

Portland General Electric 121 SW Salmon Street • Portland, Ore. 97204 PortlandGeneral.com

December 29, 2017

via email puc.filingcenter@state.or.us

Public Utility Commission of Oregon Attn: OPUC Filing Center 201 High Street, Ste. 100 P. O. Box 1088 Salem, OR 97308-1088

Re: UM _____ PGE's Application for Deferred Accounting of Benefits Associated with the U.S. Tax Reconciliation Act

Enclosed for filing is Portland General Electric Company's application for deferred accounting of Benefits Associated with the U.S. Tax Reconciliation Act.

A Notice regarding the filing of this application has been provided to the parties on the UE 319 service list.

Parties who wish to receive a copy of this Application should review the Public Utility Commission of Oregon website.

Thank you for your assistance in this matter. If you have any questions or require further information, please call me at (503) 464-7805 or Alex Tooman at (503) 464-7623. Please direct all formal correspondence, questions, or requests to the following e-mail address pge.opuc.filings@pgn.com.

Sincerely,

Stefan Brown Manager, Regulatory Affairs

Encls. cc: CUB and ICNU

BEFORE THE PUBLIC UTILITY COMMISSION

OF OREGON

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In the Matter of the Application of Portland General Electric Company for an Order Approving the Deferral of 2018 net benefits Associated with the U.S. Tax Reconciliation Act

) Application for the Deferral Of 2018 Net Benefits Associated with the U.S. Tax Reconciliation Act

Pursuant to ORS 757.259 and OAR 860-027-0300, Portland General Electric Company (PGE) hereby respectfully requests authorization to defer for later rate-making treatment the 2018 expected net benefits associated with the tax rules and provisions implemented through the current Tax Reconciliation Act, Public Law Number 115-97 (Tax Plan).¹ We request this deferral to be effective beginning December 31, 2017 and will seek amortization of the deferred amounts in a future Commission proceeding.

In support of this Application PGE states:

- 1. PGE is a public utility in the state of Oregon and its rates, service and accounting practices are subject to the regulation of the Commission.
- 2. This application is filed pursuant to ORS 757.259, which allows the Commission, upon application, to authorize deferral of certain items.
- 3. Written communications regarding this Application should be addressed to:

Douglas C. Tingey Associate General Counsel Portland General Electric 1 WTC1301 121 SW Salmon Street Portland, OR 97204 Phone: 503.464.8926 E-mail: doug.tingey@pgn.com

PGE-OPUC Filings Rates & Regulatory Affairs Portland General Electric 1 WTC 0306 121 SW Salmon Street Portland, OR 97204 Phone: 503.464.7805 E-mail: pge.opuc.filings@pgn.com

¹ An Act to provide for reconciliation pursuant to titles II and V of the concurrent resolution on the budget for fiscal year 2018.

In addition to the names and addresses above, the following are to received notices and communications via the e-mail service list:

Alex Tooman, Project Manager, Regulatory Affairs E-mail: <u>Alex.Tooman@pgn.com</u>

I. OAR 860-027-0300(3) Requirements

The following is provided pursuant to OAR 860-027-0300(3):

A. <u>Background</u>

The Tax Plan legislation that was enacted on December 22, 2017 includes provisions that directly or indirectly affect power and utility industries. The most important provision is the lowering of the federal corporate income tax rate from 35% to 21% beginning January 1, 2018. The enactment of the Tax Plan will have implications on PGE's financial statement reporting in both 2018 and 2017. The projected impacts on PGE's financial results consist of the following:

- Reduced current and deferred income tax expense;
- Elimination of the Domestic Production Activities Deduction; and
- Other federal corporate tax provision changes.

Based on the length and complexity of the legislation, PGE will continue to evaluate the Tax Plan's implications and, if necessary, submit a supplemental filing to address any additional aspects or elaborate on the items already identified. For example, the Tax Plan becomes effective January 1, 2018, but PGE's accumulated deferred income taxes will need to be revalued as of year-end 2017.

