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June 15, 2012

**VIA ELECTRONIC FILING AND PERSONAL DELIVERY**

Public Utility Commission of Oregon  
550 Capitol Street, NE, Suite 215  
Post Office Box 2148  
Salem, Oregon 97308-2148

Attention: Filing Center

Re: UG 221 – Reply Testimony  
Application of NW Natural for a General Rate Revision

Enclosed please find an original and five (5) copies of Reply Testimony and supporting Exhibits of Northwest Natural Gas Company, dba NW Natural (“NW Natural” or “Company”).

Please call me if you have questions.

Sincerely,

NW NATURAL

*/s/ Mark R. Thompson*

Mark R. Thompson  
Manager, Rates & Regulatory Affairs

enclosures



## CERTIFICATE OF SERVICE

I hereby certify that I served the foregoing REPLY TESTIMONY AND SUPPORTING EXHIBITS OF NW NATURAL in docket UG 221, upon each party listed in the Service List by electronic mail and, where paper service is not waived, by U.S. mail, postage prepaid.

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DATED at Portland, Oregon, this 15th day of June, 2012

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UG 221  
REPLY TESTIMONY OF NW NATURAL

Table of Contents

	<u>Section</u>
<b>POLICY</b>	
<i>Reply Testimony of David Anderson</i> .....	1800
<b>DECOUPLING / WARM AND REVENUE REQUIREMENT ADJUSTMENTS</b>	
<i>Reply Testimony of Natasha Siores</i> .....	1900
<i>Exhibits</i> .....	1901-1905
<b>COST OF CAPITAL AND PENSIONS</b>	
<i>Reply Testimony of Stephen P. Feltz</i> .....	2000
<i>Exhibits</i> .....	2001-2008
<b>RATE OF RETURN ON EQUITY</b>	
<i>Reply Testimony of Samuel C. Hadaway</i> .....	2100
<i>Exhibits</i> .....	2101-2107
<b>MID-WILLAMETTE VALLEY FEEDER / SYSTEM INTEGRITY PROGRAM</b>	
<i>Reply Testimony of Grant Yoshihara</i> .....	2200
<i>Exhibits</i> .....	2201-2209
<b>PAYROLL EXPENSES</b>	
<i>Reply Testimony of John Sohl</i> .....	2300
<i>Exhibits</i> .....	2301-2305
<b>FULL-TIME EMPLOYEES</b>	
<i>Reply Testimony of Lea Anne Doolittle</i> .....	2400
<i>Exhibit</i> .....	2401
<b>LONG-RUN INCREMENTAL COST STUDY AND RATE DESIGN</b>	
<i>Reply Testimony of Russell A. Feingold</i> .....	2500
<i>Exhibits</i> .....	2501-2503

**SITE REMEDIATION COST RECOVERY  
MECHANISM**

*Reply Testimony of C. Alex Miller*..... 2600  
*Exhibits* ..... 2601-2602

**INTERSTATE STORAGE AND OPTIMIZATION**

*Reply Testimony of Keith White*..... 2700  
*Exhibits* ..... 2701-2703

**CUSTOMER SERVICE AND TARIFFS**

*Reply Testimony of Onita R. King*..... 2800  
*Exhibits* ..... 2801-2803

BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Reply Testimony of David Anderson**

**POLICY  
EXHIBIT 1800**

June 15, 2012

**EXHIBIT 1800 – REPLY TESTIMONY – POLICY**

**Table of Contents**

I.	Introduction and Summary .....	1
II.	Response to the Testimony of Judy Johnson .....	3
III.	Positions of the Parties .....	6
IV.	Potential Impact of the Parties Proposals.....	8
V.	Requested ROE .....	14
VI.	Summary of Company’s Reply Testimony.....	16

1 **I. INTRODUCTION AND SUMMARY**

2 **Q. Are you the same David Anderson who filed direct testimony in this proceeding on**  
3 **behalf of Northwest Natural Gas Company (“NW Natural” or the “Company”)?**

4 A. Yes, as Exhibit NWN/200.

5 **Q. What is the purpose of your reply testimony?**

6 A. In this testimony I will:

- 7 • Update the Company’s request for a rate increase in this case,
- 8 • Respond to the testimony of Commission Staff witness Judy Johnson,
- 9 • Summarize the positions presented by the parties in their opening testimony (the  
10 parties that filed opening testimony include Commission Staff (“Staff”), Citizens’  
11 Utility Board (CUB), Northwest Industrial Gas Users (NWIGU), a witness  
12 sponsored jointly by NWIGU-CUB, and the NW Energy Coalition (the “Coalition”),
- 13 • Discuss the financial and risk implications to the Company of the parties’  
14 positions,
- 15 • Revise the Company’s requested return on equity (ROE), and
- 16 • Introduce the Company’s reply witnesses.

17 **Q. Has the Company’s request changed since it filed its direct case?**

18 A. Yes. The Company is now requesting an increase of \$35.9 million to base rates. This  
19 represents a \$20.9 million increase to current rate levels, including decoupling amounts,  
20 because approximately \$15 million is currently and, for the last three years has been  
21 collected through the decoupling deferral.

22 **Q. Please explain how the decoupling deferral of \$15 million relates to the request in**  
23 **this case.**

1 – REPLY TESTIMONY OF DAVID ANDERSON

1 A. Present base rates being charged to customers today are set too low to recover the  
2 Company's pre-rate case revenue requirement. Present base rates are set too low  
3 because they are based on a use-per-customer level that is higher than customers'  
4 actual use per customer. The decoupling mechanism adjusts for this deficiency, and  
5 amounts are deferred to bring revenues up to the level that makes up for the lower use-  
6 per-customer actually experienced. This amount has been about \$15 million per year for  
7 the last few years. That is, present base rates are too low by about \$15 million, but  
8 because of the decoupling mechanism, customers are already paying this \$15 million in  
9 their current bills, but not through base rates.

10 The requested revenue requirement increase of \$35.9 million is measured from  
11 present base rate levels, and therefore does not include the \$15 million customers are  
12 currently paying through the decoupling mechanism.

13 **Q. What are the implications for this case of the \$15 million decoupling deferral?**

14 A. From a customer perspective, a \$15 million revenue requirement increase will result in  
15 no change to what customers are paying over current rate levels. From the Company's  
16 perspective, any revenue requirement increase less than \$15 million results in a  
17 reduction in revenues and cash flows.

18 **Q. What is the percentage increase resulting from the Company's updated request?**

19 A. Measured from present base rate levels, the \$35.9 million increase is 5.1%. Measured  
20 from current rate levels including decoupling, the \$20.9 million increase is a 3.0%  
21 increase.

22 **Q. Why has the Company reduced its request?**

## 2 – REPLY TESTIMONY OF DAVID ANDERSON

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1 A. The decrease results from two factors. First, the Company and parties to the case have  
2 resolved several issues raised by the parties through a Partial Stipulation. Second, the  
3 Company has updated its requested ROE and cost of debt, and eliminated a double-  
4 counting of deferred taxes related to the Company's pension proposal. These changes  
5 are discussed in the reply testimony of Natasha Siores, Exhibit NWN/1900. The  
6 Company has also updated its payroll expense, and other related expenses, to reflect a  
7 lower number of full-time employees than reflected in its direct case filing. This change is  
8 discussed in the reply testimonies of John Sohl, Exhibit NWN/2300, and Lea Anne  
9 Doolittle, Exhibit NWN/2400.

10 **II. RESPONSE TO THE TESTIMONY OF JUDY JOHNSON**

11 **Q. What issues does Staff witness Judy Johnson discuss in her opening testimony?**<sup>1</sup>

12 A. Ms. Johnson provides a general overview of the Company and the Staff filings, and also  
13 discusses environmental cost recovery.

14 **Q. What portions of Ms. Johnson's testimony do you address?**

15 A. I will address her discussion of NW Natural's financial condition and the timing of the  
16 Company's general rate case filing.

17 **Q. Was Ms. Johnson's discussion of the reasons for NW Natural's filing, and the  
18 drivers of its requested rate increase, accurate?**

19 A. Generally yes. Ms. Johnson summarizes the reasons the Company is requesting an  
20 increase to rates. She also asserts that the main driver of the filing was the expiration of  
21 the Company's Weather Adjusted Rate Mechanism (WARM) and decoupling

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1 Staff/200.

1 mechanism. Both of these factors suggested the need for the Company to file a general  
2 rate case.

3 **Q. Is Ms. Johnson's statement that the Company has demonstrated strong financials**  
4 **and earnings since its last general rate case correct?**

5 A. Generally, yes. Since its last general rate case, the Company has experienced some  
6 years demonstrating strong financials and earnings and some years less so. That said, I  
7 have four concerns with Ms. Johnson's discussion on this topic. First, she uses a table  
8 comparing Allowed ROE with Earned ROE to support her statements. Staff's Earned  
9 ROE data includes Weighted Average Cost of Gas (WACOG) gains and losses in some  
10 years. WACOG gains and losses are not predictable, not repeatable and are driven by  
11 issues beyond the Company's control. As a result, inclusion of these amounts distorts  
12 the underlying financial results of the Company. Also, because this case deals only with  
13 base rates, the relevant comparison of allowed and earned ROEs should be calculated  
14 without WACOG savings or losses.

15 Second, Ms. Johnson's use of percentages masks the actual dollar amount of the  
16 underlying earnings differences. I have added to Ms. Johnson's table the actual  
17 earnings values, taken from my original testimony, which demonstrates that these  
18 amounts are smaller than Staff or the Commission may expect, reflecting the relatively  
19 small size of NW Natural.

20 ///

21 ///

22 ///

#### 4 – REPLY TESTIMONY OF DAVID ANDERSON

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1

	Staff/200 Table ROE <sup>1</sup>	Excluding WACOG Sharing ROE as filed <sup>2</sup>	Operating Income exceeding 10.2% (\$000's)
<b>2003</b>	8.91%	8.06%	\$0
<b>2004</b>	9.82%	9.49%	\$0
<b>2005</b>	10.02%	9.77%	\$0
<b>2006</b>	10.26%	10.31%	\$567
<b>2007</b>	10.15%	10.17%	\$0
<b>2008</b>	9.59%	10.91%	\$3,790
<b>2009</b>	11.22%	9.36%	\$0
<b>2010</b>	11.10%	10.95%	\$3,490

1 Staff's ROEs reflect Staff's proposed pro-forma adjustments after original filing

2 Staff's ROEs prior to 2008 exclude WACOG sharing; it is included for 2008 and thereafter

2  
3  
4  
5

6 Third, Ms. Johnson's opening testimony implies that the Company has been able  
7 to earn its allowed ROE because of the protections afforded by ratemaking mechanisms.  
8 Of course, supportive regulation has been important to the Company's financial stability.  
9 However, Ms. Johnson unfairly omits any mention of the management actions that were  
10 also required to maintain NW Natural's financial health. In particular, as discussed in my  
11 direct testimony, over the past several years, the Company has focused intensely on  
12 limiting costs, and as a part of the effort, has implemented significant personnel  
13 reductions. In addition, NW Natural has actively taken advantage of the Company's  
14 credit rating to refinance outstanding debt, which has provided substantial reductions to  
15 interest costs. But for these management actions, the Company's financial status would  
16 have been very different, and the Company could not have stayed out of a general rate  
17 case for nine years-- and indeed, could not have lived up to the terms of the Rate Case  
18 Moratorium to which the Company was committed for the last four years.

19 Lastly, while the results Ms. Johnson cites are backward-looking, Ms. Johnson  
20 seems to imply that such results will continue in the future despite the poor economic

5 – REPLY TESTIMONY OF DAVID ANDERSON

1 conditions we continue to experience. As demonstrated in the Company's direct  
2 application, and the reply testimony NW Natural is now filing, current and future costs  
3 and requirements are increasing for the Company, and these are the drivers of the rate  
4 increase requested in this case.

5 **Q. Are there aspects of this case that may make it somewhat unique for the**  
6 **Commission?**

7 A. Yes. Since its last general rate case, the Company made several difficult decisions,  
8 including reductions of FTEs, and managed its costs effectively. This resulted in some  
9 significant changes in the Company and in its O&M levels over that time period. This  
10 swing in O&M that occurred may make this case unique in certain ways, and in certain  
11 ways has the potential to hurt the Company because many of Staff's and the other  
12 parties' adjustments rely on models or averaging that can produce results that are  
13 skewed inappropriately by this past down-dip. The Company strongly believes, however,  
14 that by managing its costs, it made the right decisions, not only for itself, but for its  
15 customers as well. Indeed, if it had not managed its costs as it did, the Company's  
16 requested rate increase would be much larger than it is. In short, the Company made  
17 some hard decisions to manage its labor and other costs. It may not have been the  
18 easiest path but it was the right path.

19 **III. POSITIONS OF THE PARTIES**

20 **Q. Please summarize Staff's overall proposal from their opening testimony.**

21 A. Staff originally proposed \$54.4 million of adjustments to our proposed \$43.7 million  
22 increase, resulting in a recommended \$10.7 million decrease to present base rate  
23 revenues. Staff's proposal reflected an approximate \$25.7 million decrease to current

6 – REPLY TESTIMONY OF DAVID ANDERSON

1 revenue levels including decoupling. As a result of the proposed stipulation, Staff's  
2 remaining proposed decrease is approximately a \$4 million decrease from the  
3 Company's proposed increase, or a \$1.3 million decrease from present base rate  
4 revenues. This represents a \$16 million reduction to current revenue levels including  
5 decoupling.

6 **Q. What remaining items make up Staff's adjustments to the Company's proposed**  
7 **revenue requirement increase?**

8 A. Staff's proposals include an ROE of 9.2% (compared to the Company's original request  
9 of 10.3%); three changes to the Company's cost of debt; the disallowance of costs  
10 associated with two sections of the Mid-Willamette Valley Feeder (MWVF); rejection of  
11 the Company's proposal regarding pensions, and reductions to the Company's proposed  
12 level of FTEs and labor expenses.

13 **Q. Has Staff proposed any adjustments that do not affect the Company's requested**  
14 **increase?**

15 A. Yes. Staff also proposes that: the Company's shareholders absorb 10% of all costs  
16 related to its environmental clean-up obligations; carrying costs on environmental  
17 deferral balances be reduced to the Modified Blended Treasury Rate; the System  
18 Integrity Program be eliminated; and that dramatic changes be made to the existing  
19 Interstate Storage Service sharing percentages. Finally, Staff recommends a complete  
20 change to the Company's existing decoupling mechanism that would eliminate the  
21 Company's ability to fully recover its fixed costs.

22 **Q. Please summarize the issues raised by NWIGU-CUB.**

7 – REPLY TESTIMONY OF DAVID ANDERSON

1 A. Many of the issues raised by the NWIGU-CUB witness were settled as part of the Partial  
2 Stipulation. The disputes remaining include these parties' recommended rejection of the  
3 Company's pension cost recovery proposal; proposed reductions to the Company's  
4 proposed FTE levels and labor-related expenses; elimination of recovery of certain  
5 deferred taxes related to an Oregon state tax rate change; a change to the Operations &  
6 Maintenance (O&M) and capital cost split; and a proposal to have shareholders bear  
7 50% of the cost of environmental remediation and reducing carrying costs to the modified  
8 treasury rate.

9 **Q. Did CUB present separate opening testimony?**

10 A. Yes, CUB opposes the Company's proposed new rate design for residential customers,  
11 opposes the Company's request to raise reconnect charges, and recommends that  
12 working gas inventory be removed from rate base.

13 **Q. Similarly, did NWIGU also present separate testimony?**

14 A. Yes. NWIGU's opening testimony discusses the Company's Long Run Incremental Cost  
15 study and its rate spread proposal, and other rate design issues related to industrial  
16 customers.

17 **Q. What was presented in the opening testimony of the Coalition?**

18 A. The Coalition also proposed that the Commission reject NW Natural's proposed new rate  
19 design for residential customers and discussed the Company's existing decoupling  
20 mechanism.

21 **IV. POTENTIAL IMPACTS OF THE PARTIES' PROPOSALS**

22 **Q. What are the potential impacts of the parties' proposals.**

8 – REPLY TESTIMONY OF DAVID ANDERSON

1 A. Collectively, the parties' proposals would impose financial harm on the Company and  
2 increase its risk profile.

3 **Q. What are the financial implications of the parties' proposals?**

4 A. The parties' proposals, if adopted in whole by the Commission, would have serious  
5 immediate and ongoing negative impacts on the Company.

6 **Q. What do you mean by immediate financial impacts?**

7 A. Several of Staff's proposals, and one of Nwigu-CUB's proposals, could require  
8 immediate write-offs by the Company of potentially tens of millions of dollars of already-  
9 incurred and prudent costs. In addition, the reduced revenues and associated reduction  
10 in cash flow will significantly affect the Company's credit metrics.

11 **Q. Which proposals could require financial write-offs?**

12 A. Three of Staff's proposals could require immediate write-offs: their proposals for sharing  
13 of environmental remediation costs; for disallowing the costs associated with the MWVF;  
14 and denial of recovery of deferred tax changes resulting from the Oregon state tax rate  
15 change. Nwigu-CUB proposes an even more damaging sharing mechanism for the  
16 Company's environmental costs, which would result in a much larger write-off.

17 **Q. Please explain the potential for a write-off of already-incurred environmental costs  
18 resulting from Staff's and Nwigu-CUB's proposals.**

19 A. As of March 31, 2012, the Company has incurred \$112 million (net of insurance  
20 recoveries) dealing with environmental matters related to legacy manufactured gas  
21 plants as described in the testimony of Alex Miller in Exhibits NWN/1500 and NWN/2600.  
22 Staff proposes that the Company's shareholders bear 10% of all environmental  
23 remediation costs associated with the manufactured gas plants—including those already

9 – REPLY TESTIMONY OF DAVID ANDERSON

1 incurred. As such, under Staff's proposal, the Company would be required to expense or  
2 write-off, immediately following a decision in this case, 10% of amounts already incurred-  
3 -about \$11 million. Under the NWIGU-CUB proposal, which would deny recovery of 50%  
4 of these expenditures, the immediate write-off could be as high as \$56 million.

5 **Q. Is there any uncertainty around these write-offs?**

6 A. There is no uncertainty as to the need for a write-off if the Commission adopts either the  
7 Staff or NWIGU-CUB proposal. The amount may vary depending on factors such as  
8 expected insurance recoveries and the amount of additional spending between now and  
9 the decision.

10 **Q. Is a write-off like this unusual?**

11 A. Yes, because as Mr. Miller demonstrates, the Company would be writing off costs that all  
12 parties seem to agree have been prudently incurred. In addition, each future year would  
13 include a level of write off for amounts not recovered.

14 **Q. What other areas may require immediate financial write-offs?**

15 A. Staff claims that two segments of the Company's MWVF project are imprudent and  
16 should be excluded from rate base. In Exhibit NWN/2200, Grant Yoshihara explains why  
17 this project is required for continued safe and reliable service in the central part of the  
18 Company's service territory. If the Commission adopts Staff's proposal, the  
19 approximately \$4.9 million spent on the project through April of this year, and any  
20 additional expenditures required to complete construction, will be expensed.

21 **Q. What is the last proposal that could require a write-off?**

22 A. Staff has proposed that the Commission deny the Company's recovery of costs  
23 associated with a change to its deferred tax balance resulting from a change in Oregon's

10 – REPLY TESTIMONY OF DAVID ANDERSON

1 state tax rate. The basis for its recommendation is Staff's belief that recovery of these  
2 costs would constitute retroactive ratemaking. Natasha Siores explains in her reply  
3 testimony (Exhibit NWN/1900) that Staff's argument is incorrect. At any rate,  
4 Commission adoption of Staff's proposal could require a write-off of about \$2.7 million.

5 **Q. How would the financial write-offs of incurred costs, or in the case of the state tax**  
6 **rate change issue, deferred taxes, affect the Company?**

7 A. Such write-offs are a charge to earnings in the year taken. In addition, these are, for the  
8 most part, cash expenditures that the Company has already incurred that will never be  
9 recovered. Staff's proposals could result in a total pre-tax write-off of \$18.6 million, or  
10 about 23% of proposed test year utility Net Operating Revenues. The NWIGU-CUB  
11 environmental sharing proposal increase the write-off to \$68.6 million, or 84% of Net  
12 Operating Revenues. Total Company net income for its most recent fiscal year ended  
13 December 31, 2011 was approximately \$64 million. Assuming an effective tax rate of  
14 approximately 40%, these write-offs would represent over 60 percent of these earnings.  
15 More importantly, the message sent by such disallowances to the financial community  
16 and the rating agencies may be even more harmful, as I will explain in my discussion of  
17 risk below.

18 **Q. What would be the ongoing financial impacts of the parties' proposals?**

19 A. Staff proposes a significant reduction to NW Natural's revenues in their case, \$16 million  
20 from current rate levels including decoupling recoveries. NWIGU-CUB's additional  
21 proposals would result in a much larger reduction to revenues. Given the increased  
22 costs the Company is facing, if such a revenue reduction is ultimately approved by the  
23 Commission, the result will be a weaker Company, almost certainly with lower credit

1 ratings, higher borrowing costs, less access to capital markets, less liquidity, higher  
2 working capital requirements, and a more difficult time responding to the challenges of  
3 the current environment.

4 **Q. Why would the adoption of the parties' proposed revenue requirement reductions**  
5 **result in a weaker company?**

6 A. For two reasons. First, many of the "typical" ratemaking adjustments remove from rates  
7 costs that cannot be avoided by a utility like NW Natural. For instance, Commission  
8 precedent disallows significant portions of employee incentive pay and other labor costs  
9 that are required to match market compensation—yet no one would argue that NW  
10 Natural could effectively run the Company without offering compensation at the market  
11 level. The same is true for many costs that cannot be avoided by the Company. It is true  
12 that all utilities must manage around these routine disallowances. However, it is also  
13 true that the exclusion of these costs from rates has a larger impact on a stand-alone  
14 local distribution company, such as NW Natural, than a subsidiary of a larger company,  
15 where some costs may be shared. Additionally, such adjustments have a larger impact  
16 on a gas LDC than on even a stand-alone electric utility, which has a generation function,  
17 over which to spread costs that do not exist for a gas LDC. For example, in 2011 NW  
18 Natural's labor percentage of total O&M was more than double that of PGE, and three  
19 times that of PacifiCorp.

20 Second Staff has proposed a dramatic reduction in allowed ROE—9.2%  
21 proposed by Staff compared to 10.2% currently authorized. Adoption of this proposal  
22 would set NW Natural's allowed ROE well below the average of recent cases in Oregon.  
23 By itself, this change would put stress on the Company's credit ratings from both a



1 quantitative perspective by reducing credit ratios, and from the message it will send that  
2 a financially weaker utility is not as big of a concern in the Commission's balancing of  
3 interests.

4 **Q. In addition to the revenue requirement impacts, what are the implications of**  
5 **parties' proposals for the risks faced by NW Natural?**

6 A. While a significant revenue decrease, if adopted, would itself significantly add to the  
7 Company's risk, several proposals that do not impact the revenue requirement also  
8 would significantly increase the Company's risk profile. These include the sharing  
9 proposals and the near-elimination of carrying costs on environmental expenditures, a  
10 Staff decoupling proposal that does not reflect full cost recovery, elimination of the  
11 System Integrity Program (SIP) ratemaking mechanism, and changes to the Interstate  
12 Storage Service customer sharing percentages. In addition, the parties' proposals to  
13 remove pension cost recovery would lock in under-recovery of expenses for the long-  
14 term, and would also be viewed as increasing the Company's risk profile.

15 **Q. What is the relevance of the Company's risk profile?**

16 A. A company's risk profile is one of the major factors determining a company's bond rating.  
17 Even with the same level of credit statistics, such as interest coverage or debt ratios, two  
18 companies could have different credit ratings based on their risk profile. For a utility, the  
19 major factor in determining the risk profile is the regulatory environment in which it  
20 operates, and in particular whether the regulatory environment allows for the recovery of  
21 prudently incurred expenditures. NW Natural's risk profile and the environment in which  
22 we operate helps support its credit ratings even though its credit metrics are at the  
23 bottom end and in some cases below levels required for its rating. Adoption of many of

1 the parties' proposals, such as imposing penalties on prudently incurred environmental  
2 costs--eliminating the Company's well-regarded SIP safety program, weakening its  
3 decoupling mechanism, and not addressing pension costs-- will be viewed as imposing  
4 heightened regulatory uncertainty. This increased uncertainty translates directly into  
5 increased risk—actually and as viewed by the financial markets and rating agencies.

6 **Q. What is the overall potential impact of the parties' proposals?**

7 A. The parties' proposals, if adopted by the Commission, will lead to immediate and ongoing  
8 negative financial consequences for the Company, requiring immediate write-offs to this  
9 year's earnings and write-offs to future earnings, lower current and future cash flow,  
10 weaker credit ratings, more expensive borrowing, less access to capital markets, lower  
11 liquidity and elevated working capital requirements and lesser ability to weather future  
12 financial challenges. Further, these likely higher future costs that would attend these  
13 risks are not reflected in the case, or in Staff's proposed ROE or borrowing costs.

14 **V. REQUESTED ROE**

15 **Q. Is the Company revising its requested return on common equity?**

16 A. Yes, the Company is reducing its request from 10.3% to 10.2%.

17 **Q. Why is the Company decreasing its request?**

18 A. The Company revised its ROE recommendation in response to Dr. Hadaway's reply  
19 testimony and updated ROE analysis. Dr. Hadaway's original DCF models produced a  
20 range of 9.6% to 10.3% percent. The Company requested an ROE at the high-end of Dr.  
21 Hadaway's range, 10.3%, based upon business risks specific to NW Natural, which I  
22 outlined in my direct testimony. The Company's recommendation also considered Dr.

1 Hadaway's direct testimony that current market conditions undermine the usefulness and  
2 accuracy of traditional ROE estimation models.

3 In Dr. Hadaway's updated analysis, the DCF range narrowed to 9.6 percent to  
4 10.0 percent. In sponsoring this update, Dr. Hadaway testified that current market  
5 conditions also undermine the traditional assumption that the best cost of equity estimate  
6 for the rate effective period can be found in the most recent data. Considering this  
7 testimony, the Company decided to recommend a 10.2% ROE, a number which  
8 acknowledges the results of Dr. Hadaway's updated analysis, but ultimately gives his  
9 original analysis more weight. In my opinion, Dr. Hadaway's original analysis more  
10 accurately estimates NW Natural's cost of equity in the rate effective period.

11 **Q. Please comment on Staff's ROE recommendation of 9.2%.**

12 A. Staff's recommendation, if adopted, would set one of the lowest ROE levels in the nation,  
13 reducing NW Natural's current allowed ROE by 100 basis points. Every 10 basis points  
14 equates to approximately \$840,000 of revenue requirement and associated cash flow.  
15 Staff's proposed ROE would severely reduce revenues, cash flow and would negatively  
16 affect the Company's credit metrics.

17 In the past when traditional ROE models produced high estimates, this  
18 Commission moderated those results. Now when traditional ROE models are producing  
19 low estimates, consistency and fairness require that same moderated approach. The  
20 Commission should set NW Natural's ROE at a level that captures the risks and volatility  
21 present in current market conditions, accurately estimates the Company's cost of equity  
22 over the longer-term rate effective period, accounts for NW Natural's specific business  
23 risks, and produces sustainable financial metrics, All of these factors weigh in favor of

15 – REPLY TESTIMONY OF DAVID ANDERSON

1 NW Natural's ROE recommendation of 10.2% and against Staff's much lower ROE  
2 recommendation.

3 **Q. How do the parties' revenue requirement adjustments impact your requested**  
4 **ROE?**

5 A. My recommendation for a 10.2 ROE assumes that the Commission will not adopt the  
6 adjustments that would be most damaging to the Company's financial well-being.  
7 However, if the Commission were to adopt such positions—for example, if the  
8 Commission were to adopt one of the parties proposals that the Company share  
9 environmental remediation costs with customers—then the Commission should grant the  
10 Company a higher ROE to account for the increased risk to which the Company would  
11 be subjected.

12 **VI. SUMMARY OF COMPANY'S REPLY TESTIMONY**

13 **Q. Please describe the reply testimony the Company is filing.**

14 A. Exhibit NWN/1800 is my policy testimony.

- 15 • In **NWN/1900**, Natasha Siores explains that Staff's proposed revisions to the decoupling  
16 mechanism are inappropriate because they would not provide for full fixed cost recovery.  
17 She also explains that the Company continues to support its changes to WARM. Finally,  
18 she responds to Staff's and CUB's proposal to remove working gas inventory from rate  
19 base and Staff's and NWIGU-CUB's adjustment based on the change in the Oregon  
20 state income tax.
- 21 • In **NWN/2000**, Stephen Feltz updates the Company's cost of debt and explains why the  
22 costs of the interest rate hedge recommended for disallowance by Staff are prudent. He  
23 also explains why Staff and NWIGU-CUB's proposal to maintain the current ratemaking

- 1 method for pensions results in an under-recovery of pension costs, and he provides  
2 additional options to fix the problem.
- 3 • In **NWN/2100**, Dr. Hadaway responds to Staff's ROE recommendation and updates his  
4 ROE analysis.
  - 5 • In **NWN/2200**, Grant Yoshihara describes why the Mid-Willamette Valley Feeder is  
6 necessary for reliability and is prudent and explains why Staff's proposal to eliminate the  
7 SIP is unreasonable.
  - 8 • In **NWN/ 2300**, John Sohl explains why Staff's and NWIGU-CUB's adjustments to payroll  
9 expenses are unreasonable and demonstrates that there is no need for a change in the  
10 capitalization ratio as proposed by NWIGU-CUB.
  - 11 • In **NWN/2400**, Lea Anne Doolittle demonstrates the reasonableness of the Company's  
12 proposed FTE level. I want to emphasize that the Company has and continues to  
13 manage its costs, doing the right thing from a management and customer perspective,  
14 and is including the proposed FTE level that is appropriate for providing safe and reliable  
15 service.
  - 16 • In **NWN/2500**, Russell Feingold responds to the criticism of the Company's LRIC study  
17 and its rate design proposals.
  - 18 • In **NWN/2600**, C. Alex Miller responds to the parties' proposals for sharing and penalties  
19 regarding the Company's environmental obligations, and why it is not appropriate to  
20 reflect the Modified Blended Treasury Rate instead of the overall cost of capital on  
21 deferred balances not yet set for recovery.
  - 22 • In **NWN/2700**, Keith White discusses Staff's proposals regarding its Mist operations and  
23 the sharing of Interstate Storage Service revenues.

17 – REPLY TESTIMONY OF DAVID ANDERSON

1 • In **NWN/2800**, Onita King discusses Staff's proposal to approve the Company's service  
2 window proposal contingent upon a service quality measure and discusses the parties'  
3 responses to the Company's tariff changes.

4 **Q. Does this conclude your testimony?**

5 A. Yes.

18 – REPLY TESTIMONY OF DAVID ANDERSON

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BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Reply Testimony of Natasha Siores**

**DECOUPLING/WARM  
and  
REVENUE REQUIREMENT ADJUSTMENTS  
EXHIBIT 1900**

June 15, 2012

**EXHIBIT 1900 – REPLY TESTIMONY –DECOUPLING/WARM and REVENUE  
REQUIREMENT ADJUSTMENTS**

**Table of Contents**

I.	Introduction and Summary .....	1
II.	Decoupling .....	2
III.	WARM.....	15
IV.	Working Gas Inventory Included in Rate Base.....	16
V.	Amortization of Deferred Tax Balances Related to a Change in the State Income Tax Rate .....	23
VI.	Updated revenue requirement exhibit to reflect correction of an error and changes in proposal.....	31



1 **I. INTRODUCTION AND SUMMARY**

2 **Q. Are you the same Natasha Siores who filed direct testimony on behalf of**  
3 **Northwest Natural Gas Company (“NW Natural” or “the Company”) in this docket?**

4 A. Yes. My Exhibits NWN/300-312 and NWN/1200 support the Company’s requested  
5 revenue requirement and rate adjustment mechanism revisions.

6 **Q. What is the purpose of your reply testimony?**

7 A. The purpose of my testimony is to respond to opening testimony of Commission Staff  
8 (“Staff”), the Citizens’ Utility Board of Oregon (CUB) and the NW Energy Coalition  
9 (“Coalition”) on the Company’s decoupling mechanism; respond to Staff’s opening  
10 testimony on the Company’s proposed changes to its Weather Adjusted Rate  
11 Mechanism (WARM); respond to Staff’s and CUB’s proposal to exclude working gas  
12 inventory from rate base; and respond to the adjustment to miscellaneous revenues  
13 related to deferred tax balances proposed by Staff and jointly by CUB and the Northwest  
14 Industrial Gas Users (NWIGU).

15 **Q. Please summarize your reply testimony.**

16 A. In my testimony, I:

- 17 • Demonstrate that Staff’s proposed changes to the Company’s decoupling  
18 mechanism would prevent the Company from recovering its full fixed costs for  
19 new customers;
- 20 • Explain that the Company continues to support its proposed changes to WARM;
- 21 • Explain why Staff’s and CUB’s proposal to exclude working gas inventory from  
22 rate base is contrary to Commission precedent for all local distribution companies  
23 (LDC) in Oregon and inconsistent with standard ratemaking principles; and

1 – REPLY TESTIMONY OF NATASHA SIORES



1 cumulative values of new meters in new service locations (“new customers/new  
2 services”) when calculating the decoupling deferral. Staff also proposes a number of  
3 other minor changes to the mechanism.

4 **Q. Staff provides over 50 pages of discussion on the decoupling mechanism and  
5 potential changes. Bottom line, what is the impact of Staff’s proposed changes?**

6 A. The bottom line is that Staff’s proposal would ensure that the Company recovers less  
7 than its full fixed costs associated with new customers. This is because the New Service  
8 Rate proposed by Staff is calculated by taking the proposed annual customer-related  
9 long-run incremental cost **excluding** the cost of mains.

10 **Q. Please explain Staff’s proposal to change the decoupling benchmark.**

11 A. Staff proposes to replace the existing use-per-customer benchmark in the current  
12 mechanism with a total volumes benchmark based on the volumes adopted in this  
13 proceeding. Each month, actual volumes (weather normalized) and benchmark volumes  
14 will be compared, with the variance resulting in a charge or credit deferred to customers.

15 **Q. Please briefly describe the New Service Rate.**

16 A. The New Service Rate is a monthly rate per cumulative new meters/new service  
17 locations that represents the cost to the Company of adding a new customer. The  
18 product of the New Service Rate times the number of new meters/new service locations  
19 is applied to the charge or credit resulting from comparing actual volumes with  
20 benchmark volumes to reflect the cost of new customers in the deferred amount.  
21 Importantly, this New Service Rate represents LRIC excluding mains and the monthly  
22 customer charge.

### 3 – REPLY TESTIMONY OF NATASHA SIORES

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1 **Q. Why does Staff exclude mains cost from the New Service Rate?**

2 A. Staff did not explicitly explain why mains cost was excluded from the New Service Rate.  
3 It can, however, reasonably be concluded that Staff presumes that most new customers  
4 should be assumed to be already connected to a main—"on main"—and that therefore  
5 they do not cause mains cost.<sup>1</sup> For this reason, Staff may have concluded that mains  
6 cost should not be included as an incremental fixed cost that is incurred when a new  
7 customer is added.

8 **Q. Is it appropriate to exclude mains cost from the LRIC for new customers?**

9 A. No. The mains cost included in the LRIC represent an average of main footage that  
10 includes conversion and new construction services. Thus, the mains cost in the LRIC  
11 already accounts for the fact that added customers may or may not have additional  
12 mains cost associated with them. Some new customers will cause the Company to  
13 install, for example, 150 feet of main, and some will not cause the Company to install any  
14 main. The LRIC mains cost reflects this fact.

15 In addition, as reiterated in the reply testimony of Russell Feingold (Exhibit  
16 NWN/2500), LRIC is caused by customers and not volumes; therefore, the full LRIC is  
17 the appropriate measure of the incremental fixed cost associated with an additional  
18 customer.

19 **Q. Has the current decoupling mechanism allowed the Company the opportunity to  
20 recover full fixed costs associated with serving customers?**

21 A. Yes. The current decoupling mechanism was originally approved in 2002 to allow the  
22 Company to recover only 90% of the margin difference arising when actual use per

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1 Exhibit Staff/1300 at Storm/45

1 customer varied from the baseline, meaning that the Company recovered only 90% of  
2 the fixed costs associated with adding new customers. The mechanism was revised in  
3 2005 to allow the Company to defer and amortize 100% of the margin difference.<sup>2</sup>  
4 Therefore, since the time of its revision, the mechanism has allowed the Company the  
5 opportunity to recover its full fixed costs associated with serving customers, regardless of  
6 customer usage. If the intention is to deprive the Company of the opportunity to recover  
7 its full fixed costs, Staff should be clear about its goal.

8 **Q. Can you demonstrate how Staff's proposal prevents the Company from recovering**  
9 **its fixed costs?**

10 A. Yes. My Exhibit NWN/1901 shows how the current mechanism and Staff's proposed  
11 mechanism would operate given the simplified example where the Company's deferral  
12 baseline is based on one customer using 700 therms in the Test Year and one customer  
13 also using 700 therms is added in the following year. Under an appropriately-operating  
14 decoupling mechanism, this situation should result in the Company deferring nothing.  
15 This is because the per-customer volumes did not change, so the Company would have  
16 no reason to charge or credit customers.

17 Under the current mechanism, this is in fact the outcome. As lines 10 through 18  
18 of Exhibit NWN/1901 shows, no changes in usage on a per-customer basis results in no  
19 charge or credit to customers.

20 Under Staff's proposal, however, even if per-customer volumes do not change,  
21 the Company will provide a credit to customers.

22

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*2 Re. NW Natural Investigation Regarding Possible Continuation of Distribution Margin Normalization Tariff, Docket UG 163, Order No. 05-934 at 2 (Aug. 25, 2005) (approving an all-party stipulation).*

## 5 – REPLY TESTIMONY OF NATASHA SIORES

1 **Q. Please explain.**

2 A. The operation of Staff's mechanism is shown on lines 21 through 33 of Exhibit  
3 NWN/1901. Line 26 shows Step 1 of Staff's mechanism, which compares actual total  
4 volumes with baseline total volumes. Because the Company's total volumes are higher  
5 due to adding one new customer, Step 1 results in a credit to customers.

6 Step 2 of Staff's mechanism is intended to compensate the Company for the cost  
7 of adding the new customer by applying the New Service Rate. As can be seen on Line  
8 33, the line showing the total deferral amount after Steps 1 and 2 are added, Staff's  
9 mechanism would result in the Company providing a net credit to customers. This is  
10 because the New Service Rate is too low to reflect the fixed costs associated with adding  
11 the new customer.

12 **Q. Besides the under-recovery of fixed costs, what other concerns do you have about**  
13 **moving from a use-per-customer benchmark to a total volumes benchmark?**

14 A. The adoption of the proposed total volumes benchmark would introduce additional  
15 contention over the load forecast in future general rate cases. Currently, the Company  
16 estimates test year sales load by developing a use per customer and applying that to a  
17 customer forecast to derive total load. With the use of a forecasted test year, additional  
18 complexities arise if the customer counts at the beginning of the rate effective period vary  
19 significantly from the forecast, as total volumes will be the benchmark, and right from day  
20 one of the effective period there will be a "baked-in" difference of volumes. Under the  
21 current mechanism, the scrutiny remains on use per customer, and any variances in  
22 customer forecast in the Test Period have no impact on the decoupling deferral.

6 – REPLY TESTIMONY OF NATASHA SIORES

1 **Q. Do you agree with Staff’s assertion that its proposed changes are necessary to**  
2 **remove the Company’s “throughput” incentive—or, an incentive for the Company**  
3 **to sell its customers a greater volume of gas?**

4 A. No. No such incentive exists under the existing mechanism. It is the underlying premise  
5 of the current mechanism that the Company should recover no more and no less than  
6 the margin associated with the use per customer assumed when rates were designed in  
7 the last general rate case. If actual weather normalized volumes exceed baseline  
8 volumes, customers receive a credit for the excess sales volumes. The Company does  
9 not profit from excess use per customer.

10 **Q. Staff asserts that an incentive to add customers irrespective of the expected**  
11 **economic viability exists under the existing decoupling mechanism. Do you**  
12 **agree?**

13 A. No. Under the terms of the decoupling stipulation, we are prohibited from altering our  
14 policies regarding new customers because of the decoupling mechanism. All new  
15 customers must pass an economic viability test and may require a construction  
16 contribution to pass the test. Decoupling helps ensure that fixed costs associated with  
17 any customer are recovered, regardless of their usage. Recovering the fixed costs  
18 associated with serving customers is not an incentive; it is a necessary element of just  
19 and reasonable rates.

20 **Q. Staff provides Exhibit Staff/1303, which shows the operation of the current**  
21 **mechanism and the proposed mechanism under four scenarios. Do you have any**  
22 **comments on this exhibit?**

7 – REPLY TESTIMONY OF NATASHA SIORES

1 A. Exhibit Staff/1303 confirms that Staff's changes would result in the Company recovering  
2 less of its fixed costs than it would under the existing mechanism. In three of the  
3 scenarios (scenarios A, B, and D), where Staff assumed no growth or some growth in  
4 customers, the Company would experience a reduced decoupling deferral when  
5 compared to the current mechanism. In a situation of average growth, the Company  
6 would recover 23.8% less in fixed costs than under the current mechanism, in a situation  
7 of no growth, the Company would recover 6.7% less, and in a situation of slight growth,  
8 the Company would recover 14.4% less in scenarios A, B and D, respectively.  
9 Interestingly, in scenario C which assumed net declines in customer counts, the  
10 Company would recover 44.9% more. This is interesting because in that scenario, under  
11 Staff's proposed mechanism, the Company would be recovering costs for customers that  
12 it did not serve.

13 In short, the exhibit illustrates that Staff's proposed mechanism would always  
14 under-recover the Company's fixed costs unless customer counts decline, which  
15 historically has not been the case.

16 **Q. Exhibit Staff/1300, Storm/39, provides eight objectives for the proposed changes  
17 to the decoupling mechanism. Please respond to each.**

18 A. **Staff objective 1:** *"Remove throughput incentive".*

19 **Response:** This is achieved under the existing mechanism, as no such incentive exists.  
20 If actual weather-normalized volumes exceed baseline volumes, customers receive a  
21 credit for the excess sales volumes.

22 **Staff objective 2:** *"Reduce dollar impact on rate payers under expected future  
23 conditions as compared with the current mechanism"*

8 – REPLY TESTIMONY OF NATASHA SIORES



1       **Response:** Customers would pay less because Staff’s proposal intends for the  
2       Company to recover less than full LRIC. The record in the decoupling docket shows that  
3       full cost recovery is the appropriate outcome of the decoupling mechanism. Staff’s  
4       proposal amounts to no more than a suggestion that the Company should revert back to  
5       some sharing level.

6       **Staff objective 3: “Stabilize margin revenues”**

7       **Response:** Generally, margin revenue per customer, which covers the fixed costs  
8       associated with that customer, are stable under the existing mechanism.

9       **Staff objective 4:** “Allow for recovery of fixed costs independent of actual levels of  
10      weather-normalized volumes”

11      **Response:** This is achieved under the existing mechanism. Staff’s proposal allows for  
12      recovery of less than full fixed costs.

13      **Staff objective 5:** “Make the mechanism and related calculations more transparent”

14      **Response:** The minor modifications proposed in the Company’s direct testimony (Exhibit  
15      NWN/1200) will also provide for more transparent calculations. And the existing  
16      mechanism with or without Company-proposed modifications will be more simple than  
17      Staff’s proposed changes. Further, making a fundamental modification to a mechanism  
18      that has been in place and monitored since 2002 is not likely to lead to greater  
19      transparency for Staff, the Company, or customers.

20      **Staff objective 6:** “Make it less difficult for Staff and Parties to review filings”

21      **Response:** The decoupling calculation is submitted to Staff for review **six times a year:**  
22      quarterly as part of the deferred accounting report, annually when the Company requests  
23      reauthorization of the decoupling deferral and annually again when the Company

1 includes the decoupling deferral in rates during the PGA. The decoupling calculation has  
2 changed very little since implementation in 2002. Over the years, Staff and Parties have  
3 not indicated any difficulty in reviewing decoupling calculations, and the Company does  
4 not believe there is any difficulty in Staff's ability to review the mechanism that is inherent  
5 in the way the current mechanism operates, or that would be assisted by the changes  
6 proposed by Staff.

7 **Staff objective 7:** "Remove incentive to add customers irrespective of the expected  
8 economic viability"

9 **Response:** This is achieved under the existing mechanism. As mentioned above, under  
10 terms of the decoupling stipulation, the Company is prohibited from changing its practice  
11 in adding customers because of the decoupling mechanism. All new customers must  
12 pass an economic viability test which may require a construction contribution to pass the  
13 test. Decoupling helps ensure that fixed costs associated with any customer are  
14 recovered, regardless of their usage.

15 **Staff objective 8:** "Retain the flow-through of monies from NW Natural's decoupling  
16 customers to support energy efficiency and ETO activities."

17 **Response:** This is achieved under the existing mechanism.

18 **Q Does the current decoupling mechanism already achieve all of these objectives?**

19 A. Yes, as I explained in the previous question, all of the objectives are met with the current  
20 decoupling mechanism. Therefore, the only real change effected by Staff's proposal is to  
21 ensure that the Company recovers less than its fixed cost associated with serving  
22 customers.

23 **Q. Would Staff's proposed changes also cause practical problems?**

10 – REPLY TESTIMONY OF NATASHA SIORES

1 A. Yes. Implementation of Staff's proposed changes would require the Company to create  
2 a new decoupling deferral procedure and make code changes in its customer information  
3 system to track and report the data. Further, Staff's proposal would impose a second  
4 step to the decoupling deferral calculation for the new customers/new services  
5 component proposed.

6 **Q. Has Staff provided recommendations on the Company's proposed modifications**  
7 **to the decoupling mechanism?**

8 A. Yes. Staff supports the following minor modifications proposed in the Company's direct  
9 testimony (Exhibit NWN/1200): (1) update relevant data and statistical parameters with  
10 values resulting from this proceeding and (2) remove the price elasticity adjustment. The  
11 Company's proposal to normalize usage in the month of May by the actual WARM effect  
12 attributable to May was addressed in Staff's opening testimony in Exhibit Staff/400,  
13 Phillips/8, but Staff did not provide a recommendation on the proposal.

14 **Q. What other minor changes has Staff proposed?**

15 A. Staff also proposes to: (1) fix the value of the margin rate per therm in the general rate  
16 case, to be updated in future general rate cases; and (2) change the annual deferral  
17 period to August through July.

18 **Q. Do you agree with these two changes?**

19 A. No. I do not agree with fixing the value of the margin rate per therm only in a general  
20 rate case. Typically, the margin rate per therm will change in between rate cases only  
21 due to capital tracking mechanisms that may be in effect and due to elasticity which has  
22 been proposed to be removed in this case. Having the margin rate per therm used in the  
23 decoupling deferral calculation reflect the margin in the underlying rate schedules of the

1 decoupled customer classes provides better transparency of all components of the  
2 decoupling mechanism.

3 I also do not agree with the change in the annual deferral period to August  
4 through July. The main reason I proposed the change in the deferral period from  
5 October-September to November-October was because of the complexity caused by the  
6 October-September tracking period crossing over two different rate effective periods.  
7 The PGA effective year is November-October. Because the decoupling tracking period  
8 crosses two different PGA years, the use-per-customer baseline must incorporate two  
9 different 12-month baseline use-per-customer strings (“baseline use-per-customer  
10 string”) from each PGA year because of the elasticity adjustment. The decoupling  
11 baseline string must incorporate the baseline use-per-customer string for 11 months from  
12 the current PGA year and 1 month from the previous PGA year. For example, the  
13 October 2011 through September 2012 decoupling tracking period would use the  
14 following baseline use-per-customer string derived from two different PGA years as  
15 follows:

		<b>Residential Baseline UPC</b>	<b>Baseline source</b>
<b>October</b>	2011	42.5	<b>2010-11</b> PGA
<b>November</b>	2011	86.9	2011-12 PGA
<b>December</b>	2011	123.0	2011-12 PGA
<b>January</b>	2012	121.7	2011-12 PGA
<b>February</b>	2012	95.8	2011-12 PGA
<b>March</b>	2012	79.0	2011-12 PGA
<b>April</b>	2012	54.9	2011-12 PGA
<b>May</b>	2012	33.7	2011-12 PGA
<b>June</b>	2012	17.2	2011-12 PGA
<b>July</b>	2012	14.1	2011-12 PGA
<b>August</b>	2012	14.1	2011-12 PGA
<b>September</b>	2012	16.9	2011-12 PGA
<b>Oct - Sep Total</b>		699.8	

12 – REPLY TESTIMONY OF NATASHA SIORES

1 By changing the deferral period to match the PGA tracking period, calculating the  
2 baseline use-per-customer string would be much simpler and transparent. Staff need not  
3 be concerned that the deferral period would necessitate estimates of the decoupling  
4 deferral for inclusion in the PGA, as the Company (like the other LDCs filing PGAs) does  
5 not include forecasted or estimated deferrals for inclusion in the PGA. Typically, the  
6 Company and the other LDCs collectively choose a cutoff date of actuals through August  
7 or September as the deferral balances to include in the PGA. If the Company's proposal  
8 to change the deferral year to November-October were to be approved, the Company  
9 would include in the PGA only actual balances through August or September, with no  
10 deferrals estimated for future months. And again, with regard to having time to review  
11 the Company's calculations of the decoupling deferrals, by the time the PGA filing rolls  
12 around, the Company would have provided details of the decoupling calculations up to  
13 six times in twelve months, providing ample time for review.

14 **Q. In your direct testimony you stated that the Company will continue to employ the**  
15 **public purpose charges to fund ETO programs as long as the final rate design**  
16 **adopted in this proceeding continues to remove the financial disincentive to the**  
17 **Company of encouraging increased energy efficiency for our customers. How**  
18 **does Staff's proposed decoupling mechanism address this financial disincentive?**

19 A. The financial disincentive I referred to in my direct testimony arises from the fact that if  
20 customers decrease their usage through energy efficiency, the Company does not have  
21 the opportunity to recover its fixed costs associated with serving customers. The existing  
22 decoupling mechanism breaks the link between usage and cost recovery and thus  
23 removes the financial disincentive to encourage energy efficiency. While Staff's

1 proposed mechanism continues to make the Company indifferent to usage of existing  
2 customers, the proposed mechanism goes a step farther by ensuring that the Company  
3 will recover less than its fixed costs whenever a new customer is added, regardless of  
4 total customer usage. Staff's proposed mechanism amounts to a fundamental shift in  
5 the existing mechanism in that the Company will not recover its fixed costs regardless of  
6 customer usage.

7 **Q. Staff appears to imply that the Company would be required to continue funding to**  
8 **ETO programs as long as the tariff schedule pertaining to the decoupling**  
9 **mechanism is in place. Do you agree?**

10 A. As stated in my direct testimony, the Company will continue to employ public purposes to  
11 fund ETO programs as long as the final rate design adopted in this case continues to  
12 remove the financial disincentive to the Company of encouraging increased energy  
13 efficiency for our customers. As my testimony explains, the Company has serious  
14 concerns about whether Staff's proposed mechanism continues to remove this financial  
15 disincentive.

16 **Q. What is your overall assessment of Staff's proposed changes to the decoupling**  
17 **mechanism?**

18 A. Staff's changes amount to a fundamental departure from the use-per-customer  
19 decoupling mechanism that has been in place, with the support of all parties, since 2002.  
20 While Staff provided a methodical assessment of the Company's current mechanism  
21 and thoughtful alternatives to the existing use-per-customer construct of the current  
22 decoupling mechanism, Staff's proposal ensures that fixed costs associated with serving  
23 customers will not be recovered and introduces additional complexity to the calculation

14 – REPLY TESTIMONY OF NATASHA SIORES

1 and requires additional data compilation and reporting. The result is that complexity is  
2 unnecessarily added to an existing decoupling construct to which no Party has asserted  
3 is deficient in theory or in practice. Staff's proposal has the added detriment of ensuring  
4 that the Company will not have the opportunity to recover the fixed costs associated with  
5 serving customers. I recommend that the Company's existing decoupling mechanism,  
6 with the modifications and phasing proposed in my direct testimony, be retained for  
7 commercial customers and for residential customers until the new rate design is phased  
8 in or on an ongoing basis if the new rate design is not approved by the Commission.

9 **III. WARM**

10 **Q. What did Staff propose with regard to the Company's recommended changes to**  
11 **the WARM program and what is the Company's response?**

12 A. Staff summarizes the changes proposed by the Company in my direct testimony, namely  
13 to update normalized use per customer, normal heating degree days (HDDs) and  
14 statistical coefficients relating HDDs to therm usage, but makes no specific  
15 recommendation. With regard to removing the opt-out provision of WARM, Staff  
16 recommends that the opt-out provision be retained.

17 The Company continues to support its proposed changes as described in my  
18 direct testimony to update the relevant data and statistical parameters relevant to WARM  
19 that result from this general rate case proceeding and to remove the WARM opt-out  
20 provision. Doing so would keep the WARM components consistent with the outcome of  
21 this case and would facilitate a gradual transition to the Company's proposed rate design  
22 for customers in WARM.

1 **IV. WORKING GAS INVENTORY INCLUDED IN RATE BASE**

2 **Q. Please explain the gas inventory balance included in rate base<sup>3</sup>.**

3 A. The gas inventory included in rate base is stored gas (either underground or in tanks as  
4 LNG) and includes two components: cushion gas and working gas. Cushion gas, also  
5 referred to as permanent gas, is gas that is required to remain in the underground  
6 storage reservoir to ensure operational pressure is maintained. Working gas is gas that  
7 will flow in and out of the storage reservoir and is available to serve customer sales  
8 loads.

9 **Q. What have Staff and CUB proposed with respect to the Company's working gas  
10 inventory that is included in rate base?**

11 A. Staff and CUB propose that the Company remove its average working gas inventory from  
12 rate base, resulting in a \$35.3 million reduction to rate base.

13 **Q. Staff asserts that including working gas inventory in rate base is bad regulatory  
14 policy. What is your response?**

15 A. Including working gas inventory in rate base is consistent with current Commission policy  
16 and is employed by the Company in both Oregon and Washington. It also appears to be  
17 standard practice throughout the region and the country, making Staff's position difficult  
18 to understand.

19 **Q. Is the Company's inclusion of working gas inventory in rate base in this case  
20 consistent with the Company's treatment of working gas inventory in the past?**

21 A. Yes. The Company included working gas inventory in rate base in its last general rate  
22 case, Docket UG 152, in the amount of \$40.7 million, and in its 1998 general rate case,

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3 Exhibit NWN/302 at line 21



1 Docket UG 132, in the amount of \$22 million. The Company's prior general rate cases  
2 also included working gas inventory in rate base. In addition, working gas inventory has  
3 been consistently included in rate base in the Company's results of operations. These  
4 results of operations are used as the basis for the Company's annual Purchased Gas  
5 Adjustment earnings test, which Staff reviews each year.

6 **Q. Has any party ever objected to the Company's inclusion of working gas inventory**  
7 **in rate base prior to this rate case?**

8 A. Not in my experience, and there are no Commission orders indicating that parties have  
9 previously objected to including working gas inventory in rate base.

10 **Q. Do other Oregon LDCs include working gas inventory in rate base?**

11 A. Yes. In Avista Corporation's ("Avista") recent rate case, Docket UG 201, Avista's rate  
12 base included gas inventory. Cascade Natural Gas Corporation ("Cascade") applies a  
13 working capital adjustment to rate base that includes working gas inventory.

14 In addition, all the LDCs in Washington, including NW Natural, include a working  
15 capital adjustment in rate base that includes working gas inventory.

16 **Q. Has the Commission previously stated whether working gas inventory should be**  
17 **included in rate base?**

18 A. Yes. The Commission has previously found that gas not withdrawn from storage during  
19 the year is an asset that should be in rate base.<sup>4</sup>

20 **Q. Staff asserts that "it is uncommon for LDCs like NWN to include natural gas**  
21 **storage inventory . . . in rate base because it is not a capital investment." Do you**  
22 **agree?**

---

4 Re Cascade Natural Gas Corp., Docket UF 3246, Order No. 77-125 (Feb. 22, 1977).

1 A. No. As I explain above, all LDCs in Oregon and Washington include working gas  
2 inventory in rate base. In addition, ratemaking guidance indicates that working gas  
3 inventory is generally considered to be a rate base item. See Exhibit NWN/1902.

4 **Q. Why is it appropriate to include working gas inventory in rate base?**

5 A. Shareholders must fund a level of working gas inventory sufficient to allow the utility to  
6 provide service, and “investors are entitled to an opportunity to earn a return on the total  
7 funds which they have committed to providing service.”<sup>5</sup> This is the same reason that  
8 materials and supplies are included in rate base: because the utility must provide an  
9 inventory of necessary materials and supplies for normal operating purposes and  
10 shareholders are entitled to a return on this investment. Electric utilities include fuel  
11 stock in rate base for the same reason.<sup>6</sup> CUB’s own opening testimony supports this  
12 analogy, stating that working gas “is essentially inventory that will either be sold to  
13 customers at the volumetric rate or will be sold in the wholesale market.” Just as the  
14 Company includes a level of inventory of materials and supplies in rate base, it also  
15 includes working gas inventory in rate base.

16 In addition, including working gas inventory in rate base is consistent with  
17 NWIGU-CUB adjustments to remove customer-supplied capital from rate base. For  
18 example, NWIGU-CUB proposes reducing rate base to account for customer deposits  
19 and contributions in aid of construction because those funds are provided by customers.

20 Similarly, because working gas inventory is funded by shareholders, working gas  
21 inventory should be included in rate base.

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5 *Re Portland General Electric Co.*, UF 2176. Order No. 37112 (Mar. 10, 1960).

1 **Q. How do Staff and CUB justify removing working gas inventory from rate base?**

2 A. Staff states that NW Natural uses storage primarily to ensure peak season reliability and  
3 that if carried out properly, the volume of gas held in storage each year to ensure reliable  
4 service should match the actual gas withdrawn each peak season. Similarly, CUB  
5 argues that the Company is already guaranteed to recover the cost of working gas  
6 inventory through the PGA, so there is no capital investment required to maintain the  
7 Company's working gas inventory.

8 **Q. Do you agree with Staff's and CUB's arguments?**

9 A. No. Their arguments incorrectly imply that the Company should allow its natural gas  
10 inventory to reach zero at some point during the year. Such an assertion is impractical.  
11 On the contrary, there are at least two driving forces that explain why storage inventories  
12 might not reach zero at the end of a heating season: mild weather, which constrains the  
13 use of storage to meet demand, and the economics of storage gas versus winter  
14 purchases at market prices.

15 **Q. Why would mild weather constrain the use of storage?**

16 A. The largest storage facility used by the Company is Mist, which is physically connected to  
17 the Portland metro area and the thinly-populated North Coast region of Oregon. The  
18 peak deliverability of Mist was designed to be reached during cold weather, when loads  
19 in Portland and surrounding areas also rise significantly. Mild weather, which reduces  
20 demand, also limits the amount of gas that physically can be withdrawn from Mist.

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6 See *Re. Portland General Electric Co. Request for a General Rate Revision*, Docket UE 197, Order No. 08-601, Appendix A at 3 (Dec. 29, 2008); *Re. California-Pacific Utilities Co.*, Docket UF 3275, Order No. 77-394 (June 13, 1977).

1           The Company is in the process of improving the physical connection of Mist to  
2 other parts of its service territory down the Willamette Valley, which will improve this  
3 situation in the future.

4 **Q. How do economics factor into the dispatch of storage inventories?**

5 A. Storage gas, because it is purchased in the off-peak months, typically would be cheaper  
6 than spot market gas available for purchase during the heating season. However, that is  
7 not always the case, and when winter gas is cheaper than storage gas, the Company  
8 may elect to purchase the cheaper winter supplies. Over 90% of the gas cost savings  
9 flow back to customers, and this practice has been reviewed and upheld in prior PGA  
10 proceedings. The consequence, though, is that more storage gas may be carried over to  
11 the next heating season.

12 **Q. Has gas the balance of working gas ever reached zero?**

13 A. No. Historically, the gas in storage balance for working gas has never reached zero.  
14 From December 2003 through December 2011, the average system balance in working  
15 gas inventory was \$60.9 million. The lowest balance during this time period was \$14.7  
16 million in April 2005, representing a balance of 30.3 million therms, and the highest  
17 balance was \$106.7 million, representing a balance of 156.3 million therms.

18 **Q. Does Staff have another argument related to including working gas inventory in  
19 rate base?**

20 A. Yes. Staff also claims that it is inappropriate to place an average amount of storage gas  
21 into rate base because customers cannot review these costs in real time and the amount  
22 in rate base can only be changed in a future general rate case rather than the PGA.

20 – REPLY TESTIMONY OF NATASHA SIORES

1 **Q. Is it appropriate to include working gas inventory in the PGA and adjust the level**  
2 **annually?**

3 A. No. To clarify, currently in the PGA, the Company, as do all LDCs, includes the cost of  
4 working storage gas estimated to serve load in the coming gas year in the commodity  
5 cost of gas making up each company's weighted average cost of gas (WACOG).  
6 Recovery of the cost of storage gas in WACOG represents the return of ratemaking  
7 component related to storage gas. The concept of the return of gas in storage is not at  
8 issue here. The storage gas that Staff proposes to exclude from rate base denies the  
9 Company recovery of the return on component of storage gas. This return on  
10 component in utility ratemaking is also referred to as carrying costs. So it is the recovery  
11 of the carrying costs on the gas in storage that Staff is proposing to deny by removing the  
12 working gas inventory from the Company's rate base.

13 As mentioned above, the return on component of working gas inventory has  
14 historically been allowed in the Company's rate base and thus been recovered through  
15 general rates. Staff's suggestion that the Company recover the carrying costs of working  
16 gas inventory through the PGA would be a new methodology that would introduce many  
17 complexities to the PGA process.

18 **Q. What are these complexities?**

19 A. While the full administrative impact of including carrying costs on storage gas in WACOG  
20 cannot be known at this time, the complexities that would likely be created would include:

- 21 1. Complicating the allocation of the gas cost portfolio between jurisdictions  
22 because the Company has carrying costs on storage gas allowed in  
23 general rates in Washington;

21 – REPLY TESTIMONY OF NATASHA SIORES

- 1           2.     Complicating the commodity PGA sharing deferral because the carrying
- 2                     costs on storage gas embedded in the WACOG should be excluded from
- 3                     the WACOG benchmark in the deferral;
- 4           3.     Creating a lag in recovering carrying costs on storage injections because
- 5                     the PGA only considers storage withdrawals in the WACOG; and
- 6           4.     Creating the need for a new unified process for calculating carrying costs
- 7                     and including them in WACOG which could be implemented by all three
- 8                     Oregon LDCs.

