

Lisa D. Nordstrom Lead Counsel Inordstrom@idahopower.com

December 1, 2014

Public Utility Commission of Oregon 3930 Fairview Industrial Dr SE P.O. Box 1088 Salem, OR 97308-1088

RE:

UM 1675 - Idaho Power Company's 2014 Smart Grid Report

Idaho Power's Reply Comments

Attention Filing Center:

Enclosed for filing in Docket UM 1675 are an original and three (3) copies of Idaho Power Company's Reply Comments. The Reply Comments have been served on the parties to this proceeding as indicated in the Certificate of Service.

Informal questions concerning this filing may be directed to me or Sr. Regulatory Affairs Analyst, Darlene Nemnich, at 208-388-2505 or <a href="mailto:dnemnich@idahopower.com">dnemnich@idahopower.com</a>.

Sincerely,

Lisa D. Nordstrom

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Enclosure

CC:

**RA Files** 

Legal Files

| 1  | BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON   |                             |  |
|----|--|-----------------------------|--|
| 2  | UM 1675  |                             |  |
| 3  |  |                             |  |
| 4  | In The Matter of   | IDAHO POWER COMPANY'S REPLY |  |
| 5  | IDAHO POWER COMPANY,   | COMMENTS                    |  |
| 6  | 2014 Annual Smart Grid Report.   |                             |  |
| 7  |  |                             |  |
| 8  | I. <u>INTRODUCTION</u>   |                             |  |
| 9  | Idaho Power Company ("Idaho Power" or "Company") respectfully submits these  |                             |  |
| 10 | Reply Comments to the Public Utility Commission of Oregon ("Commission"). These  |                             |  |
| 11 | comments respond to questions raised in comments submitted by the Commission Staff   |                             |  |
| 12 | ("Staff").   |                             |  |
| 13 | II. <u>DISCUSSION</u>  |                             |  |
| 14 | The Company appreciates Staff's comments recognizing areas of improvement in   |                             |  |
| 15 | the 2014 Smart Grid Report ("Report") compared to last year's report. These Reply  |                             |  |
| 16 | Comments provide more detail and clarification in a few areas where Staff indicated there  |                             |  |
| 17 | was insufficient information provided in the Report concerning the pricing plan pilots.  |                             |  |
| 18 | Additionally, Idaho Power is providing cost information on the Conservation Voltage  |                             |  |
| 19 | Reduction ("CVR") pilot as requested in Staff's comments.  |                             |  |
| 20 | A. <u>Pricing Pilot Plans</u>  |                             |  |
| 21 | The bottom of page 1 of Staff's Comments restates recommendation 3 from Orde   |                             |  |
| 22 | No. 13-481:  |                             |  |
| 23 | 3) In the next Smart Grid Re   |                             |  |
| 24 | (a) An update on the current Time of Day (TOD) pilot:  (b) A time line and specific criteria for how the company will analyze critical peak pricing and seasonal pricing structure as potential options for IPC customers; and  (c) Criteria for how the TOD pilot will be evaluated and what participant behavior modifications and revenue impact outcomes would lead to decisions to expand pilot or not. |                             |  |
| 25 |  |                             |  |
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In its comments, Staff states that although the Company responded to these recommendations thoroughly, it is disappointed to see what it views as insufficient information related to two components of the third recommendation regarding three pilot programs. Staff specifically requested (1) an explicit timeline for analyzing the critical peak pricing and seasonal pricing structure pilots similar to what Idaho Power provided in Appendix G for CVR Enhancements Projects and (2) expanded details of the possible implementation barriers to the TOD pilot project delineated at the bottom of page 53 of the Report. Staff's Comments at 2.

Although Staff's Comments referenced three pilot programs, Idaho Power believes that the potential benefits of operating pilots is to acquire knowledge that does not currently exist. Although Idaho Power currently has TOD and seasonal pricing for the vast majority of customers residing in Idaho, Oregon has been more reluctant to adopt such pricing structures. Idaho Power believes it is important to implement seasonal pricing for all residential customers as a foundation before more sophisticated TOD or critical peak pricing plans are introduced.

