

# Avista Corp.

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# Via Electronic Filing

November 25, 2015

Public Utility Commission of Oregon Attn: Filing Center PO Box 2148 Salem, OR 97308-2148

# RE: UG 288 - Joint Testimony in Support of the Partial Settlement Stipulation

Enclosed for electronic filing with the Commission is the Joint Testimony in Support of the Partial Settlement Stipulation in Docket No. UG-288.

Please direct any questions regarding this filing to Patrick Ehrbar at (509) 495-8620.

Sincerely,

David J. Meyer

Vice President and Chief Counsel for Regulatory

and Governmental Affairs

Enclosure

UG 288 Joint Testimony/ 100 Gardner, et.al.

# PUBLIC UTILITY COMMISSION OF OREGON

**UG 288** 

STAFF/AVISTA/NWIGU/CUB EXHIBIT 100

Joint Testimony in Support of Partial Settlement Stipulation

**November 25, 2015** 

# Q. Please state your names and positions.

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2 A. My name is Marianne Gardner. I am employed by the Public Utility Commission of Oregon ("PUC") as a Senior Revenue Requirement Analyst in the Rates, 3 Finance and Audit Division of the Utility Program. I am a graduate of Oregon State 4 5 University with a Masters of Business Administration and a graduate of Montana State University with a Bachelor of Science in Accounting. I have approximately 20 years of 6 professional accounting experience, including cost accounting, public accounting, and non-7 profit accounting. My current responsibilities include research, analysis, 8 recommendations on a range of cost, revenue and policy issues for electric and natural gas 9 utilities. In this docket, I am the Summary Witness for Staff. My witness qualifications 10 have been presented previously in Staff Exhibit 101. 11 My name is Jennifer S. Smith. I am employed by Avista Utilities ("Company") as a 12 13 Senior Regulatory Analyst in the State & Federal Regulation Department. I am a 2002 graduate of Washington State University with a Bachelor of Arts Degree in Business 14 Administration, majoring in Accounting and Accounting Information Systems. 15 16 spending eight years in the public accounting sector, I was hired into the State and Federal Regulation Department as a Regulatory Analyst in January of 2010. In my current role as a 17 Senior Regulatory Analyst, I assist in the preparation of normalized revenue requirement 18 19 and pro forma studies for all jurisdictions in which the Company provides utility services. I 20 am also responsible for, among other things, annual filings and various applications related to affiliated interest issues and subsidiary operations. 21 22 My name is Patrick D. Ehrbar. I am employed by Avista Utilities ("Company") as 23 the Manager of Rates and Tariffs in the State & Federal Regulation Department. My

primary areas of responsibility include electric and natural gas rate design, customer usage 1 2 and revenue analysis, decoupling, and tariff administration. I am a 1995 graduate of Gonzaga University with a Bachelors degree in Business Administration. In 1997 I 3 graduated from Gonzaga University with a Masters degree in Business Administration. I 4 5 started with Avista in April 1997, working on energy efficiency programs, and later as one of the Company's key Account Executives where I was responsible for, among other things, 6 being the primary point of contact for numerous commercial and industrial customers. I 7 joined the State and Federal Regulation Department as a Senior Regulatory Analyst in 2007. 8 Responsibilities in this role included being the discovery coordinator for the Company's rate 9 cases, line extension policy tariffs, as well as miscellaneous regulatory issues. In November 10 2009, I was promoted to my current role. 11 My name is Bob Jenks. I am the Executive Director of the Citizens' Utility Board 12 13 ("CUB") located at 610 SW Broadway, Suite 400, Portland OR 97205. I am a graduate of Willamette University with a Bachelor of Science Degree in Economics. I have provided 14 testimony and comments in a multiplicity of PUC dockets for the last twenty years. Prior to 15 16 joining CUB, between 1982 and 1991, I worked for the Oregon State Public Interest Research Group, the Massachusetts Public Interest Group and the Fund for Public Interest 17 Research on a variety of public policy issues. As one of CUB's economists, my 18 19 responsibilities include the review of utility and telecom filings in Oregon on behalf of residential customers and in this particular docket the representation of residential 20 customers' concerns arising from Avista's General Rate Case filing. 21 22 My name is Edward Finklea. I am an experienced energy law attorney and, since 23 August 2012, serve as the Executive Director of the Northwest Industrial Gas Users

("NWIGU"). From 1986 through 2008, I was lead counsel for NWIGU in all regulatory 1 interventions concerning various interstate pipelines, and before state regulatory 2 commissions concerning regulation of the regional natural gas local distribution companies 3 (LDCs). NWIGU is a non-profit trade association of approximately 40 industrial and 4 5 commercial natural gas end users who have facilities in the states of Oregon, Washington and Idaho. NWIGU provides information to its members on natural gas issues that impact 6 their facilities and represents its members' interests in proceedings before the Federal 7 Energy Regulatory Commission and the Pacific Northwest state utility commissions, 8 including the PUC of Oregon. As Executive Director, my responsibilities include the 9 review of all filings made by LDCs in Oregon as well as the representation of the industrial 10 customers in connection with this Docket. 11

Hereafter, Staff, the Company, CUB and NWIGU will collectively be referred to as the "Parties."

#### Q. What is the purpose of your joint testimony?

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A. The purpose of our joint testimony is to describe and support the Partial Settlement Stipulation, filed on November 6, 2015, between Commission Staff, CUB, NWIGU, and the Company in Docket No. UG-288 (the "Stipulation"), which resolved specific issues among the Parties for the general rate increase filed on May 1, 2015.

The Stipulation is the product of settlement discussions, open to all parties to the UG-288 Docket. The Stipulation between the Parties, resolved specific issues, including adjustments to the revenue requirement, agreement on the institution of a natural gas decoupling mechanism, issues related to the Company's energy efficiency programs and the Energy Trust of Oregon, and rate design issues

1	Q.	Have you prepared any Exhibits?	
2	A.	Yes. The Parties' Exhibit No. Joint Testimony/101 is the Partial Settlement	
3	Stipulation (	'Stipulation") filed with the Commission on November 6, 2015.	
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5		<b>Background</b>	
6	Q.	Please describe the background behind the Company's original general	
7	rate case fili	ng.	
8	A.	On May 1, 2015, Avista filed revised tariff schedules to effect a general rate	
9	increase for	Oregon retail customers of \$8,557,000, or 8.0 percent of its annual revenues.	
10	The filing wa	as suspended by the Commission on May 6, 2015, in Order No. 15-143.	
11	Pursu	ant to Administrative Law Judge Patrick Power's Prehearing Conference	
12	Memorandur	m of June 5, 2015, a settlement conference was held on September 15, 2015. On	
13	October 16, 2015, Staff, CUB, and NWIGU filed Opening Testimony in response to the		
14	Company's original filing. On October 20, 2015, an additional settlement conference was		
15	held.		
16	As a	result of the settlement discussions held on October 20, 2015, the Parties have	
17	agreed to set	tle certain issues in this Docket, including specific adjustments to the revenue	
18	requirement, agreement on the implementation of a natural gas decoupling mechanism		
19	issues related	to the Company's energy efficiency programs and the Energy Trust of Oregon,	
20	and rate design	gn issues, all subject to Commission approval.	
21	Q.	What was the Company's position with respect to the need for additional	

rate relief?

A. The Company explained in its original filing that its need for additional rate relief is due primarily to increased capital investment in plant used to serve Oregon customers after March 31, 2015, as well as increased operating costs for the 2016 rate year. Over 65% (or approximately \$5.6 million) of the Company's request for additional rate relief relates to the increase in rate base, and associated cost of capital. These investments reflect replacement and maintenance of Avista's aging system and technology to sustain reliability and safety. Major projects include the continued replacement of Aldyl-A natural gas pipe, compliance with municipal requirements (i.e., street/highway relocations), and the systematic replacement of aging infrastructure, among others.

