

August 3, 2015

***VIA ELECTRONIC FILING
AND OVERNIGHT DELIVERY***

Public Utility Commission of Oregon
201 High Street SE, Suite 100
Salem, OR 97301-1166

Attn: Filing Center

Re: UE 296 – Reply Testimony and Exhibits

PacifiCorp d/b/a Pacific Power hereby submits for filing the Reply Testimony and Exhibits of Brian S. Dickman, Frank C. Graves, Stephen A Larsen, and Judith M. Ridenour. Included with this filing is a CD containing the electronic workpapers.

PacifiCorp respectfully requests that all data requests regarding this matter be addressed to:

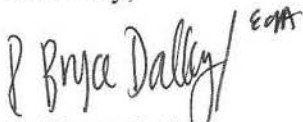
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Please direct informal correspondence and questions regarding this filing to Erin Apperson, Manager, Regulatory Affairs, at (503) 813-6642.

Confidential material in support of the filing has been provided to parties under the protective order in this docket (Order No. 10-069).

Sincerely,


R. Bryce Dalley
Vice President, Regulation

Enclosures

CERTIFICATE OF SERVICE

I certify that I served a true and correct copy of PacifiCorp's Reply Testimony for the 2016 Transition Adjustment Mechanism on the parties listed below via e-mail and/or overnight delivery in compliance with OAR 860-001-0180.

UE 296

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Dated this 3rd day of August 2015.

A handwritten signature in cursive script, reading "Carrie Meyer", written over a horizontal line.

Carrie Meyer
Supervisor, Regulatory Operations

Docket No. UE 296
Exhibit PAC/500
Witness: Brian S. Dickman

**BEFORE THE PUBLIC UTILITY COMMISSION
OF OREGON**

PACIFICORP

REDACTED
Reply Testimony of Brian S. Dickman

August 2015

REPLY TESTIMONY OF BRIAN S. DICKMAN

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Attached Exhibits

Exhibit PAC/501 – Oregon-Allocated Net Power Costs

Exhibit PAC/502 – Net Power Costs Report

Exhibit PAC/503 – Correction and Update Summary

Exhibit PAC/504 – Other Revenue – Stand Alone TAM Adjustment

Exhibit PAC/505 – EIM Costs

Exhibit PAC/506 – EIM Benefits

Exhibit PAC/507 – Day-ahead and Real-time Transaction Cost Example

Exhibit PAC/508 – ICNU Responses to PacifiCorp's Data Requests 3, 4, 8 and 13

1 **Q. Are you the same Brian S. Dickman who previously submitted direct testimony**
2 **in this proceeding on behalf of PacifiCorp d/b/a Pacific Power (PacifiCorp or the**
3 **Company)?**

4 A. Yes.

5 **PURPOSE AND SUMMARY OF TESTIMONY**

6 **Q. What is the purpose of your reply testimony?**

7 A. My testimony has two parts: a Transition Adjustment Mechanism (TAM) update
8 section (Reply Update), consistent with the TAM Guidelines adopted by the
9 Commission in Order No. 09-274 and revised in Order Nos. 09-432 and 10-363, and
10 a reply section responding to the parties' proposed adjustments.

11 In the Reply Update, I explain the reasonableness of the Company's revised
12 Oregon net power costs (NPC) of \$375.2 million for the test period of the 12 months
13 ending December 31, 2016 (unless otherwise specified, references to NPC throughout
14 my testimony are expressed on an Oregon-allocated basis). I also provide corrections
15 and contract, fuel, and forward price curve updates to the Company's April 1, 2015,
16 filing (Initial Filing).

17 In my reply testimony, I respond to the adjustments to the Company's NPC
18 presented by Mr. Jorge Ordonez on behalf of the Public Utility Commission of
19 Oregon Staff (Staff), Mr. Bob Jenks and Ms. Nadine Hanhan of the Citizens' Utility
20 Board of Oregon (CUB), Mr. Bradley Mullins on behalf of the Industrial Customers
21 of Northwest Utilities (ICNU), and Mr. Kevin Higgins on behalf of Noble Americas
22 Energy Solutions LLC (Noble Solutions).

1 **Q. Please identify the other witnesses providing reply testimony supporting the**
2 **2016 TAM.**

3 A. There are three other witnesses providing reply testimony in support of the
4 Company's 2016 TAM filing: Stephen A. Larsen, Frank C. Graves and Judith M.
5 Ridenour. These witnesses all provided direct testimony in this case.

6 **Q. Please provide a summary of your reply testimony.**

7 A. The goal of the TAM is to forecast the actual NPC the Company expects to incur
8 during the test period as accurately as possible. The complexity of the Company's
9 multi-state power supply system presents NPC modeling challenges, which have
10 resulted in systematic under forecasts of NPC in the TAM. To better forecast the
11 Company's NPC, the Company has presented several modeling refinements in the
12 2016 TAM filing. My testimony is largely focused on responding to the parties'
13 challenges to these refinements.

14 The Company's proposed approach to modeling system balancing transactions
15 reflects the significant actual costs related to the timing and volume of these
16 purchases and sales compared to a GRID model result that does not capture such
17 costs. The Company's approach is conceptually similar to modeling adjustments
18 made by Portland General Electric Company (PGE) and Idaho Power Company
19 (Idaho Power), and nothing raised in the parties' testimony supports its rejection:

- 20 ○ Staff acknowledges the rationale behind the Company's proposal, but argues
21 for more time to review the modeling. While a proposal designed to model
22 system balancing costs on a more granular, real-time basis will necessarily
23 present some complexities, it is undisputed that the Company has provided
24 robust analytical support and detailed explanations of its proposal. This
25 supports the adoption of the modeling change in this case, not its deferral to a
26 future case.
- 27 ○ CUB claims that the Company's proposal is a departure from normalized

1 ratemaking. But the proposal relies on many of the same principles used
2 without controversy to establish normalized rates, such as historical rolling
3 averages.

- 4 ○ ICNU’s criticisms of the Company’s proposal rely on ICNU’s fundamental
5 misunderstanding of market dynamics and mischaracterizations of the intent
6 and mechanics of the proposal. ICNU fails to present a single persuasive
7 argument in opposition to the *actual* proposal.
- 8 ○ ICNU also proposes its own adjustment ostensibly intended to address the
9 same issues as the Company’s proposal. But ICNU’s recommendation has
10 nothing to do with the Company’s proposal and addresses an entirely
11 unrelated issue. ICNU’s adjustment would exacerbate the Company’s under
12 forecasting and departs, without explanation, from recent Commission orders
13 rejecting similar ICNU adjustments.

14 Next, the Company’s modeling of its regulation reserves, together with
15 adjustments accepted in this testimony, fully reflect the reserve benefits
16 resulting from the Company’s participation in the Energy Imbalance Market
17 (EIM). The Company’s modeling also more accurately models regulation
18 reserves on an hourly basis, rather than using flat monthly amounts.

- 19 ○ Staff proposed an adjustment that would reduce the regulation reserve
20 requirement to account for scheduling of load and wind on a within-hour basis
21 through the EIM. This adjustment incorrectly assumes that the EIM will
22 allow the Company to participate in a within-hour balancing market.
- 23 ○ ICNU proposes three adjustments. ICNU’s first adjustment is based on the
24 application of an outdated reliability metric that no longer applies to the
25 Company and, if implemented, would result in the Company failing to hold
26 sufficient reserves. ICNU’s second adjustment fails to account for how
27 interruptible loads are used to meet the Company’s reserve obligations.
28 ICNU’s third adjustment, which is joined by Staff, incorrectly assumes that
29 the Company can dynamically transfer reserves between its balancing areas
30 under the EIM.

31 To fully capture the benefits of the EIM for Oregon customers, the

32 Company’s reply filing makes updates and changes to its modeling of EIM benefits:

33 First, the Company updated the data used to model these EIM benefits to include

34 historical results through June 2015. Second, to address ICNU’s and CUB’s concerns

1 regarding seasonality, the Company proposed a modeling adjustment and a further
2 update to cover the summer months in the final TAM update. Third, the Company
3 adjusted its EIM benefits modeling to incorporate the future EIM participation of NV
4 Energy, Puget Sound Energy (PSE) and Arizona Public Service (APS). With these
5 updates and changes, the Company has accurately reflected the benefits of EIM
6 participation for the 2016 test period.

7 ICNU makes several other NPC adjustments. ICNU argues that the Company
8 was imprudent to not renew the Hermiston generation contract, leaving it with
9 transmission capacity that is no longer used and useful. But ICNU's adjustment is
10 entirely speculative, assumes a fundamental flaw in the Company's resource planning
11 modeling that the Commission has never identified, and lacks evidentiary support.

12 ICNU also challenges the Company's proposed refinements to its modeling of
13 forced outages and wind generation capacity. ICNU rejects the Company's proposals
14 without actually disputing the Company's evidence that the modeling changes will
15 produce a more accurate forecast than ICNU's recommendation to continue the status
16 quo. ICNU also fails to cite to or reconcile contrary Commission precedent.

17 Noble Solutions recommends that the transition adjustment reflect the value of
18 freed-up renewable energy certificates (RECs) resulting from the departure of direct
19 access load. This argument is a variation on Noble Solutions' argument for a
20 transmission credit in the transition adjustment, an argument that the Commission has
21 repeatedly rejected. In addition, Noble Solutions' recommended adjustment to the
22 opt-out charge in the Company's five-year direct access program is directly contrary
23 to the Commission's recent orders in docket UE 267.

1 **REPLY UPDATE**

2 **Introduction**

3 **Q. In the Initial Filing, the Company requested NPC of \$374.5 million for the test**
4 **period ending December 31, 2016. How has your NPC recommendation**
5 **changed?**

6 A. Test period NPC increased from \$374.5 million to \$375.2 million, a \$0.7 million
7 increase from the Initial Filing. On a total company basis, NPC decreased by
8 \$965,476, from \$1.538 billion to \$1.537 billion.

9 Exhibit PAC/501 shows that the Company's Reply Update proposes a rate
10 increase of \$12.4 million or 1.0 percent overall. The results of the Company's
11 updated NPC study are provided in Exhibit PAC/502. A list of all corrections and
12 updates made, along with the approximate impact of each on NPC, is provided in
13 Exhibit PAC/503. Exhibits PAC/504, PAC/505, and PAC/506 present updated
14 information for Other Revenue, EIM Costs, and EIM benefits, respectively, as
15 contained in the Company's Reply Update.

16 **Q. Please explain the changes reflected in your revised NPC request.**

17 A. First, the Company made corrections to the Initial Filing and updated the Company's
18 proposed NPC with: (1) the most recent official forward price curve and short-term
19 firm transactions; (2) new power, fuel, and transportation/transmission contracts and
20 updates to existing contracts, including the Commission-approved contract for
21 Bridger Coal Company's purchase of longwall equipment from the Deer Creek

1 mine;¹ and (3) updated EIM operational experience (adjusted for seasonality) and
2 benefits associated with new EIM participants (NV Energy, PSE and APS). Second,
3 the Company accepted ICNU's proposed adjustment to the Company's flexibility
4 reserve benefits associated with the participation of PSE and APS in the EIM, starting
5 in October 2016.

6 **Q. Is the Company's revised NPC recommendation in this case reasonable?**

7 A. Yes. The Reply Update reflects the most recent information available to the
8 Company in the determination of 2016 NPC and sets a reasonable and realistic NPC
9 baseline for 2016.

10 **Q. Is it important to set the most accurate NPC forecast possible to meet the**
11 **Commission's goals for the TAM and the Company's power cost adjustment**
12 **mechanism (PCAM)?**

13 A. Yes. As stated by the Commission, the purpose of the TAM is to capture costs
14 associated with direct access and prevent unwarranted cost shifting.² The TAM
15 transition adjustment is calculated by comparing the value of energy used to serve
16 direct access loads with the cost of service rate under the customers' specific energy-
17 only tariff. The Commission approved an annual NPC update to ensure that both the
18 value of freed-up energy and the cost of service rate are calculated for the same
19 period using the same data. In addition, under PacifiCorp's PCAM, rates may be
20 adjusted in 2017 to address differences between the 2016 TAM NPC baseline
21 determined in this case and actual 2016 NPC. The more accurate the NPC forecast is

¹ *Re PacifiCorp Application for an Order Authorizing the Transfer of Mining Equipment and Approval of an Affiliated Transaction with Bridger Coal Company*, Docket Nos. UP 328 & UI 357, Order No. 15-218, App. A at 7 (July 21, 2015).

² *In the Matter of Pacific Power & Light Company, d/b/a PacifiCorp Request for a General Rate Increase*, Docket No. UE 170, Order No. 05-1050 at 21 (Sept. 28, 2005).

1 in this case, the less likely it is that the Company will need to adjust rates through a
2 PCAM surcharge or surcredit in 2017.

3 **NPC Corrections and Updates**

4 **Q. Did the Company previously provide the parties a list of known corrections and**
5 **updates?**

6 A. Yes. Under the TAM Guidelines, on June 8, 2015, the Company provided a list of
7 known corrections and updates. The current filing incorporates those corrections and
8 updates along with several additional updates identified since then. The individual
9 corrections and updates and their impact on NPC are identified in Exhibit PAC/503.

10 **Q. Please summarize the major changes in NPC resulting from the update.**

11 A. Table 1 illustrates the change in NPC by category compared to the NPC originally
12 filed in this case.

Table 1
Net Power Cost Reconciliation

(\$ millions)	Total Company	Oregon Allocated
OR TAM 2016	\$1,537.6	\$374.5
Increase/(Decrease) to NPC:		
Wholesale Sales Revenue	\$26.5	\$6.8
Purchased Power Expense	-\$1.7	-\$0.4
Coal Fuel Expense	-\$12.3	-\$3.0
Natural Gas Fuel Expense	-\$14.1	-\$3.4
Wheeling and Other Expense	\$0.6	\$0.1
Total Increase/(Decrease) to NPC	-\$1.0	\$0.1
Oregon Situs Solar		\$0.6
OR TAM 2016 Reply Update	\$1,536.7	\$375.2

1 The changes in the components of NPC from the Initial Filing are largely
2 driven by a decrease in the forward market prices for electricity and natural gas.
3 While lower electricity prices reduce wholesale sales revenues, this effect is largely
4 offset by reductions in purchased power, coal fuel expense, and natural gas fuel
5 expense. Finally, wheeling expense is slightly higher as a result of wheeling rate
6 updates.

7 **Q. Please identify the corrections that were included in the Company’s updated**
8 **NPC.**

9 A. Three corrections to the filed NPC have been identified since the case was filed and
10 each has been incorporated into the Company’s Reply Update.

- 11 • **Demand-Side Management (DSM) Cool Keeper Reserve**—The reserves
12 associated with the Company’s Cool Keeper interruptible load program were
13 mistakenly excluded. This correction reduces total company NPC by
14 approximately \$100,000.

- 1 • **Regulation Reserve Requirement**—The regulation reserve requirement
2 associated with incremental wind generation was overstated. Correcting this
3 input decreases total company NPC approximately \$473,000.
- 4 • **Utah Red Hills Qualifying Facility (QF) Contract Price**—The Utah Red
5 Hills QF is expected to achieve commercial operation, as defined in the
6 contract, on December 1, 2016. Pricing for the month of December has been
7 corrected to reflect the contract price, rather than the market-based index
8 applicable prior to commercial operation. This correction increases total
9 company NPC by approximately \$176,000.

10 **Q. Please explain the updates that are included in the Company's Reply Update.**

11 **A.** The Company's Reply Update includes the following specific updates:

- 12 • **New QF Contracts**—The Company has executed QF contracts for the output
13 of four new large solar projects (Granite Mountain East, Granite Mountain
14 West, Iron Springs, Pavant II) and 17 small Oregon solar projects. The
15 Company also adjusted the start date of four small Oregon solar projects
16 already reflected in the direct testimony to match the scheduled commercial
17 operation date defined in the contracts. The Company has also executed a
18 new QF contract for the output of BYU Idaho's new cogeneration facility.
19 Finally, the Company has executed four QF contracts with existing hydro
20 facilities including Yakima Tieton's Cowiche and Orchard projects in
21 Washington, and the Loyd Fery, and Roush projects in Oregon. This update
22 increases total company NPC by approximately \$4.3 million.

- 1 • **Eagle Mountain Purchase**—The Company's acquisition of the assets and
2 service territory from the City of Eagle Mountain included the assumption of
3 Eagle Mountain's existing power purchase agreements. Only the fair market
4 value of the power purchase agreements as of the date of closing is included in
5 NPC. This update increases total company NPC by approximately \$52,000.
- 6 • **QF Contract Status**—The Company has terminated the Champlin Blue
7 Mountain Wind QF contract effective May 14, 2015, due to failure to provide
8 default security, and the contract has been removed from NPC. This update
9 decreases total company NPC by approximately \$2.3 million.
- 10 • **Pipeline Expenses**—Pursuant to its tariff, Questar Gas Company recently
11 began applying a demand charge for Lake Side 1's gas supply. Northwest
12 Pipeline provided an updated cost of service calculation for the Chehalis
13 Pipeline Lateral, with a new monthly payment effective April 2015. These
14 updates increase total company NPC by approximately \$1.5 million.
- 15 • **Biomass One QF Non-Generation Agreement**—The Company has executed
16 a non-generation agreement with the Biomass One QF effective during May
17 and June 2016. This update increases total company NPC by approximately
18 \$19,000.
- 19 • **Official Forward Price Curve and Short-Term Firm Transactions**—The
20 Company updated the official forward price curve from December 31, 2014,
21 to June 30, 2015. On average, market prices for electricity at the Mid-
22 Columbia and Palo Verde markets decreased by approximately 6.6 percent.
23 Similarly, market prices for natural gas decreased, on average, approximately

1 11.1 percent. Short term sales and purchase transactions for electricity and
2 natural gas were also updated through July 1, 2015. This update increases
3 total company NPC by approximately \$142,000.

- 4 • **Douglas Public Utility District Pro-forma**—This update incorporates the
5 fiscal year September 1, 2015, through August 31, 2016, preliminary pro-
6 forma published by the Douglas Public Utility District on May 1, 2015. This
7 update decreases total company NPC by approximately \$75,000.
- 8 • **Black Hills Sale Fixed and Variable Charges**—This update reflects the
9 annual update of the fixed and variable charges for the sales contract with
10 Black Hills Corporation. This update decreases total company NPC by
11 approximately \$329,000.
- 12 • **PGE Cove Annual Cost**—The annual purchase power expense for PGE Cove
13 has been updated to reflect the latest projection by PGE. This update
14 decreases total company NPC by approximately \$80,000.
- 15 • **Open Access Transmission Tariff Rates**—Idaho Power, APS, Bonneville
16 Power Administration (BPA), and Platte River Power Authority have filed
17 updated tariff rates effective during 2016. These updates increase total
18 company NPC by approximately \$909,000.
- 19 • **Goodnoe Hills Wheeling Interconnection Credit**—The Company has
20 entered an agreement to receive BPA wheeling credits associated with the
21 Goodnoe Hills interconnection costs. This update reduces total company NPC
22 by approximately \$540,000.

- 1 • **Coal Costs**—Coal costs were updated to reflect changes in prices and
2 volumes. Company witness Stephen Larsen provides additional detail on the
3 update in his reply testimony. The updated costs decrease total company NPC
4 by approximately \$1.8 million from the Initial Filing.
- 5 • **EIM Operational Experience**—The Company’s Initial Filing reflected EIM
6 results from December 2014 and January 2015. NPC inputs based on EIM
7 results included the average EIM export margin and flexibility reserve
8 diversity benefit per megawatt of available transmission capability, as well as
9 the monthly EIM import margin. This update incorporates EIM results from
10 December 2014 through June 2015, and adjusts them for seasonality by
11 utilizing the higher level of EIM benefits from the June results in the months
12 of June through September in the forecast period. This adjustment decreases
13 total company NPC by approximately \$814,000. In addition, the Company
14 has updated NPC to reflect the benefits associated with new EIM participants.
15 The Company’s Reply Update incorporates additional inter-regional benefits
16 from NV Energy, PSE, and APS participation in the EIM which decrease total
17 company NPC by approximately \$1.6 million.
- 18 • **EIM Regulation Reserve Benefit**—Recent Federal Energy Regulatory
19 Commission (FERC) filings have indicated that NV Energy will be directly
20 interconnected to the Company’s east Balancing Authority Area (BAA),
21 rather than indirectly via the Company’s dynamic rights from the Company’s
22 west BAA to the California Independent System Operator Corporation
23 (CAISO). As such, basing the Company’s reserve savings from NV Energy’s

1 participation on the southbound California-Oregon Intertie (COI) transmission
2 available for the EIM is no longer necessary. The Company's reserve savings
3 increase by six MW as a result of this change. This update results in a
4 decrease in total company NPC of \$323,000.

5 UNCONTESTED ADJUSTMENT

6 Flexibility Reserve Benefits for New EIM Participants

7 **Q. Please describe ICNU's recommended adjustment to incorporate flexibility**
8 **reserve benefits associated with new participants to the EIM.**

9 A. ICNU proposes that the flexibility reserve benefits associated with the participation of
10 PSE and APS in the EIM be included starting in October 2016. The Company does
11 not oppose this adjustment.

12 **Q. How did the Company model the accepted adjustment?**

13 A. As proposed by ICNU, the Company has incorporated a reserve savings of 16 MW in
14 its Reply Update to reflect PSE and APS participation in the EIM beginning October
15 2016. Incorporating this adjustment in the Company's Initial Filing produces a
16 benefit of approximately \$213,000 on a total company basis. The impact calculated
17 by the Company is larger than that proposed by ICNU because ICNU's calculation
18 was based on the very low regulating reserve levels resulting from its separate
19 "Reliability Metric" adjustment. Because so few reserves are included in ICNU's
20 NPC studies, the additional savings from EIM-related reserve reductions were
21 relatively small.

1 **REPLY TESTIMONY**

2 **Improved Modeling of Day-Ahead and Real-Time Balancing Transactions**

3 **Introduction**

4 **Q. Please briefly summarize the Company's proposal in this case to more**
5 **accurately model day-ahead and real-time system balancing transactions.**

6 A. The Company's NPC reflects important changes to modeling market transactions,
7 defined as non-hedging, system balancing transactions. PacifiCorp developed these
8 modeling refinements to more accurately capture the true cost of balancing its system
9 in the short-term markets.

10 The Company's system balancing proposal has two components: volumes
11 selected by the GRID model, which includes adjusted prices for purchases and sales
12 and additional volumes which reflect the fact that GRID determines a single
13 transaction volume for each hour, whereas the Company must balance its system with
14 a combination of monthly, daily, and hourly products. For the adjusted prices in
15 GRID, the Company uses the historical differences between the average market prices
16 over each month and actual prices for the Company's day-ahead and real-time
17 balancing transactions in that month for both purchases and sales. This adjustment
18 creates a more accurate forecast of market prices used for system balancing in the
19 GRID model. Previously, GRID model forecasts only included monthly average
20 prices, and the same prices were used for purchases and sales.³ The pricing
21 component increases the Company's NPC by \$4.3 million.

³ Wholesale market prices for the system balancing transactions in GRID are based on an hourly forward price curve that is developed from monthly heavy-load-hour (HLH) and light-load-hour (LLH) prices with hourly scalars applied. These scalars are identical within a given month for each weekday of that month. The prices are input into the model and do not change based on the volume of the system balancing transactions.

1 For the additional volume, the Company calculates the system balancing
2 volume which reflects the operational practice of transacting on a monthly basis using
3 standard 25 MW block products, rebalancing on a daily basis using standard 25 MW
4 block products, and finally closing the remaining position on an hourly basis in real-
5 time markets. As designed, the GRID model perfectly balances each hour to the
6 fraction of a megawatt and does not simulate transacting in the market for standard
7 products. The result of the Company's adjustment is to include additional monthly,
8 daily, and hourly transactions, in the form of offsetting sales and purchases
9 representing this balancing process. The Company calculates these volumes outside
10 of the GRID model and prices them to cover the Company's historical average
11 system balancing costs not already captured by the GRID model results. The
12 additional volume component increases the Company's total Company NPC by \$3.7
13 million.

14 **Q. Why did the Company propose these modeling changes?**

15 A. The Company's historical experience demonstrates that it incurs significant expense
16 in the day-ahead and real-time markets to balance its system. As I explain in my
17 direct testimony,⁴ the reason that the Company incurs a net expense for these
18 balancing transactions is timing: the Company is generally buying during periods
19 when prices are high and selling during periods when prices are low. This issue is
20 illustrated in Confidential Figure 1 below, which shows actual HLH prices at the
21 Mid-Columbia (Mid-C) market hub during September 2013, along with the actual
22 volume of the Company's Mid-C purchase and sale transactions that month. The

⁴ PAC/100, Dickman/27-28.

