



November 29, 2023

# VIA E-MAIL TO

Public Utility Commission of Oregon Filing Center 201 High Street SE, Suite 100 Salem, Oregon 97301-3398

Re: Docket AR 659- In the Matter of Rulemaking to Update Division 82 Small Generator Interconnection Rules and Division 39 Net Metering Rules.

Attached for filing in the above-referenced case, please find the Joint Utilities' Comments Regarding Rule Implementation Timeline.

Please contact this office with any questions.

Sincerely,

Cole Albee Paralegal

McDowell Rackner Gibson PC

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# BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON

## **AR 659**

In the Matter of Rulemaking to Update Division 82 Small Generator Interconnection Rules and Division 39 Net Metering Rules. JOINT UTILITIES' COMMENTS REGARDING RULE IMPLEMENTATION TIMELINE

1 Pursuant to the Administrative Law Judge's November 20 Ruling, Portland General 2 Electric Company (PGE), PacifiCorp dba Pacific Power (PacifiCorp), and Idaho Power Company 3 (Idaho Power) (together, the Joint Utilities) offer these comments regarding the timeline for 4 implementing the final, approved rules (Final Rules), including the date for IEEE 1547-2018 compliance and the review process for updates to utility handbooks. The Joint Utilities appreciate 5 6 the opportunity to provide brief comments addressing the rule implementation process and 7 timelines to ensure the rules can be implemented smoothly. To allow sufficient time to update 8 their handbooks and internal processes following the Public Utility Commission of Oregon's 9 (Commission) order adopting the Final Rules, the Joint Utilities recommend that the Final Rules— 10 including the rule requiring new interconnection applicants to comply with IEEE 1547-2018— 11 take effect no earlier than May 1, 2024. As discussed below, the Joint Utilities' support for a 12 May 1, 2024 effective date is contingent on the Commission adopting the Final Rules at its 13 December 28, 2023 Public Meeting.

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<sup>&</sup>lt;sup>1</sup> Ruling Extending Comment Deadline (Nov. 20, 2023).

#### I. BACKGROUND

The Joint Utilities understand that the Commission will likely adopt the Final Rules at its December 28, 2023 Public Meeting. Each utility will then need to update its interconnection requirements handbook (or analogous document) and applicable internal processes to reflect one or more aspects of the revised rules. Because the Joint Utilities are differently situated with respect to the content and structure of their handbooks, each utility's updates will vary somewhat.

First, each utility must publish its preferred default settings for small generator facilities complying with IEEE 1547-2018.<sup>2</sup> Second, some of the utilities will need to update other portions of their handbooks to reflect technical changes adopted in the Final Rules. For example, the rules include a new section regarding Export Controls, and certain aspects of the handbooks addressing technical interconnection requirements may need to include revisions to implement this new approach. Because one aspect of the Export Controls rules is disputed and requires Commission resolution, these updates cannot be completed until after the Final Rules are adopted. The process of reviewing and implementing technical updates will be particularly complex for PacifiCorp, whose interconnection requirements document currently applies to six states. PacifiCorp will need to review the changes required in Oregon to determine whether to apply them across all states or whether to specifically carve out Oregon in its policies. Third, PGE's handbook provides information regarding the interconnection process and will need to be updated to reflect changes to the interconnection process and timelines adopted in the Final Rules. Several of these process and timeline changes will not be known until the Commission resolves all disputed issues and adopts the Final Rules.

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<sup>&</sup>lt;sup>2</sup> Proposed OAR 860-082-0030(c).

All handbook revisions will require review by various subject matter experts within each utility before they are finalized. The Joint Utilities expect that they can finalize all handbook updates by March 1, 2024. After each utility finalizes its handbook revisions, then Staff proposes that the revisions be posted and circulated to docket UM 2111 participants for a 60-day review process involving: (1) 30 days for interested parties to provide comments regarding the changes; (2) a workshop during the comment period to discuss the changes; and (3) 30 days for the utilities to respond to any comments.<sup>3</sup>

Finally, the Joint Utilities will also need to update their internal systems, processes, and documents, as applicable, to implement the Final Rules. For example, PGE and PacifiCorp use PowerClerk to manage their interconnection processes. Updating PowerClerk involves designing, implementing, and testing changes to the software regarding process flow, timelines, engineering screens, the new supplemental review process, and mandated changes to outputs.

# II. DISCUSSION

Assuming the Final Rules are adopted by the Commission at its December 28, 2023 Public Meeting, the Joint Utilities anticipate that a May 1, 2024 effective date for all of the revised rules will allow adequate time for the utilities to make all of the necessary updates and for the handbookupdate review process recommended by Staff and supported by the Joint Utilities to be completed. Even if some of the necessary changes could be completed sooner, making all of the Final Rules effective at the same time will be the simplest and most efficient approach and will avoid confusion.

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<sup>&</sup>lt;sup>3</sup> Docket AR 659, Order No. 23-319, App. A at 11 (Aug. 30, 2023); Docket AR 659, Staff's Opening Comments at 5-6 (Nov. 7, 2023).

1	Specifically, the Joint Utilities anticipate and recommend the following implementation
2	timeline:
3	• December 28, 2023: Final Rules adopted.
4	• March 1, 2024: Utilities' updates to handbooks circulated for review and comment.
5	• Early- or Mid-March 2024: Workshop to discuss handbook updates.
6	• March 30, 2024: Deadline for comments regarding handbook updates.
7	• April 30, 2024: Deadline for utilities to respond to comments regarding handbook
8	updates.
9	• January-April 2024: Utilities implement necessary updates to PowerClerk and
10	any other systems, documents, or processes that must be changed to account for the
11	Final Rules.
12	• May 1, 2024: Date on which Final Rules take effect, including the requirement that
13	new interconnection applicants comply with IEEE 1547-2018 pursuant to
14	OAR 860-082-0030(1).
15	However, if either: (1) the Commission does not adopt the Final Rules at its December 28, 2023
16	Public Meeting, or (2) there are irreconcilable disputes regarding handbook updates that require
17	Commission resolution, then the May 1, 2024 effective date may need to be revisited. The Joint
18	Utilities also would not oppose the Commission establishing a later effective date from the outset
19	to build extra time into the process.

### III. CONCLUSION

- 1 The Joint Utilities respectfully request that the Commission order that the Final Rules take
- 2 effect no earlier than May 1, 2024.

DATED: November 29, 2023

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