- The remaining 35% (or approximately \$3.0 million) of the Company's requested revenue requirement relates to an increase in operating and maintenance (O&M) and administrative and general (A&G) expenditures, and the net change in retail revenues since its last rate case filed in 2014.
- Q. Please provide how many data requests Avista responded to, and the general issues explored.
- A. Avista responded to 387 data requests, including 121 that were provided with the Company's filed case. The data requests covered a broad range of areas including, but not limited to, cost of capital, capital additions, employee wages and benefits, federal and state income taxes, working capital, operating and maintenance costs and various administrative and general related expenses, as well as issues related to load forecasting and Avista's long run incremental cost study.

# **Terms of the Partial Settlement Stipulation**

- Q. What revenue requirement adjustments to Avista's originally-filed case
- 3 are included in the Stipulation (Exhibit No. Joint Testimony/101)?
- 4 A. Table No. 2, at page 4 of the Stipulation, is reproduced below, and provides a
- 5 summary of the adjustments to Avista's originally-filed case:

# Table No. 1:

Am	(\$000s of Dollars)	Revenue Requirement \$8,557	Rate Ba \$217,82
	ustments:	\$0,00	Ψ=17,02
a	Rate of Return		
a	Adjusts the Cost of Debt to 5.515%.	(23)	_
b	Revenue Sensitive - State Effective Tax Rate	(20)	
	Revises the State Income Tax (SIT) rate to factor in an agreed-upon rate. This		
	change impacts the Conversion Factor and adjustment "e" below.		
	<u> </u>	(41)	-
c	Uncollectibles		
	Reduces the Company's uncollectible expense to an agreed-upon level.	(7)	-
d	Working Cash		
	Removes the additional working capital rate base adjustment to include only materials		
	and supplies.	(116)	(1,09
e	State Taxes		
	Revises the level of SIT to an agreed-upon level. [Note: An additional \$650,000		
	reduction is being proposed by NWIGU and CUB and is not agreed to by the		
	Company. This relates to the impact of 2015 bonus depreciation on ADFIT.]	(1,353)	-
f	Depreciation		
	This reduces the level of depreciation expense for updated depreciation rates.	(278)	11
g	D&O Insurance		
	This reduces the Company's D&O insurance to exclude 50% of various D&O layers.	(52)	-
h	Various A&G Expenses		
	Revises the Company's expected administrative and general expenses related to meals		
	and other expenses.	(31)	-
i	Wages & Salaries		
	Reduces wages and salaries expense to an agreed upon level for an updated CPI.	(65)	_
j	Property Tax		
	Adjusts property tax expense to an agreed-upon level.	(69)	-
k	Prepaid Pension Asset		
	Removes the rate base treatment of the Company's prepaid pension asset from this		
	Docket, in accordance with Order 15-226 in Docket No. UM1633, reducing rate base		
	by \$5,655,000.	(605)	(5,65
l	Other Revenues - Miscellaneous Revenue		
	This adjustment includes updates to the Company's other revenues to an agreed-upon		
	level.	(34)	
m	Load Forecasting		
	Adjusts for updated load forecast.	867	
n	Cost Allocations		
	Reduces utility operations expense to an agreed-upon level.	(9)	
0	Distribution O&M		
	The parties accept the Company's level of expenses as excluding costs associated with		
	the Company's 2012 Voluntary Severance Incentive Plan.		
p	Other Gas Supply		
	The parties accept the Company's level of expense associated with Other Gas Supply		
	labor.	-	
q	Prepaid Pension Asset (Debt Interest)		
	The parties accept the Company's level of expense for the debt interest expense		
	associated with the removal of the Prepaid Pension Asset.	-	
		(@1 01 <i>(</i> )	(\$4.62
	Total Adjustments:  Adjusted Base Revenue Requirement & Rate Base:	(\$1,816) \$6,741	(\$6,63 \$211,19

# Q. What is the basis of the Stipulation relating to Issue (a), Rate of Return Adjustment?

- A. The Company's originally filed requested cost of debt was 5.53%. This adjustment revises the Company requested cost of debt of 5.53% to 5.515%. The revised cost of debt of is a rate proposed by Staff in Staff/200 Muldoon/2, 48-49 and Staff/207 that the Parties support as reasonable. The result of this adjustment decreases the Company's requested revenue requirement by \$23,000.
- Q. Please explain the basis of the Stipulation relating to Issue (b), Revenue

  Sensitive Uncollectible Rate and State Tax Rate Adjustment?
  - A. This adjustment revises the State Income Tax (SIT) rate included in the Company's direct filing to factor in future use of SIT credits expected during the rate year, as proposed by Staff in Staff/100, Gardner/10-14. These changes impact the Conversion Factor and adjustment Issue (e) below. The result of this adjustment decreases the Company's requested revenue requirement by \$41,000.
  - Q. Please explain the basis of the Stipulation relating to Issue (c), Uncollectibles Adjustment?
  - A. This adjustment reduces the Company's uncollectible expense to an agreed-upon level as proposed by Staff in Staff/100, Gardner/5- 7 for settlement purposes. The result of this adjustment decreases the Company's requested revenue requirement by \$7,000.
    - Q. Please describe Issue (d), the Working Capital Adjustment?
- A. In the Company's direct filing, the Company included an increase to total rate base for the Company's calculated cash working capital using the Investor Supplied Working Capital (ISWC) method. The Parties agreed, for settlement purposes, to remove

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- the Company's proposed working capital adjustment, and to include in rate base only its
- 2 inventory of materials and supplies, as proposed by Staff in Staff/100, Gardner/7. The result
- of this adjustment decreases the Company's requested revenue requirement by \$116,000 and
- 4 rate base by \$1,090,000.
- Q. Please explain the basis of the Stipulation relating to Issue (e), State
- 6 Taxes Adjustment.
- 7 A. This adjustment removes the Company's pro formed SIT expense as
- 8 proposed by Staff, to factor in the projected state income taxes that will be paid consistent
- 9 with Staff's analysis in Staff/100, Gardner/13 and Staff/105, Gardner/1. The result of this
- adjustment reduces the Company's requested revenue requirement by \$1,353,000.
- 11 Q. Please explain the basis of the Stipulation relating to Issue (f),
- 12 **Depreciation.**
- 13 A. This adjustment reduces both the level of depreciation expense, accumulated
- depreciation, and accumulated deferred federal income tax in rate base for updated
- depreciation rates, as proposed by Staff in Staff/400, Peng/3-4. The result of this adjustment
- decreased the Company's requested revenue requirement by \$278,000 and increased rate
- base by \$112,000. The adjustment revises costs to be consistent with the recently
- 18 Commission-ordered depreciation rates.
- 19 Q. How did the Parties arrive at the Stipulation relating to Issue (g),
- 20 Directors & Officers (D&O) Insurance Adjustment?
- A. In the Company's direct filing, the Company included increases for D&O
- insurance premiums expected in 2016. The Parties agreed, for settlement purposes, to
- accept Staff's proposal in Staff/500, Wittekind/3-4 to remove 50% of certain D&O premium

- layers. The result of this adjustment decreases the Company's requested revenue
- 2 requirement by \$52,000.
- Q. What formed the basis for the agreement on Issue (h), Various
- 4 Administrative and General Expenses Adjustment?
- 5 A. This adjustment removes 50% of certain administrative and general expenses
- 6 related to meals and other expenses included in the Company's filed case, as proposed by
- 7 Staff in Staff/500, Wittekind/5. The result of this adjustment decreases the Company's
- 8 requested revenue requirement by \$31,000.
  - Q. How did the Parties arrive at the Stipulation relating to Issue (i), Wages
- and Salaries Adjustment?