1 average HLH market price that month was \$38 per megawatt-hour (MWh), but
2 during the month the Company paid an average of \$43/MWh when it made market
3 purchases and received an average of \$29/MWh when it made market sales.

Confidential Figure 1



4 Without the Company's proposed modeling refinements, the flat average market price
5 in its GRID NPC forecast results in average Mid-C prices in September 2016 of
6 \$37/MWh for purchases and \$35/MWh for sales, compared with a market price of
7 \$36/MWh. This price difference is much lower than historical levels. The
8 Company's proposal is intended to more accurately match the purchased power costs
9 and sales revenues in the NPC forecast with actual historical experience.

1 **Q. Has the Commission previously invited parties to more closely review how short-**
2 **term transactions are modeled in the Company's NPC?**

3 A. Yes. In the 2008 TAM, Staff proposed a margin adjustment, which imputed
4 additional short-term transactions into the Company's NPC based on historical
5 transaction levels and assigned a net margin to these transactions. The Commission
6 rejected this adjustment, in part, in Order No. 07-446, concluding that there was no
7 evidence of a net margin on system balancing transactions.⁵ But, the Commission
8 added: "We invite the parties to look more closely at the GRID model to examine
9 whether there is a systematic bias in the way it treats short-term wholesale energy
10 transactions, both for system balancing and for arbitrage and trading."⁶

11 The Company's proposal in this case is based on historical evidence of the
12 Company's system balancing costs, costs which the GRID model does not reflect
13 absent the adjustments proposed by the Company. This systematic understatement of
14 actual costs has contributed to the Company's under recovery of NPC in Oregon.
15 The Company's under recovery of Oregon-Allocated NPC increased from \$33
16 million (or 8.81 percent) in 2013 to \$36 million (or 9.56 percent) in 2014, supporting
17 the need for the Company's proposed NPC modeling improvements.

18 **Q. Has the Commission encouraged PacifiCorp to continue to refine its NPC**
19 **modeling to improve the accuracy of its NPC forecast?**

20 A. Yes, in the 2013 TAM, the Commission specifically directed PacifiCorp "to refine its

⁵ *In the Matter of PacifiCorp, d/b/a Pacific Power 2008 Transition Adjustment Mechanism*, Docket No. UE 191, Order No. 07-446 at 10-11 (Oct. 17, 2007). The Commission accepted the adjustment as it related to arbitrage transactions, which the Commission concluded earned a margin. In the Company's 2013 TAM, the Commission removed the arbitrage adjustment after concluding that the Company's revisions to GRID's topology now captured the arbitrage transactions in the model. *In the Matter of PacifiCorp d/b/a Pacific Power 2013 Transition Adjustment Mechanism*, Docket No. UE 245, Order No. 12-409 at 9 (Oct. 29, 2012).

⁶ *Id.* at 11.

1 modeling to produce the best possible estimates of all components of net power
2 costs.”⁷

3 **Q. Can you provide recent examples where the Commission has approved the**
4 **Company’s NPC modeling changes that, as here, use historical data to improve**
5 **the accuracy of the NPC forecast?**

6 A. Yes. In the 2012 TAM, the Commission approved a proposal for more realistic
7 pricing of purchase and sales transactions with hourly scalars derived from historical
8 data.⁸ The Commission rejected ICNU’s argument for the use of less granular
9 scalars, explaining that “a key purpose of the GRID model is to determine the
10 economic dispatch of Pacific Power’s resources on an hourly basis,” and the “use of
11 hourly scalars is intended to develop results consistent with historical price data.”⁹

12 In the 2014 TAM, the Commission approved a proposal to shape hourly wind
13 profiles based on historical data, stating that: “We agree with Pacific Power that
14 improving the granularity of its modeling by including actual hourly variation will
15 represent a superior forecasting of the dispatch value of wind output than the flat
16 blocks the company has used in previous TAM dockets.”¹⁰

17 **Q. In both of these cases, did parties object to the Company’s proposals because**
18 **they relied on historical data and added complexity to NPC modeling?**

19 A. Yes. In the 2012 TAM, ICNU asked the Commission to reject the use of hourly
20 scalars because, among other things, they were “overly complex” and unnecessarily

⁷ *In the Matter of PacifiCorp d/b/a Pacific Power 2013 Transition Adjustment Mechanism*, Docket No. UE 245, Order No. 12-409 at 7 (Oct. 29, 2012).

⁸ *In the Matter of PacifiCorp d/b/a Pacific Power 2012 Transition Adjustment Mechanism*, Docket No. UE 227, Order No. 11-435 (Nov. 4, 2011).

⁹ *Id.* at 23.

¹⁰ *In the Matter of PacifiCorp d/b/a Pacific Power 2014 Transition Adjustment Mechanism*, Docket No. UE 264, Order No. 13-387 at 4 (Oct. 28, 2013).

1 detailed. Similarly, in the 2014 TAM, Staff and CUB argued that consideration of the
2 wind shaping proposal should be deferred to allow time for additional workshops and
3 review. In both cases, the Commission adopted the Company's proposals, weighing
4 the benefits of improved NPC forecast accuracy over concerns about increased
5 modeling complexity.

6 **Q. Do parties support the Company's proposal in this case?**

7 A. No, the parties object to the Company's approach to modeling system balancing
8 transactions. Staff and CUB propose to revert to the Company's previous modeling,
9 reducing the 2016 TAM by approximately \$8 million. ICNU proposes two different
10 adjustments. First, ICNU proposes to remove market caps from the Company's
11 proposal, reducing NPC by approximately \$1.6 million. Second, ICNU proposes an
12 entirely new approach that would both eliminate market caps in GRID and apply a
13 \$0.50/MWh bid-ask spread to the price of balancing transactions. This adjustment
14 reduces NPC by \$9.4 million.

15 **Q. Do any of the parties challenge how the Company has calculated its historical**
16 **balancing expense or the fact that the timing of purchase and sale transactions**
17 **can influence their price?**

18 A. No. None of the parties contest how the Company calculated its historical system
19 balancing expense (*i.e.*, the historical difference between total purchases and sales),
20 nor do parties argue that the Company will not incur the same type of expense in the
21 future. ICNU explicitly states that the expected average purchase and sale prices will
22 differ based on timing within a month.¹¹ And, as discussed below, Staff recognizes

¹¹ ICNU/100, Mullins/16, lines 15-23.

1 the impact that timing can have on spot sales and purchases.¹²

2 **Response to Staff's Position on Company's System Balancing Proposal**

3 **Q. Please explain Staff's position on the Company's system balancing proposal.**

4 A. Staff agrees with the rationale for both the price and volume components of the
5 Company's proposal. Specifically, Staff supports modeling NPC to reflect the fact
6 that the Company balances its system with 25 MW blocks, creating additional
7 purchase and sales volumes as these blocks are applied to actual real-time and day-
8 ahead imbalances.¹³ Staff also agrees that there is a need to address the fact that
9 electricity pricing variations are not captured in the forward price curve.¹⁴

10 Staff does not support the Company's adjustment at this time, however,
11 because of its complexity and the challenges Staff experienced in reviewing the
12 Company's voluminous and technical workpapers.¹⁵ Instead, Staff recommends that
13 the Company conduct workshops before the 2017 TAM to allow the parties to better
14 understand the adjustment for potential inclusion in that filing.

15 **Q. How do you respond to Staff's position?**

16 A. The Company appreciates Staff's fundamental agreement with the Company's
17 rationale for its modeling changes. The Company also understands Staff's concerns
18 regarding the complexity of these modeling changes, but does not agree that the
19 comprehensiveness of the Company's analysis justifies delaying implementation of
20 the changes.

¹² Staff/100, Ordonez/23, lines 16-17.

¹³ Staff/100, Ordonez/19.

¹⁴ Staff/100, Ordonez/23.

¹⁵ Staff/100, Ordonez/23-24.

1 The Company took seriously its obligation to substantiate its system balancing
2 proposal. Because the Company operates a diverse and wide-ranging system and the
3 GRID model reflects purchase and sale opportunities at multiple major markets, the
4 Company's workpapers are inevitably detailed and voluminous.

5 **Q. Has the Company worked with the parties to assist their understanding of the**
6 **Company's proposal and workpapers?**

7 A. Yes. As Staff acknowledges, the Company has worked extensively with the parties to
8 assist them in understanding the Company's proposal and navigating its
9 workpapers.¹⁶ The Company has also prepared a condensed version of its
10 workpapers and recently provided it to parties as a supplemental data request.¹⁷

11 **Q. Can you provide a simplified example of how the Company's adjustment will**
12 **work using a hypothetical month?**

13 A. Yes. Exhibit PAC/507 contains an example showing the operation of the Company's
14 proposal. The exhibit highlights the following key steps which are performed
15 separately for purchases and sales. First, the average price of the Company's actual
16 real-time and day-ahead transactions is calculated using historical data. Second, the
17 average realized price is compared to the average market price for that month, and the
18 difference is multiplied by the total historical volume (including transactions that may
19 later be booked-out) to calculate the net cost versus if the transactions had been done
20 at the average market price. Third, the difference in cost is divided by the average
21 historical volume to calculate the price adder for each month. Fourth, the price adder
22 is used to adjust prices in the GRID model and the model is allowed to simulate

¹⁶ Staff/100, Ordonez/23.

¹⁷ See PacifiCorp's first supplemental response to OPUC 37.

1 system dispatch including system balancing sales and purchases. Fifth, the net cost of
2 the modeled system balancing transactions is subtracted from the net historical cost
3 and the balance is applied as a cost adjustment for the additional volumes added to
4 NPC to reflect the standard block transactions used to balance the Company's
5 position. In this way, the Company's net system balancing transaction costs are
6 adjusted to equal the Company's three-year average.

7 **Response to CUB's Position on Company's System Balancing Proposal**

8 **Q. What are CUB's concerns regarding the system balancing proposal?**

9 A. CUB argues that the system balancing proposal is a departure from weather
10 normalized power cost forecasting and should be rejected.¹⁸ CUB claims that the
11 "TAM is not designed to forecast actual power costs—it is designed to dispatch
12 PacifiCorp's system in a weather normalized manner to establish a forecast of power
13 cost."¹⁹ Thus, CUB concludes that the TAM is "not expected to accurately account
14 for actual costs."²⁰ CUB contends that reflecting actual costs in the TAM shifts risk
15 that the design of the PCAM assigns to the Company.

16 **Q. How do you respond to CUB's concerns?**

17 A. I disagree with CUB's argument that the system balancing proposal is inconsistent
18 with the Company's normalization of NPC. On the contrary, intra-month variations
19 in weather are normal and reflected in the Company's proposed NPC. If a summer
20 month was warmer than average, it will be reflected in an average price for that
21 month that is higher than normal; the Company's adjustment only captures the

¹⁸ CUB/100, Jenks-Hanhan/5-7.

¹⁹ CUB/100, Jenks-Hanhan/5-6.

²⁰ CUB/100, Jenks-Hanhan/6.

1 variation of its purchase and sale prices around that higher than normal average price.
2 In addition, the proposal uses a multi-year rolling average, a common tool in
3 preparing inputs to a normalized NPC forecast.

4 Second, CUB's position implies that the TAM should not be refined to most
5 accurately forecast actual power costs. This is contrary to recent Commission
6 precedent cited above. It is also inappropriate to exclude costs that have occurred
7 historically and are expected to occur during the forecast period. Absent the
8 Company's proposal, the expense resulting from system balancing will continue to be
9 systematically excluded from forecast NPC.

10 **Q. Is CUB's position consistent here with its position in other dockets?**

11 A. No. As described below, CUB agreed that it is reasonable for Idaho Power to make a
12 conceptually similar adjustment outside of its power cost model. Thus, CUB's
13 argument here that the system balancing costs are "part of the normal business risk
14 that falls into the PCAM deadband"²¹ is inconsistent with CUB's position with
15 respect to Idaho Power.

16 **Response to ICNU's Position on Company's System Balancing Proposal**

17 **Q. What are the primary objections raised by ICNU with regard to the Company's**
18 **system balancing proposal?**

19 A. ICNU has six criticisms of the Company's proposal: (1) the proposal results in a
20 level of sales and purchases that does not correspond to historical levels; (2) a utility
21 should fair no better or worse transacting in forward markets versus spot markets; (3)
22 the identified system balancing costs are concerned with hedging contracts and thus

²¹ CUB/100, Jenks-Hanhan/7.

1 incorporate historical losses between the forward period and the prompt period; (4)
2 the Company's proposal has no bearing on the bid-ask spreads at which the Company
3 can buy and sell in the market; (5) no other Northwest utilities make adjustments
4 external to their models to compensate for these types of costs; and (6) the Company
5 has already incorporated a day-ahead system balancing charge in its forecast to
6 account for these costs. As I discuss below, none of these claims have merit.

7 **Q. Please describe ICNU's objection regarding the transaction volume component**
8 **of the Company's proposal.**

9 A. ICNU claims that the Company's proposal would result in a level of sales and
10 purchases that overstate the levels of historical transactions.²² ICNU further argues
11 that the Company's position in this case contradicts the Company's position in docket
12 UE 245, the 2013 TAM, where the Company claimed that GRID over forecasts short-
13 term firm sales transactions.

14 **Q. Citing to your direct testimony at page 29, lines 12-19, ICNU states that the**
15 **"Company alleged that the GRID model under-forecasts the level of sales and**
16 **purchases relative to the amount made in actual operation, including forward**
17 **hedging contracts." Is this an accurate summary of your testimony?**

18 A. No, these are ICNU's words and characterizations, not mine. My testimony
19 addressed the need to account for the incremental, offsetting balancing volumes
20 associated with the use of standard 25 MW products to balance the Company's open
21 position. I did not discuss whether GRID systematically under forecasts transaction
22 levels or forward hedging contracts.

²² ICNU/100, Mullins/12-13.

1 **Q. Why does ICNU contend that the Company’s proposal would result in volumes**
2 **above historical levels?**

3 A. ICNU’s analysis in ICNU’s Confidential Figure 1²³ compares the transaction volumes
4 under the Company’s proposal—which includes the additional balancing transactions
5 added outside the GRID model—with the volumes in the Company’s actual NPC
6 reports. ICNU’s comparison is inaccurate, though, because it does not adjust for the
7 fact that, for accounting purposes, transactions that are equal and offsetting in terms
8 of volume, delivery period, and location, are “booked out” or netted together. The
9 effect of netting out this bookout transaction volume is to report a reduced volume of
10 both purchases and sales, with no impact on the net cost of such transactions. While
11 ICNU shows that the Company’s proposal includes more transactions than historical
12 levels, this is solely a function of ICNU omitting bookout transaction volume from
13 historical levels.

14 **Q. Why do bookouts occur?**

15 A. Bookouts occur when a utility has offsetting purchase and sale transactions for the
16 same delivery period and at the same location. The Financial Accounting Standards
17 Board (FASB) has specific rules that govern netting of such transactions for
18 accounting purposes. When two transactions are booked out, the underlying energy
19 does not physically flow, but the net financial impact remains on the Company’s
20 books.

21 Much of the Company’s transaction volume is monthly and daily block
22 products, which do not precisely match the Company’s net open position. Buying

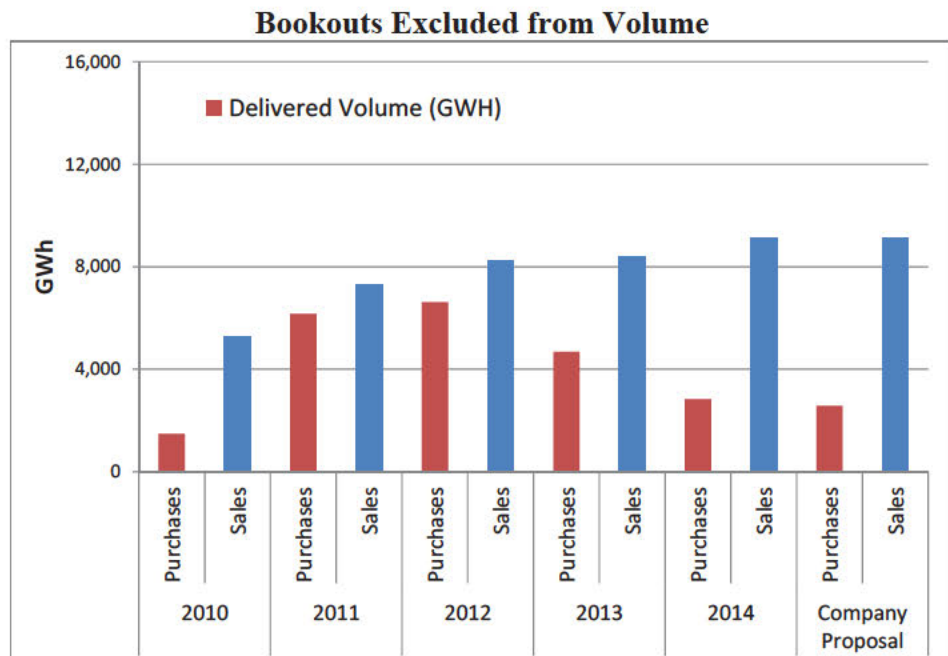
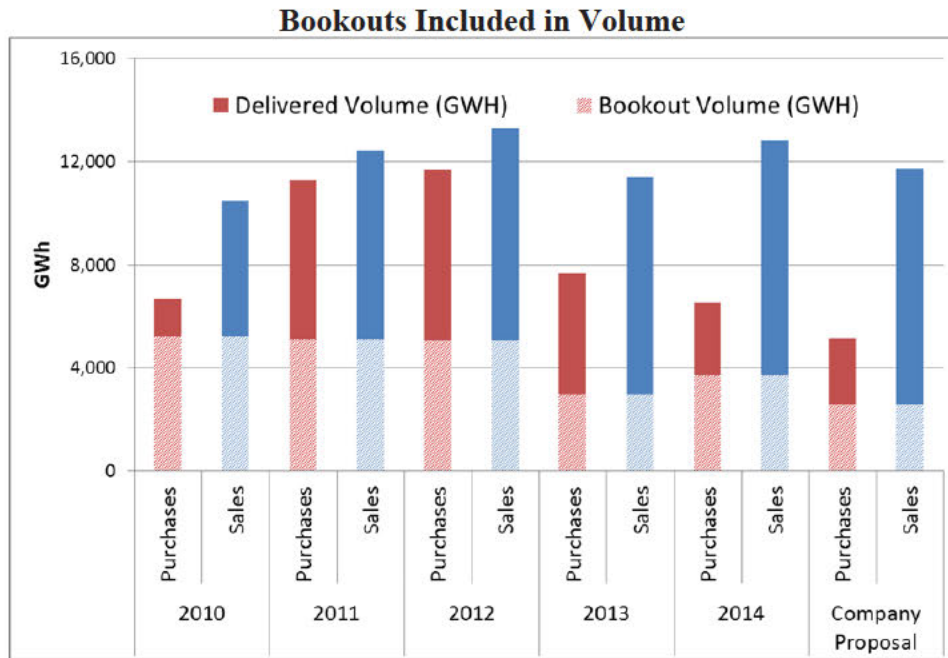
²³ ICNU/100, Mullins/13.

1 daily and monthly products limits the volumes that need to be acquired in hourly
2 markets, which are subject to more price swings and volume limitations. As a result,
3 the Company may buy a monthly product and sell daily products on a few days in a
4 month, when load is lower than the monthly average or wind is higher than average.
5 During those days, the portion of the Company's purchase and sale position that nets
6 can be booked out. Bookouts can also occur as a result of load and variable
7 generation forecast changes and units going on and offline as a result of forced
8 outages. By design, bookout transactions are not modeled in GRID because it
9 includes only physical transactions that perfectly match the net open position each
10 hour. Without the Company's proposed adjustment in this case, the net cost of these
11 balancing transactions will not be reflected in NPC.

12 **Q. Have you prepared a comparison of historical and proposed system balancing**
13 **volumes including bookouts?**

14 A. Yes. As shown in Figure 2, when bookout volumes are accounted for, the
15 Company's proposed system balancing volumes in this case are comparable to the
16 historical levels.

FIGURE 2
Actual and Filed Sale and Purchase Volumes



1 **Q. In docket UE 245, the Company argued against ICNU including bookout**
2 **transactions in reviewing historical transaction levels in NPC. Has the**
3 **Company's position changed?**

4 A. No. In that case, the Company was responding to ICNU's misleading comparison of
5 forecast NPC transaction volumes, excluding bookouts, to actual NPC transaction
6 volumes, including bookouts. ICNU engages in a similar apples-to-oranges approach
7 in this case, although here it compares the Company's actual NPC without bookouts
8 to the Company's forecast NPC including a proxy for bookout transactions. Figure 2
9 demonstrates that, as long as bookout transactions are treated consistently on both
10 sides of the equation, total transactions in this case are comparable to historical
11 transaction levels.

12 **Q. What is the second objection raised by ICNU to the Company's proposed system**
13 **balancing modeling change?**

14 A. Without citation to any evidence or authorities, ICNU argues that it is generally
15 accepted that there is no systematic cost associated with system balancing because
16 there is no bias between forward and spot market prices.²⁴ ICNU contends that
17 system balancing transactions at spot market prices will be sometimes higher and
18 sometimes lower than the forward market price and, in total, will balance out.
19 Therefore, ICNU claims that a utility should be no better or worse off if it is
20 ultimately required to transact in the spot market, as compared to the forward market.

21 **Q. Is ICNU's objection valid?**

22 A. No. The price differential is not a quantification of changes in price between a

²⁴ ICNU/100, Mullins/10.

1 forward period and the spot market for the same transaction. As described earlier, the
2 Company's adjustment calculates the difference in realized prices for transactions
3 during a month versus the average market price over that same month, and applies
4 that differential to short-term system balancing transactions in GRID. The average
5 realized price of the Company's transactions is dependent on the timing of each
6 transaction within the month. As illustrated in Confidential Figure 1, if the
7 Company's purchases occur during higher priced periods within the month, the
8 average price of such purchases will be higher than the flat market average for that
9 month. ICNU acknowledges that pricing will vary based on these timing
10 differences²⁵ yet dismisses the fact that a forward market does not supply a product
11 precisely shaped to the Company's purchase position and/or sale position for a
12 month.

13 Mr. Graves' testimony provides additional refutation of the economic theory
14 underlying ICNU's argument.

15 **Q. What is the third objection raised by ICNU to the Company's proposed system**
16 **balancing modeling change?**

17 A. ICNU suggests that the Company's proposed system balancing costs are a result of
18 forward hedging transactions and thus incorporate historical losses between the
19 forward period and the prompt period.²⁶ In other words, ICNU claims that the
20 historical data used to calculate the adjustment is actually a measure of the difference
21 between actual market prices and hedged prices during the same period. ICNU also

²⁵ ICNU/100, Mullins/16.

²⁶ ICNU/100, Mullins/15-16.

1 claims that the Company should have a greater volume of sales transactions than
2 purchase transactions to better represent historical hedging activities.²⁷

3 **Q. Are the historical transactions on which the Company's adjustment is based**
4 **considered hedging?**

5 A. No. ICNU's understanding and characterization of the Company's adjustment is
6 entirely incorrect. The Company's adjustment does not determine the quantity or cost
7 of forward hedging transactions during the test period. As explained above, and in
8 my direct testimony, the Company's adjustment is based on the cost of balancing
9 transactions done in the daily and hourly markets; the adjustment accounts for the
10 timing of these transactions as they are executed to balance the system over time.
11 Hedging occurs when the Company closes a portion of its open position at a fixed
12 price, rather than waiting and closing it at a future market price. Because the
13 Company's counterparties can make operational changes on a day-ahead basis, for
14 instance by committing gas units online, they will have more flexibility than on an
15 hour-ahead basis, which should increase market liquidity and market depth. As such
16 it is prudent for the Company to reduce its open position on a day-ahead basis, rather
17 than leaving it to the hourly market. The Company's adjustment is not calculated
18 using losses on hedging transactions, nor is it applied to forward hedging contracts
19 during the test period.

20 **Q. Does the Company's proposal incorporate historical losses between the forward**
21 **period and the prompt period?**

22 A. No. The Company limited the calculation of its adjustment to transactions with a

²⁷ ICNU/100, Mullins/15-16.

1 delivery period of less than one week, as these are necessary to balance the
2 Company's system and cannot be postponed.

