

RICHARD LORENZ

rlorenz@cablehuston.com www.cablehuston.com

February 1, 2013

## VIA ELECTRONIC FILING & US MAIL

Oregon Public Utility Commission Attn: Filing Center 550 Capitol St. NE #215 PO Box 2148 Salem, OR 97308-2148

Re:

In the Matter of Oregon Public Utility Commission of Oregon,

Investigation into Qualifying Facility Contracting and Pricing.

Docket No. UM-1610

Dear Filing Center:

Enclosed please find the original and one copy of the Petition to Intervene of Threemile Canyon Wind I, LLC, in the above-referenced docket.

Thank you for your assistance with this matter. Should you have any questions, please call.

Very truly yours,

Richard Lorenz

RGL:tb

**Enclosures** 

cc: UM-1610 Service List

## BEFORE THE PUBLIC UTILITY COMMISSION

## **OF OREGON**

## **UM 1610**

In the Matter of	) ) PETITION TO INTERVENE OF ) THREEMILE CANYON WIND I, LLC ) ) )
PUBLIC UTILITY COMMISSION OF OREGON,	
Investigation Into Qualifying Facility Contracting and Pricing	
Pursuant to ORS § 756.525 and OAl	R § 860-001-0300(2), Threemile Canyon
Wind I, LLC ("Threemile Canyon") petition	ns the Public Utility Commission of Oregon
("Commission") to intervene in this proceed	ding with full party status as described in
OAR § 860-001-0010(7). Threemile Canyo	on waives paper service of all non-confidential
filings. In support of this petition, Threemil	le Canyon provides the following information
1. The name and address of Threen	nile Canyon Intervenor is:
John Harvey Exelon Wind LLC Threemile Fountains Office Park 4601 Westown Parkway, Suite 300 West Des Moines, Iowa 50266 John.harvey@exelon.com	
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2. The names and addresses of the attorneys representing Threemile Canyon are <sup>1</sup>:

Richard G. Lorenz
Cable Huston Benedict Haagensen & Lloyd LLP
1001 SW Fifth Avenue, Suite 2000
Portland, OR 97204-1136
(503) 224-3092 (Telephone)
(503) 224-3176 (Fax)

Email: rlorenz@cablehuston.com

Paul Ackerman
Assistant General Counsel
Exelon Business Services Company
100 Constellation Way, Suite 500C
Baltimore, MD 21202
(410) 470-5831 (Telephone)
(410) 470-2600 (Fax)
Email: paul.ackerman@constellation.com

3. Threemile Canyon is an Oregon limited liability company that owns, operates and maintains a wind-powered generating facility ("Facility") located in Morrow County, Oregon. The Facility has an installed nameplate capacity rating that is less than 10MW, and it is located in PacifiCorp's service territory. The Facility is a Qualifying Facility ("QF") under state and federal law.

- 4. The Commission has developed, through a formal investigation (UM 1129), standardized power purchase agreement terms and rate schedules that electric utilities such as PacifiCorp must offer to QFs in their respective service territories.
- 5. In the context of its UM 1129 investigation, the Commission expressly rejected PacifiCorp's request to impose non-standard contract terms or charges on QFs to recover additional costs that PacifiCorp may incur in connection with such facilities. Specifically, the Commission determined that a non-standard price adjustment, as sought by PacifiCorp, would "fundamentally undermine the purposes and advantages of standard contracts \* \* \*." Order No. 05-584 at 39.

<sup>1</sup> Threemile Canyon was previously represented in a related docket, UM 1546, by different legal counsel. For avoidance of doubt, Threemile Canyon will be filing Substitution of Counsel forms in both UM 1546 and UM 1610.