- 11 A. This adjustment reduces the wages and salaries expense to an agreed-upon
- level for an updated CPI, as proposed by Staff in Staff/800, Bahr/20. The result of this
- adjustment decreased the Company's requested revenue requirement by \$65,000.
- O. Please explain the basis of the Stipulation relating to Issue (j), Property
- 15 Taxes Adjustment.
- A. This adjustment reduces the Company's property tax expense to an agreed-
- upon level for settlement purposes, as proposed by Staff in Staff/800, Bahr/17. The result of
- this adjustment decreases the Company's requested revenue requirement by \$69,000.
- 19 Q. Please explain the basis of the Stipulation relating to Issue (k), Pension
- 20 Expense & Prepaid Pension Asset Adjustment?
- 21 A. This adjustment removes the rate base treatment of the Company's prepaid
- pension asset from this Docket, in accordance with Order 15-226 in Docket No. UM 1633.

- 1 The result of this adjustment decreases the Company's requested revenue requirement by
- 2 \$605,000 and rate base by \$5,655,000.
- Q. How did the Parties arrive at the Stipulation relating to Issue (1), Other
- 4 Revenues Miscellaneous Revenue Adjustment?
- 5 A. This adjustment includes updates to the Company's other revenues as
- 6 proposed by Staff in Staff/900, St. Brown/5-7<sup>1</sup>, to arrive at an agreed-upon level. The result
- of this adjustment decreases the Company's requested revenue requirement by \$34,000.
- Q. Please explain the basis of the Stipulation relating to Issue (m), Load
- 9 Forecasting Adjustment.
- 10 A. This adjustment updates the Company's load forecast, as proposed by Staff
- 11 consistent with Staff analysis Staff/1000, Bhattacharya/9. The result of this adjustment
- increases the Company's requested revenue requirement by \$867,000.
- Q. Please explain the basis of the Stipulation relating to Issue (n), Cost
- 14 Allocations Adjustment.
- 15 A. This adjustment reduces the Company's utility operating expenses to an
- agreed-upon level as proposed by Staff testimony. <sup>2</sup> The result of this adjustment decreases
- the Company's requested revenue requirement by \$9,000.

While Staff testimony recommended \$36,000, the settlement value is \$34,000 as being reasonable.

<sup>&</sup>lt;sup>2</sup> See Exhibit Staff/1100, Ordonez/1 (lines 22-23) and Ordonez/2 (lines 1-7)

# 1 Resolution of Rate Design

# Q. What is the agreement of the Parties relating to rate design<sup>3</sup>?

3 A. The Parties agree that, for Residential Service Schedule 410, the monthly

- 4 customer basic charge will be increased by \$1 per month, from \$8.00 to \$9.00 per month.
- 5 The monthly customer charge for General Service Schedule 420 will be increased by \$3.00
- 6 per month, from \$14.00 to \$17.00. The monthly customer charge for the Large General
- 7 Service Schedule 424 and Transportation Service Schedule 456 will remain unchanged.

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# Natural Gas Decoupling Mechanism

# Q. Please describe the agreed-upon Natural Gas Decoupling Mechanism.

A. The Stipulation includes a natural gas decoupling mechanism. Decoupling is a mechanism designed to break the link between a utility's revenues and a consumer's energy usage. The Company's actual revenue, based on therm sales, will vary, up or down, from the level set by the Commission. This could be due to changes in conservation, weather or the

economy.

The Parties have agreed upon a Revenue-Per-Customer decoupling mechanism for its natural gas operations. The mechanism will compare actual decoupled revenues, by rate group, to allowed decoupled revenues determined on a per-customer basis, with any differences deferred for later rebate or surcharge.

# Q. What is the agreed-upon term of the mechanism?

21 A. The mechanism will become effective when new base rates are implemented.

22 The Parties agree that, by September 2019, there will be an opportunity to review the

<sup>&</sup>lt;sup>3</sup> While the Parties have resolved all rate design issues, cost of service and rate spread issues have yet to be resolved.

- Decoupling Mechanism, that would allow the Company, Staff and other parties to recommend changes, if any.
- Q. Is an additional filing required to be made in order for the decoupling mechanism to go into effect?
  - A. Yes, the Parties further agree that the Company may file a deferral application to track decoupling-related revenue variances to begin the first day of the month, in which rates become effective. The Parties agree to support the Company's deferral application, understanding that the Commission's approval of the deferral application is an integral part of this Stipulation, and should be acted upon by the Commission on or before the time it issues its final order in this general rate case.
- Q. You mentioned that customers will be combined into Rate Groups.

  Please explain.
- 13 A. The Parties have agreed to combine customers into two rate groups:
- 1. Residential Schedule 410

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- 2. Commercial Schedules 420, 424, 440, and 444
- Q. How will new natural gas customers be treated in the decoupling mechanism?
  - A. The Parties have agreed that new customers, defined as new meters hooked up to Avista's distribution system, will not be included in the mechanism unless those new meters were included in the test year forecast of revenues.<sup>4</sup> In addition, Avista will track new

<sup>&</sup>lt;sup>4</sup> The number of customers decoupled each month cannot exceed the monthly forecasted number of customers, by rate group, included in the agreed-upon 2016 forecasted customers. To the extent the number of actual customers in a given month exceed the forecasted level of customers, the Company will use the new customer revenue hookup report to determine the average decoupled revenue per new customer. The average decoupled revenue per customer would then be multiplied by the number of actual customers that exceed the monthly

- 1 customer usage, even the usage for the new customers in the rate year, for informational
- 2 purposes, for a three year period, to determine whether new customers use more or less than
- 3 existing customers.

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- Q. Would you please provide an overview of the reporting Avista will provide to the Commission and the Parties as it relates to the decoupling mechanism?
- A. Yes. As it relates to quarterly reporting, Avista will file, within 45 days of the end of each quarter, a report detailing the decoupling activity by month. The reporting will also include information related to the deferrals by rate group, use-per-customer for existing and new customers, and other summary financial information. Avista will provide such other information as may be reasonably requested, from time to time, in the future quarterly reports.
  - Q. Please provide information related to when the Company would file for a rate adjustment under the proposed decoupling mechanism.
  - A. On or before August 1, of each year, the Company will file a proposed rate adjustment (surcharge or rebate) based on the amount of deferred revenue recorded for the prior January through December time period.<sup>5</sup> The rate adjustment will be calculated separately for each Rate Group, with the applicable surcharge or rebate recovered from each group on a uniform-cents-per-therm basis. The proposed tariff Schedule 475 included with that filing will include a rate adjustment that recovers/rebates the appropriate deferred revenue amount over a twelve-month period, effective on November 1<sup>st</sup>, for natural gas (to match with the annual Purchased Gas Cost Adjustment rate adjustment time period). The

forecasted level of customers. That amount would then be deducted from the monthly actual decoupled revenue prior to calculating the decoupling deferral entry.

<sup>&</sup>lt;sup>5</sup> For 2016, with the expectation that new rates would go into effect in March 2016, only 10 months (March 1 through December 31, 2016) would be tracked.

deferred revenue amount approved for recovery or rebate will be transferred to a balancing 1 account and the revenue surcharged or rebated during the period will reduce the deferred 2 revenue in the balancing account. After determining the amount of deferred revenue that can 3 be recovered through a surcharge, or refunded through a rebate, by Rate Group, the proposed 4 5 rates under Schedule 475 will be determined by dividing the deferred revenue to be recovered by Rate Group by the estimated therm sales for each Rate Group during the 6 twelve-month recovery period. Any deferred revenue remaining in the balancing account at 7 8 the end of the amortization period will be added to the new revenue deferrals to determine 9 the amount of the proposed surcharge/rebate for the following year.