3 **Q. Is it appropriate to impute a larger volume of sales than purchases to the**
4 **Company's GRID result as ICNU suggests?**

5 A. No. ICNU's argument is based on its claim that the proposed system balancing
6 adjustment relates to hedging transactions. ICNU is correct that the Company's
7 hedging reports indicate that it generally has entered into twice the volume of hedging
8 contracts for sales than for purchases. But this is irrelevant to the Company's
9 proposal, which is based on balancing transactions, not hedges. As demonstrated in
10 Figure 2 above, the Company's forecast system balancing transactions (both
11 purchases and sales) are comparable to actuals and do not show disproportionate sales
12 volume.²⁸

13 Moreover, the Company's system must remain balanced over every period.
14 ICNU's proposal would introduce substantially more sales than purchases without
15 any offsetting change in generation or load. Thus, ICNU's proposal is entirely
16 unrealistic.

17 **Q. What is the fourth objection raised by ICNU with regard to the Company's**
18 **proposed system balancing modeling change?**

19 A. ICNU claims that the Company's adjustment incorporates a bid-ask spread into the
20 hourly market prices included in GRID.²⁹ In discovery, ICNU explained that the
21 Company has proposed to model a bid-ask spread here because it is "modeling a
22 purchase price in the GRID model that is higher than the sales price for the same

²⁸ PAC/100, Dickman/24-25.

²⁹ ICNU/100, Mullins/16.

1 market.”³⁰

2 **Q. Is ICNU’s claim valid?**

3 A. No. The Company’s proposal is not attempting to measure or impose bid-ask
4 spreads.

5 **Q. What is a bid-ask spread?**

6 A. A bid-ask spread is the difference between the highest price that a buyer is willing to
7 pay for an asset and the lowest price for which a seller is willing to sell it.³¹ A key
8 component of the definition is that the buyer and seller are bidding on the same asset,
9 *i.e.*, the buyer and seller are bidding in the same market *at the same time*.

10 **Q. Why is the Company’s proposal not a bid-ask spread?**

11 A. The Company’s adjustment measures the difference between the actual prices
12 received for hourly and daily market transactions and the historical daily market
13 prices. The weighted average price in the periods the Company was a purchaser is
14 not the same as the weighted average price for those periods when the Company was
15 a seller—a fact that ICNU concedes.³² GRID does not produce realistic weighted
16 average purchase prices or sales prices for its day-ahead and real-time transactions
17 relative to the Company’s Official Forward Price Curve, which provides an estimate
18 of the average market price for each month. The Company’s proposal results in more
19 accurate weighted average purchase prices and sales prices for these transactions.

20 **Q. Does the Company’s adjustment even make sense as a bid-ask spread?**

21 A. Not at all. As noted above, a meaningful bid-ask spread assumes that buyers and

³⁰ Exhibit PAC/508, ICNU Response to PacifiCorp’s Data Request No. 3.

³¹ <http://www.investopedia.com/terms/b/bid-asksread.asp>.

³² ICNU/100, Mullins/16.

1 sellers are providing prices for the same item. But, as admitted by ICNU, the
2 Company's purchase and sale volumes do not have comparable delivery patterns.
3 The GRID model will never forecast both system balancing sales and purchases at the
4 same market point in a single hour.

5 **Q. Does ICNU recognize that the Company's proposal does not make sense as a**
6 **bid-ask spread?**

7 A. Yes. ICNU agrees that modeling a bid-ask spread has no relationship to system
8 balancing costs.³³

9 **Q. ICNU also argues that the Company's adjustment is flawed because it results in**
10 **a "negative bid-ask spread."³⁴ How do you respond?**

11 A. What ICNU refers to as a "negative bid-ask spread" is actually a reflection of the fact
12 that in some months the Company was able to sell power during higher average price
13 times and purchased power in lower average price times. Again, because the
14 Company's adjustment does not model bid-ask spreads, a negative differential in no
15 way demonstrates that the adjustment is flawed.

16 **Q. How is it possible that the Company could sell power during higher than average**
17 **price times and purchase power in lower than average price times?**

18 A. The Company has flexible generation resources that it can dispatch to meet its load
19 requirements and make economic sales. To the extent these flexible resources have
20 capacity that is not needed to balance load and variable resource output or for intra-
21 hour regulation, their output can be dispatched in the market, and is done so
22 preferentially when market prices are high. When market prices are low, these

³³ ICNU/100, Mullins/18.

³⁴ ICNU/100, Mullins/19.

1 resources can be backed off and lower cost market power can be acquired. The result
2 is high sale prices and low purchase prices. The Company's proposal already reflects
3 benefits from such periods of \$3.2 million per year on a total company basis.

4 **Q. Why isn't this a more frequent result?**

5 A. The Company's flexible resources are limited and help meet significant intra-hour
6 regulating needs. The benefit they provide is offset by the Company's load and
7 variable resources, which often create surplus generation when prices are low and
8 generation shortages when prices are high.

9 **Q. What is ICNU's fifth objection regarding the Company's proposed system**
10 **balancing modeling change?**

11 A. ICNU claims that no other Northwest utilities make external adjustments to their
12 models to compensate for these costs.³⁵

13 **Q. Is ICNU's argument accurate?**

14 A. No. Idaho Power makes a modeling adjustment to its power cost model (Aurora)
15 results used to set rates in Oregon, adjusting the prices of purchased power and
16 wholesale sales compared to forecasted monthly market prices. This adjustment was
17 approved by the Commission in Order No. 08-238.³⁶ The relevant portion of the
18 order states:

19 The volume of purchased power and surplus sales determined from the output
20 of the Company's power cost model normalized run will be re-priced in the
21 following manner:

- 22 • Purchased Power
23 ○ Heavy Load – 3.9% above average Mid-C HL prices

³⁵ ICNU/100, Mullins/9-10.

³⁶ *Re Idaho Power Co. Application for Authority to Implement a Power Cost Adjustment Mechanism for Electric Service to Customers in the State of Oregon*, Docket No. UE 195, Order 08-238, App. A at 3-4 (Apr. 28, 2008).

- 1 ○ Light Load – 7.1% above average Mid-C LL prices
- 2 • Surplus Sales
- 3 ○ Heavy Load – 3.6% less than average Mid-C HL prices
- 4 ○ Light Load – 6.6% less than average Mid-C LL prices

5 **Q. Does Idaho Power continue to include this adjustment in its power supply**
6 **expense filings?**

7 A. Yes.³⁷

8 **Q. Please explain your conclusion that Idaho Power makes an adjustment similar to**
9 **the Company’s system balancing proposal.**

10 A. The Commission-approved adjustments to Idaho transaction pricing are based on the
11 assumption that Idaho Power sells its excess power during lower-priced times and
12 purchases power during higher-priced times. As noted above, this is also the premise
13 of PacifiCorp’s proposal. The Commission originally adopted the re-pricing
14 adjustment in Order No. 05-871, where the Commission found that there was:

15 ...merit in Idaho Power’s argument that its power purchases and sales should
16 not be subject to flat prices. As Idaho Power indicated, when its loads are
17 lower at off-peak times, it has excess power supply that it can sell; however,
18 when its loads are higher, at on-peak times, it is short and must buy electricity
19 on the market. Accordingly, we conclude that Idaho Power’s net variable
20 power costs should be priced using the April 30, 2004 price curve, on-peak
21 prices for purchases and off-peak prices for sales.³⁸

22 This is functionally the same adjustment the Company is making here, which
23 accounts for the timing differences between purchases and sales.

24 **Q. Are there any other relevant aspects of Idaho Power’s re-pricing methodology?**

25 A. Yes. The stipulation that included the re-pricing also approved a PCAM for Idaho
26 Power, with dead bands, sharing bands, and an earnings test similar to the Company’s

³⁷ See e.g. *Re Idaho Power Co. 2015 Annual Power Cost Update*, Docket No. UE 293, Idaho Power/100 Wright/6-7 (Oct. 21, 2014).

³⁸ *Re Idaho Power Co. Request for General Rate Revision*, Docket No. UE 167, Order No. 05-871 at 8 (July 28, 2005) (internal citations omitted).

1 current mechanism. This fact suggests that the parties to that stipulation, which
2 included Staff and CUB, did not view that the costs addressed by the re-pricing were
3 intended to be subject to the PCAM's dead bands.

4 **Q. Do any other utilities apply external modeling adjustments that influence the**
5 **relative cost of purchased power versus market?**

6 A. Yes. PGE has included an assumed super-peak purchase power contract in its power
7 cost forecasts for several years.³⁹ The cost of the modeled contract exceeds the
8 monthly Mid-C HLH price, which is comparable to the outcome of the Idaho Power
9 adjustment and the Company's proposal in this docket with respect to increasing the
10 modeled cost of short-term purchases.

11 **Q. Has ICNU itself proposed a very similar type of adjustment in PGE's current**
12 **rate case using historical market prices?**

13 A. Yes. In PGE's current rate case, docket UE 294, ICNU proposed an adjustment
14 intended to capture the alleged margins PGE earns at the California-Oregon Border
15 (COB) by comparing the historical transaction price at COB to the actual hourly Mid-
16 C market price.⁴⁰ ICNU's adjustment was based on three years of actual transactions
17 (both sales and purchases) made by PGE at COB. ICNU then aggregated the margins
18 for each year, separately for sales and purchases, to develop the purported economic
19 benefits associated with PGE's COB transactions.

³⁹ See, e.g., *Re Portland General Electric Co. 2015 Annual Power Cost Update Tariff*, Docket No. UE 208, Order No. 09-433 at 3 (Oct. 30, 2009). The Commission approved the Super Peak contract in 2007. *Re Portland General Electric Company*, Docket No. UE 180, Order No. 07-015 (Jan. 12, 2007). It appears that the super peak contract has at times been an actual contract, but in PGE's most recent rate case it is a hypothetical contract used for modeling purposes only.

⁴⁰ *Re Portland General Electric Co. Request for General Rate Revision*, Docket No. UE 294, ICNU/100, Mullins/9.

1 **Q. How did ICNU justify using the historical prices to adjust prospective NPC?**

2 A. ICNU argued that the

3 . . . historical economic benefits from COB market transactions, relative to the
4 Mid-C market, are a fair estimate of the level of economic benefits
5 attributable to COB market activity expected in the test period. Because these
6 economic benefits are driven by the difference in market prices between the
7 two markets, rather than the overall level of market prices, the Company will
8 be able to derive economic benefits from the spreads between the two
9 markets, regardless of market conditions.⁴¹

10 **Q. Did ICNU provide any other justification for its adjustment?**

11 A. Yes. ICNU justified its adjustment, which would have reduced PGE's NPC, based on
12 the claim that PGE consistently over forecasts its NPC and that its proposed
13 downward adjustment was therefore warranted.⁴²

14 **Q. How is ICNU's docket UE 294 adjustment similar to the Company's proposal
15 here?**

16 A. Both adjustments rely on three years of historical actual market prices to make an
17 outside-the-model adjustment to test period market transactions. Second, both rely on
18 differences in market prices that are expected to remain consistent regardless of the
19 overall market prices. Third, PacifiCorp's adjustment is intended to capture costs that
20 are not modeled in GRID and is intended to remedy the Company's consistent under
21 forecasting, while ICNU justified its PGE adjustment for the same, albeit opposite,
22 reason.

23 **Q. What is ICNU's sixth objection regarding the Company's proposed system
24 balancing modeling change?**

25 A. ICNU appears to suggest that the Company's inter-hour wind and load integration

⁴¹ *Id.*

⁴² *Id.* at 10-11.

1 charges already capture the costs associated with balancing the Company's system.⁴³

2 **Q. How are the inter-hour integration costs determined?**

3 A. These values were calculated in the Company's 2014 Wind Integration Study (2014
4 WIS). In that study, system costs were calculated for two different scenarios. In the
5 first scenario, gas plants were committed based on the actual load forecast, which
6 represents the optimal commitment. In the second scenario, gas plants were
7 committed based on the day-ahead load forecast, which represents the commitment
8 decision in the Company's actual operations, where gas must be nominated in
9 advance, and startup and shutdown constraints limit gas plant flexibility. The second
10 scenario has higher costs, because the optimal commitment decision for the
11 forecasted load may not be optimal for the actual load. Analogous studies were
12 prepared to measure the incremental impact of forecasted and actual wind.

13 **Q. Does the Company's forecast continue to over-optimize the gas plant
14 commitment which the inter-hour integration charge accounts for?**

15 A. Yes. The Company's gas plant screening process optimizes unit commitment based
16 on a known forecast of wind and load, as well as outages, prices, and other inputs.
17 These inputs do not change between the commitment decision and actual unit
18 dispatch, so the Company's forecast does not otherwise account for the uncertainty
19 between the forecast and actual operation.

20 **Q. Does this capture the system balancing costs proposed by the Company?**

21 A. No. The studies on which the inter-hour integration costs are based use the same
22 hourly price forecasts previously employed by the Company, and are uniform across

⁴³ ICNU/100, Mullins/17-18.

1 each month. The integration costs thus only measure the cost associated with the
2 achievable optimization of gas plant commitment based on forecasted information,
3 rather than perfect optimization with perfect foresight of system requirements.
4 ICNU's vague attempt to discredit the Company's current system balancing proposal
5 by referencing these costs is baseless.

6 **Response to ICNU's System Balancing Adjustments**

7 **Q. ICNU proposes elimination of the Company's market cap adjustment if the**
8 **Commission adopts the Company's system balancing proposal. Does adoption**
9 **of the Company's system balancing proposal negate the need for market caps as**
10 **ICNU claims?**

11 A. No. In the 2013 TAM, the Commission concluded that some form of market caps
12 was required in GRID to produce a reasonable NPC forecast.⁴⁴ The Commission
13 adopted Staff's approach to modeling market liquidity, measuring the caps based on
14 the highest of four most recently available on- and off-peak monthly sales averages
15 for each trading hub.⁴⁵ ICNU has not addressed why the Commission should
16 reconsider this aspect of its order in the 2013 TAM.

17 Market caps are designed to impose liquidity constraints on the GRID model
18 to prevent GRID from artificially increasing sales, especially to illiquid and high-
19 priced markets. The Company's proposal to more accurately capture the cost of its
20 system balancing transactions does not provide a substitute liquidity constraint. The
21 effect of removing market caps would be to decrease the modeled costs of
22 PacifiCorp's system balancing transactions by imputing unrealistic sales volumes in

⁴⁴ Order No. 12-409 at 7.

⁴⁵ *Id.* at 7-8.

1 illiquid markets. This is directly contrary to PacifiCorp's system balancing proposal,
2 designed to model the true costs of system balancing in NPC, based on historical
3 averages.

4 **Q. Would removal of market caps artificially inflate the Company's sales volumes?**

5 A. Yes. The removal of market caps results in a 10 percent increase in the total sales
6 now modeled in this case (including the transactions added to NPC to better simulate
7 total transaction levels resulting from standard blocks transactions). As demonstrated
8 in Figure 2 above, the sales volumes modeled in the Company's filing are consistent
9 with historical transaction levels. ICNU's approach, without market caps, is
10 approximately seven percent over those historical levels (including bookouts).

11 **Q. Please describe ICNU's alternative adjustment relating to system balancing**
12 **costs.**

13 A. Based on ICNU's erroneous claim that the Company's proposal models a bid-ask
14 spread, ICNU also recommends an alternative adjustment.⁴⁶ ICNU proposes to
15 replace the Company's proposal with a \$0.50/MWh spread between purchases and
16 sales and eliminate market caps. ICNU argues that the bid-ask spread addresses
17 PacifiCorp's concerns about the timing of short-term purchases and sales and
18 effectively replaces market caps as a liquidity constraint.

19 **Q. Please respond to ICNU's adjustment.**

20 A. ICNU's alternative adjustment is a step backwards in terms of addressing the short-
21 term transaction costs and market liquidity issues the Company faces in balancing its
22 system. Conceptually, ICNU's adjustment is flawed and irrelevant because, as

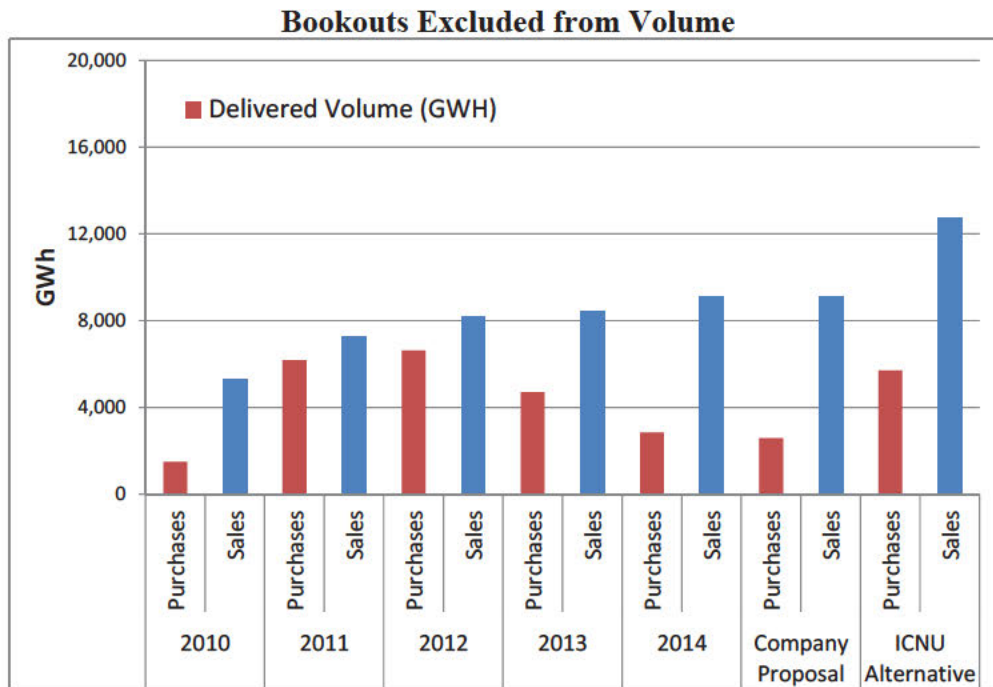
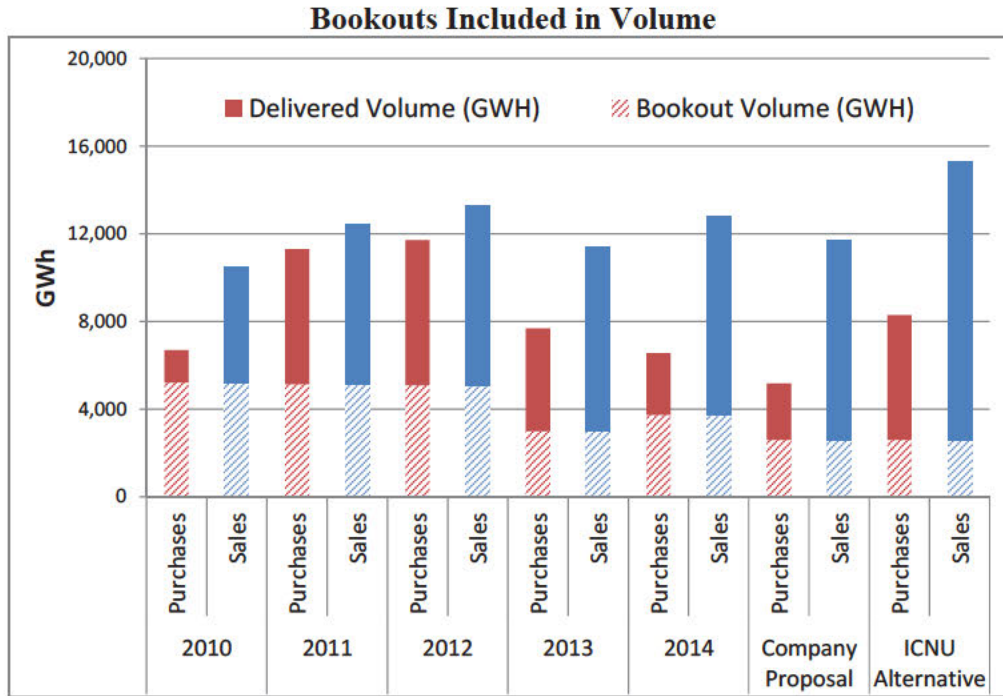
⁴⁶ ICNU/100, Mullins/19-20.

1 described above, the Company's proposal does not model bid-ask spreads.
2 Operationally, ICNU's adjustment would result in a huge overstatement of the
3 Company's short-term market sales. Starting with the 10 percent increase in sales
4 volumes associated with market-cap removal, ICNU's bid-ask spread adjustment
5 would increase sales by an additional 18 percent. The effect of these sales would be
6 to decrease PacifiCorp's cost recovery for system balancing, the opposite of what is
7 needed at this time.

8 **Q. Have you prepared a chart showing the sales volumes levels under ICNU's**
9 **alternative adjustment?**

10 A. Yes. To ensure an apples-to-apples comparison, the Company added the same
11 bookout volumes to ICNU's proposal that the Company includes in its own proposal.
12 Figure 3 demonstrates the disproportionately high sales volume produced by ICNU's
13 alternative adjustment, when viewed with bookouts or without them.

FIGURE 3
Actual and ICNU Proposed Sale and Purchase Volumes



1 **Regulation Reserves**

2 **Introduction**

3 **Q. As background, please describe the changes to the modeling of regulation**
4 **reserves the Company proposed in its Initial Filing.**

5 A. The Company made two proposals related to modeling of regulation reserves in its
6 Initial Filing. First, the Company included flexibility reserve benefits resulting from
7 the Company's participation in the EIM. These benefits reflect the reduced
8 regulating reserve requirement modeled in GRID resulting from the Company's share
9 of the reserve benefit in the EIM. Second, the Company recommended modeling
10 regulation reserve requirements on an hourly basis, rather than using flat monthly
11 amounts.

12 **Q. In its Reply Update, did the Company make other adjustments to the flexibility**
13 **reserve benefit?**

14 A. Yes. As described above, the Company updated its filing to reflect additional reserve
15 savings from NV Energy's participation in the EIM. The Company also accepted
16 ICNU's adjustment to increase the flexibility reserve benefits associated with the
17 future participation of PSE and APS in the EIM.

18 **Q. Do the parties propose adjustments in this case related to the Company's**
19 **regulation reserves?**

20 A. Yes. Staff proposes an adjustment reducing regulation reserves based on within hour
21 scheduling. ICNU proposes three adjustments, based on: (1) a reduction of the
22 regulation reserve requirement related to the Company's recent performance under
23 the North America Electric Reliability Corporation (NERC) Critical Performance

1 Standards 2 (CPS2); (2) what ICNU describes as a correction to the treatment of
2 interruptible loads in the calculation of the regulation reserve requirement; and (3) a
3 proposal that the Company utilize 50 MW of its dynamic transfer capability between
4 its east and west BAAs for the transfer of reserves.

5 **Response to Staff's Regulation Reserve Adjustment**

6 **Q. Please describe Staff's reserve adjustment.**

7 A. Staff proposes reducing the regulation reserve requirement to account for scheduling
8 of load and wind on a within-hour basis through the EIM.⁴⁷ Staff seeks reserve
9 requirement reductions in the Company's west and east BAAs of 44 MW and 68
10 MW, respectively. This reduces NPC by \$1.4 million.

11 **Q. What is the basis for Staff's adjustment?**

12 A. Staff argues that when the Company schedules on a within-hour basis, as Staff claims
13 the Company does through the EIM, the Company has less need for regulating
14 reserves as compared to hour-to-hour scheduling. Staff assumes that EIM results in
15 within-hour scheduling capability for load and wind generation that will allow for
16 rebalancing of reserves and a reduction in the amount of reserves required to be held
17 over an hour.

18 Staff calculated its adjustment using an alternative scenario considered in the
19 Company's 2012 Wind Study (2012 WIS), filed with its 2013 Integrated Resource
20 Plan (IRP). The scenario assumed that a market structure and adequate market depth
21 existed in 30-minute intervals such that the Company could rebalance system
22 deviations with market transactions. Reserves deployed in the top half of an hour

⁴⁷ Staff/100, Ordonez/12-16.

1 were assumed to be replaced by market transactions for the bottom half of the hour,
2 freeing up those resources to provide reserves again and reducing the need for
3 additional reserves to cover further system deviations.

4 **Q. Does EIM allow for the within-hour rebalancing of system deviations as**
5 **contemplated in the 2012 WIS?**

6 A. No. The key assumption in the 2012 WIS scenario is that the Company can buy or
7 sell any amount to minimize the resources held as reserves for the next 30-minute
8 interval. The EIM, however, transacts only energy and does not include capacity that
9 can be used to rebalance reserves, which participants must supply from their own
10 resources. In order to participate in EIM, the Company must demonstrate that it has
11 sufficient flexible resource capacity to meet its needs for the next hour. These
12 resources cannot be dispatched to support sales outside of the EIM within that hour.
13 If they are called upon to serve the CAISO's requirements, the result is an export to
14 the CAISO, which is captured in the inter-regional dispatch benefit.