#### **Pricing Pilots Timeline**

### Critical Peak Pricing

Idaho Power views critical peak pricing as a form of demand response that should be evaluated if the Company is expected to be in a peak deficit situation and needs peaking capacity. The timeline for analyzing critical peak pricing as an option is tied to the Company's capacity planning efforts in the integrated resource planning process. In the recent past, the Company has not been in a peak deficit situation. The most recent Integrated Resource Plan ("IRP") (2013) indicates that current available peak resources are adequate for near-term needs until 2021 on Idaho Power's system. In the next long-

<sup>&</sup>lt;sup>1</sup> The 2013 IRP showed a first deficit in 2016. However, with approximately 400 megawatts of existing demand response, the first deficit is now 2021 at the earliest.

| 1 term plan (2015), Idaho Power will again evaluate wl | whether the Company | wiii need a |
|--|---------------------|-------------|
|--|---------------------|-------------|

- 2 peaking resource and whether a critical peak pricing plan is needed. The following is a
- 3 high level process description for analyzing and implementing a critical peak pricing plan:
- 1. Through its biennial IRP process, Idaho Power monitors when peaking resources are needed.
  - 2. Upon determination that peak-hour deficiencies are identified that cannot be met with existing resources, Idaho Power will evaluate if those peak-hour deficiencies have characteristics that can be met with a critical peak pricing offering. If so, a critical peak pricing option will be scoped and defined.
    - 3. The critical peak pricing plan as a peaking option is submitted in the IRP resource stack selection process. This selection process will determine if the critical peak pricing plan is selected to be a resource in the preferred resource portfolio, where the selection of the preferred resource portfolio is based on a balance of cost, risk, and environmental concerns.
    - If the critical peak pricing plan is selected as part of the preferred resource portfolio, critical peak pricing rates are evaluated and designed. Regulatory approval of a rate tariff is initiated.
    - Upon regulatory approval of critical pricing rate plan, the project plan for implementation is developed and includes modification of internal systems, development of communication, and marketing collateral.
  - 6. A critical peak pricing plan is offered to customers.
- From 2004 through 2012, Idaho Power operated a critical peak pricing option in Idaho. This pricing plan, called Energy Watch, provided the Company with experience in

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operating a critical peak pricing rate plan. Therefore, if the Company proposes a critical peak pricing plan in the future, a pilot may not be necessary.

## Seasonal Pricing Structure Pilots

As stated on page 52 of the 2014 Smart Grid Report, Idaho Power currently has in place seasonal pricing for all customers system-wide, except for residential customers in Oregon. Idaho Power desires to incorporate seasonal pricing in all of its customers' rate plans because it believes that seasonal pricing better reflects the costs to serve customers, to wit: The cost to serve customers during the peak summer months is higher than the remainder of the year.

Idaho Power has no plans to propose a seasonal pricing structure <u>pilot</u> in Oregon. Idaho Power has (in the two most recent Oregon general rate cases, UM 213 and UM 233) proposed, and still believes that, mandatory seasonal pricing for all its residential customers in Oregon is appropriate. Idaho Power expects that it will again propose mandatory seasonal pricing for its residential customers in Oregon in its next general rate case filing. The Commission likewise indicated its openness to considering mandatory seasonal pricing on page 2 of Order No. 12-159 issued in Case No. UM 1415: "At this time, we are willing to consider mandatory seasonal rates for any customer class. We would evaluate any such proposal on its merits, based on a comprehensive review of the factors adopted in this order."

### **TOD Pilot Implementation Barriers**

As indicated on page 53 of the 2014 Smart Grid Report, "Idaho Power is considering offering an optional residential TOD rate plan to its Oregon service area customers." Although such an offering currently exists in the Company's Idaho jurisdiction, several issues must be addressed before such a program could be proposed for its Oregon customers.

The first issue is when to file the new rate schedule. New rate plans are typically introduced in the context of a general rate case. Idaho Power does not presently know when it will file a general rate case in Oregon.