# Q. How will interest be accounted for in the decoupling mechanism?

A. Interest will accrue on deferrals at the Company's authorized rate of return, similar to other Company deferrals. Once a deferral balance is approved for amortization, interest will accrue at the Modified Blended Treasury Rate, similar to other Company amortizations.

# Q. Would you describe the accounting for the proposed natural gas decoupling mechanism?

A. Yes. Avista will set up two deferral accounts to explicitly account for weather<sup>6</sup> and conservation (non-weather). It will record the deferrals in account 186 – Miscellaneous Deferred Debits. The amount approved for recovery or rebate will then be transferred into a Regulatory Asset or Regulatory Liability account for amortization. On the income statement, the Company will record both the deferred revenue and the amortization of the deferred revenue through Account 495 (Other Gas Revenue), in separate sub-accounts.

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<sup>&</sup>lt;sup>6</sup> The Company will use the same weather normalization (IRP weather parameters) as was used in the Company's load forecast.

- 1 The Company will file quarterly reports with the Commission showing pertinent information
- 2 regarding the status of the current deferral. This report will include a spreadsheet showing
- 3 the monthly revenue deferral calculation for each month of the deferral period (January -
- 4 December), as well as the current and historical monthly balance in each deferral account.

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- Q. Is there an agreed-upon limitation as to the amount of a decoupling surcharge?
  - A. Yes. The amount of the rate increase resulting from the decoupling adjustment will be subject to an annual <u>incremental</u> limit of 3%, <u>i.e.</u>, the annual increase in the surcharge cannot exceed 3% of billed revenues for each rate group, each year, with unrecovered balances carried forward to future years for recovery. The incremental surcharge (percentage) increase is determined by subtracting the annual revenue amount recovered by the <u>present</u> surcharge rate from deferred revenue to be recovered through the proposed surcharge rate, and dividing that net amount by the total "normalized" revenue by Rate Group for the most recent January through December period. The normalized revenue is determined by multiplying the weather-corrected usage for the period by the present billing rates in effect. If the incremental surcharge exceeds a 3% rate increase, only a 3% increase is implemented and any additional deferred revenue will remain in the deferred revenue account, and could be recovered the following year, subject to the 3% limitation. Again, the 3% limitation is not applicable if the Company is in a rebate position.
  - Q. Did the Parties agree to any other issues related to the natural gas decoupling mechanism?

<sup>&</sup>lt;sup>7</sup> Inclusive of booked billed revenue, booked unbilled revenue and the weather adjustment.

A. Yes, the Parties agreed that Avista will revisit opportunities for "real time" rebates/surcharges within the next twelve months after new rates go into effect.

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# **Energy Trust of Oregon and Energy Efficiency Charge**

Q. What did the Parties agree to related to the Company moving its energy efficiency programs to the Energy Trust of Oregon ("ETO")?

A. The Parties agreed that Avista will establish a separate natural gas energy efficiency tariff to collect costs, through current rates and not through a deferral mechanism (as is currently used for Avista's energy efficiency programs) for administering and delivering energy efficiency programs. In 2016, Avista will still be offering conservation programs and the Energy Trust of Oregon (ETO) will also administer a conservation acquisition program.<sup>8</sup> The monies collected through the new tariff will go to Avista in 2016, except for the amount of \$156,000 that will be conveyed to the ETO in equal monthly installments of \$15,600, payable no later than the 15th of each month. (This assumes that rates will be effective March 1, 2016, hence the ten months of payments.) The \$156,000 is comprised of \$84,000 for the ETO Conservation Program and \$72,000 for Planning and Development to complete all work necessary to have a "warm start" for the 2017 ETOadministered conservation programs. In 2017, the monies collected through this tariff will be transferred to the ETO. Subject to Commission approval, the tariff will be revised to match the ETO's administrative costs and expenses needed to offer conservation programs to Avista's customers in 2017.9

<sup>&</sup>lt;sup>8</sup> Per discussions with Staff and the ETO, the ETO stated that it would be able to institute the first program in late 2016.

<sup>&</sup>lt;sup>9</sup> The tariff will also include a certain level of funding to fund Avista program administration and marketing.

1 The Parties agree that, as a part of the final tariff compliance filing at the end of this 2 case, to establish a new rate schedule, Schedule 469, which will be established at the same rates as provided in Schedule 478. The rates under Schedule 478 will be then set at \$0.00000 3 per therm on the effective date of the compliance tariffs, and remain at that level until 4 5 November 1, 2016, when a revised Schedule 478 will go into effect pursuant to subsection 7.D of the Stipulation. The revenue collected under the new Schedule 469 (which are the 6 same rates as the present rates for Schedule 478) will be used to fund present DSM 7 expenditures starting March 1, 2016 (for Avista and ETO programs), and for 2017 and 8 beyond (ETO programs). Any required adjustments to future DSM funding will be requested 9 on an as-needed basis. 10

- Q. How will the costs incurred by Avista related to the transition to the ETO be recovered?
  - A. Avista's related prudently-incurred expenditures concerning the transition of programs to the ETO, and incremental to those costs included in rates or any deferral balance, will be recoverable through the Company's annual Schedule 478 (DSM Cost Recovery) filing for 2017.
    - Q. Please describe when the Company will recover the costs related to its current DSM programs, as well as unamortized balances, given the agreed-upon changes to DSM funding and administration.
- A. For Schedule 478, for rates effective November 1, 2016, that rate will recover prudently incurred conservation-related costs carried out by Avista for the time period July 1, 2015, through the last day prior to the effective date of the tariffs in this general rate filing,

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1 UG 288. The November 1, 2016 rate will also recover the unamortized DSM balance as of 2 the last day prior to the effective date of the tariffs in this docket.<sup>10</sup>

The Parties agree that, as a part of the final tariff compliance filing at the end of this case, to establish a new rate schedule, Schedule 469, which will be established at the same rates as provided in Schedule 478. The rates under Schedule 478 will be then set at \$0.00000 per therm on the effective date of the compliance tariffs, and remain at that level until November 1, 2016, when a revised Schedule 478 will go into effect pursuant to subsection 8.D of the Stipulation. The revenue collected under the new Schedule 469 (which are the same rates as the present rates for Schedule 478) will be used to fund present DSM expenditures starting March 1, 2016 (for Avista and ETO programs), and for 2017 and beyond (ETO programs). Any required adjustments to future DSM funding will be requested on an as-needed basis.

#### Q. Will Avista retain the Company's low income programs?

A. Yes, the Company will retain collection for funding low income household programs, delivered by the following Community Action Agencies: Avista Oregon Low Income Energy Efficiency Program (AOLIEE) and the Low Income Rate Assistance Program (LIRAP). Effective 2017, a separate tariff to administer AOLIEE program will be established. The Company will continue the Schedule 493 tariff for collecting expenses related to LIRAP.

<sup>&</sup>lt;sup>10</sup> The estimated balance of conservation-related costs as of March 1, 2016 is \$526,000, and the unamortized prior period deferral balance, presently being recovered in Schedule 478, is \$1.2 million.