15 **Q. Has the Company already accounted for EIM-related reductions in regulation**
16 **reserves in this case?**

17 A. Yes. The Company included a flexibility reserve benefit to account for the fact that,
18 because the Company's regulating reserves are not expected to be called upon at the
19 same time as the combined EIM participants, a smaller volume is sufficient to cover
20 the combined requirement.

1 **Q. Outside of the EIM and the CAISO, do 30-minute balancing markets with**
2 **adequate depth exist in Western Electricity Coordinating Council (WECC)**
3 **footprint?**

4 A. No. The Company has not transacted for any within-hour balancing products, and is
5 not aware of any counterparties that transact for such products on a regular basis.

6 **Q. Do you have any additional comments on Staff's adjustment?**

7 A. Yes. Staff's adjustment ignores the costs of relying upon the market for meeting
8 short-term resource requirements. It assumes that the Company's hourly market price
9 forecast is a reasonable proxy for the revenues from reserves freed up by 30-minute
10 balancing, and does not present any evidence in support of this assumption.

11 **Q. Is Staff's assumption about the costs of short-term transactions valid?**

12 A. No. The Company's loads and variable resources are interspersed with other utilities
13 in the region, which may result in similar 30-minute balancing needs. This would
14 result in price differentials between periods when the Company is long and looking to
15 sell in the 30-minute market and when it is short and looking to buy in the 30-minute
16 market. This price differential is comparable to the Company's proposed day-ahead
17 and real-time system balancing adjustment and is not reflected in Staff's proposal.

18 **Response to ICNU's Regulation Reserve Adjustments**

19 **NERC CPS2 Adjustment**

20 **Q. Please describe ICNU's reserve adjustment based on NERC CPS2 performance.**

21 A. ICNU proposes a large reduction in the forecasted regulation reserve requirement,
22 allegedly to account for the Company's recent CPS2 score performance. ICNU
23 reduces reserves for the Company's west BAA by 86 MW and for the east BAA by

1 159 MW. This cuts the Company's regulation reserves by more than one-third and
2 reduces NPC by \$2.8 million.⁴⁸

3 **Q. What is the rationale for ICNU's adjustment?**

4 A. ICNU argues that the Company's actual operations do not correspond to the
5 reliability metric that is used to determine the regulation reserves modeled in GRID.
6 Specifically, ICNU claims that the Company calculates its regulation reserve
7 requirement assuming 99.7 percent reliability, while in actual operations the
8 Company had a much lower reliability percentage, as reflected in the Company's
9 CPS2 score.

10 **Q. What does CPS2 measure?**

11 A. CPS2 is a measure of how often the Company remains within the specific reliability
12 standard adopted by NERC. CPS2 states that a balancing authority shall operate such
13 that its average area control error (ACE) is within its L₁₀ limit (a threshold determined
14 by NERC) for at least 90 percent of clock-ten-minute periods (six non-overlapping
15 periods per hour) during a calendar month.

16 **Q. Under the CPS2 standard, could the Company avoid NERC penalties for falling
17 outside the L₁₀ limit as long as it happened less than 10 percent of the time?**

18 A. Yes. Holding enough regulation reserve to maintain ACE within the specified limits
19 in 90 percent of a month was sufficient for compliance. The magnitude of the
20 deviation in the periods that were outside the limits had no bearing on compliance

⁴⁸ ICNU/100, Mullins/23.

1 with the standard. In other words, CPS2 measures the number of violations, not the
2 magnitude of the violation.⁴⁹

3 Increases in variable generation output across the interconnection have led to
4 more frequent and larger deviations and larger regulation reserve requirements.
5 Allowing utilities to avoid penalties for deviations in 10 percent of a month shifted
6 the burden for these requirements on the rest of the interconnection. At the same
7 time, correcting an individual deviation that worsens the overall interconnection was
8 also harmful. The CPS2 standard focused on individual requirements and did not
9 account for the impacts on the interconnection as a whole.

10 **Q. Is the Company currently required to adhere to the CPS2 requirement?**

11 A. No. As of March 1, 2010, the Company began operating under the Reliability-Based
12 Control (RBC) Proof-of-Concept Field Trial under Project 2007-18 for the WECC
13 and is no longer subject to CPS2.

14 This new WECC standard is tied to changes in PacifiCorp's ACE as they
15 affect interconnection frequency. As frequency fluctuates, real-time operators use
16 Company assets to maintain or correct ACE to support system frequency. Any ACE
17 deviation outside the allowable limit that is contributing excess or deficient frequency
18 must be corrected within a 30-minute period. All deviations must be corrected within
19 30 minutes 100 percent of the time or the Company is in violation and non-compliant.

20 **Q. Has the Company's regulation requirement changed as a result of the RBC
21 standard?**

22 A. Yes. Whereas previously the Company was not penalized if it did not meet the CPS2

⁴⁹ See Exhibit PAC/508, ICNU Response to PacifiCorp Data Request No. 8.

1 standard in up to ten percent of a month, it must now ensure that it is able to correct
2 100 percent of the deviations in a month. Since deviations are now measured relative
3 to the impact on the interconnection as a whole, many deviations in the Company's
4 ACE no longer require immediate action on the part of the Company and the
5 corresponding CPS2 scores may be lower. But regardless of CPS2 scores, the
6 Company now may be required to correct the maximum possible deviation when it
7 contributes to WECC frequency deviations, and must maintain at all times regulation
8 resources sufficient to do so.

9 **Q. How are the Company's regulation resources dispatched to meet the RBC**
10 **standard?**

11 A. If the Company's deviation offsets the interconnection's deviation, no dispatch of
12 regulation resources is required, though they may still be dispatched to control for
13 local transmission limits or to keep the total deviation to a manageable level. If a
14 generator or load trips offline elsewhere in the interconnection, the interconnection's
15 deviation may change instantaneously, and the Company's 30-minute time limit
16 begins. Because the Company's loads and variable resources continue to change
17 once the 30-minute clock starts, they may exacerbate the deviation that must be
18 corrected. To provide assurance of meeting the 30-minute compliance deadline in
19 spite of changing conditions, the Company dispatches regulation reserves to correct
20 the deviation within 20 minutes and makes adjustments as conditions change over
21 that period.

1 **Q. How is this regulation dispatch under the RBC standard different from that**
2 **under the CPS2 standard?**

3 A. Because not all deviations have to be immediately corrected under the RBC standard,
4 regulation resources held in reserve will be dispatched less often. In addition, since
5 the time horizon is longer, they may be able to ramp more slowly, which reduces
6 wear and tear on generator components.

7 **Q. Have the changes to maintain RBC compliance reduced the Company's CPS2**
8 **scores?**

9 A. Yes. There are two factors in the RBC standard that contribute to lower CPS2 scores.
10 First, the RBC standard requires utilities to correct deviations outside the allowable
11 limit within a 30-minute period. A deviation that was corrected in the 21st minute
12 could result in two ten-minute periods being outside the CPS2 limit, while remaining
13 compliant with the RBC standard. Second, not all deviations must be corrected under
14 the RBC standard. If the Company's deviation is in the opposite direction from the
15 frequency deviation of the interconnection as a whole, it does not have to be corrected
16 since that would move the interconnection further from its target frequency.

17 **Q. Is a lower CPS2 score relevant to the regulation reserves the Company must**
18 **have available to comply with the RBC standard?**

19 A. No. The RBC standard does not consider CPS2 scores. ICNU's premise that a lower
20 CPS2 score indicates a need for fewer reserves to comply with the RBC standard is
21 false.

1 **Q. ICNU cites a 2012 WIS Technical Review Committee (TRC) comment about the**
2 **justification for the 99.7 percent exceedance level.⁵⁰ ICNU claims that the TRC**
3 **found that the Company had failed to appropriately account for reserve savings**
4 **in the 2012 WIS. Is this true?**

5 A. No. The 2012 TRC stated only that the Company did not explain why it used a 99.7
6 percent exceedance. The TRC did not conclude that the Company should have used a
7 lower exceedance level.

8 **Q. ICNU further claims that the Company did not respond to the concerns raised**
9 **by the 2012 TRC.⁵¹ Is this true?**

10 A. No. The 2014 TRC Technical Memo states clearly that the “Company should be
11 acknowledged for the diligent efforts it made in implementing the recommendations
12 by the TRC from the 2012 wind integration study in the 2014 study.”⁵² The TRC
13 specifically noted that “a discussion on the selection of a 99.7 percent exceedance
14 level when calculating regulation reserve needs was provided, including a description
15 of how the WIS results inform the amount of regulation reserves planned for
16 operations.”⁵³ In addition, the TRC commended the Company’s modeling for
17 accounting “for estimated benefits from PacifiCorp’s participation in the energy
18 imbalance market (EIM) with the California Independent System Operator

⁵⁰ ICNU/100, Mullins/26.

⁵¹ ICNU/100, Mullins/27.

⁵² PacifiCorp 2014 Wind Integration Study Technical Memo (12/22/14). Available online at:
http://www.pacificorp.com/content/dam/pacificorp/doc/Energy_Sources/Integrated_Resource_Plan/2015IRP/2015IRPStudy/2015IRP-2014WIS_TRC-TechnicalMemo_12-22-14.pdf.

⁵³ *Id.*

1 (CAISO)”⁵⁴ The TRC concluded: “The 2014 wind integration study report
2 thoroughly documents the company’s analysis.”⁵⁵

3 **Q. Did the 2014 TRC find anything inappropriate about the Company’s use of a**
4 **99.7 percent exceedance level?**

5 A. No. This is a material fact that ICNU fails to mention in its testimony.

6 **Q. Has the Company performed any reliability analysis of regulation requirements**
7 **based on the 99.7 percent exceedance level?**

8 A. Yes. This analysis indicated that the Company may need to consider more regulation
9 reserves, not less, to maintain compliance with the RBC standard in the future.
10 Specifically, the Company applied the WIS methodology results to the 2013 actual
11 load and wind data. This resulted in reserve failures, where the calculated reserve
12 requirement was short of the actual requirement, in two percent of the periods for the
13 west BAA and 1.4 percent of the periods for the east BAA. This shows that the WIS
14 results used in the Company’s forecast are already conservative.

15 **Q. What is the Company’s actual performance under the RBC standard?**

16 A. To date, the Company has maintained 100 percent compliance with the RBC
17 standard.

18 **Q. Does ICNU’s proposed reduction in regulation reserves capture the costs of**
19 **compliance with the RBC standard under which the Company currently**
20 **operates?**

21 A. No. On its face, ICNU’s proposal would result in insufficient regulation resources in
22 ten percent of each month. If any of those time periods occurred when WECC as a

⁵⁴ *Id.*

⁵⁵ *Id.*

1 whole was also short, the Company would have to choose between curtailing firm
2 load (*i.e.*, retail customers) or fines from non-compliance with the RBC reliability
3 standard.

4 **Interruptible Loads Adjustment**

5 **Q. Please describe ICNU's reserve adjustment related to interruptible loads.**

6 A. ICNU proposes that the Company's interruptible loads count only to the load-
7 following portion of the reserve requirement.⁵⁶ This means that these interruptible
8 loads would cover variations over time frames of up to an hour, rather than the full
9 regulation requirement, which covers variations over both 10-minute periods and
10 hourly periods. Under ICNU's proposal, in periods where the interruptible load under
11 these contracts was higher than the load following requirement, the excess would not
12 be counted as reserves. This adjustment increases NPC by \$0.7 million.

13 **Q. Do you agree with this proposal?**

14 A. No, for two reasons. First, contracts for interruptible loads also count toward meeting
15 the non-spinning portion of the contingency reserve requirement, so only interruptible
16 loads in excess of the non-spin contingency requirement are counted toward the
17 regulation requirement. The Company expects that the full interruptible load can be
18 utilized between the contingency and regulation requirements. Whether these
19 interruptible loads are designated as non-spin contingency reserves or regulation
20 reserves in GRID should not affect how the remaining requirement will be met. For
21 modeling convenience, the Company applies the credit to the regulation requirement
22 and allows any excess as a credit to offset the non-spinning contingency requirement.

⁵⁶ ICNU/100, Mullins/22-23.

1 Second, the relevant interruptible loads can be curtailed in less than ten
2 minutes, which is the same time frame over which the regulating requirements from
3 the Company's WIS were measured. ICNU does not provide any basis for restricting
4 these products to providing following service.

5 **BAA Dynamic Transfers Adjustment**

6 **Q. What is ICNU's adjustment related to dynamic transfers between BAAs?**

7 A. Based on the Idaho Power Asset Exchange, ICNU proposes that the Company utilize
8 50 MW of its dynamic transfer capability between its east and west BAAs for the
9 transfer of reserves.⁵⁷ ICNU's proposed adjustment results in a reduction to NPC of
10 \$0.3 million. Staff makes a similar proposal, although Staff did not quantify its
11 adjustment.⁵⁸

12 **Q. Do you agree with ICNU's adjustment?**

13 A. No. As described below, however, if the additional 50 MW of dynamic transfer
14 capability is utilized in GRID to provide reserves, an associated reduction in
15 transmission available for energy transfers must also be accounted for.

16 **Q. ICNU claims that the Company's increased dynamic transfer capability and
17 participation in EIM result in greater ability to transfer flexibility reserve
18 requirements between its BAAs. Is this accurate?**

19 A. No. There is no mechanism by which flexibility reserves can be transferred between
20 the Company's BAAs under the EIM. The CAISO requires each participating BAA
21 to pass a flexible resource test, demonstrating that it has sufficient flexible resources
22 to meet its requirements. The Company's BAAs must pass this test independently.

⁵⁷ ICNU/100, Mullins/31-33.

⁵⁸ Staff/100, Ordonez/8-11.

1 **Q. Is there another mechanism by which reserves can be transferred between the**
2 **Company's BAAs?**

3 A. Yes. The Company can transfer contingency reserves from one BAA to the other.
4 However, such transfers must be scheduled in advance across a path with dynamic
5 transfer capability, which is then no longer available for use within the EIM. ICNU's
6 proposal does not account for the restrictions on transfer capability that such reserve
7 transfers would require.

8 **Q. Are there other limiting factors on the Company's ability to transfer reserves**
9 **between its BAA's?**

10 A. Yes. While the Jim Bridger plant is electrically part of the Company's West BAA,
11 any EIM dispatch of Jim Bridger to the Company's West BAA utilizes dynamic
12 transfer capability. This is true both before and after the Idaho Power Asset
13 Exchange takes effect. Because the modeled reserve capability of the Jim Bridger
14 plant is equal to the assumed increase in the Company's dynamic transfer rights, it is
15 not clear that benefits proposed by ICNU can be realized in actual operations.

16 **Q. If the Commission accepts this adjustment, are there any other considerations**
17 **which should be accounted for?**

18 A. Yes. In some periods, the proposed reserve transfers can leave one BAA short of
19 reserves. The GRID model does not include costs for those shortages, so they are
20 effectively zero cost reserves. If the Commission decides that it is reasonable to
21 assume reserve transfers of up to 50 MW between PacifiCorp's BAAs, the transfer
22 should first be used to minimize reserve shortages, without regard for the economics
23 reported by GRID. The least cost transfer option which does not result in reserve

1 shortages could then be selected. In addition, the Commission should allow
2 PacifiCorp to model the transmission limitations necessary to carry out the transfer.

3 **Inter-regional EIM Dispatch Benefits**

4 **Introduction**

5 **Q. In the Initial Filing, how did the Company model the inter-regional dispatch**
6 **benefits resulting from its participation in the EIM?**

7 A. The Company used the results of EIM operation during December 2014 and January
8 2015 to determine the benefits included in the Initial Filing. The export benefit is the
9 difference between the export revenue and the expense of the Company generation
10 assumed to be dispatched to support the transaction. The export benefit is also tied to
11 the transmission capacity available for EIM transactions in each month of the forecast
12 period. The import benefit is the difference between the import expense and the
13 expense of the Company generation that would have been dispatched but for the
14 transaction.

15 **Q. Do parties support the Company's approach to modeling the inter-regional EIM**
16 **dispatch benefits?**

17 A. Not entirely. While ICNU or CUB do not explicitly reject the Company's approach
18 to calculating the inter-regional dispatch benefits, both are critical of certain aspects
19 of the Company's modeling. Staff, on the other hand, observed that the Company's
20 approach was not unreasonable and that Staff looked forward to updated historical
21 information.⁵⁹

⁵⁹ Staff/100, Ordonez/13.

1 **Q. What is ICNU’s criticism of the model inputs?**

2 A. ICNU has two concerns with the Company’s modeling.⁶⁰ First, ICNU criticized the
3 Company’s use of only two winter months to forecast the benefits and believes that
4 there are “seasonal benefits” that the Company is not capturing in its model. Second,
5 ICNU claims that the Company’s modeling did not properly account for the benefits
6 resulting from the participation in the EIM of NV Energy, PSE, and APS.

7 **Q. What are CUB’s concerns about the EIM modeling?**

8 A. Like ICNU, CUB is also concerned that the limited historical data is not
9 representative of the actual level of benefits that will result from a full year of EIM
10 participation.⁶¹

11 **Q. Do ICNU and CUB propose specific adjustments related to their concerns with
12 the limited and seasonal nature of the historical EIM results?**

13 A. Yes. ICNU provides specific adjustments to reflect “seasonality benefits” and the
14 addition of participants in the EIM Market. CUB does not provide a specific
15 recommendation on the forecast benefits, but recommends that the Commission
16 require the Company to defer the difference between the actual and forecast benefits
17 outside of the PCAM for this case only.

18 **Q. Does the Company’s Reply Update respond to concerns about the limited
19 historical data from the EIM used in the Initial Filing?**

20 A. Yes. The Company’s reply testimony incorporates additional historical results for the
21 EIM through June 2015. The inter-regional dispatch benefits in the Company’s
22 Reply Update therefore reflect seven months of historical data. The Company intends

⁶⁰ ICNU/100, Mullins/35-36.

⁶¹ CUB/100, Jenks-Hanhan/8.

1 to reflect results through September 2015 in its Final Update. The inclusion of
2 additional EIM results, including the summer months, responds directly to the parties'
3 concerns about the limited amount of historical data available for the Initial Filing.

4 **Q. Did the Company provide greater weight to the June 2015 results in the Reply**
5 **Update, responding to ICNU's and CUB's seasonality concerns?**

6 A. Yes. As an interim measure until further historical results are available, the Company
7 applied the June 2015 results to the summer months in the 2016 test period. This
8 modeling adjustment is described in more detail below.

9 **Q. Does the Company's Reply Update also provide additional inter-regional**
10 **dispatch benefits to account for new EIM participants?**

11 A. Yes. As described below, the Company increased its EIM inter-regional dispatch
12 benefits to account for the participation of NV Energy, PSE and APS in the EIM in
13 2016.

14 **Response to ICNU's EIM Inter-regional Dispatch Benefit Adjustments**

15 **Q. Please describe ICNU's seasonality adjustment.**

16 A. ICNU proposes a modeling adjustment to shape the economic margins used to
17 calculate the dispatch benefits based on the relative market spreads between Mid-C
18 and COB market prices between December 2014 and January 2015 and the test
19 period. ICNU claims that this adjustment will appropriately capture the benefits for a
20 full year. ICNU's proposal results in an NPC reduction of \$0.4 million on an Oregon
21 basis, with EIM inter-regional benefits with the CAISO totaling \$9.9 million in the
22 forecast period on a total company basis.

1 **Q. Do you agree with ICNU's adjustment?**

2 A. No. First, ICNU's proposed adjustment contains incorrect operational assumptions
3 and formula errors. ICNU assumes the EIM export volumes will be identical in each
4 month of the forecast period, whereas the Company's proposal included volumes
5 based on the transmission available for EIM transfers in each month of the forecast
6 period. ICNU's calculation of the import margin also appears to be understated by
7 roughly 80 percent due to a formula error. While correction of these errors increases
8 ICNU's adjustment, they demonstrate the adjustment's analytical infirmities.

9 Second, ICNU's adjustment is based on the flawed assumption that the spread
10 between market prices in Oregon (Mid-C) and California (COB) is representative of
11 the benefits that will be achieved in any particular month. In fact, the export benefits
12 in December 2014 through June 2015 were negatively correlated with the Mid-C -
13 COB price spread; when the spread was higher, the Company's overall export benefit
14 was lower.

15 Finally, I would note that the updated NPC included in this testimony
16 incorporates additional historical results through June 2015. The inter-regional
17 dispatch benefits in the Company's Reply Update therefore reflect seven months of
18 historical data and the Company intends to reflect results through September 2015 in
19 its Final Update. The inclusion of additional EIM results responds to the concerns of
20 both ICNU and CUB.

21 **Q. What are the factors underlying EIM import and export benefits?**

22 A. Fundamentally, the EIM dispatches the least cost resources to meet demand in each
23 five minute interval, but the resources and demand are subject to certain additional

1 constraints.

2 First, EIM participants are required to have balanced base schedules for the
3 upcoming hour – by submitting resource schedules that match their forecasted
4 demand. Second, each EIM participant must also hold back sufficient regulation
5 reserve capacity from hourly markets or base load service to cover these expected
6 variations. This means that, other than the savings from the flexibility reserve
7 diversity, participants could cover their own requirements without EIM. The
8 combined pool of flexible resource capacity held back from hourly markets and base
9 load service by all participants is made available for dispatch by EIM.

10 The EIM benefits are the result of the price differential between the specific
11 resources in the flexible resource pool, for example, purchasing energy from a lower
12 cost generator than is available in a participant's own fleet. The Company's EIM
13 benefits are a function of the margin between the Company's available flexible
14 resources and the CAISO's available flexible resources.

15 **Q. What does this mean with regard to ICNU's proposal?**

16 A. The Mid-C price is derived from the balance of loads and resources of a wide number
17 of utilities around the Northwest. But the only prices that are relevant in EIM are
18 those of the resources with capacity available for export to the CAISO, primarily
19 from the Company's combined cycle combustion turbines (CCCTs). This capacity is
20 held available, even when it costs less than the hourly market price, because
21 committing to an hourly market sale could leave the Company short during part of an
22 hour if load or wind changes. Committing to a five minute EIM transaction has less
23 risk, as dispatch will be adjusted in the next five-minute period and other participants

1 are required to provide sufficient flexible resources to meet its expected requirements
2 through the hour. Thus, the Mid-C price is not a good measure of the Company's
3 EIM participating resource costs. For the same reason, COB is also not a good
4 measure of the CAISO's EIM participating resource costs.

5 **Q. Do the more recent historical results undermine ICNU's proposed adjustment**
6 **for seasonality?**

7 A. Yes. First, as I mentioned above, the Company's EIM export benefits were
8 negatively correlated with the Mid-C-COB market price spread over the December
9 2014 to June 2015 time frame. Second, the month with the highest benefits was June
10 2015, and it had the lowest spread. This indicates that while there may be seasonal
11 variations in benefits, ICNU's proposal does not capture them accurately.

12 **Q. Do you have an alternative proposal to capture seasonal variations in EIM**
13 **benefits?**

14 A. Yes. The export benefit in June 2015 was roughly double that of the first six months
15 of EIM operation, where the monthly benefits were fairly consistent. June 2015 was
16 somewhat atypical, with low regional hydro run-off and high temperatures. In fact,
17 the Company set a new all-time system peak on June 29, 2015. This makes it
18 relatively representative of summer conditions. For the purposes of its Reply Update,
19 the Company proposes that the forecasted EIM benefits for the months of June
20 through September be based on June 2015 results, while the EIM benefits for the
21 remaining months be based on the average results from December 2014 through May
22 2015.

1 **Q. What is the impact of this interim proposal?**

2 A. The EIM inter-regional benefit in the Company's Initial Filing was \$8.4 million on a
3 total company basis. Using the same method, but incorporating results through June
4 2015 would reduce this slightly to \$8.3 million. Separating the results into two
5 seasons as described above increases the benefit to \$9.0 million, slightly lower than
6 the \$9.9 million benefit proposed by ICNU.

7 **Q. How will the final EIM inter-regional benefits in the case be determined?**

8 A. The Company proposes that its Final Update incorporate EIM benefit results through
9 September 2015. At that time, the Company will have actual results for all of the
10 summer months during 2015 and ten out of twelve months in a calendar year. The
11 Company's forecast for June through September 2016 would be based on the average
12 results from these four summer months, while the forecast for the remaining months
13 will be based on the average results in the six other months. This should provide a
14 reasonable estimate of the EIM inter-regional benefits in this case from transactions
15 with the CAISO for the forecast period.