B. Reasons for Deferral

Pursuant to ORS 757.259(2)(e), for the reasons discussed above, PGE seeks deferred accounting treatment of 2018 net benefits associated with the implementation of the Tax Plan. The granting of this Application will minimize the frequency of rate changes and/or match appropriately the costs borne by and benefits received by customers. Approving the Application will not Application for Deferred Accounting Page 2

authorize a change in rates, but will permit the Commission to consider allowing such deferred amounts in rates in a subsequent proceeding.

C. <u>Proposed Accounting for Recording Amounts Deferred.</u>

PGE proposes to record the deferred amount in FERC Account 449.1 (Provision for Rate Refunds) crediting FERC Account 229 (Accumulated Provision for Rate Refund). In absence of a deferred accounting order from the Commission, PGE would record costs associated with the deferred amount to FERC 182.3 (Other Regulatory Assets), FERC 190 (Accumulated Deferred Income Taxes), FERC 236 (Taxes Accrued), FERC 254 (Other Regulatory Liabilities), FERC 282 (Accumulated Deferred Income Taxes – Other Property), FERC 283 (Accumulated Deferred Income Taxes – Other), FERC 409.1 (Income Taxes-Utility Operating Income), FERC 410.1 (Provisions for Deferred Income Taxes, Utility Operating Income), and FERC 411.1 (Provision for Deferred Income Taxes – Credit, Utility Operating income).

D. Estimate of Amounts to be Recorded for the Next 12 months.

The net amount to be deferred in 2018 is roughly estimated to be approximately \$60 million to \$70 million. The amount to be deferred, however, will be a function of the <u>total</u> tax liability in 2018 as compared to <u>total</u> tax liability that would have occurred absent the Tax Plan.

E. <u>Notice</u>

A copy of the Notice of Application for Deferral of Major Maintenance Expenses and a list of persons served with Notice are attached to the application as Attachment A. In compliance with the provisions of 860-027-0300(6), PGE is serving Notice of Application on the UE 319 Service List, PGE's last general rate case.

II. <u>Summary of Filing Conditions²</u>

A. Earnings Review

Refunding PGE's 2018 net benefits associated with the Tax Plan will be subject to an earnings review in accordance with ORS 757.259(5). PGE proposes that the Earnings Review be applied as follows:

- The Earnings Review would include all of PGE's 2018 actual operation and maintenance, tax, and depreciation expenses, power costs, and rate base, and would be prepared similar to the method used to prepare our annual Result of Operations Report (ROO).³ This method produces a Return on Equity (ROE) that represents our regulated adjusted results.
- Next, we would compare PGE's 2018 regulated adjusted ROE to the 9.5% ROE authorized in PGE's 2018 general rate case through Commission Order No. 17-511.
- PGE would then amortize the Tax Plan deferral (i.e., refund to customers) in conjunction with all other applicable deferrals (see below) such that the resulting regulated adjusted ROE would be at or above the 9.5% authorized ROE. To the extent that the sequence of deferral amortizations (as described above) results in a collection from customers, the resulting regulated adjusted ROE would be at or below the 9.5% authorized ROE.
- Finally, the Earnings Review for this deferral would occur after the Earnings Review for PGE's Power Cost Adjustment Mechanism (PCAM)⁴, but prior to Earnings

² Per agreement with the Commission Staff on January 24, 2012.

³ To calculate annual ROO, PGE applies certain accounting and regulatory adjustments to our actual operating results in accordance with recent Commission decisions and the OPUC Staff letter dated March 25, 1992.

⁴ The PCAM earnings review would be performed first because it has an earnings deadband of PGE's authorized ROE <u>plus</u> 100 basis points.

Application for Deferred Accounting

Reviews for other deferrals subject to ORS 757.259 (e.g., the Portland Harbor Environmental Remediation Account – Docket No. UM 1789).