# Load Forecast Refinements

1		Load Porceast Remichents
2	Q.	Would you please provide the load forecast refinements that were agreed
3	to by the Pa	arties?
4	A.	Yes. Detailed below are the five refinements that Avista will include in its
5	next load fo	recast, currently planned to be completed in June 2016:
6	a.	The Company will provide written documentation and justification explaining
7		why certain rate schedule forecasts do not rely on traditional regression models.
8	b.	The Company will include a forecast driver related to the timber industry for
9		use-per-customer forecasts for schedules dominated by timber product firms.
10	c.	The Company will maximize the amount of historical data used in the
11		forecasting models. If the full historical data is not used, the Company will
12		provide written details including statistical details when available explaining
13		why the full historical data set was not used.
14	d.	The customer forecasts for La Grande, Roseburg, and Klamath will include
15		population as a direct forecast driver. The Company's current method for
16		integrating population into the Medford customer forecast will also be used for
17		these three regions.
18	e.	In addition to the regression output files provided in UG 288, the Company will
19		also retain, for future forecasts, the modeling and project files so the Parties can

more easily replicate the Company's forecasts by schedule.

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# **Statements of the Parties**<sup>11</sup>/<sup>12</sup>

### Statement of Avista

Q. Does Avista support the Partial Settlement Stipulation which resolves certain revenue requirement items, rate design, and issues related to DSM and decoupling?

A. Yes. The Partial Settlement strikes a reasonable balance between the interests of Avista's customers and the Company on certain revenue requirement items, rate design issues, the institution of a decoupling mechanism, and the transition of the Company's DSM programs to the ETO. The Partial Settlement Stipulation was a compromise among differing interests and represents give-and-take. The Partial Settlement Stipulation also reaches consensus around all issues regarding rate design and the level of the residential basic charge. The Settlement also provides Avista with a natural gas decoupling mechanism which will help to ensure that the Company will be able to recover the fixed costs of providing service to customers, on a revenue-per-customer basis, but, in a colder than normal winter, if the Company collects revenues that are greater than the amount authorized, those revenues would be returned to customers. The Settlement Stipulation was entered into following the filing of testimony from Staff, CUB and NWIGU, extensive discovery, audit and review of the Company's filing, its books and its records.

For these reasons, the Partial Settlement is in the public interest and should be approved by the Commission.

<sup>&</sup>lt;sup>11</sup> The Statements provided by each Party represent their views only as it relates to the Settlement, and should not be construed as being the views of the Parties collectively.

<sup>&</sup>lt;sup>12</sup> While Staff has not provided a separate testimony statement in support of the Stipulation, Staff did not see a need for providing such a statement as it is evident that many of the issue resolutions have adopted the staff testimony position and the joint testimony notes so with cites.

# **Statement of CUB**

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- Q. Please explain why CUB believes the settlement is in the public interest.
- CUB has fully participated in this case, including reviewing and analyzing the A. 3 4 testimony and data requests related to the issues resolved by this Partial Settlement Stipulation. CUB believes that the Partial Settlement Stipulation serves the interests of 5 Avista's customers, and represents an appropriate compromise among the parties. For these 6 7 reasons, CUB believes that the Partial Settlement Stipulation is in the public interest, and should be adopted by the Commission. CUB reserves the right, however, to litigate all 8 unresolved issues still pending in this case. CUB's support of the issues addressed by this 9 10 Partial Settlement Stipulation should not be construed as a waiver of its ability to litigate these issues in a future natural gas proceeding. 11

# **Statement of NWIGU**

- Q. Please explain why NWIGU believes the settlement is in the public interest.
- A. NWIGU believes the Partial Settlement Stipulation is in the public interest and recommends the Commission approve the settlement because the best interests of Avista's natural gas customers are served by the underlying fair compromise on certain revenue requirement issues. While the signing parties may each hold different positions on the individual components of Avista's natural gas revenue requirement addressed in the Partial Settlement Stipulation, NWIGU supports the partial settlement as it has brought down the overall gas revenue requirement increase by \$1,816 million to \$6,741 million. The

overall result is a fair compromise between Avista and its customers in current financial markets.

For the reasons set forth above, NWIGU believes the Partial Settlement Stipulation is

4 in the public interest and should be approved by the Commission. By supporting this Partial

Settlement Stipulation, NWIGU reserves the right to litigate all unresolved issues and further

reserves the right to raise all issues compromised in this proceeding in any future natural gas

rate case.

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# 9 <u>Conclusion</u>

- Q. Do the Parties agree that the Stipulation provided as Exhibit No. Joint
  Testimony/101 is in the public interest and results in an overall fair, just and reasonable
  outcome?
- 13 A. Yes, the Parties do.
- Q. What do the Parties recommend regarding the Stipulation?
- 15 A. We recommend that the Commission adopt the Stipulation in its entirety.
- 16 Q. Does this conclude your joint testimony?
- 17 A. Yes.

UG 288 Stipulation of the Parties/ 101 Gardner, et.al.

# PUBLIC UTILITY COMMISSION OF OREGON

**UG 288** 

# STAFF/AVISTA/NWIGU/CUB EXHIBIT 101

Stipulation of the Parties In the Matter of Avista's Request for a General Rate Revision

**November 25, 2015** 

# BEFORE THE PUBLIC UTILITY COMMISSION 1 OF OREGON 2 UG 288 3 In the Matter of 4 AVISTA CORPORATION, dba AVISTA PARTIAL SETTLEMENT STIPULATION 5 UTILITIES 6 ) 7 Request for a General Rate Revision. 8 9 This Partial Settlement Stipulation ("Stipulation") is entered into for the purpose of 10 resolving several issues in this Docket. 11 **PARTIES** 12 The Parties to this Stipulation are Avista Corporation ("Avista" or the "Company"), the 13 Staff of the Public Utility Commission of Oregon ("Staff"), the Citizens' Utility Board of 14 Oregon ("CUB"), and the Northwest Industrial Gas Users ("NWIGU") (collectively, "Parties"). 15 16 These Parties represent all who intervened and appeared in this proceeding. 17 BACKGROUND 18 19 1. On May 1, 2015, Avista filed revised tariff schedules to effect a general rate increase for Oregon retail customers of \$8,557,000, or 8.0 percent of its annual revenues. The 20 filing was suspended by the Commission on May 6, 2015, per its Order No. 15-143. 21 2. Pursuant to Administrative Law Judge Patrick Power's Prehearing Conference 22 Memorandum of June 5, 2015, a settlement conference was held on September 15, 2015. On 23 October 16, 2015, Staff, CUB, and NWIGU filed Opening Testimony in response to the 24

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Company's original filing. On October 20, 2015, an additional settlement conference was held.

3. As a result of the settlement discussions held on October 20, 2015, the Parties have agreed to settle the following issues in this Docket, including adjustments to the revenue requirement, agreement on the institution of a natural gas decoupling mechanism, issues related to the Company's energy efficiency programs and the Energy Trust of Oregon, and rate design issues, on the following terms, subject to the approval of the Commission.

#### TERMS OF PARTIAL SETTLEMENT STIPULATON

### 4. Adjustments to Revenue Requirement:

The Parties support reducing Avista's requested revenue requirement to reflect the adjustments discussed below. The adjustments amount to a total reduction in Avista's revenue requirement increase request from \$8.557 million to a base revenue increase of \$6.741 million.