16 **New Participant EIM Inter-regional Dispatch Benefit**

17 **Q. Please describe ICNU's proposed adjustment to inter-regional dispatch benefits
18 for new EIM participants.**

19 A. ICNU contends that the Company will receive increased inter-regional dispatch
20 benefits once NV Energy, PSE, and APS join the EIM. ICNU proposes an
21 adjustment that is based on the transfer capability between PacifiCorp and the new
22 participants and the benefit from the Company's historical EIM transactions with the
23 CAISO. ICNU's adjustment reduces total company NPC by \$3.2 million, or \$0.8

1 million allocated to Oregon. Of the \$3.2 million in benefits proposed by ICNU, \$2.1
2 million is related to NV Energy participation during all of 2016 and the remaining
3 \$1.1 million is the combined impact of PSE and APS participation during the last
4 three months of 2016.

5 **Q. Does ICNU's adjustment have merit?**

6 A. In principle, the Company agrees that there will be additional inter-regional dispatch
7 benefits once NV Energy, PSE, and APS join the EIM. While ICNU's proposal for
8 \$2.1 million in benefits from NV Energy has many flaws, the end result is similar to
9 the \$1.5 million in annual benefits the Company has incorporated in its Reply Update.
10 ICNU's proposal to include an additional \$1.1 million in benefits for the three months
11 of PSE and APS EIM participation in the forecast period, however, is significantly
12 overstated.

13 **Q. How do you conclude that benefits associated with PSE and APS are overstated?**

14 A. The E3 studies for PSE and APS estimated a total annual benefit to all existing
15 participants (CAISO, PacifiCorp, and NV Energy) of just \$2 million per year. ICNU
16 estimates benefits to PacifiCorp alone of \$4.4 million per year. This significant
17 discrepancy demonstrates that ICNU's proposed adjustment is entirely unreasonable.

18 **Q. What benefit do you propose for EIM inter-regional dispatch with PSE and
19 APS?**

20 A. The Company proposes that the E3 study results be allocated among the existing
21 participants based on same ratios employed by ICNU with regard to the flexibility
22 reserve diversity benefits from these participants. The proposed method results in
23 total company benefit of \$83,000 dollars over the three months PSE and APS are

1 expected to participate in EIM during the forecast period. This result has not been
2 discounted to account for the difference in benefits between the higher cost summer
3 period, and the lower cost October through December period included in the forecast.
4 The Company has incorporated this benefit in its Reply Update.

5 **NV Energy Inter-regional Dispatch Benefit**

6 **Q. What benefit do you propose using for EIM inter-regional dispatch with NV**
7 **Energy?**

8 A. The Company proposes to calculate benefits from the addition of NV Energy to the
9 EIM using the same approach as used for the inter-regional exports between
10 PacifiCorp and the CAISO, but with reduced margins to reflect diminishing returns
11 from incremental transmission capability. ICNU made a similar calculation in its
12 adjustment for the benefits related to new EIM participants, but as described later in
13 my testimony, its adjustment overstated the potential transfers and margins. The
14 Company's adjustment results in inter-regional benefits from the EIM participation of
15 NV Energy totaling \$1.5 million per year on a total company basis.

16 **Q. Please explain why the additional EIM transmission capacity available when NV**
17 **Energy begins to participate will not generate the same margins as the existing**
18 **transmission between PacifiCorp and the CAISO?**

19 A. NV Energy is interconnected with the CAISO and has relatively low regulating
20 requirements, so adding NV Energy to the EIM is likely to result in additional EIM
21 export benefits for the Company primarily as a result of transfers through NV Energy
22 to the CAISO. Because these transfers represent an increased volume over current
23 EIM exports, these additional exports will necessarily come from higher cost

1 generators on the Company's system than the existing exports, with lower realized
2 margins. Utilization of the additional transmission would also be lower since the
3 CAISO may frequently be able to meet its demand with the Company's existing
4 exports. Finally, the incremental export volume will result in displacement of the
5 CAISO resources with lower marginal costs, reducing the market clearing price and
6 the revenues associated with the both the Company's existing exports and the
7 incremental exports through NV Energy. These factors are represented in the E3
8 study results for NV Energy, which calculated benefits to existing participants that
9 were just 21 percent more than the level achieved between the Company and the
10 CAISO alone. The Company therefore proposes that this factor be applied to the
11 export margin realized under the current CAISO-PacifiCorp EIM. When this margin
12 is applied to the transmission capacity available between the Company and NV
13 Energy, the result is an inter-regional benefit from the participation of NV Energy
14 totaling \$1.8 million per year on a total company basis.

15 **Q. On an Oregon-allocated basis, what is the total additional benefit in the Reply**
16 **Update related to the new EIM participants?**

17 A. In its Reply Update, the Company included benefits of approximately \$0.4 million
18 Oregon-allocated, related to NV Energy, PSE, and APS.

19 **Q. Please summarize your concerns with ICNU's proposed method for calculating**
20 **inter-regional benefits from new EIM participants.**

21 A. ICNU's calculation has two major flaws. First, the incremental benefits from
22 exporting to new EIM participants are expected to be significantly different from the
23 Company's current benefits when exporting to the CAISO. Notably, in its

1 calculation, ICNU incorrectly applied the historical margin per available transmission
2 capacity to the assumed volume of energy exports rather than the volume of
3 transmission available. Correcting this error would have tripled ICNU's proposal to
4 \$6.3 million per year in benefits associated with NV Energy, and to \$3.3 million for
5 PSE and APS. The magnitude of these results demonstrates that ICNU's approach
6 produces entirely unreasonable results when it is correctly applied.

7 Second, the transfer capability in ICNU's proposal is overstated, as it fails to
8 account for the Company's transmission already being utilized in the forecast period.

9 **Q. Is there documentation that indicates ICNU's proposed benefits associated with**
10 **PSE and APS are overstated?**

11 A. Yes. The E3 studies for PSE and APS estimated a combined annual inter-regional
12 benefit to all existing participants (CAISO, PacifiCorp, and NV Energy) of just \$2
13 million per year. Yet, ICNU proposes to include an additional \$1.1 million in
14 benefits for the three months of PSE and APS EIM participation in the forecast
15 period. ICNU's adjustment is equivalent to \$4.4 million in annual benefits to
16 PacifiCorp alone. This significant discrepancy demonstrates that ICNU's proposed
17 adjustment is unreasonable.

18 **Q. Please further describe the first problem in ICNU's proposed method.**

19 A. ICNU's primary flaw is to assume that more transmission capacity automatically
20 translates into increased export volumes. For the Company to increase EIM exports,
21 it must have additional resources available for EIM dispatch; these resources will
22 necessarily be higher cost than those supplying the Company's current exports.
23 Additional EIM participants will only import from PacifiCorp if they have resources

1 that can be displaced, and which cost more than the Company's available resources.

2 These factors result in lower export volumes and lower export margins, both of which
3 would mitigate the incremental export benefit.

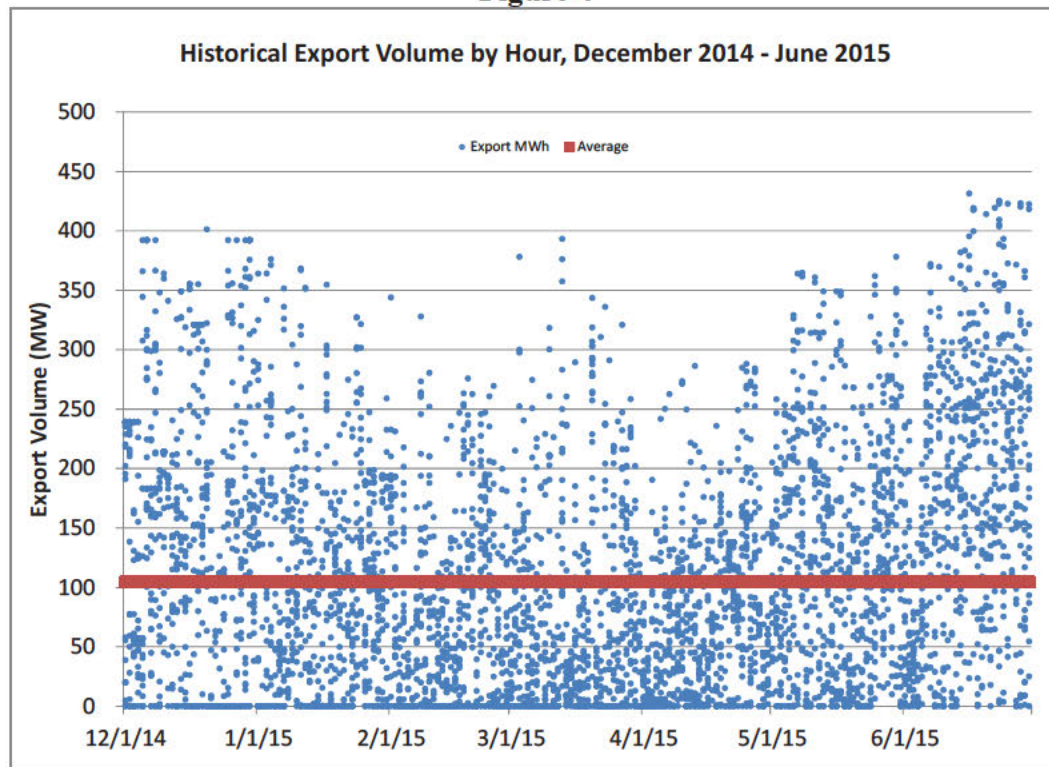
4 **Q. How much additional export volume has ICNU proposed?**

5 A. The Company's Initial Filing included an average of 109 MW of EIM exports to
6 CAISO, utilizing 41 percent of the 264 MW of transmission available for EIM
7 transfers. ICNU's proposal assumes an average of nearly 550 MW of EIM exports
8 over approximately based on a 33 percent utilization of nearly 1,600 MW of total
9 transfer capability.

10 **Q. How do the Company's resources available to support EIM exports compare to**
11 **ICNU's assumed exports?**

12 A. The Company's Initial Filing included an average regulation requirement of
13 approximately 560 megawatts. As shown in Figure 4, EIM exports to the CAISO
14 have varied widely between December 2014 and June 2015. More than 20 percent of
15 all hours had less than 10 MW of EIM exports, while the Company's maximum
16 hourly exports were over 400 MW. Additional transmission capacity will go unused
17 if the existing capacity isn't fully utilized, whereas the Company's exports cannot
18 exceed the resources it has available. Clearly, the Company's resources available to
19 support EIM exports in the forecast period are insufficient to support exports of up to
20 1,600 MW, and additional transmission capacity will go unused.

Figure 4



1 Q. Did the original E3 benefit study of the PacifiCorp-CAISO EIM benefit
2 projections indicate diminishing returns from incremental transmission
3 capability?

4 A. Yes. The E3 study of the PacifiCorp-CAISO EIM assessed benefits at three transfer
5 levels: 100, 400, and 800 MW. A 400 percent increase in transfer capability from
6 100 to 400 MW resulted in roughly 50 percent more inter-regional dispatch benefits.
7 An additional 200 percent increase in transfer capability from 400 to 800 MW
8 resulted in a minimal increase in inter-regional benefits.

9 Q. Do the Company's existing EIM results indicate diminishing returns with
10 incremental transmission availability?

11 A. Yes. In April 2015, the transmission available for EIM exports was roughly one-third
12 less than in any other month. Yet the total export value was in line with the results

1 from December 2014 through May 2015. This indicates that the additional
2 transmission might not have provided much additional benefit. If the Company had
3 made more transmission available for EIM transfers in April, the average April export
4 margin would likely have dropped to a level more in line with the other months.

5 **Q. Would any of ICNU's other proposed adjustments impact the regulation**
6 **resources available for EIM?**

7 A. Yes. ICNU has proposed that the Company's regulation requirement be reduced to
8 just 316 MW. This frees up the Company's least-cost generation for hourly sales,
9 reducing NPC, but leaves a smaller volume of higher-cost generation available to
10 support EIM transactions. Export volumes would necessarily be lower under those
11 circumstances, and the margin on export transactions would also be lower. ICNU's
12 proposed adjustments double count the benefits associated with dispatch of a
13 significant portion of the Company's resources.

14 **Q. Even if the Company has additional resources available at the same marginal**
15 **cost, and additional transfers to CAISO become possible, will the Company earn**
16 **the same margin?**

17 A. No. The Company's export revenues are based on the marginal resource dispatched,
18 as this resource sets the market price. If additional volumes are transferred to
19 CAISO, the CAISO will back down its highest cost resource, leaving lower cost
20 resources on the margin and reducing the market price. This not only results in lower
21 revenues on the additional export volumes, it also reduces the revenues on the
22 existing export volumes. This result is somewhat apparent in the inter-regional EIM
23 benefit results estimated by E3. The inter-regional EIM benefits were highest for the

1 PacifiCorp-CAISO EIM. The addition of NV Energy resulted in incremental benefits
2 of just 21 percent of the PacifiCorp-CAISO total. The addition of APS and PSE
3 resulted in incremental benefits to existing participants of just five percent and two
4 percent, respectively.

5 **Q. Will the Company always benefit from the addition of new participants?**

6 A. Not necessarily. If new participants have lower cost resources than the Company,
7 they may be selected instead of the Company's resources, and the Company's export
8 volumes and benefits would go down. The Company would remain better off by
9 participating in EIM, as it would also be able to import lower cost resources from the
10 new participant, but its overall benefits could be lower than under the smaller EIM
11 footprint.

12 **Q. What is the second issue with ICNU's proposal for increased benefits with the**
13 **addition of NV Energy?**

14 A. ICNU overstates the transmission capability available to support EIM transfers
15 between PacifiCorp's East BAA and NV Energy. First, ICNU's proposal is based on
16 the maximum transfer capability NV Energy identified that it expected to make
17 available for EIM. NV Energy indicated, however, that this capacity would be
18 adjusted based on the schedules on those paths. The available transfer capability
19 (ATC) across these paths posted on NV Energy's OASIS website is a better indicator
20 of the transmission that will actually be available to support EIM transfers.

21 Second, transfers to or from NV Energy also require a path to the point of
22 interconnection from the Company's regulating resources and loads, so transfers may
23 also be limited by the Company's ATC within its East BAA. When the NV Energy

1 and PacifiCorp transmission limits are taken together, the result is slightly lower than
2 the level proposed by ICNU.

3 Finally, the Company does not currently have long-term rights to either the
4 Mona or Mead markets modeled in GRID. Transactions at these markets will require
5 transfer capability that has not yet been reserved, and is not reflected in the posted
6 available volumes. The Company's Initial Filing adjusted the EIM transfer capability
7 from the Company's West BAA to the CAISO for sales transactions in the COB
8 market. A similar adjustment for forecasted sales at the Mona and Mead markets is
9 appropriate here. This reduces the transmission available for EIM by roughly one-
10 third.

11 **Q. What is the resulting EIM transfer capability from the Company's East BAA to**
12 **NV Energy?**

13 A. In the forecast period the resulting EIM transfer capability from the Company's East
14 BAA to NV Energy averages 244 MW.

15 **Q. Is it reasonable that the inter-regional dispatch benefits associated with the**
16 **addition of NV Energy are larger than those associated with PSE and APS?**

17 A. Yes. Much of the inter-regional benefits of EIM are associated with displacing
18 relatively high-cost CAISO generation. The addition of NV Energy to the EIM
19 creates a new path to reach CAISO, and additional displacement of relatively high-
20 cost CAISO generation. PSE and APS do not provide PacifiCorp incremental
21 transmission to the California market, and their own generation costs are likely to be
22 more in line with the Company's costs. For the reasons described previously, it is
23 possible that the addition of PSE and APS may even reduce the Company's overall

1 EIM inter-regional benefits. Given the uncertainty and limited duration in the
2 forecast period, however, the Company believes allocating a share of the E3 results is
3 reasonable.

4 **Response to CUB's EIM Inter-regional Dispatch Benefit Proposal**

5 **Q. Does the Company support CUB's proposal to defer the inter-regional dispatch**
6 **benefits outside of the PCAM until next year's TAM?**

7 A. No. CUB expresses concern that the Company's forecast of EIM benefits in its Initial
8 Filing is based on only two months of historical data, and that the limited data does
9 not include benefits of the EIM in summer months.⁶² As described above, the
10 Company has incorporated additional historical data in the Reply Update, and intends
11 to include a full summer of actual results in the Final Update. This means that when
12 the Company files its 2017 TAM, only four additional months of historical EIM data
13 will be available.

14 **Q. Do you agree with CUB that any forecast of the EIM inter-regional dispatch**
15 **benefits is unreliable because of lack of historical data and that this lack of**
16 **reliability supports separate, dollar-for-dollar treatment?**

17 A. No. The ability to forecast inter-regional dispatch benefits is no more unreliable than
18 the ability to forecast renewable resource generation and market prices, which are
19 likewise uncertain and out of the Company's control. It is inconsistent for CUB to
20 oppose the use of historical data for improving the forecast of system balancing costs
21 in this case, but object to the Company's modeling of EIM benefits based on the
22 dearth of historical data. And it is inconsistent for CUB to propose separate tracking

⁶² CUB/100, Jenks-Hanhan/9-10.

1 of EIM benefits in this case, while rejecting the utilities' proposal in docket UM 1662
2 for separate tracking of renewable energy variances.⁶³

3 **Q. Is it clear how to carve out the actual EIM benefits from the PCAM for later**
4 **true-up to the forecast?**

5 A. No. CUB's testimony references the entire, total company EIM benefit of \$9.4
6 million included in the Company's Initial Filing and recommends that the difference
7 between the forecast and actual benefits be removed from the PCAM. The \$9.4
8 million of benefits includes inter-regional benefits as well as the reserve diversity
9 benefit (i.e. a lower reserve requirement included in the GRID model). The cost of
10 reserves, or benefit of holding fewer reserves, is not specifically identified in actual
11 NPC results and would be difficult to quantify for later true up.

12 **Hermiston Purchase Expiration**

13 **Q. Please describe the Hermiston power purchase agreement (PPA).**

14 A. The Hermiston Power Project is a gas-fired generating plant. In 1993, the Company
15 entered into a PPA to purchase the entire output of the plant. The next year, the
16 Company exercised its option to purchase a 50 percent interest in the plant.
17 Therefore, the Company now owns 50 percent of the plant and has a PPA for the
18 other 50 percent of the plant's output.

19 On June 30, 2016, the PPA for the output of the 50 percent share of the
20 Hermiston plant not owned by the Company terminates. The PPA included an option
21 to extend the contract, which, [REDACTED]

⁶³ *In the Matter of Portland General Electric and PacifiCorp dba Pacific Power Request for Generic Power Cost Adjustment Mechanism Investigation*, Docket No. UM 1662, Reply Testimony of the Citizens' Utility Board (May 11, 2015).

1 [REDACTED]
2 [REDACTED]
3 [REDACTED]
4 [REDACTED]. Thus, beginning on July 1, 2016, the NPC forecast includes only the
5 Company's 50 percent ownership share of the Hermiston plant.

6 **Q. Does ICNU raise a concern about the Company's modeling of the Hermiston**
7 **plant?**

8 A. Yes. ICNU argues that the Company was imprudent in choosing not to exercise its
9 option to extend the PPA.⁶⁴

10 **Q. What is the basis for ICNU's argument?**

11 A. ICNU's criticism is largely based on the Company's IRP modeling. ICNU basically
12 alleges that the Company cannot use east-side resources to meet the west-side's
13 winter peak due to transmission constraints between the east and west sides of
14 PacifiCorp's system. Based on this claim, ICNU argues that the Company acted
15 imprudently when it chose not to extend the Hermiston PPA without specifically
16 analyzing the winter peaking benefits of the Hermiston PPA.

17 **Q. Does ICNU propose a specific adjustment related to the Hermiston PPA?**

18 A. No. ICNU simply recommends that the Commission find that the decision not to
19 extend the PPA was imprudent.

20 **Q. Is there any merit to ICNU's criticisms?**

21 A. No. The Company's analysis supporting the decision not to extend the PPA
22 appropriately balanced the specific costs and benefits of the Hermiston PPA based on

⁶⁴ ICNU/100, Mullins/42.

1 what the Company knew at the time that it made its decision. The contract was very
2 expensive for capacity that is not needed on either the east or the west in the next few
3 years. Furthermore, inclusion of the PPA for the last six months of 2016 in this TAM
4 filing would increase NPC by approximately \$3.0 million. ICNU's contention that
5 the resource may prove useful at some undetermined future time is simply speculation
6 that lacks evidentiary support.

7 Moreover, ICNU's adjustment is fundamentally based on a conclusion that the
8 Company's IRP modeling only assesses the requirements needed to meet the system
9 peak in the summer. In fact, the IRP process incorporates the impacts associated with
10 the west-side winter peak at least twice in the development of a preferred portfolio.

11 **Q. How does the IRP incorporate west-side winter peak requirements?**

12 A. First, the Company's planning reserve margin of 13 percent is selected based on a
13 series of stochastic loss of load studies. These studies estimate the unserved load for
14 each hour of the forecast period, not just for the summer peak, so they would capture
15 shortages during the west-side winter peak. The selection of a 13 percent planning
16 margin meets 10 year planning targets at the lowest reasonable cost, and covers all
17 periods, not just the summer peak.

18 Second, unserved load is also evaluated in the Company's preferred portfolio
19 selection. Resource portfolios which failed to provide adequate supply to meet the
20 Company's west-side winter peak would be noted at this step and modeling changes
21 would be necessary to address this issue. Such adjustments were not necessary in the
22 Company's most recent IRP.

1 These aspects of the Company's IRP modeling, and the modeling on which
2 the Hermiston PPA decision was based, have never been criticized by the
3 Commission in an IRP proceeding.

4 **Q. If the Commission decides that the Company was imprudent in not renewing the**
5 **PPA, should NPC continue to reflect the cost reductions associated with non-**
6 **renewal?**

7 A. No. NPC should reflect the non-renewal benefits only if the Commission rejects
8 ICNU's proposal that the Company's decision be deemed imprudent. In discovery,
9 ICNU appeared to agree with this position.⁶⁵

10 **Q. Does ICNU have any other concerns regarding the Hermiston PPA?**

11 A. Yes. ICNU recommends an adjustment to disallow the costs of the point-to-point
12 transmission that will no longer be used once the Hermiston PPA expires.⁶⁶ ICNU
13 claims that the Company renewed the full capacity of the transmission contract after
14 it had decided not to extend the Hermiston PPA.⁶⁷ ICNU's adjustment results in a
15 reduction to NPC of approximately \$54,000.

16 **Q. Are there any errors in ICNU's adjustment?**

17 A. Yes. ICNU's adjustment is based on one month of transmission expense rather than
18 the total expense in the forecast period. The associated transmission expense during
19 the six months after the termination of the Hermiston PPA actually totals
20 approximately \$650,000.

⁶⁵ See Exhibit PAC/508, ICNU Response to PacifiCorp Data Request No. 13.

⁶⁶ ICNU/100, Mullins/42.

⁶⁷ ICNU/100, Mullins/43.

1 **Q. How do you respond to this adjustment?**

2 A. Contrary to ICNU's claim, the Company was required to enter into the transmission
3 contract before it decided whether to extend the Hermiston PPA. The Company was
4 required to submit a request for renewal of the BPA transmission contract one year in
5 advance of its termination. Since the transmission contract terminated at the end of
6 September 2014, the Company elected to renew the contract in September 2013. To
7 maintain roll-over rights, the Company was required to enter into a contract with a
8 five-year term.

9 More importantly, however, even with the expiration of the Hermiston PPA,
10 the transmission contract will still be used and useful. This transmission path allows
11 for transfer of resources other than Hermiston, and the maximum amount is utilized at
12 times in the Company's forecast even after the Hermiston PPA expires. Moreover,
13 the transmission path is constrained and there is no certainty that the same
14 transmission capacity could be acquired at a later date.

15 **Outage Rate Modeling**

16 **Q. Please describe the Company's proposed refinement to its outage rate modeling.**

17 A. In this case, the Company modeled thermal plant forced outages and unit de-rates as
18 discrete events, rather than applying a uniform de-rate to the plant operating
19 characteristics across all hours. In addition, because outages are no longer modeled
20 as de-rates, the Company removed the corresponding adjustments to heat rates and
21 minimum operating levels.

22 **Q. Does ICNU object to the Company's modeling change?**

23 A. Yes. ICNU recommends that the Company continue to use the methodology adopted

1 by the Commission in docket UM 1355, which would reduce NPC by \$0.2 million.⁶⁸

2 Notably, in recent testimony filed in the Company's current Wyoming general rate
3 case, Mr. Mullins accepted the Company's outage modeling methodology with only
4 one change to cap long outages at 28 days.⁶⁹ This nuance is already reflected in the
5 Company's Oregon proposal in this proceeding.