B. Prudence Review

A prudence review should be performed by the Commission Staff as part of the amortization filing.

C. Sharing

All prudently incurred cost and benefits, after appropriate application of an earnings review, would be collected or refunded from or to customers with no sharing mechanism.

D. Rate Spread/Rate Design

2018 net benefits associated with the Tax Plan will be allocated to each schedule using the applicable schedule's forecasted energy on the basis of an equal percent of revenues.

E. Three percent test (ORS 757.259(6))

The amortization of the 2018 net benefits associated with the Tax Plan will be subject to the three percent test in accordance with the ORS 757.259(7) and (8), which limits aggregated deferral amortizations during a 12-month period to no more than three percent of the utility's gross revenues for the preceding year.

III. Conclusion

For the reasons stated above, PGE requests permission to defer the 2018 net benefits associated with the implementation of the U.S. Tax Plan.

DATED this December 29, 2017.

Respectfully Submitted,

Stefan Brown Manager, Regulatory Affairs Portland General Electric Company 121 SW Salmon Street, 1WTC0306 Portland, OR 97204 Telephone: 503.464.7805 Fax: 503.464.7651 E-Mail: stefan.brown@pgn.com

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Attachment A

Notice of Application for Deferral of 2018 Net Benefits Associated with the Tax Plan

BEFORE THE PUBLIC UTILITY COMMISSION

OF OREGON

UM _____

In the Matter of the Application of Portland General Electric Company for an Order Approving the Deferral of 2018 Net Benefits Associated with the U.S. Tax Reconciliation Act) Notice of Application for the Deferral of
) 2018 Net Benefits associated with the U.S.
) Tax Reconciliation Act

On December 29, 2017, Portland General Electric Company (PGE) filed an application with the Public Utility Commission of Oregon (the Commission) for an Order authorizing deferral of 2018 net benefits associated with the implementation of the U.S. Tax Reconciliation Act.

the Commission to consider allowing such deferred amounts in rates in a subsequent proceeding.

Persons who wish to obtain a copy of PGE's application will be able to access it on the

Approval of PGE's Application will not authorize a change in PGE's rates, but will permit

Public Utility Commission of Oregon website.

Any person who wishes to submit written comments to the Commission on PGE's application must do so no later than January 31, 2018.

Dated this December 29, 2017.

Stefan Brown Manager, Regulatory Affairs Portland General Electric Company 121 SW Salmon Street, 1WTC0306 Portland, OR 97204 Telephone: 503.464.7805 Fax: 503.464.7651 E-Mail: stefan.brown@pgn.com

CERTIFICATE OF SERVICE

I hereby certify that I have this day caused the Notice of Application for Deferred Accounting Treatment of 2018 Net Benefits Associated with the U.S. Tax Reconciliation Act to be served by electronic mail to those parties whose email addresses appear on the attached service list to those parties on the attached service list for OPUC Dockets UE 319.

Dated at Portland, Oregon, this 29 day of December, 2017.

Stefan Brown Manager, Regulatory Affairs Portland General Electric Company 121 SW Salmon Street, 1WTC0306 Portland, OR 97204 Telephone: 503.464.7805 Fax: 503.464.7651 E-Mail: stefan.brown@pgn.com