Page 2 – PETITION TO INTERVENE OF THREEMILE CANYON WIND I, LLC

- 6. In defiance of the Commission's clear prohibition against such behavior, PacifiCorp has attempted to add non-standard terms and charges to Threemile Canyon's standard contract.
- 7. On or about July 15, 2008, Threemile Canyon executed a Distribution Generation Interconnection Agreement ("Interconnection Agreement") with PacifiCorp allowing it to deliver the output of the Facility to PacifiCorp at its Dalreed substation. Prior to executing the Interconnection Agreement, PacifiCorp performed a Feasibility Study and System Impact Study with respect to the interconnection of the Facility and the transmission of the Facility output. In these studies, PacifiCorp identified itself as the transmission provider and represented that there were no Affected Systems. In studying and negotiating the Interconnection Agreement, PacifiCorp did not identify any third-party transmission costs that may be applicable to the Facility, and no such costs are included in the Interconnection Agreement.
- 8. In reliance on PacifiCorp's representations and legal obligations,
  Threemile Canyon began construction of the Facility in December of 2008.
- 9. Threemile Canyon applied to PacifiCorp for a standard contract in December 2008. PacifiCorp refused to offer Threemile Canyon a standard contract for the Facility, however, unless Threemile Canyon agreed to a price adjustment for what PacifiCorp terms "third-party transmission costs." To be clear, there currently is no provision in the standard contract terms approved by this Commission in UM 1129 that would allow PacifiCorp to impose such a price adjustment.
- 10. PacifiCorp's proposed "third-party transmission" costs are <u>not</u> charges commonly thought of under PURPA as third-party transmission incurred to deliver

Facility output to PacifiCorp's service territory.<sup>2</sup> As stated above, the Facility is physically located in PacifiCorp's service territory and is directly interconnected to PacifiCorp's Dalreed substation. Instead, PacifiCorp seeks a price adjustment for additional transmission costs it may incur to move Facility output from one portion of its service territory to another. Furthermore, the additional third-party transmission costs that PacifiCorp wants to recover from Threemile Canyon are caused solely by the nature and shape of PacifiCorp's own retail load requirements, not the operating characteristics of the Facility.

- 11. Threemile Canyon has sought to enforce its legal right to sell the output of the Facility to PacifiCorp pursuant to a standard contract without any unauthorized price adjustments. PacifiCorp has refused to grant a standard offer power purchase agreement to Threemile Canyon. Since December of 2008, the Parties have executed a series of short term power purchase agreements to allow time to resolve this dispute.
- 12. On or about July 1, 2011, Threemile Canyon filed a complaint with the Commission alleging that PacifiCorp violated state and federal law, as well as its own rate tariff, by refusing to offer Threemile Canyon a standard contract. This complaint proceeding was docketed by the Commission as UM 1546.
- 13. The primary legal issue in UM 1546 was whether PacifiCorp may retroactively and unilaterally add an additional price adjustment provision to the standard contract approved by this Commission. In other words, can PacifiCorp force a QF that

<sup>2</sup> In FERC Order No. 69, third-party transmission is discussed as a proposition where capacity and energy delivered by a PURPA qualifying facility, located in the transmission footprint of one electric public utility, is shipped to another electric public utility. See 12220 Federal Register *I* Vol. 45, No. 38 *I* Monday, February 25, 1980 *I* Rules and Regulations

Page 4 – PETITION TO INTERVENE OF THREEMILE CANYON WIND I, LLC

properly applied for a standard contract to acquiesce to non-standard charges and conditions that were not approved by the Commission?

- 14. On April 25, 2012, the Commission opened this UM 1610 proceeding to investigate QF contracting and pricing.
- 15. On December 10, 2012, the Commission issued an order staying UM 1546 pending the resolution of the threshold legal issue in UM 1610. The Order further directs the ALJ in UM 1610 to adopt a procedural schedule that includes this issue in the initial phase of the case.
- 16. According to the Scheduling Order circulated by ALJ Grant on December 21, 2012, one of the issues to be addressed in UM 1610 is: "Should the costs or benefits associated with third party transmission be included in the calculation of avoided cost prices or otherwise accounted for in the standard contract?"
- 17. It is unclear from the Commission's December 10, 2012 order staying UM 1546 whether or not Threemile Canyon would automatically have party status in UM 1610. Threemile Canyon therefore submits this petition to intervene for avoidance of any doubt as to Threemile Canyon's right to participate in this proceeding, and to inform the other parties to UM 1610 as to the nature and scope of Threemile Canyon's interest in this proceeding.
- 18. The narrow legal issue that Threemile Canyon seeks to address in this proceeding is a subset of an issue already designated on the issues list circulated by ALJ Grant on December 21, 2012. Threemile Canyon's participation in this proceeding will not unreasonably broaden the issues, burden the record, or delay this proceeding.