This Stipulation represents the settlement of several, but not all, revenue requirement issues in the Company's filing. The Parties support the adjustments to Avista's revenue requirement request shown in Table No. 1 below:

# Table No. 1 – Summary of Adjustments to Revenue Requirement and Rate Base

Adju a b	unt as filed: stments:  Rate of Return  Adjusts the Cost of Debt to 5.515%.  Revenue Sensitive - State Effective Tax Rate Revises the State Income Tax (SIT) rate to factor in an agreed-upon rate. This change impacts the Conversion Factor and adjustment "e" below.	\$8,557	\$21
a b	Rate of Return  Adjusts the Cost of Debt to 5.515%.  Revenue Sensitive - State Effective Tax Rate  Revises the State Income Tax (SIT) rate to factor in an agreed-upon rate. This	(23)	
b	Adjusts the Cost of Debt to 5.515%.  Revenue Sensitive - State Effective Tax Rate  Revises the State Income Tax (SIT) rate to factor in an agreed-upon rate. This	(23)	
b c	Revenue Sensitive - State Effective Tax Rate Revises the State Income Tax (SIT) rate to factor in an agreed-upon rate. This	(23)	
c	Revises the State Income Tax (SIT) rate to factor in an agreed-upon rate. This		
c	· · · · · · · · · · · · · · · · · · ·		
с	change impacts the Conversion Factor and adjustment "e" below.		
		(41)	
	Uncollectibles		
	Reduces the Company's uncollectible expense to an agreed-upon level.	(7)	
d	Working Cash		
	Removes the additional working capital rate base adjustment to include only materials		
	and supplies.	(116)	(
	State Taxes		
	Revises the level of SIT to an agreed-upon level. [Note: An additional \$650,000		
	reduction is being proposed by NWIGU and CUB and is not agreed to by the		
	Company. This relates to the impact of 2015 bonus depreciation on ADFIT.]	(1,353)	
	Depreciation		
	This reduces the level of depreciation expense for updated depreciation rates.	(278)	
-	D&O Insurance		
	This reduces the Company's D&O insurance to exclude 50% of various D&O layers.	(52)	
h	Various A&G Expenses		
	Revises the Company's expected administrative and general expenses related to meals		
	and other expenses.	(31)	
	Wages & Salaries		
	Reduces wages and salaries expense to an agreed upon level for an updated CPI.	(65)	
	Property Tax		
	Adjusts property tax expense to an agreed-upon level.	(69)	
	Prepaid Pension Asset		
	Removes the rate base treatment of the Company's prepaid pension asset from this		
	Docket, in accordance with Order 15-226 in Docket No. UM1633, reducing rate base		
	by \$5,655,000.	(605)	(.
l	Other Revenues - Miscellaneous Revenue		
	This adjustment includes updates to the Company's other revenues to an agreed-upon	(2.1)	
	level.	(34)	
m	Load Forecasting	0.7	
	Adjusts for updated load forecast.  Cost Allocations	867	
n		(0)	
	Reduces utility operations expense to an agreed-upon level.  Distribution O&M	(9)	
0	The parties accept the Company's level of expenses as excluding costs associated with		
	the Company's 2012 Voluntary Severance Incentive Plan.		
	Other Gas Supply	-	
р	The parties accept the Company's level of expense associated with Other Gas Supply		
	labor.	_	
	Prepaid Pension Asset (Debt Interest)	=	
	The parties accept the Company's level of expense for the debt interest expense		
	associated with the removal of the Prepaid Pension Asset.		
	Total Adjustments:	(\$1,816)	(\$

- 1 The following information provides an explanation for each of the adjustments in Table No. 1
- 2 above.
- a. Cost of Debt (-\$23,000): Adjusts the Cost of Debt from 5.530 to 5.515 percent.
- b. Revenue Sensitive State Effective Tax Rate (-\$41,000): Revises the State Income
- 5 Tax (SIT) rate to factor in future use of SIT credits. This change affects the Conversion Factor
- 6 and adjustment "e" below.
- 7 c. <u>Uncollectibles</u> (-\$7,000): Reduces the Company's uncollectible expense to an
- 8 agreed-upon level.
- 9 d. Working Capital (-\$116,000): Removes the additional working capital rate base
- 10 adjustment to include only materials and supplies. This adjustment reduces rate base
- 11 \$1,090,000.
- e. <u>State Taxes</u> (-\$1,353,000): This adjustment removes the Company's pro formed
- 13 SIT expense to factor in the benefits of bonus depreciation and available tax credits on state
- income taxes that will be paid. An additional \$650,000 reduction is still being proposed by
- NWIGU and CUB and is not agreed to by the Company. This relates to the impact of 2015
- bonus depreciation on ADFIT.
- f. Depreciation (-\$278,000): This adjustment reduces both the level of depreciation
- 18 expense, accumulated depreciation, and accumulated deferred federal income tax in rate base for
- 19 updated depreciation rates.
- g. <u>Directors and Officers (D&O) Insurance</u> (-\$52,000): This reduces the Company's
- D&O insurance to exclude 50% of various D&O insurance layers.

<sup>1</sup> Although the Cost of debt has been agreed to, the parties have not yet agreed to the capital structure. Once a capital structure has been established, this will impact the debt interest on all rate base adjustments.

Page 4 – STIPULATION RESOLVING SPECIFIC ISSUES - DOCKET NO. UG 288

- h. <u>Various Administrative & General (A&G) Expenses</u> (-\$31,000): This adjustment
- 2 revises the Company's administrative and general expenses related to meals and other expenses.
- i. <u>Wages and Salaries</u> (-\$65,000): This adjustment reduces wages and salaries
- 4 expense to an agreed upon level for an updated CPI.
- j. <u>Property Taxes</u> (-\$69,000): This adjustment includes updates to the Company's
- 6 property tax expense to an agreed-upon level.
- 7 k. <u>Prepaid Pension Asset</u> (-\$605,000): This adjustment removes the rate base
- 8 treatment of the Company's prepaid pension asset from this Docket, in accordance with Order
- 9 15-226 in Docket No. UM 1633, reducing rate base by \$5,655,000.
- 1. Other Revenues Miscellaneous Revenue (-\$34,000): This adjustment includes
- updates to the Company's other revenues to an agreed-upon level.
- m. Load Forecasting (+\$867,000): This adjustment reflects an agreed-upon updated
- 13 load forecast.
- n. <u>Cost Allocations</u> (-\$9,000): This adjustment reduces utility operations expense to
- an agreed-upon level.
- The following items "0. q." are adjustments proposed by Parties, where the
- 17 Parties, for settlement purposes, have accepted the level of expenses as filed by the
- 18 Company in this docket:
- o. <u>Distribution O&M</u>: Staff's proposed adjustment would have reduced O&M for
- 20 expenses related to the Company's 2012 Voluntary Severance Incentive Plan. The Parties agree
- 21 that no such adjustment is required.

- p. Other Gas Supply: Staff's proposed adjustment would have reduced the level of expenses associated with Other Gas Supply labor. For settlement purposes, the Parties agree that no such adjustment to Other Gas Supply is necessary.
- q. <u>Prepaid Pension Asset (Debt Interest)</u>: Staff's proposed adjustment would have reduced interest expense for the debt interest expense associated with the removal of the Prepaid Pension Asset. The Parties agree that this adjustment is already captured in Adjustment "k" in Table No. 1 above.

# 5. Rate Design:<sup>2</sup>

The Parties support the following rate design: For Residential Service Schedule 410, the monthly customer basic charge will be increased by \$1 per month, from \$8.00 to \$9.00 per month. The monthly customer charge for General Service Schedule 420 will be increased by \$3.00 per month, from \$14.00 to \$17.00. The monthly customer charge for the Large General Service Schedule 424 and Transportation Service Schedule 456 will remain unchanged.

# 6. Natural Gas Decoupling Mechanism:

The Parties agree that Avista will implement a Revenue-Per-Customer natural gas decoupling mechanism ("Decoupling Mechanism"). Below are the key components of the mechanism:

a. <u>Decoupling Mechanism Term.</u> The mechanism will become effective when new base rates are implemented. The Parties agree that, by September 2019, there will be an opportunity to review the Decoupling Mechanism, which would allow the Company, Staff and other parties to recommend changes, if any. The Parties further agree that the Company may file a deferral application to track decoupling-related revenue variances to begin the first day of the month, in which rates become effective. The Parties agree to support the Company's deferral

<sup>&</sup>lt;sup>2</sup> While the Parties have resolved all rate design issues, cost of service and rate spread issues have yet to be resolved.