6 **Q. What is the basis for ICNU's adjustment?**

7 A. ICNU contends that the Company's modeling results in more frequent, smaller
8 outages that are not representative of the Company's actual operations and will
9 increase outage costs due to the expensive costs of ramping resources up and down in
10 response to frequent outages. ICNU also claims that the Company's modeling is not
11 normalized because its use of historical data includes costly outages during winter
12 peaks. Finally, ICNU argues against adopting a change in the outage rate modeling in
13 this TAM because it will lack the extensive review that took place in docket UM
14 1355.

15 **Q. How do you respond to ICNU's adjustment?**

16 A. First, I disagree with ICNU's claim that the Company's modeling is deficient. As
17 described in my direct testimony, the pattern of outages proposed by the Company is
18 a dramatically better simulation of the Company's actual outage patterns than the
19 existing methodology, which assumes every single plant will be partially available in
20 every single hour.

⁶⁸ ICNU/100, Mullins/43.

⁶⁹ Docket No. 20000-469-ER-15, WIEC/301, Mullins/67.

1 Second, while the Company's proposal does shorten the length of outages, it
2 also eliminates outages that are less than two hours long. As a result, roughly 12
3 percent of these short outage events in the historical period were eliminated.

4 Third, ICNU's claim that more frequent outages are more costly is generally
5 correct in the real world, but that is not necessarily the case in GRID. ICNU suggests
6 that the Company's natural gas plant commitment will be affected by the short
7 duration of outages but ignores the reality the Company does not know an outage will
8 begin the next day, whereas in the GRID screening process employed in the forecast,
9 resource commitment can be adjusted to account for the known impacts of outages.

10 Fourth, as I describe in my direct testimony, the Commission acknowledged
11 that the methodology adopted in docket UM 1355 was imperfect and that parties
12 should explore refinements in future NPC cases. There is no merit to the argument
13 that changes in outage rate modeling may occur only in the context of a generic
14 investigation like docket UM 1355.

15 **Wind Modeling**

16 **Q. Please describe the Company's refinements to its modeling of wind generation.**

17 A. The Company made two changes to modeling the output of wind generators. First,
18 the Company reduced generation output at its Glenrock and Seven Mile Hill wind
19 sites to reflect expected energy lost from compliance curtailment for avian protection.

20 Second, the Company modeled generation from the Company's wind PPAs to
21 match the levels in the 48-month historical period. For those projects with less than
22 48 months of history, the project owner's forecast was used for the period when
23 actual results were not available.

1 **Q. Does ICNU object to these modeling refinements?**

2 A. Yes. ICNU proposes adjustments to both of these modeling changes.

3 **Q. Please describe ICNU's avian protection adjustment.**

4 A. ICNU argues that the Company should be required to use the modeling assumptions
5 that were originally used to justify the wind facilities, claiming that were

6 "controversial."⁷⁰ ICNU also claims that the modeling adjustment is immaterial.

7 ICNU's adjustment decreases NPC by approximately \$52,000.

8 **Q. How do you respond to ICNU's adjustment?**

9 A. The Commission has never required a company to model a generation resource based
10 only on the cost assumptions made at the time that the resource was acquired and

11 ICNU provides no legitimate reason for the Commission to do so here. Indeed, the

12 Commission has specifically rejected ICNU's recommendation. In the very same

13 docket, ICNU cites for the proposition that the Commission should use planning

14 assumptions to set rates, the Commission said:

15 Although the estimated capacity factor at the time of project approval is
16 dispositive for purposes of prudence review, it is not dispositive for purposes
17 of forecasting resource availability for ratemaking purposes. The most recent
18 reliable data should be used to set rates for the test period, recognizing that
19 such data necessarily will be uncertain, particularly at start-up.⁷¹

20 **Q. Is ICNU's proposal here consistent with its prior positions?**

21 A. No. Not only is ICNU's recommendation contrary to clear Commission precedent, it

22 is also directly contrary to ICNU's position in other cases. In PGE's docket UE 286,

23 PGE assumed a capacity factor for the Tucannon River wind project based on the

⁷⁰ ICNU/100, Mullins/45.

⁷¹ *Re PacifiCorp 2009 Renewable Adjustment Clause Schedule 202*, Docket No. UE 200, Order No. 08-548 at 21 (Nov. 14, 2008).

1 assumed capacity factor PGE used in its Request for Proposal process. Mr. Mullins’
2 objected to this approach and proposed a higher capacity factor “based on the most
3 up-to-date information known at this time.”⁷² Mr. Mullins argued that using the
4 “outdated” capacity factor PGE proposed would mean that “customers will not
5 receive the benefit of apparent improvements” in the plants’ expected capacity
6 factor.⁷³

7 **Q. Are there any other reasons to reject ICNU’s recommendation?**

8 A. Yes. The Company’s modeling change relates to the cost of compliance with federal
9 environmental laws. As to the materiality issue, the Commission has never set a
10 materiality threshold for forecasting rates. In any event, the modeling change
11 proposed here by the Company is of the same magnitude as ICNU’s Hermiston
12 transmission adjustment in this case.

13 **Q. Please describe ICNU’s adjustment to the refined wind PPA modeling.**

14 A. ICNU recommends eliminating this modeling change, reducing NPC by \$1.4 million.
15 ICNU again argues that the wind generation used to forecast PPA costs should be the
16 generation assumed at the time that the Company entered into the PPA.

17 **Q. How do you respond to this argument?**

18 A. As described above, ICNU’s adjustment is unprecedented and has no basis in NPC
19 forecasting. Every time the Company acquires a resource, whether a PPA or a
20 Company-owned resource, there are assumptions made regarding the expected

⁷² *In the Matter of Portland General Electric Company’s Net Variable Power Costs and Annual Power Cost Update*, Docket No. UE 286, ICNU/100, Mullins/15-18.

⁷³ *In the Matter of Portland General Electric Company’s Net Variable Power Costs and Annual Power Cost Update*, Docket No. UE 286, ICNU/100, Mullins/15-18.

1 resource performance. But the Commission has never, as a general policy, required
2 all future NPC forecasting to use the same assumptions used to acquire the resource.

3 **Q. ICNU also claims that four years is too short a time period to normalize wind**
4 **output. Do you agree?**

5 A. No. A four-year history is a more robust basis for modeling wind generation in the
6 TAM than the pre-acquisition forecast ICNU recommends. In addition, based on the
7 projects that have additional history, the outcome does not significantly change when
8 additional historical data is used.

9 **Q. Did ICNU recently stipulate to use of a five-year rolling average to forecast**
10 **PGE's wind generation?**

11 A. Yes. In docket UE 266, ICNU stipulated to PGE's use of a five-year rolling average
12 to forecast wind generation in that case.⁷⁴ It is my understanding that PGE continues
13 to use a five-year rolling average and ICNU has not objected to its continued use.⁷⁵
14 ICNU has made no attempt to reconcile its objection to PacifiCorp's use of a four-
15 year average in this case with its support for PGE's use of a five-year average in
16 docket UE 266.

⁷⁴ *In the Matter of Portland General Electric Company's Net Variable Power Costs and Annual Power Cost Update*, Docket No. UE 266, Order No. 13-280 (Aug. 5, 2013).

⁷⁵ See e.g., *Portland General Electric Co., Request for a General Rate Revision*, Docket No. UE 283, PGE/500, Niman-Peschka-Hager/28 (describing the use of five-year rolling average to forecast generation at Biglow and Tucannon). Mr. Mullins' NPC testimony in docket UE 286, which was the NPC carve-out docket from docket UM 283, did not challenge the wind generation modeling.

1 **Direct Access**

2 **Q. Noble Solutions recommends that the Schedule 294, 295 and 296 transition**
3 **adjustments be adjusted to reflect the value of freed-up Renewable Energy**
4 **Certificates (RECs) resulting from the departure of the direct access load.⁷⁶**

5 **How do you respond to this recommendation?**

6 A. This recommendation should be rejected. The underlying assumption in this
7 adjustment is that the Company sells RECs that are freed up once its load decreases
8 due to departing direct access customers. This assumption is untrue. The Company
9 currently does not sell its Oregon-allocated RECs. Because Oregon allows unlimited
10 banking, the Company banks the unused RECs and uses them for future compliance.

11 **Q. Has the Commission previously rejected similar adjustments proposed by Noble**
12 **Solutions purporting to capture the value of freed-up assets?**

13 A. Yes. Noble Solutions' recommendation is conceptually similar to its prior
14 recommendation that direct access customers receive a credit for the value of freed-up
15 transmission resulting from the departure of direct access loads. The Commission has
16 rejected that adjustment three times.⁷⁷ Most recently, in docket UE 267, the
17 Commission again "rejected potential transition adjustment credits for the resale of
18 BP A transmission," finding "no compelling evidence of PacifiCorp's actual ability to
19 sell BPA transmission rights when direct access loads depart and then repurchase
20 such rights when direct access loads returns."⁷⁸ Here, Noble Solutions has likewise

⁷⁶ Noble Solutions/100, Higgins/15.

⁷⁷ Order No. 12-409 at 17; Order No. 13-387 at 13-14; *Re PacifiCorp Transition Adjustment, Five-Year Cost of Service Opt-Out*, Docket No. UE 267, Order No. 15-060 at 9 (Feb. 24, 2015), *reconsideration denied*, Order No. 15-195 (June 16, 2015).

⁷⁸ Order No. 15-060 at 9.

1 failed to produce compelling evidence that the Company will actually be able to sell
2 RECs freed-up by departing direct access load.

3 **Q. Even if the Company were able to sell freed-up RECs, is there any reason to**
4 **include that revenue as a transition credit?**

5 A. No. To the extent the Company generates revenues from selling RECs, those
6 revenues are passed back to all customers through the property sales balancing
7 account. Thus, departing direct access customers will receive a share of the benefits
8 of those sales, if they should occur.

9 **Q. Noble Solutions also recommends that the Consumer Opt-Out Charge included**
10 **in the Company's Five-Year Transition Adjustment should decrease, rather**
11 **than increase, in years 6 through 10. How do you respond?**

12 A. The Company opposes this proposal. The Commission rejected this recommendation
13 in docket UE 267 and Noble Solutions has presented no compelling reason for the
14 Commission to change its position here.

15 **Q. Is the Company's proposed Consumer Opt-Out Charge here consistent with the**
16 **Commission's order in docket UE 267?**

17 A. Yes. In docket UE 267, the Commission approved the Consumer Opt-Out Charge "as
18 it was presented in modified form by PacifiCorp in reply testimony."⁷⁹ Like the
19 Company's filing in docket UE 267, the proposed Consumer Opt-Out Charge here
20 properly escalates the Company's fixed generation costs at the average rate of
21 inflation—meaning that, in real terms, the fixed generation costs are held constant

⁷⁹ Order No. 15-060 at 6.

1 through year 10. This is a conservative assumption and one that is consistent with the
2 Commission's order in docket UE 267.

3 **Q. Did Noble Solutions challenge the Company's proposal to escalate the fixed**
4 **generation costs at the average rate of inflation in docket UE 267?**

5 A. Noble Solutions did not challenge this proposal in testimony in docket UE 267. But
6 in its briefing, Noble Solutions (along with the other stipulating parties), argued that
7 the "revenue requirement component of the stranded cost calculation should decline
8 over time" and that PacifiCorp's proposed Consumer Opt-Out Charge was "fatally
9 flawed" because it "assumes that the revenue requirement of the stranded assets will
10 escalate from the current fixed Schedule 200 charge at the rate of inflation . . ." ⁸⁰

11 This is the same argument made by Noble Solutions here.

12 **Q. How did the Commission resolve Noble Solutions recommendation in docket UE**
13 **267?**

14 A. The Commission did not specifically address this issue in Order No. 15-060
15 approving PacifiCorp's Consumer Opt-Out Charge. But the Commission's approval
16 of the Consumer Opt-Out Charge "as it was presented in modified form by
17 PacifiCorp in reply testimony" rejected Noble Solutions' recommendation. ⁸¹

18 **Q. Did Noble Solutions ask the Commission to reconsider its decision rejecting the**
19 **recommendation to decrease the Consumer Opt-Out Charge in years six**
20 **through 10?**

21 A. Yes. Noble Solutions, along with several other parties, sought reconsideration or

⁸⁰ *Re PacifiCorp's Transition Adjustment, Five-Year Cost of Service Opt-Out*, Docket No. UE 267, Joint Post-Hearing Brief of Stipulating Parties at 11 (July 28, 2014).

⁸¹ Order No. 15-060 at 6.

1 rehearing, arguing:

2 the portion of the Consumer Opt-Out Charge that includes an assumed
3 Schedule 200 cost responsibility for direct access customers in years six
4 through 10 (after the date of the opt-out election) must be limited to a proper
5 depreciated value of the Schedule 200 assets. Calculation of the Consumer
6 Opt-Out Charge may not assign to direct access customers responsibility for
7 an asset value that escalates at 1.9 percent as set forth in PacifiCorp's
8 exhibit.⁸²

9 **Q. How did the Commission decide Noble Solutions' request that the Commission**
10 **reverse its approval of PacifiCorp's proposed Consumer Opt-Out Charge?**

11 A. In Order No. 15-195, the Commission rejected Noble Solutions' request, noting that
12 the Commission "adequately addressed and resolved all of the issues necessary to
13 develop PacifiCorp's Five-Year Program."⁸³ Thus, in Order No. 15-195, the
14 Commission specifically rejected Noble Solutions' recommendation.

15 When denying Noble Solutions' petition for reconsideration, the Commission
16 made clear that if parties wanted to challenge how the Consumer Opt-Out Charge was
17 calculated in the future, they must have new evidence or arguments to do so.⁸⁴

18 **Q. Does Noble Solutions' testimony here include any new evidence or arguments?**

19 A. No. Noble Solutions presents no new evidence or arguments. Therefore, its
20 recommendation should be rejected.

21 **Q. Does this conclude your reply testimony?**

22 A. Yes.

⁸² *Re PacifiCorp's Transition Adjustment, Five-Year Cost of Service Opt-Out*, Docket No. UE 267, Joint Parties' Motion for Clarification or, in the Alternative, Application for Reconsideration Or Rehearing at 18 (Apr. 20, 2015).

⁸³ *Re PacifiCorp's Transition Adjustment, Five-Year Cost of Service Opt-Out*, Docket No. UE 267, Order No. 15-195 at 2 (June 16, 2015).

⁸⁴ Order No. 15-195 at 3.

Docket No. UE 296
Exhibit PAC/501
Witness: Brian S. Dickman

**BEFORE THE PUBLIC UTILITY COMMISSION
OF OREGON**

PACIFICORP

**Exhibit Accompanying Reply Testimony of Brian S. Dickman
Oregon-Allocated Net Power Costs**

August 2015

Docket No. UE 296
Exhibit PAC/502
Witness: Brian S. Dickman

**BEFORE THE PUBLIC UTILITY COMMISSION
OF OREGON**

PACIFICORP

**Exhibit Accompanying Reply Testimony of Brian S. Dickman
Net Power Costs Report**

August 2015

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PacificCorp

12 months ended December 2016

	01/16-12/16	Jan-16	Feb-16	Mar-16	Apr-16	May-16	Jun-16	Jul-16	Aug-16	Sep-16	Oct-16	Nov-16	Dec-16
Net Power Cost Analysis													
\$													
Special Sales For Resale													
Long Term Firm Sales													
Black Hills s27013/s28160	14,842,118	1,252,809	1,205,923	1,244,377	1,225,703	1,245,723	1,223,767	1,248,645	1,245,840	1,234,979	1,235,075	1,225,030	1,254,226
BPA Wind s42818	2,631,751	334,752	288,687	279,742	194,794	187,665	172,685	115,191	111,139	117,826	238,821	295,404	295,045
Hurricane Sale s393046	12,152	1,013	1,013	1,013	1,013	1,013	1,013	1,013	1,013	1,013	1,013	1,013	1,013
LADWP (IPP Layoff)	26,803,485	2,259,411	1,894,946	1,769,697	1,189,888	2,237,017	2,568,975	2,659,263	2,657,907	2,534,044	2,545,057	2,136,582	2,351,676
Learning Juniper Revenue	95,223	5,599	5,789	8,728	6,827	7,466	7,826	11,212	11,699	9,573	7,686	6,168	6,639
NVE s811499	-	-	-	-	-	-	-	-	-	-	-	-	-
Pacific Gas & Electric s524491	-	-	-	-	-	-	-	-	-	-	-	-	-
PSCO s100035	-	-	-	-	-	-	-	-	-	-	-	-	-
Salt River Project s322940	-	-	-	-	-	-	-	-	-	-	-	-	-
SCO s513948	-	-	-	-	-	-	-	-	-	-	-	-	-
SDG&E s513949	-	-	-	-	-	-	-	-	-	-	-	-	-
Shell Sale 2013-2014	-	-	-	-	-	-	-	-	-	-	-	-	-
SMUD s24296	9,609,582	593,283	572,367	593,283	592,825	593,283	932,517	1,779,848	1,400,150	792,640	593,283	592,825	593,283
UMPA II s45631	-	-	-	-	-	-	-	-	-	-	-	-	-
Total Long Term Firm Sales	53,994,310	4,446,866	3,968,725	3,896,839	3,201,049	4,272,165	4,906,802	5,814,160	5,427,782	4,690,074	4,620,944	4,247,021	4,501,882
Short Term Firm Sales													
COB	-	-	-	-	-	-	-	-	-	-	-	-	-
Colorado	-	-	-	-	-	-	-	-	-	-	-	-	-
Mead	-	-	-	-	-	-	-	-	-	-	-	-	-
Mid Columbia	-	-	-	-	-	-	-	-	-	-	-	-	-
Mona	-	-	-	-	-	-	-	-	-	-	-	-	-
NOB	-	-	-	-	-	-	-	-	-	-	-	-	-
Palo Verde	14,701,790	4,421,040	4,459,890	4,751,160	1,069,700	-	-	-	-	-	-	-	-
SP15	-	-	-	-	-	-	-	-	-	-	-	-	-
Utah	-	-	-	-	-	-	-	-	-	-	-	-	-
Washington	-	-	-	-	-	-	-	-	-	-	-	-	-
West Main	-	-	-	-	-	-	-	-	-	-	-	-	-
Wyoming	-	-	-	-	-	-	-	-	-	-	-	-	-
Electric Swaps Sales	-	-	-	-	-	-	-	-	-	-	-	-	-
STF Index Trades	-	-	-	-	-	-	-	-	-	-	-	-	-
Total Short Term Firm Sales	14,701,790	4,421,040	4,459,890	4,751,160	1,069,700	-	-	-	-	-	-	-	-
System Balancing Sales													
COB	18,201,383	3,779,699	1,058,073	942,585	749,662	687,155	816,964	1,080,643	2,055,578	2,185,263	1,570,891	1,899,927	1,394,754
Four Corners	48,776,980	4,616,623	2,988,886	3,938,490	3,420,501	2,873,984	2,532,141	3,395,772	5,572,168	4,485,495	6,205,305	4,553,006	4,194,612
Mead	28,078,357	2,493,833	1,306,826	1,662,758	1,686,945	1,333,146	1,624,795	3,084,323	2,548,795	2,977,125	2,763,992	3,197,539	3,398,282
Mid Columbia	23,575,059	4,061,279	707,255	5,272,784	3,457,673	570,463	801,108	1,113,877	1,851,737	2,482,037	1,801,976	955,214	499,656
Mona	19,631,543	1,935,386	369,564	527,661	1,817,530	2,967,313	1,752,659	1,230,718	1,196,977	2,518,212	1,478,295	1,956,375	1,880,852
NOB	-	-	-	-	-	-	-	-	-	-	-	-	-
Palo Verde	102,497,331	5,778,509	6,041,531	5,545,476	8,133,610	8,267,330	9,498,028	9,110,055	7,667,387	11,823,632	11,016,632	10,691,907	8,923,236
EIM Exports	9,594,729	427,889	507,281	589,543	616,749	747,444	1,335,624	1,393,872	1,239,988	955,634	595,669	496,873	688,163
Trapped Energy	319,031	-	-	-	-	2,343	300,409	-	-	2,695	-	13,584	-
DA-RT Balancing	72,002,572	5,587,802	4,211,690	5,795,903	4,644,192	5,795,036	5,497,563	9,179,115	10,084,732	5,229,790	5,196,679	4,675,932	6,104,117
Total System Balancing Sales	322,676,996	28,681,218	17,191,105	24,275,200	24,526,862	23,244,213	24,159,311	29,588,376	32,217,359	32,639,882	30,629,439	28,440,357	27,083,674
Total Special Sales For Resale	391,373,096	37,549,125	25,619,720	32,923,199	28,797,611	27,516,379	29,066,113	35,402,536	37,645,141	37,329,956	35,250,383	32,687,378	31,585,555

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PacificCorp	12 months ended December 2016	Net Power Cost Analysis												
		01/16-12/16	Jan-16	Feb-16	Mar-16	Apr-16	May-16	Jun-16	Jul-16	Aug-16	Sep-16	Oct-16	Nov-16	Dec-16
Purchased Power & Net Interchange														
Long Term Firm Purchases														
APS Supplemental p27875		779,511	64,796	116,880	181,434	86,148	-	-	-	-	92,592	-	120,528	117,134
BPA Reserve Purchase		-	-	-	-	-	-	-	-	-	-	-	-	-
Combine Hills Wind p160595		5,226,273	414,665	462,908	560,424	551,989	467,464	487,360	400,205	385,055	298,718	361,361	419,818	416,305
Deseret Purchase p194277		36,415,346	3,104,118	3,017,274	3,017,274	3,060,696	2,626,470	3,060,696	3,104,118	3,104,118	3,060,696	3,104,118	3,051,650	3,104,118
Douglas PUD Settlement p38185		2,397,018	114,625	92,145	197,025	314,425	366,091	361,141	310,984	235,028	106,360	98,389	100,858	99,937
Eagle Mountain - UAMP/SUMPA		2,345,405	170,313	147,648	136,668	141,681	186,673	214,334	294,494	256,477	241,718	184,908	152,777	217,714
Genstate p99489		3,191,800	261,000	257,700	261,800	257,700	257,700	257,700	257,700	276,000	257,700	280,200	305,600	261,000
Georgia-Pacific Camas		-	-	-	-	-	-	-	-	-	-	-	-	-
Hermiston Purchase p99563		36,602,131	6,637,952	6,445,388	6,656,388	6,294,328	4,932,893	5,633,182	10,522	10,522	10,522	10,522	10,522	10,522
Hurricane Purchase p393045		126,266	10,522	10,522	10,522	10,522	10,522	10,522	10,522	10,522	10,522	10,522	10,522	10,522
IPP Purchase		26,803,495	2,259,411	1,894,946	1,769,697	1,189,888	2,237,017	2,568,975	2,659,253	2,657,940	2,534,044	2,545,057	2,136,582	2,351,676
MagCorp p229846		-	-	-	-	-	-	-	-	-	-	-	-	-
MagCorp Reserves p510378		6,877,150	561,400	553,380	581,450	593,480	573,430	561,400	569,420	573,430	581,450	589,470	581,450	557,390
Nucor p346856		6,018,000	501,500	501,500	501,500	501,500	501,500	501,500	501,500	501,500	501,500	501,500	501,500	501,500
P4 Production p137215/p145258		19,999,999	1,666,667	1,666,667	1,666,667	1,666,667	1,666,667	1,666,667	1,666,667	1,666,667	1,666,667	1,666,667	1,666,667	1,666,667
PG&E Cove p83984		154,785	12,899	12,899	12,899	12,899	12,899	12,899	12,899	12,899	12,899	12,899	12,899	12,899
Rock River Wind p100371		5,034,554	680,576	454,611	562,529	481,643	324,287	283,350	190,216	188,086	281,844	506,704	511,662	569,044
Small Purchases east		14,288	1,173	1,213	1,172	1,172	1,233	1,203	1,226	1,202	1,157	1,157	1,209	1,176
Small Purchases west		-	-	-	-	-	-	-	-	-	-	-	-	-
Three Buttes Wind p460457		21,900,784	2,950,042	2,048,922	2,268,067	1,790,156	1,522,263	1,376,527	915,605	1,110,451	1,208,578	1,763,698	2,344,477	2,602,000
Top of the World Wind p522807		43,163,842	5,675,352	4,007,657	4,588,167	3,723,277	3,180,993	2,809,589	1,990,205	2,035,002	2,244,343	3,532,172	4,692,308	4,794,770
Tri-State Purchase p27057		10,409,372	860,607	767,585	807,918	777,265	843,214	776,242	1,069,832	983,379	915,894	890,788	837,627	879,022
West Valley Toll		-	-	-	-	-	-	-	-	-	-	-	-	-
Wolverine Creek Wind p244520		10,581,890	769,966	927,019	1,223,945	1,077,890	870,483	924,641	707,826	699,677	690,703	828,162	982,254	879,322
Long Term Firm Purchases Total		238,041,898	26,717,582	23,396,862	25,007,545	22,533,324	20,561,800	21,507,938	14,661,679	14,697,433	14,707,381	16,877,771	18,330,388	19,032,195
Seasonal Purchased Power		-	-	-	-	-	-	-	-	-	-	-	-	-
Constellation 2013-2016		5,089,376	-	-	-	-	-	-	1,746,800	1,854,576	1,488,000	-	-	-
Seasonal Purchased Power Total		5,089,376	-	-	-	-	-	-	1,746,800	1,854,576	1,488,000	-	-	-