19. As described above, Threemile Canyon has a substantial interest in this proceeding as it could affect the contract terms available to QFs that have already applied for a standard contract under the Commission's existing rules.

20. Threemile Canyon's interest in this proceeding will not be adequately represented by any other party, and may be affected by any Commission determination made in connection with these proceedings. It is in the public interest to allow Threemile Canyon to intervene in this proceeding.

WHEREFORE, Threemile Canyon respectfully requests that the Commission grant its petition to intervene with full party status in this proceeding.

DATED this 1st day of February, 2013.

/s/ Richard G. Lorenz

Richard G. Lorenz, OSB No. 003086 Cable Huston Benedict Haagensen & Lloyd LLP 1001 SW Fifth Avenue, Suite 2000 Portland, OR 97204-1136 (503) 224-3092 (Telephone) (503) 224-3176 (Fax) rlorenz@cablehuston.com

Attorney for Threemile Canyon Wind I, LLC

## **CERTIFICATE OF SERVICE**

I hereby certify that I caused to be served the foregoing **PETITION TO** 

## INTERVENE OF THREEMILE CANYON WIND I, LLC via electronic mail and,

where paper service is not waived, via postage-paid first class mail upon the following parties of record:

#### **Pacific Power**

Mary Wiencke
R. Bryce Dalley
825 NE Multnomah St., Ste 1800
Portland, OR 97232-2149
Mary.wiencke@pacificorp.com
Bryce.dalley@pacificorp.com

#### **Ball Janik LLP**

Richard H. Allan 101 SW Main St., Ste. 1100 Portland, OR 97204 rallan@bjllp.com

#### **Loyd Fery**

11022 Rainwater Lane SE Aumsville OR 97325 dlchain@wvi.com

## **Oregon Department of Energy**

Matt Krumenauer Vijay A. Satyal 625 Marion ST NE Salem OR 97301 matt.krumenauer@state.or.us vijay.a.satyal@state.or.us

## **Association of Oregon Counties**

Mike McArthur PO BOX 12729 Salem OR 97309 mmcarthur@aocweb.org

## **Public Utility Commission of Oregon**

Brittany Andrus
Adam Bless
Steve Schue
P.O. Box 2148
Salem, OR 97308-2148
Brittany.andrus@state.or.us
Adam.bless@state.or.us
Steve.schue@state.or.us

## PacifiCorp, dba Pacific Power

Oregon Dockets 825 NE Multnomah St., Ste 2000 Portland, OR 97232 oregondockets@pacificorp.com

#### Thomas H. Nelson

PO Box 1211 Welches OR 97067-1211 nelson@thnelson.com

## Annala, Carey, Baker, et. al., PC

Will K. Carey PO Box 325 Hood River OR 97031 wcarey@hoodriverattorneys.com

## Citizens Utility Board of Oregon

OPUC Dockets
Robert Jenks
G. Catriona McCracken
610 SW Broadway, STE 400
Portland OR 97205
dockets@oregoncub.org
bob@oregoncub.org
catriona@oregoncub.org

## City of Portland-Planning and Sustainability

David Tooze 1900 SW 4TH STE 7100 Portland OR 97201 david.tooze@portlandoregon.gov

## **Columbia Energy Partners LLC**

Peter P Blood 317 Columbia ST Vancouver WA 98660 pblood@columbiaenergypartners.com

## **Energy Trust of Oregon**

Elaine Prause John Volkman 421 SW Oak ST #300 Portland OR 97204-1817 elaine.prause@energytrust.org john.volkman@energytrust.org

### **Idaho Power Company**

Donovan E Walker Regulatory Dockets PO Box 70 Boise, ID 83707-0070 dockets@idahopower.com dwalker@idahopower.com

#### Lovinger Kaufmann LLP

Kenneth Hoffman
Jeffrey S. Lovinger
825 NE Multnomah Ste 925
Portland OR 97232-2150
kaufmann@lklaw.com
kaufmann@lklaw.com
lovinger@lklaw.com