9   **Q.     Do Avista and Cascade include carrying costs on working gas inventory in their**  
10 **PGA mechanisms?**

11 A.    No. Like NW Natural, both Avista and Cascade include working gas inventory in rate  
12 base and adjust that amount in general rate cases. If the Commission is interested in  
13 exploring a policy change in how LDCs recover carrying costs on working gas inventory  
14 by moving recovery to the PGA, such a change should be investigated and applied to all  
15 LDCs.

16 **Q.     Has Staff or CUB objected to the level of working gas inventory that the Company**  
17 **included in the case?**

18 A.    No. Neither party has objected to the level of storage the Company included in the case,  
19 only the concept of including it in rate base. Staff has reviewed the Company's gas  
20 procurement policies each year during the PGA proceeding.

21 **Q.     What is your recommendation concerning working gas included in rate base in**  
22 **this case?**

22 – REPLY TESTIMONY OF NATASHA SIORES

1 A. Given that including working gas inventory in rate base is consistent with Commission  
2 precedent and standard regulatory treatment, and the level of this investment is  
3 undisputed, I recommend that the Commission reject Staff's proposed adjustment.

4 **V. AMORTIZATION OF DEFERRED TAX BALANCES RELATED TO A CHANGE**  
5 **IN THE STATE INCOME TAX RATE**

6 **Q. Staff witness Deborah Garcia recommends that the Commission make an**  
7 **adjustment to NW Natural's revenue requirement related to a state tax law change**  
8 **(Staff/500). NWIGU-CUB makes a similar recommendation (NWIGU-CUB/100**  
9 **Larkin). What are these proposals?**

10 A. Staff and NWIGU-CUB propose removing from NW Natural's revenue requirement the  
11 Company's proposed amortization of a regulatory asset related to Oregon state tax rate  
12 changes that occurred effective with the 2009 tax year. Staff proposes a downward  
13 adjustment of \$923,000 to the Company's revenue requirement. NWIGU-CUB proposes  
14 an upward adjustment of \$896,000 to miscellaneous revenue, which decreases NW  
15 Natural's revenue requirement.

16 **Q. Can you describe the costs included in the Company's Direct Case to which Staff**  
17 **and NWIGU-CUB are proposing an adjustment?**

18 A. Staff and NWIGU-CUB are referring to NW Natural's inclusion of costs in its revenue  
19 requirement to recover the impact of a change in its deferred tax balances related to  
20 Oregon's Ballot Measure 67, which was signed into law by Governor Ted Kulongoski on  
21 July 20, 2009. That law provided for an increase in the corporate excise tax rate  
22 beginning in tax year 2009. This tax law change required NW Natural to increase its  
23 deferred tax liability by a net of \$2.7 million.

23 – REPLY TESTIMONY OF NATASHA SIORES

1 **Q. How was the increase to deferred taxes reflected in NW Natural's books?**

2 A. To recognize the increase, NW Natural booked a regulatory asset of \$4.48 million, which  
3 represented the \$2.7 million net change in its deferred tax balance, plus an appropriate  
4 gross up for taxes. This balance represents the amounts needed to be collected for  
5 taxes that will be paid in the future to the state of Oregon, but which have not yet been  
6 paid due to differences in taxable income and book income (e.g. due to such items as  
7 accelerated depreciation for tax purposes, which benefit ratepayers by reducing net rate  
8 base). When NW Natural collects such amounts from customers in advance of paying it  
9 to taxing authorities, it applies them as a reduction to rate base, to compensate  
10 customers for the time value of money. NW Natural collects such amounts from  
11 customers in this manner in accordance with tax normalization requirements.

12 In its filing, the Company is seeking to amortize this \$4.48 million amount over a  
13 five-year period, to ensure that it collects an appropriate amount for taxes that the  
14 Company will pay in the future.

15 **Q. Why did the Oregon state income tax changes require NW Natural to update its  
16 deferred tax balances?**

17 A. NW Natural is governed by Financial Accounting Standard (FAS) 109. FAS 109 requires  
18 that companies adjust their deferred tax liabilities and assets in connection with changes  
19 in tax laws or rates. It also requires that a regulatory asset or liability be recognized for  
20 the probable future revenue recovery or revenue reduction stemming from the tax law or  
21 rate changes.

22 In short, FAS 109 ensures that utilities' financial statements recognize a deferred  
23 tax liability that, to the extent possible, accurately represents the tax rates that are

24 – REPLY TESTIMONY OF NATASHA SIORES



1 expected to be in place at the time when the taxes are actually paid—in the future. In  
2 accordance with FAS 109, NW Natural recorded an increase in deferred tax liabilities to  
3 reflect the increase in state of Oregon income taxes resulting from the passage of  
4 Measure 67.

5 **Q. Is there anything unusual about the collection of deferred taxes from customers, in**  
6 **light of the fact that those taxes (since they are deferred) will be paid in future**  
7 **periods?**

8 A. No. It is standard practice, and in fact required under tax normalization principles, for a  
9 utility to include in rates its current tax expenses, plus deferred taxes (which arise  
10 because of differences between “book income” and “taxable income”). This practice  
11 ensures that over time the utility collects an appropriate amount for taxes, and that the  
12 utility’s rates do not swing up and down due to changes in a utility’s particular annual tax  
13 deductions. To the extent that the utility collects money from ratepayers for taxes that it  
14 will pay at some future date, the utility essentially passes on to customers the time value  
15 of that money through applying its accumulated deferred tax balances as a reduction to  
16 its rate base. These practices, together, ensure that the Company receives an  
17 appropriate amount from customers to pay its tax liabilities when due, and that it is not  
18 enriched or harmed by the timing differences that may exist between the time it collects  
19 money from customers and when it pays its taxes.

20 **Q. Why do Staff and NWIGU-CUB oppose the Company’s inclusion in rates of the**  
21 **recovery of the changes to deferred taxes resulting from Ballot Measure 67?**

22 A. The first reason that NWIGU-CUB offers is that NW Natural’s proposal is an “example of  
23 single issue ratemaking, where the Company has singled out an item and is requesting

25 – REPLY TESTIMONY OF NATASHA SIORES

1 special cost recovery for this item.”<sup>7</sup> They assert that it would be inappropriate “to now  
2 set aside this one single issue for future recovery.”<sup>8</sup>

3 **Q. Does NW Natural’s recovery of the effect of updating its deferred taxes constitute**  
4 **“single issue ratemaking”?**

5 A. No. It is unclear to the Company how its proposal to recover deferred tax balances in the  
6 context of a general rate case could be considered “single issue ratemaking.” In this  
7 proceeding, the Commission has before it all aspects of NW Natural’s ratemaking for  
8 consideration, and the recovery of an appropriate amount of deferred taxes is simply one  
9 of those issues under review.

10 **Q. Do Staff and NWIGU-CUB offer other rationales for their proposed adjustment?**

11 A. They also argue that NW Natural’s recovery of the change in its deferred tax balance  
12 would constitute retroactive ratemaking. Staff characterizes NW Natural’s filing as an  
13 effort to “selectively collect past expenses from customers while retaining the benefit of  
14 reduced expenses in other categories.” Similarly, NWIGU-CUB assert that “[t]he  
15 Company is requesting that current ratepayers fund the cost for an event which occurred  
16 in a prior period outside the test year.”<sup>9</sup>

17 **Q. What is your response to these characterizations?**

18 A. First, NW Natural’s proposal does not result in selectively collecting “past expenses” from  
19 customers. By definition, NW Natural’s deferred tax balances reflect the utility’s costs of  
20 taxes that will be paid in the future. Characterizing NW Natural’s change in deferred tax  
21 liability resulting from Measure 67 as a “past expense” is demonstrably incorrect when

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7 NWIGU-CUB/100 Larkin/28

8 *Id.*

9 *Id.*

1 one considers that disallowing such amounts from inclusion in customer rates would  
2 mean that NW Natural would be required to pay future taxes for which it would never  
3 have any recovery. Staff's and NWIGU-CUB's concern seems to be that if NW Natural's  
4 updated deferred tax balances were to be recovered in rates, then the Company would  
5 be recovering costs in excess of its current or future expenses. That is not the case,  
6 since the Company's recoveries of deferred taxes are for the payment of future taxes.

7 Second, Staff's and NWIGU-CUB's positions inappropriately seek to apply the  
8 concept of retroactive ratemaking to deferred taxes, when the very nature of deferred  
9 taxes is that they relate to future periods.

10 **Q. Please explain further your statement that the parties inappropriately seek to apply**  
11 **the concept of retroactive ratemaking to deferred taxes.**

12 A. The rule against retroactive ratemaking generally prohibits a public utility commission  
13 from setting future rates to allow a utility to recoup past losses or to refund to consumers  
14 excess utility profits. By their very nature, deferred taxes come about due to a timing  
15 mismatch between income as shown on a company's books, and income that is taxable  
16 by a state, local, or federal jurisdiction. To seek to apply principles of retroactive  
17 ratemaking to these amounts can be therefore problematic, and lead to absurd results.  
18 Financial accounting standards require the utility to update its estimate of future tax  
19 liabilities when tax rates change. This represents a change in estimate that is forward  
20 looking, not backward looking. The amounts of deferred tax liabilities were correctly  
21 stated when they were originally recognized in tax expense. A change in the statutory  
22 tax rate at a later date gives rise to the need to revalue the amount of deferred taxes to  
23 be paid in the future at the newly enacted rate.

27 – REPLY TESTIMONY OF NATASHA SIORES

1 For these reasons, commissions, as well as state and federal legislatures, have  
2 clarified that regulatory commissions should not treat the updating of deferred tax  
3 liabilities, or the collecting those liabilities from customers, as violating retroactive  
4 ratemaking principles.

5 **Q. Can you offer examples of where regulatory commissions or state or federal**  
6 **bodies or legislatures have clarified that the recovery (or refund) of updated**  
7 **deferred tax amounts is not prohibited by the rule against retroactive ratemaking?**

8 A. Yes. In Docket UM 55, this Commission adopted a stipulation in which NW Natural  
9 agreed to provide certain refunds to customers related to a 1986 federal tax law change.  
10 The stipulation provided that “[i]n the future, if there is a change in the federal income tax  
11 incremental rate . . . that results in the company’s deferred tax accounts having been  
12 understated or overstated due to the amortization agreed to by the parties [in the  
13 stipulation], then the company may apply for, and the OPUC Staff and other parties  
14 agree to support, appropriate rate increases or decreases designed to restore its  
15 deferred tax balances to the necessary levels.” Although this stipulation does not govern  
16 in this case, it shows that the Commission has endorsed the concept that future rates  
17 may need to be increased or decreased to account for updates to deferred tax amounts  
18 caused by tax rate changes that occurred in the past. To not apply this same standard to  
19 NW Natural in this case would be inconsistent rate treatment.

20 Other commissions have been more explicit in finding that such updates are  
21 allowed. For example, in Illinois, the commission issued an order that provides that  
22 updates to deferred tax balances for rate-setting purposes occurs *only* in subsequent  
23 rate cases, and not sooner. *Investigation into the Appropriate Accounting Treatment of*

1        *the Deferred Tax Reserve Resulting from Changes in Statutory Income Tax Rate*, Illinois  
2        Commerce Commission, Order No. 83-0209.

3                The Internal Revenue Service (IRS) has also issued guidance intended to clarify  
4        that deferred tax true ups are not to be viewed as violating the rule against retroactive  
5        ratemaking. In 1995, it issued Coordinated Issue - Utility Industry Excess Deferred  
6        Taxes and Section 1341.<sup>10</sup> In that issuance, the IRS described that the Federal Energy  
7        Regulatory Commission (FERC), and state regulatory commissions do not, and should  
8        not seek to apply the rule against retroactive ratemaking to prevent utilities from updating  
9        deferred tax liability amounts to be collected from customers, even when the change that  
10       caused the update occurred in years prior to the utilities request to recover such  
11       amounts.

12               Referring to FERC precedent, the IRS explained that at no time is there absolute  
13       certainty that the amounts in a utility's deferred tax balances will be sufficient, or too  
14       much, to cover the taxes paid in the future. Such inaccuracies or imperfect matching,  
15       however, works out over time, and is not cause for disallowances or further adjustments.

16       The IRS cites a quote from FERC Order No. 144, stating:

17                The balance in the deferred tax reserve is . . . a residual of past  
18       tax costs over past tax payments and may or may not be sufficient  
19       to cover future tax payments over future tax costs, depending on  
20       the statutory tax rates in the future. Any excess or deficiency in the  
21       deferred tax reserve does not, however, result in a windfall to  
22       either shareholders or ratepayers since the balances will  
23       systematically be subject to a reconciliation in future rates.<sup>11</sup>

24               The IRS guidance goes on to explain that state regulatory bodies have taken an  
25       approach to deferred tax recoveries that generally waits until general rate proceedings

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10 available online at <http://www.irs.gov/businesses/article/0,,id=181906,00.html>

11 *Id.*

1 before updating rates for changes in deferred tax liabilities, and that such proceedings  
2 are used to ensure full recoveries of deferred tax amounts from customers. It states:

3 State regulatory bodies appear to have taken a similar approach  
4 as that embraced by FERC. Excess deferred taxes have not  
5 caused retroactive rate adjustments nor refund orders *but rather*  
6 *have been subject to reconciliation in future ratemaking*  
7 *proceedings.*<sup>12</sup>  
8

9 The guidance further quotes FERC to describe that it does not make sense to  
10 automatically require a contemporaneous change to rates, or a deferral order, in order for  
11 deferred tax balances to ultimately be trued up in customers' rates. FERC found that  
12 despite some parties' requests that FERC establish a method for returning over-accruals  
13 of a utilities future tax liability to ratepayers, the more appropriate path was to "delay[]  
14 consideration of any of these excess accruals until a utility's next rate application," so  
15 that "all parties may question the necessary adjustment" and so that the commission can  
16 fully explore the "complex questions" surrounding the appropriate adjustments (e.g. any  
17 netting effect that should be taken into account because of additional changes in tax  
18 rates that may have occurred).<sup>13</sup>

19 Finally, recently enacted legislation, Oregon Ballot Measure 967, provides  
20 additional support for the Commission in determining that the recovery of deferred taxes  
21 proposed in NW Natural's direct case is appropriate. It states:

22 When establishing schedules and rates under ORS 757.210 for an  
23 electricity or natural gas utility, the Public Utility Commission shall  
24 act to balance the interests of the customers of the utility and the  
25 utility's investors by setting fair, just and reasonable rates that  
26 include amounts for income taxes. Subject to subsections (2) and  
27 (3) of this section, *amounts for income taxes included in rates are*  
28 *fair, just and reasonable if the rates include current and deferred*

---

12 *Id.* (emphasis added).

13 *Id.*

1 *income taxes and other related tax items that are based on*  
2 *estimated revenues derived from the regulated operations of the*  
3 *utility. (emphasis added).*  
4

5 It also provides that in setting utilities' rates, the Commission must ensure that the  
6 income taxes included in rates are fair and reasonable and that such amounts may  
7 reflect considerations the Commission "deems relevant to protect the public interest." If  
8 NW Natural were disallowed amounts necessary to pay future tax expenses, such a  
9 result would not be fair and reasonable, or consistent with protecting the public interest.

10 In summary, Staff's and NWIGU-CUB's attempt to preclude NW Natural from  
11 collecting the correct amount of deferred taxes from customers is not supported by  
12 precedent, and would produce results that are at odds with the use of deferred tax  
13 accounting for regulated utilities.

14 **Q. Does the Company have any alternatives to offer for how to deal with recovery of**  
15 **its deferred taxes?**

16 A. The Company's main concern is with the recovery of its deferred taxes. NW Natural  
17 would be open to changing the amortization period for the amount Staff has focused on  
18 to something greater than the five years it proposed in its direct filing if that alleviates any  
19 concerns of the parties or the Commission.

20 **VI. UPDATED REVENUE REQUIREMENT EXHIBIT TO REFLECT CORRECTION**  
21 **OF AN ERROR AND CHANGES IN PROPOSAL**

22 **Q. What updates and corrections is the Company proposing?**

23 A. The Company proposes to change its original revenue increase request to reflect: (1) an  
24 all-parties Partial Stipulation of several issues which is filed concurrently with the  
25 Company's Reply Testimony; (2) the correction of pension contributions originally

1 included in rate base, and (3) updates to several assumptions. The following table  
2 provides a summary of these changes:

	(\$millions)
<b>Original Filed increase requested</b>	<b>\$43.7</b>
<b>Stipulation</b>	(\$7.4)
<b>Increase after Stipulation</b>	\$36.3
<b>Updates and Corrections in Rebuttal</b>	
Change ROE to 10.2%	(\$0.8)
Change LTD rate to 6.07%	(\$1.0)
Pension correction	\$1.7
Pension update	\$0.6
FTE's to 1,144 & true up incentive comp	(\$0.9)
<b>Revised increase requested</b>	<b>\$35.9</b>

3

4 **Q. Please describe the adjustment for the partial stipulation.**

5 A. The partial stipulation was entered into by all active parties in the case and resolved  
6 several issues. The details of the agreements are included in the partial stipulation. The  
7 total impact of the agreement is reflected in column (a) of my Exhibit NWN/1903-1905 at  
8 tab "Exh 1904 Test Year Adjustments".

9 **Q. Please explain the adjustment for the correction for pensions.**

10 A. The correction of pension contributions is necessary because the amount of pension  
11 contributions included in rate base in the Company's original filing was net of tax.  
12 Because the deferred income tax balance (included as a reduction in the Company's rate  
13 base) reflected balances related to pension contributions, the taxes on these  
14 contributions were credited to rate base while the contributions were included net of tax,  
15 resulting in a double-counting of the subtraction of taxes related to these contributions.  
16 The Company had identified and disclosed this correction in the Company's response to



1 Staff Data Request 365. This correction is included in column (b) of my Exhibit  
2 NWN/1903-1905 at tab "Exh 1904 Test Year Adjustments".

3 **Q. Please explain the updates in other assumptions.**

4 A. The update in ROE to 10.2% is discussed in the reply testimony of Sam Hadaway  
5 (Exhibit NWN/2100) and also in the reply testimony of David Anderson (Exhibit  
6 NWN/1800).

7 The update in the long term debt rate to 6.07% and the update to the pension  
8 contributions included in rate base is discussed in the testimony of Stephen Feltz. (See  
9 Exhibits NWN/2001 and NWN/2006.

10 The update to the full-time equivalent (FTE) employees and related true-up to  
11 incentive compensation is discussed in the reply testimony of John Sohl (Exhibit  
12 NWN/2300) and also in the reply testimony of Lea Anne Doolittle (Exhibit NWN/2400).  
13 This adjustment is shown in column (c) of my Exhibit NWN/1903-1905.

14 **Q. Does this conclude your testimony?**

15 A. Yes.

BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Exhibits of Natasha Soares**

**DECOUPLING/WARM  
and  
REVENUE REQUIREMENT ADJUSTMENTS  
EXHIBITS 1901-1905**

June 15, 2012

**EXHIBITS 1901-1905 – DECOUPLING/WARM and  
REVENUE REQUIREMENT ADJUSTMENTS**

**Table of Contents**

Exhibit 1901 – NWN Embedded Cost of LTD for Test Year..... 1  
Exhibit 1902 – 30 Yr US Treasury Forecast ..... 1-9  
Exhibit 1903 – 1905 Revenue Requirements Model..... 1-3

**NW Natural**  
**Oregon Jurisdictional Rate Case, Docket UG 221**  
**Illustration of Staff Proposed Changes to Decoupling Mechanism**

NWN/1901  
 Siores/1

**Assumptions**

Test year - we have one customer using 700 therms.  
 Year 1- this is the first year after the rate case and we have added one more customer who also uses 700 therms. Year 1 is perfectly normal with respect to weather.  
 Rate design: \$6 per month customer charge + 25¢ per therm (excluding gas costs).  
 LRIC is \$247 including Mains cost; LRIC is \$147 without Mains cost; making the New Service Rate \$6.25 per month

(a)	(b)	(c) Oct	(d) Nov	(e) Dec	(f) Jan	(g) Feb	(h) Mar	(i) Apr	(j) May	(k) Jun	(l) Jul	(m) Aug	(n) Sep	(o) Total	
1	Total volumes (test year)	40	90	120	120	100	80	50	30	20	15	15	20	<b>700</b>	
2	Customers	1	1	1	1	1	1	1	1	1	1	1	1		
3	Use per Customer	40	90	120	120	100	80	50	30	20	15	15	20	<b>700</b>	
4															
5	New volumes (year 1 after rates effective)	80	180	240	240	200	160	100	60	40	30	30	40	<b>1,400</b>	
6	Customers	2	2	2	2	2	2	2	2	2	2	2	2		
7	Use per Customer	40	90	120	120	100	80	50	30	20	15	15	20	<b>700</b>	
8															
9	<b>Existing Mechanism</b>														
10	Baseline use per customer from line 3	40	90	120	120	100	80	50	30	20	15	15	20	<b>700</b>	
11	Customers	2	2	2	2	2	2	2	2	2	2	2	2		
12	Baseline volumes (Baseline use per customer * customers)	80	180	240	240	200	160	100	60	40	30	30	40	<b>1,400</b>	
13															
14	<u>Deferral calculation:</u>														
15	Actual volumes from line 5	80	180	240	240	200	160	100	60	40	30	30	40	<b>1,400</b>	
16	Baseline volumes from line 12	80	180	240	240	200	160	100	60	40	30	30	40	<b>1,400</b>	
17	Volumes variance - line 15 less line 16	0	0	0	0	0	0	0	0	0	0	0	0	<b>0</b>	
18	Decoupling deferral: line 17 * 25¢ per therm	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	<b>\$0.00</b>	
19															
20	<b>Proposed Mechanism</b>														
21	Baseline volumes from rate case from line 1	40	90	120	120	100	80	50	30	20	15	15	20	<b>700</b>	
22	Actual volumes from line 5	80	180	240	240	200	160	100	60	40	30	30	40	<b>1,400</b>	
23	Volumes variance - line 21 less line 22	(40)	(90)	(120)	(120)	(100)	(80)	(50)	(30)	(20)	(15)	(15)	(20)	<b>(700)</b>	
24															
25	<u>Deferral Step I (Total Volumes Benchmark)</u>														
26	Decoupling deferral: line 23 * 25¢ per therm	(\$10.00)	(\$22.50)	(\$30.00)	(\$30.00)	(\$25.00)	(\$20.00)	(\$12.50)	(\$7.50)	(\$5.00)	(\$3.75)	(\$3.75)	(\$5.00)	<b>(\$175.00)</b>	
27															
28	<u>Deferral Step II (New Service Rate)</u>														
29	New customers at new service locations	1	1	1	1	1	1	1	1	1	1	1	1		
30	New Service Rate	\$6.25	\$6.25	\$6.25	\$6.25	\$6.25	\$6.25	\$6.25	\$6.25	\$6.25	\$6.25	\$6.25	\$6.25		
31	Decoupling deferral: line 29 * line 30	\$6.25	\$6.25	\$6.25	\$6.25	\$6.25	\$6.25	\$6.25	\$6.25	\$6.25	\$6.25	\$6.25	\$6.25	<b>\$75.00</b>	
32															
33	Total decoupling deferral line 26 + line 31	(\$3.75)	(\$16.25)	(\$23.75)	(\$23.75)	(\$18.75)	(\$13.75)	(\$6.25)	(\$1.25)	\$1.25	\$2.50	\$2.50	\$1.25	<b>(\$100.00)</b>	

This \$100 refund to customers represents an under-recovery of the fixed cost of \$247 associated with serving customers. This \$100 essentially is the Mains cost removed from the LRIC used in the New Service Rate



# ACCOUNTING FOR PUBLIC UTILITIES

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MATTHEW  BENDER

## CHAPTER 5

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# Working Capital Component of Rate Base

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### SYNOPSIS

- § 5.01 Fuel Inventory
- § 5.02 Materials and Supplies
- § 5.03 Prepayments
- § 5.04 Cash Working Capital
  - [1] General Methods for Determining Cash Working Capital
  - [2] Lead-Lag Study
  - [3] Revenue Lag
  - [4] Expense Lag
    - [a] Operating and Maintenance Lag
    - [b] Depreciation and Deferred Tax Lag
    - [c] Current Income Tax Lag
    - [d] Taxes Other Than Income Tax Lag
    - [e] Total Expense Lag
  - [5] Net Operating Income
  - [6] Other Cash Working Capital Requirements in Lead-Lag Studies
  - [7] Conclusion

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The financial analyst's perspective of working capital reflects a measure of financial liquidity (i.e., the availability of cash on hand and other current assets that are readily convertible to cash that may be used to meet liabilities that must be paid in the current business cycle). This financial liquidity measure is based on a comparison of current assets to current liabilities at a point in time.

The ratemaking perspective of working capital is quite different. For ratemaking purposes, working capital is a measure of investor funding of daily operating expenditures and a variety of nonplant investments that are necessary to sustain ongoing operations of the utility. The ratemaking measure of working capital is designed to identify these ongoing funding requirements on average over a test year.

Regulatory commissions vary as to the identification of individual components of working capital; however, in general, the components are:

- (1) fuel inventory;
- (2) materials and supplies inventories;
- (3) prepayments; and
- (4) cash working capital.

These components are discussed in the sections below, with particular attention given to cash working capital, the most controversial item.

#### § 5.01 Fuel Inventory

Determination of the fuel inventory component of working capital often parallels the method used for determining the plant investment component of rate base. For example, average balances during the year may be used in the case of an average-year rate base, and year-end balances may be used in the case of a year-end rate base. If the monthly balances are volatile, however, an average balance may be used in either situation. Also, the balance may be based on historic data or on forecasted data, depending on the test year approach in use (e.g., historic test year or projected test year).

On occasion, some regulatory commissions restrict the level of fuel inventory to a set number of days of supply. As an example, a commission may conclude that the level of coal inventory should be limited to 75 days of supply even though the actual quantity is 90 days. Such a restriction would be made only if the commission concludes the additional inventory supply is an imprudent management decision. Monetary levels are affected by a variety of conditions, including purchase contracts, alternative generating sources, effects of weather, transportation conditions, and a host of other factors. The investment in these inventories is most

often substantial. Prudent management, therefore, will not maintain a larger fuel inventory investment than that required to assure a safe and dependable supply of fuel.

A commission should have to be absolutely convinced that a lower level of fuel inventory could be maintained without affecting the assured supply of fuel before it reduces the amounts allowed in the rate base from that which is actually maintained. A disallowance would almost certainly force the utility to lower its level of fuel inventory. If such a reduction is not consistent with sound operating conditions, the regulatory decision is contrary to the public's interest.

At the other end of the spectrum, some argue that the anticipated quantities of fuel stocks needed during the period the rates will be in effect should be allowed in the rate base. This position is theoretically valid on the basis that rates should be designed to recover costs as incurred (including the cost of financing fuel inventory). An even better measure would be to value the anticipated inventory level at a projected price throughout the period that the rates are anticipated to be in effect.

#### § 5.02 Materials and Supplies

The measurement of the materials and supplies (M&S) inventory typically is the same as the fuel inventory component of rate base. A 13-month average is used if the balances are volatile, and forecasted amounts are used when the test year is based on projected data.

One issue raised by regulatory commissions from time to time in the determination of materials and supplies inventory involves attempts to segregate M&S inventories into the portion to be used for construction and the portion to be used for operations. It is argued that M&S inventory to be used for construction is similar to construction work in progress (CWIP) and, where CWIP investment is not allowed to earn a current return, M&S inventory for construction activities should also not be allowed to earn a current return. The problem with this approach is the potential loss of the utility's ability to recover the carrying costs on the construction related M&S inventories. It is generally recognized that any dollar of investment should earn either a current return through inclusion in the rate base or that the financing cost of the investment should



# RATE CASE AND AUDIT MANUAL

Prepared by:

NARUC Staff Subcommittee  
on Accounting and Finance

Summer 2003

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 Subcommittee on Accounting and Finance (2003)

**INTRODUCTION TO THE MANUAL ..... 4**

**PRELIMINARY PROCEDURES..... 5**

    DETERMINING THE SCOPE AND PURPOSE OF THE AUDIT ..... 5

    UNDERSTANDING THE UTILITY’S ACCOUNTING SYSTEM..... 5

    ANALYZING HISTORICAL FINANCIAL DATA..... 6

    FOCUSING THE AUDIT ..... 7

    REVIEWING FEDERAL REGULATORY REPORTS, SHAREHOLDER REPORTS, AND SEC FILINGS ..... 7

    REVIEWING SEC AUDIT REPORTS, FEDERAL UTILITY AUDIT REPORTS, AND OTHER AUDIT  
 REPORTS ..... 8

    REVIEWING PRIOR ORDERS OF ONE’S OWN JURISDICTION ..... 8

    REVIEWING PRIOR AUDIT REPORTS AND PRIOR WORKPAPERS ..... 8

    REVIEWING EXTERNAL AND INTERNAL AUDIT REPORTS AND WORKPAPERS ..... 9

    CONTACTING OTHER STATES ABOUT COMMON CASES OR COMMON ISSUES ..... 9

    COORDINATING WITH COMPLAINT PERSONNEL AND COMMISSION ENGINEERS ..... 9

    DETERMINING THE APPROPRIATENESS OF THE TEST YEAR ..... 10

    CHECKING SCHEDULES AND SUPPORTING DOCUMENTS FOR MATHEMATICAL ACCURACY ..... 11

**COORDINATING THE AUDIT..... 12**

    DETERMINING TIME AND PLACE ..... 12

    SCHEDULING DISCUSSIONS WITH UTILITY PERSONNEL..... 12

    ARRANGING FOR FIELD VISITS AND REVIEW OF PROPERTY ..... 12

    LISTING INFORMATION TO BE AVAILABLE ..... 13

    DETERMINING CONFIDENTIALITY PROCEDURES ..... 13

**RECORDS TO BE REVIEWED..... 14**

**REVIEWING PROPOSED ADJUSTMENTS..... 15**

**RATE BASE ITEMS ..... 16**

    GENERAL PRINCIPLES ..... 16

    PLANT IN SERVICE ..... 17

    PLANT HELD FOR FUTURE USE ..... 18

    CONSTRUCTION WORK-IN-PROGRESS..... 18

    ACQUISITION ADJUSTMENTS..... 19

    CASH WORKING CAPITAL ..... 19

    CUSTOMER DEPOSITS..... 21

    PREPAYMENTS ..... 21

    CONTRIBUTIONS-IN-AID OF CONSTRUCTION/CUSTOMER ADVANCES ..... 22

    MATERIALS AND SUPPLIES AND PURCHASING PRACTICES ..... 22

    ACCUMULATED DEFERRED INCOME TAXES..... 22

    REGULATORY ASSETS AND OTHER DEFERRALS..... 22

    SUSPENSE AND CLEARING ACCOUNTS ..... 23

Rate Case and Audit Manual Prepared by NARUC Staff  
 Subcommittee on Accounting and Finance (2003)

<b>INCOME TAXES .....</b>	<b>24</b>
ACCUMULATED DEFERRED INCOME TAXES.....	24
INVESTMENT TAX CREDITS.....	26
INCOME TAX EXPENSE.....	26
REVENUE CONVERSION FACTOR (NET TO GROSS FACTOR) .....	27
INTER-COMPANY TAX ALLOCATION AGREEMENTS .....	28
<b>DEPRECIATION AND AMORTIZATION EXPENSE AND    ACCUMULATED RESERVES .....</b>	<b>29</b>
DEPRECIATION EXPENSE.....	29
ACCUMULATED RESERVE FOR DEPRECIATION .....	29
AMORTIZATION EXPENSE .....	30
<b>OPERATING REVENUES.....</b>	<b>31</b>
RETAIL REVENUES AND SALES .....	31
OTHER (MISCELLANEOUS) REVENUES AND SPECIAL CHARGES.....	32
UNBILLED REVENUES .....	32
UNREGULATED REVENUES .....	32
UNCOLLECTIBLES .....	32
SHARING MECHANISMS .....	33
DEFERRED COST RECOVERY MECHANISMS .....	33
FEDERAL FUNDS AND SUPPORT MECHANISMS.....	34
<b>OPERATING EXPENSES OTHER THAN DEPRECIATION AND INCOME TAXES..</b>	<b>35</b>
GENERAL REVIEW .....	35
MAINTENANCE AND REPAIR EXPENSES AND PRACTICES .....	35
INSURANCE AND SECURITY COSTS.....	36
FUEL, PURCHASED POWER, AND/OR NATURAL GAS COSTS.....	36
SALARIES AND BENEFITS .....	37
PENSIONS.....	38
POSTRETIREMENT BENEFITS OTHER THAN PENSIONS .....	39
CUSTOMER SALES EXPENSE.....	39
BILLING AND COLLECTION EXPENSE .....	40
DUES AND DONATIONS .....	40
OUTSIDE OR CONTRACT SERVICES.....	40
REGULATORY EXPENSES.....	41
TAXES OTHER THAN INCOME TAXES .....	41
<b>CAPITAL STRUCTURE.....</b>	<b>43</b>
DEBT AND ASSOCIATED INTEREST RATES.....	43
PREFERRED STOCK .....	43
EQUITY .....	43

Rate Case and Audit Manual Prepared by NARUC Staff  
Subcommittee on Accounting and Finance (2003)

<b>AFFILIATE TRANSACTIONS.....</b>	<b>45</b>
<b>ALLOCATIONS.....</b>	<b>46</b>
INTERJURISDICTIONAL ALLOCATIONS.....	46
REGULATED/UNREGULATED ALLOCATIONS .....	46
<b>JURISDICTIONAL ALLOCATIONS .....</b>	<b>47</b>
<b>FINAL PROCEDURES.....</b>	<b>48</b>
<b>REVENUE REQUIREMENT COMPUTATION .....</b>	<b>49</b>
EXAMPLE COMPUTATION OF REVENUE DEFICIENCY .....	50
EXAMPLE COMPUTATION OF RATE OF RETURN .....	50
EXAMPLE COMPUTATION OF RATE BASE.....	51
EXAMPLE COMPUTATION OF NET OPERATING INCOME .....	51

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Subcommittee on Accounting and Finance (2003)

### **Contributions-in-Aid of Construction/Customer Advances**

Contributions-in-Aid of Construction (CIAC) and Customer Advances reduce the rate base as a source of non-investor supplied capital. CIAC and Customer Advances are payments made by customers generally to fund plant additions for new or expanded service. CIAC are generally non-refundable, whereas Customer Advances often have a provision allowing for refunds under specified circumstances. For certain of the utility industries (e.g., water and wastewater), it is common for the CIAC and Customer Advances to be contained in its own rate base account, whereas for other industries (e.g., electric and gas) it is common for these items to be netted against the plant costs associated with their payment. For telecommunications utilities, CIAC and Customer Advances are generally not an issue. Therefore, the auditor should be familiar with the accounting policy for the utility involved.

Additionally, the auditor should be familiar with the utility's line extension policy and any other tariffs that relate to the CIAC and Customer Advances and the level to which the utility may still have an obligation to refund these amounts. Furthermore, the auditor should determine whether any taxes or amortization expenses are associated with either the CIAC or Customer Advances, such as whether any of the funds are considered to be taxable income, or whether any of the funds include a gross-up for taxes.

### **Materials and Supplies and Purchasing Practices**

The auditor should look for ways to determine the reasonableness of the materials and supplies (inventories) balance. For instance, one might ask for the utility's policy on spare parts inventory, and its ability to obtain materials and supplies on short notice. One might also ask about the purchasing practices of the utility, to determine whether it is using reasonable care in keeping its material and supply costs low. Additionally, the auditor may wish to look for anomalies in the month end balance during the period, to see if there is a need to normalize the balance included in rate base.

For utilities with fuel stocks (such as electric utility coal piles or natural gas storage), one may want to ask about balances and policies on determining the most efficient and effective inventory levels. For example, is it generally the policy to keep a certain number of days of coal stock on hand, with a review of that level if a strike is pending? Is the amount of natural gas stored dependent upon the price of that natural gas?

### **Accumulated Deferred Income Taxes**

Accumulated Deferred Income Taxes are also treated as a reduction to rate base. See Income Taxes discussion below.

### **Regulatory Assets and Other Deferrals**

The auditor should become familiar with the specific items in this account, including the nature of the entries, the dollar amounts, the reason for the deferrals, and whether or not regulatory approval has been obtained (or is needed) for the deferrals. In looking at the nature of the

NW Natural  
Oregon Jurisdictional Rate Case Updated for reply & stipulation  
Test Year Twelve Months Ended October 31, 2013  
Increase in Revenue Requirement  
(\$000)

NWN/1903  
Siores/1

Line No.	Test Year							
	Forecasted Test Year Results [a]	Adjustments	Test Year Adjusted	Margin Change [b]	Pension Change [c]	Total Revenue Change (f = d+e)	Results @ 10.2% ROE (g)	
	(a)	(b)	(c)	(d)	(e)	(f = d+e)	(g)	
<b>Operating Revenues</b>								
1	Sale of Gas	\$682,996	\$0	\$682,996	\$30,998	\$4,899	\$35,897	\$718,893
2	Transportation	12,871	0	12,871			0	12,871
3	Miscellaneous Revenues	3,429	494	3,923			0	3,923
4	<b>Total Operating Revenues</b>	<b>699,296</b>	<b>494</b>	<b>699,790</b>	<b>30,998</b>	<b>4,899</b>	<b>35,897</b>	<b>735,687</b>
<b>Operating Revenue Deductions</b>								
5	Gas Purchased	395,039	0	395,039			0	395,039
6	Uncollectible Accrual for Gas Sales	2,110	0	2,110	96		96	2,206
7	Other Operating & Maintenance Expenses	118,219	(5,237)	112,982			0	112,982
8	<b>Total Operating &amp; Maintenance Expense</b>	<b>515,368</b>	<b>(5,237)</b>	<b>510,131</b>	<b>96</b>	<b>0</b>	<b>96</b>	<b>510,227</b>
9	Federal Income Tax	18,280	1,888	20,168	9,739	0	9,739	29,907
10	State Excise	4,342	444	4,786	2,289	0	2,289	7,075
11	Property Taxes	19,604	0	19,604			0	19,604
12	Other Taxes	23,323	13	23,336	808		808	24,145
13	Depreciation & Amortization	60,094	(33)	60,060		4,899	4,899	64,960
14	<b>Total Operating Revenue Deductions</b>	<b>641,012</b>	<b>(2,926)</b>	<b>638,086</b>	<b>12,932</b>	<b>4,899</b>	<b>17,832</b>	<b>655,918</b>
15	<b>Net Operating Revenues</b>	<b>58,284</b>	<b>3,419</b>	<b>61,703</b>	<b>18,066</b>	<b>0</b>	<b>18,066</b>	<b>79,769</b>
<b>Average Rate Base</b>								
16	Utility Plant in Service	\$2,227,108	(\$14,513)	\$2,212,595				\$2,212,595
17	Accumulated Depreciation	(990,862)	409	(990,454)				(990,454)
18	<b>Net Utility Plant</b>	<b>1,236,246</b>	<b>(14,104)</b>	<b>1,222,142</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,222,142</b>
19	Pension	21,930	17,265	39,195			0	39,195
20	Aid in Advance of Construction	(1,994)	(5,380)	(7,375)			0	(7,375)
21	Gas Inventory	48,008	0	48,008			0	48,008
22	Materials & Supplies	7,422	(633)	6,790			0	6,790
23	Leasehold Improvements	1,155	0	1,155			0	1,155
24	Accumulated Deferred Income Taxes	(329,082)	0	(329,082)			0	(329,082)
25	<b>Total Rate Base</b>	<b>983,685</b>	<b>(2,852)</b>	<b>980,833</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>980,833</b>
26	<b>Rate of Return</b>	<b>5.93%</b>		<b>6.29%</b>				<b>8.14%</b>
27	<b>Return on Common Equity</b>	<b>5.78%</b>		<b>6.51%</b>				<b>10.20%</b>

[a] Reflects test year line items as filed in original case, with update to taxes only due to interest synch caused by change in assumption on ROE and interest on long term debt.

[b] Margin increase is calculated by multiplying Test Year Rate Base (line 25 column c) by the requested Rate of Return (lin 26 column g) and comparing the result to Test Year Operating Revenues (line 15 colmn c). The difference is then grossed up for tax and shown in line 1 of column d. Associated taxes and uncollectibles are calculated based on the revenue increase and the tax rates and uncollectible average as used in this model.

[c] This revenue increase represents collection of revenue to amortize pension related amounts as discussed in the direct testimony of Stephen Feltz.

NW Natural  
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Test year Normalizing Adjustments  
(\$000)

NWN/1904  
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Line No.	Stipulation Adjustment (a)	Pension Correction & Update Adjustment (b)	FTE's Adjustment (c)	blank Adjustment (d)	blank Adjustment	blank Adjustment	blank Adjustment	Total Adjustments (e)
<b>Operating Revenues</b>								
1	\$0							\$0
2	0							0
3	494							494
4	494	0	0	0	0	0	0	494
<b>Operating Revenue Deductions</b>								
5	0							0
6	0	0	0	0	0	0	0	0
7	(4,419)		(818)					(5,237)
8	(4,419)	0	(818)	0	0	0	0	(5,237)
9	1,787	(169)	270	0	0	0	0	1,888
10	420	(40)	64	0	0	0	0	444
11								0
12	13	0	0	0	0	0	0	13
13	(25)		(9)					(33)
14	(2,224)	(209)	(492)	0	0	0	0	(2,926)
15	\$2,718	\$209	\$492	\$0	\$0	\$0	\$0	\$3,419
<b>Average Rate Base</b>								
16	(\$14,194)		(319)					(\$14,513)
17	409							409
18	(13,785)	0	(319)	0	0	0	0	(14,104)
19		17,265						17,265
20	(5,380)							(5,380)
21	0							0
22	(633)							(633)
23								0
24								0
25	(\$19,798)	\$17,265	(\$319)	\$0	\$0	\$0	\$0	(\$2,852)
26	(\$601)	\$524	(\$10)	\$0	\$0	\$0	\$0	(\$87)
27	(7,418)	2,049	(888)	0	0	0	0	(6,257)

Northwest Natural Gas Company  
Test year Normalizing Adjustments  
Oregon Jurisdictional Rate Case Updated for reply & stipulation  
(\$000)

Income Tax Calculations

Line No.	Adjustment	Adjustment	Adjustment	Adjustment	Adjustment	Adjustment	Adjustment	Total Adjustments
1	\$494	\$0	\$0	\$0	\$0	\$0	\$0	\$494
2	(4,407)	0	(818)	0	0	0	0	(5,224)
3	(25)	0	(9)	0	0	0	0	(33)
4	(601)	524	(10)	0	0	0	0	(87)
5	0	0	0	0	0	0	0	0
6	5,526	(524)	836	0	0	0	0	5,838
7	420	(40)	64	0	0	0	0	444
8	0	0	0	0	0	0	0	0
9	420	(40)	64	0	0	0	0	444
10	0	0	0	0	0	0	0	0
11	0	0	0	0	0	0	0	0
12	5,106	(484)	772	0	0	0	0	5,394
13	1,787	(169)	270	0	0	0	0	1,888
14	0	0	0	0	0	0	0	0
15	1,787	(169)	270	0	0	0	0	1,888
16	0	0	0	0	0	0	0	0
17	0	0	0	0	0	0	0	0
18	0	0	0	0	0	0	0	0
19	1,787	(169)	270	0	0	0	0	1,888
20	420	(40)	64	0	0	0	0	444

[1] Statutory State Excise Tax Rate: 7.60%  
[2] Statutory Federal Income Tax Rate: 35.00%

**NW Natural**  
**Oregon Jurisdictional Rate Case Updated for reply & stipulation**  
**Proforma Cost of Capital and Revenue Sensitive Costs**

NWN/1905  
 Siores/1

<b>Weighted Average Cost of Capital</b>		<b>% of Total Capital</b>	<b>Average Cost</b>	<b>Weighted Cost</b>
<b>1</b>	<b>Long Term Debt</b>	50.00%	6.070%	3.04%
<b>2</b>	<b>Common Stock</b>	50.00%	10.20%	5.10%
<b>3</b>	<b>Total</b>	<u>100.00%</u>		<u>8.14%</u>

**Revenue Sensitive Costs**

<b>4</b>	<b>Gas Sales</b>	97.67%
<b>5</b>	<b>Transportation</b>	1.84%
<b>6</b>	<b>Other</b>	0.56%
<b>7</b>	<b>Subtotal</b>	100.07%
<b>8</b>	<b>O &amp; M - Uncollectible</b>	0.31%
<b>9</b>	<b>Franchise Taxes at</b>	2.36%
<b>10</b>	<b>OPUC Fee</b>	<u>0.25%</u>
<b>11</b>	<b>State Taxable Income</b>	97.15%
<b>12</b>	<b>State Income Tax</b>	<u>7.38%</u>
<b>13</b>	<b>Federal Taxable Income</b>	89.77%
<b>14</b>	<b>Federal Income Tax</b>	<u>31.42%</u>
<b>15</b>	<b>Utility Operating Income</b>	<u>58.35%</u>
<b>16</b>	<b>Total Revenue Sensitive Costs</b>	<u>41.65%</u>
<b>17</b>	<b>Net-to-gross factor</b>	<u>171.38%</u>
<b>18</b>	<b>Rate of Return on Equity</b>	10.20%
<b>19</b>	<b>Federal Tax Rate</b>	35.00%
<b>20</b>	<b>State Tax Rate</b>	7.60%
<b>21</b>	<b>Combined Tax Rate</b>	39.94%
<b>22</b>	<b>Franchise Fees</b>	2.358%
<b>23</b>	<b>Uncollectible Accounts</b>	0.308%
<b>24</b>	<b>Regulatory Fees</b>	0.250%
<b>25</b>	<b>Interest Coordination Factor</b>	3.035%



BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Reply Testimony of Stephen P. Feltz**

**COST OF CAPITAL AND PENSIONS  
EXHIBIT 2000**

June 15, 2012

**EXHIBIT 2000 – REPLY TESTIMONY – COST OF CAPITAL AND PENSIONS**

**Table of Contents**

I.	Introduction and Summary.....	1
II.	Cost of Capital.....	1
III.	Pensions .....	17

1 **I. INTRODUCTION AND SUMMARY**

2 **Q. Are you the same Stephen Feltz who filed direct testimony in this proceeding on**  
3 **behalf of Northwest Natural Gas Company (“NW Natural” or the “Company”)?**

4 A. Yes, as Exhibit NWN/400-411.

5 **Q. What is the purpose of your reply testimony?**

6 A. I respond to the adjustments proposed by:

- 7 (1) Matt Muldoon on behalf of Commission Staff (“Staff”) regarding the Company’s  
8 cost of capital; and  
9 (2) Nick Cimmiyotti on behalf of Staff and Hugh Larkin Jr. on behalf of the Citizen’s  
10 Utility Board of Oregon (CUB) and the Northwest Industrial Gas Users (NWIGU)  
11 related to the Company’s proposal for recovery of pension costs.

12 **II. COST OF CAPITAL**

13 **Q. Please summarize your reply testimony regarding cost of capital.**

14 A. In my testimony on cost of capital issues, I:

- 15 • Explain that the Company has revised its plan to issue debt in the fourth quarter  
16 of 2012 from a \$25 million, 30-year issuance to a \$50 million, 30-year issuance,  
17 which is consistent with Staff’s recommendation;  
18 • Explain why the Commission should reject Staff’s proposal to remove two long-  
19 term debt issuances that mature in 2014 and replace them with a new 10-year  
20 debt issuance; and  
21 • Demonstrate that the Company’s decision to enter into a financial interest rate  
22 hedge in 2007 was prudent based on what the Company knew or reasonably

1 – REPLY TESTIMONY OF STEPHEN P. FELTZ

1                   should have known at that time and explain that Staff has presented no  
2                   reasonable basis for disallowing half of the costs associated with the hedge.

3    **Cost of Debt**

4    **Q.     What assumptions did the Company use in its direct case filing to determine the**  
5           **test year embedded cost of debt?**

6    A.     At the time of its direct case filing, the Company planned to issue \$25 million of 30-year  
7           debt with an effective yield of 4.795 percent.

8    **Q.     Have the Company's plans changed since it filed its direct testimony?**

9    A.     Yes, the Company now plans to sell \$50 million of 30-year debt late in the second quarter  
10          of 2012, either shortly before or after this reply testimony is filed.

11   **Q.     What coupon rate and effective yield is the Company forecasting?**

12   A.     Given the very recent volatility of the debt markets driven by the European debt crisis and  
13          macroeconomic trends in the U.S., it is difficult to forecast. That said, the Company  
14          expects the coupon rate to be in the 4.0 percent to 4.2 percent range.

15   **Q.     What is the Company proposing with respect to this debt issue?**

16   A.     The Company proposes including the actual costs of the issue in rates. For the  
17          purposes of this filing, the Company assumed a coupon rate of 4.2 percent. However,  
18          given that the actual coupon rate and other costs of issuance will be known well before  
19          the rate effective date in this proceeding, it will be straightforward to both confirm the final  
20          costs and include them in the final revenue requirement determination.

21   **Q.     Is the Company planning any other debt issues either before or during the test**  
22          **year?**

2 – REPLY TESTIMONY OF STEPHEN P. FELTZ

1 A. Yes, the Company's current financing plan includes issuing an additional \$25 million of  
2 10-year debt in the fourth quarter of 2012.

3 **Q. Please describe your assumptions for the debt to be issued.**

4 A. The Company has assumed a coupon rate of 4.20 percent, and an effective yield of 4.26  
5 percent on the \$50 million, 30-year debt issue, and a coupon rate of 3.33 percent, and an  
6 effective yield of 3.52 percent on the \$25 million, 10-year debt issue.

7 **Q. What adjustments does Staff propose to the Company's proposal?**

8 A. Staff proposes three changes to the cost of debt included in the Company's direct case.  
9 First, Staff proposes to remove two long-term debt issues that mature in July and  
10 September of 2014 and has included in the test year embedded cost of debt replacement  
11 issues using new 10-year debt. Second, Staff proposes that the Company's 2012 debt  
12 issue be increased from \$25 million to \$50 million. Third, Staff proposes that the  
13 Company absorb half of a financial hedging loss.

14 **Q. With respect to Staff's first proposal, do you agree with replacing the two debt  
15 issues that mature in late 2014?**

16 A. No.

17 **Q. What rationale did Staff witness Mr. Muldoon use to support his recommendation?**

18 A. In opening testimony, Staff stated that using a ten-year replacement avoids adding to  
19 concentration in debt maturing in five to eight years and that a ten-year maturity takes  
20 advantage of historically low 10-year bond coupon rates. Staff also claims that such pro  
21 forma replacements are a well-established Commission practice. He cited one case in  
22 which this practice was reflected.

23 **Q. Do you agree with this practice?**

3 – REPLY TESTIMONY OF STEPHEN P. FELTZ

1 A. Not in this case. The debt series that are at issue mature nine months and eleven  
2 months after the end of the test year, meaning that if Staff's proposal is adopted NW  
3 Natural will be under-recovering its embedded cost of debt for 21 and 23 months,  
4 respectively. These are not issues that become due shortly after the end of the test year.  
5 One of the two existing debt issues that matures in 2014 is not callable (i.e. redeemable)  
6 prior to maturity, and the other, if redeemed prior to maturity, would require that NW  
7 Natural pay the bondholder(s) an early redemption premium. Staff has not included any  
8 early redemption premium in their proposed cost of new financing. Further, it is not clear  
9 today when and how the Company would replace this debt. The Company's financing  
10 requirements would suggest NW Natural does not need the additional debt proceeds this  
11 year. And replacing this debt two years early would appear to be speculative, plus it  
12 would result in a negative interest rate carrying cost because it replaces very low short-  
13 term working capital debt balances. Ultimately, the timing and type of financing will  
14 depend on the Company's capital needs and conditions in the securities markets in  
15 2014. For these reasons the pro forma replacement of these late-2014 debt series  
16 should not be adopted.

17 **Q. With respect to Staff's second recommendation, it appears that you agree with Mr.**  
18 **Muldoon's recommendation to issue \$50 million of debt this year instead of the**  
19 **\$25 originally proposed by the Company.**

20 A. Yes. Given the current low interest rate environment the Company now plans to issue at  
21 the top end of its financing target for 2012, which includes \$50 million of 30 year debt  
22 plus an additional \$25 million of 10 year debt, even though the driver of our original  
23 proposal to issue only \$25 million, i.e. a lack of immediate need for more than \$25 million

4 – REPLY TESTIMONY OF STEPHEN P. FELTZ

1 this year, remains. The Company plans to issue in the private debt market, which will  
2 allow for a delayed take-down of the debt proceeds later this year at very little additional  
3 cost for the delay. With these changes, the revised embedded cost of debt is 6.07%.

4 See my Exhibit NWN/2001.

5 **Financial Hedge**

6 **Q. Please describe the adjustment Staff proposes related to the costs of a financial**  
7 **hedge the Company employed.**

8 A. At Staff/1200, Muldoon/13-16, Staff recommends that the Company's expense of debt  
9 issuance be reduced (for purposes of establishing NW Natural's revenue requirement)  
10 by \$5,048,000. This amount represents half of the amount that was paid by the  
11 Company to UBS Securities LLC related to a financial interest rate hedge that the  
12 Company entered into in 2007 in order to mitigate risk associated with swings that were  
13 occurring in corporate debt issuance interest rates.

14 **Q. Did the Company have authorization to enter into the hedge to which Staff's**  
15 **adjustment relates?**

16 A. Yes. The Company was authorized to enter into the transaction under OPUC Order No.  
17 07-032 ("OPUC Order"), effective January 29, 2007, which approved the Company's use  
18 of interest rate derivatives such as interest rate swaps. Under the OPUC Order, the  
19 Company was limited to interest rate hedges not to exceed a notional amount of \$200  
20 million, or 30 percent of total outstanding debt. Further, the Company was required to  
21 maintain investment grade ratings from two nationally recognized bond rating agencies.  
22 The Company complied with these terms, and the interest rate hedge it entered into was  
23 within the parameters allowed by that OPUC Order.

5 – REPLY TESTIMONY OF STEPHEN P. FELTZ

1 Under the OPUC Order, the Company was also required to file reports and  
2 supporting documentation regarding any hedge transaction entered into, including  
3 documentation demonstrating that the hedge transaction was prudent. The Company  
4 filed the required reports under Docket No. UF 4235 on February 20, 2008.

5 **Q. Please describe interest rate swaps generally, and give context for why the**  
6 **Company was interested in an interest rate swap.**

7 A. Interest rate swaps are transactions, generally between two parties, where those parties  
8 agree to make interest payments to each other calculated using a “notional” principle  
9 amount. This notional amount is an amount upon which the interest payments are  
10 calculated. Under an interest rate swap agreement, one party calculates their payment  
11 obligation at a fixed, agreed-to interest rate, and calculates their interest payment to be  
12 received at a variable rate from the other party. The net amount between “paying fixed”  
13 and “receiving variable” is the net cash settled and is considered the “swap payment”.  
14 The party sending or receiving swap payments applies the proceeds, or losses, from the  
15 net exchange to the costs of a separate debt issuance once it is completed. The net  
16 effect of this swap transaction is to achieve an interest cost that is close to the effective  
17 rate that was hedged under the transaction as of the hedge date.

18 In the fall of 2007, the Company became interested in an interest rate swap  
19 because it was planning to make a significant future debt issuance, and because interest  
20 rates were reflecting substantial volatility. The Company was concerned that rising  
21 interest rates could harm the Company and its customers with higher interest costs when  
22 it made that future debt issuance.



1 **Q. Please explain the process the Company went through in evaluating and entering**  
2 **into the hedge.**

3 A. This process was laid out in the reports the Company filed with Commission in February  
4 of 2008, in Docket UF 4235, detailing the transaction and the reasons it believed the  
5 transaction was a prudent approach to managing risks associated with volatile interest  
6 rates. In that report, the Company provided all correspondence with agents and  
7 counterparties related to the hedge, described its risk analysis, and stated:

8 In the Company's 2007 financing strategy, the Company determined that it  
9 would need to issue debt out of our Medium Term Note ("MTN") program  
10 sometime around September 2008. \* \* \* The Company was concerned  
11 about the current volatility of US interest rates and financial markets, as  
12 housing and, more recently, liquidity concerns roiled the credit markets. In  
13 September and October 2007, daily Treasury moves of 10+ bps had  
14 become increasingly common, and the Company was concerned that  
15 rising interest rates would negatively impact the Company's cost of capital  
16 for the identified debt issuance. At the same time, from early September to  
17 late September, 10-year Treasury rates had risen by 20 bps; then from  
18 late September to late October, 10-year US Treasury rates declined nearly  
19 40 bps, constituting the lows for 2007 and dropping to levels not seen  
20 since 2005. The Company had identified both a need for issuing debt as  
21 well as for managing interest rate exposure due to market volatility. To  
22 assist the Company in obtaining protection against material adverse  
23 market events and provide opportunities to take advantage of favorable  
24 market conditions, the Company engaged in discussions with a number of  
25 potential counterparties.<sup>1</sup>

26 The Company went on to explain its discussions with a number of investment banks  
27 regarding the options for hedging interest rate risks. The Company described that after  
28 its inquiries regarding options, and consideration of those options, the Company  
29 determined that it would utilize a forward starting interest rate swap, "which hedges both

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1 See *Report of Hedge Transaction and Documentation Supporting Prudency of Transaction*, Docket No. UF 4235 (Feb. 26, 2008).

1 the benchmark treasury rate as well as the credit spread.” *Id.* It explained that this tool  
2 provided “a number of advantages over pure Treasury locks, including: partial credit  
3 spread protection, . . . greater pricing transparency and more efficient execution than  
4 Treasury locks for longer forward periods, . . . simplification of accounting considerations  
5 . . . and a lower forward premium than the cost associated with Treasury locks.” *Id.*

6 The Company explained that once the desire for a forward swap was identified, the  
7 Company began “closely monitoring the 10-year swap rates,” before ultimately  
8 determining that market conditions were favorable for a forward swap transaction on  
9 October 24, 2007. At that time, the Company obtained simultaneous bids from six  
10 investment banks, and determined to go with the lowest offer, from UBS Securities. *Id.*  
11 The Company entered into an interest rate swap with UBS, with a notional amount of \$50  
12 million, at a fixed interest rate of 5.083%. The Company explained its position stating:

13 Given the market volatility and the Company’s identified need for debt within the  
14 next year, the Forward Swap reduces the Company’s risk with respect to cost of  
15 capital by protecting against increasing interest rates between now and then,  
16 avoiding any carrying costs for monies borrowed in advance of when the funds  
17 would be needed, and preventing the deterioration of certain debt to capital ratios  
18 that could adversely affect the Company’s credit ratings.<sup>2</sup>

19 **Q. Did the hedge have the effect that was intended?**

20 A. No, the hedge did not mitigate against higher interest rates as the Company had  
21 anticipated and as was designed under the transaction.

22 **Q. Why didn’t the swap have the intended effect?**

23 A. A pay-fixed interest rate swap is intended to effectively lock in a target interest rate for a  
24 future issuance of debt. However, the economic effectiveness of the hedge depends on

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2 *Id.*

1 the correlation between changes in the “swap rate” and changes in the expected interest  
2 rate on the underlying future bond issuance. The correlation between the AA swap rate  
3 and an AA utility bond rate (which would be similar to a NW Natural first mortgage bond  
4 rate) had historically been very close, and in fact has reverted to the historical  
5 relationship. However, after the Company entered into the financial swap, there was a  
6 significant, unexpected, and apparently unprecedented departure of these rates from  
7 each other. My Exhibit NWN/2002 demonstrates this departure, which is the  
8 fundamental reason the swap did not have the effect intended. Not only did the change  
9 in rates not correlate, they became inversely correlated, which is to say they moved in the  
10 opposite direction.

11 **Q. Why didn't the Company know that the hedge would have the result it did?**

12 A. In order for the Company to have known that such a result would occur, it would have  
13 needed to have information that no other party had at that time either. Specifically, it  
14 would have to been able to predict the financial crisis that occurred during 2008 and  
15 2009, which caused an unexpected variance between the 10-year swap rate and the  
16 debt costs of AA utilities, and it would have to have foreseen that this would be the result  
17 of the financial crisis. These two rates had tracked each other ever since the Great  
18 Depression, and only diverged significantly from each other during the 2008-2009  
19 financial crisis, which happened to be the period after inception of the financial swap the  
20 Company transacted.

21 **Q. Is the fact that the Company paid UBS money under the swap also because the**  
22 **Company did not anticipate the results under the swap?**

9 – REPLY TESTIMONY OF STEPHEN P. FELTZ

1 A. No. The fact that the Company was required to pay UBS is not, in and of itself, a  
2 surprising result, and does not indicate that the swap was ineffective or a poor choice.  
3 The very nature of a swap is that there is a chance the fixed rate will be below the  
4 variable rate, and a chance that the fixed rate will be above the variable rate. A swap is  
5 intended to mitigate volatility, not to beat the market price or variable rate. In other  
6 words, the transaction was designed to mitigate interest rate risk and achieve a certain  
7 target level of interest cost even if the Company was required to pay UBS for a loss on  
8 the hedge. In effect, if the Company's loss on the hedge was higher, it should have been  
9 offset by interest cost savings from a lower rate on the actual bond issue.

10 **Q. What reasons does Staff give for its proposal that the Company's cost of debt be**  
11 **reduced by half of the amount of the Company's loss on the hedge?**

12 A. Staff offers four reasons. First, Staff says that the Company did not perform its own  
13 probabilistic risk analysis of the hedge or use an independent third party to conduct the  
14 risk analysis. Second, Staff says that the Company failed to deliver price and timing  
15 certainty at a cost proportional to the interest rate risk. Third, Staff argues that the  
16 Company's financial hedging policy is less stringent than FASB standards for whether a  
17 hedge is effective. Finally, Staff argues that there is limited transparency regarding the  
18 hedge transaction and accounting treatment.

19 **Q. Why does Staff state that an independent or third party probabilistic risk analysis**  
20 **should have been conducted before the Company entered the hedge?**

21 A. It is not clear why Staff believes that the Company should have conducted an  
22 independent or third party analysis. NW Natural does not believe that it is common  
23 practice for a utility to employ a third party to perform such an analysis. Instead, NW

10 – REPLY TESTIMONY OF STEPHEN P. FELTZ

1 Natural, like other utilities, relied on the type of research and review that it believes to be  
2 prudent and reasonable—a careful and thorough review by the utility’s financial  
3 management team and Treasurer.

4 It is important to note that a third party would have only the same information  
5 upon which NW Natural relied in performing an analysis. This would include whatever  
6 the market was reflecting, and in our case we used Bloomberg’s reporting service and  
7 information that commercial and investment banks were providing to NW Natural at the  
8 time we were making our decision. The Company also was able to access all of this  
9 information and did review it as part of its decision making process. Additionally not all  
10 material from the investment banks was prepared specifically for NW Natural but was  
11 generic information and disseminated to their broader client base. Similar generic  
12 information was received from various counterparties and reviewed by the Company.