- application, understanding that the Commission's approval of the deferral application is an 1 integral part of this Stipulation. 2
  - Rate Groups. Customers will be combined into two rate groups: b.
    - 1. Residential Schedule 410

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- 2. Commercial Schedules 420, 424, 440, and 444
- c. Existing Customers and New Customers. The Parties have agreed that new customers, defined as new meters hooked up to Avista's distribution system, will not be included in the mechanism unless those new meters were included in the test year forecast of revenues.<sup>3</sup> In addition, Avista will track new customer usage, even the usage for the new customers in the rate year, for informational purposes, for a three year period, to determine whether new customers use more or less than existing customers.
  - d. Quarterly Reporting. Avista will file, within 45 days of the end of each quarter, a report detailing the decoupling activity by month. The reporting will also include information related to the deferrals by rate group, use-per-customer for existing and new customers, and other summary financial information. Avista will provide such other information as may be reasonably requested, from time to time, in the future quarterly reports.
  - Annual Filings. On or before August 1, of each year, the Company will file a proposed rate adjustment (surcharge or rebate) based on the amount of deferred revenue recorded for the prior January through December time period.<sup>4</sup> The rate adjustment will be calculated

<sup>&</sup>lt;sup>3</sup> The number of customers decoupled each month cannot exceed the monthly forecasted number of customers, by rate group, included in the agreed-upon 2016 forecasted customers. To the extent the number of actual customers in a given month exceed the forecasted level of customers, the Company will use the new customer revenue hookup report to determine the average decoupled revenue per new customer. The average decoupled revenue per customer would then be multiplied by the number of actual customers that exceed the monthly forecasted level of customers. That amount would then be deducted from the monthly actual decoupled revenue prior to calculating the decoupling

<sup>&</sup>lt;sup>4</sup> For 2016, with the expectation that new rates would go into effect in March 2016, only 10 months (March 1 through December 31, 2016) would be tracked.

separately for each Rate Group, with the applicable surcharge or rebate recovered from each group on a uniform-cents-per-therm basis. The proposed tariff Schedule 475 included with that filing will include a rate adjustment that recovers/rebates the appropriate deferred revenue amount over a twelve-month period, effective on November 1<sup>st</sup>, for natural gas (to match with the annual Purchased Gas Cost Adjustment rate adjustment time period). The deferred revenue amount approved for recovery or rebate will be transferred to a balancing account and the revenue surcharged or rebated during the period will reduce the deferred revenue in the balancing account. After determining the amount of deferred revenue that can be recovered through a surcharge, or refunded through a rebate, by Rate Group, the proposed rates under Schedule 475 will be determined by dividing the deferred revenue to be recovered by Rate Group by the estimated therm sales for each Rate Group during the twelve-month recovery period. Any deferred revenue remaining in the balancing account at the end of the amortization period will be added to the new revenue deferrals to determine the amount of the proposed surcharge/rebate for the following year.

f. <u>Interest</u>. Interest will accrue on deferrals at the Company's authorized rate of return, similar to other Company deferrals. Once a deferral balance is approved for amortization, interest will accrue at the Modified Blended Treasury Rate, similar to other Company amortizations.

g. <u>Accounting</u>. Avista will set up two deferral accounts to explicitly account for weather<sup>5</sup> and conservation (non-weather). It will record the deferrals in account 186 – Miscellaneous Deferred Debits. The amount approved for recovery or rebate will then be transferred into a Regulatory Asset or Regulatory Liability account for amortization. On the

<sup>5</sup> The Company will use the same weather normalization (IRP weather parameters) as was used in the Company's load forecast.

- income statement, the Company will record both the deferred revenue and the amortization of 1 the deferred revenue through Account 495 (Other Gas Revenue), in separate sub-accounts. The 2 Company will file quarterly reports with the Commission showing pertinent information 3 regarding the status of the current deferral. This report will include a spreadsheet showing the 4 monthly revenue deferral calculation for each month of the deferral period (January - December), 5
- 6 as well as the current and historical monthly balance in each deferral account.
  - 3% Rate Increase Cap. The amount of the rate increase resulting from the h. decoupling adjustment will be subject to an annual incremental limit of 3%, i.e., the annual increase in the surcharge cannot exceed 3% of billed revenues for each rate group, each year, with unrecovered balances carried forward to future years for recovery. The incremental surcharge (percentage) increase is determined by subtracting the annual revenue amount recovered by the present surcharge rate from deferred revenue to be recovered through the proposed surcharge rate, and dividing that net amount by the total "normalized" revenue by Rate Group for the most recent January through December period. The normalized revenue is determined by multiplying the weather-corrected usage for the period by the present billing rates in effect.<sup>6</sup> If the incremental surcharge exceeds a 3% rate increase, only a 3% increase is implemented and any additional deferred revenue will remain in the deferred revenue account, and could be recovered the following year, subject to the 3% limitation. Again, the 3% limitation is not applicable if the Company is in a rebate position.
  - i. Real Time Rebates/Surcharges. Avista will revisit opportunities for "real time" rebates/surcharges within the next twelve months after new rates go into effect.

# 7. Energy Trust of Oregon and Energy Efficiency Charge:

The Parties agree and support the following provisions for Commission approval:

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<sup>&</sup>lt;sup>6</sup> Inclusive of booked billed revenue, booked unbilled revenue and the weather adjustment.

A. Avista will establish a separate natural gas energy efficiency tariff to collect costs, through current rates and not through a deferral mechanism (as is currently used for Avista's energy efficiency programs) for administering and delivering energy efficiency programs. In 2016, Avista will still be offering conservation programs and the Energy Trust of Oregon (ETO) will also administer a conservation acquisition program.<sup>7</sup> The monies collected through the new tariff will go to Avista in 2016, except for the amount of \$156,000, that will be conveyed to the ETO in equal monthly installments of \$15,600, payable no later than the 15<sup>th</sup> of each month. The \$156,000 is comprised of \$84,000 for the ETO Conservation Program and \$72,000 for Planning and Development to complete all work necessary to have a "warm start" for the 2017 ETO-administered conservation programs. In 2017, the monies collected through this tariff will be transferred to the ETO. Subject to Commission approval, the tariff will be revised to match the ETO's administrative costs and expenses needed to offer conservation programs to Avista's customers in 2017.8

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B. The Company will retain collection for funding low income household programs, delivered by the following Community Action Agencies: Avista Oregon Low Income Energy Efficiency Program (AOLIEE) and the Low Income Rate Assistance Program (LIRAP). Effective 2017, a separate tariff to administer AOLIEE program will be established. The Company will continue the Schedule 493 tariff for collecting expenses related to LIRAP.

<sup>7</sup> Per discussions with Staff and the ETO, the ETO stated that it would be able to institute the first program in late 2016.

<sup>&</sup>lt;sup>8</sup> The tariff will also include a certain level of funding to fund Avista program administration and marketing.

C. Avista's related prudently-incurred expenditures concerning the transition of programs to the ETO, and incremental to those costs included in rates or any deferral balance, will be recoverable through the Company's annual Schedule 478 (DSM Cost Recovery) filing for 2017.