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Net Power Cost Analysis

	01/16-12/16	Jan-16	Feb-16	Mar-16	Apr-16	May-16	Jun-16	Jul-16	Aug-16	Sep-16	Oct-16	Nov-16	Dec-16
PacificCorp													
12 months ended December 2016													
Wheeling & U. of F. Expense													
Firm Wheeling	148,076,415	12,681,970	13,155,489	13,551,947	12,745,042	11,820,862	11,979,724	12,051,073	11,468,983	11,895,301	12,086,927	11,994,247	12,656,851
C&T EIM Admin fee	496,878	43,852	38,141	36,808	37,128	38,510	40,548	45,455	46,342	43,128	41,212	40,758	42,996
ST Firm & Non-Firm	28,650	5,227	3,163	2,220	1,333	4,088	1,241	827	1,743	2,400	1,385	2,061	6,142
Total Wheeling & U. of F. Expense	148,601,924	12,731,049	13,196,793	13,590,975	12,780,302	11,863,459	12,021,513	12,097,355	11,517,068	11,940,830	12,129,524	12,027,065	12,705,989
Coal Fuel Burn Expense													
Carbon													
Cholla	54,005,282	4,610,604	4,585,366	4,786,072	3,102,122	4,287,271	4,079,388	4,658,425	4,910,820	4,917,741	5,087,388	4,633,845	4,346,242
Colstrip	16,994,557	1,563,599	1,396,219	1,612,920	1,474,583	895,728	893,295	1,582,975	1,520,199	1,520,199	1,409,424	1,525,044	1,524,067
Craig	24,837,900	2,228,268	2,037,353	2,133,373	2,180,739	2,067,539	2,256,370	2,249,735	2,249,735	2,174,020	2,174,020	1,715,107	2,145,468
Dave Johnston	61,281,328	4,533,186	4,792,241	4,507,212	5,023,542	5,464,849	5,343,678	5,660,702	5,702,450	5,424,258	5,090,797	4,783,356	4,955,059
Hayden	12,275,672	1,200,113	1,020,241	1,069,243	408,214	661,072	943,939	1,143,811	1,242,450	1,099,249	1,210,013	1,161,245	1,116,085
Hunter	152,700,174	12,552,423	11,751,618	8,982,660	11,713,904	13,338,626	12,760,907	14,106,326	13,420,600	13,607,462	14,118,998	13,104,176	13,232,385
Huntington	117,866,410	11,208,137	9,274,839	11,062,490	9,435,438	8,344,539	9,584,579	10,546,640	11,127,337	8,616,173	7,732,798	9,664,437	11,268,902
Jim Bridger	234,139,317	20,124,807	19,144,062	19,332,942	14,864,421	13,821,914	16,938,716	21,975,624	22,866,584	21,150,037	21,868,414	20,234,671	21,797,124
Naughton	109,258,350	9,624,477	9,011,018	9,640,516	7,443,188	7,907,481	9,178,201	9,123,791	9,710,522	9,286,353	9,868,542	8,901,520	9,562,742
Wyodak	28,834,708	2,574,482	2,485,375	1,483,889	2,137,344	2,123,829	2,585,875	2,546,593	2,701,615	2,560,218	2,676,137	2,188,608	2,670,744
Total Coal Fuel Burn Expense	812,193,698	70,220,057	65,498,431	64,621,316	57,783,493	58,912,848	64,393,753	73,701,256	75,548,746	70,315,708	70,687,261	67,912,011	72,618,816
Gas Fuel Burn Expense													
Chenhais	53,492,501	3,638,108	3,289,590	4,038,879	3,931,825	5,113,788	3,975,570	6,447,932	5,418,914	6,143,009	6,682,776	2,097,365	2,814,744
Current Creek	38,561,848	3,384,548	288,808	2,407,348	2,512,923	3,264,388	3,915,678	5,126,408	5,022,024	4,398,088	1,661,537	3,387,333	3,192,765
Gadsby	4,196,836	-	-	-	-	-	-	1,558,953	1,914,002	723,881	-	-	-
Gadsby, CT	2,680,152	164,001	4,397	106,706	84,170	139,624	265,044	522,822	457,018	411,944	250,764	155,629	118,036
Hermiston	33,581,079	2,910,302	2,742,275	2,926,827	2,576,207	1,261,914	1,951,205	3,295,987	2,892,619	3,232,767	2,892,619	3,236,325	3,583,511
Lake Side 1	61,586,739	5,761,464	3,706,172	3,159,560	4,708,344	5,184,043	5,503,158	6,327,417	6,441,198	4,874,090	3,685,180	5,838,583	6,237,528
Lake Side 2	71,371,065	6,761,608	5,163,604	4,565,500	4,120,775	5,391,253	5,695,152	6,706,440	7,304,594	6,788,042	6,202,134	6,234,317	6,437,646
Little Mountain	-	-	-	-	-	-	-	-	-	-	-	-	-
Naughton - Gas	-	-	-	-	-	-	-	-	-	-	-	-	-
Total Gas Fuel Burn Expense	265,480,221	22,520,031	15,194,846	17,204,821	17,934,245	20,355,010	21,305,807	29,661,112	29,853,736	26,571,821	21,385,009	21,049,552	22,444,230
Gas Physical	(309,299)	(48,019)	(44,907)	(47,849)	(23,625)	(24,413)	(23,625)	(24,413)	(24,413)	(23,625)	(24,413)	-	-
Gas Swaps	27,079,035	2,177,363	2,176,088	2,697,233	2,419,038	2,578,038	2,428,500	2,142,720	2,184,570	2,224,200	2,170,000	2,080,500	1,800,325
Clay Basin Gas Storage	234,306	(48,880)	(45,082)	(20,074)	53,143	53,143	53,143	53,143	53,143	53,143	53,143	9,801	(3,460)
Pipeline Reservation Fees	37,844,410	3,173,528	3,076,766	3,173,528	3,125,147	3,173,528	3,125,147	3,192,596	3,192,596	3,145,391	3,192,596	3,113,191	3,160,397
Total Gas Fuel Burn Expense	330,328,673	27,774,023	20,357,712	23,007,658	23,508,410	26,135,306	26,888,972	35,025,159	35,259,633	31,970,930	26,776,336	26,253,045	27,371,492
Other Generation													
Burdell	4,836,760	452,194	379,347	454,977	378,118	303,423	394,235	389,209	405,130	385,733	422,759	436,708	434,927
Integration Charge	9,450,452	584,712	504,803	581,957	515,386	497,560	488,624	444,781	443,121	486,971	570,182	560,575	671,780
Total Other Generation	11,287,213	1,036,906	884,150	1,036,934	893,504	800,983	882,859	833,990	848,252	872,704	992,941	1,097,283	1,106,707
Net Power Cost	1,536,650,137	131,198,696	126,077,199	129,940,674	117,305,041	120,545,633	126,289,781	145,288,830	140,912,691	120,871,963	121,517,748	122,099,182	134,602,698
Net Power Cost/Net System Load	25.19	24.38	25.68	26.34	25.14	25.14	25.45	25.59	25.45	24.82	24.95	24.59	24.79

Docket No. UE 296
Exhibit PAC/503
Witness: Brian S. Dickman

**BEFORE THE PUBLIC UTILITY COMMISSION
OF OREGON**

PACIFICORP

**Exhibit Accompanying Reply Testimony of Brian S. Dickman
Correction and Update Summary**

August 2015

Oregon TAM 2016 (April 2015 Initial Filing)	NPC (\$) =	1,537,615,613
	\$/MWh =	25.21

Corrections	Impact (\$)	NPC (\$)
C01 - Demand-Side Management (DSM) Cool Keeper Reserve	(99,929)	
C02 - Regulation Reserve Requirement	(472,820)	
C03 - Utah Red Hills Qualifying Facility (QF) Contract Price	176,211	
Total Corrections =	(396,538)	
Updates		
U01 - New QF Contracts	4,336,433	
U02 - Eagle Mountain Purchase	52,281	
U03 - QF Contract Status	(2,337,038)	
U04 - Pipeline Expenses	1,501,466	
U05 - Biomass One QF Non-Generation Agreement	18,590	
U06 - Official Forward Price Curve and Short Term Firm Transactions	141,571	
U07 - Douglas Public Utility District Pro-forma	(74,636)	
U08 - Black Hills Sale Fixed and Variable Charges	(328,951)	
U09 - PGE Cove Annual Cost	(80,257)	
U10 - Open Access Transmission Tariff Rates	908,919	
U11 - Goodnoe Hills Wheeling Interconnection Credit	(540,146)	
U12 - EIM Benefits	(2,903,665)	
U13 - Coal Cost	(1,838,325)	
Total Updates =	(1,143,759)	
System balancing impact of all adjustments	574,821	
Total Change from April 2015 Initial Filing	(965,476)	
Oregon TAM 2016 (August 2015 Filing)	NPC (\$) =	1,536,650,137
	\$/MWh =	25.19

Docket No. UE 296
Exhibit PAC/504
Witness: Brian S. Dickman

**BEFORE THE PUBLIC UTILITY COMMISSION
OF OREGON**

PACIFICORP

**Exhibit Accompanying Reply Testimony of Brian S. Dickman
Other Revenue – Stand Alone TAM Adjustment**

August 2015

Docket No. UE 296
Exhibit PAC/505
Witness: Brian S. Dickman

**BEFORE THE PUBLIC UTILITY COMMISSION
OF OREGON**

PACIFICORP

**Exhibit Accompanying Reply Testimony of Brian S. Dickman
EIM Costs**

August 2015

PacifiCorp
Oregon 2016 TAM
EIM Costs

\$ dollars

CY 2016 EIM Costs 13 Month Average						
	Total Company		Factor	Factors CY 2016	Oregon Allocated	
	Initial Filing	Reply Update			Initial Filing	Reply Update
Capital Investment	16,291,370	16,291,370				
ADIT	(3,049,556)	(3,009,988)				
Depreciation Reserve	(3,810,701)	(3,812,898)				
Net Rate Base	9,431,113	9,468,484				
	10.75%	10.75%				
Pre-Tax Return on Rate Base	\$ 1,014,212	\$ 1,018,231	SG	25.464%	\$ 258,256	\$ 259,279
Operation & Maintenance (Ongoing)	1,259,600	1,258,805	SG	25.464%	320,741	320,538
Depreciation	2,338,567	2,339,433	SG	25.464%	595,486	595,706
Total Revenue Requirement	\$ 4,612,380	\$ 4,616,469			\$ 1,174,482	\$ 1,175,523
CAISO Fee in net power costs	\$ 496,083	\$ 496,878	SG	25.464%	126,321	126,523
Total EIM Costs	\$ 5,108,463	\$ 5,113,347			\$ 1,300,803	\$ 1,302,047

Docket No. UE 296
Exhibit PAC/506
Witness: Brian S. Dickman

**BEFORE THE PUBLIC UTILITY COMMISSION
OF OREGON**

PACIFICORP

**Exhibit Accompanying Reply Testimony of Brian S. Dickman
EIM Benefits**

August 2015

PacifiCorp
Oregon - CY 2016 TAM
EIM Benefits - PacifiCorp - CAISO Imports and Exports

PacifiCorp - CAISO EIM Import and Export Results

	12/1/2014	1/1/2015	2/1/2015	3/1/2015	4/1/2015	5/1/2015	6/1/2015 Total	6/1/2015 Total	Initial Filing ORTAM CY2016	Reply Update ORTAM CY2016
Export Volume (MWh)	98,946	71,737	46,617	51,641	51,937	89,956	119,969	530,803	956,682	913,590
Export Volume (aMW)	133	96	69	69	72	121	167	104	109	104
Import Volume (MWh)	15,611	11,520	19,124	12,630	15,178	13,548	6,815	94,426	162,788.97	144,074.33
Import Volume (aMW)	21	15	28	17	21	18	9	19	19	16
Transmission Left Open (MWh)	194,756	219,389	196,934	192,460	131,104	241,202	265,478	1,441,323	2,321,293	2,341,179
Transmission Left Open (aMW)	262	295	293	259	182	324	369	283	264	267
Export Margin	\$527,961	\$805,313	\$337,132	\$399,054	\$533,708	\$568,676	\$1,196,382	\$4,368,225	\$7,473,033	\$8,002,415
Import Margin	\$151,027	\$10,745	\$200,979	\$169,202	\$145,151	\$38,804	\$37,008	\$752,915	\$970,632	\$1,102,575
Export Load Factor	51%	33%	24%	27%	40%	37%	45%	37%	41%	39%
Export Margin \$/MWh	\$5.34	\$11.23	\$7.23	\$7.73	\$10.28	\$6.32	\$9.97	\$8.23	\$7.81	\$8.76
Export \$/MWh Avail Transmission	\$2.71	\$3.67	\$1.71	\$2.07	\$4.07	\$2.36	\$4.51	\$3.03	\$3.22	\$3.42
Import \$/MWh	\$9.67	\$0.93	\$10.51	\$13.40	\$9.56	\$2.86	\$5.43	\$7.97	\$5.96	\$7.65
Total Benefit	\$678,987	\$816,058	\$538,111	\$568,256	\$678,859	\$607,480	\$1,233,390	\$5,121,141	\$8,443,665	\$9,104,990

Docket No. UE 296
Exhibit PAC/507
Witness: Brian S. Dickman

**BEFORE THE PUBLIC UTILITY COMMISSION
OF OREGON**

PACIFICORP

**Exhibit Accompanying Reply Testimony of Brian S. Dickman
Day-ahead and Real-time Transaction Cost Example**

August 2015

Market Mid Columbia
Month 9
Hour Class HLH

Average Price (\$/MWh)

Period	Company Purchases	Market	Company Sales
1) Sep-11	35.99	33.80	28.89
Sep-12	26.92	25.71	23.23
Sep-13	43.31	38.01	28.94

Cost vs Market Average (\$/MWh)

2) Sep-11	2.19	(4.91)
Sep-12	1.22	(2.48)
Sep-13	5.30	(9.07)

Volume (MWh)

Sep-11	197,908	45,620
Sep-12	115,128	47,972
Sep-13	279,022	44,916

Volume Weighted Three Year Average Cost vs Market

3) \$	684,153	(250,125)
4) \$/MWh	3.47	(5.42)

GRID Forecasted Cost, With Adders (\$)

Sep-16	101,789	(96,166)
--------	---------	----------

Additional Forecasted Cost (\$)

5) Sep-16	582,364	(153,959)
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Total Forecasted Cost (\$)

Sep-16	684,153	(250,125)
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Docket No. UE 296
Exhibit PAC/508
Witness: Brian S. Dickman

**BEFORE THE PUBLIC UTILITY COMMISSION
OF OREGON**

PACIFICORP

**Exhibit Accompanying Reply Testimony of Brian S. Dickman
ICNU Responses to PacifiCorp's Data Requests 3, 4, 8 and 13**

August 2015

PACIFICORP DATA REQUEST NO. 3 TO ICNU:

Referring to Exhibit ICNU/100, Confidential Opening Testimony of Bradley G. Mullins (Mr. Mullins' testimony), page 2, line 11. Please define "bid-ask spread" as Mr. Mullins uses the term in his testimony, and provide support for Mr. Mullins' definition.

RESPONSE TO PACIFICORP DATA REQUEST NO. 3:

Mr. Mullins' definition of a bid-ask spread is modeling a purchase price in the GRID model that is higher than the sales price for the same market, as the Company has proposed to do in this proceeding through its system balancing adjustment. See Tinic, Seha M. and Richard R. West, Competition and the Pricing of Dealer Services in the Over-The-Counter Stock Market, Journal of Financial and Quantitative Analysis, Vol. 7 No. 3, at pages 1707 through 1727 (June 1972) for a discussion of the relationship of a bid-ask spread to market liquidity.

PACIFICORP DATA REQUEST NO. 4 TO ICNU:

Referring to Mr. Mullins' testimony, page 10, lines 5-8, Mr. Mullins states: "For purposes of power cost forecasting, it is generally accepted that there is no systematic bias between forward market prices and spot market prices. Accordingly, the market prices at which a utility will transact in forward markets to balance its systems represent the median expectation of what the ultimate spot market prices will be." Please provide the evidence or authorities upon which Mr. Mullins relied to develop and support these statements.

RESPONSE TO PACIFICORP DATA REQUEST NO. 4:

The fact that most utilities establish power cost forecasts based on forward price curves, without a downward adjustment to reflect a possible risk-premium, is evidence that these utilities generally accept the theory that there is no systematic bias between forward market prices and spot market prices. If the Company were to posit that there is a risk premium included in forward prices, then that would be a reason to reduce the forward prices for gas and electricity included in its forecast. It would also be evidence of systematic hedging costs, leading to the question of whether those costs should be borne by ratepayers or shareholders.

PACIFICORP DATA REQUEST NO. 8 TO ICNU:

Referring to Mr. Mullins' testimony, page 23, line 23 to page 24, lines 1-3:

- a. Does Mr. Mullins agree that Control Performance Standard 2 measurement accounts for the number of periods during which area control error is within the L_{10} threshold?
- b. Does Mr. Mullins agree that Control Performance Standard 2 measurement does not account for the magnitude of deviations in area control error beyond the L_{10} threshold?

RESPONSE TO PACIFICORP DATA REQUEST NO. 8:

- a. Yes.
- b. Yes.

PACIFICORP DATA REQUEST NO. 13 TO ICNU:

Referring to Mr. Mullins' testimony, beginning at page 39, line 11, regarding the imprudence of the Company's decision not to renew the Hermiston contract. Is it Mr. Mullins' position that the Commission should make a finding that non-renewal was imprudent, but also include the net power costs benefits of non-renewal in rates beginning in the 2016 TAM?

RESPONSE TO PACIFICORP DATA REQUEST NO. 13:

No.

Docket No. UE 296
Exhibit PAC/600
Witness: Frank C. Graves

**BEFORE THE PUBLIC UTILITY COMMISSION
OF OREGON**

PACIFICORP

Reply Testimony of Frank C. Graves

August 2015

REPLY TESTIMONY OF FRANK C. GRAVES

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1 **Q. Please state your name and position.**

2 A. My name is Frank C. Graves. I am a Principal at the economic consulting firm *The*
3 *Brattle Group*, where I am also the leader of the utility practice group. I am
4 providing reply testimony in this case on behalf of PacifiCorp d/b/a Pacific Power
5 (PacifiCorp or Company).

6 **Q. Are you the same Frank Graves who provided Direct Testimony in this case?**

7 A. Yes.

8 **PURPOSE OF TESTIMONY**

9 **Q. What is the purpose of your reply testimony?**

10 A. I have reviewed the Opening Testimony of Bradley G. Mullins on behalf of the
11 Industrial Customers of Northwest Utilities (ICNU) and I respond to his position on
12 the following topics:
13 (1) The relationship between spot and forward prices;
14 (2) What arbitrage is and is not;
15 (3) Mr. Mullins' belief that there are "no systematic costs to balancing;"
16 (4) What appears to be his misunderstanding of what PacifiCorp is asking for in this
17 proceeding; and
18 (5) The notion that PacifiCorp is somehow "speculating."
19 For each of the topics listed above, I discuss how it relates to PacifiCorp's filing.

1 I have two points of disagreement with this description. First, it is necessary for
2 efficient forward prices to reflect the *expected* spot price not the median price, and
3 these two will often be different because the distribution of possible spot prices tends
4 to be skewed (with more room for upward movement than downward) such that the
5 median, 50th percentile level is not necessarily the mean.

6 Second, it is not strictly true that the forward prices will or should equal the
7 expected price. Forward buyers and sellers are trading off using a fixed forward price
8 against simply waiting to transact at the risky spot price. To avoid arbitrage, these
9 two have to be *equal in present value, not in delivery date value*. In general, it is
10 likely that spot prices are somewhat systematically risky, because demand for most
11 commodities tends to move with the economy as a whole. As a result, it is unlikely
12 that the appropriate discount rate for taking the present value of expected spot prices
13 will be the risk-free rate that applies to discounting the forward price. For the two
14 present values to be equal, the two future values have to be somewhat different.

15 **Q. Does this result in any typical pattern of relationship between the expected spot**
16 **price and the prevailing futures price?**

17 A. Yes, it appears that many commodities tend to be in “normal backwardation,”
18 whereby the futures price is below the expected spot price. It is difficult to be
19 extremely precise empirically about this relationship, because the expected spot price
20 cannot be directly observed. However, some studies have shown that buying futures
21 contracts tends to result, over the long term, in positive profits comparable to the
22 average return on the stock market as a whole. This can only happen if the buyer of
23 the fixed forward position (the seller of the hedge to, *e.g.*, a producer that wants to

1 avoid the spot risk) can then convert those positions to a short-term profit by selling
2 at a higher prevailing spot price.³ Equivalently, the future expected spot price has to
3 be above the riskless forward price. As explained by Professors Gorton and
4 Rouwenhorst,

5 [A] producer of grain would sell grain futures to lock in the future
6 price of his crops and obtain insurance against the price risk of
7 grain at harvest time. Speculators would provide this insurance and
8 buy futures, but demand a futures price which is below the spot
9 price that could be expected to prevail at the maturity of the futures
10 contract. By “backwardating” the futures price relative to the
11 expected future spot price, speculators would receive a risk
12 premium from producers for assuming the risk of future price
13 fluctuations.⁴

14 Put differently, the party that provides access to the certain future price expects to
15 earn a risk premium on that position for the insurance he or she is offering the
16 counterparty and realizes this in the form of a payoff that consists of the desired risk
17 premium, plus or minus any unexpected deviations of the future spot price from the
18 expected spot price.

19 **Q. Did Mr. Mullins provide any textbook or other support for his notion that “there**
20 **is no systematic bias between forward market prices and spot market prices”?**⁵

21 A. No. In his response to PacifiCorp data request No. 4, Mr. Mullins stated that he
22 believes that:

23 ... most utilities establish power cost forecasts based on forward
24 price curves, without a downward adjustment to reflect a possible
25 risk-premium, is evidence that these utilities generally accept the
26 theory that there is no systematic bias between forward market
27 prices and spot market prices.⁶

³ Gary Gorton & K. Geert Rouwenhorst, “Facts and Fantasies about Commodity Futures,” *Financial Analysts Journal* 62, vol. 2 (Gorton & Rouwenhorst), p. 59.

⁴ Gorton & Rouwenhorst, p. 48.

⁵ ICNU/100, Mullins/9.

⁶ See Exhibit PAC/508, ICNU Response to PacifiCorp Data Request No. 4.

1 In his response, Mr. Mullins did not cite specific utilities, empirical studies, or
2 authoritative studies to substantiate his belief that using forwards is standard practice
3 for forecasting. I agree that forwards are widely used as a reference point and often a
4 starting point for utility forecasts, but rarely are they used for forecasting beyond
5 about a few years ahead. Essentially all utilities I have worked with switch to
6 fundamental modeling in a system simulation tool to predict the longer-term
7 interactions of the supply and demand conditions they foresee.

8 I further note that when utilities rely on forwards for short-term forecasting or
9 pricing, that does not necessarily mean or prove that they think those forwards are the
10 best possible forecast. Rather, it may be that the forwards are simply a credible and
11 non-controversial approximation to use, and that the utility is buffered from any
12 errors that may ensue in how well the forwards match ultimate actual prices by
13 having full recovery of such costs in their fuel adjustment clause, rather than having a
14 sharing band. That is, in jurisdictions with no sharing band, the fact that realized
15 power costs may deviate systematically from forecasted power costs merely causes a
16 lag in recovery, whereas here for the Company, it tends to cause under recovery.

17 **Q. How does the relationship between spot and forward prices relate to**

18 **PacifiCorp's recovery of net power costs (NPC)?**

19 A. Mr. Mullins believes that there should be no need for an NPC adjustment factor for
20 balancing, in part because of his misperceptions of the forward prices as expected
21 spot prices. He also confuses balancing costs with simple differences between
22 forward and realized spot prices. Balancing occurs because system conditions change
23 in many ways, not just because the realized spot price did not equal the prior forward

1 price. Thus, it is important to understand that that the Company has *not* requested
2 any risk premium associated with spot transactions, relative to forward prices.