13 In response to discovery by the Company about whether Staff knew of any  
14 examples where utilities took a different approach, for example by hiring an independent  
15 third party to perform such a market analysis prior to entering into a financial hedge, Staff  
16 responded that it knew of “[n]othing specific at this time, that is part of the public record.”  
17 See my Exhibit NWN/2003, Feltz/2, which is Staff’s Response to NW Natural’s Data  
18 Request 55. When specifically asked if Staff believed it was common practice for utilities  
19 to hire independent review of financial hedges before entering them, it did not provide an  
20 answer other than to explain that NW Natural did not conduct such a review and that  
21 Staff believes NW Natural should have conducted one. See, e.g. Staff Responses to  
22 NW Natural’s Data Request 54 (NWN/2003, Feltz/1) and Data Request 47 (NWN/2004  
23 CONFIDENTIAL).

1 **Q. What analysis did the Company perform before entering the hedge?**

2 A. As described above, and as more fully detailed in the Company's filing in Docket UF  
3 4235, the Company had discussions with several investment banks, and analyzed the  
4 various options for hedging interest rates. The Company's decision was made after  
5 several months of evaluating potential opportunities for hedging interest rates. The  
6 Company analyzed the pros and cons of various interest rate risk management tools,  
7 and determined that it would utilize an interest rate swap. The Company closely  
8 monitored swap rates, and entered into the swap at a time when swap rates were at the  
9 low for the year, and utilized the bank counterparty with the lowest rate offer in a  
10 competitive bid process at that time.

11 **Q. If the Company had performed the risk analysis the Staff asserts you should have,**  
12 **would that assessment have prevented the losses on the hedge, or prevented the**  
13 **Company from entering into the hedge?**

14 A. The Company understands that Staff believes it should have conducted a Monte Carlo,  
15 probabilistic analysis before it entered into the hedge. Such an analysis was not required  
16 under the OPUC Order, and the Company does not believe that such an analysis was  
17 otherwise necessary or that it would have shed any light on the future unprecedented  
18 market movements between swap rates and utility debt issuance rates.

19 For purposes of demonstrating why a Monte Carlo probabilistic analysis would  
20 not have altered the Company's actions, the Company has performed such an analysis,  
21 using Bloomberg information that was available at the inception of the swap. See my  
22 Exhibit NWN/2005. This analysis shows that within a 95% confidence band, the  
23 variances in the swap rate would have been expected to produce a maximum potential

1 loss on the hedge transaction of \$5.6 million, or a maximum potential gain of \$7.8 million.

2 However, either result would have still been expected to mitigate against any interest  
3 rate volatility if the swap rate and debt issuance rates had remained correlated. Thus,  
4 the analysis Staff asserts the Company should have conducted would have done nothing  
5 to predict the transaction's inability to deliver the expected results.

6 **Q. What is Staff's argument with respect to the failure of the hedge?**

7 A. Staff says that the Company failed to deliver price and timing certainty at a cost  
8 proportional to the interest rate risk.

9 **Q. What is your response to Staff's position that the hedge losses should result in an  
10 adjustment because the hedge failed to deliver certainty at a cost proportional to  
11 the interest rate risk?**

12 A. Again, Staff's assertions are essentially an argument that the Company should be  
13 penalized because the interest swap did not produce the intended effect of stabilizing the  
14 effective interest rate of the Company's debt issuance. However, Staff has not described  
15 any action by the Company that was deemed to be imprudent, or that the Company knew  
16 or should have known of the impending financial crisis, or that the crisis would result in  
17 an unprecedented market movement between swap rates and utility bond rates. The  
18 Commission should reject Staff's invitation to judge the prudence of the hedge on  
19 hindsight, and instead should review whether the Company's actions at the time were  
20 prudent, based on the information the Company had or could have had at the time, under  
21 the circumstances that prevailed at the time.

1 **Q. Staff also argues that the Company’s hedging policy is less stringent than FASB**  
2 **accounting methods when determining whether a hedge is “effective.” What is**  
3 **your response to Staff’s position on this topic?**

4 A. Staff’s statements are not correct. The purpose of the FASB standard on hedge  
5 accounting, in part, is to set forth rules on how companies will determine whether a  
6 hedge transaction is effective. The FASB standard, however, is not designed to  
7 establish policy over a company’s management decisions or to determine the  
8 appropriateness of such hedge transactions. In accounting terms, whether a hedge is  
9 “effective” or “highly effective” does not depend on whether the results of the transaction  
10 were favorable or achieved management’s intent. Instead, the FASB standard under  
11 Generally Accepted Accounting Principles in the United States (U.S. GAAP) provides  
12 specific guidance on how to account for and report a company’s hedge activities. NW  
13 Natural’s practices have been, and continue to be, in accordance with U.S. GAAP.

14 NW Natural’s hedge policy goes even further than such an accounting standard,  
15 including a requirement that the Company’s objective is that all hedges are economically  
16 effective and reduce exposure to risk by producing the result of stabilizing volatility. The  
17 fact that this interest rate hedge resulted in a loss and did not meet its objective was, as  
18 described above, due to unprecedented and unexpected circumstances, and Staff’s  
19 assertions that the cause of the swap’s failure to produce the expected results is  
20 somehow due to the Company’s standards being less stringent than the FASB standard  
21 is not supportable. And from an accounting perspective, NW Natural’s interest rate  
22 hedge was highly effective in accordance with the FASB standard. This designation was  
23 specifically reviewed by our external auditor PwC.



1 **Q. Does Staff offer any other rationale for their proposed adjustment related to the**  
2 **hedge?**

3 A. Staff states that there was limited transparency regarding the transaction and the  
4 accounting treatment.

5 **Q. Is Staff correct that there was limited transparency regarding the transaction and**  
6 **accounting treatment?**

7 A. No. In accordance with the OPUC Order, the Company filed over one hundred pages of  
8 documentation concerning the swap on February 20, 2008 in Docket No. UF 4235. The  
9 filing included the signed transaction specifying the terms of the arrangement, email  
10 communications on market updates, general market reports, and all competitive bidding  
11 tickets. Additionally, the accounting treatment for the hedge was disclosed in our 2009  
12 annual filing with the SEC, which stated clearly that the Company had realized a \$10.1  
13 million loss on the hedge, and that it would be amortized to interest expense over the  
14 term of the debt. Further, in this general rate case, the Company has provided  
15 information such as board minutes, internal presentations and communications,  
16 calculations of the losses under the swap, and all other information available regarding  
17 the swap.

18 In any event, it is unclear why Staff believes that a lack of transparency related to  
19 the accounting of the hedge should result in Staff's proposed adjustment.

20 **Q. What is the basis for Staff's recommendation that half of the hedge loss should be**  
21 **removed from NW Natural's cost of debt calculation?**

22 A. It is unclear. When asked the basis for this calculation, Staff did not provide any details  
23 as to why a 50% disallowance would be appropriate. (See NWN/2004 CONFIDENTIAL).

15 – REPLY TESTIMONY OF STEPHEN P. FELTZ

1 NW Natural assumes that Staff's proposal is based simply on its feeling that the  
2 Company's shareholders should split the costs with customers. Because the cost relates  
3 to financing investments on behalf of the customers, however, and because the  
4 Company has demonstrated that its decision to enter into the hedge was prudent, such a  
5 sharing of these costs between shareholders and customers would be inappropriate and  
6 unsupported.

7 **Q. Are there any other aspects of Staff's proposal that you think the Commission**  
8 **should consider?**

9 A. Yes. The Company did not enter into the hedge with the goal of "beating the market" or  
10 to speculate on future interest rate movements. The hedge was intended solely to  
11 reduce the uncertainty regarding the interest costs of a future debt issuance. If the  
12 Commission were to find that a portion of the hedge loss should be disallowed simply  
13 because it added to the Company's cost of debt, then the Company, and likely other  
14 utilities in Oregon, would probably avoid interest rate hedging in the future, and thereby  
15 remove what should be a tool for prudently managing risks to ratepayers and  
16 shareholders. Such an approach would not, in the Company's view, be consistent with  
17 prudent management of the utility's debt costs. Especially given that we are at historic  
18 lows in interest rates, it is more likely than not that interest rates will trend up over the  
19 next several years. In such an environment, it may be important for NW Natural and  
20 other utilities to use debt management tools, such as interest rate hedges, to guard  
21 against volatility and rising interest rates.

22 ///

23 ///

1 **III. PENSIONS**

2 **Q. Please summarize your reply testimony regarding pensions.**

3 A. Since our last general rate case (2003), NW Natural has invested \$122.5 million into its  
4 defined benefit pension plan for employees, including \$28 million scheduled for this year.  
5 In addition, NW Natural is projected to contribute \$102 million over the next five years, for  
6 a grand total amount of \$224.5 million in pension contributions, or \$202 million on an  
7 Oregon allocated basis. Over roughly this same time period, under the current FAS 87  
8 ratemaking methodology, the Company is projected to “recover” approximately \$111  
9 million from Oregon customers, thereby creating a \$91 million gap between Company  
10 contributions and customer recovery.<sup>3</sup> See my Exhibit NWN/2006 for details on the  
11 pension contribution amounts and FAS 87 expense collected amounts referred to above.

12 The reason for the significant and growing disparity between pension  
13 contributions and amounts recovered from customers is straightforward: the Pension  
14 Protection Act of 2006 (PPA) significantly changed the timing of pension contributions,  
15 and by doing so permanently altered the impact of differences between employer  
16 contributions and the recognition of FAS 87 expense. This fact, when combined with the  
17 recent market crash and historically low interest rates, created a situation where the  
18 Company has been forced to make regular and substantial contributions to its pension  
19 accounts. These large contributions have in turn significantly lowered the Company’s  
20 FAS 87 expense—which is the basis for the Company’s recovery mechanism. Under the  
21 current FAS 87 ratemaking methodology, once the balancing account turns negative, the  
22

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3 As discussed in my direct testimony, the customer “recovery” amount consists of FAS 87 collected in rates for O&M expense, plus FAS 87 collected in rates for amounts allocated to rate base capital accounts, plus FAS 87 deferrals in the pension balancing account which started in 2011.

1 Company will be required to refund the credit balance to customers. Moreover, when  
2 FAS 87 is reset in a future general rate case, FAS 87 expense is likely to be negative,  
3 resulting in continuing refunds to customers.

4 To remedy this situation, the Company has proposed a simple mechanism by  
5 which it is allowed to add its excess pension contributions to rate base so that it can  
6 recover its investment—including financing costs. Specifically, the Company proposes to  
7 add to rate base its contributions to its pension accounts, minus the FAS 87 expense it  
8 includes in rates, and to amortize this amount over eight years.

9 Staff and NWIGU-CUB oppose the Company's recovery proposal, arguing that  
10 FAS 87 recovery is sufficient to compensate the Company for its pension costs. In  
11 addition, these parties raise arguments suggesting that the Company's proposed  
12 recovery mechanism cannot legally be adopted. However, it is significant that neither  
13 Staff nor NWIGU-CUB address the *actual numbers* presented by NW Natural that  
14 demonstrate that the Company will not in fact be allowed to recover its contributions to its  
15 pension funds. Just as significantly, neither Staff nor NWIGU-CUB suggest that the  
16 contributions were not prudently incurred.

17 In summary, FAS 87-based ratemaking methodology is broken and needs to be  
18 fixed. NW Natural is not trying to reach back and claim expenses related to prior periods.  
19 NW Natural is simply asking the Commission to adopt a mechanism that will allow the  
20 Company to recover the investments it has made that are working today and in the future  
21 to create customer benefits through lower FAS 87 pension expense.

22 **Q. Please explain why the current FAS 87-based ratemaking recovery does not**  
23 **address the full costs of funding NW Natural's pension plan.**

18 – REPLY TESTIMONY OF STEPHEN P. FELTZ

1 A. As mentioned above, there are three factors which have resulted in the Company's  
2 under-recovery of its pension expenses under the FAS 87 ratemaking mechanism. The  
3 primary factor is the passage of the PPA, which, as discussed in my direct testimony,  
4 requires the Company to achieve 100% funding of its pension plans over a shorter period  
5 of time. When combined with the market crash of 2008 and historically low interest  
6 rates, the PPA has required the Company to make significant contributions in a very  
7 short period of time—contributions that will never be recovered under the current  
8 ratemaking construct.

9 **Q. Please explain the impact of the market crash and low interest rates on the**  
10 **Company's pension costs.**

11 A. Quite simply, the market crash reduced the value of the plan assets held in NW Natural's  
12 pension trust account by \$63.3 million between year-end 2007 and year end 2008. At  
13 the same time, the accompanying low interest rates—which are persisting even today—  
14 significantly increase plan liabilities from \$243 million at the end of 2007 to \$363 million  
15 at the end of 2011—an increase of nearly 50% or \$120 million.

16 Together these factors took NW Natural's pension fund from approximately *100%*  
17 *funded* at the end of 2007 to *\$147 million underfunded* at year-end 2011, despite NW  
18 Natural having contributed over \$55 million into the pension account between 2008 and  
19 2011.

20 **Q. What impact did the PPA have?**

21 A. In order to answer this question, I need to review why FAS 87 was adopted in the first  
22 place, and how FAS 87 recovery operated *before* the PPA. Historically, cash  
23 contributions to pension funds reflected "lumpy" investments, which were made

1 periodically to keep pension accounts reasonably well-funded to support the future  
2 payment of liabilities when due. The lumpy nature of these contributions raised concerns  
3 that, if recovered on a cash basis, contributions might be timed in such a way as to  
4 maximize rate case recoveries, and possibly result in a rate case recovery higher than  
5 the average that would be made during the rate effective period. Thus, under FAS 87,  
6 the objective was to provide a measure of net periodic pension cost (FAS 87 expense)  
7 that systematically accrued the expected pension cost over an expected period of active  
8 service of covered employees. And while the IRS did have in place certain funding rules  
9 governing when contributions would be made, those rules allowed utilities some flexibility  
10 and the employment of “smoothing techniques” that for the most part matched the timing  
11 of contributions with the timing of FAS 87 expense over a period of time.

12 However, as discussed above, the PPA now requires employers to move toward  
13 100% funding of all pension plans. If a plan is underfunded (i.e. anything less than  
14 100%), then the funding shortfall must be made up with contributions over a shorter time  
15 period than before PPA was enacted. The result is that much higher cash contributions  
16 are required today than would have been required when FAS 87-based ratemaking  
17 methodology was adopted.

18 **Q. But why does this result in an under-recovery of costs?**

19 A. Higher contributions directly result in lower FAS 87 expense due to investment returns on  
20 plan assets. Put simply, the shareholder contributions lower FAS 87 expense because  
21 the pension fund has more money invested in it to generate income, which is in turn used  
22 to reduce FAS 87 expense. This “feedback loop” between cash contributions and FAS  
23 87 expense levels is magnified by accelerated funding requirements under PPA, and as

1 a result, it is virtually impossible for NW Natural to ever recover its total pension costs  
2 using current FAS 87 expense recovery methodology.

3 And to make matters even worse, in NW Natural's case, eventually the FAS 87  
4 balancing account will reach zero, at which time NW Natural will be required to refund  
5 amounts to ratepayers. Recently updated actuarial projections show the balancing  
6 account going to zero sometime around the year 2022, at which time NW Natural is  
7 expected to have recognized \$105 million of pension contributions in excess of FAS 87  
8 expense since the adoption of the FAS 87 accounting standard. This \$105 million  
9 excess amount is commonly referred to as a "prepaid pension asset" under the FAS 87  
10 accounting standard. To demonstrate this phenomenon, my Exhibit NWN/2006,  
11 provides projections of total FAS 87 expenses and recoveries through 2021, and  
12 compared with contributions in excess of collections, for that same time period.

13 **Q. Doesn't the balancing account approved in UM 1475 resolve this under-recovery?**

14 A. No it doesn't. The balancing account ensures recovery only of actual FAS 87 expense  
15 levels. It does not attempt to address the significant and additional costs the Company  
16 has incurred through its cash contributions.

17 **Q. Please demonstrate the expected path of pension fund cash contributions and  
18 FAS 87 cost recovery based on today's expectations.**

19 A. At our request, NW Natural's actuary prepared a projection to illustrate the expected path  
20 of pension contributions over the next 30 years. We also had the actuary prepare  
21 alternative projections to demonstrate that accumulated FAS 87 expense recovery under  
22 various scenarios does not rise to the level of pension contributions over this 30 year  
23 period, even under an aggressive assumption where expected long-term rate of return

21 – REPLY TESTIMONY OF STEPHEN P. FELTZ

1 was equal to the risk-free FAS 87 discount rate. See my Exhibit NWN/2007

2 CONFIDENTIAL.

3 The following narrative provides a brief explanation of the various scenarios:

- 4 • Scenario 1. "Today's Expectation:" Contributions over the next six years (i.e.  
5 2012-2017) will exceed FAS 87 expense each year. The cumulative difference  
6 will be \$64 million, with \$130 million in cumulative contributions minus \$66 million  
7 in FAS 87 expense. After 2017, contributions will go to zero and FAS 87  
8 expense will be negative. Under current FAS 87 ratemaking methodology, the  
9 pension balancing account is expected to reach zero by 2022, at which time FAS  
10 87 expense will be negative \$5 million, and according to current ratemaking a  
11 general rate case in 2022 would require NW Natural to include \$5 million  
12 negative revenue requirement, adjusted for an Oregon allocation amount. In  
13 summary, NW Natural would never recover the \$91 million contributed in excess  
14 of rate recoveries as of 2022 (See my Exhibit NWN/2006), and the cost to NW  
15 Natural would continue to grow because it would be required to include rate  
16 credits to customers due to negative FAS 87 expense amounts.
- 17 • Scenario 1a. "Today's Expectation with a Strong Market Recovery": We adjusted  
18 Scenario 1. to illustrate what would happen under a stronger market recovery.  
19 We increased the expected return on pension assets from 8 percent to 20  
20 percent in years 2015 and 2016. As a result, contributions between 2012 and  
21 2017 decreased by \$17 million, from \$130 million to \$113 million, while FAS 87  
22 expense decreased by \$9 million, from \$66 million to \$57 million. However, by  
23 the year 2022, contributions would have decreased by the same \$17 million, but

22 – REPLY TESTIMONY OF STEPHEN P. FELTZ



1 the FAS 87 expense would have decreased by an additional \$48 million, for a  
2 total decrease of \$57 million since 2012, from \$66 million to only \$9 million. In  
3 summary, a strong market recovery in the next few years will only increase the  
4 difference between cumulative Company contributions and cumulative FAS 87  
5 expenses.

- 6 • Scenario 2. "Expected Return Rate Equal to Discount Rate": This scenario sets  
7 the assumed asset return rate to be equal to the FAS 87 discount rate in year  
8 2022. We set this assumption change in year 2022 because that is the year  
9 when FAS 87 balancing account is expected to be zero and pension assets are  
10 expected to exceed pension liabilities (i.e. a fully funded plan). This scenario  
11 illustrates how FAS 87 expense would be much higher in future years, as  
12 compared to Scenario 1., if the Company were simply to invest its pension  
13 assets in a very conservative asset portfolio, thereby reducing the volatility of  
14 future expenses. This also illustrates that the Company might be in a position to  
15 terminate (or freeze the plan), but said termination would require the Company to  
16 write-off its then current prepaid pension asset balance for accounting purposes.  
17 In 2022, the prepaid pension asset balance is expected to be \$105 million, and  
18 under current FAS 87 ratemaking methodology the only way for NW Natural to  
19 recover its costs would be to seek rate recovery at the time. That, in effect,  
20 would require future ratepayers to pay the higher costs that currently are building  
21 up in the prepaid account.
- 22 • Scenario 2a. "Expected Return Rate Equal to Discount Rate, coupled with a  
23 Strong Market Recovery": This is the same as Scenario 2., but it includes the

1 same strong market recovery in 2015 and 2016 that was illustrated in Scenario  
2 1a. The results and conclusions of this scenario are mostly the same as  
3 illustrated in 1a., except that the prepaid balance (\$134 million) is greater and,  
4 therefore, the FAS 87 expense charge would be materially higher in a plan  
5 termination scenario.

6 Exhibit NWN/2006 contains the back up for these calculations.

7 **Q. Given the above, will the Company ever be able to recover its costs?**

8 A. No, not if the current ratemaking methodology remains in place. As shown in the  
9 Exhibits referred to above, assuming actual FAS 87 expense is included in rates, the  
10 Company will never recover approximately \$91 million in pension contributions allocated  
11 to Oregon after the balancing account reaches zero. And, the amount the Company will  
12 under-recover will continue to grow because it is expected that FAS 87 will be negative at  
13 the time the balancing account goes to zero, and under current ratemaking methodology  
14 the Company would have to credit or refund to customers the negative FAS 87 and  
15 balancing account amounts. This result is extremely problematic because the Company  
16 would not be able to, by law, withdraw funds from the overfunded plan as reimbursement  
17 for these cash outflows.

18 **Q. How much has the Company under-recovered to date?**

19 A. Since NW Natural's last general rate case, Docket UG 152, the Company has been  
20 recovering approximately \$3,796,055 of pension expense in rates each year. This  
21 amount was calculated based the UG 152 parties' assumptions about the level of FAS  
22 87 pension expense that the Company would incur during the rate effective period. As I  
23 further explained in my direct testimony, had circumstances been as anticipated, this

1 amount might have been sufficient to address the Company's pension contributions.  
2 However, due to the circumstances discussed above, in the nearly ten years since the  
3 Commission issued its Order in UG 152, the Company's shareholders have invested an  
4 Oregon adjusted amount of \$85,055,134 to its pension accounts through 2011—roughly  
5 \$25 million more than have been recovered in Oregon rates from all sources. See  
6 Exhibit NWN/2006.

7 **Q. Is this under-recovery unique to NW Natural?**

8 A. No. Many utilities with defined-benefit pension plans, whether closed to new participants  
9 like NW Natural's plan or open to new entrants, are finding under-recovery an issue. As I  
10 will explain later in my testimony, some other jurisdictions are modifying their recovery  
11 mechanisms to allow a more appropriate recovery of pension costs.

12 **Q. Please summarize the Company's proposal.**

13 A. The Company's proposal in this general rate case addresses only that portion of pension  
14 costs that are not recovered through the FAS 87 ratemaking methodology—that is, the  
15 contributions in excess of those recovered through FAS 87. The amounts recovered  
16 through FAS 87 remain subject to the balancing account approved in UM 1475.

17 For the costs in excess of those recovered by FAS 87, because these  
18 contributions have been financed by the Company using its capital structure of equity  
19 and long-term debt, we propose to treat these un-recovered amounts like any other long  
20 term investment. That is, like any other rate base item, we propose to receive a return on  
21 and return of these investments. We specifically proposed adding the average  
22 unrecovered investor contribution amount during the test year, estimated at \$39,195,005

1 pre-tax, or \$23,517,003 net of deferred taxes (amounts were updated for the most recent  
2 actuarial projection for the test period).

3 **Q. What is the legal/policy basis for the proposal?**

4 A. The Company proposal is entirely consistent with long-held regulatory principles where  
5 customers receive the benefits of monies contributed ahead of payment through an  
6 addition to rate base. Once a general rate case is filed, shareholders generally receive  
7 the recovery of prudently incurred investments through a return on rate base as well as  
8 an amortization of funds invested over an appropriate time period.

9 **Q. Please summarize Staff's position.**

10 A. Staff recommends against the Company's request. Staff does not dispute the fact that  
11 the Company was required to make the contributions to comply with federal law, or that  
12 the contributions were prudently made. Instead, Staff makes four arguments:

- 13 1. Staff suggests that the Company can recover a fair return on its contributions  
14 because it earns a return on amounts in the FAS 87 balancing account.
- 15 2. Staff suggests that the Commission cannot allow for the recovery of the costs  
16 associated with cash contributions to pension plans while the FAS 87 guidance is  
17 still in place.
- 18 3. Staff claims it would be retroactive ratemaking to allow the Company to recover  
19 past contributions.
- 20 4. Finally, Staff suggests that given that the Company earned its return on equity  
21 (ROE) over most of the past years, there is no need to "fix" FAS 87 as the rate-  
22 making standard.

23 **Q. Do you agree with any of Staff's arguments against the Company's proposal?**

26 – REPLY TESTIMONY OF STEPHEN P. FELTZ

1 A. No.

2 **Q. Please respond to Staff's first argument, that the Company can recover a fair**  
3 **return on its contributions because it earns a return on amounts in the balancing**  
4 **account.**

5 A. Staff's argument is illustrative of its failure to recognize the gap between pension  
6 contributions and FAS 87 recovery. The FAS 87 balancing account was established to  
7 allow the Company to recover its *FAS 87 expense* over time. Thus, by allowing the  
8 Company to earn a return on positive balances, it achieves this goal. However, as I have  
9 demonstrated above, there is a large and growing gap between FAS 87 expense  
10 recovery and pension contributions. The balancing account ignores this difference  
11 entirely.

12 **Q. Do you agree with Staff's argument that the Company's proposed recovery**  
13 **constitutes retroactive ratemaking?**

14 A. This argument misconstrues the nature of the cash contributions the Company is seeking  
15 to address. As I explained in my direct testimony, prepaid pension assets (or cash  
16 contributions in excess of FAS 87 expense) are not accounting expenses and as such  
17 they are not reflected on the Company's income statement. Rather, they are pre-paid  
18 obligations—investments that must be financed by the Company like any other long-term  
19 asset—that will continue to exist in the pension fund trust account and that will work in  
20 customers' favor in an ongoing fashion to reduce future FAS 87 expense. Thus, it is no  
21 more akin to retroactive ratemaking to allow for the proposed recovery of projected  
22 balance of prepaid pension assets than it is to allow recovery of investment in pipes or  
23 storage facilities.

27 – REPLY TESTIMONY OF STEPHEN P. FELTZ

1 **Q. But shouldn't the Company have requested a deferred accounting order if it**  
2 **wished to add these investments to rate base at a later date.**

3 A. No. Again, in making this argument, Staff seems to be treating the shareholders'  
4 investment in pension contributions as a current expense—which it is not. As described  
5 above, the pension investments are similar to a plant investment, which is rolled into rate  
6 base in a subsequent general rate case, with no need for a deferred accounting order.

7 I would also point out that if cash contributions in excess of FAS 87 expense were  
8 to be treated as expenses, then the appropriate treatment in this general rate case would  
9 be for the Company to estimate the contributions it will make in the test year—net of any  
10 FAS 87 on-going recovery—and build recovery of those investments into rates. The  
11 Company's actuary has estimated the contributions it will make during the Test year, and,  
12 if the Commission were to adopt this approach of recovery, the Company would suggest  
13 that the proposed O&M expense level in this case be increased by approximately \$8.0  
14 million (i.e. cash contributions minus FAS 87 recovery amounts during the test period).  
15 However, this treatment would merely change the ratemaking methodology from a FAS  
16 87 basis to a cash basis, which we are not proposing but are willing to consider.

17 **Q. Please respond to Staff's statement that it would not be "appropriate" for the**  
18 **Commission to allow the Company any recovery of pension expense other than**  
19 **FAS 87 while FAS 87 guidance is still in place.**

20 A. It is not clear exactly what argument Staff is making. Staff may be arguing that the  
21 Commission *may not* depart from using FAS 87 as the sole recovery mechanism for  
22 pension costs. Or Staff may be suggesting simply that the Commission *should not* alter  
23 its historic policy of relying on FAS 87 for pension recovery. At any rate, neither

1 argument presents a valid reason for the Commission to avoid taking action to address  
2 the problems NW Natural has identified in its testimony.

3 The fact that FAS 87 persists as an accounting standard does not limit the  
4 Commission's authority to craft a different and more appropriate and fair recovery  
5 mechanism. The Commission must, in carrying out its obligations, allow the Company  
6 the opportunity to recover its prudently incurred costs. In this case, there is no question  
7 that NW Natural's contributions to its pension funds have been prudently incurred and  
8 have benefitted, and will continue to benefit, customers. If the Commission finds—as it  
9 should—that basing the recovery mechanism on FAS 87 no longer allows the Company to  
10 recover its prudently incurred costs, there is no reason why the Commission cannot  
11 approve a better recovery mechanism.

12 **Q. Have other state public utility commissions crafted recovery mechanisms that**  
13 **attempt to address the gap between accelerated shareholder contributions and**  
14 **FAS 87 recovery?**

15 **A.** Yes. In my direct testimony I explained that a number of state public utility commissions  
16 have recognized the need to allow utilities to recover the costs of funding pension  
17 contributions that are not otherwise addressed by FAS 87 recovery mechanisms.  
18 Attached as my Exhibit NWN/2008, is a summary of utilities that receive recovery for  
19 pension contributions beyond FAS 87 expense.

20 **Q. Staff argues that because earnings were acceptable in the years since 2003, there**  
21 **is no reason to fix the problem. Do you agree?**

22 **A.** No, I do not. This position intentionally ignores the fact that, as described above, the  
23 cash contributions are pre-paid obligations and not expenses, and therefore do not show

29 – REPLY TESTIMONY OF STEPHEN P. FELTZ

1 up on the income statement. Moreover, Staff's argument erroneously suggests that it is  
2 appropriate to apply an earnings test before prudently made shareholder investments are  
3 added to rate base—a suggestion that is inconsistent with Commission policy.

4 **Q. What arguments does NWIGU-CUB make against the Company's pension**  
5 **proposal?**

6 A. NWIGU-CUB makes three arguments. These parties make the same retroactive  
7 ratemaking argument as Staff. They also argue that ratepayers should not be  
8 responsible for cash contributions made when pension accounts are underfunded,  
9 because they do not receive the benefit when pension accounts are overfunded. Finally,  
10 NWIGU-CUB suggest that there is no reason to alter the current recovery mechanism  
11 because "as the market recovers, the value of the assets will rise and the additional  
12 contributions will no longer be required."

13 **Q. You have already responded to the retroactive ratemaking argument. Please**  
14 **respond to NWIGU-CUB's argument that ratepayers do not receive the benefit**  
15 **when pension funds are overfunded.**

16 A. NWIGU-CUB is completely wrong on that point. When pension accounts are  
17 overfunded, FAS 87 expense usually drops to a negative expense, which means that  
18 customers not only aren't paying any FAS 87 expense but instead they are getting a rate  
19 reduction. This occurred with NW Natural's pension account when in the 1998 Oregon  
20 rate case customers were credited with a negative \$701,000 revenue requirement.

21 **Q. And do shareholders also benefit when pension accounts are overfunded.**

22 A. No. This is definitely a one-way street.

23 **Q. Please explain.**

30 – REPLY TESTIMONY OF STEPHEN P. FELTZ



1 A. A negative revenue requirement for pension costs presumes that the Company is  
2 recovering cash from the overfunded pension account to cover the refunds. However,  
3 this is definitely not the case. When pension accounts are overfunded, shareholders are  
4 legally prohibited from withdrawing the value of the overfunding. That value remains in  
5 the account for the benefit of the pensioners and at the same time reduces FAS 87  
6 expense to the benefit of ratepayers. So, ratepayers receive the benefit when pension  
7 funds are overfunded, and the Company's shareholders often pay for that benefit from  
8 prepaid contributions.

9 **Q. What happens if the account is overfunded at the time when the account is**  
10 **terminated? At that point are shareholders allowed to retain the overfunded**  
11 **amounts?**

12 A. No. Even when a Company terminates a pension account with an overfunded balance,  
13 the IRS requires the surplus be used for other qualified employee benefits. If the  
14 Company withdraws the surplus from an overfunded plan for other than qualified  
15 purposes, the withdrawal is subject to an immediate tax penalty of up to 90%. This  
16 seems to create a clear and significant incentive to use the surplus only for qualified  
17 purposes. In a sense, as stated above, the benefit of an overfunded plan is truly a one-  
18 way street for employees and ratepayers, and exactly the opposite of NWIGU-CUB's  
19 contention.

20 **Q. Please respond to NWIGU-CUB's suggestion that the Commission need not worry**  
21 **about the Company's recovery of cash contributions because the market will turn**  
22 **around.**

1 A. If NWIGU-CUB are suggesting that the Company will ultimately recover the costs of its  
2 pension contributions when the market turns around, then, as I have explained, they are  
3 wrong (see my Exhibit NWN/2007, Scenarios 1a. and 2a., along with related discussion  
4 above). Remember that if the market recovers, it will not only benefit contributions but it  
5 will also benefit FAS 87 expense. In fact, this market recovery scenario  
6 disproportionately benefits ratepayers because a large part of the improvement in asset  
7 returns would be associated with contributions into pension assets made by Company  
8 investors, not ratepayers. Based on actuary projections, NW Natural is expected to  
9 contribute \$102 million total over the next five years, excluding the \$28 million  
10 contribution due this year. Over that same five year period, FAS 87 expense is expected  
11 to total \$47 million, and prepaid assets are expected to grow to \$87 million. Our  
12 estimates, as provided by the actuary, assume an average asset return of 8% annually,  
13 which in today's financial markets is considered a reasonable return.

14 On the other hand, NWIGU-CUB may be suggesting that the Commission should  
15 not worry about the Company's unrecovered pension contributions (i.e. prepaid balance)  
16 because at some point that unrecovered balance will stop growing. Given that the Test  
17 year balance allocated to Oregon is estimated today at \$39.2 million and will continue to  
18 rise for a number of years, NWIGU-CUB's position is counter to a sound regulatory policy  
19 which would require the Company be allowed a reasonable opportunity to recover its  
20 prudent investments.

21 **Q. If the Commission declines to accept the Company's proposal, are there other**  
22 **actions it could take to allow the Company to recover its pension investment?**

1 A. First, in order for the Company to recover the return “on” that investment, the rate base  
2 treatment that the Company proposes is necessary. With respect to the recovery “of” the  
3 investment amount, the Commission could revise the balancing account so that once the  
4 balance turns negative, the Company could suspend any refunds to customers and allow  
5 the negative account balance to grow until it equals the excess shareholder  
6 contributions. If this approach were adopted, the Commission should make an  
7 adjustment to future earnings tests to prevent such recovery of investment dollars from  
8 being counted as “income” for earnings test purposes, since these contribution amounts  
9 do not count as “expenses” for earnings test purposes when made.

10 **Q. Does this conclude your testimony?**

11 A. Yes it does.

BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Exhibits of Stephen P. Feltz**

**COST OF CAPITAL AND PENSIONS  
EXHIBITS 2001 – 2008**

June 15, 2012

**EXHIBITS 2001-2008 – COST OF CAPITAL AND PENSIONS**

**Table of Contents**

Exhibit 2001 – Embedded Cost of Long-Term Debt Capital.....	1
Exhibit 2002 – Historical Interest Rate Trends.....	1
Exhibit 2003 – OPUC Staff’s Response to NWN’s DR 54-55.....	1-2
Exhibit 2004 – OPUC Staff’s Response to NWN’s DR 47-CONFIDENTIAL.....	1-4
Exhibit 2005 – Monte Carlo Simulation Results.....	1
Exhibit 2006 – NWN Pension Funding Analysis .....	1
Exhibit 2007 – Aon Hewitt Scenario- CONFIDENTIAL .....	1-9
Exhibit 2008 – AGA Survey Results .....	1-3

**NORTHWEST NATURAL GAS COMPANY**  
**EMBEDDED COST OF LONG-TERM DEBT CAPITAL AT**  
**Pro-Forma PERIOD ENDED October 31, 2013**

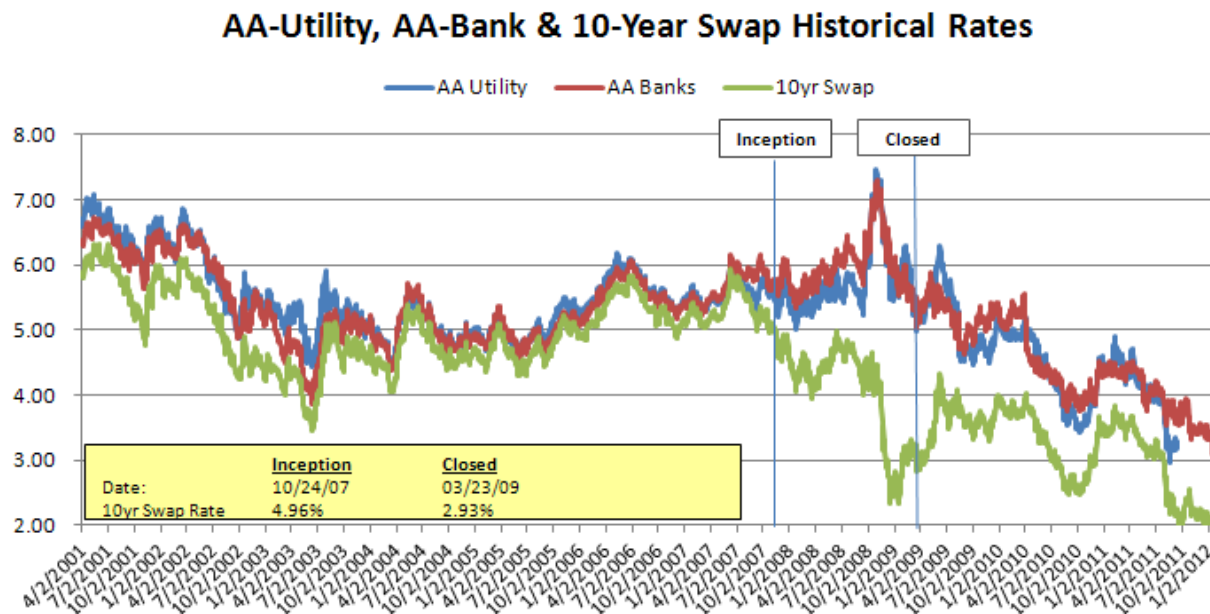
NWN/2001  
Feltz/1

In. #	Coupon Rate	Description of Issue	Date Issued	Maturity Date	Years to Maturity	Outstanding	Offered	Underwriter's			Expense of Issue	Net Proceeds		Original Term to Maturity Yrs.	Cost of Money (Bond Table)	Annual Cost Outstanding Debt			
								Premium or Discou	Commission			Per \$100	Per \$100						
								Amount	Amount	Amount		Principal	Principal						
(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	(i)	(j)	(k)	(l)	(m)	(n)	(o)	(p)				
<b>Medium-Term Notes</b>																			
<b>First Mortgage Bonds:</b>																			
1	8.260%	8.260% Series	09/94	09/14	1.7	10,000,000	10,000,000	0	0.00	40,000	0.400	863,369	[1]	8.63	9,096,631	90.966	20	9.260%	926,000
2	3.950%	3.95 % Series	07/09	07/14	1.5	50,000,000	50,000,000	0	0.00	250,500	0.501	191,076		0.38	49,558,424	99.117	5	4.147%	2,073,500
3	4.700%	4.700% Series	06/05	06/15	2.5	40,000,000	40,000,000	0	0.00	250,000	0.625	91,898		0.23	39,658,102	99.145	10	4.809%	1,923,600
4	5.150%	5.150% Series	12/06	12/16	4.0	25,000,000	25,000,000	0	0.00	156,250	0.625	121,426		0.49	24,722,324	98.889	10	5.294%	1,323,622
5	7.000%	7.000% Series	08/97	08/17	4.6	40,000,000	40,000,000	0	0.00	300,000	0.750	75,600		0.19	39,624,400	99.061	20	7.089%	2,835,600
6	6.600%	6.600% Series	03/98	03/18	5.2	22,000,000	22,000,000	0	0.00	165,000	0.750	1,179,884	[2]	5.36	20,655,116	93.887	20	7.181%	1,579,820
7	8.310%	8.310% Series	09/94	09/19	6.7	10,000,000	10,000,000	0	0.00	40,000	0.400	1,071,757	[1]	10.72	8,888,243	88.882	25	9.479%	947,900
8	7.630%	7.630% Series	12/99	12/19	6.9	20,000,000	20,000,000	0	0.00	150,000	0.750	45,421		0.23	19,804,579	99.023	20	7.727%	1,545,400
9	5.370%	5.370% Series	03/09	02/20	7.1	75,000,000	75,000,000	0	0.00	468,750	0.625	10,394,058	[7]	13.86	64,137,192	85.516	11	7.327%	5,495,250
10	9.050%	9.050% Series	08/91	08/21	8.6	10,000,000	10,000,000	0	0.00	75,000	0.750	40,333		0.40	9,884,667	98.847	30	9.163%	916,300
11	3.176%	3.176% Series	09/11	09/21	8.7	50,000,000	50,000,000	0	0.00	312,500	0.625	292,655		0.59	49,394,845	98.790	10	3.319%	1,659,500
12	5.620%	5.620% Series	11/03	11/23	10.9	40,000,000	40,000,000	0	0.00	372,588	0.931	2,952,850	[6]	7.38	36,674,562	91.686	20	6.360%	2,544,190
13	7.720%	7.720% Series	09/00	09/25	12.7	20,000,000	20,000,000	0	0.00	150,000	0.750	1,136,261	[4]	5.68	18,713,739	93.569	25	8.336%	1,667,200
14	6.520%	6.520% Series	12/95	12/25	12.9	10,000,000	10,000,000	0	0.00	62,500	0.625	27,646		0.28	9,909,854	99.099	30	6.589%	658,900
15	7.050%	7.050% Series	10/96	10/26	13.8	20,000,000	20,000,000	0	0.00	125,000	0.625	50,940		0.25	19,824,060	99.120	30	7.121%	1,424,200
16	7.000%	7.000% Series	05/97	05/27	14.4	20,000,000	20,000,000	0	0.00	125,000	0.625	28,906		0.14	19,846,094	99.230	30	7.062%	1,412,400
17	6.650%	6.650% Series	11/97	11/27	14.9	19,700,000	20,000,000	0	0.00	125,000	0.625	37,800	[8]	0.19	19,837,200	99.186	30	6.714%	1,322,658
18	6.650%	6.650% Series	06/98	06/28	15.4	10,000,000	10,000,000	0	0.00	75,000	0.750	23,300		0.23	9,901,700	99.017	30	6.727%	672,700
19	7.740%	7.740% Series	08/00	08/30	17.7	20,000,000	20,000,000	0	0.00	150,000	0.750	1,354,914	[3]	6.77	18,495,086	92.475	30	8.433%	1,686,538
20	7.850%	7.850% Series	09/00	09/30	17.7	10,000,000	10,000,000	0	0.00	75,000	0.750	678,107	[5]	6.78	9,246,893	92.469	30	8.551%	855,100
21	5.820%	5.820% Series	09/02	09/32	19.7	30,000,000	30,000,000	0	0.00	225,000	0.750	165,382		0.55	29,609,618	98.699	30	5.913%	1,773,943
22	5.660%	5.660% Series	02/03	02/33	20.2	40,000,000	40,000,000	0	0.00	300,000	0.750	56,663		0.14	39,643,337	99.108	30	5.723%	2,289,200
23	5.250%	5.250% Series	06/05	06/35	22.5	10,000,000	10,000,000	0	0.00	75,000	0.750	22,974		0.23	9,902,026	99.020	30	5.316%	531,600
24	4.200%	4.200% Series	07/12	07/42	29.5	50,000,000	50,000,000	0	0.00	325,000	0.650	200,000		0.40	49,475,000	98.950	30	4.262%	2,131,173
25	3.330%	3.330% Series	11/12	11/22	9.8	25,000,000	25,000,000	0	0.00	156,250	0.625	250,000		1.00	24,593,750	98.375	30	3.524%	881,056
						<b>\$676,700,000</b>	<b>\$677,000,000</b>	<b>0</b>		<b>\$4,549,338</b>		<b>\$21,353,220</b>			<b>\$651,097,442</b>			<b>6.070%</b>	<b>\$41,077,350</b>

**WEIGHTED EMBEDDED COST: \$41,077,350 \$676,700,000 EQUALS = 6.070%**

- [1] INCLUDES PREMIUM AND UNAMORTIZED COST ON EARLY REDEMPTION OF 9.8% SERIES BONDS (\$1,044,111 ALLOCATED TO THE 8.31% SERIES, AND \$835,723 ALLOCATED TO THE 8.26% SERIES).
- [2] INCLUDES \$910,800 PREMIUM AND \$222,664 UNAMORTIZED COSTS ON EARLY REDEMPTION OF 9.125% SERIES BONDS ALLOCATED TO THE 6.60% SERIES.
- [3] INCLUDES \$992,143 PREMIUM, \$178,966 UNAMORTIZED COSTS ON EARLY REDEMPTION OF 9.75% SERIES BONDS, AND \$148,605 UNAMORTIZED COSTS ON EARLY REDEMPTION OF 15.375% SERIES BONDS ALLOCATED TO THE 7.74% SERIES.
- [4] INCLUDES \$826,786 PREMIUM, \$149,139 UNAMORTIZED COSTS ON EARLY REDEMPTION OF 9.75% SERIES BONDS, AND \$123,837 UNAMORTIZED COSTS ON EARLY REDEMPTION OF 15.375% SERIES BONDS ALLOCATED TO THE 7.72% SERIES.
- [5] INCLUDES \$496,071 PREMIUM, \$89,483 UNAMORTIZED COSTS ON EARLY REDEMPTION OF 9.75% SERIES BONDS, AND \$74,302 UNAMORTIZED COSTS ON EARLY REDEMPTION OF 15.375% SERIES BONDS ALLOCATED TO THE 7.85% SERIES.
- [6] INCLUDES \$150,000 PREMIUM AND \$405,971 UNAMORTIZED COSTS ON EARLY REDEMPTION OF 7.50% SERIES BONDS, \$413,600 PREMIUM AND \$1,116,479 UNAMORTIZED COSTS ON EARLY REDEMPTION OF 7.52% SERIES BONDS AND \$730,000 PREMIUM AND \$136,800 UNAMORTIZED COSTS ON EARLY REDEMPTION OF 7.25% SERIES BONDS ALLOCATED TO 5.62% SERIES.
- [7] INCLUDES \$10,096,000 COSTS PAID ON INTEREST RATE HEDGE LOSS AND \$298,058 UNAMORTIZED COSTS ON SHELF REGISTRATION, ALLOCATED TO 5.37% SERIES.
- [8] In November 2009 one investor exercised its right under a one-time put option to redeem \$0.3 million of the \$20 million outstanding. This one-time put option has now expired, and the remaining \$19.7 million remaining principal outstanding is expected to be redeemed at maturity in November 2027.

## Historical Interest Rate Trends



In 2007, when the Company began exploring options to mitigate volatile interest rates for a future bond issuance, an interest rate swap appeared reasonable given the AA utility and bank rates and ten-year swap rates had historically tracked together. Bonds were expected to be issued in October 2008; however, at that time the trend between AA utility and bank rates and the swap rates had become inversely correlated.

The graph above shows that the rates have begun to track more closely together again in late 2009 and the positive correlation has returned subsequently.

*Note: The Bloomberg AA-Utility index was discontinued September 15, 2011 and the AA-Bank index was discontinued January 30, 2012. However the graph demonstrates normalized conditions after the 2008-09 period.*

**NWN Request:**

54. Reference Staff/1200, pgs. 13-16: Does Mr. Muldoon believe that it is a common practice for a utility to hire an independent third party to conduct such analysis? If the answer is yes, please provide the basis for this belief.

**OPUC Response:**

54. Please see the response to DR 47. Staff notes that the advice from investment banks includes disclaimers that the Company should consider securing its own expertise as part of its own review of risk and likelihood of potential outcomes.



**NWN Request:**

55. Reference Staff/1200, pgs. 13-16: Can Mr. Muldoon provide any examples of utilities performing or hiring an independent third party to perform such an analysis prior to entering into a financial hedge? If so, please provide the examples.

**OPUC Response:**

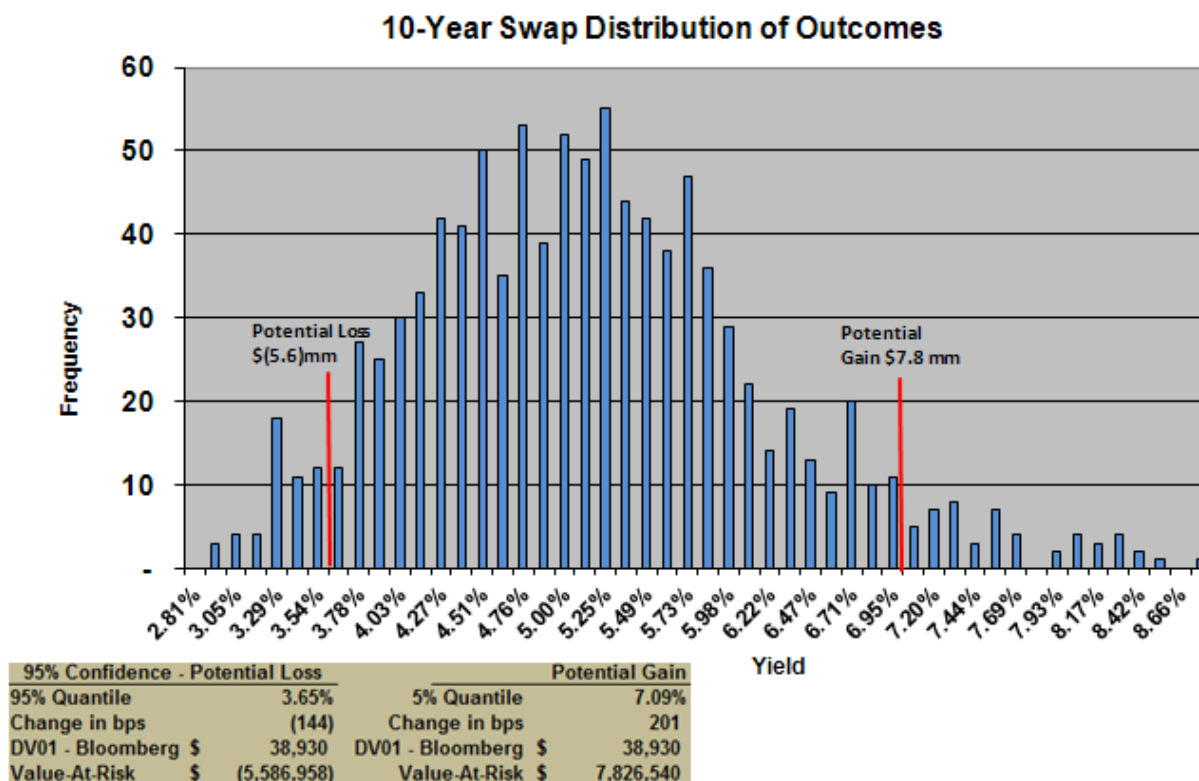
55. Nothing specific at this time, that is part of the public record. Staff reserves the right to update this record, subject to permission of other jurisdictional utilities.

NWN/2004  
Feltz/1-4

**Exhibit 2004**

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## Monte Carlo Simulation Results



A Monte Carlo method is probabilistic analysis often used to simulate sources of uncertainty when estimating the value of a financial instrument. It is generally a flexible tool as it incorporates the correlated behavior of multiple factors.

The graph above reflects the distribution of ten-year AA forward starting interest rate swaps as of September 30, 2008. With a 95 percent confidence level, the maximum potential gain for these swaps is \$7.8 million and the maximum potential loss is \$5.6 million.

**NWN Pension Funding Analysis**  
**Proposed Oregon Rate Base Adjustment - UPDATED JUNE 2012**

Year	FAS 87 Expense <sup>1,5</sup>	FAS 87 Expense Collected - Oregon				Pension Contributions		Oregon Rate Adjustment Calculations		
		UG-152 in Rates <sup>2</sup>	O&M UM 1475 Deferral <sup>3</sup>	Cap-Ex Amount Capitalized <sup>4</sup>	Total Ratepayer "Collected"	Total <sup>1,5</sup>	Amt Allocated to Oregon <sup>6</sup>	Contributions In Excess of Collections	Cumulative Excess Difference	Cumulative Excess Net of Tax
2004	6,629,242	3,796,055		2,187,914	5,983,969	8,260,704	7,434,634	1,450,665	1,450,665	870,399
2005	6,914,465	3,796,055		2,262,530	6,058,585	31,000,000	27,900,000	21,841,415	23,292,080	13,975,248
2006	8,172,990	3,796,055		2,658,278	6,454,333	-	-	(6,454,333)	16,837,747	10,102,648
2007	6,687,898	3,796,055		2,202,346	5,998,401	-	-	(5,998,401)	10,839,346	6,503,608
2008	4,292,980	3,796,055		1,406,380	5,202,435	-	-	(5,202,435)	5,636,911	3,382,146
2009	14,579,030	3,563,854		4,644,879	8,208,733	25,000,000	22,500,000	14,291,267	19,928,178	11,956,907
2010	11,404,046	3,796,055		3,592,274	7,388,329	10,000,000	9,000,000	1,611,671	21,539,848	12,923,909
2011	16,295,255	3,796,055	6,007,909	4,861,766	14,665,730	20,245,000	18,220,500	3,554,771	25,094,619	15,056,771
<b>Sub-Total</b>	<b>74,975,906</b>	<b>30,136,239</b>	<b>6,007,909</b>	<b>23,816,367</b>	<b>59,960,515</b>	<b>94,505,704</b>	<b>85,055,134</b>	<b>25,094,619</b>		
2012	19,832,904	3,796,055	7,806,194	6,247,365	17,849,614	28,000,000	25,200,000	7,350,386	32,445,005	19,467,003
2013	17,000,000	3,796,055	6,148,945	5,355,000	15,300,000	26,000,000	23,400,000	8,100,000	40,545,005	24,327,003
2014	15,000,000	3,796,055	4,978,945	4,725,000	13,500,000	25,000,000	22,500,000	9,000,000	49,545,005	29,727,003
2015	10,000,000	3,796,055	2,053,945	3,150,000	9,000,000	24,000,000	21,600,000	12,600,000	62,145,005	37,287,003
2016	5,000,000	3,796,055	(871,055)	1,575,000	4,500,000	20,000,000	18,000,000	13,500,000	75,645,005	45,387,003
2017	-	3,796,055	(3,796,055)	-	-	7,000,000	6,300,000	6,300,000	81,945,005	49,167,003
2018	(1,000,000)	3,796,055	(4,381,055)	(315,000)	(900,000)	-	-	900,000	82,845,005	49,707,003
2019	(2,000,000)	3,796,055	(4,966,055)	(630,000)	(1,800,000)	-	-	1,800,000	84,645,005	50,787,003
2020	(3,000,000)	3,796,055	(5,551,055)	(945,000)	(2,700,000)	-	-	2,700,000	87,345,005	52,407,003
2021	(4,000,000)	3,796,055	(6,136,055)	(1,260,000)	(3,600,000)	-	-	3,600,000	90,945,005	54,567,003
<b>Sub-Total</b>	<b>56,832,904</b>	<b>37,960,550</b>	<b>(4,713,301)</b>	<b>17,902,365</b>	<b>51,149,614</b>	<b>130,000,000</b>	<b>117,000,000</b>	<b>65,850,386</b>		
<b>Total</b>	<b>131,808,810</b>	<b>68,096,789</b>	<b>1,294,608</b>	<b>41,718,732</b>	<b>111,110,129</b>	<b>224,505,704</b>	<b>202,055,134</b>	<b>90,945,005</b>		

Total Revenue Requirement for a "Return Of" Test Year Amount **39,195,005**  
Annualized Revenue Requirement for a "Return Of" Test Year Amount over 8 years **4,899,376**

- <sup>1</sup> Reflects actual expenses contributions for years 2004-2011, plus actuarial projections for years after 2011.
- <sup>2</sup> Assumes Oregon UG-152 revenue requirement for pensions is collected each year, less any automatic refunds.
- <sup>3</sup> Reflects estimated balancing account deferral in Oregon starting Jan. 1, 2011.
- <sup>4</sup> Assumes FAS 87 expense allocated to cap-ex is recovered in rates in the same year FAS 87 is capitalized, adjusted for 90% allocation to Oregon
- <sup>5</sup> Reflects actuarial report and projections as of June 2012, including discount rate and asset return assumptions and 80% minimum funding targets.
- <sup>6</sup> Total contribution adjusted to reflect 90% Oregon allocation.

NWN/2007  
Feltz/1-9

**Exhibit 2007**

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### Recap of SOS on Regulatory Treatment of Pension Expense and Contributions

**Survey Questions:**

1. If you have a defined benefit pension plan, please identify the basis for rate recovery of pension costs?
2. If your rate recovery is based on FAS 87 expense, do you also recover a cost of capital for prepaid pension asset or contributions above FAS 87 expense?
3. Has the basis of your rate recovery for pension expense changed over the last 10 years, or since the adoption of new funding requirements imposed by the Pension Protection Act of 2006?

	DB Plan (Y or N)	Recovery Method				Other Comments
		FAS 87	Contributions	Prepaid Asset	Change	
1	Y	X		X	No	Allowed to defer excess funding with credit to pension expense, and to seek in future rate proceeding.
2	Y	X			No	No changes to recovery method.
3	Y	X		X	No	
4	Y	X			No	Recover FAS 87 amount as long as they contribute at least the FAS 87 expense amount.
5	Y	X		X	2010	Carrying cost recovery was based on working capital study; argued it was necessary to meet more stringent PPA requirements.
6	Y	X			No	Allowed to add a portion of O&M expense to rate base for FAS 87 expense not allocated to CWIP.
7	Y	X		X	No	In one jurisdiction, they receive prepaid carrying cost, but in another they do not.
8	Y		X		2009	
9	Y	X			No	Pension is currently overfunded. Pension asset is excluded from rate base. Company operates in many states. FAS 87 is recovered in all but 2 states, and cash contributions are basis of recovery in other 2 states. Prepaid carrying cost is included for 2 states. Also, one state has allowed Company to defer actual FAS 87 expense in excess of amount recovered in rates.
10	Y	X	X	X	2012	
11	Y	X			No	
12	Y	X		X	2010	Prepaid carrying cost was requested in last rate case, but case was settled without explicit approval. Company intends to request prepaid carrying cost in all rate cases going forward.
13	Y		X		No	Difference between cash contribution recovered and pension book expense is adjusted out of regulatory earnings for rate of return review. No changes in last 10 years because Company has not been in for a rate case during that period of time.
14	Y	X			Yes	Rate recovery changed to allow deferral of pension expense changes between rate cases.
15	Y	X			No	Company has not been in for a rate case when contributions were in excess of FAS 87. Company has requested a change in pension recovery for current rate case (2012/2013 test year). Company is not subject to Pension Protection Act of 2006.
16	Y		X		In Process	
17	Y	X			In Process	Had discussions with Commission on a petition to allow recovery of prepaid funding in next rate case.
<b>Summary</b>	<b>17</b>	<b>14</b>	<b>4</b>	<b>6</b>		
		<b>82%</b>	<b>24%</b>	<b>35%</b>		

Thanks for your participation in this survey. If you have any questions, please contact Steve Feltz of NW Natural at 503-220-2345.

BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Rebuttal Testimony of Samuel C. Hadaway**

**RATE OF RETURN ON EQUITY  
EXHIBIT 2100**

June 15, 2012

**EXHIBIT 2100 – REPLY TESTIMONY – RATE OF RETURN ON EQUITY**

**Table of Contents**

I. Introduction ..... 1

II. Purpose And Summary Of Testimony ..... 1

III. Review Of ROE Recommendations ..... 2

IV. Technical Rebuttal Of Staff Witness Storm ..... 12

V. Updated Company ROE Estimates ..... 20



1

**I. INTRODUCTION**

2 **Q. Please state your name, occupation, and business address.**

3 A. My name is Samuel C. Hadaway. I am a Principal in FINANCO, Inc., Financial  
4 Analysis Consultants, 3520 Executive Center Drive, Austin, Texas 78731.

5 **Q. Are you the same Samuel C. Hadaway who filed direct testimony on behalf  
6 of NW Natural in this proceeding?**

7 A. Yes. My testimony supporting the Company's requested rate of return on equity  
8 (ROE) was filed as NWN/500.

9

**II. PURPOSE AND SUMMARY OF TESTIMONY**

10 **Q. What is the purpose of your reply testimony?**

11 A. The purpose of my reply testimony is to respond to the ROE recommendation  
12 offered by Public Utility Commission of Oregon Staff witness Steve Storm. In my  
13 analysis, I will demonstrate that Mr. Storm's ROE recommendation does not  
14 reflect the ongoing volatility that utilities face in the equity markets and that his  
15 recommended ROE is well below the average rates of return that are being  
16 allowed for other natural gas local distribution companies (LDCs) like NW  
17 Natural. I will also respond to Mr. Storm's comments on the methodology I used  
18 in my direct testimony to estimate NW Natural's cost of equity. Finally, I will  
19 update my ROE analysis for current market costs and conditions and discuss the  
20 Company's revised ROE recommendation of 10.2 percent.

1-REPLY TESTIMONY OF SAMUEL C. HADAWAY

1 **III. REVIEW OF ROE RECOMMENDATIONS**

2 **Q. What are the parties' ROE recommendations?**

3 A. Mr. Storm recommends an ROE of 9.2 percent. The Company's original  
4 requested ROE was 10.3 percent, based upon my original DCF analysis, which  
5 indicated a range from 9.6 percent to 10.3 percent, and Company- specific  
6 business risks, articulated in the testimony of NW Natural's chief financial officer,  
7 Mr. David Anderson (NWN/200). In supporting this recommendation, I  
8 discounted the results of my original risk premium models, which indicated a  
9 range of 9.52 percent to 9.53 percent.

10 **Q. Has the Company revised its ROE recommendation in this case?**

11 A. Yes. Mr. Anderson's reply testimony (NWN/1800) sponsors the Company's  
12 revised ROE recommendation of 10.2 percent.

13 **Q. Is this change informed by your updated analysis?**

14 A. Yes. As I will explain in my updated analysis, my DCF models currently indicate  
15 a narrower range of 9.6 percent to 10.0 percent, and my updated risk premium  
16 models indicate a wider range of 9.45 percent to 9.75 percent. The high end of  
17 my original range was 10.3 percent and the high end of my updated range is 10.0  
18 percent. Considering these results, the Company adjusted its ROE  
19 recommendation to 10.2 percent, acknowledging my updated analysis, but  
20 ultimately giving more weight to my original analysis.

21 **Q. In your opinion, is this a reasonable approach to consideration of your  
22 updated analysis?**

23 A. Yes. I understand that the Commission has generally relied on the most current  
24 information to estimate the cost of equity, because "in an efficient market, the

2-REPLY TESTIMONY OF SAMUEL C. HADAWAY

1 current stock price provides the best information of future prices.”<sup>1</sup> However, the  
2 Commission has deviated from this approach when faced with “wide fluctuations  
3 in the utility’s stock,” or other evidence of “price aberrations.”<sup>2</sup>

4 The “efficient market” assumptions underlying the Commission’s  
5 approach to model updates do not apply under current, aberrant market  
6 conditions. Because I do not believe that the updated model results provide the  
7 best information about NW Natural’s cost of equity in the rate effective period  
8 beginning in November 2012, it is reasonable for NW Natural to continue to  
9 primarily rely upon my original analysis in support of its 10.2 percent ROE  
10 recommendation.

11 **Q. Please explain.**

12 A. The government’s ongoing efforts to hold interest rates at record low levels have  
13 created an artificial supply and demand relationship in the capital markets. While  
14 these efforts have been successful in reducing borrowing costs, they have not  
15 had an equal effect in mitigating equity market risks, a fact that the models do not  
16 capture and that Mr. Storm does not address. Under these circumstances, and  
17 given the Company-specific risks discussed by Mr. Anderson, an ROE  
18 recommendation between the high end of the ranges supported by my original  
19 and updated analyses, 10.2 percent ROE, is reasonable.

