Customers paid by other entities. The existence of the Federal Investment Tax Credit was acknowledged early in the report, but in reviewing the LCOE and Table A2.1: Percent of Solar Projects Financed by Non-Participants, it does not appear to be represented. While the Company understands that this report will not impact the federal program, it is a relevant benefit for consideration in evaluating the LCOE and the costs of systems to participating customers. For example, an additional table might be included which could show the total costs of the system paid by non-participants. This would show that in the case of the Volumetric Incentive Rate, 117 percent of the project costs are covered by non-participants.

Incentive Program	Who Pays	Percent of System Paid	Total
		by Non Participants	
Residential: ETO/	Rate payers/	ETO Rebate: 15 %	67%
RETC/ Federal ITC	Taxpayers	RETC: 22%	
		Federal ITC 30%	
Business: ETO/	Rate payers/	ETO Rebate: 15 %	92%
BETC/ Federal ITC	Taxpayers	BETC: 47%	
		Federal ITC: 30%	
Volumetric	Rate payers/	VIR : 87%	117%
Incentive Rate	Taxpayers	Federal ITC: 30%	

In summary, the Company appreciates the opportunity to provide these comments and reiterates its appreciation of the work the Commission has put into this report.

Docket No. UM 1673 Oregon Public Utility Commission May 23, 2014 Page 3

Please contact Natasha Siores, Director Regulatory Affairs & Revenue Requirement, at (503) 813-6583, for questions on this matter.

Sincerely,

2 R. Bryce Dalley

Vice President, Regulation

cc: Service List – UM 1673

CERTIFICATE OF SERVICE

I certify that I served a true and correct copy of PacifiCorp's Comments on the parties listed below via electronic mail and/or US mail in compliance with OAR 860-001-0180.

UM 1673

Kacia Brockman (W) Oregon Dept of Energy 625 Marion St. NE Salem, OR 97301-3737 Kacia.brockman@state.or.us

Renee M. France (W) Oregon Department of Justice Natural Resources Section 1162 Court St. NE Salem, OR 97301-4096 Renee.m.france@doj.state.or.us

Chris Robertson (W) Chris Robertson & Associates, LLC 3707 NE 16th Ave Portland, OR 97212 <u>cnrobertson@comcast.net</u>

Robert Jenks (W) Citizen's Utility Board of Oregon 610 SW Broadway, Suite 400 Portland, OR 97205 bob@oregoncub.org

Franco Lucchin (W) City of Portland 1221 SW 4th Avenue, Room 430 Portland, OR 97204 Franco.lucchin@portlandoregon.gov

Debbie Menashe (W) Energy Trust of Oregon 421 SW Oak Suite 300 Portland, OR 97204 Debbie.menashe@energytrust.org

Charlie Fisher (W) Sarah Higginbotham Environment Oregon 1536 SE 11th Avenue, Suite B Portland, OR 97214 Charlie@environmentoregon.org; sarah@environmentoregon.org

Regulatory Dockets (W) Idaho Power Company PO Box 70 Boise, ID 83707-0070 dockets@idahopower.com Robert Delmar (W) Oregon Dept of Energy 625 Marion St. NE Salem, OR 97301-3737 robert.delmar@state.or.us

Richard Lorenz (W) Chad M. Stokes Cable Huston Benedict Haagensen & Lloyd 1001 SW Fifth Avenue, Suite 2000 Portland, OR 97204-1136 rlorenz@cablehuston.com; cstokes@cablehuston.com

OPUC Dockets (W) Citizen's Utility Board of Oregon 610 SW Broadway, Suite 400 Portland, OR 97205 <u>dockets@oregoncub.org</u>

G. Catriona McCracken (W) Citizen's Utility Board of Oregon 610 SW Broadway, Suite 400 Portland, OR 97205 catriona@oregoncub.org

Jaimes Valdez (W) City of Portland 1900 SW 4th Avenue, Room 7100 Portland, OR 97201 jaimes.valdez@portlandoregon.gov

Thad Roth (W) Energy Trust of Oregon 421 SW Oak Suite 300 Portland, OR 97204 thad.roth@energytrust.org

Julia Hilton (W) Idaho Power Company PO Box 70 Boise, ID 83707-0070 jhilton@idahopower.com

Wendy Gerlitz (W) NW Energy Coalition 1205 SE Flavel Portland, OR 97204 wendy@nwenergy.org Lisa F. Rackner (W) McDowell Rackner & Gibson PC 419 SW 11th Ave., Suite 400 Portland, OR 97205 <u>dockets@mcd-law.com</u>

Laura Hutchinson (W) David Brown Obsidian Renewables 5 Counterpointe Drive, suite 590 Lake Oswego, OR 97035 Ihutchinson@obsidianrenewables.com; dbrown@obsidianfinance.com

Gary Tawwater (W) Pacific Power 825 NE Multnomah Ste 2000 Portland, OR 97232 Gary.tawwater@pacificorp.com

Oregon Dockets (W) Pacific Power 825 NE Multnomah Ste 2000 Portland, OR 97232 oregondockets@pacificorp.com

Jay Tinker (W) Portland General Electric Co. 121 SW Salmon St. 1WTC-0702 Portland, OR 97204 Pge.opuc.filings@pgn.com

Adam Bless (W) Oregon Public Utility Commission PO Box 1088 Salem, OR 97308-1088 adam.bless@state.or.us

Megan Decker (W) Renewable Northwest 421 SW 6th Ave., Suite 1125 Portland, OR 97204 megan@renewablenw.org

Rhett Lawrence (W) Sierra Club 1821 SE Ankeny St. Portland, OR 97214 Rhett.lawrence@sierraclub.org

Anne Smart The Alliance for Solar Choice 18595 Market St 29th FL San Francisco, CA 94105 <u>Anne@allianceforsolarchoice.com</u> Robert D. Kahn (W) NW & Intermountain Power Producers PO Box 504 Mercer Island, WA 98040 <u>rkahn@nippc.org</u>

Kathleen Newman Mark Pete Pengilly Oregonians for Renewable Energy Policy 1553 NE Greensword Drive Hillsboro, OR 97214 k.a.newman@frontier.com; mpengilly@gmail.com

Etta Lockey (W) Pacific Power 825 NE Multnomah Ste 1800 Portland, OR 97232 etta.lockey@pacificorp.com

J. Richard George (W) Portland General Electric Co. 121 SW Salmon St. 1WTC1301 Portland, OR 97204 richard.george@pgn.com

RNP Dockets (W) Renewable Northwest Project 421 SW 6th Ave., Suite 1125 Portland, OR 97204 <u>Dockets@rnp.org</u>

Michael O'Brien (W) Renewable Northwest Project 421 SW 6th Ave., Suite 1125 Portland, OR 97204 michael@rnp.org

Brian Pasko (W) Sierra Club 1821 SE Ankeny St. Portland, OR 97214 brian.pasko@sierraclub.org

Gregory M. Adams (W) Peter J. Richardson Richardson Adams, PLLC PO Box 7218 Boise, Idaho 83702 greg@richardsonadams.com; peter@richardsonadams.com

Dated this 23rd of May 2014

Mil

Amy Eissler Coordinator, Regulatory Operations