As discussed in the TOD study findings on pages 19, 20, and 53, as well as Appendix D of the 2014 Smart Grid Report, the Company did experience some revenue loss in its Idaho jurisdiction due to the movement of customers from Idaho Schedule 1, the Standard Plan, to Idaho Schedule 5, the Time-Of-Day Pilot Plan. Idaho Power may be unable to collect its authorized revenue requirement as more customers migrate to the TOD plan. Before Idaho Power implements a TOD rate offering in Oregon, options for mitigating this loss of revenue requirement need to be evaluated.

Several infrastructure changes also would need to occur before a TOD pilot could be implemented in Oregon. For example, any new TOD rate design would need to be modeled and tested in the Company's Customer Relations and Billing system, and the usage data being collected through the Automated Metering Infrastructure system would need to be coded to combine usage in the correct time blocks or pricing periods. Currently, Idaho Power offers customers in Idaho a rate comparison model on its website where customers can sign into their Idaho Power account and, using their historical usage, compare their expected annual difference between being on a standard rate and the TOD rate plan. In order to offer this tool to its Oregon customers, Idaho Power would have to work with its third-party software provider to add new calculations and web screens for this offering.

#### B. Conservation Voltage Reduction

Based on language found on page 3 of Staff's Comments, it appears that there may be confusion about the installation of a Distribution Management System ("DMS") on Idaho Power's system. While it will likely assess the feasibility of installing a DMS in the future, Idaho Power has made no decisions to date nor has a project been identified.

| 1  | In its Comments, Staff indicated that it would like to see estimated or actual costs   |  |
|----|--|--|
| 2  | of the CVR pilot in the Company's reply comments. Below is summary of the estimated    |  |
| 3  | costs of the CVR pilot.  |  |
| 4  | Labor \$157,000<br>Material 82,000   |  |
| 5  | Contingency 24,000  Total \$263,000  |  |
| 6  | 10tai \$203,000  |  |
| 7  | III. CONCLUSION  |  |
| 8  | The Company appreciates the opportunity to file these comments and respond to          |  |
| 9  | questions raised by Staff. The Company requests that the Commission accept its 2014    |  |
| 10 | Smart Grid Report as having met the requirements of Order No. 12-158 established in UM |  |
| 11 | 1460.  |  |
| 12 | Respectfully submitted this 1 <sup>st</sup> day of December 2014.                      |  |
| 13 |  |  |
| 14 | Lisa Q. Mardotrars   |  |
| 15 | LISA D. NORDSTROM Attorney for Idaho Power Company                                     |  |
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# CERTIFICATE OF SERVICE UM 1675

| 1  |  | UM 1675  |
|----|--|--|
| 2  | I hereby certify that on Decemb  | er 1, 2014, I served a true and correct copy of                        |
| 3  | IDAHO POWER COMPANY'S REPLY COMMENTS upon the following named parties by |  |
| 4  | the method indicated below, and addressed to the following:              |  |
| 5  |  |  |
| 6  | OPUC Dockets<br>Citizens' Utility Board of Oregon                        | Robert Jenks<br>Citizens' Utility Board of Oregon                      |
| 7  | dockets@oregoncub.org  | bob@oregoncub.org  |
| 8  | G. Catriona McCracken Citizens' Utility Board of Oregon                  | Renee M. France Oregon Department of Justice Natural Resources Section |
| 9  | catriona@oregoncub.org   | renee.m.france@doj.state.or.us   |
| 10 | Stephanie Andrus<br>Oregon Department of Justice                         | Kacia Brockman<br>Oregon Department of Energy                          |
| 11 | Business Activities Section stephanie.andrus@state.or.us                 | kacia.brockman@state.or.us   |
| 12 | Diane Broad  | Aster Adams  |
| 13 | Oregon Department of Energy diane.broad@state.or.us                      | Public Utility Commission of Oregon aster.adams@state.or.us            |
| 14 |  | V . 7  |
| 15 |  | Bunber Owell   |
| 16 |  | Kimberly Towell, Executive Assistant                                   |
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