20 **Q. How to the Parties’ ROEs compare to the Rates of Return recently allowed**  
21 **for other LDCs around the country?**

---

<sup>1</sup> *In re Northwest Natural Gas Company*, Order No. 99-697 at 14 (1999).

<sup>2</sup> *Id.* at 15.

3-REPLY TESTIMONY OF SAMUEL C. HADAWAY

1 A. Mr. Storm's 9.2 percent recommendation is somewhat lower, and the Company's  
2 requested 10.2 percent is somewhat higher. In my Exhibit NWN/2101, I provide  
3 quarterly average ROE data for LDCs through the 1<sup>st</sup> Quarter of 2012. These  
4 data show that there has not been one quarter in the past five years when  
5 allowed ROEs have been nearly as low as Mr. Storm's recommendation. In fact,  
6 the average allowed ROE for LDC's in 2011 was 9.92 percent. The data further  
7 show that this is the lowest annual average allowed ROE that has been  
8 recorded. Under these circumstances, Mr. Storm's recommendation at more  
9 than 70 basis points below the lowest annual average allowed ROE is extreme  
10 and should not be accepted by the Commission as the basis for reducing NW  
11 Natural's allowed rate of return.

12 **Q. Mr. Storm acknowledges that his estimated ROEs are low compared with**  
13 **regulated utilities' authorized roes "in some prior periods." Is this**  
14 **statement completely accurate?**

15 A. No. As shown in the historical returns set forth in Exhibit Staff/1305, Storm/2, Mr.  
16 Storm's estimated ROEs are far lower than regulated utilities' authorized ROEs in  
17 any prior period.

18 **Q. Mr. Storm relies upon the 1<sup>st</sup> quarter 2012 average allowed ROE for LDCs to**  
19 **support his roe recommendation, arguing that it indirectly supports an**  
20 **even lower ROE for NW Natural. Please comment.**

21 A. The first quarter 2012 average allowed ROE for LDCs was 9.63 percent, a drop  
22 of approximately 50 basis points from the first quarter 2011 average allowed  
23 ROE of 10.10 percent. On an annual basis, changes in allowed returns generally  
24 demonstrate much more gradualism than this, with typical step changes of less

4-REPLY TESTIMONY OF SAMUEL C. HADAWAY

1 than 10 to 20 basis points year-to-year. Given how the volatility of current market  
2 conditions can dramatically impact model results from one quarter to the next, a  
3 policy of gradualism in adjusting allowed ROEs at this time becomes imperative  
4 and undercuts Mr. Storm's argument in support of his admittedly low ROE  
5 recommendation.

6 **Q. Did the average allowed return for electric utilities increase in the 1<sup>st</sup>**  
7 **quarter of 2012?**

8 A, Yes, from the Regulatory Research Associates data that support Staff/1305,  
9 Storm/2, the average allowed return for vertically-integrated electric utilities in the  
10 1<sup>st</sup> Quarter of 2012 increased to 10.30 percent.<sup>3</sup> The wide divergence in LDC  
11 and electric utility average allowed returns for the 1<sup>st</sup> Quarter 2012—67 basis  
12 points—is not supported by the historical relationship between LDC and electric  
13 utility returns, which generally track within 10 to 20 basis points of one another  
14 (also shown on the exhibit). These divergent results are more evidence of the  
15 challenges of estimating cost of equity under current market conditions. Just as  
16 Mr. Storm will not advocate for an increase in electric utility ROEs on the basis of  
17 1<sup>st</sup> Quarter 2012 average allowed returns, neither should he use 1<sup>st</sup> Quarter 2012  
18 average allowed returns to advocate a decrease in NW Natural's ROE.

19 **Q. What are your general comments on Mr. Storm's ROE analysis?**

20 A. The current, artificially low interest rate environment presents a serious challenge  
21 for any effort to apply traditional rate of return models to estimate investors'  
22 expectations regarding return on equity. I believe that Mr. Storm's failure to

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<sup>3</sup> The average allowed ROE for the 1<sup>st</sup> Quarter of 2012 for all electric utilities was 10.84 percent. However, this higher average includes several "power plant-only" cases in Virginia, which may not be comparable to allowed ROEs in vertically-integrated electric utility rate cases.

## 5-REPLY TESTIMONY OF SAMUEL C. HADAWAY

1 recognize and account for this challenge creates a significant deficiency in his  
2 testimony and recommendation. The government's stated policy<sup>4</sup> of intervening  
3 in the capital markets to keep interest rates low has disrupted normal supply and  
4 demand relationships. Under these circumstances, the analytical results from  
5 traditional rate of return estimation models are questionable. Dividend-paying  
6 stocks, like utilities, have become sought-after by income-seeking investors,  
7 reducing the dividend yield percentage. In the basic "yield plus growth" DCF  
8 format, the outcome is historically low ROE estimates. Similarly, in the equity  
9 risk premium models, either the CAPM or conventional risk premium plus bond  
10 yield models, artificially low interest rates directly reduce ROE estimates. The  
11 currently low dividend yields for utilities produce lower DCF estimates and low  
12 interest rates produce lower ROE estimates from equity risk premium models.

13 These results are simply a manifestation of the artificially low interest  
14 rates created by government monetary policy. Moreover, these results do not  
15 capture investors' requirements for a long-term equity return. Current interest  
16 rates do not represent a reliable baseline for determining the risk premium  
17 expected by investors for equity investment. Ongoing market volatility continues

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<sup>4</sup> On January 25, 2012 the Federal Open Market Committee of the Federal Reserve System ("Fed") issued the following policy statement:  
Consistent with its statutory mandate, the Committee seeks to foster maximum employment and price stability. The Committee expects economic growth over coming quarters to be modest and consequently anticipates that the unemployment rate will decline only gradually toward levels that the Committee judges to be consistent with its dual mandate. Strains in global financial markets continue to pose significant downside risks to the economic outlook. The Committee also anticipates that over coming quarters, inflation will run at levels at or below those consistent with the Committee's dual mandate.  
To support a stronger economic recovery and to help ensure that inflation, over time, is at levels consistent with the dual mandate, the Committee expects to maintain a highly accommodative stance for monetary policy. In particular, the Committee decided today to keep the target range for the federal funds rate at 0 to 1/4 percent and currently anticipates that economic conditions--including low rates of resource utilization and a subdued outlook for inflation over the medium run--are likely to warrant exceptionally low levels for the federal funds rate at least through late 2014.

## 6-REPLY TESTIMONY OF SAMUEL C. HADAWAY

1 to increase investor risk aversion, yet that cost is not captured in models  
2 hampered by the artificially low interest rate environment.

3 **Q. Mr. Storm acknowledges that market uncertainty exists, but claims that risk**  
4 **aversion and uncertainty are "going the other way" and do not support NW**  
5 **Natural's requested ROE. How do you respond to this statement and the**  
6 **graph he presents at Staff/1300 Storm/81?**

7 A. Like many factors in the stock market, the expected volatility index (VIX)<sup>5</sup>  
8 changes daily. While I agree that VIX had declined through the March 30 date in  
9 Mr. Storm's Figure 13 graph, as shown in the Graph 1 below, it has more recently  
10 moved up, indicating that investors are again becoming more risk averse:

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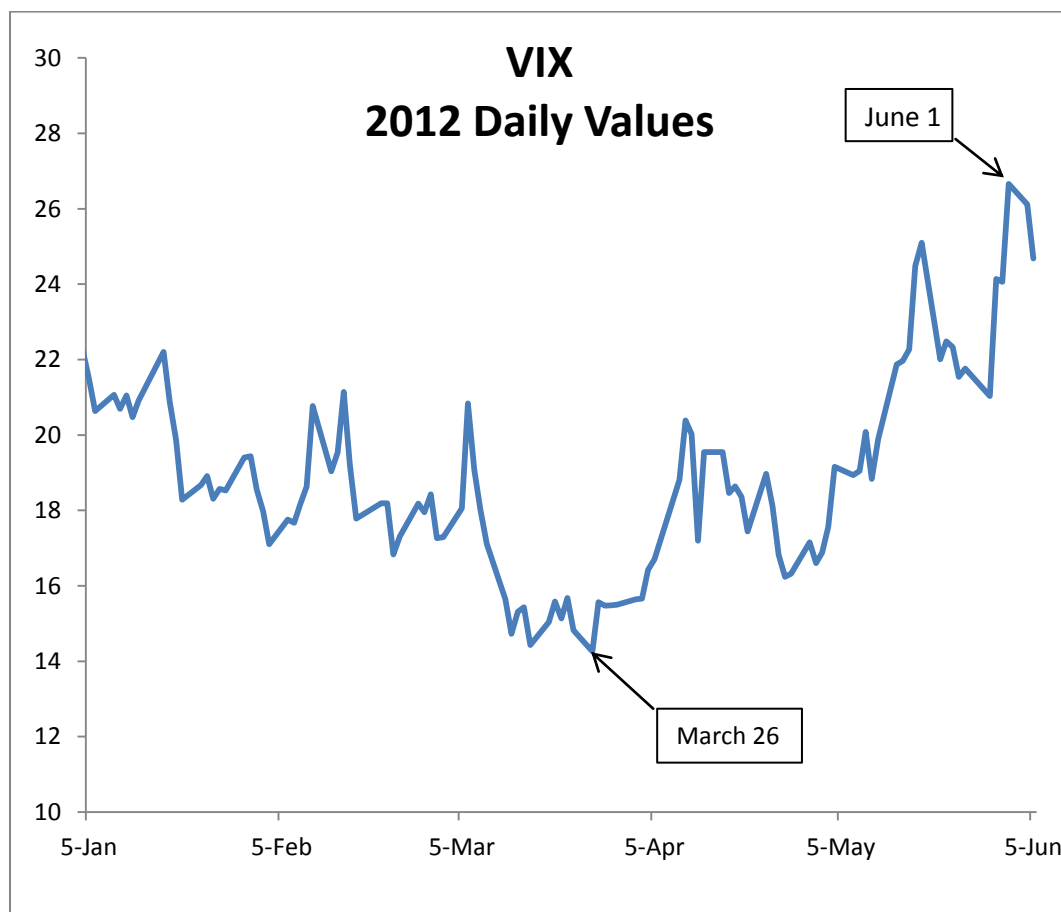
<sup>5</sup> VIX is the ticker symbol for the Chicago Board Options Exchange (CBOE) Volatility Index. It is developed from option pricing models and is intended to measure investors' expected market volatility for the S&P 500 Index over the coming 30-day period.

## 7-REPLY TESTIMONY OF SAMUEL C. HADAWAY

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1

Graph 1



2

3 The more recent movements in the VIX index do not support Mr. Storm's  
4 statement that risk aversion and uncertainty are "going the other way."

5 **Q. In your direct testimony, you provided data that illustrated interest rate**  
6 **trends and the spreads between U.S. Treasury bond yields and yields on**  
7 **single-A rated utility bonds. Have you updated that information?**

8 A. Yes. In my Exhibit NWN/2102, page 1, I have updated the government and utility  
9 interest rates and the associated spread data. The results for the past two years  
10 are summarized in Table 1 below.

8-REPLY TESTIMONY OF SAMUEL C. HADAWAY



**Table 1**  
**Long-Term Interest Rate Trends**

<b>Month</b>	<b>Single-A Utility Rate</b>	<b>30-Year Treasury Rate</b>	<b>Single-A Spread</b>
Jun-09	6.20	4.52	1.68
Jul-09	5.97	4.41	1.56
Aug-09	5.71	4.37	1.34
Sep-09	5.53	4.19	1.34
Oct-09	5.55	4.19	1.36
Nov-09	5.64	4.31	1.33
Dec-09	5.79	4.49	1.30
Jan-10	5.77	4.60	1.17
Feb-10	5.87	4.62	1.25
Mar-10	5.84	4.64	1.20
Apr-10	5.81	4.69	1.12
May-10	5.50	4.29	1.21
Jun-10	5.46	4.13	1.33
Jul-10	5.26	3.99	1.27
Aug-10	5.01	3.80	1.21
Sep-10	5.01	3.77	1.24
Oct-10	5.10	3.87	1.23
Nov-10	5.37	4.19	1.18
Dec-10	5.56	4.42	1.14
Jan-11	5.57	4.52	1.05
Feb-11	5.68	4.65	1.03
Mar-11	5.56	4.51	1.05
Apr-11	5.55	4.50	1.05
May-11	5.32	4.29	1.03
Jun-11	5.26	4.23	1.03
Jul-11	5.27	4.27	1.00
Aug-11	4.69	3.65	1.04
Sep-11	4.48	3.18	1.30
Oct-11	4.52	3.13	1.39
Nov-11	4.25	3.02	1.23
Dec-11	4.33	2.98	1.35
Jan-12	4.34	3.03	1.31
Feb-12	4.36	3.11	1.25
Mar-12	4.48	3.28	1.20
Apr-12	4.40	3.18	1.22
May-12	4.20	2.93	1.27
3-Mo Avg	<b>4.36</b>	<b>3.13</b>	<b>1.23</b>
12-Mo Avg	<b>4.55</b>	<b>3.45</b>	<b>1.22</b>

Sources: Mergent Bond Record (Utility Rates); www.federalreserve.gov (Treasury rates). Three month average is for March-May 2012. Twelve month average is for June 2011-May 2012.

9-REPLY TESTIMONY OF SAMUEL C. HADAWAY

1 The data in Table 1 track the steady decline in corporate interest rates that has  
2 occurred since early 2009 and the market turmoil that has existed during this  
3 time period. The Federal Reserve's continuing efforts to keep short-term rates  
4 near zero and longer-term U.S. Treasury rates at historically low levels are  
5 holding down corporate debt costs as well. While the effects of these monetary  
6 policy efforts are not easily captured in rate of return estimation models, equity  
7 market turbulence and the resulting elevated level of risk aversion indicate that  
8 the decline in ROE has been far less than the decline in corporate interest rates.

9 **Q. Do the smaller spreads between single-a utility bond yields and U.S.**  
10 **Treasury bonds mean that the markets have fully recovered from the**  
11 **economic turmoil that resulted from the financial crisis?**

12 A. No. While markets have stabilized considerably since early 2009, concerns  
13 remain about high unemployment, large federal deficits, the sovereign debt crisis  
14 in Europe, as well as other domestic economic issues. These factors combined  
15 with sluggish growth in gross domestic product (GDP) continue to raise  
16 substantial equity market concerns and contribute to heightened investor risk  
17 aversion.

18 **Q. What do interest rate forecasts show for the coming year and beyond?**

19 A. By late this year, interest rates are expected to have begun increasing from  
20 currently low levels. In my Exhibit NWN/2102, page 2, I provide S&P's *Trends &*  
21 *Projections* forecasts, which extend through 2013. Table 2 below summarizes  
22 the interest rate forecasts:

10-REPLY TESTIMONY OF SAMUEL C. HADAWAY

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	May 2012	2012E	2013E
	Average	Average	Average
Treasury Bills	0.1%	0.1%	0.1%
10-Yr. T-Bonds	1.8%	2.1%	2.6%
30-Yr. T-Bonds	2.9%	3.2%	3.7%
Aaa Corp. Bonds	3.8%	4.0%	4.4%

9 Sources: Current Rates, [www.federalreserve.gov](http://www.federalreserve.gov).  
10 Projected Rates, S&P *Trends & Projections*, May 2012.

11 These data show that during 2013, long-term Treasury interest rates are  
12 expected to rise by 80 basis points relative to the low levels in May 2012. The  
13 yields on high-grade corporate bonds are also expected to rise by a similar  
14 amount.

15 **Q. How have utility stocks performed since the market low point reached in**  
16 **March 2009?**

17 A. Prior to May of 2011, utility stock prices had lagged well behind the general  
18 market recovery. Since the latter part of 2011, however, fears of potential  
19 sovereign defaults as well as domestic financial problems have caused equity  
20 market risk aversion to increase. This situation has made dividend oriented  
21 stocks, like utilities, relatively more attractive for all income-oriented investors.  
22 Improving stock performance for utilities has produced lower dividend yields in  
23 the DCF model; i.e., the DCF model results, with respect to dividend yields, do  
24 not reflect the overall market's volatility and heightened risk aversion. This  
25 anomaly makes it more difficult to interpret current DCF cost of equity estimates  
26 for utility companies.

11-REPLY TESTIMONY OF SAMUEL C. HADAWAY

1 **IV. TECHNICAL REBUTTAL OF STAFF WITNESS STORM**

2 **Q. What are your principal areas of disagreement with Mr. Storm's analysis**  
3 **and recommendation?**

4 A. Mr. Storm offers a multi-stage DCF analysis to support his recommendation  
5 without any modification to reflect the highly unusual conditions that currently  
6 exist in the capital markets. I consider a broader range of ROE estimation  
7 models, and I provide specific consideration for the unique market conditions that  
8 are currently affecting the results that those models produce.

9 Without such consideration, Mr. Storm fails to reflect the fact that ROE  
10 does not change in lockstep with interest rates. He gives virtually no  
11 consideration to the government's ongoing intervention in the capital markets.  
12 While the government's activities have driven interest rates to record low levels,  
13 they have not had an equally calming effect on the equities markets. Without  
14 consideration for this divergence, Mr. Storm's analysis effectively ignores  
15 ongoing equity market risk and, therefore, his estimates significantly understate  
16 NW Natural's market cost of equity capital.

17 With respect to our analytical models, in the Commission's preferred  
18 multi-stage DCF approach, the only substantive difference in our analytical  
19 results stems from the alternative long-term growth rates in GDP. While I  
20 disagree with Mr. Storm's selection of only five LDCs (including NW Natural) for  
21 his comparable group, I will show that after his required adjustment to equalize  
22 capital structures is applied, the differences in our results due to sample selection  
23 are small. I do, however, strongly disagree with his lower long-term DCF growth  
24 rate because it includes currently depressed estimates of real GDP growth and

12-REPLY TESTIMONY OF SAMUEL C. HADAWAY

1 inflation rates that are not consistent with investors' long-term experience. My  
2 larger sample of LDC's and combination gas and electric utilities is more  
3 representative of normal market conditions than his very small sample. I will also  
4 show that, while Mr. Storm's methodology for estimating long-term GDP growth is  
5 not unreasonable, it currently produces low growth rate estimates because it  
6 includes government estimates that are historically low and entirely inconsistent  
7 with investors' long-term experience in U.S. capital markets. When these factors  
8 are corrected, Mr. Storm's multi-stage DCF models produce ROE estimates well  
9 above the 9.2 percent he recommends.

10 Perhaps more important than these technical issues, Mr. Storm and I  
11 disagree about the effect of the government's ongoing "easy money" policies.  
12 Major consideration should be given to the artificial interest rate environment that  
13 governmental monetary policy has created. Mr. Storm hardly mentions current  
14 market conditions and, as I have shown above with respect to Mr. Storm's VIX  
15 graph, when he does discuss market volatility, his conclusions are incorrect. He  
16 refuses to acknowledge that the government's current monetary policy has  
17 created an artificially low interest rate environment, which does not extend  
18 directly to the cost of equity. While we agree that the cost of capital has come  
19 down in recent years, the precipitous drop in ROE recommended by Mr. Storm is  
20 extreme and should not be the basis for the Commission to determine NW  
21 Natural's allowed cost of capital.

22 **Q. How does Mr. Storm arrive at his 9.2 percent ROE recommendation?**

23 A. Mr. Storm's 9.2 percent ROE recommendation is slightly below the midpoint of  
24 his recommended range of 8.8 percent to 9.5 percent. Mr. Storm appears to

13-REPLY TESTIMONY OF SAMUEL C. HADAWAY

1 develop this final recommendation at Storm/55 in Table 6 by adjusting downward  
2 from the 10 percent multi-stage growth DCF estimate that I provided in my direct  
3 testimony. Also, in Exhibit Staff/1304, Storm/3-4, Mr. Storm derives a 9.2  
4 percent ROE estimate from his five-company multi-stage DCF model--8.8  
5 percent base ROE plus a 0.4 percent "Hamada" capital structure adjustment.<sup>6</sup>  
6 The upper end of his range, 9.5 percent, appears to come from the same multi-  
7 stage models applied to his group, but using a slightly higher estimate of GDP  
8 growth from the GDP growth rate estimate in my direct testimony (Staff/1304,  
9 Storm/5-6).

10 **Q. How is Mr. Storm's DCF analysis structured?**

11 A. Mr. Storm provides the details of DCF analysis in Staff/1304 and in his electronic  
12 workpapers. In his exhibit, he presents six DCF estimates based on two  
13 alternative three-stage DCF models. With these models, Mr. Storm estimates  
14 investors' expected returns from dividends and capital gains over the next 30  
15 years. He applies three stages of growth, with Stage 1, the first five years (2012-  
16 2017), based on Value Line's projected dividend growth rates; Stage 3, the final  
17 20 years (2023-2042), based on alternative estimates of GDP growth; and Stage  
18 2, the middle five years, based on an extrapolation between Stages 1 and 3. For  
19 three of the models, Mr. Storm creates a terminal value in 2042 (the investor's  
20 final selling price) from a textbook growing perpetuity equation. In the other three  
21 models, he calculates the terminal value by multiplying estimated 2042 earnings

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<sup>6</sup> In Staff/1304, the average equity percentage of capital for Mr. Storm's 5-company group is 59.0 percent, whereas the NW Natural's requested debt-equity percentage is 50/50. Therefore, for each of his models, Mr. Storm applies a 40 basis point upward adjustment to his base analytical results. A similar adjustment is not required for my larger comparable group because that group's average debt-equity percentage is 50/50.

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14-REPLY TESTIMONY OF SAMUEL C. HADAWAY

1 per share (EPS) by the current price-to-earnings ratio. Because the dividends,  
2 earnings, and first stage growth rates are the same in all the models, Mr. Storm's  
3 alternative ROE estimates are caused by the alternative GDP growth rate  
4 assumptions he applies.

5 **Q. How are Mr. Storm's GDP growth rates calculated?**

6 A. Mr. Storm explains his GDP growth rate calculations (at Staff/1300, Storm/61-62)  
7 and illustrates the results in Table 8 (at Staff/1300, Storm/62). For his first two  
8 DCF models, Mr. Storm uses a weighted average of three government agency  
9 forecasts plus his own GDP growth rate estimate. Mr. Storm's estimate is based  
10 on historical real growth for 1980-2011 (2.91%) and an estimate of expected  
11 inflation. To estimate the inflation rate, Mr. Storm provides an analysis of  
12 nominal Treasury bond yields and yields on Treasury Inflation Protected  
13 Securities (TIPS). His projected inflation rate from this TIPS analysis is 2.43  
14 percent. Giving 50 percent weight to the agency forecasts and 50 percent weight  
15 to his historical/TIPS forecast, he determines an expected long-term GDP growth  
16 rate of only 4.96 percent.

17 In his 3<sup>rd</sup> and 4<sup>th</sup> DCF models, Mr. Storm eliminates the government  
18 agency forecasts and relies solely on his on historical/TIPS based GDP growth  
19 rate (5.43%) In his 5<sup>th</sup> and 6<sup>th</sup> DCF models, Mr. Storm uses ("for illustrative  
20 purposes") the 5.8 percent long-term GDP growth rate forecasts I provided in my  
21 direct testimony.

22 **Q. What is your response to these calculations?**

23 A. As noted previously, in Staff/1304, Mr. Storm derives a 9.2 percent DCF estimate  
24 from his 5-company group. This estimate comes from his 3<sup>rd</sup> and 4<sup>th</sup> DCF

15-REPLY TESTIMONY OF SAMUEL C. HADAWAY

1 models, in which the long-term growth rate is the historical/TIPS based GDP  
2 growth estimate (5.43%). The same methodology in his 5<sup>th</sup> and 6<sup>th</sup> DCF models  
3 (based on my 5.8 percent long-term GDP growth rate) produces an adjusted  
4 ROE estimate for his group of 9.5 percent. Therefore, as Mr. Storm notes, a  
5 long-term growth rate difference of 0.37 percent (5.8% - 5.43% = 0.37%)  
6 produces a 30 basis point (0.3%) difference in the results for his comparable  
7 group.

8           There at least two reasons why Mr. Storm's historical/TIPS GDP growth  
9 rate should have been higher. First, Mr. Storm's methodology is an approach for  
10 forecasting long-term growth that is proposed in the Morningstar/Ibbotson annual  
11 Valuation Yearbook.<sup>7</sup> In the Morningstar analysis, the real growth rate in GDP is  
12 3.3 percent,<sup>8</sup> not the 2.91 percent that Mr. Storm derives from his 1980-2011  
13 data.

14           A second question about Mr. Storm's historical/TIPS analysis involves  
15 liquidity differences between nominal Treasury securities and the TIPS  
16 themselves. To the extent that nominal Treasuries trade in a much more liquid  
17 market than TIPS, and in times of financial stress are a haven for "flight to safety"  
18 investors, the differences between nominal Treasury bond yields and yields on  
19 TIPS, which Mr. Storm uses to calculate the "break-even inflation rate," will be  
20 understated.

21           On this topic, research by Federal Reserve System economists offers the  
22 following: "The additional 'liquidity premium' TIPS investors require for holding

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<sup>7</sup> 2011 Ibbotson SBBI Valuation Yearbook, Morningstar, Inc., Chicago, Illinois 60602.

<sup>8</sup> Id., p. 51.

## 16-REPLY TESTIMONY OF SAMUEL C. HADAWAY



1 such instruments will drive up TIPS yields and depress the TIPS breakeven  
2 inflation."<sup>9</sup> While it is not possible to know the extent that the TIPS break-even  
3 inflation estimate understates long-term expected inflation, recent market  
4 activities indicate that the amount may be significant. Factors such as the  
5 negative real interest rates that have been implied by such models during recent  
6 years, the government's ongoing intervention in the nominal Treasury bond  
7 markets, as well as "flight to safety" issues all point to potential lower nominal  
8 Treasury bond yields. These factors cause understated inflation and, thus,  
9 understated nominal GDP growth rates in Mr. Storm's models.

10 **Q. Can you demonstrate the effect on Mr. Storm's ROE estimates if the higher**  
11 **Morningstar 3.3 percent real GDP growth rate is used instead of his 1980-**  
12 **2011 historical average?**

13 A. Yes. That analysis is provided in my Exhibit NWN/2103. Using Mr. Storm's  
14 electronic spreadsheets, which he provided in his workpapers, on page 3 of my  
15 exhibit, I have first re-estimated his long-term GDP growth rate using the  
16 Morningstar 3.3 percent long-term real rate. The result of that calculation is an  
17 expected GDP growth rate of 5.82 percent. On pages 1 and 2 of my exhibit, I  
18 show the ROE estimates from Mr. Storm's two-stage DCF model with this higher  
19 growth rate applied in the 3<sup>rd</sup> Stage of each model. As shown in the right-hand  
20 column of the exhibit, the adjusted ROE estimate for Mr. Storm's group is 9.5  
21 percent and for my group it is 9.7 percent. If the Commission uses direct

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<sup>9</sup> D'Amico, Stefania, Don H. Kim, and Min Wei. 2010. "[Tips from TIPS: The Informational Content of Treasury Inflation-Protected Security Prices.](#)" Finance and Economics Discussion Series 2010-19, Federal Reserve Board. While D'Amico, et al, find that the liquidity premium had declined during their study period (from about 1% in 1997-2003 period to a smaller amount 2004-2006), they caution: " given that TIPS is less liquid than nominal Treasury securities, we caution that TIPS liquidity premiums might rise again in times of financial market stress" (at page 34).

## 17-REPLY TESTIMONY OF SAMUEL C. HADAWAY

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1 analytical DCF results to determine NW Natural's allowed ROE, these results  
2 provide a more balanced view of where the Staff position should have been. A  
3 midpoint outcome between these modified Staff model results and the  
4 Company's requested 10.2 percent would result in an allowed ROE of  
5 approximately 10 percent.

6 **Q. Are the differences in Mr. Storm's results caused by his comparable group**  
7 **versus yours large?**

8 A. No. In Staff/1304, Storm/1-6, the differences between our groups, before  
9 adjustment for capital structure differences, can be seen in Column A  
10 (Unadjusted ROE). Although the numbers change slightly across his various  
11 models, the unadjusted ROE is consistently 50 basis points (0.5%) lower for his  
12 group.

13 **Q. In the final analysis, does this mean that your group overstates or that Mr.**  
14 **Storm's group understates the estimate of the ROE?**

15 A. No. While Mr. Storm goes on at length about the lack of comparability for some  
16 of my companies, he ultimately has to adjust his results upward (by 40 basis  
17 points) to account for the capital structure differences that his group produces. In  
18 this context, it appears that his group comparability discussion and his criticism of  
19 my group are something of a "red herring."

20 **Q. Beginning on page 75, Mr. Storm criticizes your risk premium analysis,**  
21 **saying (at Staff/1300, Storm/79) that your analysis would have produced an**  
22 **ROE of about 9.3 percent but for the extreme years in your analysis in the**  
23 **early 1980's. How do you respond to these comments?**

18-REPLY TESTIMONY OF SAMUEL C. HADAWAY

1 A. In any analysis, it is difficult to know which data are "representative" and which  
2 data may be "outliers." One must be careful, however, not to fall into a  
3 "selectivity" trap by modifying the time period to produce a desired outcome. In  
4 his discussion of my risk premium analysis, it appears that Mr. Storm has fallen  
5 into such a trap. He states (at Staff/1300, Storm/79) that by eliminating the first  
6 three years of data from my analysis or by eliminating the first two years and the  
7 last four years, he finds a lower negative regression coefficient for my analysis  
8 and, therefore, a lower ROE estimate.

9 There are at least two reasons why this type of analysis is faulty. First,  
10 investors are aware of data extending back to 1980, and many remember that  
11 utilities were not allowed ROEs much, if any, above the cost of debt in some  
12 years. While, as Mr. Storm suggests, these years were extreme observations, so  
13 are current interest rate levels relative to average rates over the past 20-30  
14 years. Mr. Storm's elimination of years with extremely high interest rates, while  
15 current interest rates are equally extreme, but in the opposite direction, does not  
16 seem to be a balanced approach.

17 **Q. What does your risk premium analysis show if you eliminate the early-1980**  
18 **years and begin with 1988?**

19 A. With the caveat that selectivity is not appropriate and with my previous  
20 discussion of why current risk premium estimates of ROE are understated, I have  
21 prepared a 1988-2010 analysis only for comparison to Mr. Storm's revisions to  
22 my original risk premium analysis. My 1988-2010 analysis is presented in my  
23 Exhibit NWN/2104. As shown on page 3 of that analysis, the shortened time  
24 period produces a negative regression coefficient

19-REPLY TESTIMONY OF SAMUEL C. HADAWAY

1 (-40.31%) similar to the one in my original risk premium analysis (-41.71). This  
2 result shows that Mr. Storm's criticisms of my risk premium analysis based on the  
3 time period are misplaced.

4 **V. UPDATED ROE ANALYSIS**

5 **Q. Have you updated your roe analysis to take into account recent data and**  
6 **current conditions in the capital markets?**

7 A. Yes. Consistent with my customary practice, I have updated my ROE analysis  
8 for current market conditions using the same methodologies that I employed in  
9 my previous analysis.

10 **Q. What are the results of your updated DCF analyses?**

11 A. My updated DCF results are shown in Exhibit NWN/2106. My updated GDP  
12 growth rate forecast, which is used in portions of the DCF analysis, is provided in  
13 my Exhibit NWN/2105. In the updated analysis, based on my original selection  
14 criteria, one company was removed and three companies were added relative to  
15 my original 14-company group. The resulting group, therefore, contains 16  
16 companies. The indicated DCF range is 9.6 percent to 10.0 percent.

17 **Q. What are the results of your updated bond yield plus risk premium**  
18 **analysis?**

19 A. My updated risk premium analysis is presented in my Exhibit NWN/2107. Based  
20 on projected single-A utility interest rates, the risk premium analysis indicates an  
21 ROE of 9.75 percent. Based on the most recent three month's average single-A  
22 rates, the risk premium ROE is 9.42 percent. As noted previously, these results  
23 are depressed by current artificially low interest rates caused by the  
24 government's ongoing intervention in the credit markets.

20-REPLY TESTIMONY OF SAMUEL C. HADAWAY

1 **Q. What do you conclude from your updated ROE analyses?**

2 A. My updated technical analyses indicate a current cost of equity capital in the  
3 range of 9.5 percent to 10.0 percent. While my updated results show clearly that  
4 Mr. Storm's 9.2 percent recommendation is below NW Natural's current cost of  
5 equity capital, I believe that these results are unduly affected by the  
6 government's ongoing intervention in the credit markets and that they do not  
7 adequately reflect the equity market risk that remains. As stated previously,  
8 given current difficulties with interpreting financial model estimates, the forecasts  
9 for higher interest rates that I have presented and the Company-specific risks  
10 articulated by Mr. Anderson, I believe the Company's revised ROE request of  
11 10.2 percent is reasonable. .

12 **Q. Does this conclude your testimony?**

13 A. Yes.

21-REPLY TESTIMONY OF SAMUEL C. HADAWAY

BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Exhibits of Samuel C. Hadaway**

**RATE OF RETURN ON EQUITY  
EXHIBITS 2101 - 2107**

June 15, 2012

**EXHIBITS 2101-2107 – RATE OF RETURN ON EQUITY**

**Table of Contents**

Exhibit 2101 – Authorized Gas Utility Equity Returns .....	1
Exhibit 2102 – Long-Term Interest Rate Trends .....	1-2
Exhibit 2103 – Recalculation of Three-stage DCF Model .....	1-3
Exhibit 2104 – Revised Risk Premium Analysis.....	1-3
Exhibit 2105 – GDP Growth Rate Forecast .....	1
Exhibit 2106 – Discounted Cash Flow Analysis .....	1-5
Exhibit 2107 – Risk Premium Analysis .....	1-3

## Northwest Natural Gas Company Authorized Gas Utility Equity Returns

Gas Utilities	2008		2009		2010		2011		2012	
Quarter 1	10.38%	(7)	10.24%	(4)	10.24%	(9)	10.10%	(5)	9.63%	(5)
Quarter 2	10.17%	(3)	10.11%	(8)	9.99%	(11)	9.88%	(5)		
Quarter 3	10.49%	(7)	9.88%	(2)	9.93%	(4)	9.65%	(2)		
Quarter 4	10.34%	(13)	10.27%	(15)	10.09%	(13)	9.88%	(4)		
Average Gas Utilities	10.37%	(30)	10.19%	(29)	10.08%	(37)	9.92%	(16)		

Data Sources:

*Regulatory Focus*, "Major Rate Case Decisions," Regulatory Research Associates, Apr 5, 2012; January 7, 2011; January 12, 2009.

Number of cases in parentheses.



## Northwest Natural Gas Co. Long-Term Interest Rate Trends

Month	Single-A Utility Rate	30-Year Treasury Rate	Single-A Utility Spread
Jun-09	6.20	4.52	1.68
Jul-09	5.97	4.41	1.56
Aug-09	5.71	4.37	1.34
Sep-09	5.53	4.19	1.34
Oct-09	5.55	4.19	1.36
Nov-09	5.64	4.31	1.33
Dec-09	5.79	4.49	1.30
Jan-10	5.77	4.60	1.17
Feb-10	5.87	4.62	1.25
Mar-10	5.84	4.64	1.20
Apr-10	5.81	4.69	1.12
May-10	5.50	4.29	1.21
Jun-10	5.46	4.13	1.33
Jul-10	5.26	3.99	1.27
Aug-10	5.01	3.80	1.21
Sep-10	5.01	3.77	1.24
Oct-10	5.10	3.87	1.23
Nov-10	5.37	4.19	1.18
Dec-10	5.56	4.42	1.14
Jan-11	5.57	4.52	1.05
Feb-11	5.68	4.65	1.03
Mar-11	5.56	4.51	1.05
Apr-11	5.55	4.50	1.05
May-11	5.32	4.29	1.03
Jun-11	5.26	4.23	1.03
Jul-11	5.27	4.27	1.00
Aug-11	4.69	3.65	1.04
Sep-11	4.48	3.18	1.30
Oct-11	4.52	3.13	1.39
Nov-11	4.25	3.02	1.23
Dec-11	4.33	2.98	1.35
Jan-12	4.34	3.03	1.31
Feb-12	4.36	3.11	1.25
Mar-12	4.48	3.28	1.20
Apr-12	4.40	3.18	1.22
May-12	4.20	2.93	1.27
3-Mo Avg	<b>4.36</b>	<b>3.13</b>	<b>1.23</b>
12-Mo Avg	<b>4.55</b>	<b>3.33</b>	<b>1.22</b>

Sources: Mergent Bond Record (Utility Rates); [www.federalreserve.gov](http://www.federalreserve.gov) (Treasury Rates).

Three month average is for March 2012-May 2012.

Twelve month average is for June 2011-May 2012.

# Economic Indicators

Seasonally Adjusted Annual Rates — Dollar Figures in Billions

	Annual % Change			2011				2012				2013			
	2011	E2012	E2013	2011	E2012	E2013	2011	E2012	E2013	2011	E2012	E2013	2011	E2012	E2013
<b>Gross Domestic Product</b>															
GDP (current dollars)	\$15,094.0	\$15,658.5	\$16,249.4	3.9	3.7	3.8	\$15,176.1	\$15,319.4	\$15,461.8	\$15,581.7	\$15,725.2	\$15,865.4	\$16,013.1	\$16,144.2	\$16,288.5
Annual rate of increase (%)	3.9	3.7	3.8	-	-	-	4.4	3.8	3.8	3.1	3.7	3.6	3.8	3.3	
Annual rate of increase—real GDP (%)	1.7	2.1	2.4	-	-	-	1.8	3.0	2.2	1.9	1.7	2.3	2.4	2.4	
Annual rate of increase—GDP deflator (%)	2.1	1.6	1.4	-	-	-	2.6	0.9	1.5	1.2	2.0	1.3	1.4	0.8	
<b>*Components of Real GDP</b>															
Personal consumption expenditures	\$9,421.3	\$9,626.1	\$9,827.4	2.2	2.2	2.1	\$9,433.5	\$9,482.1	\$9,550.2	\$9,607.1	\$9,648.8	\$9,698.3	\$9,754.7	\$9,799.8	
% change	2.2	2.2	2.1	-	-	-	1.7	2.1	2.9	2.4	1.7	2.1	2.3		
Durable goods	1,285.4	1,389.8	1,446.2	8.2	8.1	4.1	1,277.8	1,326.5	1,374.5	1,386.4	1,393.5	1,404.6	1,425.1		
Nondurable goods	2,075.8	2,104.6	2,141.3	1.7	1.4	1.7	2,073.7	2,077.6	2,088.5	2,100.3	2,110.2	2,119.6	2,129.4		
Services	6,076.1	6,166.4	6,282.5	1.4	1.5	1.9	6,096.1	6,102.1	6,120.6	6,154.8	6,179.9	6,210.1	6,239.7		
Nonresidential fixed investment	1,435.5	1,517.3	1,617.4	8.8	5.7	6.6	1,465.6	1,484.2	1,476.2	1,504.7	1,532.7	1,555.6	1,571.2		
% change	8.8	5.7	6.6	-	-	-	15.7	5.2	(2.1)	8.0	7.7	6.1	4.1		
Producers durable equipment	1,125.7	1,214.3	1,308.6	10.4	7.9	7.8	1,145.7	1,166.6	1,171.5	1,203.9	1,230.8	1,251.1	1,288.7		
Residential fixed investment	316.6	344.9	398.3	(1.5)	8.9	15.5	315.7	324.6	339.5	341.5	345.8	352.8	364.5		
% change	(1.5)	8.9	15.5	-	-	-	1.2	11.8	19.7	2.3	5.1	8.4	14.0		
Net change in business inventories	34.6	63.9	47.1	-	-	-	(2.0)	52.2	69.5	62.7	60.8	62.5	54.4		
Gov't purchases of goods & services	2,502.7	2,454.3	2,413.9	(2.1)	(1.9)	(1.6)	2,507.6	2,481.2	2,462.2	2,465.3	2,451.1	2,438.6	2,426.8		
Federal	1,065.0	1,030.0	999.2	(1.9)	(2.4)	(3.0)	1,063.7	1,044.7	1,029.7	1,039.9	1,030.1	1,020.4	1,011.1		
State & local	1,453.8	1,430.0	1,419.4	(2.2)	(1.6)	(0.7)	1,450.4	1,442.4	1,438.0	1,431.4	1,426.8	1,423.7	1,420.9		
Net exports	(413.6)	(417.0)	(377.6)	-	-	-	(402.8)	(410.8)	(410.1)	(424.4)	(422.0)	(411.7)	(392.0)		
Exports	1,774.2	1,854.2	1,982.2	6.7	4.5	6.9	1,785.2	1,797.0	1,820.7	1,840.9	1,863.8	1,891.5	1,929.8		
Imports	2,187.7	2,271.3	2,359.8	4.9	3.8	3.9	2,187.9	2,207.7	2,230.9	2,265.2	2,285.8	2,303.3	2,321.7		
<b>**Income &amp; Profits</b>															
Personal income	\$13,005.3	\$13,493.2	\$14,049.7	5.1	3.8	4.1	\$13,056.8	\$13,162.1	\$13,281.7	\$13,402.3	\$13,568.1	\$13,720.7	\$13,840.1	\$13,975.6	
Disposable personal income	11,605.0	11,965.4	12,340.8	3.8	3.1	3.1	11,647.7	11,731.9	11,812.9	11,909.1	12,019.3	12,120.5	12,186.3		
Savings rate (%)	4.7	3.8	3.4	-	-	-	4.6	4.5	3.9	3.8	3.8	3.8	3.4		
Corporate profits before taxes	1,896.3	2,137.8	2,321.4	4.2	12.7	8.6	1,912.9	1,904.6	2,181.4	2,139.0	2,129.2	2,101.6	2,317.8		
Corporate profits after taxes	1,480.1	1,671.3	1,795.1	5.1	12.9	7.4	1,501.5	1,493.9	1,696.5	1,670.5	1,667.9	1,650.2	1,789.1		
Earnings per share (S&P 500)	86.95	100.27	112.97	12.4	15.3	12.7	86.98	86.95	88.42	92.91	96.26	100.27	105.31		
<b>†Prices &amp; Interest Rates</b>															
Consumer price index	3.1	2.2	1.7	-	-	-	3.1	1.3	2.5	1.5	2.8	1.4	1.7		
Treasury bills	0.1	0.1	0.1	-	-	-	0.0	0.0	0.1	0.1	0.1	0.1	0.1		
10-yr notes	2.8	2.1	2.6	-	-	-	2.4	2.0	2.0	2.0	2.1	2.2	2.3		
30-yr bonds	3.9	3.2	3.7	-	-	-	3.7	3.0	3.1	3.1	3.2	3.3	3.4		
New issue rate—corporate bonds	4.6	4.0	4.4	-	-	-	4.5	3.9	3.9	4.0	4.1	4.1	4.1		
<b>Other Key Indicators</b>															
Housing starts (1,000 units SAAR)	610.1	721.7	988.4	4.3	18.3	37.0	615.3	670.3	687.3	699.3	737.1	763.0	812.4		
Auto & truck sales (1,000,000 units)	12.7	14.2	14.9	10.3	11.2	4.9	12.4	13.4	14.5	14.3	14.0	13.8	14.4		
Unemployment rate (%)	9.0	8.1	7.8	-	-	-	9.1	8.7	8.3	8.2	8.1	8.0	7.9		
\$U.S. dollar	(5.9)	2.7	0.1	-	-	-	1.0	15.6	2.8	(0.4)	0.5	(0.9)	(0.9)		

Note: Annual changes are from prior year and quarterly changes are from prior quarter. Figures may not add to totals because of rounding. A—Advance data. P—Preliminary. E—Estimated. R—Revised.  
\*2005 Chain-weighted dollars. \*\*Current dollars. †Average for period. ‡Quarterly % changes at quarterly rates. This forecast prepared by Standard & Poor's.

# Northwest Natural Gas Company

NWN/2103  
Hadaway/1

## Recalculation of Mr. Storm's Three-stage DCF Model Terminal Valuation based on Perpetuity Stage 3 Growth Rate of 5.82 Percent

	Unadjusted ROE <sup>1</sup> (IRR) (A)	Average Recent Share Price (B)	Dividend Yield @ Average Recent Share Price <sup>2</sup> (C)	2012-17 Annual Dividend Growth Rate <sup>3</sup> (D)	2018-22 Annual Dividend Growth Rate <sup>3</sup> (E)	2023-42 Annual Dividend Growth Rate <sup>3</sup> (F)	Terminal Value as % of Total Valuation <sup>1</sup> (G)	2012 Common Equity % of Capital Structure (H)	Test Year Common Equity % of Capital Structure (I)	Value Line Beta <sup>4</sup> (J)	Unlevered Beta <sup>5</sup> (Business Risk) (K)	Beta Relevered to Test Year Capital Structure <sup>5</sup> (L)	ROE Adjustment (Hamada Equation) (M)	ROE <sup>1</sup> Adjusted for Divergent Capital Structures (O)
<i>Staff's Peer Utilities</i>														
1 Laclede Group	9.2%	\$41.02	4.0%	2.2%	4.3%	5.82%	39.9%	63.0%	50.0%	0.60	0.43	0.72	0.5%	9.7%
2 Northwest Natural	9.0%	\$46.55	3.8%	2.1%	4.3%	5.82%	41.9%	55.0%	50.0%	0.60	0.38	0.65	0.2%	9.2%
3 Piedmont Natural Gas	9.1%	\$32.27	3.7%	3.2%	4.7%	5.82%	41.3%	57.0%	50.0%	0.70	0.46	0.78	0.3%	9.5%
4 Questar	9.3%	\$19.39	3.4%	5.7%	5.7%	5.82%	39.8%	52.5%	50.0%	NMF	0.40	0.66	0.1%	9.4%
5 WGL Holdings	9.1%	\$41.54	3.8%	2.4%	4.4%	5.82%	41.4%	67.5%	50.0%	0.65	0.50	0.81	0.7%	9.8%
Group Average	9.2%		3.8%	3.1%	4.7%	5.82%	40.9%	59.0%	50.0%	0.64	0.44	0.72	0.4%	9.5%
<i>Northwest Natural's Peer Utilities</i>														
1 Alliant Energy	10.0%	\$42.96	4.2%	5.2%	5.5%	5.82%	32.6%	49.0%	50.0%	0.75	0.41	0.74	-0.1%	10.0%
2 Black Hills	9.4%	\$33.71	4.4%	1.5%	4.1%	5.82%	37.6%	54.0%	50.0%	0.85	0.54	0.90	0.2%	9.6%
3 Consolidated Edison	9.1%	\$58.62	4.1%	1.2%	4.0%	5.82%	40.7%	51.5%	50.0%	0.60	0.37	0.61	0.1%	9.2%
4 DTE Energy	10.0%	\$54.35	4.5%	3.8%	4.9%	5.82%	32.9%	51.0%	50.0%	0.75	0.46	0.76	0.0%	10.0%
5 Northwest Natural Gas	9.0%	\$46.55	3.8%	2.1%	4.3%	5.82%	41.9%	55.0%	50.0%	0.60	0.38	0.65	0.2%	9.2%
6 NiSource	8.6%	\$23.94	3.8%	0.0%	3.5%	5.82%	46.2%	45.0%	50.0%	0.85	0.49	0.78	-0.3%	8.4%
7 Piedmont Natural Gas	9.1%	\$32.27	3.7%	3.2%	4.7%	5.82%	41.3%	57.0%	50.0%	0.70	0.46	0.78	0.3%	9.5%
8 Pepco Holdings	10.5%	\$19.37	5.6%	1.4%	3.9%	5.82%	27.9%	51.0%	50.0%	0.80	0.48	0.81	0.1%	10.5%
9 SCANA	9.5%	\$45.18	4.4%	2.1%	4.3%	5.82%	36.6%	46.0%	50.0%	0.70	0.39	0.65	-0.2%	9.3%
10 Sempra Energy	9.6%	\$59.41	3.5%	6.6%	6.0%	5.82%	37.3%	50.5%	50.0%	0.80	0.46	0.81	0.0%	9.6%
11 Southwest Gas	9.0%	\$42.77	2.8%	8.3%	6.3%	5.82%	43.8%	55.5%	50.0%	0.75	0.49	0.81	0.3%	9.3%
12 Vectren	10.3%	\$29.22	4.8%	3.0%	5.0%	5.82%	30.4%	48.0%	50.0%	0.70	0.41	0.68	-0.1%	10.2%
13 Wisconsin Energy	10.5%	\$34.59	3.5%	11.1%	7.3%	5.82%	30.2%	46.0%	50.0%	0.65	0.37	0.61	-0.2%	10.3%
14 Xcel Energy	10.3%	\$26.52	4.0%	6.3%	6.3%	5.82%	30.9%	46.5%	50.0%	0.65	0.37	0.61	-0.2%	10.1%
Group Average	9.6%		4.1%	4.0%	5.0%	5.82%	36.5%	50.4%	50.0%	0.73	0.43	0.73	0.0%	9.7%

### Notes

1. Based on average of Beginning of Year values and End of Year values.
2. Based on Value Line's estimated 2012 dividends.
3. Based on calendar year dividends.
4. Value Line reports Questar's beta as "NMF" (not meaningful). Questar's unlevered beta is average of remaining members of peer group.
5. Calculations of the unlevered beta and the relevered beta use the Hamada Equation.

Displayed values have not been rounded.

# Northwest Natural Gas Company

NWN/2103  
Hadaway/2

## Recalculation of Mr. Storm's Three-stage DCF Model Terminal Valuation Based on P/E Ratio Stage 3 Growth Rate of 5.82 Percent

	Unadjusted ROE <sup>1</sup> (IRR) (A)	Average Share Price (B)	Dividend Yield @ Average Share Price <sup>2</sup> (C)	2013-17 Average Annual Dividend Growth Rate <sup>3</sup> (D)	2013-17 Average Annual EPS <sup>4</sup> Growth Rate <sup>3</sup> (E)	2018-22 Average Annual Dividend Growth Rate <sup>3</sup> (F)	2018-22 Average Annual EPS <sup>4</sup> Growth Rate <sup>3</sup> (G)	2023-42 Average Annual Dividend & EPS <sup>4</sup> Growth Rates <sup>3</sup> (H)	Terminal Value as % of Total Valuation <sup>1</sup> (I)	2012 Common Equity % of Capital Structure (J)	Test Year Common Equity % of Capital Structure (K)	Value Line Beta <sup>5</sup> (L)	Unlevered Beta <sup>5</sup> (Business Risk) (M)	Beta Relevered to Test Year Capital Structure <sup>6</sup> (N)	ROE Adjustment (Hamada Equation) (O)	ROE <sup>1</sup> Adjusted for Divergent Capital Structures (P)	
<i>Staff's Peer Utilities</i>																	
1	Laclede Group	8.9%	\$41.02	4.0%	2.2%	3.0%	4.3%	4.6%	5.82%	37.2%	63.0%	50.0%	0.60	0.43	0.72	0.5%	9.4%
2	Northwest Natural	9.3%	\$46.55	3.8%	2.2%	7.7%	4.3%	6.2%	5.82%	43.8%	55.0%	50.0%	0.60	0.38	0.65	0.2%	9.5%
3	Piedmont Natural Gas	8.9%	\$32.27	3.7%	3.2%	3.6%	4.7%	5.0%	5.82%	39.3%	57.0%	50.0%	0.70	0.46	0.78	0.3%	9.2%
4	Questar	9.9%	\$19.39	3.4%	5.5%	9.6%	5.7%	7.7%	5.82%	44.5%	52.5%	50.0%	NMF	0.40	0.66	0.1%	10.0%
5	WGL Holdings	8.8%	\$41.54	3.8%	2.4%	2.9%	4.4%	4.7%	5.82%	38.8%	67.5%	50.0%	0.65	0.50	0.81	0.7%	9.5%
	Group Average	9.2%		3.8%	3.1%	5.4%	4.7%	5.6%	5.82%	40.7%	59.0%	50.0%	0.64	0.44	0.72	0.4%	9.5%
<i>Northwest Natural's Peer Utilities</i>																	
1	Alliant Energy	10.0%	\$42.96	4.2%	5.1%	5.4%	5.5%	5.5%	5.82%	32.1%	49.0%	50.0%	0.75	0.41	0.74	-0.1%	9.9%
2	Black Hills	9.3%	\$33.71	4.4%	1.5%	4.0%	4.1%	5.1%	5.82%	36.3%	54.0%	50.0%	0.85	0.54	0.90	0.2%	9.5%
3	Consolidated Edison	8.7%	\$58.62	4.1%	1.2%	2.2%	4.0%	4.3%	5.82%	37.3%	51.5%	50.0%	0.60	0.37	0.61	0.1%	8.8%
4	DTE Energy	9.8%	\$54.35	4.5%	3.7%	4.6%	4.9%	5.2%	5.82%	31.9%	51.0%	50.0%	0.75	0.46	0.76	0.0%	9.9%
5	Northwest Natural Gas	9.3%	\$46.55	3.8%	2.2%	7.7%	4.3%	6.2%	5.82%	43.8%	55.0%	50.0%	0.60	0.38	0.65	0.2%	9.5%
6	NiSource	8.9%	\$23.94	3.8%	0.0%	6.4%	3.5%	6.3%	5.82%	47.9%	45.0%	50.0%	0.85	0.49	0.78	-0.3%	8.6%
7	Piedmont Natural Gas	8.9%	\$32.27	3.7%	3.2%	3.6%	4.7%	5.0%	5.82%	39.3%	57.0%	50.0%	0.70	0.46	0.78	0.3%	9.2%
8	Pepco Holdings	10.6%	\$19.37	5.6%	1.7%	6.8%	3.9%	6.1%	5.82%	29.5%	51.0%	50.0%	0.80	0.48	0.81	0.1%	10.7%
9	SCANA	9.4%	\$45.18	4.4%	2.1%	4.5%	4.3%	5.4%	5.82%	36.0%	46.0%	50.0%	0.70	0.39	0.65	-0.2%	9.3%
10	Sempra Energy	9.8%	\$59.41	3.5%	6.2%	7.6%	6.0%	6.5%	5.82%	39.1%	50.5%	50.0%	0.80	0.46	0.81	0.0%	9.8%
11	Southwest Gas	9.4%	\$42.77	2.8%	7.7%	9.3%	6.3%	7.2%	5.82%	47.5%	55.5%	50.0%	0.75	0.49	0.81	0.3%	9.7%
12	Vectren	10.5%	\$29.22	4.8%	3.3%	7.7%	5.0%	6.5%	5.82%	32.5%	48.0%	50.0%	0.70	0.41	0.68	-0.1%	10.4%
13	Wisconsin Energy	10.3%	\$34.59	3.5%	10.3%	5.0%	7.3%	5.3%	5.82%	28.6%	46.0%	50.0%	0.65	0.37	0.61	-0.2%	10.1%
14	Xcel Energy	10.0%	\$26.52	4.0%	6.9%	2.6%	6.3%	4.5%	5.82%	27.5%	46.5%	50.0%	0.65	0.37	0.61	-0.2%	9.8%
	Group Average	9.6%		4.1%	3.9%	5.5%	5.0%	5.7%	5.82%	36.4%	50.4%	50.0%	0.73	0.43	0.73	0.0%	9.7%

### Notes

1. Based on average of Beginning of Year values and End of Year values. ROE is unadjusted for divergent capital structures.
2. Based on Value Line's estimated 2012 dividends.
3. Based on calendar year dividends and Earnings per Share (EPS).
4. Earnings per Share
5. Value Line reports Questar's beta as "NMF" (not meaningful). Questar's unlevered beta is average of remaining members of peer group.
6. Calculations of the unlevered beta and the relevered beta use the Hamada Equation.

Displayed values have not been rounded.

**Recalculation of Mr. Storm's  
Long-term GDP Growth Rate  
Using Morningstar Long-term  
Real GDP Growth of 3.3%**

**Long-term Annual Growth Rates**

**Dr. Hadaway's GDP Growth Rate** 5.80%

**Calculated Historical Annual Average Nominal GDP**

1930 - 2011 6.26%

1951 - 2011 6.67%

1980 - 2011 5.70%

**Historical Rate: Based on Morningstar/Ibbotson Data**

Real GDP Annual Growth Rate: 1929-2010 **3.30%**

TIPS Breakeven: 3/2022 - 2/2032 2.44%

Long-run Nominal GDP Annual Growth Rate based on history  
& TIPS Inflation forecast **5.82%**

## Northwest Natural Gas Co.

### Revised Risk Premium Analysis

(Based on Projected Interest Rates)

	MOODY'S AVERAGE PUBLIC UTILITY BOND YIELD (1)	AUTHORIZED GAS COMPANY RETURNS (2)	INDICATED RISK PREMIUM
1988	10.45%	12.85%	2.40%
1989	9.66%	12.88%	3.22%
1990	9.76%	12.67%	2.91%
1991	9.21%	12.46%	3.25%
1992	8.57%	12.01%	3.44%
1993	7.56%	11.35%	3.79%
1994	8.30%	11.35%	3.05%
1995	7.91%	11.43%	3.52%
1996	7.74%	11.19%	3.45%
1997	7.63%	11.29%	3.66%
1998	7.00%	11.51%	4.51%
1999	7.55%	10.66%	3.11%
2000	8.14%	11.39%	3.25%
2001	7.72%	10.95%	3.23%
2002	7.53%	11.03%	3.50%
2003	6.61%	10.99%	4.38%
2004	6.20%	10.59%	4.39%
2005	5.67%	10.46%	4.79%
2006	6.08%	10.43%	4.35%
2007	6.11%	10.24%	4.13%
2008	6.65%	10.37%	3.72%
2009	6.28%	10.19%	3.91%
2010	5.55%	10.08%	4.53%
AVERAGE	7.56%	11.23%	3.67%

#### **INDICATED COST OF EQUITY**

PROJECTED SINGLE-A UTILITY BOND YIELD*	4.54%
MOODY'S AVG ANNUAL YIELD DURING STUDY	7.56%
INTEREST RATE DIFFERENCE	<u>-3.02%</u>

INTEREST RATE CHANGE COEFFICIENT	<u>-40.31%</u>
ADJUSTMENT TO AVG RISK PREMIUM	1.22%

BASIC RISK PREMIUM	3.67%
INTEREST RATE ADJUSTMENT	<u>1.22%</u>
EQUITY RISK PREMIUM	<u>4.89%</u>

PROJECTED SINGLE-A UTILITY BOND YIELD*	4.54%
<b>INDICATED EQUITY RETURN</b>	<b><u>9.43%</u></b>

(1) Moody's Investors Service

(2) Regulatory Focus, Regulatory Research Associates, Inc.

\*Projected single-A bond yield is 124 basis points over projected long-term Treasury bond rate of 3.3% from NWN/502, Hadaway/3. The single-A spread is for 3 months ended October 2011 from NWN/502, Hadaway/2.

## Northwest Natural Gas Co.

### Revised Risk Premium Analysis

(Based on Current Interest Rates)

	MOODY'S AVERAGE PUBLIC UTILITY BOND YIELD (1)	AUTHORIZED GAS COMPANY RETURNS (2)	INDICATED RISK PREMIUM
1988	10.45%	12.85%	2.40%
1989	9.66%	12.88%	3.22%
1990	9.76%	12.67%	2.91%
1991	9.21%	12.46%	3.25%
1992	8.57%	12.01%	3.44%
1993	7.56%	11.35%	3.79%
1994	8.30%	11.35%	3.05%
1995	7.91%	11.43%	3.52%
1996	7.74%	11.19%	3.45%
1997	7.63%	11.29%	3.66%
1998	7.00%	11.51%	4.51%
1999	7.55%	10.66%	3.11%
2000	8.14%	11.39%	3.25%
2001	7.72%	10.95%	3.23%
2002	7.53%	11.03%	3.50%
2003	6.61%	10.99%	4.38%
2004	6.20%	10.59%	4.39%
2005	5.67%	10.46%	4.79%
2006	6.08%	10.43%	4.35%
2007	6.11%	10.24%	4.13%
2008	6.65%	10.37%	3.72%
2009	6.28%	10.19%	3.91%
2010	5.55%	10.08%	4.53%
AVERAGE	7.56%	11.23%	3.67%

#### **INDICATED COST OF EQUITY**

CURRENT SINGLE-A UTILITY BOND YIELD*	4.56%
MOODY'S AVG ANNUAL YIELD DURING STUDY	7.56%
INTEREST RATE DIFFERENCE	<u>-3.00%</u>

INTEREST RATE CHANGE COEFFICIENT	<u>-40.31%</u>
ADJUSTMENT TO AVG RISK PREMIUM	1.21%

BASIC RISK PREMIUM	3.67%
INTEREST RATE ADJUSTMENT	<u>1.21%</u>
EQUITY RISK PREMIUM	<u>4.88%</u>

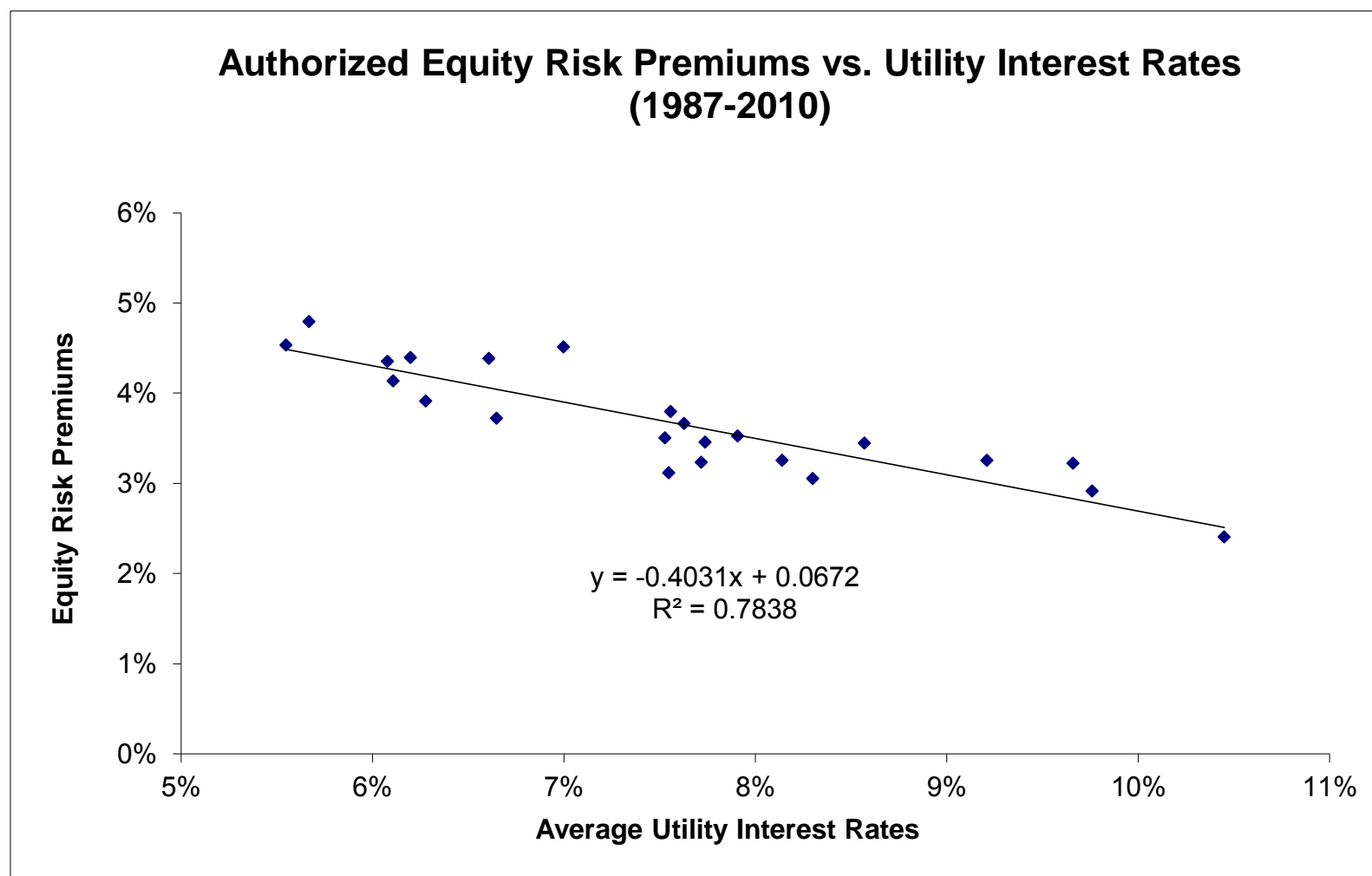
CURRENT SINGLE-A UTILITY BOND YIELD*	4.56%
<b>INDICATED EQUITY RETURN</b>	<b><u>9.44%</u></b>

(1) Moody's Investors Service

(2) Regulatory Focus, Regulatory Research Associates, Inc.