3 **Q. Please elaborate on how Mr. Mullins confuses balancing with simple closing of**
4 **forward positions.**

5 A. PacifiCorp has identified the cost of balancing its system by comparing the weighted
6 average price when the Company transacted for purchase (or sales) volumes in the
7 market to the average daily price for the month. These weighted average prices
8 cannot be expected to, on average, be equal to the unweighted spot prices, which
9 reflect identical volumes in every hour of a month. With the balancing occurring in
10 the very near term, the spot price in any region is largely driven by regional factors
11 rather than long-term fundamentals. Likewise, the volumes that will have to be
12 balanced reflect shifting system conditions that themselves affect prices (while simple
13 closing of forward positions at spot prices would not involve any change in volumes
14 needed.) PacifiCorp is impacted by these same regional factors, and tends to
15 purchase power when demand (and therefore price) is high, while the Company often
16 sells power when demand (and hence price) is low. This effect was illustrated in
17 Confidential Figure 3 of my Direct Testimony and is also shown in the Reply
18 Testimony of Mr. Dickman.

19 **Q. What has been the impact for PacifiCorp?**

20 A. As shown in Mr. Dickman's Reply Testimony, the difference between the average
21 market price and the spot price at which PacifiCorp has transacted has been
22 substantial. For example, his data illustrates that for September 2013, the average

1 market price was \$38/MWh and the difference between the Company's purchase and
2 the sale prices was about \$14/MWh (\$43/MWh minus \$29/MWh).⁷

3 **Q. What is the problem with the discussion of arbitrage in Mr. Mullins' testimony?**

4 A. Mr. Mullins states that

5 The principle that forward prices represent an unbiased estimate of
6 future spot prices has its origin in arbitrage pricing theory. In an
7 efficient market there are assumed to be no arbitrage
8 opportunities—i.e., there is no opportunity for a market participant
9 to earn a risk-free profit. To the extent that risk-free opportunities
10 for profit were to exist in a forward market, the mechanics of
11 supply and demand would result in an adjustment to prices to
12 *eliminate the opportunity for a risk-free return.*⁸

13 First, he describes a condition that is far too strong and not necessary to prevent
14 arbitrage, which does NOT prohibit earning a risk-free return; that happens every
15 time one buys a Treasury bill. Instead, efficient markets prohibit persistently earning
16 a return in excess of the fair risk-adjusted rate, net of the costs of organizing to pursue
17 that return. The simplest example is expected returns on common stocks, which are
18 increasing in the riskiness of the companies issuing those securities. A more concise
19 version of the no-arbitrage principle is that one cannot consistently beat the market, if
20 the marginal participants are equally well informed – but one can earn a nice, risk-
21 adjusted return.

22 In this regard, there is strong and persistent evidence that forward traders do
23 earn a systematic return, comparable to the return on common stocks generally,
24 because of the above-mentioned normal backwardation. That is, realized spot prices
25 for commodities tend to end up above their forward prices. The sellers of hedges

⁷ PAC/500, Dickman/Confidential Figure 1.

⁸ ICNU/100, Mullins/11 (emphasis added).

1 (buyers of the fixed position) essentially earn an insurance premium from the
2 discount in their fixed forward prices.⁹

3 **Q. What is your response to Mr. Mullins’ statement that if “a utility is ultimately**
4 **required to transact for more or less power in hourly spot markets than**
5 **previously sold or purchased in forward markets, it is expected to be no better**
6 **or worse off”?**¹⁰

7 A. Mr. Mullins reaches this conclusion based on the faulty premises discussed above:
8 (1) his confusion about the horizon over which the Company balances its power; (2)
9 his misconception regarding the relationship between spot and forward prices; and (3)
10 his incorrect belief that no-arbitrage means that one cannot earn a return. In addition,
11 Mr. Mullins appears to ignore volume risk in actual operations and its correlated
12 effects on prices. Forward gas and power prices can be locked in at *fixed* volumes,
13 but actual forward demands for retail power (or for gas usage in electric dispatch) can
14 only be estimated and cannot be locked down. Errors in forecasting, which are
15 unavoidable given the volatility in demand, will generally impose additional costs to
16 a utility. If there is any positive correlation between volume forecasting errors and
17 price variability, then NPC will be higher than expected (*e.g.*, larger than expected
18 purchase volumes tend to occur when prices are higher than expected and lower than
19 expected purchase volumes tend to occur when prices are lower than expected). As
20 illustrated in my Direct Testimony and in Mr. Dickman’s Reply Testimony, the
21 Company has experienced this phenomenon, which generally is likely to occur,
22 because unexpected demand moves prices and vice versa.

⁹ See Gorton & Rouwenhorst, p. 48.

¹⁰ ICNU/100, Mullins/10.

1 The costs associated with balancing load that is positively correlated with
2 prices will not tend to balance out on the high and low side, because they involve a
3 loss in either direction. Mr. Mullins' position that the utility would be no better or
4 worse off would only apply if there were no correlation between demand and prices.

5 **Q. Do you have a response to Mr. Mullins' citations to your prior testimony for**
6 **evidence supporting the notion that the Company's hedging is unbiased and**
7 **therefore there is no need for an adjustment?**

8 A. Yes. Mr. Mullins makes statements such as:

9 For purposes of the Company's system balancing proposal, the
10 alleged system balancing costs in question are actually concerned
11 with hedging contracts. It has generally been suggested by the
12 Company that there are no systematic costs or biases associated
13 with its hedging practice.¹¹

14 These statements appear to rely on my observations in prior testimonies that utilities
15 rely on forecasting to estimate their fuel and power procurement needs often using
16 forward prices as part of that analysis (as discussed above) and that those forward
17 prices have to be unbiased in the sense that neither the buyer or seller can expect to
18 systematically gain a profit at the expense of the other party (*i.e.*, there cannot be an
19 arbitrage opportunity that favors either side). I certainly agree that in this no-
20 arbitrage sense (which is clarified above) that the forward prices should be
21 unbiased.¹² However, there are two problems with Mr. Mullins' use of my prior
22 testimony in the current context. First, my prior testimony pertained to PacifiCorp's
23 use of longer-term hedges, whereas my testimony here pertains to short-term
24 balancing transactions. These short-term balancing transactions would be necessary

¹¹ ICNU/100, Mullins/7-8.

¹² Supplemental Direct Testimony of Frank C. Graves, Utah Public Service Commission Docket No. 09-035-15.

1 and costly regardless of whether prior forward prices turned out to match realized all-
2 hours average spot prices in the delivery periods. Second, as I noted in my testimony
3 in Utah:

4 Typically, these supplemental purchases will occur at higher prices
5 than was originally forecast or locked in for the rest of the portfolio,
6 because the new need is incremental and unexpected. And if the
7 actual load is lower than forecasted, the utility will need to sell
8 some excess energy to the market, possibly at a loss relative to the
9 acquisition price.¹³

10 As in this case, I recognized that purchases in balancing transactions tend to occur at
11 above-average prices, while sales tend to occur at below-average prices.

12 **Q. What is your concern regarding Mr. Mullins' characterization of PacifiCorp's**
13 **requested adjustment to the determination of the expected NPC?**

14 A. Mr. Mullins' seems to believe that an "aspect of the Company's adjustment is to
15 incorporate a bid-ask spread into the hourly market prices included in the GRID
16 model."¹⁴ Importantly, PacifiCorp is *not asking for a bid-ask spread* adjustment,
17 which is the difference in price at any point in time between buying versus selling the
18 same security immediately and concurrently. Instead, PacifiCorp is asking for the
19 variances that tend to arise when they sell unplanned excess power into the spot
20 market, or purchase supplemental power, for different volumes and under new
21 expectations of market prices than prevailed previously. The sale of unplanned
22 excess power and the procurement of needed supplemental power will not be
23 concurrent transactions, so these transactions will not be subject to the same market
24 conditions. Instead, these balancing sales of excess power occur when the Company
25 is long in power while the procurements of additional power occur when the

¹³ *Id.* at 41.

¹⁴ ICNU/100, Mullins/16.

1 Company is short. Because power spot prices fluctuate and often are correlated with
2 regional supply and demand conditions, PacifiCorp may well find itself long on
3 power, when relatively inexpensive power supply is also generally widely available
4 relative to demand (hence prices are low, because this same unexpected outcome is
5 affecting lots of participants in the market), while it may be short on power when
6 power demand is broadly high and hence causing relatively expensive prices for
7 supplemental supply.

8 **Q. Should the purchases and sales considered in the Company's proposal be**
9 **deemed to be, in part, based on speculation, as implied by Mr. Mullins?**¹⁵

10 A. No, not at all. The term "speculation" applies only to market participants who are
11 taking positions in opposition to the market's expectations, because they believe they
12 have better information than other traders about what is likely to happen in the future.
13 That is, speculation occurs when an entity takes on a calculated risk with the purpose
14 of generating an arbitrage profit. In this case, PacifiCorp is strictly balancing its load
15 and seeks a fair allowance for the expected costs of doing so.

16 **Q. Does this complete your reply testimony?**

17 A. Yes.

¹⁵ ICNU/100, Mullins/8.

Docket No. UE 296
Exhibit PAC/700
Witness: Stephen A. Larsen

**BEFORE THE PUBLIC UTILITY COMMISSION
OF OREGON**

PACIFICORP

REDACTED
Reply Testimony of Stephen A. Larsen

August 2015

REPLY TESTIMONY OF STEPHEN A. LARSEN

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PURPOSE OF TESTIMONY..... 1
UPDATES TO COAL COSTS..... 1

1 **Q. Are you the same Stephen A. Larsen who previously submitted direct testimony**
2 **in this proceeding on behalf of PacifiCorp d/b/a Pacific Power (PacifiCorp or the**
3 **Company)?**

4 A. Yes.

5 **PURPOSE OF TESTIMONY**

6 **Q. What is the purpose of your reply testimony?**

7 A. As part of the Company's 2016 Transition Adjustment Mechanism (TAM) reply
8 update to net power costs (NPC), my testimony updates the level of coal costs
9 included in fuel expense and explains the primary reasons for the variances compared
10 to the initial filing in April 2015 (Initial Filing).

11 **UPDATES TO COAL COSTS**

12 **Q. Please describe the Company's coal costs update.**

13 A. Under the TAM Guidelines, the Company updates coal costs to reflect actual and
14 projected changes in coal and transportation contracts that increase and decrease
15 costs. The Company's filing also includes an update to a Bridger Coal Company
16 contract related to the purchase of longwall equipment from the Deer Creek mine.

17 **Q. What is the overall impact from this update?**

18 A. Coal costs for the 2016 TAM have decreased \$12.9 million on a total-Company basis,
19 from \$824.5 million in the Initial Filing to \$811.6 million. This overall decrease
20 results from changes in both the modeled coal volumes and prices. The Reply Update
21 reduced coal volumes from 23.7 million tons in the Initial Filing to 23.5 million tons.
22 The lower coal volume decreased NPC by \$10.7 million. The updated coal prices
23 reduced NPC by \$2.2 million.

1 **Q. What are the primary drivers of the \$2.2 million decrease in coal prices?**

2 A. Third-party coal purchases and transportation costs decreased [REDACTED], primarily
3 as a result of updated price indices. This decrease was partially offset by a [REDACTED]
4 [REDACTED] increase in affiliate mining costs, primarily related to the contract cost
5 increase at Bridger Coal Company for the purchase of the Deer Creek mine longwall
6 equipment.

7 **Q. Please identify the major components of the [REDACTED] decrease in third-party
8 coal and transportation contract supplies.**

9 A. The Company projects third-party coal and transportation supply cost decreases at the
10 coal-fired plants as set forth in Confidential Table 1 below. The decrease is largely
11 due to reductions in the Company's forecast diesel fuel forward price curve and
12 contract-specific producer and consumer price indices, which are a result of updated
13 price and inflation escalation assumptions. In addition, the coal price for the Dave
14 Johnston plant reflects the lower prices resulting from the April 2015 Request for
15 Proposals (RFP) solicitation for the plant. The coal price for the Hunter plant
16 increased due to a contract price reopener.

Confidential Table 1: Coal and Transportation Contract Price Increases/(Decreases)



1 **Q. Please describe the purchase of the longwall equipment from the Deer Creek**
2 **mine by Bridger Coal Company.**

3 A. Like the Deer Creek mine, the Bridger Coal Company underground mine uses
4 longwall equipment to extract coal. When the Deer Creek mine was closed earlier
5 this year, the longwall equipment was no longer needed at that mine. Given that the
6 Deer Creek mine's longwall equipment was well-suited for the Bridger Coal
7 Company underground mine, Energy West Mining Company, the PacifiCorp affiliate
8 that operated the Deer Creek mine, entered into a contract with Bridger Coal
9 Company to sell the Deer Creek mine longwall equipment to Bridger Coal Company.

10 **Q. Has the Commission approved the sales contract transferring the longwall**
11 **equipment?**

12 A. Yes. On July 21, 2015, in Order No. 15-218, the Commission approved the sale after
13 finding that the sales contract did not include any unusual or restrictive terms or

1 conditions, that the pricing is fair and reasonable, and that the transaction is in the
2 public interest.¹

3 **Q. Why did the longwall contract price differ from the amount included in the**
4 **Company's Initial Filing?**

5 A. In the Initial Filing, the assumed price for the longwall equipment contained
6 estimated pricing. The updated filing reflects the actual contract price. The change in
7 depreciation and operating expenses in 2016 associated with the updated longwall
8 equipment price is [REDACTED].

9 **Q. Is the Bridger Coal Company contract update consistent with the contract**
10 **updates permitted under the TAM Guidelines?**

11 A. Yes. The Company's update here is consistent with the TAM Guidelines' allowance
12 of updates to third-party coal contracts.² My understanding is that the TAM
13 Guidelines permit updates to contract costs because they are discrete costs that parties
14 can easily verify by reference to the underlying contract. The Bridger Coal Company
15 update here simply reflects the sales price included in the Commission-approved
16 contract for the purchase of the longwall equipment. Not only can parties easily
17 verify this cost by reference to the contract, the Commission has already approved the
18 sale. Therefore, the update simply reflects updated contract costs allowed by the
19 TAM Guidelines.

¹ *Re PacifiCorp Application for an Order Authorizing the Transfer of Mining Equipment and Approval of an Affiliated Transaction with Bridger Coal Company*, Docket Nos. UP 328 & UI 357, Order No. 15-218, App. A at 7 (July 21, 2015).

² *See Re PacifiCorp 2009 Transition Adjustment Mechanism*, Docket No. UE 199, Order No. 09-274, App. A at 11 (July 16, 2009).

1 **Q. Are there any other reasons to allow the update to Bridger Coal Company**
2 **contract costs?**

3 A. Yes. It is appropriate to include this update to the Bridger Coal Company operating
4 cost in the TAM because the increased revenue from the sale of the longwall
5 equipment flows back to customers through the mechanisms approved by the
6 Commission in docket UM 1712,³ as modified by the Commission's approval of the
7 sale in Order No. 15-218.⁴

8 **Q. Are there any other costs resulting from the Deer Creek mine closure reflected**
9 **in the Company's NPC update?**

10 A. Yes. Energy West Mining Company and Trapper mine costs remain unchanged. But
11 there is a decrease in costs at the Huntington plant of [REDACTED] related to the
12 transfer of previously mined Deer Creek coal from another stockpile to the
13 Huntington plant. Together with the Bridger Coal Company longwall contract
14 update, the total NPC change relating to the Deer Creek mine closure is an increase in
15 NPC of [REDACTED].

16 **Q. Does this conclude your reply testimony?**

17 A. Yes.

³ *Re PacifiCorp Application for Approval of Deer Creek Mine Transaction*, Docket No. UM 1712, Order No. 15-161 (May 27, 2015), amended by Order No. 15-166 (June 1, 2015).

⁴ Order No. 15-218, App. A at 5-6.

Docket No. UE 296
Exhibit PAC/800
Witness: Judith M. Ridenour

**BEFORE THE PUBLIC UTILITY COMMISSION
OF OREGON**

PACIFICORP

Reply Testimony of Judith M. Ridenour

August 2015

REPLY TESTIMONY OF JUDITH M. RIDENOUR

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PURPOSE AND SUMMARY OF TESTIMONY1
TREATMENT OF A LATE DIRECT ACCESS SERVICE REQUEST2

1 **Q. Are you the same Judith M. Ridenour who previously submitted direct**
2 **testimony in this proceeding on behalf of PacifiCorp d/b/a Pacific Power**
3 **(PacifiCorp or Company)?**

4 A. Yes.

5 **PURPOSE AND SUMMARY OF TESTIMONY**

6 **Q. What is the purpose of your testimony?**

7 A. I respond to the testimony of Noble Americas Energy Solutions LLC (Noble
8 Solutions) witness Kevin C. Higgins regarding the treatment of a late Direct Access
9 Service Request (DASR) for customers requesting service under the Company's five-
10 year opt-out direct access program under Schedule 296.

11 **Q. Please summarize your testimony.**

12 A. As approved in docket UE 267, the Company's five-year opt-out program requires
13 service from the electric service supplier (ESS) to begin on January 1 to allow
14 assessment of a full five years of transition adjustments, including the consumer opt-
15 out charge, under the program. The Company must receive the DASR from the ESS
16 13 days before commencement of service from the ESS on January 1. Noble
17 Solutions has offered no explanation why the amount of time now allowed for
18 submission of the DASR is unworkable. There is no basis for modifying the
19 Company's five-year opt-out program that was so recently approved in Order No. 15-
20 060.¹

¹ *Re PacifiCorp Transition Adjustment, Five-Year Cost of Service Opt-Out*, Docket No. UE 267, Order No. 15-060 (Feb. 24, 2015), *reconsideration denied*, Order No. 15-195 (June 16, 2015).

1 **TREATMENT OF A LATE DIRECT ACCESS SERVICE REQUEST**

2 **Q. Please summarize Noble Solutions' concern on the treatment of a late DASR for**
3 **a customer requesting service under the five-year opt-out program.**

4 A. Noble Solutions is concerned that service under the five-year opt-out program must
5 begin January 1, which requires that PacifiCorp receive the DASR 13 business days
6 prior to January 1. This requirement is in PacifiCorp's direct access rules in its
7 tariff.² Noble Solutions claims that this results in differential treatment under the
8 five-year opt-out program compared to PacifiCorp's other direct access programs and
9 that there is ambiguity as to how a customer will receive service if the ESS submits a
10 late DASR.

11 **Q. Please explain what information is included in a DASR.**

12 A. A DASR contains standard industry information which is either readily available
13 from the customer's monthly bill or known by the ESS. This includes the customer
14 name, account number, billing address, point of delivery, and other relevant
15 information necessary to effectuate the change in service. The information required
16 in the DASR has not changed since direct access was first implemented many years
17 ago.

18 **Q. Do you agree that there is ambiguity as to how a five-year opt-out customer will**
19 **be served if a DASR is received after the cut-off date for service beginning**
20 **January 1?**

21 A. No. From its initial filing, the language of Schedule 296 indicated that the five-year
22 transition adjustments and customer opt-out charge apply to service beginning

² See Advice No. 11-002, Original Sheet No. R21-7 (effective Mar. 22, 2011).

1 January 1.³ The treatment of late DASRs for the Company's five-year opt-out
2 program was further clarified in the reply testimony of Joelle R. Steward in docket
3 UE 267, beginning on page 11:

4 **Q. Are there any other issues related to the election window that**
5 **need to be addressed?**

6 A. Yes. Service under Schedule 296 requires the customer to take
7 supply service from an ESS. If the customer opts out, but the Company
8 does not receive a DASR by the appropriate time to allow the ESS to
9 provide service beginning on January 1, the Company proposes that the
10 customer's opt-out election revert to the one-year program, Schedule
11 294. This means that the customer would be placed on Schedule 220,
12 Standard Offer Supply Service, until a DASR is received. If a DASR is
13 received, then the customer would be moved to Schedule 294, consistent
14 with the tariff. The customer would have the ability to elect a Schedule
15 296 opt-out the following November, at which point the five-year
16 transition would begin (assuming that the overall program cap has not
17 been reached).⁴

18 Neither the language in the tariffs nor the description of the treatment of a late
19 DASR were disputed in docket UE 267 by Noble Solutions or any other party. While
20 Noble Solutions asserts that parties did not have an opportunity to respond to
21 PacifiCorp's reply testimony, all parties had the opportunity to raise this issue in cross
22 examination and in post-hearing briefs and chose not to do so.

23 **Q. Why is the treatment of a late DASR under the Company's five-year opt-out**
24 **program different than the treatment under the one- and three-year programs?**

25 A. The Company's five-year opt-out program is different from the one- and three-year
26 programs because customers pay transition adjustments for the five-year period but
27 are then no longer subject to transition adjustments. This means that service under
28 the five-year opt-out program commencing after January 1 would result in the
29 customer paying less than the full five years of transition adjustments, including the

³ Advice No. 13-004, Original Sheet No. 296-3 (Feb. 28, 2013).

⁴ Docket No. UE 267, PAC/300, Steward/11-12 (Mar. 27, 2014).

1 customer opt-out charge. To avoid the full amount of transition adjustments, a
2 customer could request or otherwise cause the submission of the DASR to be delayed.

3 To address this potential situation, the Company indicates in Schedule 296
4 that the transition adjustments are “Adjustments for Consumers Electing this Option
5 for service beginning January 1, 2016.”⁵ Contrary to the statement in Mr. Higgins’
6 testimony that the one- and three-year tariffs contain the same language, they do not.⁶
7 Neither Schedule 294 nor 295 indicate that the transition adjustments apply only to
8 service beginning on January 1 of the initial year.

9 **Q. Are there also unique enrollment limitations on the five-year opt-out program?**

10 A. Yes. The five-year opt-out program is limited to a total of 175 aMW. Requiring
11 timely submission of a DASR is important to monitoring enrollment in the program.

12 **Q. How much time does the ESS have to complete and submit the DASR to meet
13 the deadline for January 1 service?**

14 A. An ESS has four weeks from the first day of the open enrollment window to submit a
15 DASR. There is also no constraint on the ability of the ESS to work with customers
16 before the enrollment window opens. The ESS may submit a DASR at any time after
17 the customer has submitted the Change of Service Election Declaration (CSED),
18 which could be as early as the first day of the open enrollment period. Even after the
19 close of the three-week open enrollment window,⁷ the ESS has an additional week to
20 submit the DASR to meet the deadline.

⁵ Advice No. 15-004, Original Sheet No. 296-3 (effective Mar. 9, 2015).

⁶ Noble Solutions/100, Higgins/29-30.

⁷ In his testimony Mr. Higgins incorrectly cites that the end of the 2015 multi-year opt-out open enrollment window as Monday, December 4, 2015 which is not a valid date. The correct date is Monday, December 7, 2015.

1 **Q. Does Noble Solutions provide a reason why it cannot meet the DASR submission**
2 **deadline?**

3 A. No. Noble Solutions offers no explanation why it cannot meet the DASR deadline. It
4 is the ESS's responsibility to submit the DASR in time for the customer to commence
5 service at the beginning of the election period.

6 **Q. Has Noble Solutions offered any new evidence or arguments for changing the**
7 **provisions adopted in docket UE 267 for the five-year opt-out program,**
8 **including the requirement that the DASR must be received 13 days prior to the**
9 **commencement of service on January 1?**

10 A. No. As noted in the reply testimony of Brian S. Dickman, when denying Noble
11 Solutions' petition for reconsideration in docket UE 267, the Commission stated that
12 if parties wanted to challenge the Company's five-year opt-out program in the future,
13 they must present new evidence or arguments.⁸ Noble Solutions has not met this
14 requirement here.

15 **Q. If the Commission decided to allow direct access customers to commence service**
16 **under the five-year opt-out program on a date after January 1, is Noble**
17 **Solutions' proposal for the customer to pay the difference between what they**
18 **paid under Schedule 220 from January 1 to the commencement of service on the**
19 **program and the costs under the program reasonable?**

20 A. Generally speaking, yes. While this proposal adds administrative complexities, if the
21 Commission decides to allow five-year opt-out program customers to commence
22 service after January 1, then those customers should pay the difference between the

⁸ *Re PacifiCorp's Transition Adjustment, Five-Year Cost of Service Opt-Out*, Docket UE 267, Order No. 15-195 at 2-3 (June 16, 2015).

1 transition adjustments they paid under Schedule 220/294 and the transition
2 adjustments plus the consumer opt-out charge under Schedule 296.

3 If the Commission allows customers to join the five-year opt-out program
4 after January 1, the Company recommends that service from the ESS should
5 commence no later than February 1. This will avoid the adjustment becoming
6 unreasonably large and will keep program administration from becoming overly
7 complicated. The completed DASR would still need to be submitted 13 days prior to
8 the ESS service commencement date.

9 **Q. Does this conclude your reply testimony?**

10 A. Yes.