SERVICE LIST OPUC DOCKET # UE 319

CALPINE ENERGY UE 319

GREGORY M. ADAMS (C) RICHARDSON ADAMS, PLLC

GREG BASS CALPINE ENERGY SOLUTIONS, LLC

KEVIN HIGGINS (C) ENERGY STRATEGIES LLC

FRED MEYER UE 319

KURT J BOEHM (C) BOEHM KURTZ & LOWRY

JODY KYLER COHN BOEHM, KURTZ & LOWRY

INDUSTRIAL CUSTOMERS OF NORTHWEST UTILITIES

MYRALEIGH ALBERTO (C) DAVISON VAN CLEVE

BRADLEY MULLINS (C) MOUNTAIN WEST ANALYTICS

TYLER C PEPPLE (C) DAVISON VAN CLEVE, PC

OREGON CITIZENS UTILITY BOARD

OREGON CITIZENS' UTILITY BOARD

ROBERT JENKS (C) OREGON CITIZENS' UTILITY BOARD

ELIZABETH JONES (C) OREGON CITIZENS' UTILITY BOARD

PACIFICORP UE 319

PACIFICORP, DBA PACIFIC POWER

MATTHEW MCVEE PACIFICORP PO BOX 7218 BOISE ID 83702 greg@richardsonadams.com

401 WEST A ST, STE 500 SAN DIEGO CA 92101 greg.bass@calpinesolutions.com

215 STATE ST - STE 200 SALT LAKE CITY UT 84111-2322 khiggins@energystrat.com

36 E SEVENTH ST - STE 1510 CINCINNATI OH 45202 kboehm@bkllawfirm.com

36 E SEVENTH ST STE 1510 CINCINNATI OH 45202 jkyler@bkllawfirm.com

333 SW TAYLOR STE 400 PORTLAND OR 97204 maa@dvclaw.com

333 SW TAYLOR STE 400 PORTLAND OR 97204 brmullins@mwanalytics.com

333 SW TAYLOR SUITE 400 PORTLAND OR 97204 tcp@dvclaw.com

610 SW BROADWAY, STE 400 PORTLAND OR 97205 dockets@oregoncub.org

610 SW BROADWAY, STE 400 PORTLAND OR 97205 bob@oregoncub.org

610 SW BROADWAY, STE 400 PORTLAND OR 97206 liz@oregoncub.org

825 NE MULTNOMAH ST, STE 2000 PORTLAND OR 97232 oregondockets@pacificorp.com

825 NE MULTNOMAH PORTLAND OR 97232 matthew.mcvee@pacificorp.com

Certificate of Service

PGE UE 319

STEFAN BROWN (C) PORTLAND GENERAL ELECTRIC

DOUGLAS C TINGEY PORTLAND GENERAL ELECTRIC

JAY TINKER **(C)** PORTLAND GENERAL ELECTRIC

SBUA UE 319

JAMES BIRKELUND **(C)** SMALL BUSINESS UTILITY ADVOCATES

DIANE HENKELS (C) CLEANTECH LAW PARTNERS PC

STAFF UE 319

STEPHANIE S ANDRUS **(C)** PUC STAFF--DEPARTMENT OF JUSTICE

MARIANNE GARDNER **(C)** PUBLIC UTILITY COMMISSION OF OREGON

SOMMER MOSER (C) PUC STAFF - DEPARTMENT OF JUSTICE

WALMART UE 323

VICKI M BALDWIN (C) PARSONS BEHLE & LATIMER

STEVE W CHRISS (C) WAL-MART STORES, INC. 121 SW SALMON ST, 1WTC0306 PORTLAND OR 97204 stefan.brown@pgn.com

121 SW SALMON 1WTC1301 PORTLAND OR 97204 doug.tingey@pgn.com

121 SW SALMON ST 1WTC-0306 PORTLAND OR 97204 pge.opuc.filings@pgn.com

548 MARKET ST STE 11200 SAN FRANCISCO CA 94104 james@utilityadvocates.org

420 SW WASHINGTON ST STE 400 PORTLAND OR 97204 dhenkels@cleantechlaw.com

BUSINESS ACTIVITIES SECTION 1162 COURT ST NE SALEM OR 97301-4096 stephanie.andrus@state.or.us

PO BOX 1088 SALEM OR 97308-1088 marianne.gardner@state.or.us

1162 COURT ST NE SALEM OR 97301 sommer.moser@doj.state.or.us

201 S MAIN ST STE 1800 SALT LAKE CITY UT 84111 vbaldwin@parsonsbehle.com

2001 SE 10TH ST BENTONVILLE AR 72716-0550 stephen.chriss@wal-mart.com