\*Current single-A utility bond yield is three month average of Moody's Single-A Public Utility Bond Yield Average through October 2011 from NWN/502, Hadaway/2.

**Northwest Natural Gas Co.**  
Revised Risk Premium Analysis  
Regression Analysis & Interest Rate Change Coefficient



SUMMARY OUTPUT

<i>Regression Statistics</i>	
Multiple R	0.885316143
R Square	0.783784674
Adjusted R Square	0.773488706
Standard Error	0.002916334
Observations	23

ANOVA

	<i>df</i>	<i>SS</i>	<i>MS</i>	<i>F</i>	<i>Significance F</i>
Regression	1	0.000647447	0.000647447	76.12539975	1.99433E-08
Residual	21	0.000178605	8.50501E-06		
Total	22	0.000826052			

	<i>Coefficients</i>	<i>Standard Error</i>	<i>t Stat</i>	<i>P-value</i>	<i>Lower 95%</i>	<i>Upper 95%</i>	<i>Lower 95.0%</i>	<i>Upper 95.0%</i>
Intercept	0.067206482	0.003545008	18.95805996	1.09038E-14	0.059834234	0.074578731	0.059834234	0.074578731
X Variable 1	-0.403064809	0.046196608	-8.724987092	1.99433E-08	-0.499135915	-0.306993704	-0.499135915	-0.306993704



## Northwest Natural Gas Co. GDP Growth Rate Forecast

	Nominal GDP	% Change	GDP Price Deflator	% Change	CPI	% Change
1951	347.9		15.9		26.5	
1952	371.4	6.8%	16.1	1.5%	26.7	0.9%
1953	375.9	1.2%	16.2	0.8%	26.9	0.6%
1954	389.4	3.6%	16.4	0.8%	26.8	-0.4%
1955	426.0	9.4%	16.8	2.6%	26.9	0.4%
1956	448.1	5.2%	17.4	3.3%	27.6	2.8%
1957	461.5	3.0%	17.8	2.7%	28.5	3.0%
1958	485.0	5.1%	18.3	2.5%	29.0	1.8%
1959	513.2	5.8%	18.4	0.9%	29.4	1.5%
1960	523.7	2.0%	18.7	1.4%	29.8	1.4%
1961	562.6	7.4%	18.9	1.1%	30.0	0.7%
1962	593.3	5.5%	19.2	1.3%	30.4	1.2%
1963	633.5	6.8%	19.4	1.4%	30.9	1.6%
1964	675.6	6.6%	19.7	1.5%	31.3	1.2%
1965	747.5	10.6%	20.1	2.0%	31.9	1.9%
1966	806.9	7.9%	20.8	3.5%	32.9	3.4%
1967	852.7	5.7%	21.4	3.1%	34.0	3.3%
1968	936.2	9.8%	22.4	4.6%	35.6	4.7%
1969	1004.5	7.3%	23.6	5.2%	37.7	5.9%
1970	1052.7	4.8%	24.8	5.0%	39.8	5.6%
1971	1151.4	9.4%	25.9	4.7%	41.1	3.3%
1972	1286.6	11.7%	27.1	4.5%	42.5	3.4%
1973	1431.8	11.3%	28.9	6.8%	46.3	8.9%
1974	1552.8	8.5%	32.0	10.7%	51.9	12.1%
1975	1713.9	10.4%	34.5	7.6%	55.6	7.1%
1976	1884.5	10.0%	36.3	5.4%	58.4	5.0%
1977	2110.8	12.0%	38.8	6.7%	62.3	6.7%
1978	2416.0	14.5%	41.6	7.3%	67.9	9.0%
1979	2659.4	10.1%	45.2	8.7%	76.9	13.3%
1980	2915.3	9.6%	49.6	9.7%	86.4	12.4%
1981	3194.7	9.6%	53.7	8.3%	94.1	8.9%
1982	3312.5	3.7%	56.5	5.2%	97.7	3.8%
1983	3688.1	11.3%	58.4	3.3%	101.4	3.8%
1984	4034.0	9.4%	60.5	3.6%	105.5	4.0%
1985	4318.7	7.1%	62.1	2.8%	109.5	3.8%
1986	4543.3	5.2%	63.6	2.3%	110.8	1.2%
1987	4883.1	7.5%	65.5	3.1%	115.6	4.3%
1988	5251.0	7.5%	68.0	3.7%	120.7	4.4%
1989	5581.7	6.3%	70.3	3.5%	126.3	4.6%
1990	5846.0	4.7%	73.2	4.2%	134.2	6.3%
1991	6092.5	4.2%	75.6	3.2%	138.2	3.0%
1992	6493.6	6.6%	77.2	2.2%	142.3	3.0%
1993	6813.8	4.9%	78.9	2.2%	146.3	2.8%
1994	7248.2	6.4%	80.6	2.1%	150.1	2.6%
1995	7542.5	4.1%	82.2	2.0%	153.9	2.5%
1996	8023.0	6.4%	83.7	1.8%	159.1	3.4%
1997	8505.7	6.0%	85.1	1.6%	161.8	1.7%
1998	9027.5	6.1%	86.0	1.1%	164.4	1.6%
1999	9607.7	6.4%	87.3	1.5%	168.8	2.7%
2000	10129.8	5.4%	89.4	2.5%	174.6	3.4%
2001	10373.1	2.4%	91.2	2.0%	177.4	1.6%
2002	10766.9	3.8%	92.9	1.8%	181.8	2.5%
2003	11414.8	6.0%	94.8	2.1%	185.5	2.0%
2004	12123.9	6.2%	97.9	3.2%	191.7	3.3%
2005	12901.4	6.4%	101.3	3.5%	198.1	3.3%
2006	13584.2	5.3%	104.2	2.8%	203.1	2.5%
2007	14253.2	4.9%	107.0	2.7%	211.4	4.1%
2008	14081.7	-1.2%	109.3	2.2%	211.4	0.0%
2009	14087.4	0.0%	109.9	0.6%	217.3	2.8%
2010	14755.0	4.7%	111.6	1.5%	220.4	1.4%
2011	15320.8	3.8%	114.1	2.2%	227.0	3.0%
10-Year Average		4.0%		2.3%		2.5%
20-Year Average		4.7%		2.1%		2.5%
30-Year Average		5.4%		2.5%		3.0%
40-Year Average		6.7%		3.8%		4.4%
50-Year Average		6.9%		3.7%		4.2%
60-Year Average		6.6%		3.4%		3.7%
Average of Periods		5.7%		3.0%		3.4%

Source: St. Louis Federal Reserve Bank, [www.research.stlouisfed.org](http://www.research.stlouisfed.org)

**Northwest Natural Gas Co.  
Discounted Cash Flow Analysis  
Summary Of DCF Model Results**

Company	Constant Growth DCF Model Analysts' Growth Rates	Constant Growth DCF Model Long-Term GDP Growth	Low Near-Term Growth Two-Stage Growth DCF Model
1 Alliant Energy Co.	10.6%	10.1%	10.0%
2 Avista Corp.	9.5%	10.5%	10.4%
3 Black Hills Corp	10.8%	10.2%	9.8%
4 CMS Energy Corp.	10.9%	10.4%	10.3%
5 Con. Edison	7.5%	9.9%	9.4%
6 DTE Energy Co.	9.2%	10.3%	10.0%
7 Integrys Energy	10.6%	10.8%	10.2%
8 N.W. Nat'l Gas	7.8%	9.7%	9.3%
9 NiSource Inc.	12.7%	9.5%	9.0%
10 Piedmont Nat'l	7.8%	9.6%	9.3%
11 Pepco Holdings	9.6%	11.5%	10.9%
12 SCANA Corp.	8.5%	10.2%	9.8%
13 Sempra Energy	10.4%	9.9%	9.7%
14 Southwest Gas	9.4%	8.8%	8.9%
15 Wisconsin Energy	9.6%	9.6%	10.0%
16 Xcel Energy Inc.	9.6%	9.9%	10.0%
<b>GROUP AVERAGE</b>	<b>9.7%</b>	<b>10.0%</b>	<b>9.8%</b>
<b>GROUP MEDIAN</b>	<b>9.6%</b>	<b>10.0%</b>	<b>9.9%</b>

Sources: Value Line Investment Survey, Electric Utility (East), Feb 24, 2012; (Central), Mar 23, 2012; (West), May 4, 2012; Natural Gas Utility, Mar 9, 2012.

NOTE: SEE PAGE 5 OF THIS EXHIBIT FOR FURTHER EXPLANATION OF EACH COLUMN.

**Northwest Natural Gas Co.  
Constant Growth DCF Model  
Analysts' Growth Rates**

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Company	Recent Price(P0)	Next Year's Div(D1)	Dividend Yield	Analysts' Estimated Growth			Average Growth (Cols 4-6)	ROE K=Div Yld+G (Cols 3+7)
				Value Line	Zacks	Thomson		
1 Alliant Energy Co.	43.21	1.90	4.40%	6.50%	6.20%	6.00%	6.23%	10.6%
2 Avista Corp.	25.39	1.22	4.80%	5.50%	4.70%	4.00%	4.73%	9.5%
3 Black Hills Corp	33.59	1.50	4.47%	7.00%	6.00%	6.00%	6.33%	10.8%
4 CMS Energy Corp.	21.87	1.02	4.66%	7.00%	5.80%	5.96%	6.25%	10.9%
5 Con. Edison	58.33	2.44	4.18%	3.00%	3.70%	3.15%	3.28%	7.5%
6 DTE Energy Co.	54.74	2.52	4.60%	5.00%	4.40%	4.29%	4.56%	9.2%
7 Integrys Energy	53.06	2.72	5.13%	7.00%	4.50%	5.00%	5.50%	10.6%
8 N.W. Nat'l Gas	46.02	1.82	3.95%	4.00%	4.30%	3.25%	3.85%	7.8%
9 NiSource Inc.	23.90	0.92	3.85%	8.00%	NA	9.63%	8.82%	12.7%
10 Piedmont Nat'l	31.76	1.23	3.87%	2.50%	4.70%	4.55%	3.92%	7.8%
11 Pepco Holdings	19.18	1.12	5.84%	2.50%	4.00%	4.85%	3.78%	9.6%
12 SCANA Corp.	44.91	2.02	4.50%	3.50%	4.00%	4.60%	4.03%	8.5%
13 Sempra Energy	59.99	2.50	4.17%	4.50%	7.00%	7.05%	6.18%	10.4%
14 Southwest Gas	42.38	1.30	3.07%	9.50%	5.30%	4.15%	6.32%	9.4%
15 Wisconsin Energy	34.90	1.36	3.90%	6.50%	5.30%	5.35%	5.72%	9.6%
16 Xcel Energy Inc.	26.52	1.11	4.19%	6.00%	5.00%	5.27%	5.42%	9.6%
GROUP AVERAGE	38.73	1.67	4.35%	5.50%	4.99%	5.19%	5.31%	9.7%
GROUP MEDIAN			4.29%					9.6%

Sources: Value Line Investment Survey, Electric Utility (East), Feb 24, 2012; (Central), Mar 23, 2012; (West), May 4, 2012; Natural Gas Utility, Mar 9, 2012.

NOTE: SEE PAGE 5 OF THIS EXHIBIT FOR FURTHER EXPLANATION OF EACH COLUMN.

**Northwest Natural Gas Co.  
Constant Growth DCF Model  
Long-Term GDP Growth**

	(9)	(10)	(11)	(12)	(13)
Company	Next			GDP Growth	ROE K=Div Yld+G (Cols 11+12)
	Recent Price(P0)	Year's Div(D1)	Dividend Yield		
1 Alliant Energy Co.	43.21	1.90	4.40%	5.70%	10.1%
2 Avista Corp.	25.39	1.22	4.80%	5.70%	10.5%
3 Black Hills Corp	33.59	1.50	4.47%	5.70%	10.2%
4 CMS Energy Corp.	21.87	1.02	4.66%	5.70%	10.4%
5 Con. Edison	58.33	2.44	4.18%	5.70%	9.9%
6 DTE Energy Co.	54.74	2.52	4.60%	5.70%	10.3%
7 Integrys Energy	53.06	2.72	5.13%	5.70%	10.8%
8 N.W. Nat'l Gas	46.02	1.82	3.95%	5.70%	9.7%
9 NiSource Inc.	23.90	0.92	3.85%	5.70%	9.5%
10 Piedmont Nat'l	31.76	1.23	3.87%	5.70%	9.6%
11 Pepco Holdings	19.18	1.12	5.84%	5.70%	11.5%
12 SCANA Corp.	44.91	2.02	4.50%	5.70%	10.2%
13 Sempra Energy	59.99	2.50	4.17%	5.70%	9.9%
14 Southwest Gas	42.38	1.30	3.07%	5.70%	8.8%
15 Wisconsin Energy	34.90	1.36	3.90%	5.70%	9.6%
16 Xcel Energy Inc.	26.52	1.11	4.19%	5.70%	9.9%
<b>GROUP AVERAGE</b>	<b>38.73</b>	<b>1.67</b>	<b>4.35%</b>	<b>5.70%</b>	<b>10.0%</b>
<b>GROUP MEDIAN</b>			<b>4.29%</b>		<b>10.0%</b>

Sources: Value Line Investment Survey, Electric Utility (East), Feb 24, 2012; (Central), Mar 23, 2012; (West), May 4, 2012; Natural Gas Utility, Mar 9, 2012.

NOTE: SEE PAGE 5 OF THIS EXHIBIT FOR FURTHER EXPLANATION OF EACH COLUMN.

**Northwest Natural Gas Co.  
Low Near-Term Growth  
Two-Stage Growth DCF Model**

Company	(14)	(15)	(16)	(17)	(18)	(19)	(20)	(21)	(22)	(23)	(24)
	2013 Div	2016 Div	Annual Change to 2016	Recent Price	Year 1 Div	Year 2 Div	Year 3 Div	Year 4 Div	Year 5 Div	Year 5-150 Div Growth	ROE=Internal Rate of Return (Yrs 0-150)
1 Alliant Energy Co.	1.90	2.20	0.10	-43.21	1.90	2.00	2.10	2.20	2.33	5.70%	10.0%
2 Avista Corp.	1.22	1.40	0.06	-25.39	1.22	1.28	1.34	1.40	1.48	5.70%	10.4%
3 Black Hills Corp	1.50	1.60	0.03	-33.59	1.50	1.53	1.57	1.60	1.69	5.70%	9.8%
4 CMS Energy Corp.	1.02	1.20	0.06	-21.87	1.02	1.08	1.14	1.20	1.27	5.70%	10.3%
5 Con. Edison	2.44	2.54	0.03	-58.33	2.44	2.47	2.51	2.54	2.68	5.70%	9.4%
6 DTE Energy Co.	2.52	2.80	0.09	-54.74	2.52	2.61	2.71	2.80	2.96	5.70%	10.0%
7 Integrys Energy	2.72	2.80	0.03	-53.06	2.72	2.75	2.77	2.80	2.96	5.70%	10.2%
8 N.W. Nat'l Gas	1.82	1.94	0.04	-46.02	1.82	1.86	1.90	1.94	2.05	5.70%	9.3%
9 NiSource Inc.	0.92	0.92	0.00	-23.90	0.92	0.92	0.92	0.92	0.97	5.70%	9.0%
10 Piedmont Nat'l	1.23	1.35	0.04	-31.76	1.23	1.27	1.31	1.35	1.43	5.70%	9.3%
11 Pepco Holdings	1.12	1.16	0.01	-19.18	1.12	1.13	1.15	1.16	1.23	5.70%	10.9%
12 SCANA Corp.	2.02	2.15	0.04	-44.91	2.02	2.06	2.11	2.15	2.27	5.70%	9.8%
13 Sempra Energy	2.50	2.80	0.10	-59.99	2.50	2.60	2.70	2.80	2.96	5.70%	9.7%
14 Southwest Gas	1.30	1.60	0.10	-42.38	1.30	1.40	1.50	1.60	1.69	5.70%	8.9%
15 Wisconsin Energy	1.36	1.80	0.15	-34.90	1.36	1.51	1.65	1.80	1.90	5.70%	10.0%
16 Xcel Energy Inc.	1.11	1.35	0.08	-26.52	1.11	1.19	1.27	1.35	1.43	5.70%	10.0%
GROUP AVERAGE											9.8%
GROUP MEDIAN											9.9%

Sources: Value Line Investment Survey, Electric Utility (East), Feb 24, 2012; (Central), Mar 23, 2012; (West), May 4, 2012; Natural Gas Utility, Mar 9, 2012.

NOTE: SEE PAGE 5 OF THIS EXHIBIT FOR FURTHER EXPLANATION OF EACH COLUMN.

**Northwest Natural Gas Co.  
Discounted Cash Flow Analysis  
Column Descriptions**

Column 1: Three-month Average Price per Share (Feb 2012-Apr 2012)	Column 13: Column 11 Plus Column 12
Column 2: Estimated 2013 Div per Share from Value Line	Column 14: Estimated 2013 Div per Share from Value Line
Column 3: Column 2 Divided by Column 1	Column 15: Estimated 2016 Div per Share from Value Line
Column 4: "Est'd '09-'11 to '15-'17" Earnings Growth Reported by Value Line	Column 16: (Column 15 Minus Column 14) Divided by Three
Column 5: "Next 5 Years" Company Growth Estimate as Reported by Zacks.com	Column 17: See Column 1
Column 6: "Next 5 Years (per annum) Growth Estimate Reported by Thomson Financial Network (at Yahoo Finance)	Column 18: See Column 14
Column 7: Average of Columns 4-6	Column 19: Column 18 Plus Column 16
Column 8: Column 3 Plus Column 7	Column 20: Column 19 Plus Column 16
Column 9: See Column 1	Column 21: Column 20 Plus Column 16
Column 10: See Column 2	Column 22: Column 21 Increased by the Growth Rate Shown in Column 23
Column 11: Column 10 Divided by Column 9	Column 23: See Column 12
Column 12: Average of GDP Growth During the Last 10 year, 20 year, 30 year, 40 year, 50 year, and 60 year growth periods. See NWN/2105, Hadaway	Column 24: The Internal Rate of Return of the Cash Flows in Columns 17-22 along with the Dividends for the Years 6-150 Implied by the Growth Rates shown in Column 23

## Northwest Natural Gas Co.

### Risk Premium Analysis

(Based on Projected Interest Rates)

	MOODY'S AVERAGE PUBLIC UTILITY BOND YIELD (1)	AUTHORIZED GAS COMPANY RETURNS (2)	INDICATED RISK PREMIUM
1980	13.15%	14.05%	0.90%
1981	15.62%	15.11%	-0.51%
1982	15.33%	15.62%	0.29%
1983	13.31%	15.25%	1.94%
1984	14.03%	15.31%	1.28%
1985	12.29%	14.75%	2.46%
1986	9.46%	13.46%	4.00%
1987	9.98%	12.74%	2.76%
1988	10.45%	12.85%	2.40%
1989	9.66%	12.88%	3.22%
1990	9.76%	12.67%	2.91%
1991	9.21%	12.46%	3.25%
1992	8.57%	12.01%	3.44%
1993	7.56%	11.35%	3.79%
1994	8.30%	11.35%	3.05%
1995	7.91%	11.43%	3.52%
1996	7.74%	11.19%	3.45%
1997	7.63%	11.29%	3.66%
1998	7.00%	11.51%	4.51%
1999	7.55%	10.66%	3.11%
2000	8.14%	11.39%	3.25%
2001	7.72%	10.95%	3.23%
2002	7.53%	11.03%	3.50%
2003	6.61%	10.99%	4.38%
2004	6.20%	10.59%	4.39%
2005	5.67%	10.46%	4.79%
2006	6.08%	10.43%	4.35%
2007	6.11%	10.24%	4.13%
2008	6.65%	10.37%	3.72%
2009	6.28%	10.19%	3.91%
2010	5.55%	10.08%	4.53%
2011	5.17%	9.92%	4.75%
AVERAGE	8.82%	12.02%	3.20%

#### **INDICATED COST OF EQUITY**

PROJECTED SINGLE-A UTILITY BOND YIELD*	4.93%
MOODY'S AVG ANNUAL YIELD DURING STUDY	8.82%
INTEREST RATE DIFFERENCE	<u>-3.89%</u>

INTEREST RATE CHANGE COEFFICIENT	<u>-41.76%</u>
ADJUSTMENT TO AVG RISK PREMIUM	1.62%

BASIC RISK PREMIUM	3.20%
INTEREST RATE ADJUSTMENT	<u>1.62%</u>
EQUITY RISK PREMIUM	<u>4.82%</u>

PROJECTED SINGLE-A UTILITY BOND YIELD*	4.93%
<b>INDICATED EQUITY RETURN</b>	<b><u>9.75%</u></b>

(1) Moody's Investors Service

(2) Regulatory Focus, Regulatory Research Associates, Inc.

\*Projected single-A bond yield is 123 basis points over projected long-term Treasury bond rate of 3.7%.

The single-A spread is for 3 months ended May 2012 from NWN/2102, Hadaway/1.

The projected Treasury bond rate is from NWN/2102, Hadaway/2.

## Northwest Natural Gas Co.

### Risk Premium Analysis

(Based on Current Interest Rates)

	MOODY'S AVERAGE PUBLIC UTILITY BOND YIELD (1)	AUTHORIZED GAS COMPANY RETURNS (2)	INDICATED RISK PREMIUM
1980	13.15%	14.05%	0.90%
1981	15.62%	15.11%	-0.51%
1982	15.33%	15.62%	0.29%
1983	13.31%	15.25%	1.94%
1984	14.03%	15.31%	1.28%
1985	12.29%	14.75%	2.46%
1986	9.46%	13.46%	4.00%
1987	9.98%	12.74%	2.76%
1988	10.45%	12.85%	2.40%
1989	9.66%	12.88%	3.22%
1990	9.76%	12.67%	2.91%
1991	9.21%	12.46%	3.25%
1992	8.57%	12.01%	3.44%
1993	7.56%	11.35%	3.79%
1994	8.30%	11.35%	3.05%
1995	7.91%	11.43%	3.52%
1996	7.74%	11.19%	3.45%
1997	7.63%	11.29%	3.66%
1998	7.00%	11.51%	4.51%
1999	7.55%	10.66%	3.11%
2000	8.14%	11.39%	3.25%
2001	7.72%	10.95%	3.23%
2002	7.53%	11.03%	3.50%
2003	6.61%	10.99%	4.38%
2004	6.20%	10.59%	4.39%
2005	5.67%	10.46%	4.79%
2006	6.08%	10.43%	4.35%
2007	6.11%	10.24%	4.13%
2008	6.65%	10.37%	3.72%
2009	6.28%	10.19%	3.91%
2010	5.55%	10.08%	4.53%
2011	5.17%	9.92%	4.75%
<b>AVERAGE</b>	<b>8.82%</b>	<b>12.02%</b>	<b>3.20%</b>

#### **INDICATED COST OF EQUITY**

CURRENT SINGLE-A UTILITY BOND YIELD*	4.36%
MOODY'S AVG ANNUAL YIELD DURING STUDY	8.82%
INTEREST RATE DIFFERENCE	<u>-4.46%</u>

INTEREST RATE CHANGE COEFFICIENT	<u>-41.76%</u>
ADJUSTMENT TO AVG RISK PREMIUM	1.86%

BASIC RISK PREMIUM	3.20%
INTEREST RATE ADJUSTMENT	<u>1.86%</u>
EQUITY RISK PREMIUM	<u>5.06%</u>

CURRENT SINGLE-A UTILITY BOND YIELD*	<u>4.36%</u>
<b>INDICATED EQUITY RETURN</b>	<b><u>9.42%</u></b>

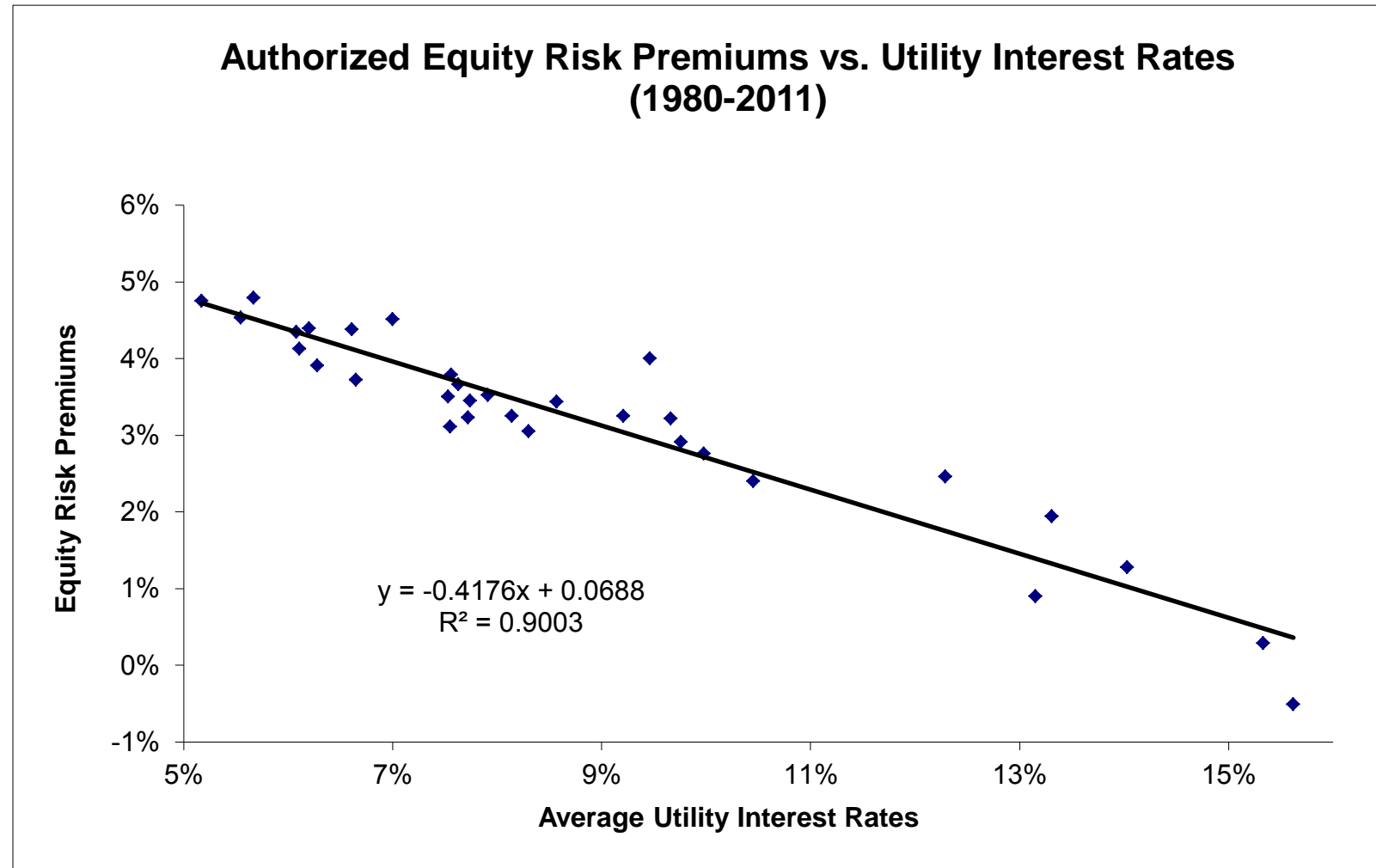
(1) Moody's Investors Service

(2) Regulatory Focus, Regulatory Research Associates, Inc.

\*Current single-A utility bond yield is three month average of Moody's Single-A Public Utility Bond Yield Average through May 2012 from NWN/2102, Hadaway/1.



**Northwest Natural Gas Co.**  
Risk Premium Analysis  
Regression Analysis & Interest Rate Change Coefficient



SUMMARY OUTPUT

<i>Regression Statistics</i>	
Multiple R	0.948865848
R Square	0.900346398
Adjusted R Square	0.897024611
Standard Error	0.004075265
Observations	32

ANOVA

	<i>df</i>	<i>SS</i>	<i>MS</i>	<i>F</i>	<i>Significance F</i>
Regression	1	0.004501421	0.004501421	271.0428055	1.44033E-16
Residual	30	0.000498234	1.66078E-05		
Total	31	0.004999655			

	<i>Coefficients</i>	<i>Standard Error</i>	<i>t Stat</i>	<i>P-value</i>	<i>Lower 95%</i>	<i>Upper 95%</i>	<i>Lower 95.0%</i>	<i>Upper 95.0%</i>
Intercept	0.068814727	0.002350063	29.28207837	1.26325E-23	0.064015258	0.073614196	0.064015258	0.073614196
X Variable 1	-0.417571846	0.02536368	-16.46337771	1.44033E-16	-0.469371391	-0.365772301	-0.469371391	-0.365772301

BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

NW Natural

**Reply Testimony of Grant Yoshihara**

**MID-WILLAMETTE VALLEY FEEDER /  
SYSTEM INTEGRITY PROGRAM**

**EXHIBIT 2200**

June 15, 2012

**EXHIBIT 2200 – REPLY TESTIMONY – MID-WILLAMETTE VALLEY FEEDER /  
SYSTEM INTEGRITY PROGRAM**

**Table of Contents**

I. Introduction and Summary..... 1

II. Mid-Willamette Valley Feeder..... 1

III. System Integrity Program ..... 16

1 **I. INTRODUCTION AND SUMMARY**

2 **Q. Are you the same Grant Yoshihara who provided direct testimony on behalf of**  
3 **Northwest Natural Gas Company (“NW Natural” or “the Company”) in this**  
4 **proceeding?**

5 A. Yes, as Exhibit NWN/600.

6 **Q. What is the purpose of your reply testimony?**

7 A. My reply testimony responds to the adjustment related to the Mid-Willamette Valley  
8 Feeder proposed by Mr. Sobhy on behalf of Commission Staff (“Staff”) and Mr.  
9 Zimmerman’s proposal to discontinue the System Integrity Program (SIP).

10 **Q. Please provide a summary of your testimony.**

11 A. In my testimony, I:

- 12 • Demonstrate that the Company’s decision to develop the Mid-Willamette Valley  
13 Feeder was prudent and necessary for reliability purposes; and  
14 • Explain the benefits the SIP has provided to customers and why Staff’s proposal  
15 to discontinue the SIP should be rejected.

16 **II. MID-WILLAMETTE VALLEY FEEDER**

17 **Q. Which phases of the Mid-Willamette Valley Feeder Project (“MWVF”) were**  
18 **included in rate base in the Company’s direct case?**

19 A. The four phases of the MWVF are Perrydale to Monmouth, Monmouth Reinforcement,  
20 Willamette Crossing, and South of Monmouth Bare Replacement. The Perrydale to  
21 Monmouth and Monmouth Reinforcement phases are included in rate base in this case.  
22 The Willamette Crossing phase is not included in rates because it is scheduled for  
23 completion in 2013. The Company is proposing rate recovery for the South of

1 – REPLY TESTIMONY OF GRANT YOSHIHARA

1 Monmouth Bare Replacement phase, which is scheduled for service in 2013, through  
2 the SIP. First I will address the prudence of developing the MWVF as a whole. I will  
3 then address how Staff's proposal to terminate the SIP affects the Company's recovery  
4 of costs for the South of Monmouth Bare Replacement phase.

5 **Q. Do the parties propose disallowances of certain elements of the MWVF?**

6 A. Yes. Staff claims that the Company has not demonstrated the prudence of the MWVF  
7 project as a whole and recommends disallowance of costs related to the phases of the  
8 project that were included in rates in this case. Other arguments related to the MWVF  
9 made by Staff and NWIGU-CUB are addressed separately in a Partial Stipulation filed  
10 concurrently with the Company's Reply Testimony filing.

11 **Q. What phases of the MWVF is Staff proposing to disallow on the basis of**  
12 **prudence?**

13 A. Staff states that the only phase subject to rate base treatment in this proceeding is the  
14 Monmouth Reinforcement phase, and that is the only phase addressed in Mr. Sobhy's  
15 testimony on prudence. However, I believe that Staff's position is based on a  
16 misunderstanding. Staff asserts that the Company stated in a data request (included  
17 with Staff's testimony as Staff/1103) that the Company is not including the Perrydale to  
18 Monmouth phase in rates because it will not be in service by the rate effective date. As  
19 that data request shows, the Company stated that the Perrydale to Monmouth phase is  
20 scheduled for completion in 2012. This phase is included in rate base for the purposes  
21 of the Company's calculation of the Company's revenue requirement.

22 **Q. What is the basis for Staff's claim that the MWVF is imprudent?**

2 – REPLY TESTIMONY OF GRANT YOSHIHARA

1 A. Staff claims that the Company should not have developed the MWVF on the timeframe  
2 that it did because the 2011 Modified Integrated Resource Plan (IRP) does not select the  
3 MWVF project until the 2025-2026 timeframe. Staff also argues that if reduced loads  
4 were reflected in the IRP, the MWVF would have been selected even later.

5 **Q. Do you agree with Staff's claim that the MWVF is imprudent?**

6 A., No, I do not. Below I will explain why the MWVF was included in the IRP and that the  
7 inclusion in the IRP was not relevant to the reliability issues that drove the development  
8 of the MWVF. Second, I explain why it was prudent for the Company to develop the  
9 MWVF for reliability purposes in 2012.

10 **MWVF in the IRP**

11 **Q. Do you agree with Staff's claim that the fact that the Company's modified IRP**  
12 **selected the MWVF at a later timeframe means the Company's development of the**  
13 **project was imprudent?**

14 A. No. Staff's IRP argument ignores the nature and purpose of IRP modeling, and the  
15 Company's descriptions in this proceeding about the purposes for which the project is  
16 being developed.

17 **Q. Please explain the purpose of the IRP.**

18 A. The IRP provides a process through which utilities develop long-term resource plans for  
19 meeting resource needs on a least-cost, least-risk basis. Specifically for NW Natural,  
20 the IRP is a long-term forecast of the gas purchases and capacity contracts for bringing  
21 sufficient gas supplies to the boundary of the utility's distribution system. The Company  
22 performs its analysis to determine the resources it will need by using the modeling  
23 software SENDOUT, which is also used by Avista Corporation and Cascade Natural Gas

3 – REPLY TESTIMONY OF GRANT YOSHIHARA

1 Company for the development of their IRPs. See my Exhibit NWN/2201. Importantly for  
2 this discussion, SENDOUT is used only to evaluate the least-cost approach for acquiring  
3 supply and transporting that supply to the Company's system over the twenty-year  
4 planning period. SENDOUT is not used to model the distribution of the gas within the  
5 system, system expansions, or system reinforcements.

6 **Q. Why does the Company not model distribution, system expansions, or system**  
7 **reinforcements in the IRP?**

8 A. Modeling the Company's distribution needs is a separate endeavor than modeling for  
9 resource needs and requires different analytical software. The Company's IRPs have  
10 historically included a short discussion on its distribution system, noting that  
11 infrastructure requirements are modeled using Synergy software<sup>1</sup> in the normal course of  
12 business rather than a formal documented process such as the IRP. While SENDOUT  
13 is an excellent analytical tool for least cost resource planning, it is incapable of doing  
14 what Synergy does, which is to simulate gas flows under various flows and other varied  
15 service conditions.

16 **Q. Should the Company have included analysis of its distribution system in its IRP?**

17 A. No. The Commission's IRP Guidelines<sup>2</sup> do not require the inclusion of distribution  
18 planning. As mentioned, the Company has not historically included distribution planning  
19 in its IRP, and all of the Company's filed IRPs developed under the current guidelines  
20 have been acknowledged by the Commission as having met the requirements for  
21 analysis and content.

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<sup>1</sup> Formerly referred to as Stoner Workstation Service, See page 3.17 of 2011 Modified IRP.

<sup>2</sup> Re. Pub. Util. Comm'n of Or. Investigation into Integrated Resource Planning, Docket UM 1056, Order No. 07-002 (Jan. 8, 2007) and Order No. 07-047 (Feb. 9, 2007).

#### 4 – REPLY TESTIMONY OF GRANT YOSHIHARA

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1 **Q. Is the MWVF part of the distribution system?**

2 A. Yes. MWVF will be an intrastate pipeline within the Company's service territory that will  
3 serve the purpose of delivering retail gas to NW Natural's customers. The MWVF is  
4 regulated by the Commission. In contrast, a transmission pipeline in the IRP is not a  
5 part of the Company's distribution system, but rather is an interstate pipeline that  
6 delivers wholesale gas purchases to a local distribution company's (LDCs) distribution  
7 system. The Federal Energy Regulatory Commission (FERC) regulates transmission  
8 pipelines.

9 **Q. Why was the MWVF included in the IRP if the IRP is not used to model**  
10 **distribution, system expansion, or system reinforcements?**

11 A. The inclusion of the MWVF in the IRP did not serve the purpose of modeling the  
12 pipeline's functionality within the Company's distribution system; rather, the Company  
13 included the MWVF because it was trying to address a limitation of SENDOUT.

14 **Q. Please explain the SENDOUT limitation.**

15 A. As mentioned above, SENDOUT is used by LDCs in Oregon to analyze the cost and  
16 availability of bringing gas to their systems. As compared with other LDCs, NW Natural  
17 is unique in that it has on-system gas storage at its Mist facility. When NW Natural  
18 performs model runs, SENDOUT overwhelmingly chooses Mist recall as a cost effective  
19 supply-side resource. Since Mist storage is a resource within the Company's system,  
20 SENDOUT does not marry this supply with available distribution delivery capacity, which  
21 is necessary if this gas is going to serve customers in the Company's southern region.  
22 To address this limitation with SENDOUT, MWVF was included in the Company's IRP in

5 – REPLY TESTIMONY OF GRANT YOSHIHARA



1 an attempt to model an increased peak day delivery of Mist and potentially Newport LNG  
2 storage to the Company's southern region.

3 **Q. When and under what circumstances did the IRP modeling select the MWVF?**

4 A. As Staff describes in opening testimony (See Staff/1100, Sobhy/10), two different model  
5 runs selected the MWVF. First, upon Staff request during the public process of  
6 developing the 2011 Modified IRP, the Company attempted to model service disruptions  
7 to test the reliability of its plan for bringing gas to its system. The Company applied  
8 various scenarios to one model run consisting of five disruptions that were staggered in  
9 two-year increments<sup>3</sup>. Under two service disruption scenarios, MWVF was chosen in  
10 2019 as the least cost resource for delivering the incremental increase in gas  
11 requirements to the southern region.

12 Second, the modeling scenarios that did not include service disruptions revealed  
13 that the Company would need additional capacity in 2025/2026 for its incremental load  
14 growth. It is for this reason that Staff argues that the MWVF is not needed until 2025.<sup>4</sup>

15 **Q. Does the fact that the Company's IRP model included the MWVF and did not**  
16 **select the MWVF until 2019 at the earliest indicate that it was not prudent to**  
17 **develop the MWVF beginning in 2012?**

18 A. No. As I explained above, the IRP is not used to model distribution reliability and  
19 therefore the need that the MWVF is being built to fulfill is not modeled in the IRP. In  
20 fact, the text of the plan included a short discussion on the MWVF benefits that were not

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<sup>3</sup> See page 5.15 of the Company's 2011 Modified IRP

<sup>4</sup> See Staff/1100, Sobhy/3, lines 17-21.

1 modeled as part of the SENDOUT process, such as the replacement of bare steel and  
2 system reliability, which are discussed in the next section of my testimony.<sup>5</sup>

3 **Prudence of MWVF**

4 **Q. Why was it prudent to develop the MWVF on the timeframe of 2012-2013 rather**  
5 **than the 2025-2026 timeframe advocated by Staff?**

6 A. It was prudent to develop the MWVF on the 2012-2013 timeframe for a number of  
7 reasons. First, the Company needs to replace existing bare steel along the MWVF  
8 alignment in accordance with its bare steel program which is scheduled to complete  
9 before 2021. When system reinforcements are made such as in the SIP or the bare  
10 steel program, it is considered prudent to ensure that replacement pipe is appropriately  
11 sized to meet capacity needs. Second, it is important to enhance reliability in the region  
12 south of Salem. In a 2008 study, the Company identified the largest potential customer  
13 outages on NW Natural's distribution system that would result from a disruption of  
14 service through a single-feed system.<sup>6</sup> The Albany-Corvallis area was identified as  
15 having the biggest potential for large scale customer outages due to service disruptions  
16 from a single-feed system. Developing the MWVF on the 2012-2013 timeframe  
17 addresses this issue now. Finally, when it became apparent to the Company that Mist  
18 storage is the Company's primary, low-cost resource, the Company determined that it  
19 was important to acquire a means to bring this low-cost resource to customers in the  
20 South. MWVF meets all three of these objectives. It is important to remember that

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<sup>5</sup> See Exhibit NWN/2302.

<sup>6</sup> See Exhibit Staff/1115, Sobhy/3.

1 these objectives as well as the distribution of gas within the Company's service territory  
2 are not modeled in the Company's IRP.

3 **Q. What do you mean by a "single-feed system"?**

4 A. A single-feed system is a demand center within an LDC's distribution system that is fully  
5 dependent upon receiving its natural gas supply from one delivery source; in this case,  
6 at the Albany Gate Station from Northwest Pipeline Grant's Pass Lateral. By contrast,  
7 the Salem area, which is not a single-feed system, can receive natural gas from  
8 Northwest Pipeline, Mist storage, and Newport LNG.

9 **Q. Please explain why being served by a single-feed system makes Albany-Corvallis  
10 vulnerable to customer outages.**

11 A. The entire service area from Sweet Home to Philomath is served through a single  
12 delivery point from Northwest Pipeline's Grant's Pass Lateral at the Albany Gate Station.  
13 As a result, there is no ability to deliver gas through an alternate transmission pipeline  
14 network to this entire corridor should a service disruption occur anywhere upstream of  
15 the gate station.

16 **Q. Staff argues that the Company managed to meet peak demand during prior  
17 service disruptions on the Grants Pass Lateral. Do you agree with Staff's  
18 characterization of these service disruptions?**

19 A. No, I do not. Staff's characterization of the past events occurring during colder-than-  
20 normal (peak) events is not correct.

21 **Q. Please explain.**

22 A. Staff presents an analysis on pages 10-11 and 14-15 of Mr. Sobhy's opening testimony  
23 arguing that the Company managed to meet peak demand during significantly colder-

8 – REPLY TESTIMONY OF GRANT YOSHIHARA

1 than-normal weather during disruptions on the Grants Pass Lateral in February 1990,  
2 January 2004, and December 2009. Staff's data is incorrect and the logic presented in  
3 Staff's opening testimony on this topic is flawed. The actual weather experienced on the  
4 dates of the disruptions on the Grants Pass Lateral was much warmer than the  
5 Company's design peak day temperature.

6 The January 4, 2004 event occurred on a 34 Heating Degree Day (HDD).  
7 Normal weather for January 4 is 24 HDD (or 41 degrees Fahrenheit), so the temperature  
8 on the day of this event was colder than normal weather, but much warmer than the  
9 design peak day of 53 HDD. Additionally, January 4, 2004 was a Sunday of a holiday  
10 weekend, when firm system loads are generally lower, indicating that the disruption  
11 would have been more severe had it occurred on a weekday or non-holiday weekend.

12 Likewise, the December 2009 event occurred on a 44 HDD which was colder  
13 than the average 30 HDD that is typical for December, but the day was still significantly  
14 warmer than design peak day weather.

15 The Grants Pass Lateral disruption on February 5, 1990 occurred on a normal  
16 weather day: A typical February 5 is a 23 HDD (or 42 degrees F) and February 5, 1990  
17 was a 24 HDD. Therefore, none of these events occurred during a time when system  
18 loads approached design conditions.

19 **Q. What does it mean that the actual weather experienced on the dates of the**  
20 **disruptions was much warmer than the Company's design peak day temperature?**

21 A. The difference in the actual weather experienced and the Company's design peak day  
22 temperature demonstrates that these two service disruptions will not be typical of all  
23 service disruptions that the Company may experience in the future. If the weather is

9 – REPLY TESTIMONY OF GRANT YOSHIHARA

1 colder, the demand for gas tends to be greater, and if a service disruption occurs during  
2 colder weather, it stands to reason that more customers may suffer an interruption to  
3 their service due to the higher gas demands on the system in such circumstances. In  
4 accordance with the parameters developed for the 2011 Modified IRP, agreed to by  
5 parties to the process, and later acknowledged by the Commission in OPUC Order  
6 No.12-161, the Company plans for a design peak day of 53 HDD. Had the two events  
7 discussed above occurred on a 53 HDD, the disruptions would have been more  
8 significant.

9 **Q. Do you agree with Staff that these disruptions indicate that the Company is able to**  
10 **serve firm demand during Grants Pass Lateral disruptions?**

11 A. No. Staff cites the compressor failure on December 9, 2009 at the Jackson Prairie  
12 Facility as evidence that the Company can service firm demand during Grants Pass  
13 Lateral disruptions. This assertion is incorrect for two significant reasons.

14 First, Staff claims that this 2009 event had no impact on firm customers. This  
15 was true for Oregon customers. However, 329 customers in Vancouver were interrupted  
16 and had to be restored on a day when the total HDD was 44.<sup>7</sup> Higher losses could have  
17 occurred if the affected area was one that is not as easily served using on-system  
18 storage (Mist and Gasco) and distribution assets to back off receipts from NW Pipeline  
19 as is the case for Vancouver.

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<sup>7</sup> In response to OPUC Data Request 359, the Company initially stated that no firm customers were affected by this outage. Staff/1111, Sobhy/1. After reviewing Staff's testimony on this issue, the Company realized that Staff's request was not limited to a discussion of firm customers in the Albany-Corvallis area, the Company supplemented its response to explain that no firm customers in the Albany-Corvallis area were affected, but that 329 firm customers in Vancouver were affected.

1           Second, Staff is incorrect to assume a service disruption in the Company's  
2 northern service territory will typify the Company's ability to respond to disruptions in the  
3 south. Besides the access recently gained on the Company's North Willamette Valley  
4 Feeder that was installed South of Molalla in 2011 as part of the bare steel replacement  
5 program, NW Natural does not currently have sufficient pipeline delivery capability to  
6 manage service disruptions in the Company's southern service territory by drawing on  
7 other resources such as on-system storage. Without the MWVF, the Company is unable  
8 to mitigate the effects of service disruptions to firm sales customers in its southern  
9 region.

10 **Q. Does customer growth since the 2004 disruption indicate that the Company's**  
11 **ability to meet peak demand during a similar disruption is now lower?**

12 A. Yes. The number of residential and commercial customers has increased by  
13 approximately 16% since January 2004, when Staff says the Company was able to meet  
14 peak demand during a disruption on the Grants Pass Lateral. Therefore, it would be  
15 inaccurate to assume the Company's ability to serve load during the 2004 disruption  
16 would be similar to its ability to meet service requirements today under similar  
17 conditions.

18 **Q. Does Staff agree that it is appropriate to improve reliability to meet firm demand?**

19 A. Yes. Staff agrees that "the Company should plan to meet firm demand during peak day  
20 events and improve service reliability."<sup>8</sup> Staff's analysis actually validates the need for  
21 introducing greater reliability to meet firm customer requirements using storage assets

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<sup>8</sup> Staff/1100, Sobhy/14.

1 and distribution system improvements. Past compressor failures and service disruptions  
2 experienced on the Grants Pass Lateral demonstrate that disruptions occur and that the  
3 Company is wise to consider how to meet customers' service needs in such situations.

4 **Q. How would a large outage on the Grants Pass Lateral affect NW Natural's system?**

5 A. A major service interruption on the Grants Pass Lateral could easily impact 20,000  
6 customers or more depending on the nature of the interruption. Restoration of service to  
7 a large customer base would require the Company to obtain mutual aid from other  
8 utilities and could take two to three weeks even after repairs are completed. In the case  
9 of electric service, restoration can be accomplished through re-energizing the electric  
10 distribution system once repairs are made and/or power supply is restored. In contrast,  
11 for natural gas, the restoration process is much more complex and time consuming, and  
12 requires more labor resources. Typically, restoration following repairs requires that the  
13 distribution system be isolated at the customer meters and the system purged to ensure  
14 that no air has entered the system. Only after this has occurred can service be restored  
15 to individual customer meters. To ensure safe restoration, each residence or business is  
16 entered, the house lines are purged to ensure that no air has entered the system, and  
17 each appliance behind each meter is returned to service. To prevent this type of outage,  
18 the Company must remedy the fact that the Albany-Corvallis area is currently served by  
19 a single-feed system.

20 **Q. Was this reliability referenced as a basis for approving phases of the MWVF?**

21 A. Yes. Attached as my Exhibit NWN/2203 is the financial authorization of the Monmouth  
22 Reinforcement phase of the project. It states that the project will provide "[i]ncreased  
23 reliability by providing an additional supply source to Willamette Valley customers."

12 – REPLY TESTIMONY OF GRANT YOSHIHARA

1 **Q. Staff questions whether the MWVF is the most efficient and cost effective**  
2 **resource to address the objective of increased reliability. Are other alternatives**  
3 **available to meet the reliability objectives of the MWVF?**

4 A. No, the MWVF is the only feasible solution for meeting the increased need for capacity  
5 to the Company's territory South of Salem. Satellite LNG storage was the only  
6 alternative resource chosen in the Company's IRP for meeting incremental load growth.  
7 However, satellite LNG storage is not a reasonable alternative to the MWVF for many  
8 reasons. First, satellite LNG is extremely difficult to site and permit. Second, satellite  
9 storage is a very small resource that would be drastically insufficient for the purposes of  
10 addressing reliability in the Albany-Corvallis area. For perspective, satellite LNG tanks  
11 not subject to FERC regulations can be no larger than 70,000 gallons, which would  
12 serve approximately 2000 residential customers for no more than three days. Satellite  
13 storage is intended to be a means for getting through limited duration, peak events.  
14 Third, satellite storage, even for a peak event, would require distribution system  
15 enhancements for moving the gas, which are not modeled as part of the IRP. Satellite  
16 LNG storage can be an effective supplemental supply solution to meeting smaller  
17 incremental load growth requirements but it does not provide the capacity for addressing  
18 a larger system reliability issue caused by the single-feed system.

19 **Q. Is expanding the Grants Pass Lateral a feasible alternative?**

20 A. No. Using the Grants Pass Lateral to move gas from on-system storage is not an option  
21 as the pipeline is fully subscribed. Besides this limitation, the continued or additional  
22 reliance on a single-feed system does not address the objective of enhancing system  
23 reliability. The most cost effective option to meet load requirements and improve

13 – REPLY TESTIMONY OF GRANT YOSHIHARA



1 reliability is to improve the distribution system to allow delivery from existing storage to  
2 the Company's load centers. This is what the MWVF would do. It eliminates the risks  
3 inherent with a single-feed system, increases capacity to serve future growth, and  
4 enhances the benefit of using lower cost storage gas for meeting winter and peak day  
5 delivery requirements.

6 **Q. Given that satellite storage and expanding the Grants Pass Lateral are not feasible**  
7 **alternatives, why was the MWVF found to be the most appropriate way to address**  
8 **these reliability issues?**

9 A. Because satellite storage and expanding the Grants Pass Lateral are not an alternative,  
10 the only cost-effective alternative for addressing these reliability issues is to develop  
11 another way to deliver existing storage to the Albany-Corvallis area. The MWVF is an  
12 existing delivery route and would simply require system re-enforcements to provide the  
13 reliability benefits. The Company evaluated MWVF and found that, as one would  
14 expect, there is no question that enhancing a pipeline in an existing pipeline alignment,  
15 where the Company has distribution assets and knows the ground conditions, is more  
16 cost effective than developing a new pipeline in a new pathway. See my Exhibit  
17 NWN/2204.

18 **Q. What is the first element that makes the MWVF more cost effective than**  
19 **developing a new pipeline.**

20 A. To begin, the North Willamette Valley Feeder already provides Mist storage delivery  
21 capability to the Salem area, and extending this delivery capability through the MWVF is  
22 the shortest possible alternative to move storage gas from Mist and Newport LNG to the  
23 Albany-Corvallis area.

14 – REPLY TESTIMONY OF GRANT YOSHIHARA

1 **Q. Are there any other elements of the route that make it an especially desirable**  
2 **alternative?**

3 A. Yes. The route minimizes public impact during construction due to its rural location,  
4 therefore reducing cost and increasing pipeline safety.

5 **Q. Will the MWVF provide benefits in addition to reliability in the future?**

6 A. Yes. The MWVF will help the Company meet expected future load increases by  
7 transporting the low-cost gas from Mist to customers in the southern region.

8 **Q. Does the Company's bare steel replacement program have any impact on the cost**  
9 **effectiveness of upgrading the MWVF to meet reliability needs?**

10 A. Absolutely. NW Natural had previously installed approximately five miles of 12"  
11 transmission line along the MWVF route as a safety-related bare steel replacement  
12 project in 2005. The timing of that project was driven by Oregon Department of  
13 Transportation construction activity along the route. Therefore, a portion of the MWVF  
14 had already been constructed. In addition, a portion of the route is in a corridor where  
15 additional bare steel main will be required to be replaced even in the absence of the  
16 MWVF.

17 **Q. What portion of the MWVF will be required to be replaced because it is bare steel?**

18 A. Approximately 12 miles of the route for the MWVF is along a corridor that contains bare  
19 steel, which is required to be replaced pursuant to OPUC Order No. 01-843. As I  
20 mentioned above, an additional five miles was installed in 2005 as a bare steel  
21 replacement project. These two components make up nearly half of the total pipeline  
22 route. Therefore, the incremental cost to complete the MWVF for reliability purposes

15 – REPLY TESTIMONY OF GRANT YOSHIHARA

1 was substantially reduced, making it the clear choice for increasing reliability in this area  
2 of our system.

3 **Q. Did the Company evaluate the alternative routes and the costs associated with**  
4 **those alternatives prior to moving forward with the project?**

5 A. Yes. In 2009 NW Natural contracted for professional engineering services to provide  
6 potential route alignments and a feasibility report for the MWVF. The associated  
7 documents for these services are included as my Exhibit NWN/2203.

8 **Q. What action do you propose the Commission take on the MWVF?**

9 A. I request that the Commission find the Company's decision to develop the MWVF was  
10 prudent. The MWVF remedies well-documented reliability concerns in the Albany-  
11 Corvallis area, thereby ensuring that the Company's customers in that area will not be  
12 vulnerable to outages. The MWVF is the most cost effective way to address these  
13 concerns and provides system benefits beyond reliability. Staff's proposed disallowance  
14 related to the MWVF should be rejected.

15 **III. SYSTEM INTEGRITY PROGRAM**

16 **Q. What did the Company propose with respect to the SIP in its direct case?**

17 A. As I discussed in my direct testimony, the Company proposed to continue the current  
18 regulatory treatment of SIP costs. In my direct testimony I explained that the SIP  
19 mechanism should be continued as the most appropriate way to address ongoing efforts  
20 to replace bare steel and continue to meet current and evolving safety regulations. The  
21 Company proposed increasing the existing \$12 million soft cap to \$26.3 million in 2013  
22 and returning to the current \$12 million soft cap after that year, understanding that new

1 regulatory requirements may substantially increase the cap and require it to be revisited  
2 at a later date.

3 **Q. What do the Company's proposed \$26.3 million expenditures for 2013 include?**

4 A. The \$26.3 million reflects the expected annual SIP capital program expenditures of \$12  
5 million and a one-time expenditure of \$14.3 million for a significant bare main  
6 replacement project that is integral to the MWVF project. My Exhibit NWN/ 2205 shows  
7 the Company's most recent forecast for planned spending on SIP projects in 2013. This  
8 estimate does not include any work that must be performed in response to unforeseen  
9 issues or new regulations that are issued in the future.

10 **Q. What does Staff propose with respect to the SIP?**

11 A. Mr. Zimmerman proposes that the SIP end on October 31, 2012 and that costs currently  
12 being recovered under SIP be included in rates in the future via the normal regulatory  
13 process.

14 **Q. Does CUB or NWIGU provide testimony on the SIP?**

15 A. No. Staff is the only party advocating eliminating the SIP.

16 **Q. Is Staff's position on this issue entirely clear?**

17 A. No. Staff witness Mr. Sobhy testified that the South of Monmouth Bare Replacement is  
18 not subject to rate base treatment in this case because the Company proposed to  
19 recover the project through SIP, while Staff witness Mr. Zimmerman advocates  
20 eliminating the SIP. The Company issued Data Request 57 to Staff requesting  
21 clarification of Staff's position on the SIP. See my Exhibit NWN/2206. Staff responded  
22 that "Staff does not address the elimination or continuation of the existing SIP

17 – REPLY TESTIMONY OF GRANT YOSHIHARA

1 mechanism.” This response appears to be at odds with Mr. Zimmerman’s opening  
2 testimony where he proposes to eliminate the SIP.

3 **Q. Does the SIP continue to be the most appropriate way to address recovery of**  
4 **rates related to pipeline safety requirements?**

5 A. Yes. To begin, the SIP has been working well since the Commission approved it in  
6 2009, as it integrated the Bare Steel Replacement Program, Transmission Integrity  
7 Management Program (TIMP), and Distribution Integrity Management Program (DIMP)  
8 into the SIP, thus allowing for a more integrated approach to addressing pipeline safety-  
9 related issues. From the Company’s perspective, and from the feedback the Company  
10 has received from stakeholders, including Staff, the additional regulatory oversight of  
11 pipeline safety investments that occurs in the SIP benefits the Company and customers.  
12 Through the SIP, the Company receives proactive and comprehensive feedback from  
13 Staff and stakeholders on the direction of the Company’s pipeline safety efforts, allowing  
14 the Company to respond to concerns on a timely basis.

15 The SIP has also encouraged the Company to be proactive rather than reactive  
16 about pipeline safety. Early adoption of SIP principles in 1983 resulted in cast iron  
17 replacement and a large portion of bare steel replacement in a planned fashion over an  
18 extended period of time, spreading the cost impact on customers while improving safety.  
19 Because of the SIP, NW Natural has no cast iron to replace and only 21 miles of bare  
20 steel to replace, while other utilities around the country are facing much more significant  
21 investments.

22 **Q. Are there any other benefits of the SIP process?**

18 – REPLY TESTIMONY OF GRANT YOSHIHARA

1 A. Yes. The SIP has allowed the Company to conduct pipeline safety upgrades in the most  
2 cost effective way possible without concern for cost recovery timing issues. This is  
3 because the SIP allows for timely recovery of prudent pipeline safety investments and  
4 reduces regulatory lag associated with these investments.

5 **Q. Does the SIP eliminate regulatory lag entirely?**

6 A. No, it does not. The SIP includes an element of regulatory lag because \$3.25 million in  
7 annual capital expense is excluded from the annual tracking mechanism by the terms of  
8 the mechanism. That amount cannot be collected until it is included in rates through a  
9 general rate case. Removing the SIP entirely, however, would exacerbate the problem  
10 of regulatory lag.

11 **Q. Staff witness Mr. Zimmerman testifies that SIP investment costs and expenses  
12 should be reviewed in a general rate case rather than through a separate  
13 mechanism. Would reviewing SIP costs in a rate case be as effective as the SIP?**

14 A. No. The SIP process gives Staff and stakeholders the opportunity to perform an annual  
15 and comprehensive review of the Company's pipeline safety projects and costs as well  
16 as its future plans, which periodic rate cases do not provide. It has been nine years  
17 since the Company's last general rate case. Customers have certainly benefitted from  
18 comprehensive reviews of the Company's pipeline safety investments in the intervening  
19 years. As with a general rate case, the SIP allows the Commission and stakeholders to  
20 evaluate safety investments for prudence, so there is no concern that imprudent  
21 investments are being included in rates through the SIP.

22 **Q. Are SIP-type programs generally accepted as an appropriate way to recover  
23 pipeline-safety costs nationwide?**

19 – REPLY TESTIMONY OF GRANT YOSHIHARA

1 A. Yes. The Company's SIP is just one of several industry models for effectively  
2 addressing prioritization and cost fluctuation related to meeting incremental regulatory  
3 requirements for natural gas safety.<sup>9</sup> Twenty-two states have approved full or limited  
4 cost recovery mechanisms, five utilities have mechanisms pending in another state and  
5 the District of Columbia, and seven states have approved recovery by utilities as part of  
6 broader infrastructure investment programs. Many of these programs have been  
7 implemented and/or updated in the last five years, indicating that the need for, and  
8 success of, SIP-type programs is higher than ever. This trend makes Staff's proposal all  
9 the more troubling, because it represents a direction at complete odds with the way  
10 regulatory commissions around the country are moving, and a step backwards with  
11 respect to this Commission's and NW Natural's position of having been a leader on this  
12 topic.

13 **Q. Has Staff presented a compelling reason for discontinuing the SIP?**

14 A. No, and in fact the basis for Staff's proposal is not clear. Staff identifies no problems  
15 with the current SIP process. Staff also does not explain what has changed since the  
16 Commission implemented the SIP two years ago to warrant abandoning the mechanism.  
17 Staff also does not address or provide any basis for terminating the original 2002 bare  
18 steel replacement stipulation (Docket UM 1030) that was integrated into the SIP. And, in  
19 fact, Staff's proposal violates the terms of the SIP as agreed to by all parties in Docket  
20 UM 1406, which allowed for the continuation of the Company's bare steel replacement  
21 program through to completion.

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<sup>9</sup> See Exhibit NWN/2207.