- D. For Schedule 478, for rates effective November 1, 2016, that rate will recover prudently incurred conservation-related costs carried out by Avista for the time period July 1, 2015, through the last day prior to the effective date of the tariffs in this general rate filing, UG 288. The November 1, 2016 rate will also recover the unamortized DSM balance as of the last day prior to the effective date of the tariffs in this docket.<sup>9</sup>
- E. The Parties agree that, as a part of the final tariff compliance filing at the end of this case, to establish a new rate schedule, Schedule 469, which will be established at the same rates as provided in Schedule 478. The rates under Schedule 478 will be then set at \$0.00000 per therm on the effective date of the compliance tariffs, and remain at that level until November 1, 2016, when a revised Schedule 478 will go into effect pursuant to subsection 8.D above. The revenue collected under the new Schedule 469 (which are the same rates as the present rates for Schedule 478) will be used to fund present DSM expenditures starting March 1, 2016 (for Avista and ETO programs), and for 2017 and beyond (ETO programs). Any required adjustments to future DSM funding will be requested on an as-needed basis.

<sup>&</sup>lt;sup>9</sup> The estimated balance of conservation-related costs as of March 1, 2016 is \$526,000, and the unamortized prior period deferral balance, presently being recovered in Schedule 478, is \$1.2 million.

# 8. Load Forecast Refinements:

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- The Parties have agreed on the Load Forecasting adjustment issue in this general rate case. Avista has further agreed to the following refinements, which it will include in its next load forecast, currently planned to be completed in June 2016:
  - a. The Company will provide written documentation and justification explaining why certain rate schedule forecasts do not rely on traditional regression models.
    - b. The Company will include a forecast driver related to the timber industry for useper-customer forecasts for schedules dominated by timber product firms.
      - c. The Company will maximize the amount of historical data used in the forecasting models. If the full historical data is not used, the Company will provide written details including statistical details when available explaining why the full historical data set was not used.
      - d. The customer forecasts for La Grande, Roseburg, and Klamath will include population as a direct forecast driver. The Company's current method for integrating population into the Medford customer forecast will also be used for these three regions.
      - e. In addition to the regression output files provided in UG 288, the Company will also retain, for future forecasts, the modeling and project files so the Parties can more easily replicate the Company's forecasts by schedule.
  - 9. The Parties agree that this Stipulation is in the public interest and results in an overall fair, just and reasonable outcome.
- 10. The Parties agree that this Stipulation represents a compromise in the positions of the Parties. Without the written consent of all Parties, evidence of conduct or statements,

- including but not limited to term sheets or other documents created solely for use in settlement
- 2 conferences in this Docket, are not admissible in the instant or any subsequent proceeding unless
- 3 independently discoverable or offered for other purposes allowed under ORS 40.190. Nothing in
- 4 this paragraph precludes a party from stating as a factual matter what the Parties agreed to in this
- 5 Stipulation or in the Parties' testimony supporting the stipulation.
- 6 11. Further, this Stipulation sets forth the entire agreement between the Parties and
- supersedes any and all prior communications, understandings, or agreements, oral or written,
- 8 between the Parties pertaining to the subject matter of this Stipulation.

### 12. Contested Adjustments:

- The Parties note that the remaining contested revenue requirement issues are as follows:
- a. <u>ROE and Capital Structure:</u> The appropriate Return on Equity and Capital
- 12 Structure.

- b. <u>Information Technology related to Project Compass</u>: Staff's proposed disallowance
- related to Project Compass.
- c. <u>Plant Investment</u>: The appropriate level of capital additions.
- d. <u>Wage & Salaries Bonus & Incentives</u>: The appropriate level of bonus and
- incentives.
- e. Medical Benefits: The appropriate level of medical expenses.
- f. <u>Pension Expense</u>: The appropriate level of pension expense.
- 20 g. <u>Post Retirement Medical Expenses</u>: The appropriate level of post retirement
- 21 medical expenses.
- h. Bonus Depreciation: NWIGU-CUB's proposed adjustment would increase ADFIT,
- for an additional reduction to rate base for ADFIT.

13. This Stipulation will be offered into the record in this proceeding as evidence pursuant to OAR 860-001-0350(7). The Parties agree to support this Stipulation throughout this proceeding and any appeal. The Parties further agree to provide witnesses to sponsor the Stipulation at any hearing held, or, in a Party's discretion, to provide a representative at the hearing authorized to respond to the Commission's questions on the Party's position as may be appropriate.

- 14. If this Stipulation is challenged by any other party to this proceeding, the Parties to this Stipulation reserve the right to cross-examine witnesses and put on such case as they deem appropriate to respond fully to the issues presented, including the right to raise issues that are incorporated in the Settlement embodied in this Stipulation. Notwithstanding this reservation of rights, the Parties agree that they will continue to support the Commission's adoption of the terms of this Stipulation.
- 15. The Parties have negotiated this Stipulation as an integrated document. If the Commission rejects all or any material portion of this Stipulation, or imposes additional material conditions in approving this Stipulation, any Party disadvantaged by such action shall have the rights provided in OAR 860-001-0350(9) and shall be entitled to seek reconsideration or appeal of the Commission's Order.
- 16. By entering into this Stipulation, no Party shall be deemed to have approved, admitted, or consented to the facts, principles, methods, or theories employed by any other Party in arriving at the terms of this Stipulation. No Party shall be deemed to have agreed that any provision of this Stipulation is appropriate for resolving the issues in any other proceeding.

1	17. This Stipulation may be executed	in counterparts and each signed counterpart shall	
2	constitute an original document. The Parties f	further agree that any facsimile copy of a Party's	
3	signature is valid and binding to the same extent as an original signature.		
4	18. This Stipulation may not be mod	dified or amended except by written agreement	
5	among all Parties who have executed it.		
6	This Stipulation is entered into by each	h Party on the date entered below such Party's	
7	signature.		
8	DATED this day of November 20	015.	
9 10 11 12	AVISTA CORPORATION	STAFF OF THE PUBLIC UTILITY COMMISSION OF OREGON	
13 14 15 16	By: David J. Meyer  Date: Nov- 6 + 4 2015	By:	
18 19 20 21 22	NORTHWEST INDUSTRIAL GAS USERS	CITIZENS' UTILITY BOARD OF OREGON	
23 24	By: Chad M. Stokes	By:Sommer Templet Moser	
25 26	Date:	Date:	

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5	among all Parties who have executed it.		
6	This Stipulation is entered into by each Par	ty on the date entered below such Party's	
7	signature.		
8	DATED this day of November 2015.	*	
9 10 11		TAFF OF THE PUBLIC UTILITY	
12 13 14	By: For the state of the	By: Michael Weirich	
16 17 18		Date:	
19 20 21 22		CITIZENS' UTILITY BOARD OF DREGON	
23 24 25	By: For the control of the con	Sy:Sommer Templet Moser	
26	Date:	Date:	

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6	This Stipulation is entered into by each	Party on the date entered below such Party's	
7	signature.		
8	DATED this day of November 20	15.	
9			
10 11	AVISTA CORPORATION	STAFF OF THE PUBLIC UTILITY COMMISSION OF OREGON	
12 13			
14	By:	By: Michael Weirich	
15 16	By: David J. Meyer	Michael Weirich	
17 18	Date:	Date:	
19			
20 21	NORTHWEST INDUSTRIAL GAS USERS	CITIZENS' UTILITY BOARD OF OREGON	
22	Old So	그는 그런 그리 사람이 되었다.	
23	By: Chad M. Stokes	By: Sommer Templet Moser	
24 25	Chau IVI. Stokes	Sommer Templet Moser	
26	Date: 11/6/13	Date:	

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9 10 11 12	AVISTA CORPORATION	STAFF OF THE PUBLIC UTILITY COMMISSION OF OREGON	
13 14 15 16	By: David J. Meyer	By: Michael Weirich	
17 18	Date:	Date:	
19 20 21	NORTHWEST INDUSTRIAL GAS USERS	CITIZENS' UTILITY BOARD OF OREGON	
22 23 24	By:Chad M. Stokes	By: Both Sommer Templet Moser Bob Jenks	
25 26	Date:	Date: 11-6-15	