## CleanTech Law Partners, PC

Diane Henkels 6228 SW Hood Portland OR 97239 dhenkels@cleantechlawpartners.com

#### DAVISON VAN CLEVE

Irion A Sanger (C)
Melinda Davison (C)
S. Bradley VanCleve ©
333 SW Taylor - Ste 400
Portland OR 97204
ias@dvclaw.com
mjd@dvclaw.com
bvc@dvclaw.com

## **Esler Stephens & Buckley**

John W Stephens (C) 888 SW Fifth AVE Ste 700 Portland OR 97204-2021 <u>stephens@eslerstephens.com</u>; mec@eslerstephens.com

## **Small Business Utility Associates**

James Birkelund 548 Market ST Ste 11200 San Francisco CA 94104 james@utilityadvocates.org

#### McDowell Rackner & Gibson PC

Adam Lowney Lisa F. Rackner 419 SW 11TH AVE, Ste 400 Portland OR 97205 adam@mcd-law.com dockets@mcd-law.com

## Northwest Energy Systems Company LLC

Daren Anderson 1800 NE 8TH ST., Ste 320 Bellevue WA 98004-1600 da@thenescogroup.com

## **Oregon Department of Justice**

Renee M. France Natural Resources Section 1162 Court ST NE Salem OR 97301-4096 renee.m.france@doj.state.or.us

## Oregonians for Renewable Energy Policy

Kathleen Newman 1553 NE Greensword DR Hillsboro OR 97214 <u>k.a.newman@frontier.com</u> kathleenhoipl@frontier.com

## **Regulatory & Cogeneration Services,** Inc.

Donald W. Schoenbeck 900 Washington ST Ste 780 Vancouver WA 98660-3455 dws@r-c-s-inc.com

### **Portland General Electric**

Randy Dahlgren (C) 121 SW Salmon ST - 1WTC0702 Portland OR 97204 pge.opuc.filings@pgn.com

### **Renewable Northwest Project**

RNP Dockets Megan Walseth Decker 421 SW 6TH AVE., Ste. 1125 Portland OR 97204 dockets@rnp.org megan@rnp.org

### **One Energy Renewables**

Bill Eddie
206 NE 28TH AVE
Portland OR 97232
bill@oneenergyrenewables.com

## Oregon Solar Energy Industries Association

Glenn Montgomery PO BOX 14927 Portland OR 97293 glenn@oseia.org

## Oregonians for Renewable Energy Policy

Mark Pete Pengilly PO BOX 10221 Portland OR 97296 mpengilly@gmail.com

#### **Stoll Berne**

David A Lokting 209 SW Oak Street, Suite 500 Portland OR 97204 dlokting@stollberne.com

### **Renewable Energy Coalition**

John Lowe 12050 SW Tremont ST Portland OR 97225-5430 jravenesanmarcos@yahoo.com

### Richardson and O'Leary

Gregory M. Adams
Peter J. Richardson
PO BOX 7218
Boise ID 83702
greg@richardsonandoleary.com
peter@richardsonandoleary.com

## **Roush Hydro Inc**

Toni Roush 366 E Water Stayton OR 97383 tmroush@wvi.com

## **Portland General Electric**

J. Richard George (C) 121 SW Salmon ST - 1WTC1301 Portland OR 97204 richard.george@pgn.com

# **Public Utility Commission Staff Department of Justice**

Stephanie S. Andrus
Business Activities Section
1162 Court ST NE
Salem OR 97301-4096
stephanie.andrus@state.or.us

Dated in Portland, Oregon, this 1<sup>st</sup> day of February, 2013.

## /s/ Richard G. Lorenz

Richard G. Lorenz, OSB No. 003086 Cable Huston Benedict Haagensen & Lloyd LLP 1001 SW Fifth Avenue, Suite 2000 Portland, OR 97204-1136 (503) 224-3092 (Telephone) (503) 224-3176 (Fax) rlorenz@cablehuston.com

Of Attorneys for the Threemile Canyon Wind I, LLC