1 **Q. Has the safety environment changed since 2009?**

2 A. Yes. As I explained in my direct testimony, national awareness of pipeline safety has  
3 only heightened since 2009. On April 4, 2011, the United States Department of  
4 Transportation (DOT) issued a “Call to Action” for all pipeline stakeholders, including  
5 utility regulators, to design a strategy to achieve the goal of making pipeline  
6 infrastructure investments to ensure pipeline safety.<sup>10</sup> The DOT Pipeline and  
7 Hazardous Materials Safety Administration (PHMSA) is actively supporting the  
8 implementation of SIP-like mechanisms to facilitate pipeline infrastructure investments.  
9 Attached as my Exhibit NWN/2209 is PHMSA’s testimony from Maryland proceedings  
10 supporting a SIP-like mechanism and stating that “We are encouraged by State efforts to  
11 provide for an expedited means to facilitate pipeline replacement programs outside of  
12 traditional ratemaking when appropriate.”

13 Oregon was ahead of much of the rest of the country in establishing the SIP. As  
14 I explained above, because of the SIP and its predecessor pipe replacement programs,  
15 NW Natural has no cast iron and only 21 miles of bare steel to replace. Staff is  
16 proposing a significant step backwards just as the federal government is encouraging  
17 legislators and regulators to facilitate investments in pipeline safety in the way the  
18 Oregon Commission has been doing. Continuation of the SIP to proactively meet  
19 current regulatory requirements and reduce risk by completing the removal of bare steel  
20 puts the Company in a better position to address new regulatory requirements resulting

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<sup>10</sup> See Exhibit NWN/2208.



1 from the 2011 Pipeline Safety, Regulatory Certainty and Job Creation Act that was  
2 signed into law in January 2012.

3 **Q. Does Staff respond to your testimony that due to the uncertainty of the**  
4 **requirements that will be adopted out of the reauthorization of the 2006 PIPES Act,**  
5 **the SIP mechanism continues to be the appropriate mechanism for addressing**  
6 **safety investments?**

7 A. No, Staff does not address the uncertainty related to new regulations that make  
8 continuation of the SIP the appropriate way to address rate recovery of SIP costs. The  
9 current design of the SIP allows for effective prioritization of spending based on  
10 regulatory requirements, risk, and consequence. It provides Staff and stakeholders the  
11 opportunity to be involved in decision-making on any large and/or significant changes  
12 that would occur as a result of new regulations, especially those that would cause the  
13 soft cap to be exceeded.

14 **Q. Does Staff testify that without the SIP, the Commission will still have the**  
15 **opportunity to monitor the Company's safety projects?**

16 A. Yes. Staff suggests that without the SIP, the Commission can monitor the Company's  
17 safety projects during the IRP process. He states that through the IRP process NW  
18 Natural develops a portfolio that assigns resources to satisfy current and future SIP  
19 needs.<sup>11</sup>

20 **Q. Do you agree with Staff's characterization of the review of SIP needs in the IRP**  
21 **process?**

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<sup>11</sup> See Staff/1000, Zimmerman/2.

1 A. No. Staff is incorrect in the characterization of the IRP process. The IRP process is an  
2 approach to utility planning that requires consideration of all known resources for  
3 meeting the utility's load in the resource planning process.<sup>12</sup> As I explain above, the IRP  
4 is not used to plan distribution upgrades or system reinforcements, or for addressing  
5 federal safety requirements unless those requirements would specifically result in  
6 replacement of facilities that would benefit customers from being re-sized and/or re-  
7 routed to meet future load requirements. Therefore, the IRP would not provide a review  
8 of the Company's plans for addressing projects necessary to address safety  
9 requirements.

10 **Q. How does Staff propose to change the Company's revenue requirement to reflect**  
11 **the elimination of the SIP?**

12 A. Staff proposes that the Company add \$8.75 million in SIP project costs to rate base for  
13 the Test Year. Staff states that this amount reflects the fact that the annual amount for  
14 SIP projects cannot exceed \$8,176,000 million and \$574,000 of O&M costs are currently  
15 reflected in rates.

16 **Q. Is the inclusion of \$8.75 million in rates for Test Year SIP costs sufficient to allow**  
17 **the Company to recover its costs?**

18 A. No. First, Staff's proposed addition to rate base excludes the \$3.25 million of capital  
19 costs that would have been deferred and later tracked into rates under SIP. However,  
20 since we are in a general rate case, there is no need to rely on the tracker (since new  
21 rates are being established), and the Company's full investment should be included in

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<sup>12</sup> OPUC Order No. 89-507.

1 rates. Second, Staff's proposed recovery level does not account for increases to SIP  
2 spending that I have testified will occur in 2013. As shown in my Exhibit NWN/2205, SIP  
3 O&M in 2013 will be \$5 million and capital costs will be \$26.3 million. If the Commission  
4 adopts Staff's position that the SIP should be eliminated this year, the Company's  
5 revenue requirement should reflect an additional \$26.3 million in rate base and \$5 million  
6 for O&M for SIP-related activities rather than the \$4.5 million that was included in the  
7 revenue requirement.

8 **Q. Do you have any other comments on the impact of a discontinuation of the SIP, or**  
9 **Staff's proposal?**

10 A. Yes. First, Staff's opening testimony fails to account for the fact that even if the SIP  
11 were discontinued, the stipulation implementing the Accelerated Bare Steel  
12 Replacement Program ("Bare Steel Stipulation") will continue to be in place. The  
13 Commission adopted the Bare Steel Stipulation in OPUC Order No. 01-843, and the  
14 stipulation is effective until the bare steel facilities are replaced in 2021. The SIP  
15 stipulation explicitly agreed that upon expiration of the SIP stipulation, the Bare Steel  
16 Stipulation will remain in effect.<sup>13</sup>

17 Second, it is important to note that the result of Staff's proposal would be to  
18 create regulatory lag with respect to the Company's investment in system safety, instead  
19 of creating any improvement to the program. The Company strongly believes that the  
20 program works well, aligns the interests of the Company, customers, and the

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<sup>13</sup> Order No. 09-067, Stipulation at 5.

1 Commission, and that Staff's proposals, which undermine that alignment, should be  
2 rejected.

3 **Q. What does the Company request the Commission do with respect to the SIP?**

4 A. The Company requests that the Commission reject Staff's proposal to eliminate the SIP  
5 and instead issue an order that would authorize the Company to continue to track up to  
6 \$8.75 million SIP costs annually into rates as capital costs, with the one-time (2013)  
7 modification to the soft cap to account for completion of a single, large bare steel  
8 replacement project. The SIP benefits customers by providing additional regulatory  
9 oversight of the Company's pipeline safety investments and ensures that the Company  
10 can recover its prudent safety investments on a timely basis. The SIP sends the  
11 appropriate message to the Company and to the public: pipeline safety is a priority for  
12 the Oregon Commission. The fact that legislation in this area is still in flux and that the  
13 national trend is towards SIP-like mechanisms indicates that now is not the time to  
14 eliminate a program that is working well for customers, the Company, and stakeholders.

15 **Q. Does this conclude your testimony?**

16 A. Yes.

BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Exhibits of Grant Yoshihara**

**MID-WILLAMETTE VALLEY FEEDER /  
SYSTEM INTEGRITY PROGRAM  
EXHIBITS 2201 - 2209**

June 15, 2012

**EXHIBITS 2201-2209 – MID-WILLAMETTE VALLEY FEEDER /  
SYSTEM INTEGRITY PROGRAM**

**Table of Contents**

Exhibit 2201 – NWN 2011 Modified IRP – pg. 5.1 .....	1
Exhibit 2202 – NWN 2011 Modified IRP – pgs. 3.19 and 5.32.....	1-2
Exhibit 2203 – NWN Monmouth Project Financial Authorization.....	1-12
Exhibit 2204 – WH Pacific Project Engineering Report.....	1-241
Exhibit 2205 – System Integrity Program Budget Forecast-CONFIDENTIAL.....	1
Exhibit 2206 – OPUC Staff’s Response to NWN DR 57 .....	1-2
Exhibit 2207 – AGA’s Natural Gas Rate Round-Up .....	1-20
Exhibit 2208 – U.S. Department of Transportation Call to Action.....	1-3
Exhibit 2209 – U.S. Department of Transportation Pipeline and Hazardous Materials Safety Administration Letters.....	1-5

**I. OVERVIEW**

NW Natural employs an analytic method utilizing Linear Programming to integrate the significant planning components, and to generate and evaluate long term resource plans. Linear Programming (LP) is a mathematical optimization technique which solves the “general problem of allocating limited resources among competing activities in the best possible way.”<sup>1</sup> For the IRP, NW Natural’s LP model examines all reasonable means for acquiring demand-side and/or supply-side resources to meet growing customer demand and determines the series of resource decisions through time which results in a plan that balances reliability and cost. The LP model acts as a tool to guide NW Natural’s resource decisions; it is not the final answer. The deterministic model makes resource decisions based on perfect knowledge of the 20 year planning horizon, including weather, demand, future resource availability, and supply prices. For example, a decision made in year five may have been informed by an event occurring in year ten. LP modeling also allows for various combinations of resources, called portfolios, to be evaluated under assorted demand scenarios and ranked according to cost.

NW Natural holds a license with Ventyx, an ABB company, for their gas supply planning and optimization software product SENDOUT.<sup>®</sup> This application is designed to simultaneously analyze and optimize the entire gas supply portfolio – including supply, transportation and storage assets, and conservation programs. The objective function of the linear programming engine within SENDOUT<sup>®</sup> seeks to minimize system costs associated with meeting daily load. The resource mix optimization module both evaluates and optimally sizes resources to meet load based on the associated fixed and variable costs of the resource. The Monte Carlo module provides risk planning analysis around hundreds of weather and price simulations. This allows portfolios to be evaluated from a probabilistic standpoint.

**II. IRP MODIFICATION**

The 2011 IRP was filed with the state of Oregon on January 12, 2011 and with Washington on March 31, 2011. The IRP included the proposed Palomar East pipeline project, which was modeled as a potential resource component of the least cost plan. Pipeline rates for reserving capacity were modeled on an existing precedent agreement which included a rate cap. Model runs which excluded capacity on the proposed pipeline were also completed, but the majority of runs included Palomar East. Deterministic modeling indicated that the overall cost of serving demand over the 20 year horizon was slightly less when capacity was reserved on the Palomar East Pipeline. Additional reliability and Monte Carlo modeling also indicated favorable results with a resource portfolio that included capacity on Palomar East.

On March 23, 2011, Palomar Gas Transmission LLC withdrew its pipeline application with FERC, while stating its expectation of re-filing at a later date. Information for a new Cross-Cascades pipeline project called Palomar/Blue Bridge was presented in February 2011 at a public workshop jointly sponsored by the Public Utility Commission of Oregon and the Washington Utility and Transportation Commission. The information included new estimates for pipeline rates and service dates. In light of the uncertainty

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<sup>1</sup> Hillier, Fredrick S. and Lieberman, Gerald L, Introduction To Operations Research 6<sup>th</sup> Edition, McGraw-Hill, Inc., 1995, 25.

could also work in conjunction with a pipeline capacity expansion project from Newport as described above. As shown in Table 3.7 below, the project includes a total of three segments serving three load regions, Salem, Albany, and Eugene

**Table 3.7 - Willamette Valley Feeder Project Segments**

Segment	Assumed Capacity (Dth)	Estimated Capital Cost
North WVF	85,000	\$15,000,000
Mid WVF	41,000	\$40,000,000
South WVF	14,000	\$58,000,000

This project would be an alternative to continued expansion of NWPL's Grants Pass Lateral, which transports gas to NW Natural's system throughout the Willamette Valley. In the past it was thought that the Willamette Valley Feeder project would only proceed if environmental, civic, or other pressures significantly increase the cost or time needed to expand NWPL's lateral. However, the Company has enhanced portions of its pipeline from Portland to Salem over the past few years in the course of routine replacement activities (leakage repair, road grading projects, etc.), and would expect to continue these activities in the future as well as implement additional projects through the IMP mentioned above. Because of the project-specific nature of the Company's pipeline integrity programs, one or more specific segments of a Willamette Valley Feeder project, for example, from Albany to Eugene, could become cost-effective in lieu of incremental NWPL capacity between those two locations. For this reason, the Valley Feeder and NWPL capacity options have been segmented in the IRP analysis. The NWPL expansion capacity project includes three segments: Molalla to Salem, Salem to Albany, and Albany to Eugene. SENDOUT<sup>®</sup> evaluates the costs of Willamette Valley Feeder segments to the assumed incremental costs of the NWPL's Grants Pass Lateral capacity expansion segments, as well as to the strategic placement of satellite LNG storage discussed below. As of the date of filing this IRP, the Company expects that the North Willamette Valley Feeder will be completed and in service before the end of 2011.

It should also be noted that a Willamette Valley Feeder project offers three advantages over continued expansion of NWPL's Grants Pass Lateral that are qualitative in nature and so have not been modeled in SENDOUT.<sup>®</sup> These advantages are:

1. Risk management. By providing gas deliveries through pipelines following different routes, NW Natural will be less susceptible to disruptions affecting NWPL's system.
2. New service opportunities. By following new routes, homes and businesses that previously may have been too distant may now be able to access gas service.
3. Lower impact. Further expansion of NWPL's Grants Pass Lateral would necessitate expansion of existing distribution lines emanating from the NWPL gate stations. Prior customer growth along these corridors may make those lines more difficult to expand as compared to the Willamette Valley Feeder, which would approach those communities using alternate routes.



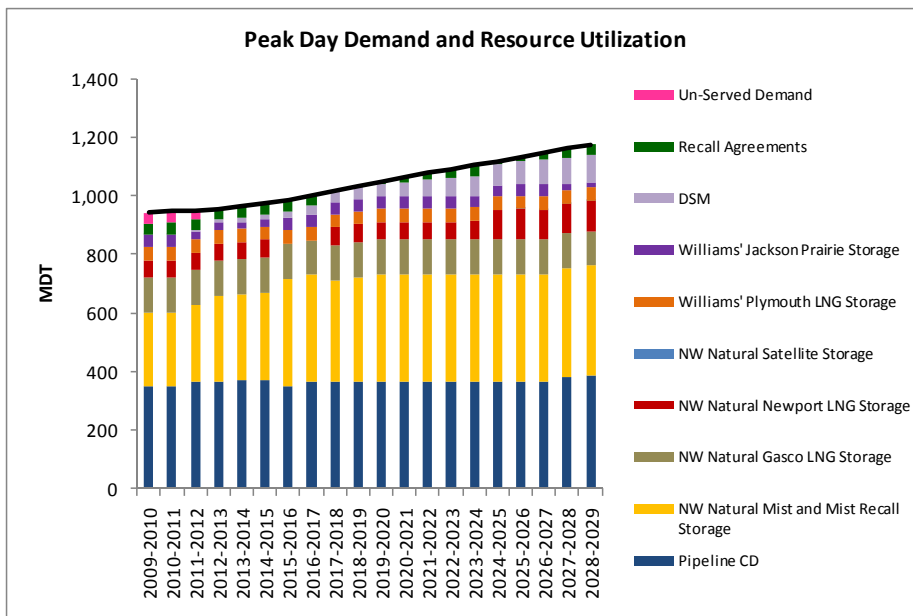
option is assumed to be added incrementally as needed. NW Natural has not built and operated any comparable facilities and the cost estimation may need further refinement in future IRPs.

In contrast with the Grants Pass Lateral expansion and Satellite Storage, the Company has substantially more knowledge of the Willamette Valley Feeder option. We have currently modeled it in a way that may be more realistic; the mid and south sections of the WVF are restricted to their full capacity and costs. They are considered lumpy. The WVF pipeline was modeled this way to avoid an unrealistic planning situation where a pipeline is assumed to grow in capacity over time. NW Natural notes that the Mid-WVF has additional benefits, which are not incorporated into the model, including the replacement of a significant portion of the remaining bare steel on NW Natural’s system, and the fact that the Mid-WVF will add system reliability that may be even more important given the delay in the Palomar-East project. It should be noted that when an outage is modeled on the Northwest Pipeline Lateral, the model does select the Mid-WVF to meet load. NW Natural believes that these considerations are important in determining which resource will be relied on to meet load in the Willamette Valley and in determining a reliable operation of its system.

**F. Peak Day Utilization**

Figure 5.14 displays the peak day resource utilization results from the base case 1411-2011 IRP Mod Base Case.

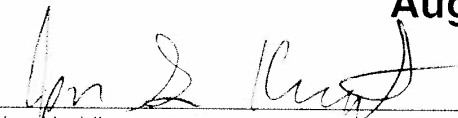
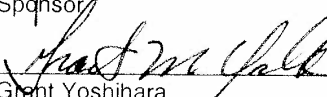

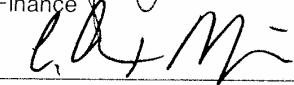

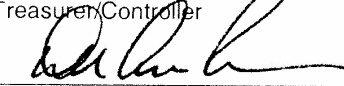
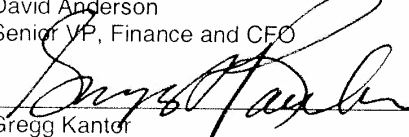
**Figure 5.15 - Peak Day Utilization**



Newport LNG drops out of the picture from 2015 through 2017 as it’s assumed to be down for repairs. Mist Storage fills in during that time frame. DSM plays an increasingly important role through time while Recall Agreements drop in and out to fill in gaps. Model results for utilization on non-peak day events have a different pattern depending on the season. After taking account for DSM, pipeline CD serves 100% of demand on a typical fall day. Moving into winter, demand for a typical day in December is met with a 60/40 mix of pipeline CD and storage. On peak day, storage serves approximately 60% of



**NW Natural**  
**Monmouth Project**  
**Project #200580**  
**G-67 Financial Authorization**  
**August 2011**

 Jon Huddleston Sponsor	8/15/11 Date
 Grant Yoshihara Executive Sponsor	8/16/11 Date
 John Soh Finance	8/16/2011 Date
 Alex Miller Director, Rates/Regulatory Compliance	8/19/11 Date
 Steve Feltz Treasurer/Controller	8/23/2011 Date
 David Anderson Senior VP, Finance and CFO	9/16/11 Date
 Gregg Kantor President and CEO	9/19/11 Date

**MONMOUTH – PROJECT 200580**

Date Submitted: 8/12/11	Facility: P30	Business Unit: Engineering
Project Sponsor: Steve Nelson		Executive Sponsor: Grant Yoshihara
Project Manager: Greg Bronson	Desired Implement Date: November, 2011	Prepared By: Greg Bronson/Katie Gough
Engineer: Greg Bronson	Short Title: Monmouth	

**1. Project Title:** Monmouth

**2. Project Description:**

This project is for installation of approximately 27,400 feet (5 miles) of 12-inch steel natural gas pipeline tested and certified at a Maximum Allowable Operating Pressure (MAOP) of 720 psig.

This project is part of the Perrydale to Corvallis/Albany (Mid-Willamette Valley Feeder – P30 pipeline). This project starts North of Monmouth at Hoffman Rd heading South on Hwy 99, continues through Monmouth, heads East on Stapleton, South on Corvallis Rd and ends 2790' to the South of Stapleton.

Phase 1 will be a bore through Monmouth in public ROW. Phase 2 will be bore/open cut South of Monmouth ending South of Stapleton.

**3. Project Manager Assignment:** Greg Bronson ✓

**4. Project Objectives:**

This project is one phase of a larger project – Perrydale to Corvallis/Albany. The project will connect the Central Coast Transmission pipeline to the Albany/Corvallis Transmission pipeline. This project has been identified in the IRP long range forecast.

**5. Schedule**

This project will start in November 2011 and be completed in May 2012. ✓  
Phase 2 is dependant on easement acquisition.

## 6. Cost Constraints

- Project is estimated at \$8,087,373 and includes 10% contingency.
- Project funding is on the System Reinforcement 115 account.
- Project preliminary design costs are on Project number 200163.

Other cost constraints include:

- Easement and workspace acquisitions.
- Work restriction due to environmental permitting including wetland delineation and erosion control and sedimentation plans.
- Haul off and disposal of spoils and bore fluid from directional drill activity.
- ODOT limitation of work hours and permit requirements for traffic control and restoration on State Hwy 99.

## 7. Business Case

The Perrydale to Corvallis/Albany project is necessary for the following reasons:

- Increases Public Safety by accelerating the bare steel replacement.
- Increases reliability by providing an additional supply source for Willamette Valley customers.
- Complements IRP long term forecast.
- Availability of materials may be more difficult in 2015/16.
- Cost of Capital is expected to increase if project is constructed in 2015/16.
- Impact of new Integrity regulations may consume internal/external resources.

The Monmouth section can be completed during the winter. Due to the permitting delays with the Corvallis project, crew and pipe are available.

## 8. Project Deliverables

- Install approximately 27,400 feet of 12-inch steel Class E main.
- Install approximately 3,000 feet of 4-inch poly Class B main.
- Build 3 new Class E regulator stations.
- Install telemetry to the new regulator stations.
- Install a new bridge.

### 9. Communication Plan

The Communication Plan for this project is to specifically discuss the project at the Capital Projects Meetings scheduled on a bi-monthly basis. These meetings serve the function of communicating any project related management issues and addressing them in a small team environment. Key stakeholders regularly attending the meeting include Construction Supervisors, Resource Management Coordinator, Integrity Management Supervisor, Capital Project Manager, Project Engineer and Field Engineering. Outside stakeholders will be communicated with as necessary.

Approvals.	
<u>Greg Bronson</u> _____	Date: 8-12-11
<u>[Signature]</u> _____	Date: 8/15/11
<u>[Signature]</u> _____	Date: 8/15/11
_____	Date: _____
_____	Date: _____
_____	Date: _____





# G-67 PROJECT PLAN - RESPONSIBILITY MATRIX

Project: Monmouth PS #: 200580 PM: Greg Bronson		Task Start	Task End	Project Manager	FET	Engineering	Integrity Management	Transmission Const. Supervisors	Station Design	Resource Management	Risk & Land	Purchasing / Stores	Environmental / HazMat	Safety	Gas Supply	Gas Plants	Major Acct. Services	Electrical/ Communications	Corrosion	Municipalities	Private Eng. Firm	Other	Transmission Construction	Welders	Distribution Crew	Specialty Const. Crew (ROW)	Maintenance Crew	Gas Supply Crew
<b>PROJECT TEAM</b>																												
<b>INITIATION TASKS</b>		8/1/11	8/12/11	A																								
Create Project in SAP				A																								
Create Initiation Memo				A																								
Outline Proposed Construction Dates				A	P																							
Preliminary Design Meeting				A	P		P	P																				
<b>PLANNING TASKS</b>		8/1/11	10/15/11																									
Identify Project Team				A																								
Create Work Orders						A																						
Assemble As Builts & Historical Documentation																												
Request Design Locates																												
Request Survey																												
Request Easements																												
Draft Preliminary Design																												
Draft Preliminary Cost Estimate																												
Contract for Outside Services																												
Create Design Documentation																												
Finalize Design																												
Finalize Construction Dates																												
Create Charter or G-67 Project Plan																												
Charter or G-67 Project Plan Approved																												
Complete Engineering Sketch																												
Complete Traffic Control Plan																												
Request Permit																												
<b>EXECUTING TASKS</b>		10/15/11	11/7/11																									
Request Construction Locates																												
Install Construction Field Stakes																												
Schedule Field Resources																												
Hold Pre-Construction/Safety Meeting																												
Notify Stakeholders of Firm Start Dates																												

A = Accountable  
P = Participant  
I = Input/Review



# G-67 PROJECT PLAN - RESPONSIBILITY MATRIX

Project: Monmouth		200580																									
PS #: Greg Bronson		PM: Greg Bronson																									
Tasks	Task Start	Task End	Project Manager	FET	Engineering	Integrity Management	Transmission Const. Supervisors	Station Design	Resource Management	Risk & Land	Purchasing / Stores	Environmental / HazMat	Safety	Gas Supply	Gas Plants	Major Acct. Services	Electrical/ Communications	Corrosion	Municipalities	Private Eng. Firm	Other	Transmission Construction	Welders	Distribution Crew	Specialty Const. Crew (ROW)	Maintenance Crew	Gas Supply Crew
	11/1/11	4/1/12	P	P	P	P	A	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	P	
<b>MONITORING TASKS</b>																											
Monitor Worksite Activities			A																								
Complete and Submit Project Change Request Form as Necessary			A																								
Monitor Schedule			A																								
Monitor Budget			A																								
Receive & Approve all Invoices			A																								
Coordinate Construction Activities with Stakeholders			A																								
Finalize Tie-in Procedure			A																								
Tie-in Procedure Signed Off			A																								
Schedule Tie-in and Coordinate with Support Crews			A																								
Establish Final Punch List Items & Timeline for Completion			I																								
<b>CLOSEOUT TASKS</b>																											
Complete As Built Packet	4/1/11	6/1/11	A																								
Audit work orders and asbuilt																											
Complete project document review																											
Plat asbuilt																											
Conduct Project Learning Meeting																											
Complete Final Report for Project			A																								
			A																								

A = Accountable  
P = Participant  
I = Input/Review

### Risk Analysis

Project:	Monmouth		
PS Number:	200580		
Project Manager:	Greg Bronson		
Date:	8/12/2011		
Risk	Probability	Impact	Score (Probability x Impact)
Acquisition of Materials	3 Numerous Non-Stock or Specialty Items	2 - May Impact Project	6
Land Acquisition	5 Multiple Easements	2 - May Impact Project	10
Standard Permits	2 Permits with Minor Conditions	2 - May Impact Project	4
Special Permits	1 No Special Permits	1 - Minimal or No Impact	1
Environmental Impact	1 No Impacts	1 - Minimal or No Impact	1
Ground Conditions	1 No Concerns	1 - Minimal or No Impact	1
Utility Conflicts	2 Minor Utility Conflicts	1 - Minimal or No Impact	2
Weather	3 Winter	2 - May Impact Project	6
Construction Method	1 Open Trench	1 - Minimal or No Impact	1
Bore Method	1 Horizontal Directional Drill	1 - Minimal or No Impact	1
Resources	1 Resources Available	1 - Minimal or No Impact	1
Working Hours	1 No Restrictions	2 - May Impact Project	2
Contract Availability	1 Resources Available	1 - Minimal or No Impact	1
System Impact	1 No Impacts - Adequate Feed	1 - Minimal or No Impact	1
<b>Avg Score</b>			<b>2.71</b>
<b>10</b>			<b>% Contingency</b>

## PROJECT TIMELINE

<b>Project:</b>	<b>Monmouth</b>
<b>PS #:</b>	<b>200580</b>
<b>Project Manager:</b>	<b>Greg Bronson</b>
<b>Date:</b>	<b>8/12/2011</b>

<b>Construction Duration</b>	<b>24</b>	<b>Weeks</b>
<b>Construction Expected Start Date</b>	<b>11/1/2011</b>	
<b>Construction Expected Completion Date</b>	<b>4/1/2012</b>	
<b>Construction Timeline</b>	<b>Flexible</b>	

### Initiation Tasks

	8/1/2011	8/12/2011
	Required Task	Resp
Complete Initiation Memo	Yes	PM
Complete Charter	Yes	PM
Complete Design Review	Yes	PM

### Planning Tasks

	8/1/2011	10/15/2011
	Required Task	Resp
Request Easements	No	N/A
Address Environmental Issues	Yes	Envir
Request Corrosion Input	Yes	Tual Eng
RFP for Outside Services	Yes	Purch
Complete Design	Yes	Tual Eng
Station Packet	Yes	N/A
Pressure Test Documentation	Yes	Tual Eng
Order Non-Stock Parts/Reserve Stock Parts	Yes	Stores
Complete Tie-in Details	Yes	Tual Eng
Finalize Design/Engineering Sketches	Yes	Tual Eng
Complete Traffic Control Plan	Yes	FET
Request Permits	Yes	EC
Notify Stakeholders Affected by Project	Yes	PM
Complete Bore Plan	Yes	Tual Eng
Draft Preliminary Procedure	Yes	Tual Eng

### Executing Tasks

	10/15/2011	10/31/2011
	Required Task	Resp
Pre-Construction/Safety Meeting with Crew	Yes	Tual Eng
Install Construction Field Stakes	Yes	FET
Notify Stakeholders of Firm Start Dates	Yes	PM
Review Preliminary Procedure with Crew	Yes	Tual Eng

### Monitoring Construction Tasks

	11/1/2011	4/1/2012
	Required Task	Resp
Monitor Schedule	Yes	PM
Monitor Budget	Yes	PM
Procedure Sign Off	Yes	Tual Eng

### Closeout Tasks

	5/1/2012	5/16/2012
	Required Task	Resp
Conduct Project Learning Meeting	Yes	PM
Complete Final Report for Project	Yes	PM

## FINANCIAL ANALYSIS

<b>Project Title:</b>	Monmouth	<b>Project Number:</b>	200580
<b>Project Manager:</b>	Greg Bronson	<b>Cost Center Manager:</b>	Steve Nelson

<b>Funding:</b>	<b>System Reinforcement</b>	
<b>Act Type:</b>	115 – System Reinforcement Category 3 (COH 22% 2011)	
<b>Total Cost:</b>	2011	\$2,500,000
	2012	\$5,587,373
	<b>TOTAL</b>	<b>\$8,087,373</b>
<b>Contingency (\$ and %)</b>	Contingency used is 10% based on the size of the project. Total contingency for this project is \$735,215.	
<b>Project Justification:</b>	<ul style="list-style-type: none"> <li>• This project will be funded by the System Reinforcement account.</li> <li>• The project falls within the established Annual Capital Budget for 2011. Current Capital Budget for System Reinforcement is \$19,212,598. Current projected forecast is approximately \$15,500,000.</li> <li>• Project is one phase of a larger replacement of existing ageing and under-sized infrastructure to support future growth that is also connected to a larger, multi-year bare steel replacement program.</li> <li>• Project improves deliverability and reliability as supported by the Integrated Resource Plan.</li> <li>• Project increases capability to utilize storage gas to support peak day needs and provide non-interstate dependent delivery to areas that are currently dependent on a single interstate delivery point.</li> <li>• Project is expected to be completed and placed into service in 2012.</li> <li>• <i>Project costs are expected to be included in Rate Base and recovered in customer rates beginning Nov. 2012.</i></li> </ul>	

## Monmouth Reinforcement Preliminary Financial Analysis

### PROJECT BUDGETS

DIVISION	Monmouth	
	CAP	O&M
System Reinforcement	7,352,158	-
<b>Subtotals</b>	<b>7,352,158</b>	<b>-</b>
Contingency	735,216	
Construction Overhead		-
AFUDC		-
<b>Totals</b>	<b>8,087,374</b>	<b>-</b>
<b>Project Totals</b>		<b>8,087,374</b>

### FINANCIAL METRICS

<i>Without Rate Recovery</i>	Monmouth
NPV	(7,212,677)
IRR	-3.4%
Discount Rate	7.2%
PV of Revenue Requirement	12,666,234

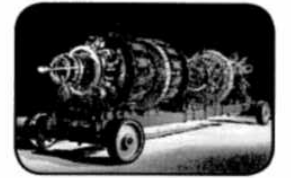
<i>With Rate Recovery</i>	Monmouth
NPV	2,225,379
IRR	9.5%
Discount Rate	7.2%

### ANALYSIS ASSUMPTIONS

- 60 year project life, 60 year book, 39 year MACRS
- 2012 Oregon test year
- no change in annual operating expenses
- Capital structure approved in the last rate case of 49.82% debt, 0.68% preferred, and 49.5% common equity with a 7.07% debt rate, a 7.16% preferred rate, and a 10.2% equity rate. The
- A 39.29% tax rate and 1.48% property tax rate was used.

# PROJECT ENGINEERING REPORT (PER)

Mid-Willamette Feeder Project  
Salem to Albany



Prepared for



**WHPacific**

February 2011

Table of Contents	Page #
Table of Contents.....	1
Section 1 - Introduction.....	2
Section 2 - Executive Summary .....	5
Alignments.....	5
Data Collection.....	5
Section 1 - Evaluation Matrix .....	7
Section 2 - Appendix .....	8
Appendix A – Regulatory Checklist.....	8
Appendix B - Geotechnical Report .....	8

## Section 1 - Introduction

The purpose of the Mid-Willamette Valley Feeder Project is to provide for a more extensive network for natural gas distribution in the Mid-Willamette Valley and replace the aging transmission line south of Monmouth. NW Natural is looking for route alignments and feasibility report to construct and install a 12" nominal MAOP 720 psig Transmission pipeline (Mid-Willamette Feeder) between the Central Coast Transmission pipeline and the Albany-Corvallis Transmission pipeline. Roughly 5.2 miles of this line was previously constructed from north of highway 22 to Hoffman Road (just north of Monmouth, Oregon). This leaves two sections to be studied: 1) the north section between highway 22 and the Central Coast Transmission pipeline and; 2) the south section between Hoffman Road and the Albany-Corvallis Transmission pipeline. The installed pipe will be 12 inch by 0.312 inch, ERW API 5L, Grade X-52 coated steel natural gas line. The pipe will have a minimum cover of 4 feet over the pipe in native material and 15 foot of cover at water body crossings. The 12 inch size places this pipe outside the Federal Energy Regulatory Commission (FERC) guidelines and under local transmission constraints.

The selected alignment is as follows:

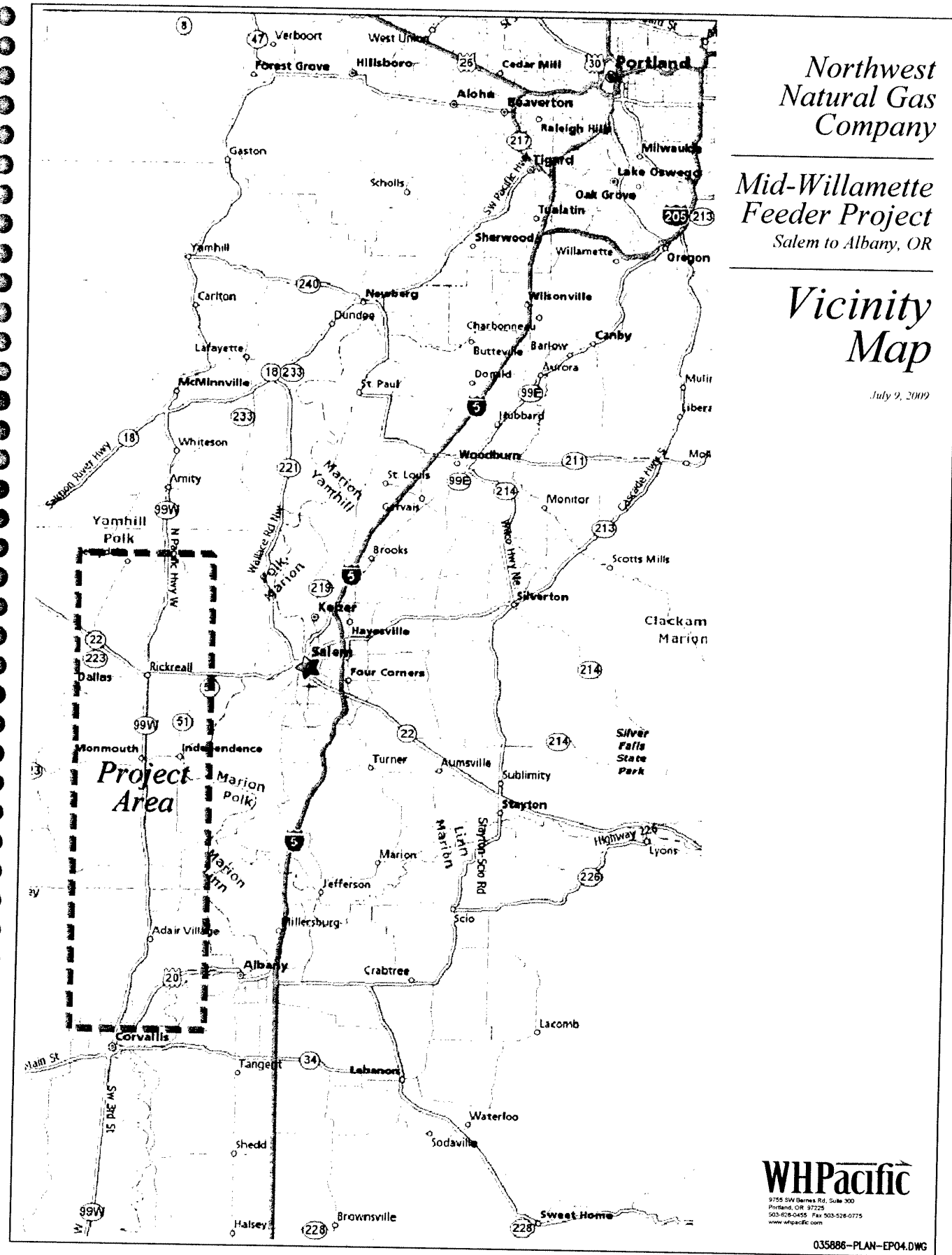
- **Polk County 1 North (P1N)**– Starting at the intersection of the Perrydale line and the Central Coast Transmission line the alignment heads east for approximately 1 ½ miles and then heads south along the east side of Pacific Highway 99 (Hwy 99W) for approximately 8 miles. This section lies within Polk County and will very likely fit within the right-of-way with approximately 5 water crossings, various wetland crossings, 5 local and County roadway crossings, 1 state highway crossing, 2 railroad crossings and 1 BPA transmission line crossing.
- **City of Monmouth (M1)** – Starting at the southern end of the existing transmission line in Pacific Highway 99 (Hwy 99W) at the intersection of Hoffman Road this route continues due south along the east side of the highway through Monmouth for approximately 3 miles. At the intersection of Stapleton Road the route turns due east and proceeds approximately one mile to Talmadge Road along the south side and ends. This section lies within Polk County and the City of Monmouth and contains an approximate 1.05 mile bore through the center of Monmouth. This section also contains 1 water crossing.
- **Polk County 1 South (P1S)** – Starting at the intersection of Talmadge Road and Stapleton Road the route heads due east along the north side of Stapleton Road for approximately 1 ¼ mile to Albany Road. At Albany Road the route heads due south along the east side of the road. Approximately 2 ¼ miles down Albany Road the route veers southeast onto Oak Hill Road which eventually becomes Independence Highway. This route section continues along the east side of the road for approximately 5 miles to the Benton County Line. This section is wholly within Polk County and contains approximately 2 water crossings, various wetland crossings, 8 local and county road crossing and 1 railroad crossings. This route provides opportunity for approximately 19,910 lineal feet of line replacement.
- **Benton County 1 North (B1N)** – Starting at the Polk and Benton County line on Independence Highway, this route travels along the west side of the road approximately 6 miles south to just short of the Highway 20 intersection. This section is wholly within Benton County and contains various wetland crossings, 7 local and county road crossings, 1 state highway crossing and 2 BPA transmission line crossings. This route provides opportunity for approximately 18,809 lineal feet of line replacement.
- **Benton County 4 South (B4S)** - Starting immediately north of the Highway 20 and Independence Highway, the route heads east along the Southern Pacific rail line and

Page 2



Highway 20 for approximately 1 ¾ miles. At this point the route turns due south for approximately 2 ¾ miles towards the transmission line in Pirtle Drive SW. Once the route leaves the highway ROW this section is primarily agricultural in nature and there are no existing ROW's. This section is within Benton and Linn counties and contains approximately 2 water crossings, various wetland crossings, 1 local and county road crossings, 1 state highway crossing, 1 railroad crossing and 1 BPA transmission line crossings.

These alignments were chosen based on a combination of length of route, potential for pipe line replacement, existing easement, width of right-of-way, minimum number of water crossings, distance from homes and development, minimum number of road crossings and various other elements.



Northwest  
Natural Gas  
Company

Mid-Willamette  
Feeder Project  
Salem to Albany, OR

Vicinity  
Map

July 9, 2009

WHPacific

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Portland, OR 97225  
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www.whpacific.com

035886-PLAN-EP04.DWG

## Section 2 - Executive Summary

### *Alignments*

Through a coordinated effort of the design team and NW Natural staff, the alternative alignments have been reviewed and selected alignment is identified and summarized below:

Alignment	Total Length <i>(Includes replacement, new and bored lengths)</i>	Total Replacement Length (BARE Main)	Total New Length	Total Boring Length
	<i>(Linear Feet)</i>	<i>(Linear Feet)</i>	<i>(Linear Feet)</i>	<i>(Linear Feet)</i>
<b>Polk County 1 North (P1N)</b>	51,740	0	44,640	7100
<b>Monmouth 1 (M1)</b>	17,715	0	11,745	5,970
<b>Polk County 1 South (P1S)</b>	48,145	19,910	24,405	3,830
<b>Benton County 1 North (B1N)</b>	30,947	18,809	11,413	725
<b>Benton County 4 South (B4S)</b>	24,032	0	20,832	3,200

### *Data Collection*

Following identification of the study corridor and alternative alignments, secondary data was collected from federal, state, county, and local agencies. Federal documents collected and reviewed included Federal Energy Regulatory Commission (FERC) and sensitive species lists from the United States Fish and Wildlife Service (USFWS) (Refer to Appendix B). State documents collected and reviewed included state game and fish department sensitive species lists. City and county documents collected and reviewed included county and local comprehensive plans and zoning ordinances. (Refer to Appendix C).

**NW Natural**

*Northwest  
Natural Gas  
Company*

*Mid-Willamette  
Feeder Project  
Salem to Albany, OR*

*Preferred  
Alignment*

July 9, 2009

Legend:

Polk County

----- PIN, P1S

----- M1

Benton County

----- B1N

----- B4S

Linn County

----- B4S

▲ Alignment marker



**WHPacific**  
WILLAMETTE PIPELINE COMPANY  
Portland, OR 97208  
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Section 1 - Evaluation Matrix

**NORTHWEST NATURAL GAS**  
Mid Willamette Feeder Project  
Alignment Evaluation Matrix

ALTERNATIVE ALIGNMENTS	Project Data				Cost Impact Concern Factors				Safety Impact Concern Factors						Agricultural Impact Concern		Permitting & Technical Concern Factors								Environmental Concern Factors				Geotechnical Impact Concern	
	Total Length (includes replacement, new and bored length) (Linear Feet)	Total Replacement Length (BARE Main) (Linear Feet)	Total New Length (Linear Feet)	Total Boring Length <sup>(1)</sup> (Linear Feet)	Opinion of Probable Acquisition Costs <sup>(2)(5)</sup> (\$ Dollars)	Opinion of Probable Construction Costs (\$ Dollars)	Existing Pipeline Identified for Replacement (Yes/No)	Replacement Savings Benefit (\$ Dollars)	Railroad Crossings (Number of)	Intersection (County, City) Crossings (Number of)	Intersection (State Highway) Crossings (Number of)	Line Running within ROW (yes/no)	Transmission Line Crossings (Number of)	Close Proximity to Schools Facilities (e.g. K-8, Private and Colleges) (Yes/No)	Close Proximity to Civic Facilities (e.g. Fire Stations, Hospitals, Government Buildings) (Yes/No)	Potential Disturbance Property Owners (Number of)	Impacts to Agricultural Operations (Yes/No)	Benton County <sup>(6)</sup> (Yes/No)	City of Monmouth <sup>(6)</sup> (Yes/No)	Polk County <sup>(6)</sup> (Yes/No)	Linn County <sup>(6)</sup> (Yes/No)	Division of State Lands (DSL) <sup>(3)(6)</sup> (Yes/No)	Corps of Engineers (COE) <sup>(3)(6)</sup> (Yes/No)	Oregon Department of Transportation (ODOT) <sup>(6)</sup> (Yes/No)	Existing Easements <sup>(4)</sup> (Yes/No)	River Crossings (Number of)	Creek/Stream Crossings (Number of)	Presence of Floodplain (Yes/No)	Wetlands Crossings (Number of)	Geotechnical Issues (includes unstable conditions, fill materials, etc.)
P1N	51,740	0	50,800	940	\$1,616,875	\$9,656,500	No	\$0	2	5	1	Yes	1	No	No	38 <sup>(7)</sup>	Yes	N/A	N/A	Yes	N/A	Yes	Yes	Yes	Yes/No	0	5	Yes	28	
M1	17,715	0	11,201	6,514	\$553,594	\$3,863,535	No	\$0	0	3	0	Yes	0	No	Yes	10	No	N/A	Yes	N/A	N/A	Yes	Yes	Yes	No	0	1	Yes	5	
P1S	48,145	19,910	26,235	2,000	\$1,504,531	\$8,389,975	Yes	\$1,493,250	1	7	0	No	0	No	No	30	Yes	N/A	N/A	Yes	N/A	Yes	Yes	No	Yes/No	1	1	Yes	19	
B1N	30,947	18,809	11,413	725	\$967,094	\$5,132,130	Yes	\$1,410,675	0	7	0	No	2	No	No	33	Yes	Yes	N/A	N/A	N/A	Yes	Yes	No	Yes	0	0	Yes	8	
B4S	24,032	0	22,277	1,755	\$751,000	\$4,603,870	No	\$0	1	1	1	Yes	1	No	No	20	Yes	Yes	N/A	N/A	Yes	Yes	Yes	Yes	Yes/No	1	1	Yes	13	

<sup>(1)</sup> Assumes 150 per river crossing (other than Willamette River); 50 feet per creek/stream crossing; 60 feet per railroad crossing and 75 feet per highway crossing. Wetlands distances vary and are based on NWI mapping data. Boring lengths do not take into consideration any allowances for vertical curves.  
<sup>(2)</sup> Assumes 25 foot wide easement @ \$1.25 square foot  
<sup>(3)</sup> Assumes DSL and COE permits will be required unless boring occurs at all environmental features.  
<sup>(4)</sup> NNG has easements for a portion or all of the proposed alignment  
<sup>(5)</sup> Excludes portion of alignment where existing easements exists.

Section 2 - Appendix

*Appendix A - Regulatory Checklist*

*Appendix B - Geotechnical Report*

# Northwest Natural Gas Corvallis Extension Project

## Regulatory Compliance Checklist

October 2010

AGENCY	DOCUMENTATION TASK	OWNER	STATUS
<b>City of Corvallis</b>			
Assistant Planner, Brian Latta, 541-766-6908 <a href="mailto:brian.latta@ci.corvallis.or.us">brian.latta@ci.corvallis.or.us</a>	6/21/10 – Brian will handle all land use permitting. Crossing of the Willamette may require a Willamette River Greenway (WRG) permit.  10/28/10 – Contacted Brian again and confirmed all data still accurate.	WHP	On Going
Public Works, Mark Bauer 541-766-6729, <a href="mailto:mark.bauer@ci.corvallis.or.us">mark.bauer@ci.corvallis.or.us</a>	6/22/10 – Mark will handle all permitting for work within City ROW. Contact him once we are further along and he will work with us regarding permitting. Geotechnical borings will also require permitting.  10/28/10 – Contacted Mark again and confirmed all data still accurate.	WHP	On Going
<b>Benton County</b>			
Community Development Greg Verret, Community Development Director 541-766-6819 x6294	At this time it is not anticipated that Benton Co. permitting will not be required.	WHP	On Going if required
Gordon Kurtz, Associate Engineer, 541-766-6006		WHP	On Going if required
Kristin Anderson, Planner 541-766-6819		WHP	On Going if required
Toby Lewis, Floodplain Specialist 541-766-6819		WHP	On Going if required
<b>Linn County</b>			
Planning and Building Department, Robert Wheeldon, Department Director at 541-967- 3816	Linn County has not been met with in person.  Once the final southern alignment is chosen, a meeting will be scheduled with the County to discuss the permitting process. It appears from review of their development code that the transmission line would be allowed outright.	WHP	On Going



AGENCY	DOCUMENTATION TASK	OWNER	STATUS
John Hixson, Building Official, 541-967-3816	<p>10/01/09 – With the Mid-Willamette line extension, corresponded with the Building Official and was informed no permitting is required for geotechnical bores.</p> <p>11/23/09 – With the Mid-Willamette line extension, spoke with John Hixson and it is his determination that we would not be required any permitting for construction. He would like a courtesy set of plans and to be kept advised of our schedule. If for some reason, we require underground vaults, John would need to be advised due to high ground water table.</p> <p>Contacted/emailed John with our new proposal on 6/10 and 6/22/10. John has not responded. Need to follow-up. Based on our last project experience we do not foresee any issues.</p>	WHP	On Going
Kate Foster, Assistant Planner, 541-967-3816 (ext. 2360) kfoster@co.linn.or.us	<p>11/23/09 – From previous Mid-Willamette line extension, worked with Kate to determine land use approvals. The project will require a pre-application conference and two conditional use permits for a utility facility and Willamette River Greenway Permit – the fee is \$2500.00 combined. This is a Type II process.</p> <p>10/28/10 - Confirmed all previous discussions. Additional permitting may be required if any "visual" changes will remain after installation.</p>	WHP	On Going
<b>Federal Government</b>			
COE Northwestern Division / Portland District	<p>Joint DSL &amp; COE permitting will be required for wetland impacts. Once the final alignment is selected and impacts are known, we can make contact as appropriate.</p> <p>Polk County – Brian Villalon at 503-808-4368 (Portland Office) Benton County – Bennie Dean at 541-465-6769 (Eugene Office) Linn County – Shelly Hanson at 541-465-6878 (Eugene Office)</p> <p>Final impacts are still undetermined. Will make appropriate contacts as soon as impacts are identified</p>	WHP	On Going
United States Fish and Wildlife Service	<p>Once final alignments are known, contact determination will be made.</p> <p>Final impacts are still undetermined. Will make appropriate contacts as soon as impacts are identified.</p>	WHP	On Going
Federal Energy Regulatory Commission (FERC)	<p>Once final alignments are known, contact determination will be made.</p>	WHP	On Going

AGENCY	DOCUMENTATION TASK	OWNER	STATUS
<b>State Government</b>			
ODSL, General Information, 503-986-5200	<p>Joint DSL &amp; COE permitting will be required for wetland impacts. The Benton &amp; Linn County Resource Coordinator is Gloria Kiryuta at 503-986-5226.</p> <p>Property Manager – Benton / Linn Counties : Mr. Cy Young 503-986-5245 Note: Easement for Willamette required.</p> <p>Final impacts are still undetermined. Will make appropriate contacts as soon as impacts are identified. Any impacts over 50 cubic yards will require permitting.</p> <p>Good information @ <a href="http://www.oregonstatelands.us">www.oregonstatelands.us</a></p>	WHP	On Going
ODFW Northwest Regional Office 503-673-6000	<p>Issue regarding threatened and endangered species must be reviewed for several of the proposed water crossings. Once final alignment is approved contact will be made to discuss permitting issues.</p> <p>The Fish Division Administrator is Ed Bowles at 503-947-6202. The Wildlife Division Administrator is Ron Anglin at 503-947-6312.</p>	WHP	On Going
ODOT, District 4, Ken Lamb, Right of Way Specialist, 541-757-4182, <a href="mailto:kenneth.e.lamb@odot.state.or.us">kenneth.e.lamb@odot.state.or.us</a>	<p>Ken Lamb has been contacted and has provided comments on the preliminary alignment. His emailed comments are included in the this report. He has concerns regarding contaminated land at the Corvallis By-pass location and a new roadway alignment in the same area. Refer to emailed comments.</p>	WHP	On Going
ODOE 625 Marion Street NE Salem, Oregon 97301 800-221-8035	<p><b>Oregon Department of Energy (ODOE)</b></p> <p>Once final alignments and exact impacts are known, contact determination will be made.</p>		
ODEQ 811 SW 6 <sup>th</sup> Ave. Portland, Oregon 97204 800-452-4011	<p><b>Department of Environmental Quality (ODEQ)</b></p> <p>Once final alignments and exact impacts are known, contact determination will be made.</p>		

**HDD Feasibility Study  
Mid-Willamette Feeder Pipeline**

Polk, Benton and Linn Counties, Oregon

for  
WHPacific

April 23, 2010



15055 SW Sequoia Parkway, Suite 140  
Portland, Oregon 97224  
503.624.9274

**HDD Feasibility Study  
Mid-Willamette Feeder Pipeline  
Polk, Benton and Linn Counties, Oregon**

File No. 6024-107-01

April 23, 2010

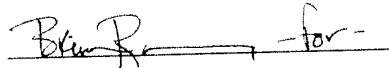
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WHPacific  
9755 SW Barnes Road, Suite 300  
Portland, Oregon 97225

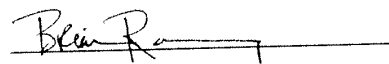
Attention: Daniel Boultinghouse, PE

Prepared by:

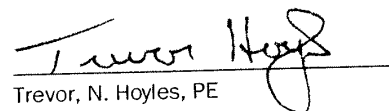
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Mark A. Miller, PE  
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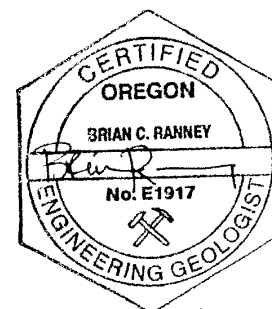


Trevor, N. Hoyles, PE  
Associate

MAM:BCR:TNH:cje  
SharePoint\602410701\Mid-Willamette HDD Feasibility

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u4p 11/30/2010

## Table of Contents

<b>1.0 INTRODUCTION AND PROJECT DESCRIPTION</b> .....	<b>1</b>
<b>2.0 PURPOSE AND SCOPE</b> .....	<b>2</b>
<b>3.0 SITE CONDITIONS</b> .....	<b>3</b>
3.1 Geologic Setting.....	3
3.1.1 Regional Geology.....	3
3.1.2 Site Geology.....	4
3.2 Surface Conditions.....	4
3.3 Subsurface Conditions.....	5
3.3 Groundwater Conditions .....	5
<b>4.0 CONCLUSIONS</b> .....	<b>5</b>
<b>5.0 RECOMMENDATIONS</b> .....	<b>7</b>
<b>6.0 REFERENCES</b> .....	<b>8</b>

### LIST OF FIGURES

- Figure 1. Vicinity Map
- Figure 2. Key to Exploration Logs
- Figure 3. Explanation of Bedrock Terms

### APPENDICES

- Appendix A. Ash Swale North HDD
- Appendix B. Plum Creek/Bethel Road HDD
- Appendix C. Ash Swale/Highway 99 Railroad HDD
- Appendix D. Crowley Creek HDD
- Appendix E. Basket Slough HDD
- Appendix F. Middle Fork Ash Creek HDD
- Appendix G. South Fork Ash Creek HDD
- Appendix H. Stapleton Road Railroad HDD
- Appendix I. Luckiamute River HDD
- Appendix J. Soap Creek HDD
- Appendix K. Highway 20 Crossing HDD
- Appendix L. Highway 20 Slough HDD
- Appendix M. Willamette River HDD
- Appendix N. Report Limitations and Guidelines for Use

**1.0 INTRODUCTION AND PROJECT DESCRIPTION**

This report provides our Horizontal Directional Drill (HDD) feasibility evaluation of thirteen HDD sites along the proposed 12-inch-diameter Mid-Willamette Pipeline located in Polk, Benton and Linn Counties, Oregon. The proposed pipeline route is shown with respect to the surrounding area in Figure 1.

Northwest Natural Gas (NW Natural) is proposing to construct a 12-inch-diameter pipeline in the Willamette Valley of Oregon. The pipeline will connect the existing Central Coast transmission pipeline located north of Rickreall, Oregon to the existing Albany-Corvallis transmission pipeline southwest of Albany, Oregon. The pipeline will also connect to an existing 5.2-mile segment of the Mid-Willamette Feeder that was installed between Monmouth and Rickreall, Oregon.

The proposed 12-inch-diameter pipeline will cross several sensitive features including wetlands, water bodies, railroads and roads that will require trenchless installation methods. During this HDD feasibility phase of the project, WHPacific and Northwest Natural elected to investigate the feasibility of installing the pipeline using HDD installation methods in thirteen locations. We understand that an additional HDD is proposed within the City of Monmouth; however the feasibility of a HDD within the City of Monmouth was not authorized in this phase of work. Based on discussions with WHPacific and Northwest Natural, we understand that the proposed City of Monmouth HDD would likely be approximately 4,000 feet long. The thirteen sites investigated during this feasibility study, approximate HDD lengths and associated sensitive features are shown in Table 1 below. The sites are shown with respect to the proposed pipeline and surrounding area in Figure 1.

**TABLE 1. EVALUATED HDD SITES**

Site	Approximate HDD length (ft)	Sensitive Features
Ash Swale North	2,000	Creek and Railroad
Plum Creek/Bethel Road	800	Creek and Road
Ash Swale/Highway 99 Railroad	1,275	Creek, Wetland and Railroad
Crowley Creek	620	Creek and Road
Basket Slough	650	Creek
Middle Fork Ash Creek	725	Creek
South Fork Ash Creek	650	Creek
Stapleton Road Railroad	2,075	Wetland and Railroad
Luckiamute River	860	River
Soap Creek	850	Creek
Highway 20	500	Two Roads and Railroad
Highway 20 Slough	1,200	Creek
Willamette River	1,300	River

We completed a geotechnical exploration program for our study that consisted of observing surface and subsurface conditions at each site. A minimum of two exploratory borings were completed at each site, with the exception of the Willamette River site. We completed one exploratory boring on the north side of the Willamette River. We are not able to complete a boring on the south side of the river until July 17, 2010 because of saturated soil conditions and access restrictions. Therefore, we included a preliminary assessment of the HDD feasibility at the Willamette River site for this study. After the second exploratory boring is completed later this year, we will issue an addendum report finalizing our HDD feasibility conclusions for the Willamette River site.

Appendices A through M attached to this report present HDD feasibility evaluations for each site. Laboratory testing, surface conditions, subsurface conditions at each site, as well as specific HDD feasibility conclusions for each installation are included in the Appendices.

## 2.0 PURPOSE AND SCOPE

The purpose of our services was to explore surface and subsurface conditions at each of the thirteen sites in order to evaluate the feasibility of installing the pipeline in these locations using HDD methods. In general, we completed a desk top study to ascertain mapped geologic conditions along the alignment, performed surface reconnaissance to evaluate surface conditions at each site, completed a subsurface exploration program to characterize subsurface conditions at each site and completed a HDD feasibility study based on the surface and subsurface conditions at each site. Our specific Scope included the following.

1. Completed a site reconnaissance of each site to locate borings and evaluate surface conditions.
2. Prepared a preliminary plan and profile drawing for each proposed HDD to aid in selecting boring depths for the geotechnical exploratory program.
3. Completed 26 exploratory borings to depths ranging from 40 to 80 feet below ground surface (bgs) to evaluate subsurface geologic conditions in the vicinity of the proposed HDDs. A minimum of two borings were completed at each site with the exception of the Willamette River site. A representative from GeoEngineers managed the drilling operations and logged the explorations. We also contacted the local "One-Call" utility locating agency to locate utilities in the project area prior to starting the exploratory borings.
4. Obtained samples at representative intervals from the borings using a combination of standard penetration test (SPT) sampling and NQ rock coring methods.
5. Classified the materials encountered in the borings in general accordance with ASTM International (ASTM) D 2488 or the Oregon Department of Transportation (ODOT) classification system, as appropriate. We developed a detailed log of each exploration.
6. Completed a laboratory testing program on selected samples obtained from the borings to evaluate pertinent engineering properties of the materials encountered. Testing included:
  - a. Twenty-seven Atterberg limits determinations in general accordance with ASTM D4318.
  - b. Ten sieve analyses in general accordance with ASTM C136
  - c. Thirty-six percent fines determinations in general accordance with ASTM D1140.

- d. Eight unconfined compressive strength tests in general accordance with ASTM D7012
7. Evaluated the feasibility of the proposed HDD installations from a surface condition, geometric and subsurface soil conditions standpoint.
8. Prepared this data report summarizing the findings of our exploration program, laboratory testing and HDD feasibility evaluation.

### 3.0 SITE CONDITIONS

#### 3.1 Geologic Setting

##### 3.1.1 Regional Geology

The site is situated in the Willamette Valley, which extends from Cottage Grove in the south to the Portland Basin in the north (Burns, 1998; Orr and Orr, 1999). The Willamette Valley is part of the Puget-Willamette Trough physiographic province, a forearc basin associated with the tectonically active Cascadia convergent margin. The lowland is generally an elongate alluvial plain, bordered on the west by the Coast Ranges and on the east by the Cascade Mountains. Ridges and hills of uplifted mountains underlain by Tertiary-aged volcanic (Mainly Siletz River Volcanics and Columbia River Basalts) and sedimentary rocks (mainly Tye Spencer, Yamhill and Keasy Formations) disrupt the normally flat alluvial plain of the Willamette Valley.

Alluvial sediments have been accumulating in the Willamette Valley for at least 20 million years, transported by tributaries from the Coast and Cascade Ranges, foothills streams, and the upper Willamette River. In addition, the Willamette Valley was back-flooded by catastrophic floods (the Missoula Floods) between about 15,500 and 12,700 years ago. Floodwaters rose to about 400 feet above mean sea level (MSL) in the valley, and deposited silts and fine sands (the Missoula Flood Deposits) over the surfaces below that elevation. Since then, fluvial processes (stream erosion, avulsion, channel and floodplain deposition, reworking of older sediments, etc.) have created a complex series of terraces, dropping from the foothills down to the current Willamette River channel. Weathering and soil formation have acted on the sediments, producing many different soil types from the various parent materials.

##### 3.1.2 Site Geology

Site geology can be summarized by grouping the proposed HDD sites into two regions: The Greater Willamette Valley region and the Willamette River flood plain. Twelve of the 13 HDD sites are located within the greater Willamette Valley region. The Willamette River HDD is located within the Willamette River floodplain.

Geologic mapping of surficial deposits indicates Quaternary aged Recent Alluvium and Quaternary aged Missoula Flood Deposits typically underlies the crossing within the greater Willamette Valley region. The Recent Alluvium, typically mapped along small tributary streams, is described as Mixed Grained Undifferentiated Sediments of gravel, sand, silt, and clay (O'Connor et al., 2001). Missoula Flood Deposits, consisting silt, sand, and clay with isolated cobbles and boulders, locally underlies the Recent Alluvium (Allison, 1953, O'Connor et al, 2001) and blankets a majority of the Willamette Valley. Tertiary aged marine and non-marine sedimentary rocks, including the Spencer and Yamhill Formations, underlie the Recent Alluvium and Missoula Flood Deposits.



Geologic mapping shows Quaternary aged Alluvial Deposits of the Willamette River consisting of silt, sand, and gravel within the Willamette Valley flood plain region. These deposits represent overbank deposits of the Willamette River that were deposited within roughly the last 7,000 years (O'Connor et. al, 2001). The unit occurs within flood plains of the Willamette River where the river has cut through the older Missoula Flood Deposits, creating terraces. The Missoula Flood Deposits, described as Quaternary aged deposits of silt, sand, and gravel with isolated cobbles and boulders, are the primary unit comprising the terraces found along the Willamette River. The Spencer Formation, described as late Eocene aged marine and non-marine micaceous and tuffaceous sandstones and siltstones, also underlies the Alluvial Deposits of the Willamette River and the Missoula Flood Deposits.

### 3.2 Surface Conditions

We evaluated the surface conditions in the vicinity of the proposed HDDs by completing a surface reconnaissance of each site between the dates of October 6, 2009 and February 1, 2010. Our reconnaissance consisted of evaluating potential HDD entry and exit workspaces, pipe stringing and fabrication areas and observing general topographic and vegetative conditions at each HDD site. Surface conditions for each site are described in the attached appendices A through M.

### 3.3 Subsurface Conditions

We explored subsurface conditions at each site between October 26, 2009 and February 3, 2010 by advancing a minimum of two borings at each site (with the exception of the Willamette River HDD site as discussed above) to depths ranging from 40 to 80 feet below ground surface (bgs). The borings were drilled by Subsurface Technologies of Banks, Oregon. A representative from GeoEngineers managed and observed the borings on a full-time basis, visually classified and collected the soil samples and logged other pertinent drilling information.

Soil samples were obtained from the borings at 5-foot-depth intervals using mud rotary drilling techniques and SPT samplers. Rock coring techniques were used to collect continuous samples of competent bedrock encountered in the borings, where possible. Laboratory tests, including Atterberg limits, sieve analyses and percent fines determinations were completed on selected samples from the borings. A description of the field exploration and laboratory testing procedures, as well as logs of the borings, are presented in Appendix B.

Soils encountered in the borings in the field were classified by a GeoEngineers representative in general accordance with ASTM International (ASTM) Standard Practice D 2488, the Standard Practice for the Classification of Soils (Visual-Manual Procedure) which is described in Figure 2. Rock encountered in the borings was classified in general accordance with the Oregon Department of Transportation Soil and Rock Classification Manual (ODOT, 1987), which is briefly described in Figure 3.

The boring logs and figures showing the approximate boring locations are presented in Appendices A through M. Soil and rock classifications and sampling intervals are shown in the boring logs. Inclined lines at the material contacts shown on the log indicate uncertainty as to the exact contact elevation, rather than the inclination of the contact itself.

The relative density of the SPT samples recovered at each interval was evaluated based on correlations with lab and field observations in general accordance with the values outlined in Table 2 below.

**TABLE 2. CORRELATION BETWEEN BLOW COUNTS AND RELATIVE DENSITY \***

<b>Cohesive Soils (Clay/Silt)</b>						
Parameter	Very Soft	Soft	Medium Stiff	Stiff	Very Stiff	Hard
Blows, N	< 2	2 - 4	4 - 8	8 - 16	16 - 32	>32
<b>Cohesionless Soils (Gravel/Sand/Silty Sand) **</b>						
Parameter	Very Loose	Loose	Medium Dense	Dense	Very Dense	
Blows, N	0 - 4	4 - 10	10 - 30	30 - 50	> 50	

\* After Terzaghi, K and Peck, R.B., "Soil Mechanics in Engineering Practice," John Wiley & Sons, Inc., 1962.  
 \*\* Classification applies to soils containing additional constituents; that is, organic clay, silty or clayey sand, etc.

**3.3 Groundwater Conditions**

Groundwater levels were evaluated by direct observation of groundwater in the borings, visual observations of moisture contents observed within the soil samples we collected, and by researching well logs obtained from the Oregon Water Resources Department (OWRD, 2009). Groundwater conditions observed at each HDD site are discussed in the attached appendices A through M.

In general, groundwater levels were variable between each HDD site, and typically related to the level of adjacent water bodies or topographic conditions. At most sites, groundwater was encountered between about 8 and 20 feet bgs during our explorations. Notable exceptions are the Luckiamute and Soap Creek sites where groundwater was located roughly 20 feet bgs. Groundwater was encountered at the Highway 20 site between 20 and 35 feet bgs. This relatively extreme difference is likely a result of the adjacent Willamette River and associated flood plain which is located about 15 feet lower in elevation than the surface of Highway 20.

We anticipate that groundwater levels will fluctuate depending on precipitation, site utilization or other factors. At the Willamette River, Plum Creek/Bethel road, Crowley Creek, Basket Slough and South Fork Ash Creek sites, groundwater is likely located at or near the surface during the wet time of the year, or when flood conditions are present.

**4.0 CONCLUSIONS**

Based on our explorations and analyses as presented in appendices A through M, it is our opinion that installing the 12-inch-diameter pipeline is feasible using HDD installation methods at all 13 proposed sites. However, the feasibility of the proposed Willamette River HDD is currently based on a single exploratory boring. At least one additional boring is required to adequately evaluate the feasibility.

The presence of deep gravels is of greatest concern at the Willamette River site. We did not encounter deep gravels on the north side of the river; however geologic mapping suggest that gravels may be encountered on the south side of the crossing. Depending on the depth of these gravels, and the type of underlying materials, the unknown subsurface conditions on the south side of the Willamette River could potentially have an adverse affect on the feasibility of the Willamette River HDD. A boring is scheduled to be completed on the south side of the Willamette River in July 2010. Once that boring is completed, we can finalize our feasibility evaluation for crossing the Willamette River using HDD installation methods.

Table 3 below summarizes the subsurface conditions, HDD feasibility and design considerations at each site. The potential for hydraulic fracture and inadvertent returns is a consideration for design at each of the 13 crossings. The required temporary workspace for HDD operations is also a consideration for design at each of the 13 sites. Therefore, the table below lists design considerations specific to each crossing.

**TABLE 3 – SUBSURFACE CONDITIONS AND HDD FEASIBILITY**

Site	General Subsurface Conditions	HDD Feasibility	Design Considerations
Ash Swale North	Silt and Clay overlying partially decomposed to fresh siltstone	Yes	<ul style="list-style-type: none"> <li>Depth of HDD profile with respect to bedrock and bottom of swale.</li> <li>Provide an adequate stringing area depending on final length of the HDD.</li> </ul>
Plum Creek/Bethel Road	Silt and Clay overlying decomposed to fresh siltstone	Yes	<ul style="list-style-type: none"> <li>Depth of HDD profile with respect to bedrock.</li> <li>Workspaces relative to residential properties.</li> </ul>
Ash Swale/Highway 99 Railroad	Clay overlying basalt, decomposed siltstone and interbedded siltstone and sandstone	Yes	<ul style="list-style-type: none"> <li>Depth of HDD profile with respect to railroad ROW.</li> <li>HDD likely to encounter bedrock.</li> </ul>
Crowley Creek	Clay overlying partially and completely decomposed siltstone	Yes	<ul style="list-style-type: none"> <li>Location of temporary entry/exit workspaces.</li> <li>Reduce potential for inadvertent returns.</li> </ul>
Basket Slough	Clay overlying decomposed siltstone	Yes	<ul style="list-style-type: none"> <li>Depth of HDD profile with respect to bedrock.</li> </ul>
Middle Fork Ash Creek	Clay with occasional thin gravel layers overlying clayey sand	Yes	<ul style="list-style-type: none"> <li>Minor grading on south side of crossing may be necessary.</li> <li>Depth and length of HDD profile dependant on channel depth and gravel layers.</li> </ul>
South Fork Ash Creek	Clay overlying silty/clayey sand and decomposed to soft siltstone bedrock	Yes	<ul style="list-style-type: none"> <li>Location of overhead power lines with respect to workspaces.</li> </ul>
Stapleton Road Railroad	Clay overlying sand	Yes	<ul style="list-style-type: none"> <li>Length of HDD dependent on wetland boundaries.</li> <li>Pipe stringing area restrictions may require multiple stings of product pipe.</li> <li>Location of entry workspace to reduce hydraulic fracture potential beneath railroad.</li> </ul>

Site	General Subsurface Conditions	HDD Feasibility	Design Considerations
Luckiamute River	Silt and clay overlying sand with occasional thin gravel layers	Yes	<ul style="list-style-type: none"> <li>Depth and length of HDD profile dependant on channel depth and gravel layers.</li> <li>Vegetation removal required in temporary workspaces.</li> </ul>
Soap Creek	Interbedded silt, clay and sand	Yes	<ul style="list-style-type: none"> <li>Depth and length of HDD profile dependant on channel depth and gravel layers.</li> <li>Permanent easement likely required on south side of crossing because of existing fill slopes on east side of Corvallis Road.</li> </ul>
Highway 20	Clay overlying interbedded sand and gravel overlying siltstone	Yes	<ul style="list-style-type: none"> <li>HDD profile dependant on depth of gravels and required depth beneath railroad ROW and Highway 20.</li> </ul>
Highway 20 Slough	Clay overlying sand with minor gravel layer overlying predominantly decomposed to slightly weathered siltstone	Yes	<ul style="list-style-type: none"> <li>HDD profile likely to encounter bedrock.</li> <li>Depth and length of HDD profile dependant on channel depth.</li> </ul>
Willamette River*	Silt overlying siltstone and mudstone	Yes: Pending*	<ul style="list-style-type: none"> <li>HDD profile likely to encounter bedrock.</li> <li>Potential for deep gravels on south side of river unknown.</li> </ul>

\* Willamette River subsurface conditions are only known on the north side of the river; HDD feasibility is preliminary and will be finalized after completion of the southern boring. We recommend that the river bottom profile along the proposed pipeline alignment be obtained prior to final design.

## 5.0 RECOMMENDATIONS

As stated in the Introduction Section of this report, an additional HDD is proposed within the City of Monmouth. The City of Monmouth HDD would likely be approximately 4,000 feet long. We recommend completing a feasibility study of the proposed City of Monmouth HDD prior to construction. Depending on the proposed length of the City of Monmouth HDD, the feasibility study should include four to five exploratory borings near the proposed alignment of the HDD. If the feasibility study determines that the City of Monmouth HDD is feasible, we recommend completing a detailed HDD design for the City of Monmouth HDD prior to construction.

In addition to the second boring at the proposed Willamette River HDD site, we also recommend that the river profile along the proposed alignment be surveyed so that the designed depth of the HDD profile can be determined.

**6.0 REFERENCES**

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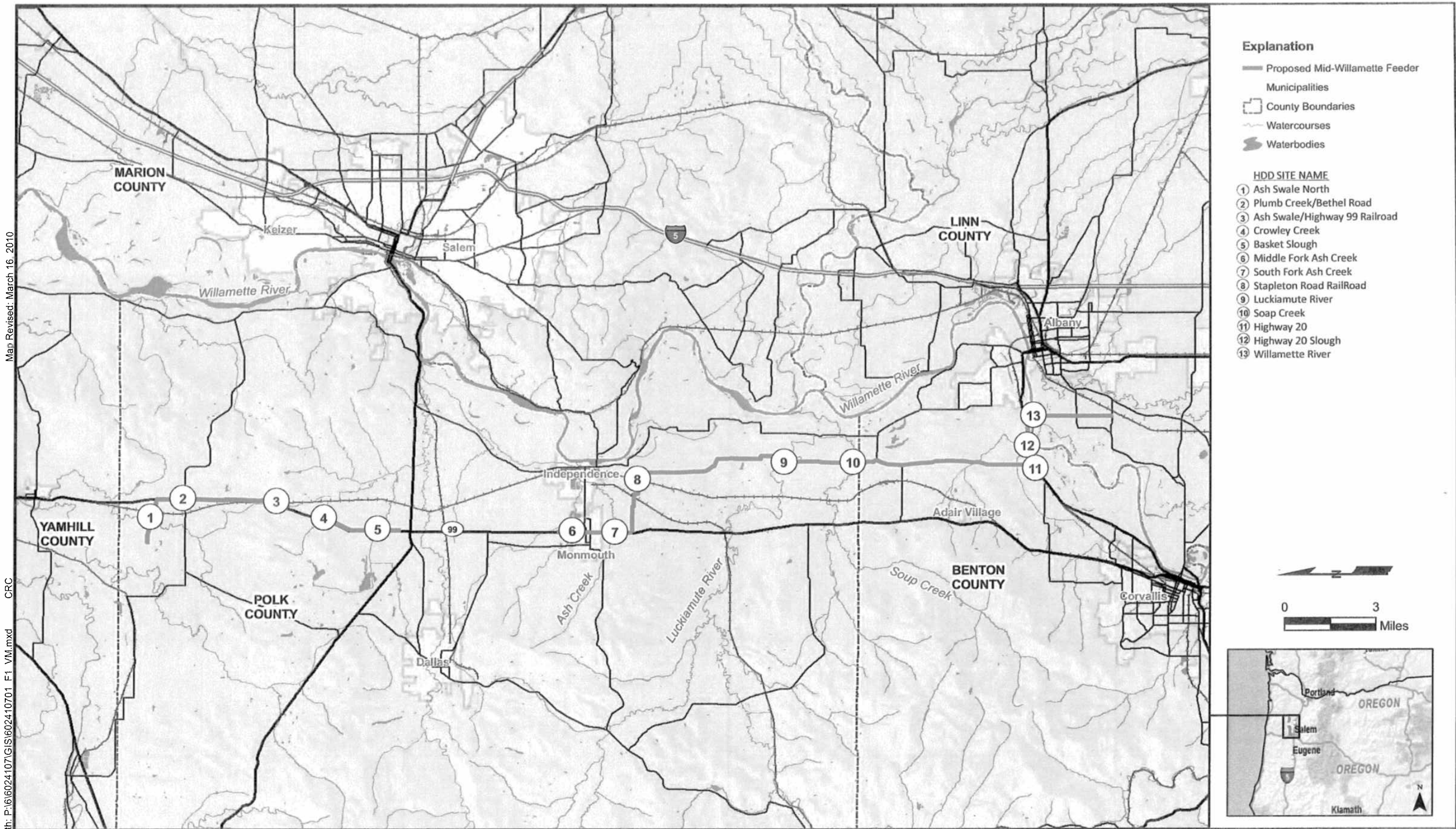
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Map Revised: March 16, 2010

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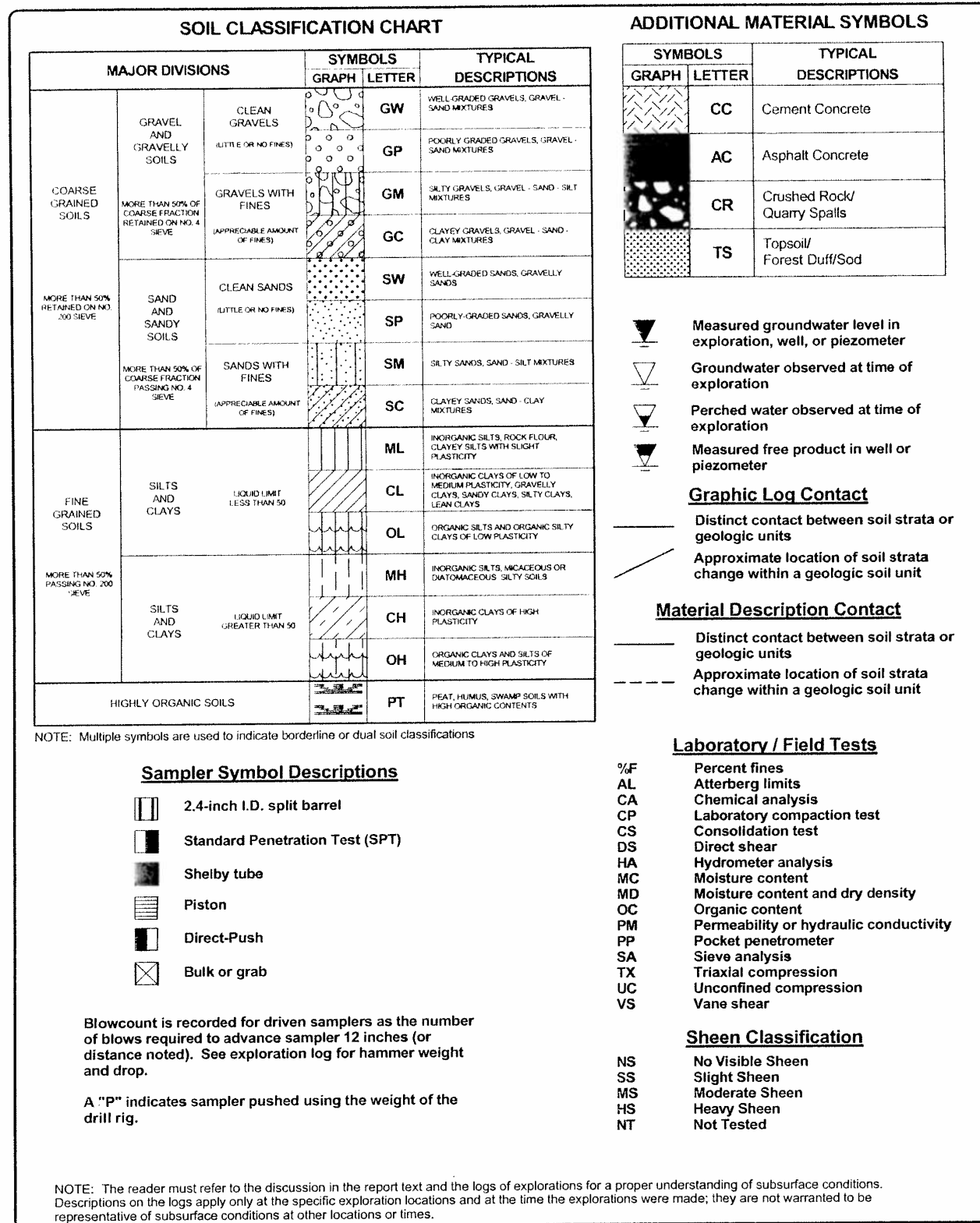
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Data Sources: ESRI Shaded Relief, StreetMap World and street map data (2005).  
 County and Municipality data obtained from Oregon Geospatial Enterprise Office (2009).  
 Projection: UTM Zone 10



VICINITY MAP  
 Mid-Willamette Feeder Pipeline  
 Polk, Benton and Linn County

Figure 1



### KEY TO EXPLORATION LOGS

FIGURE 2



**EXPLANATION OF BEDROCK TERMS**

**Scale of Relative rock Weathering (ODOT; 1987)**

Designation	Field Identification
Fresh	Crystals are bright. Discontinuities may show some minor surface staining. No discoloration in rock fabric.
Slightly Weathered	Rock mass is generally fresh. Discontinuities are stained and may contain clay. Some discoloration in rock fabric. Decomposition extends up to 1 inch into rock.
Moderately Weathered	Rock mass is decomposed 50% or less. Significant portions of rock show discoloration and weathering effects. Crystals are dull and show visible chemical alteration. Discontinuities are stained and may contain secondary mineral deposits.
Predominantly Decomposed	Rock mass is more than 50% decomposed. Rock can be excavated with geologist's pick. All discontinuities exhibit secondary mineralization. Complete discoloration of rock fabric. Surface of core is friable and usually pitted due to washing out of highly altered minerals by drilling water.
Decomposed	Rock mass is completely decomposed. Original rock "fabric" may be evident. May be reduced to soil with hand pressure.

**Scale of Relative Rock Hardness (ODOT, 1987)**

Term	Hardness Designation	Field Identification	Approximate Unconfined Compressive Strength
Extremely Soft	R0	Can be indented with difficulty by thumbnail. May be moldable or friable with finger pressure.	< 100 psi
Very Soft	R1	Crumbles under firm blows with point of a geology pick. Can be peeled by a pocket knife. Scratched with fingernail.	100-1000 psi
Soft	R2	Can be peeled by a pocket knife with difficulty. Cannot be scratched with fingernail. Shallow indentation made by firm blow of geology pick.	1000-4000 psi
Medium Hard	R3	Can be scratched by knife or pick. Specimen can be fractured with a single firm blow of hammer/geology pick.	4000-8000 psi
Hard	R4	Can be scratched with knife or pick only with difficulty. Several hard hammer blows required to fracture specimen.	8000-16000 psi
Very Hard	R5	Cannot be scratched by knife or sharp pick. Specimen requires many blows of hammer to fracture or chip. Hammer rebounds after impact.	> 16000 psi

**Rock Quality Designation (RQD)**

RQD (Percent)	Description of Rock Quality
0 to 25	Very Poor
25 to 50	Poor
50 to 75	Fair
75 to 90	Good
90 to 100	Excellent

RQD is a modified core recovery measurement which expresses the number of hard and sound rock pieces of 4" or more in size as a percentage of the total length of core run.

**Discontinuity Spacing**

Description for Bedding, Foliation, or Flow Banding	Spacing		Description of Joints, Faults, or Other Fractures
Very Thickly	>2 meters	>6 feet	Very Widely
Thickly	60 cm - 2 meters	2-6 feet	Widely
Medium	200 mm - 60 cm	8-24 feet	Medium
Thinly	60-200 mm	2-1/2 - 8 inches	Closely
Very Thinly	20-60 mm	3/4 - 2 1/2 inches	Very Closely
Description for Lamination, Foliation, or Cleavage			
Intensely	6-20 mm	1/4 - 3/4 inch	Extremely Close
Very Intensely	<6 mm	<1/4 inch	

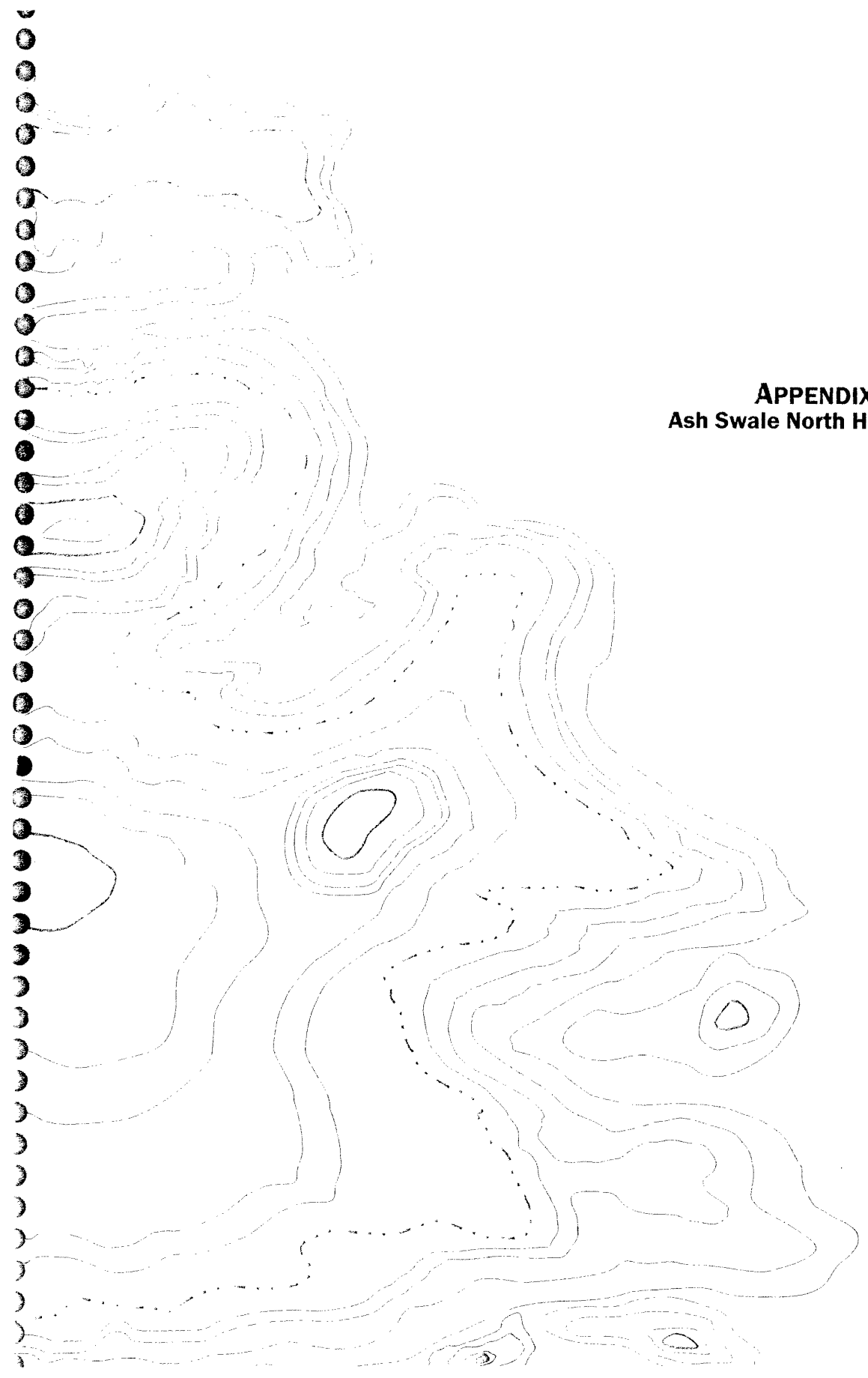
**Explanation of Bedrock Terms**

Mid-Willamette Feeder Pipeline



Figure 3





**APPENDIX A**  
**Ash Swale North HDD**

## APPENDIX A ASH SWALE NORTH HDD

The Ash Swale North HDD site is located approximately 4 miles south of Amity, Oregon. The proposed pipeline alignment at the site is oriented approximately northwest-southeast and roughly perpendicular to the Southern Pacific Railroad right-of-way (ROW) and Ash Swale, as shown in Figure A-1. The proposed HDD crosses beneath both Ash Swale and the railroad ROW from northwest to southeast (entry to exit). An HDD of approximately 2,000 feet in length is required at this site.

### SITE DESCRIPTION

#### Surface Conditions

The HDD alignment passes through a relatively flat agricultural area. Figure A-1 shows a cross sectional view of the site topography along the proposed alignment and a conceptual HDD profile.

The area along the proposed pipeline alignment northwest of Ash Swale is a relatively flat agricultural field at an elevation of approximately 165 feet above mean sea level (MSL). Along the proposed HDD alignment, the ground surface slopes gently down toward the southeast and Ash Swale. Southeast of the swale, the ground surface along the proposed alignment slopes up gently toward the southeast through another agricultural field where elevations range from approximately 160 to 170 feet above MSL. At this time, the bottom profile of Ash Swale has not been determined.

#### Subsurface Conditions

We explored subsurface conditions at the site on February 15 and 16, 2010 by drilling three borings to a maximum depth of approximately 56 feet below ground surface (bgs) at the approximate locations shown in Figure A-1. In general, our subsurface explorations encountered soft to very stiff silt and clay overlying decomposed to fresh siltstone and partially decomposed sandstone. Subsurface conditions encountered in the borings are consistent with the geologic mapping for the area (Allison, 1953, O'Connor et al, 2001). Logs of the borings are presented as Figures A-2 through A-4.

Boring B-1 was completed adjacent to the Southern Pacific Railroad ROW approximately 150 feet northwest of the conceptual exit point. The boring encountered medium stiff to soft fat clay with trace sand content from the ground surface to a depth of approximately 20 feet bgs. Between depths of 20 and 40 feet bgs, the boring encountered medium stiff to very stiff silt with trace sand. Decomposed siltstone was encountered between depths of 40 and 46.5 feet bgs, the maximum depth explored.

Boring B-2 was drilled approximately 760 feet northwest of the conceptual exit point along an unpaved road that crosses the proposed alignment. The boring encountered stiff to medium stiff fat clay with trace sand content from the ground surface to a depth of approximately 20 feet bgs. Between depths of 20 and 40 feet bgs, the boring encountered soft to stiff clayey silt. Partially decomposed siltstone consisting of stiff to very stiff fat clay with sand was encountered between depths of 40 and 50 feet bgs. Below 50 feet bgs the boring encountered fresh, very soft, siltstone to 56 feet, the maximum depth explored.

Boring B-3 was drilled near the proposed alignment adjacent to the northwest bank of Ash Swale approximately 380 feet southeast of the conceptual entry point. The boring encountered soft to stiff fat clay with occasional sand from the ground surface to a depth of approximately 25 feet bgs. Between depths of 25 and 33 feet bgs, the boring encountered decomposed siltstone consisting of stiff silt with varying sand content. Partially decomposed sandstone consisting of dense clayey sand was encountered between depths of approximately 33 and 36 feet bgs. A thin lense of dense gravel with silt was encountered between depths of approximately 36 and 37 feet bgs. Below 37 feet bgs, the boring encountered fresh, very soft siltstone to 50.5 feet bgs, the maximum depth explored.

#### Groundwater

We observed groundwater at a depth of approximately 15 feet bgs in borings B-1 and B-2 and at a depth of approximately 10 feet bgs in boring B-3. These depths correspond with the approximate level of the water surface of Ash Swale. We anticipate that groundwater levels will fluctuate due to seasonal variations in precipitation, changes in site utilization or other factors. For the design and construction of an HDD, the groundwater level is not typically a factor affecting feasibility. The hydrostatic drilling fluid pressure typically compensates for high groundwater levels.

#### LABORATORY TESTING

Percent fines analyses were performed on six samples collected from the borings in general accordance with ASTM D 1140. The percentage passing the U.S. No. 200 sieve is shown on the boring logs at the respective sample depths.

Atterberg limits tests were performed on four soil samples. The tests were used to classify the soil as well as to evaluate engineering index properties. The liquid limit and the plastic limit were estimated through a procedure performed in general accordance with ASTM D 4318. The results of the Atterberg limits testing are shown in Figures A-5 through A-8.

#### HDD FEASIBILITY CONCLUSIONS AND RECOMMENDATIONS

Based on our HDD evaluation, the HDD method of construction at the Ash Swale North HDD site is feasible. We anticipate that an HDD design profile for this site would be about 2,000 feet long, and between about 15 and 20 feet below the bottom of Ash Swale. A conceptual HDD profile for this site is shown in Figure A-1.

We recommend that a detailed design be completed for this proposed HDD so that the alignment and profile can be further refined. The detailed design should include final alignment and profile design, workspace layouts, analyses of installation and operating stresses, and a hydraulic fracture and inadvertent returns evaluation. A bathymetric survey should be completed along the conceptual HDD alignment to determine the depth of Ash Swale which will aid the detailed design process. The following sections summarize conclusions regarding workspace considerations, subsurface conditions and conceptual HDD geometry.

HDD/Walamette Pipeline Project - Park Junction and East Dumfries, Oregon

#### **Workspace Considerations**

In our opinion, the entry and exit sides of the Ash Swale HDD should be located on the northwest and southeast sides, respectively. The layout and dimensions for the proposed entry/exit side workspaces have not been identified in Figure A-1, but will be added during the detailed design phase. For typical HDD installations of this magnitude, the additional temporary workspace required at the entry and exit points will be approximately 60 feet by 150 feet along the proposed alignment.

The following paragraphs describe the conceptual entry and exit sides of the HDD.

#### **Conceptual Entry Side (Northwest Side)**

Adequate entry workspace exists along the proposed pipeline ROW on the northwest side of Ash Swale in the relatively flat agricultural field. Only minor grading would be required to provide a level workspace area for the drilling equipment. Access to the entry workspace could be via the pipeline ROW from Perrydale Road to the west of the site. Depending on site conditions at the time of construction, a temporary gravel or timber mat access road may be required between the proposed entry workspace and Perrydale road.

#### **Conceptual Exit Side (South Side)**

Adequate exit workspace exists along the proposed pipeline alignment southwest of the railroad ROW for HDD operations, stringing and fabrication of the product pipe. The exit workspace could be accessed via the pipeline ROW from Pacific Highway to the east, or from a private road located approximately 950 feet north of the conceptual alignment.

Depending on the final length of the HDD design, there is likely adequate length for a temporary pipe fabrication and stringing workspace between the conceptual exit point and Pacific Highway to the east. If the final design is greater than about 2,000 feet, the conceptual entry and exit points would likely need to be reversed in order to gain adequate length for a single product pipe string to be fabricated and pulled back during construction.

#### **Subsurface Considerations**

The soils at the anticipated depths of the conceptual HDD consist of soft to very stiff clay and silt. However, decomposed siltstone and decomposed sandstone bedrock underlie the clay and silt soils. It may be preferable to keep the HDD profile within the soils above the decomposed siltstone unit along the entire length of the HDD because the pilot hole could be jetted through the overlying silt and clay soils without the need for a positive displacement mud motor. However, the depth of the HDD profile should be determined during final design based on the results of hydraulic fracture and inadvertent returns evaluation.

#### **Conceptual HDD Geometry**

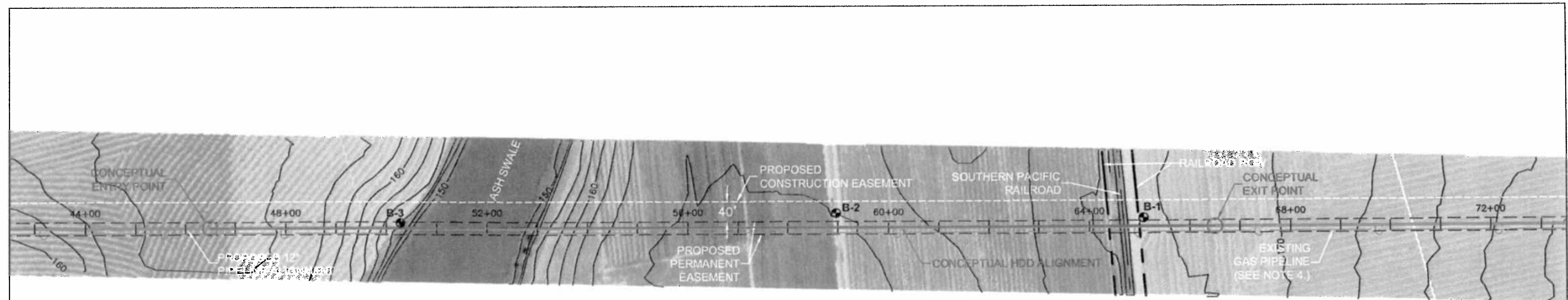
The length, depth and orientation of a potential HDD is a function of Northwest Natural's 15-foot minimum depth requirement below waterbodies, the topography along the proposed alignment, the minimum allowable radius of curvature of the product pipe and the subsurface conditions encountered in the borings.

The ground surface topography at the site is favorable for what could be considered a minimum length HDD; however, in order to cross both Ash Swale and the Southern Pacific Railroad ROW, the HDD would have a horizontal length of approximately 2,000 feet. For this HDD, we expect the depth of the HDD profile beneath Ash Swale could range between 15 and 20 feet. The actual profile length and depth should be based on additional geometric and hydraulic fracture analyses completed during the detailed design phase of the project.

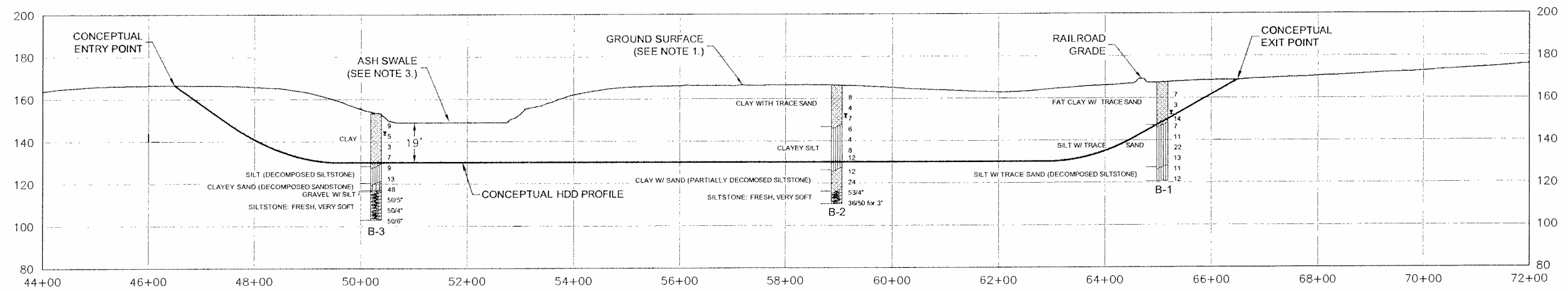


BCR : MWJ

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PLAN  
1" = 200'



PROFILE  
HORIZ.: 1"=200'  
VERT.: 1"=50'

Notes:

1. Topographic information based on a site specific topographic survey dated 9/19/09, provided by WH Pacific.
2. The locations of all features shown are approximate.
3. A bathymetric survey of Ash Swale has not been completed. The elevation shown is based on topographic survey.
4. The location of the existing gas pipeline should be field verified prior to construction.
5. This drawing is for information purposes. It is intended to assist in showing features discussed in an attached document. GeoEngineers, Inc. can not guarantee the accuracy and content of electronic files. The master file is stored by GeoEngineers, Inc. and will serve as the official record of this communication.

**Legend**

- Boring Location
- Soil Classification
- SPT (N) Value
- Boring ID
- Centerline in Existing Easement
- Centerline in R.O.W.
- Centerline in Private Property

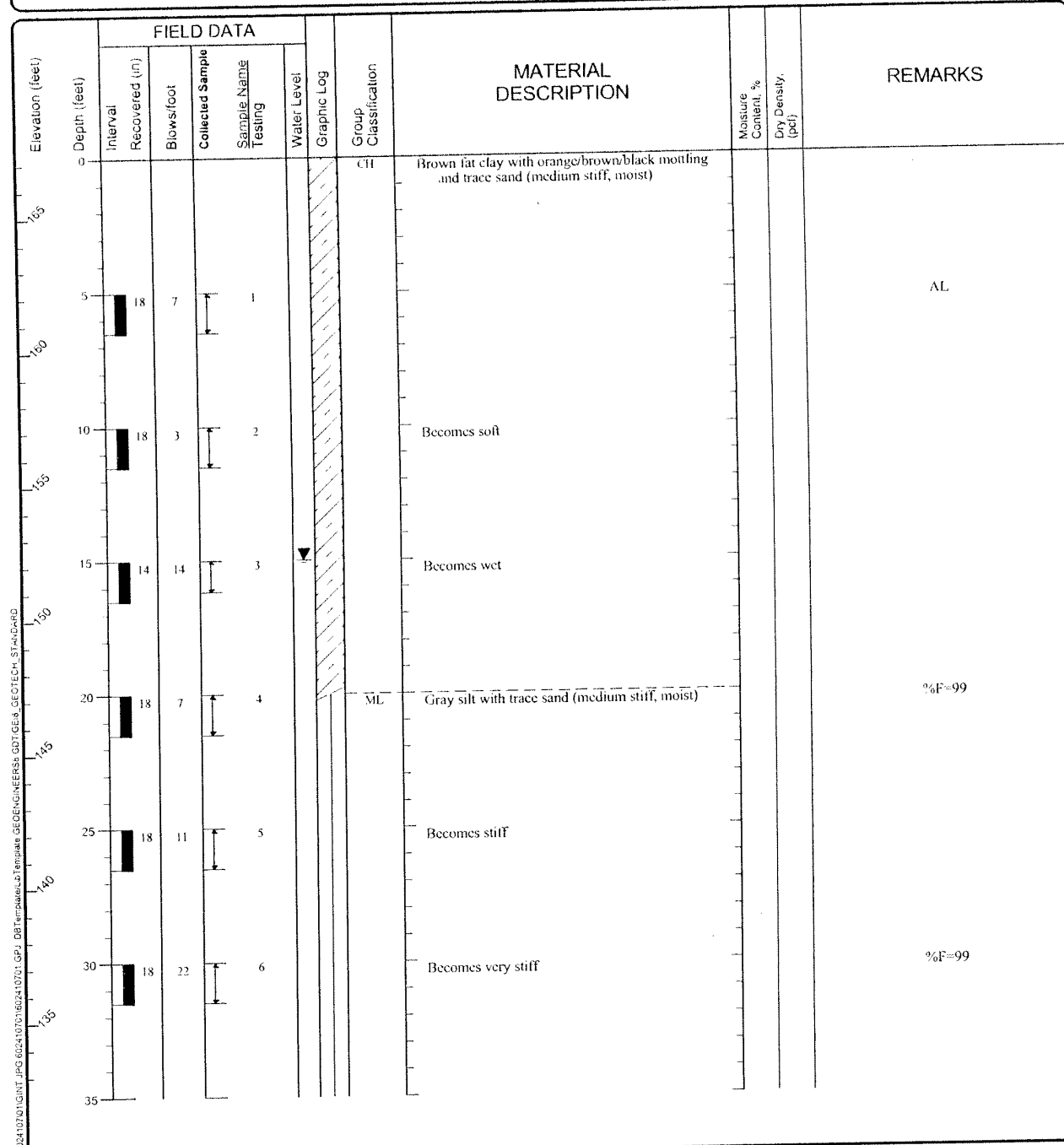
**NOT FOR CONSTRUCTION**

**SITE PLAN & PROFILE**

ASH SWALE NORTH HDD  
POLK COUNTY, OREGON

**GEOENGINEERS** **FIGURE A-1**

Drilled	Start 2/16/2010	End 2/16/2010	Total Depth (ft)	46.5	Logged By Checked By	BKB MAM	Driller	Subsurface Technologies	Drilling Method	Mud Rotary	
Surface Elevation (ft) Vertical Datum	167.2			Hammer Data	140 lb Auto			Drilling Equipment	Diedrich D-50 Truck Mounted		
Easting (X) Northing (Y)	7500489.099 519070.9412			System Datum	NAD83 SP N US FOOT			Groundwater Date Measured	Depth to Water (ft)	Elevation (ft) 152.2	
Notes:											



**Log of Boring B-1**



Project: Mid Willamette Feeder-Ash Swale North  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01 Task0100

Figure A-2  
Sheet 1 of 2

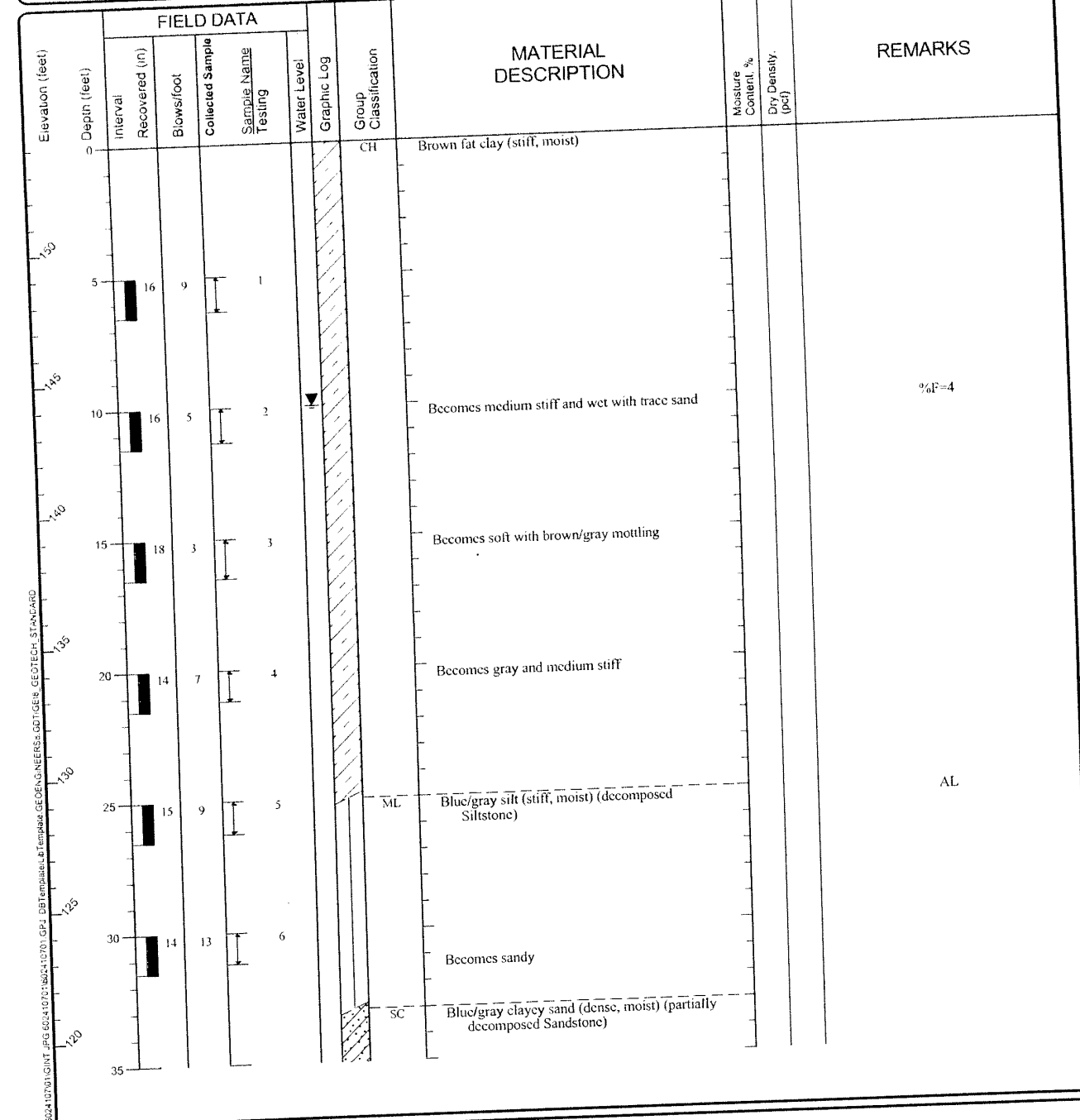








Drilled	Start 2/15/2010	End 2/15/2010	Total Depth (ft)	50.5	Logged By Checked By	MCV MAM	Driller	Subsurface Technologies	Drilling Method	Mud Rotary
Surface Elevation (ft) Vertical Datum	154.0			Hammer Data	140 lb Auto			Drilling Equipment	Diedrich D-50 Truck Mounted	
Easting (X) Northing (Y)	7499067.38 519477.0914			System Datum	NAD83 SP N US FOOT			Groundwater Date Measured	Depth to Water (ft)	Elevation (ft)
Notes:								2/15/2010	10.0	144.0



Log of Boring B-3



Project: Mid Willamette Feeder-Ash Swale North  
Project Location: Polk County, OR  
Project Number: 6024-107-01 Task0100

Figure A-4  
Sheet 1 of 2

Elevation (feet)	FIELD DATA				Water Level	Graphic Log	Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density, (pcf)	REMARKS
	Depth (feet)	Interval Recovered (in)	Blows/foot	Collected Sample							
35	14	48	7			SC	Blue/gray clayey sand (dense, moist) (partially decomposed Sandstone)				
						GP-GM	Brown/gray gravel with silt (dense, wet)				
						SLST	Black siltstone: fresh, very soft				
40	4	50/5"	8								
45	4	50/4"	9								
50	5	50/6"	10								

Log of Boring B-3 (continued)

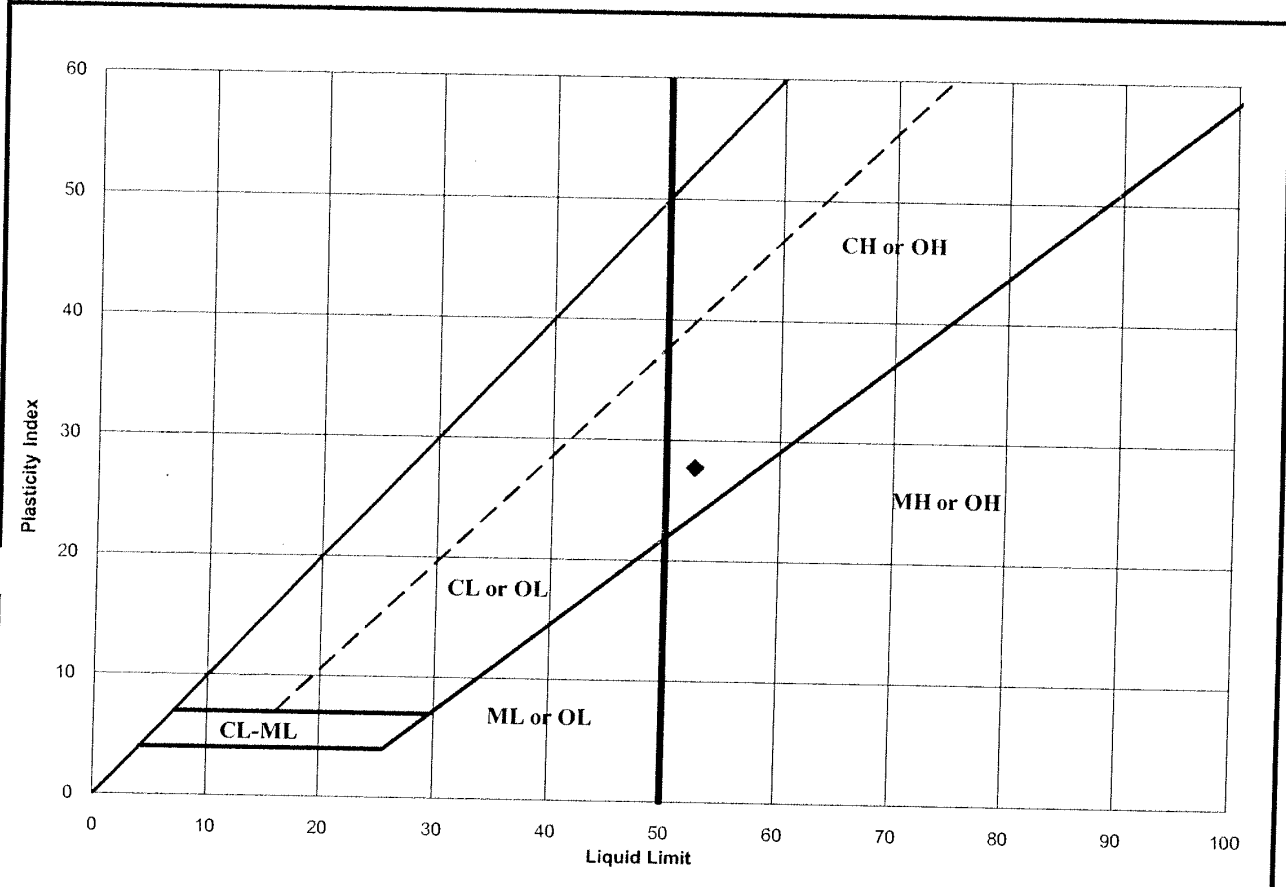


Project: Mid Willamette Feeder-Ash Swale North  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01 Task0100

Figure A-4  
Sheet 2 of 2

Path: P:\6024-107-01\GINT\_JPG\_602410701\602410701.GPJ\_DB\Temp\res\LT\emp\res\GDT\GER\_GEOTECH\_STANDARD

<b>Project:</b>	MWF-Ash Swale North	<b>Lab No.:</b>	10-0008
<b>Project No.:</b>	6024-107-01Task 0100	<b>Date:</b>	02/22/10
<b>Boring/TP No.:</b>	B-1	<b>Tested By:</b>	KAR
<b>Sample No./Depth:</b>	S-1 @ 5'	<b>Checked By:</b>	BCR
<b>USCS Classification:</b>	CH	<b>P/PM:</b>	BCR



Moisture Content, %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
38.6%	53	25	28	CH	Fat Clay

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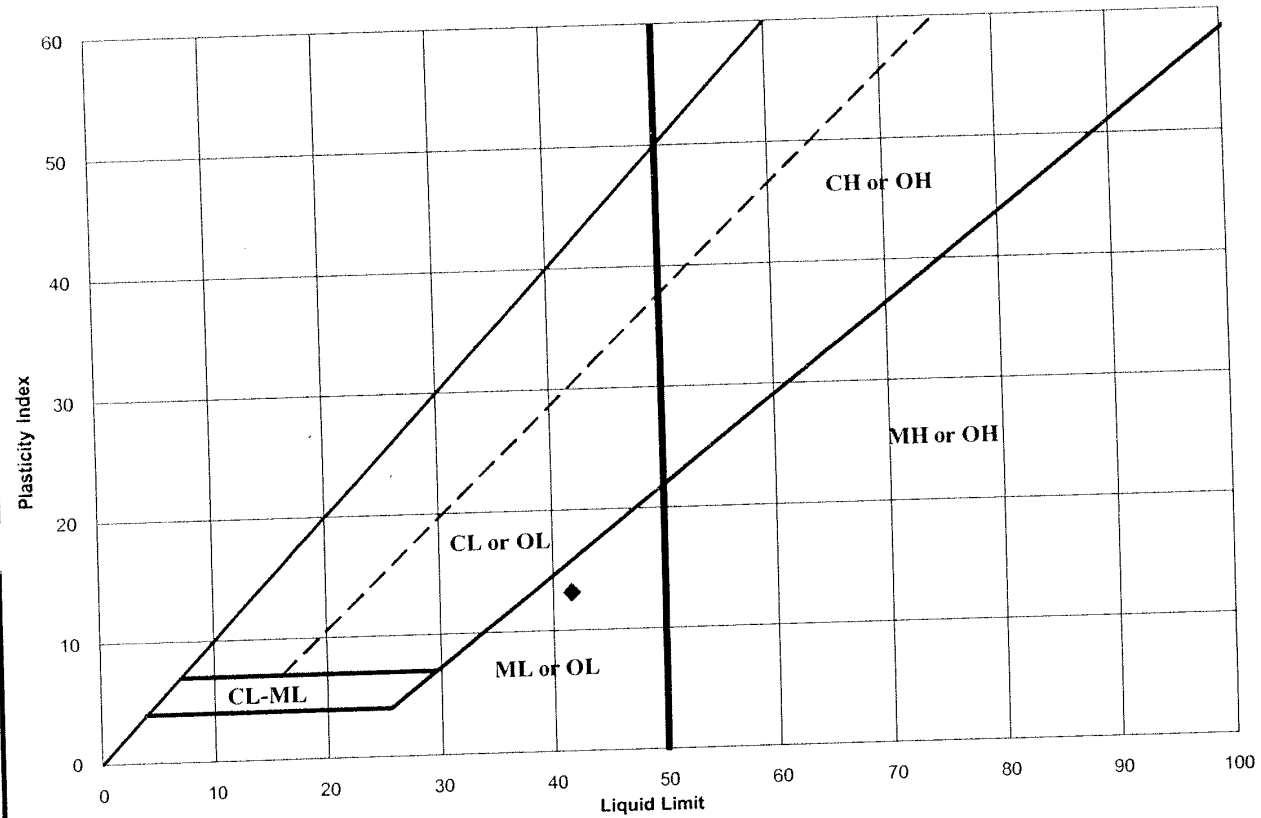


15055 SW Sequoia Pkwy Suite 140 Portland, OR 97224

Atterberg Limits ASTM D 4318

Figure A-5

<b>Project:</b> MWF-Ash Swale North	<b>Lab No.:</b> 10-0008
<b>Project No.:</b> 6024-107-01 Task 0100	<b>Date:</b> 02/22/10
<b>Boring/TP No.:</b> B-2	<b>Tested By:</b> KAR
<b>Sample No./Depth:</b> S-6 @ 30'	<b>Checked By:</b> BCR
<b>USCS Classification:</b> ML	<b>PA/PM:</b> BCR



Moisture Content, %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
35.2%	42	28	13	ML	Silt

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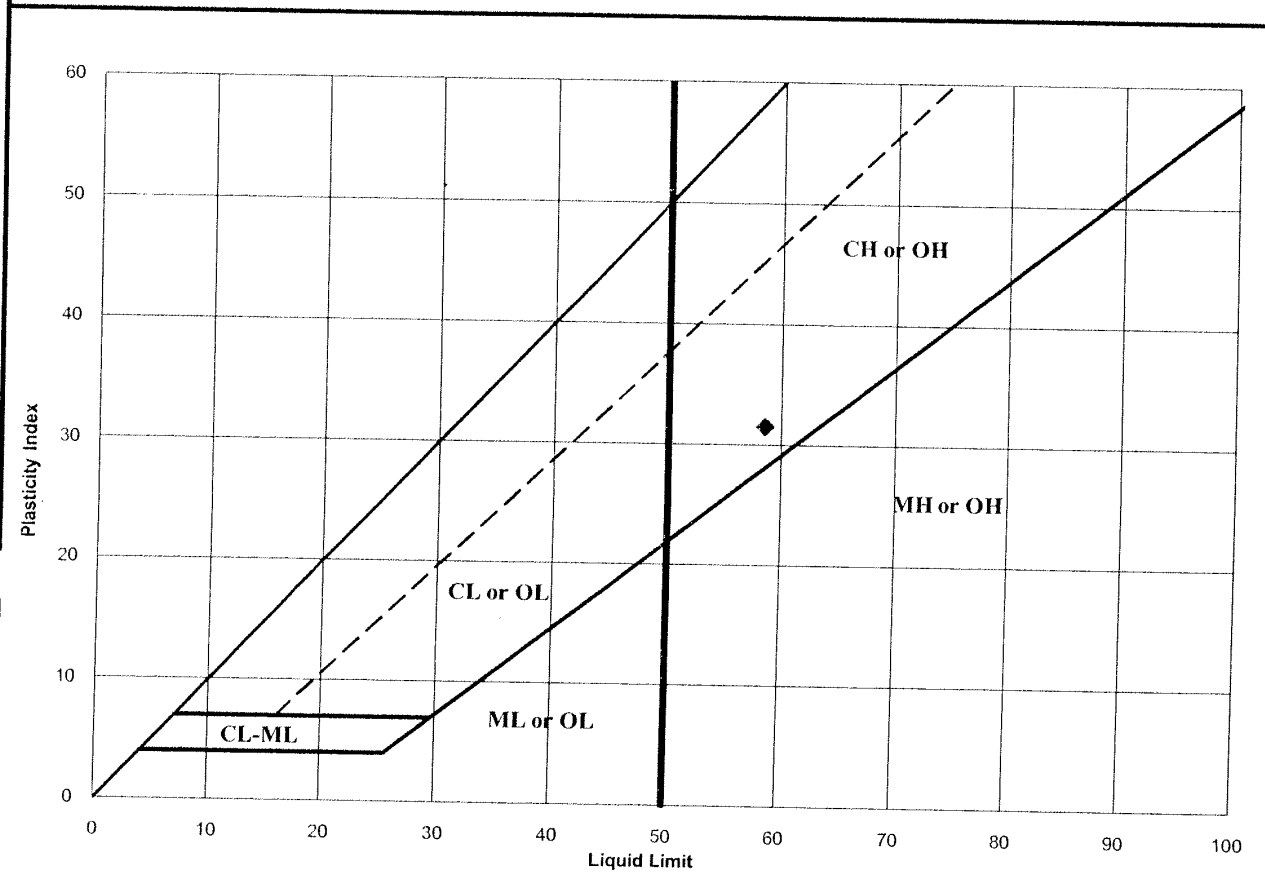


15055 SW Sequoia Pkwy Suite 140 Portland, OR 97224

Atterberg Limits ASTM D 4318

Figure A-6

<b>Project:</b> MWF-Ash Swale North	<b>Lab No.:</b> 10-0008
<b>Project No.:</b> 6024-107-01 Task 0100	<b>Date:</b> 02/22/10
<b>Boring/TP No.:</b> B-2	<b>Tested By:</b> KAR
<b>Sample No./Depth:</b> S-8 @ 40'	<b>Checked By:</b> BCR
<b>USCS Classification:</b> CH	<b>PA/PM:</b> BCR



Moisture Content, %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
28.4%	59	27	31	CH	Fat Clay

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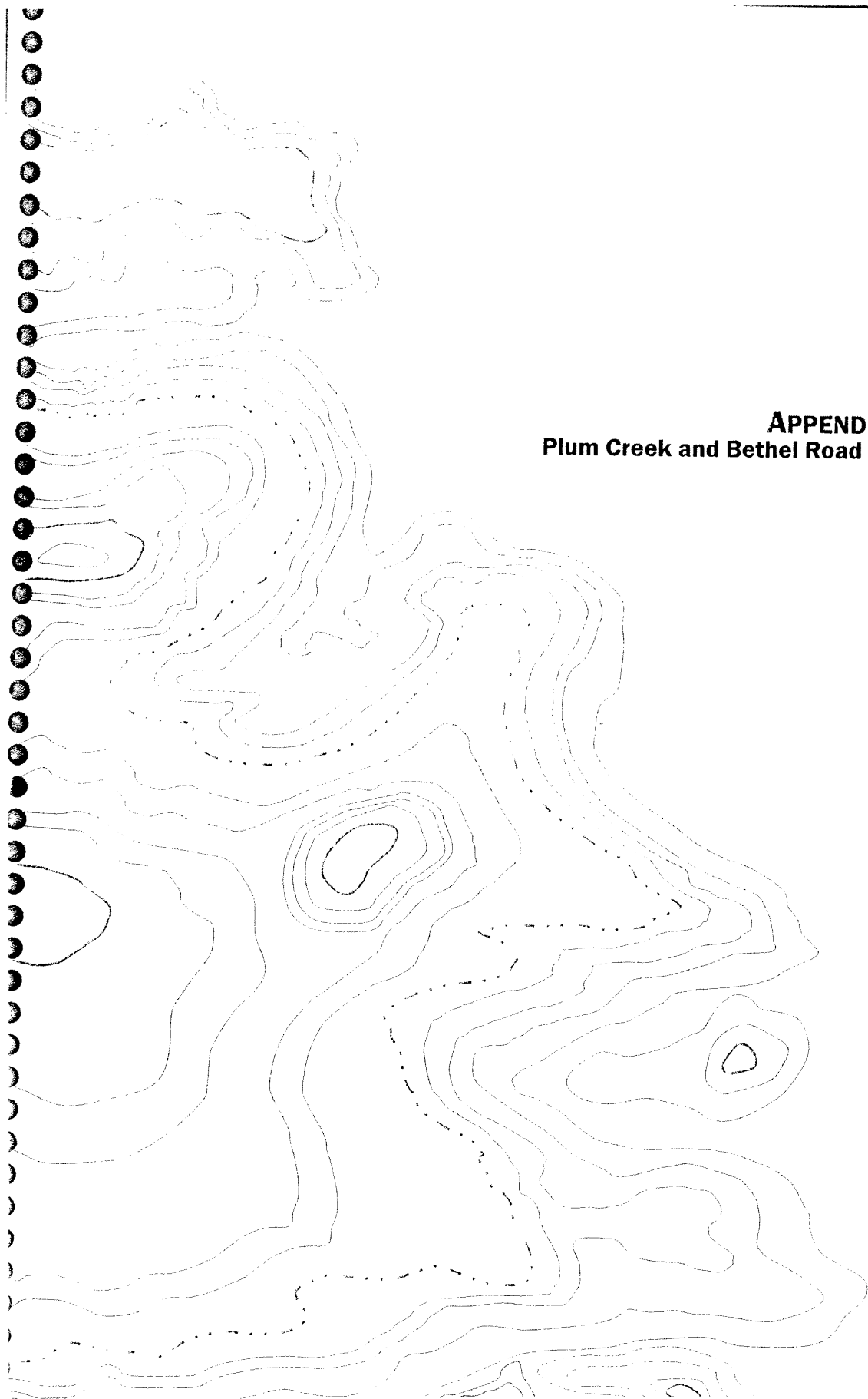
Atterberg Limits ASTM D 4318

Figure A-7





**APPENDIX B**  
**Plum Creek and Bethel Road HDD**



### APPENDIX B PLUM CREEK AND BETHEL ROAD HDD

The Plum Creek/Bethel Road HDD site is located near the intersection of Pacific Highway West and Bethel Road, approximately 5 miles south of Amity, Oregon. The proposed pipeline alignment at the site is oriented north-south and parallel to the west side of Pacific Highway as shown in Figure B-1. The proposed alignment is located 12.5 feet outside of the existing Oregon Department of Transportation (ODOT) right-of-way (ROW). The HDD alignment crosses beneath a residential property, Bethel Road and Plum Creek. An HDD of approximately 800 feet in length is required at this site.

#### SITE DESCRIPTION

##### Surface Conditions

The site generally slopes down from north to south with the Plum Creek channel being the lowest point along the proposed alignment. The area north of Bethel Road is currently occupied by a residential property and an agricultural field. The ground surface at the north side of the site slopes down gently toward the south with ground surface elevations ranging from approximately 200 to 168 feet above mean sea level (MSL) at Bethel Road. An existing overhead power line parallels the proposed pipeline alignment on the west side of Pacific Highway north of Bethel Road.

South of Bethel Road, the ground surface is relatively flat between the road and Plum Creek. The creek channel generally parallels the south side of the Bethel Road west of Pacific Highway. The creek channel is incised approximately 6 feet below the elevation of the roadway. The south bank of the creek is approximately 15 feet high and both stream banks are relatively well vegetated with deciduous trees and underbrush. An agricultural field is located south of Plum Creek. The ground surface within the agricultural field is generally flat along the proposed pipeline alignment at an elevation of approximately 176 feet above MSL.

##### Subsurface Conditions

We explored subsurface conditions at the site on October 28, 2009 and February 16, 2010 by drilling two borings to maximum depths of up to 55 feet below ground surface (bgs) at the approximate locations shown in Figure B-1. In general, the borings encountered soft to very stiff silt and clay overlying decomposed to fresh siltstone. Subsurface conditions encountered in the borings are consistent with the geologic mapping for the area (Allison, 1953, O'Connor et al, 2001). Logs of the borings are presented as Figures B-2 and B-3.

Boring B-1 was drilled near the southwest corner of the intersection of Pacific Highway and Bethel Road, approximately 400 feet north-northwest of the conceptual HDD entry point. The boring encountered approximately 10 feet of medium stiff lean clay overlying soft to stiff fat clay to approximately 30 feet bgs. Between depths of 30 and 35 feet bgs, the boring encountered partially decomposed sandstone consisting of medium dense clayey sand. Below 35 feet bgs, the boring encountered fresh, very soft siltstone to a depth of 55 feet bgs, the maximum depth explored.

Boring B-2 was drilled near the proposed alignment approximately 200 feet north of the conceptual entry point. The boring encountered 10 feet of stiff silt overlying soft to medium elastic silt to

approximately 19 feet bgs. Between depths of 19 and 39 feet bgs, the boring encountered soft to stiff lean clay with varying sand content. Decomposed siltstone consisting of hard sandy silt was encountered between depths of 39 and 43.5 feet bgs. The siltstone became partially decomposed at approximately 43.5 feet bgs and extended to 50 feet bgs, the maximum depth explored.

#### Groundwater

We observed groundwater at a depth of approximately 10 feet bgs in boring B-1. Groundwater was not observed in boring B-2. We anticipate that groundwater levels will fluctuate due to seasonal variations in precipitation, changes in site utilization or other factors. In addition, groundwater may rise to the ground surface during heavy or prolonged precipitation events or flood events. For the design and construction of an HDD, the groundwater level is not typically a factor affecting feasibility. The hydrostatic drilling fluid pressure typically compensates for high groundwater levels.

#### LABORATORY TESTING

Percent fines analyses were performed on three samples in general accordance with ASTM D 1140. The percentage passing the U.S. No. 200 sieve is shown on the boring logs at the respective sample depths.

One sieve analysis (grain size determination) was performed in general accordance with ASTM C 136. The results of the sieve analysis were plotted and classified in general accordance with the Unified Soil Classification System (USCS) and are presented in Figure B-4. The percentage passing the U.S. No. 200 sieve is shown on the boring logs at the sample depth.

Atterberg limits tests were performed on three soil samples in general accordance with ASTM D 4318. The results of the Atterberg limits testing are shown in Figures B-5 through B-7.

#### HDD FEASIBILITY CONCLUSIONS AND RECOMMENDATIONS

Based on our evaluation, the HDD method of construction at the Plum Creek/Bethel Road site is feasible. Because of the elevation difference between the north and south sides of the site, the HDD would likely need to be drilled from south to north in order to reduce the annular drilling fluid pressures during pilot hole operations, thus reducing the potential for hydraulic fracture and inadvertent returns to Plum Creek. A conceptual HDD profile for this site is shown in Figure B-1.

We recommend that a detailed design be completed for this proposed HDD so that the alignment and profile can be further refined. The detailed design should include final alignment and profile design, workspace layouts, analyses of installation and operating stresses, and a hydraulic fracture and inadvertent returns evaluation. The hydraulic fracture and inadvertent returns evaluation will be especially important because of the presence of soft cohesive soils (clay and silt) underlying the site, and the elevation difference between the two sides of the site. The orientation of the conceptual HDD shown in Figure B-1 was developed considering hydraulic fracture and inadvertent returns potential from a qualitative standpoint. A quantitative analysis will be required to determine the final depth of the HDD profile.

The following sections summarize conclusions regarding workspace considerations, subsurface conditions and conceptual HDD geometry.

#### Workspace Considerations

In our opinion, the entry side of the HDD should be located on the south side of the site and the exit side of the HDD should be located on the north side of the site because drilling the pilot hole from south to north would reduce the annular drilling fluid pressures during drilling and reduce the risk of hydraulic fracture and inadvertent drilling fluid returns surfacing along the alignment or in the creek channel.

The layout and dimensions for the proposed entry/exit side workspaces have not been identified in Figure B-1, but will be added during the detailed design phase. For typical HDD installations of this magnitude, the additional temporary workspace required at the entry and exit points will be approximately 60 feet by 150 feet along the proposed alignment.

#### Conceptual Entry and Exit Sides

The agricultural fields on both sides of the crossing are suitable for use as temporary workspace from a constructability standpoint. The area is relatively flat and significant grading of the site would not likely be necessary. Access to the workspace could be gained directly from Pacific Highway. There is adequate space available on both sides of the site for stringing and fabricating the product pipe.

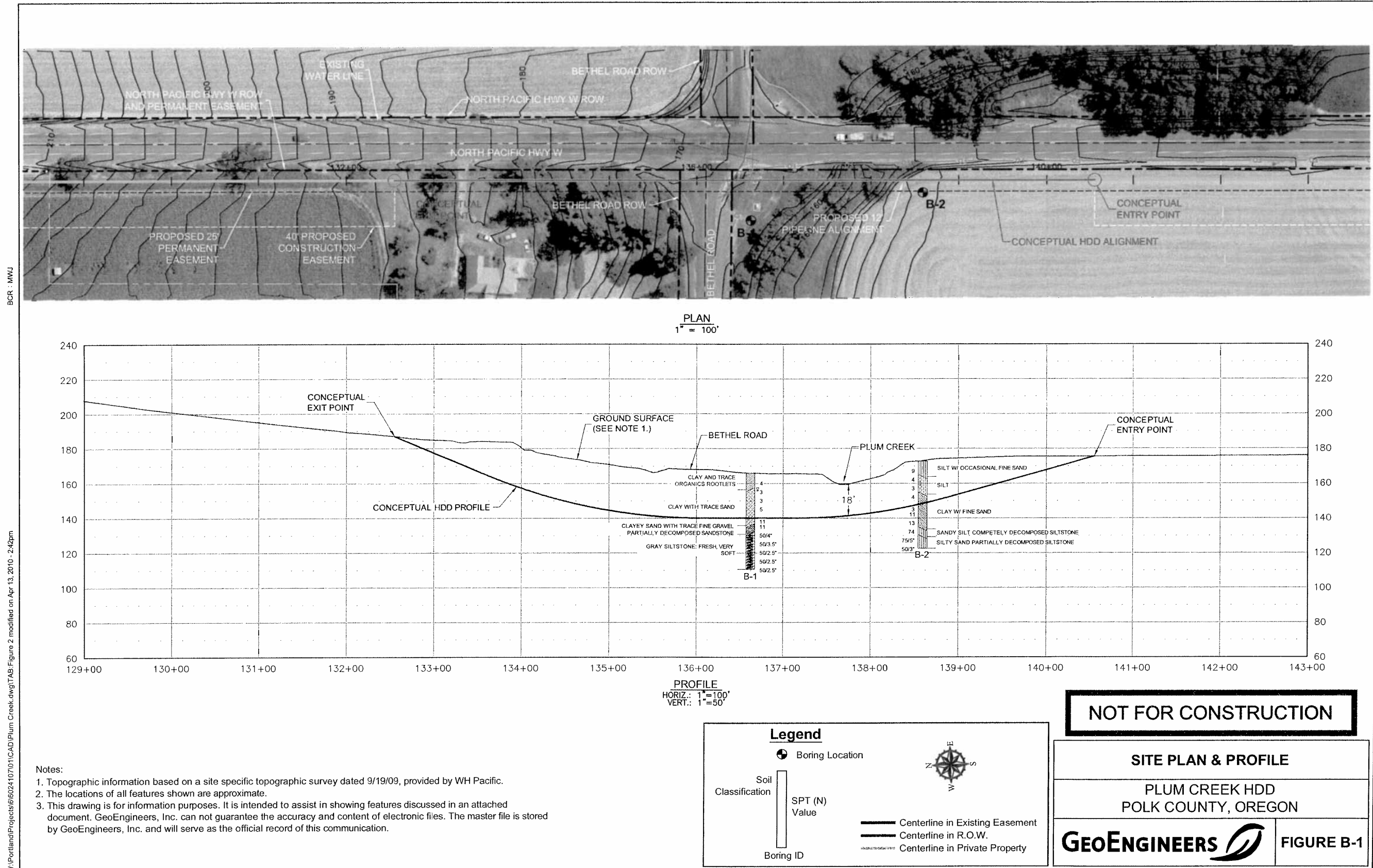
#### Subsurface Considerations

The soils at the anticipated depths of a potential HDD consist of soft to stiff cohesive soils and medium dense clayey sand. However, decomposed to fresh siltstone bedrock was encountered underlying the clay and silt soils. As currently envisioned, the entire HDD path is entirely within the soft to stiff silt and clay soil units above the more dense decomposed siltstone because the pilot hole could be jetted through the overlying clay soils without the need for a positive displacement mud motor. However, the depth of the HDD profile should be determined during final design based the results of hydraulic fracture and inadvertent returns evaluation.

#### Conceptual HDD Geometry

The length, depth and orientation of a potential HDD is a function of Northwest Natural's 15-foot minimum depth requirement below stream crossings, the topography along the proposed alignment, the minimum allowable radius of curvature of the product pipe and the subsurface conditions encountered in the borings.

The conceptual Plum Creek HDD is approximately 800 feet long and provides approximately 18 feet of cover below Plum Creek. A setback of the entry point from the south bank of Plum Creek would be required to provide adequate profile depth beneath the creek channel. The actual profile length and depth should be based on additional geometric and hydraulic fracture analyses completed during the detailed design phase of the project.



BCR : MWJ

W:\Portland\Projects\602410701\CAD\Plum Creek.dwg\TAB:Figure 2 modified on Apr 13, 2010 - 2:42pm

Drilled	Start 2/17/2010	End 2/17/2010	Total Depth (ft)	55.25	Logged By Checked By	BKB MAM	Driller	Subsurface Technologies	Drilling Method	Mud Rotary	
Surface Elevation (ft) Vertical Datum	165.1			Hammer Data	140 lb Auto			Drilling Equipment	Diedrich D-50 Truck Mounted		
Easting (X) Northing (Y)	7502460.917 513539.9197			System Datum	NAD83 SP N US FOOT			Groundwater Date Measured	Depth to Water (ft)	Elevation (ft)	
Notes: Groundwater elevation based on visual observations.									10.0	155.1	

FIELD DATA										MATERIAL DESCRIPTION	Moisture Content, %	Dry Density, (pcf)	REMARKS
Elevation (feet)	Depth (feet)	Interval Recovered (in.)	Blows/foot	Collected Sample	Sample Name Testing	Water Level	Graphic Log	Group Classification					
0	0							CL	Brown lean clay with orange mottling and trace organics (rootlets) (moist, medium stiff)				
100	5	16	1										
155	10	16	3					CH	Brown fat clay with trace sand (soft, wet)			AL	
150	15	18	3						Becomes gray				
145	20	18	5						Becomes sandy and medium stiff			%F=77	
140	25	18	11						Becomes stiff				
135	30	18	11					SC	Orange/gray mottled clayey sand with trace fine gravel (medium dense, wet) (partially decomposed Sandstone)			SA, %Gravel=3 %Sand=52 %F=45	
35	35												

Log of Boring B-1



Project: Mid Willamette Feeder-Plum Creek  
Project Location: Polk County, OR  
Project Number: 6024-107-01Task0300

Figure B-2  
Sheet 1 of 2

Elevation (feet)	FIELD DATA					Water Level	Graphic Log	Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density (pcf)	REMARKS
	Depth (feet)	Interval Recovered (ft)	Blows/foot	Collected Sample	Sample Name Testing							
35	4	50/4"										
40	3.5	50/3.5"		8								
45	2.5	50/2.5"		9								
50	2.5	50/2.5"		10								
55	2.5	50/2.5"		11								

Path: P:\KINGDOM\107101\GINT\FIG 6024-107-01\6024-107-01.GPJ DBTemplate.LbTemplate.GEENGINEERS.GDT.GER.GEOTECH.STANDARD

**Log of Boring B-1 (continued)**



Project: Mid Willamette Feeder-Plum Creek  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task0300

Figure B-2  
 Sheet 2 of 2

Start Drilled	10/28/2009	End	10/28/2009	Total Depth (ft)	50.25	Logged By	DWW	Checked By	MAM	Driller	Subsurface Technologies	Drilling Method	Mud Rotary
Surface Elevation (ft) Vertical Datum	173.1			Hammer Data	140 lb Auto			Drilling Equipment	Diedrich D-50 Truck Mounted				
Easting (X)	7502485.401			System Datum	NAD83 SP N US FOOT			Groundwater Date Measured	Depth to Water (ft)	Elevation (ft)			
Notes:													

Elevation (feet)	FIELD DATA						Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density, (pcf)	REMARKS
	Depth (feet)	Interval Recovered (in)	Blows/foot	Collected Sample	Sample Name & Testing	Water Level					
0							ML	Brown silt with occasional fine sand (stiff, moist)			
5	15	9	1								
10	16	4	2				MH	Brown elastic silt (medium stiff, moist)			
15	16	3	3					Becomes soft			
20	18	4	4				CL	Blue/gray lean clay with fine sand (medium stiff, moist)	41	AL	
25	18	3	5					Becomes soft			
30	18	11	6					Becomes gray and stiff			

**Log of Boring B-2**



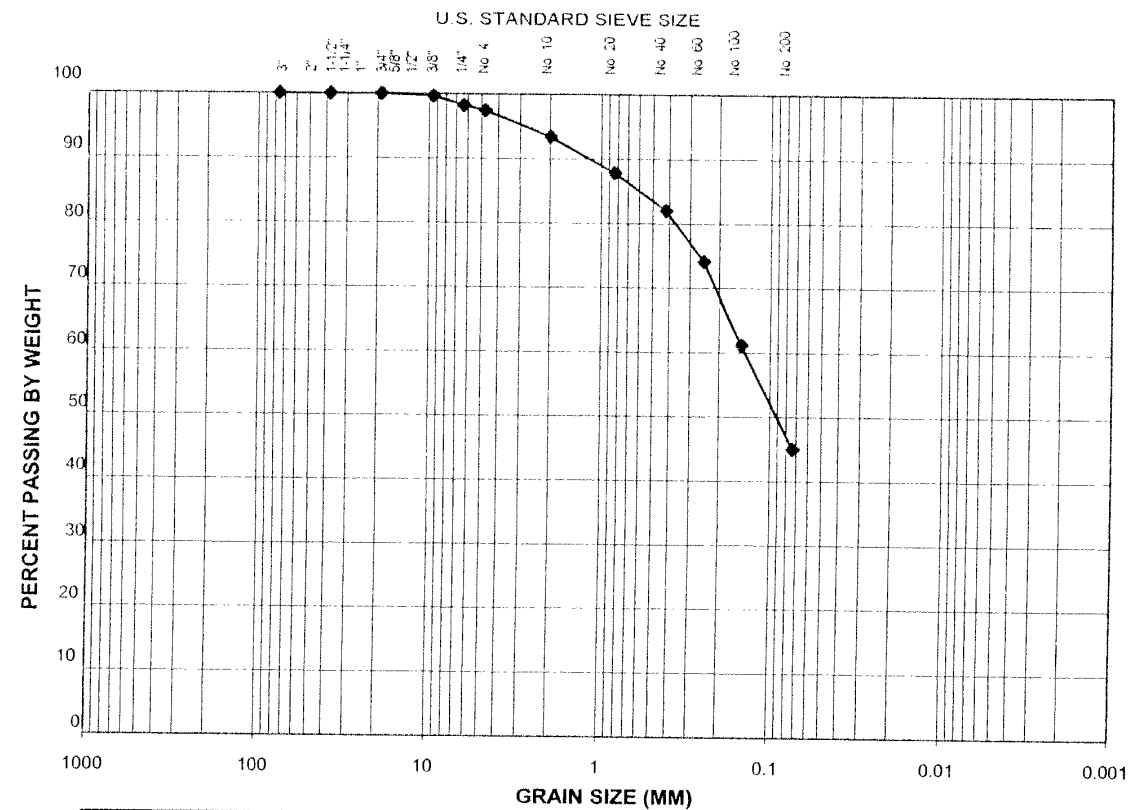
Project: Mid Willamette Feeder-Plum Creek  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task0300

Figure B-3  
 Sheet 1 of 2





<b>Project:</b> MWF-Plum Creek	<b>Lab No.:</b> 10-0009
<b>Project No.:</b> 6024-107-01 Task 0300	<b>Date:</b> 02/22/10
<b>Boring/TP No.:</b> B-1	<b>Tested By:</b> KAR
<b>Sample No./Depth:</b> S-6 @ 30'	<b>Checked By:</b> BCR
<b>USCS Classification:</b> SC	<b>PA/PM:</b> BCR



Nat. Water Content, %	Gravel Total, %	Sand Total, %	Fines Total, %	USCS	Description
25.1	2.6	52.4	45.1	SC	Clayey sand

NOTE: Test results are applicable only to the specific sample on which they were performed, and should not be interpreted as representative of any other samples obtained at other times, depths or locations or generated by separate operations or processes. This report may not be reproduced, except in full, without written approval of GeoEngineers, Inc.

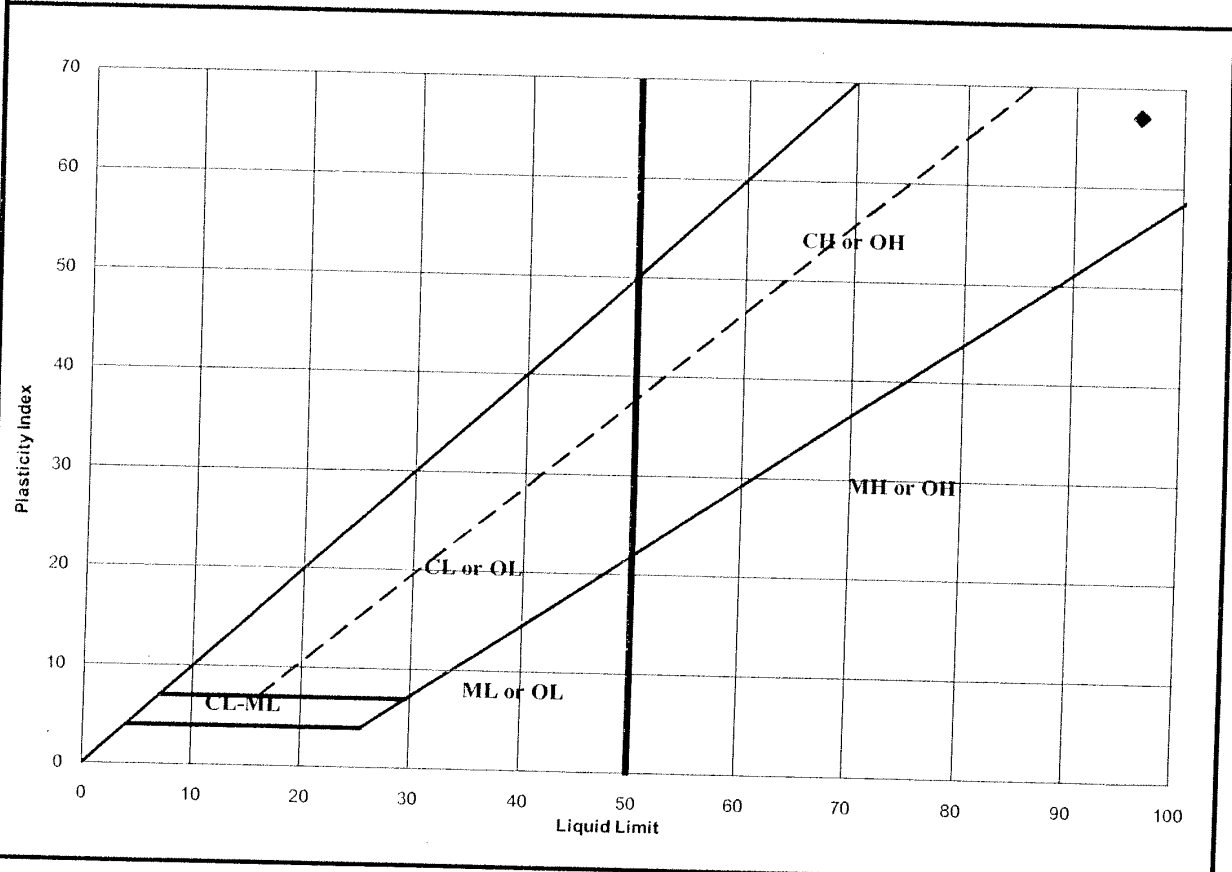


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Grain Size Analysis ASTM C 136

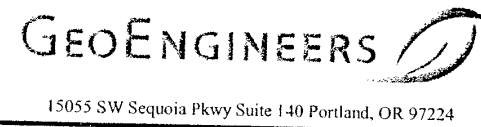
Figure B-4

<b>Project:</b> MWF-Plum Creek	<b>Lab No.:</b> 10-0009
<b>Project No.:</b> 6024-107-00 Task 0300	<b>Date:</b> 02/22/10
<b>Boring/TP No.:</b> B-1	<b>Tested By:</b> KAR
<b>Sample No./Depth:</b> S-2 @ 10'	<b>Checked By:</b> BCR
<b>USCS Classification:</b> CH	<b>PA/PM:</b> BCR



Moisture Content, %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
43.4%	96	29	67	CH	Fat Clay

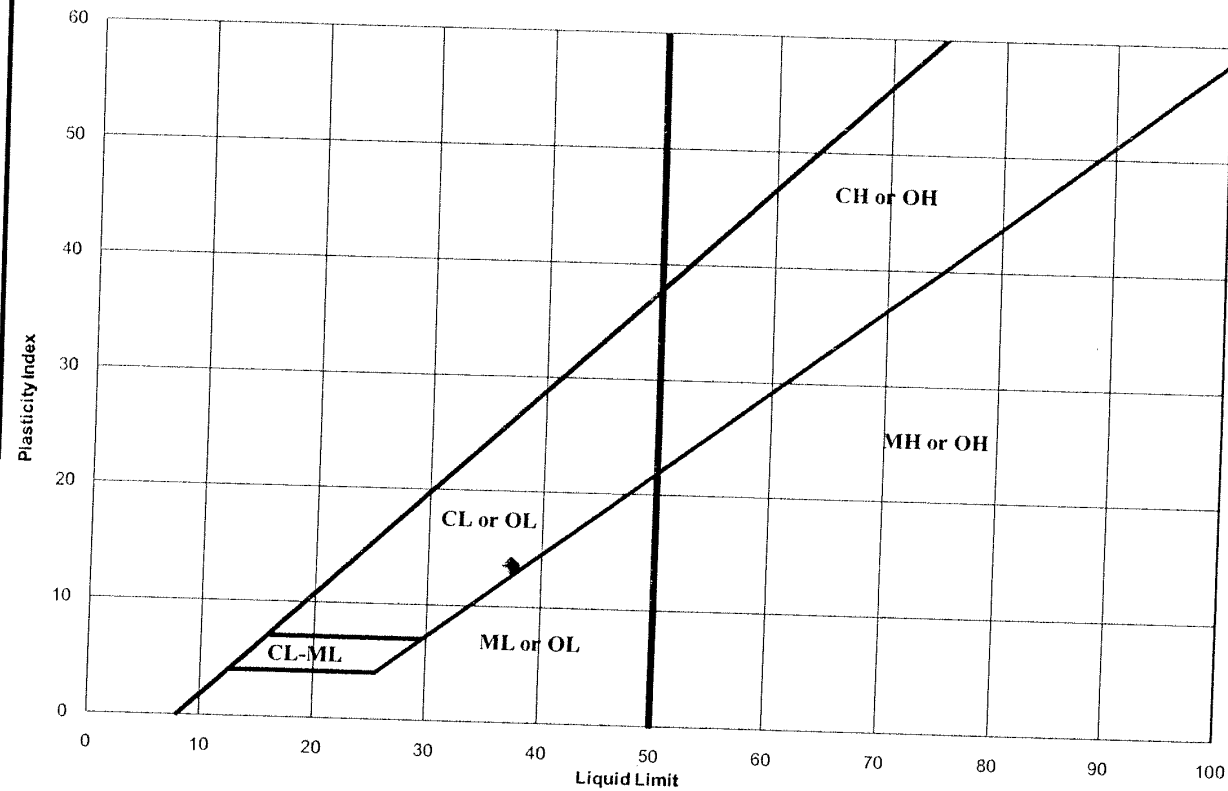
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Figure B-5

<b>Project:</b> Mid Willamette Feeder - Plum Creek	<b>Lab No.:</b> 09-0049
<b>Project No.:</b> 6024-107-01	<b>Date:</b> 11/02/09
<b>Boring/TP No.:</b> B-2	<b>Tested By:</b> KAR/BKB
<b>Sample No./Depth:</b> S-4/20'	<b>Checked By:</b> KAR
<b>Description:</b> CL	<b>PA/PM:</b> MAM/BCR



Moisture Content %	Liquid Limit	Plastic Limit	Plasticity Index	Classification	Description
40.6%	37	24	14	CL	Lean Clay

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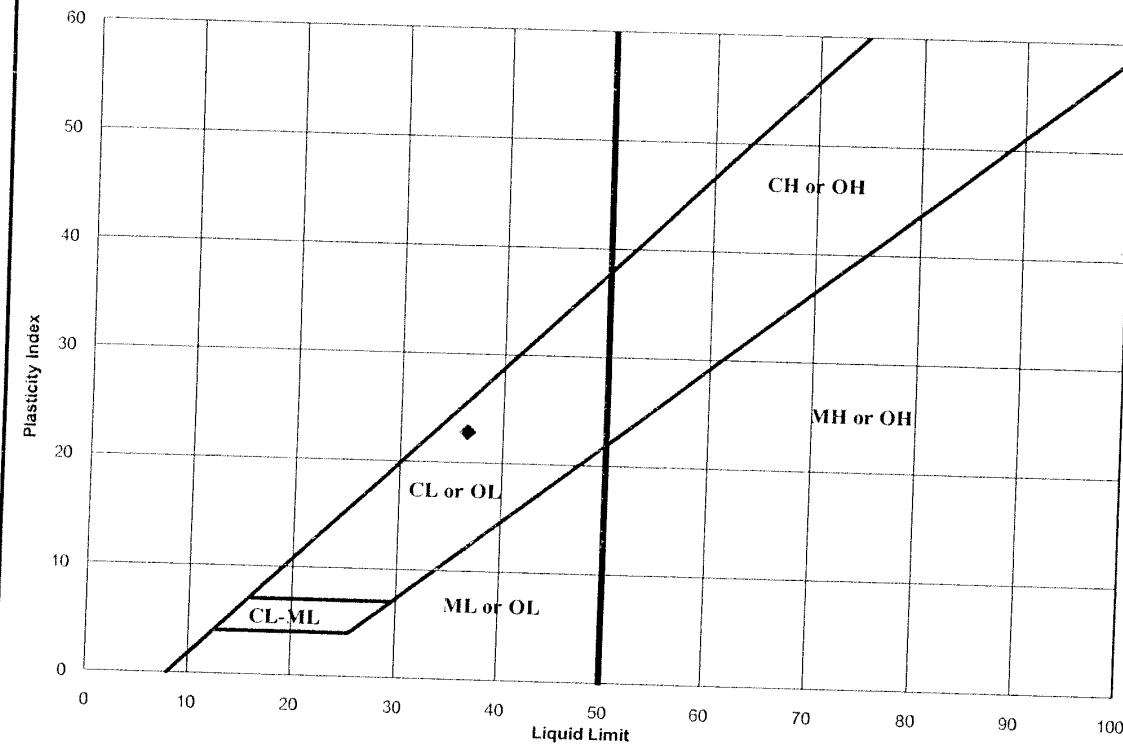


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Atterberg Limits ASTM D 4318

Figure B-6

<b>Project:</b> Mid Willamette Feeder-Plum Creek	<b>Lab No.:</b> 09-0049
<b>Project No.:</b> 6024-107-01-0300	<b>Date:</b> 11/02/09
<b>Boring/TP No.:</b> B-2	<b>Tested By:</b> BKB
<b>Sample No./Depth:</b> S-7/35'	<b>Checked By:</b> KAR
<b>Description:</b> CL	<b>PA/PM:</b> MAM/BCR



Moisture Content %	Liquid Limit	Plastic Limit	Plasticity Index	Classification	Description
27.3%	37	14	23	CL	Lean Clay

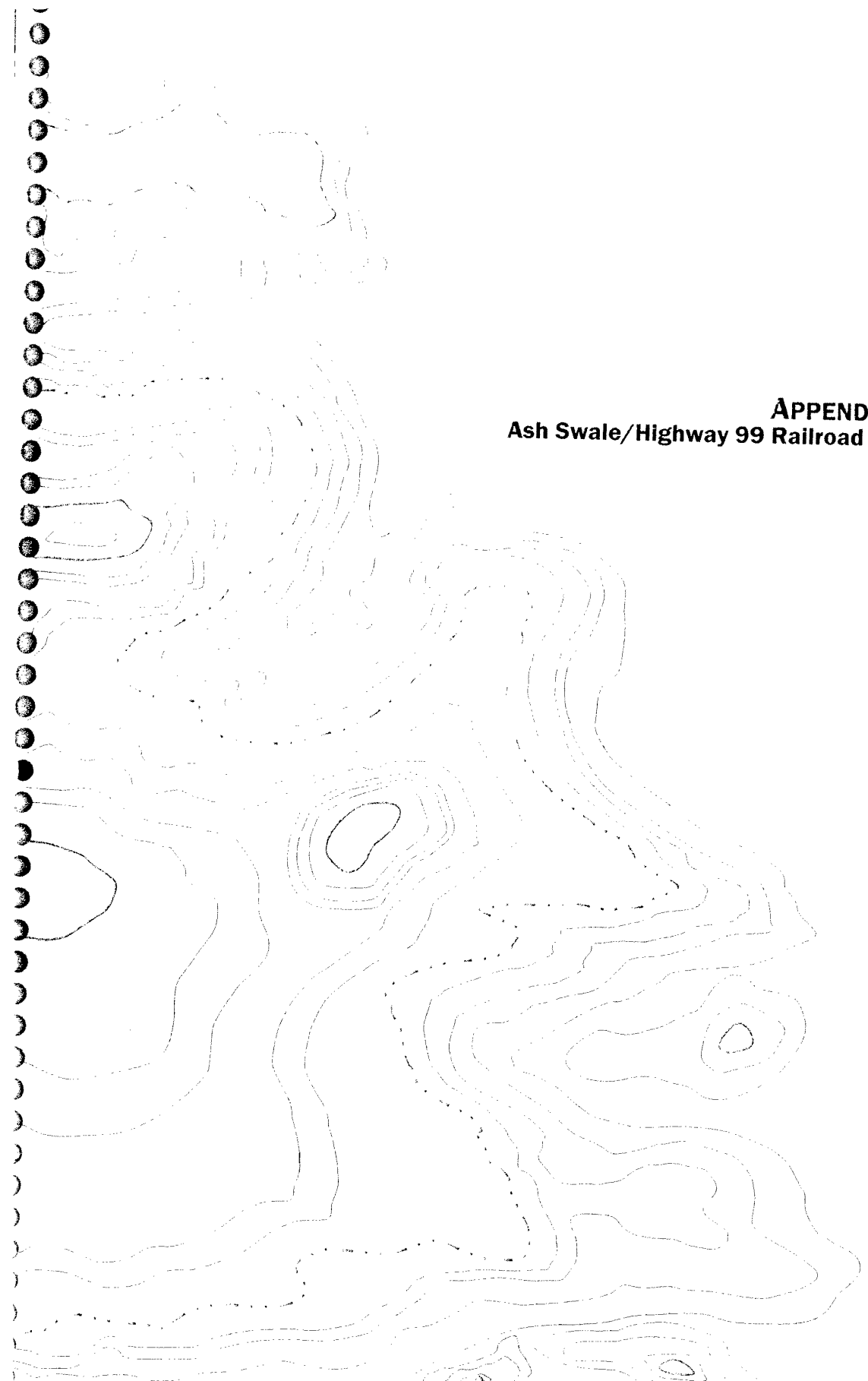
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Atterberg Limits ASTM D 4318

Figure B-7



**APPENDIX C**  
**Ash Swale/Highway 99 Railroad HDD**

## APPENDIX C ASH SWALE/HIGHWAY 99 RAILROAD HDD

The Ash Swale and Highway 99 Railroad HDD site is located approximately 7.5 miles south of Amity, Oregon. The proposed pipeline alignment at the site is oriented northeast to southwest and parallel to the east side of Pacific Highway. At this site, a portion of the proposed pipeline alignment is located within existing Oregon Department of Transportation (ODOT) right-of-way (ROW) and a portion is located on private property outside the ODOT ROW. An existing railroad ROW crosses the proposed pipeline alignment as shown in Figure C-1. The proposed HDD crosses beneath the railroad ROW, a small wetland area and Ash Swale. An HDD of approximately 1,260 feet in length is required at this site.

### SITE DESCRIPTION

#### Surface Conditions

The ground surface along the alignment generally slopes gently downward from northeast to southwest with the base of Ash Swale being the lowest point along the alignment. Figure C-1 shows a cross sectional view of the site topography along the proposed alignment.

The area along the proposed pipeline alignment north of the railroad crossing is currently vacant land that slopes up toward the northeast. It appears that grading activities have recently occurred on the hillside east of the ODOT ROW. Within about 500 feet north of the railroad ROW, the surface along the alignment is vegetated with grasses and sparse trees. Between the pipeline alignment and Pacific Highway, the ground surface slopes down to the highway at an approximate gradient of 3H:1V (Horizontal to Vertical). This slope gradient increases to the north, to a maximum gradient of approximately 1.5H:1V.

The ground surface along the ODOT ROW south of the railroad crossing is relatively flat. A wetland is located between the railroad ROW and Ash Swale. The proposed pipeline ROW south of Ash Swale is bounded by an agricultural field to the east and Pacific Highway on the west. The area is generally vegetated with grasses and small trees lining the east edge of the ROW.

#### Subsurface Conditions

We explored subsurface conditions at the site between October 29 and November 2, 2009 by drilling two borings to maximum depths of up to 50 feet below ground surface (bgs) at the approximate locations shown in Figure C-1. In general, the borings encountered medium stiff to very stiff clay overlying basalt, decomposed siltstone and interbedded siltstone and sandstone bedrock. Subsurface conditions encountered in the borings are consistent with the geologic mapping for the area (Allison, 1953, O'Connor et al, 2001). Logs of the borings are presented as Figures C-2 and C-3.

Boring B-1 was drilled along the south edge of a gravel access road approximately 150 feet northeast of the railroad ROW. The boring encountered medium stiff to very stiff fat clay with varying sand content from the ground surface to a depth of 20.5 feet bgs. Between depths of 20.5 and 24 feet bgs, the boring encountered very dense clayey sand. Basalt bedrock was encountered between depths of 24 and 26 feet bgs. The Rock Quality Designation (RQD) value of the basalt was 78 percent. Below 26 feet

bgs, the boring encountered interbedded units of fresh siltstone and fine grained sandstone with thin beds of soft claystone. RQD values of the siltstone and sandstone ranged between 60 and 92 percent.

Boring B-2 was drilled adjacent a gravel access road off of Pacific Highway near the south end of the proposed HDD. The boring encountered medium stiff to very stiff fat clay with varying sand content from the ground surface to a depth of approximately 13 feet bgs. Decomposed siltstone consisting of hard sandy fat clay was observed between depths of 13 and 42 feet bgs. Below 42 feet bgs, the boring encountered decomposed siltstone consisting of very dense clayey fine sand to 44 feet bgs, the maximum depth explored.

#### Groundwater

Groundwater was not observed in boring B-1. We observed groundwater at a depth of approximately 11 feet bgs in boring B-2. We expect that groundwater levels can rise to the ground surface through the southern portion of the site near Ash Swale after heavy precipitation events which might result in flooding conditions. We anticipate that groundwater levels will fluctuate due to seasonal variations in precipitation, changes in site utilization or other factors. For the design and construction of an HDD, the groundwater level is not typically a factor affecting feasibility. The hydrostatic drilling fluid pressure typically compensates for high groundwater levels.

#### LABORATORY TESTING

Percent fines analyses were performed on three samples collected from the borings in general accordance with ASTM D 1140. The percentage passing the U.S. No. 200 sieve is shown on the boring logs at the respective sample depths.

Atterberg limits tests were performed on two soil samples. The tests were used to classify the soil as well as to evaluate engineering index properties. The liquid limit and the plastic limit were estimated through a procedure performed in general accordance with ASTM D 4318. The results of the Atterberg limits testing are shown in Figures C-4 and C-5.

An unconfined compression (UC) test was performed on one intact rock core sample of basalt obtained from boring B-1 in general accordance with ASTM D 2938. The test results are presented on the boring log at the depth where the sample was obtained. A UC test was attempted on a sample of the siltstone obtained from boring B-1, however the rock was not competent enough to trim for the testing.

#### HDD FEASIBILITY CONCLUSIONS AND RECOMMENDATIONS

Based on our HDD evaluation, the HDD method of construction at the Ash Swale and Highway 99 Railroad HDD site is feasible. A horizontal curve in the HDD alignment will be required to follow the general alignment of the planned pipeline ROW. However, the permanent easement shown in Figure C-1 would need to be modified to follow the conceptual HDD alignment. If encountered, bedrock underlying the site could potentially be problematic during construction.



We recommend that a detailed design be completed for this proposed HDD so that the alignment and profile can be further refined. The detailed design should include final alignment and profile design, workspace layouts, analyses of installation and operating stresses, and a hydraulic fracture and inadvertent returns evaluation.

The following sections summarize conclusions regarding workspace considerations, subsurface conditions and conceptual HDD geometry.

#### *Workspace Considerations*

In our opinion, the entry side of the HDD should be located on the north side of the site and the exit side of the HDD should be located on the south side of the site because of the suitable area for stringing and fabricating the product pipe south of the site.

The layout and dimensions for the proposed entry/exit side workspaces have not been identified in Figure C-1, but will be added during the detailed design phase. For typical HDD installations of this magnitude, the additional temporary workspace required at the entry and exit points will be approximately 60 feet by 150 feet along the proposed alignment. The following paragraphs describe the conceptual entry and exit sides of the HDD.

#### ***Conceptual Entry Side (North Side)***

The entry workspace should be located along the ODOT ROW north of the railroad crossing and north of the gravel access road off of Pacific Highway where boring B-1 was drilled. Adequate temporary workspace should be acquired along the ODOT ROW and in the open area to the east of the ROW. Some grading would be required to provide a level workspace area for the drilling equipment. Access to the entry workspace could be via the existing access road off of Pacific Highway.

#### ***Conceptual Exit Side (South Side)***

The exit workspace should be located along the proposed alignment south of the existing dirt access road off of Pacific Highway near where boring B-2 was completed. Adequate temporary workspace is available adjacent to the ODOT ROW for exit side operations and stringing and fabrication of the product pipe. The exit workspace could be accessed from the north via the existing field road off of Pacific Highway while access to the product pipe stringing and fabrication workspace could be accessed from the south directly off of Pacific Highway.

#### *Subsurface Considerations*

A thin layer of hard basalt bedrock was encountered between depths of approximately 24 to 26 feet bgs in boring B-1. Relatively soft siltstone was encountered below the basalt in boring B-1 and at a depth of approximately 35 feet bgs in boring B-2. The variability of the bedrock surface at the site will have to be considered during the detailed design of this HDD.

In order to maintain adequate depth of cover below the railroad and Ash Swale, the conceptual bottom tangent is located below the bedrock elevation encountered in boring B-1. Therefore, it is likely that at least a portion of the drill path will encounter bedrock. In general, the rock quality of the bedrock core samples recovered from boring B-1 ranged from good to excellent with RQD values ranging from 60 to 92 percent. The unconfined compressive strength of one sample of basalt bedrock was approximately

Mid-Willamette Federal Pipeline - Polk, Benton and Clatsop Counties, Oregon

36,000 pounds per square inch (psi). Based on field testing, and our experience with similar rock in the area, the siltstone and sandstone underlying the site likely has a lower strength than the basalt sample we tested. In either case, an HDD that encounters the basalt or siltstone bedrock would require rock tools to complete pilot hole and reaming operations.

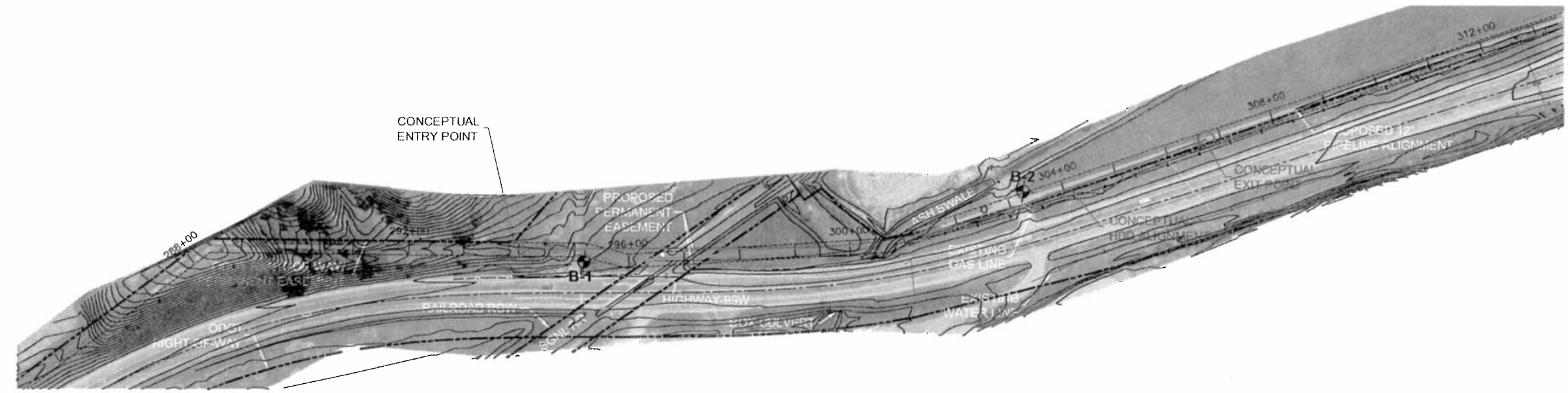
#### Conceptual HDD Geometry

The length, depth and orientation of a potential HDD is a function of Northwest Natural's 15-foot minimum depth requirement below waterbodies, the topography along the proposed alignment, the minimum allowable radius of curvature of the product pipe and the subsurface conditions encountered in the borings.

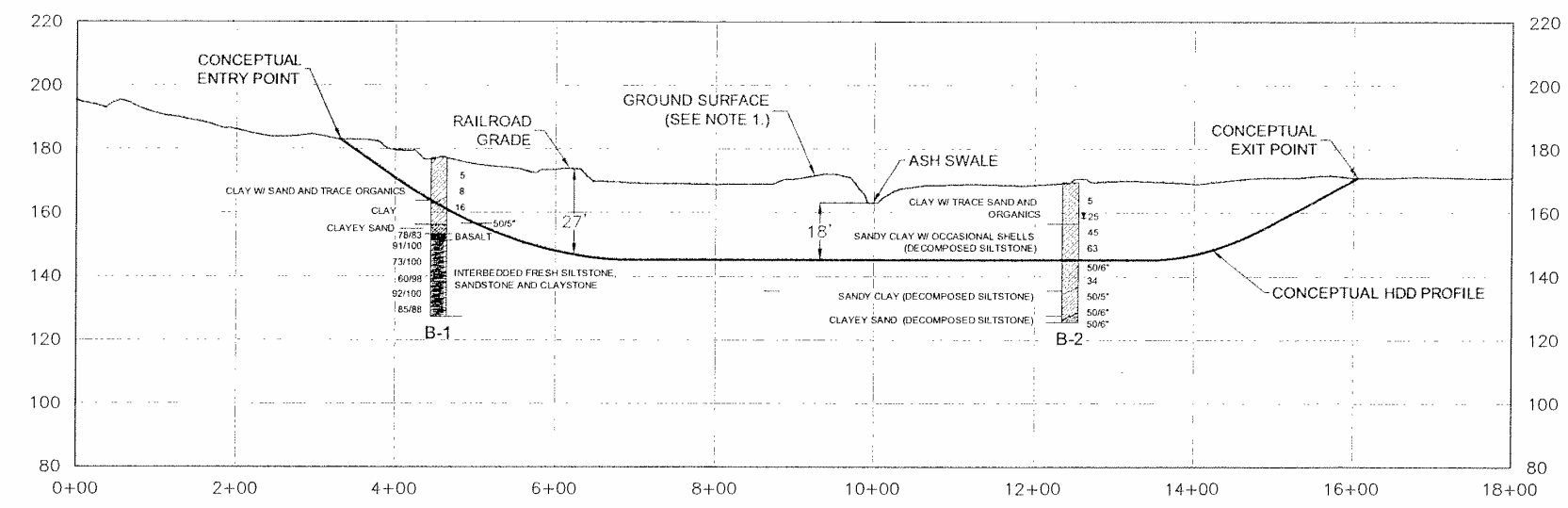
A conceptual HDD at this site would be approximately 1,260-foot long with a depth of approximately 18 feet below Ash Swale. A setback of the entry point from the railroad ROW would be required to provide adequate profile depth beneath the railroad tracks. The actual profile length and depth should be based on additional geometric and hydraulic fracture analyses completed during the detailed design phase of the project.



W:\Portland\Projects\6024107\1\CAD\HWY99 RR and Ash Swale.dwg\TAB\Figure 2 modified on Apr 13, 2010 - 3:40pm



PLAN  
1" = 200'



PROFILE  
HORIZ.: 1" = 200'  
VERT.: 1" = 50'

- Notes:
1. Topographic information based on a site specific topographic survey dated 9/19/09, provided by WH Pacific.
  2. The locations of all features shown are approximate.
  3. This drawing is for information purposes. It is intended to assist in showing features discussed in an attached document. GeoEngineers, Inc. can not guarantee the accuracy and content of electronic files. The master file is stored by GeoEngineers, Inc. and will serve as the official record of this communication.

**Legend**

- Boring Location
- Soil Classification
- SPT (N) Value
- Boring ID
- Centerline in Existing Easement
- Centerline in ODOT R.O.W.
- Centerline in Private Property

**NOT FOR CONSTRUCTION**

**SITE PLAN & PROFILE**  
ASH SWALE/HIGHWAY 99 RAILROAD HDD  
POLK COUNTY, OREGON

**GEOENGINEERS** **FIGURE C-1**

Drilled	Start 10/30/2009	End 11/2/2009	Total Depth (ft)	50	Logged By DWW	Checked By MAM	Driller Subsurface Technologies	Drilling Method	Mud Rotary and NQ-3 Rock Coring
Surface Elevation (ft) Vertical Datum	175.8			Hammer Data	140 lb Auto			Drilling Equipment	Diedrich D-50 Truck Mounted
Easting (X) Northing (Y)	7501578.093 497928.6052			System Datum	NAD83 SP N US FOOT			Groundwater Date Measured	Depth to Water (ft) Elevation (ft)
Notes:									

Elevation (feet)	FIELD DATA						Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density, (pcf)	REMARKS
	Depth (feet)	Interval Recovered (in)	Sample/Run	Blows/foot	RQD %	Water Level Graphic Log					
175	0						CH	Dark gray/brown fat clay with sand and trace organics (medium stiff, moist)			
170	5	14	1	5					37		AL
165	10	14	2	8				Becomes stiff			
160	15	14	3	16				Becomes blue/green and very stiff			
155	20	12	4	50/5"				Becomes sandy	37		%F=62
150	25	15/18	R1		78		BSLT	Gray to dark gray basalt: fresh, very hard, moderately close fractured			UC=36,318psi Mohs hardness = 6
		54/54	R2		91		SLST	Gray to dark gray siltstone: fresh, soft, moderately close fractured			Mohs hardness = 4
145	30	60/60	R3		73			Fractured zone 31-32'			
140	35										

**Log of Boring B-1**



Project: Mid Willamette Feeder-Highway 99/ Ash Swale RR  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task0500

Figure C-2  
Sheet 1 of 2

Elevation (feet)	FIELD DATA						Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density, (pcf)	REMARKS
	Depth (feet)	Interval Recovered (ft)	Sample Run	Blows/foot	RQD %	Water Level					
140	55	59.64	R4		60		SLST SSS SLST CLS	Gray to dark gray siltstone: fresh, soft, moderately close fractured Dark gray sandstone: fresh, soft moderately close fractured Dark gray siltstone: fresh, soft, moderately close fractures Dark gray clay stone: fresh, soft, moderately close fractured			Mohs hardness - 4 Mohs hardness - 1-2
135	40	60.60	R5		92		SSS	Dark gray clay stone: fresh, soft, moderately close fractured Dark gray sandstone: fresh, medium hard, moderately close fractured Becomes soft			
130	45	53.64	R6		85						
50							SLST	Dark gray siltstone: fresh, soft, moderately close fractured			

**Log of Boring B-1 (continued)**

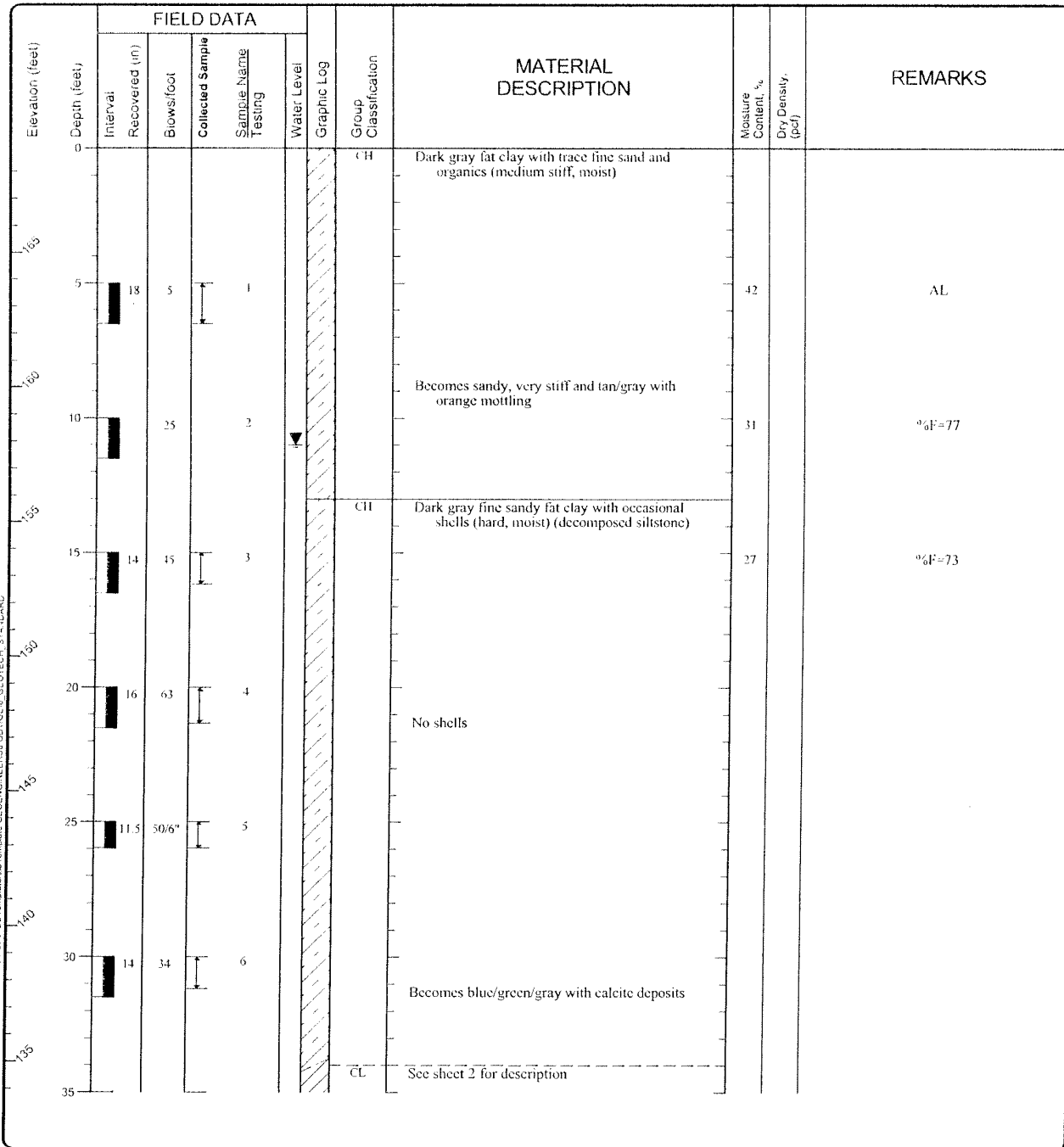


Project: Mid Willamette Feeder-Highway 99/ Ash Swale RR  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task0500

Figure C-2  
Sheet 2 of 2

Porting: D:\45-10 Boring P\6024-107-01\GINT\_PRC\_6024-107-01\6024-107-01\_GPJ\_DBT\Temp\6024-107-01\TEMP\GEOENGINEERS\GDT\GIBR\_GEO TECH\_SDL\_RCK

Start Drilled 10/29/2009	End 10/30/2009	Total Depth (ft) 44	Logged By DWW	Driller Subsurface Technologies	Drilling Method Mud Rotary and HSA
Surface Elevation (ft) Vertical Datum 168.9		Hammer Data 140 lb Auto	Drilling Equipment Diedrich D-50 Truck Mounted		
Easting (X) Northing (Y) 7501170.962 497239.0393		System Datum NAD83 SP N US FOOT	Groundwater Date Measured Depth to Water (ft) Elevation (ft) 11 feet		
Notes:					



Log of Boring B-2



Project: Mid Willamette Feeder-Highway 99/ Ash Swale RR  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task0500

Figure C-3  
Sheet 1 of 2

Elevation (feet)	FIELD DATA					Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density, (pcf)	REMARKS
	Depth (feet)	Interval Recovered (in)	Blows/foot	Collected Sample	Sample Name Testing					
35	11	50.5"				CL	Dark gray sandy lean clay (hard, moist) (decomposed siltstone)			
40	10	50.6"		8		SC	Grades to gray clayey fine sand (very dense, moist) (decomposed siltstone)			
45		50.6"		9						

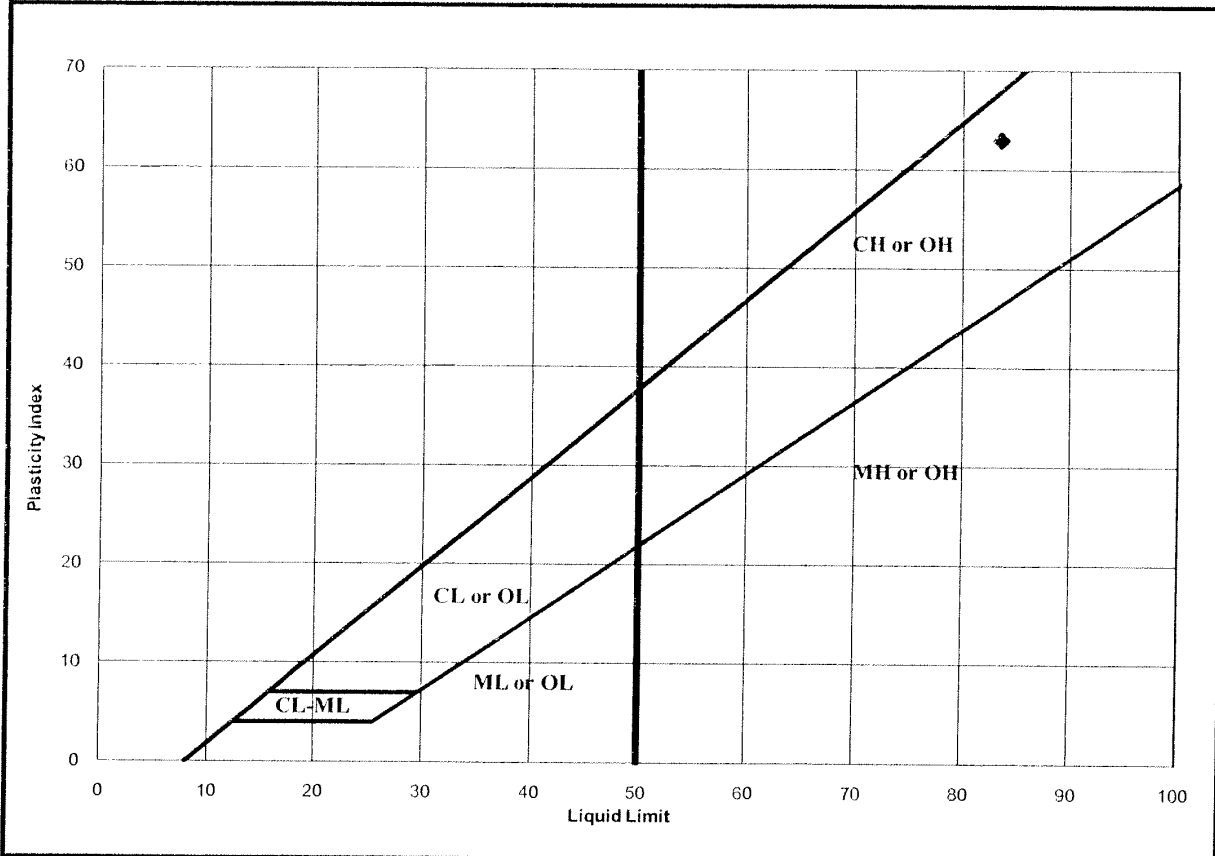
**Log of Boring B-2 (continued)**



Project: Mid Willamette Feeder-Highway 99/ Ash Swale RR  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task0500

Figure C-3  
Sheet 2 of 2

<b>Project:</b>	Mid-Willamette - Ash Swale/Hwy 99 RR Xing	<b>Lab No.:</b>	09-0051
<b>Project No.:</b>	6024-107-01-0500	<b>Date:</b>	11/03/09
<b>Boring/TP No.:</b>	B-1	<b>Tested By:</b>	BKB/KAR
<b>Sample No./Depth:</b>	S-1/5'	<b>Checked By:</b>	KAR
<b>Description:</b>	CH	<b>PA/PM:</b>	MAM/BCR



Moisture Content %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
37.2%	84	21	63	CH	Fat Clay

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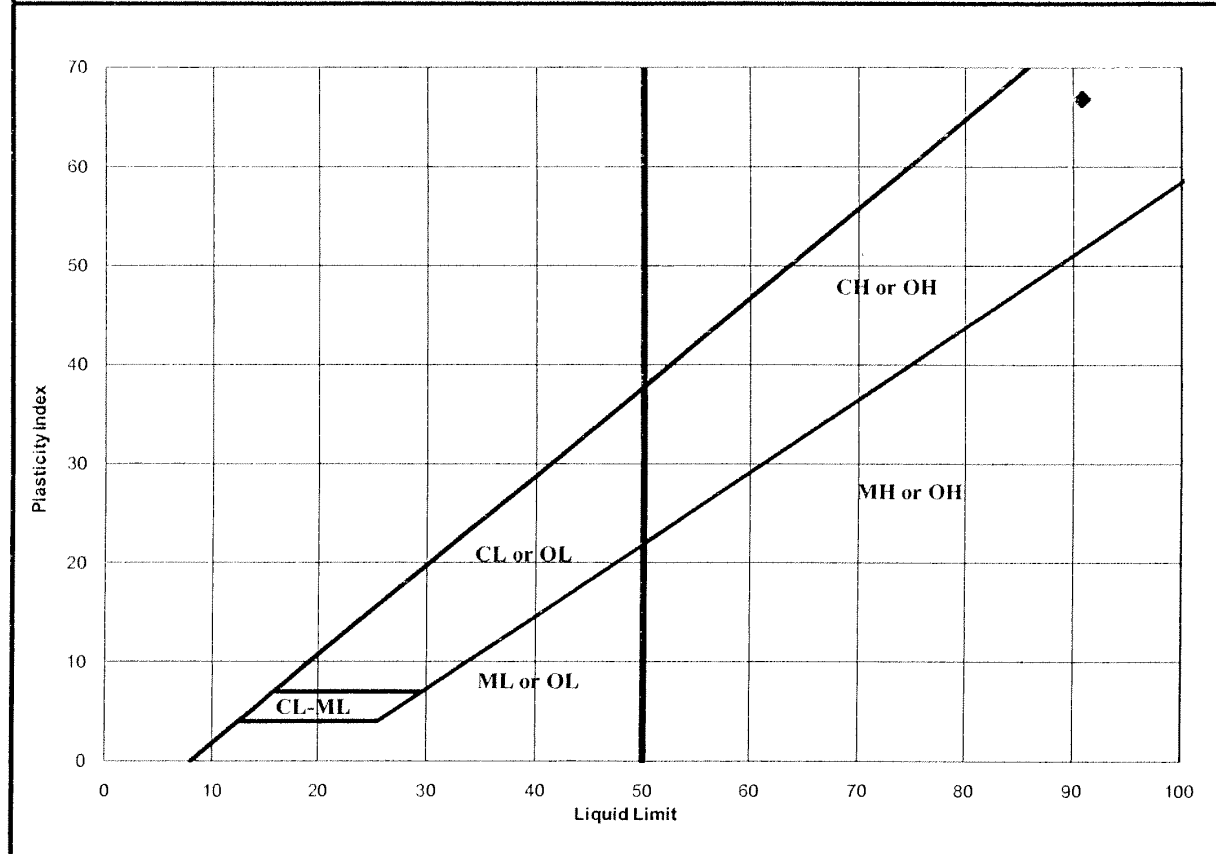
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Figure C-4



<b>Project:</b>	Mid-Willamette - Ash Swale/Hwy 99 RR Xing	<b>Lab No.:</b>	09-0051
<b>Project No.:</b>	6024-107-01-0500	<b>Date:</b>	11/03/09
<b>Boring/TP No.:</b>	B-2	<b>Tested By:</b>	BKB/KAR
<b>Sample No./Depth:</b>	S-1/5'	<b>Checked By:</b>	KAR
<b>Description:</b>	CH	<b>PA/PM:</b>	MAM/BCR



Moisture Content %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
41.7%	91	24	67	CH	Fat Clay

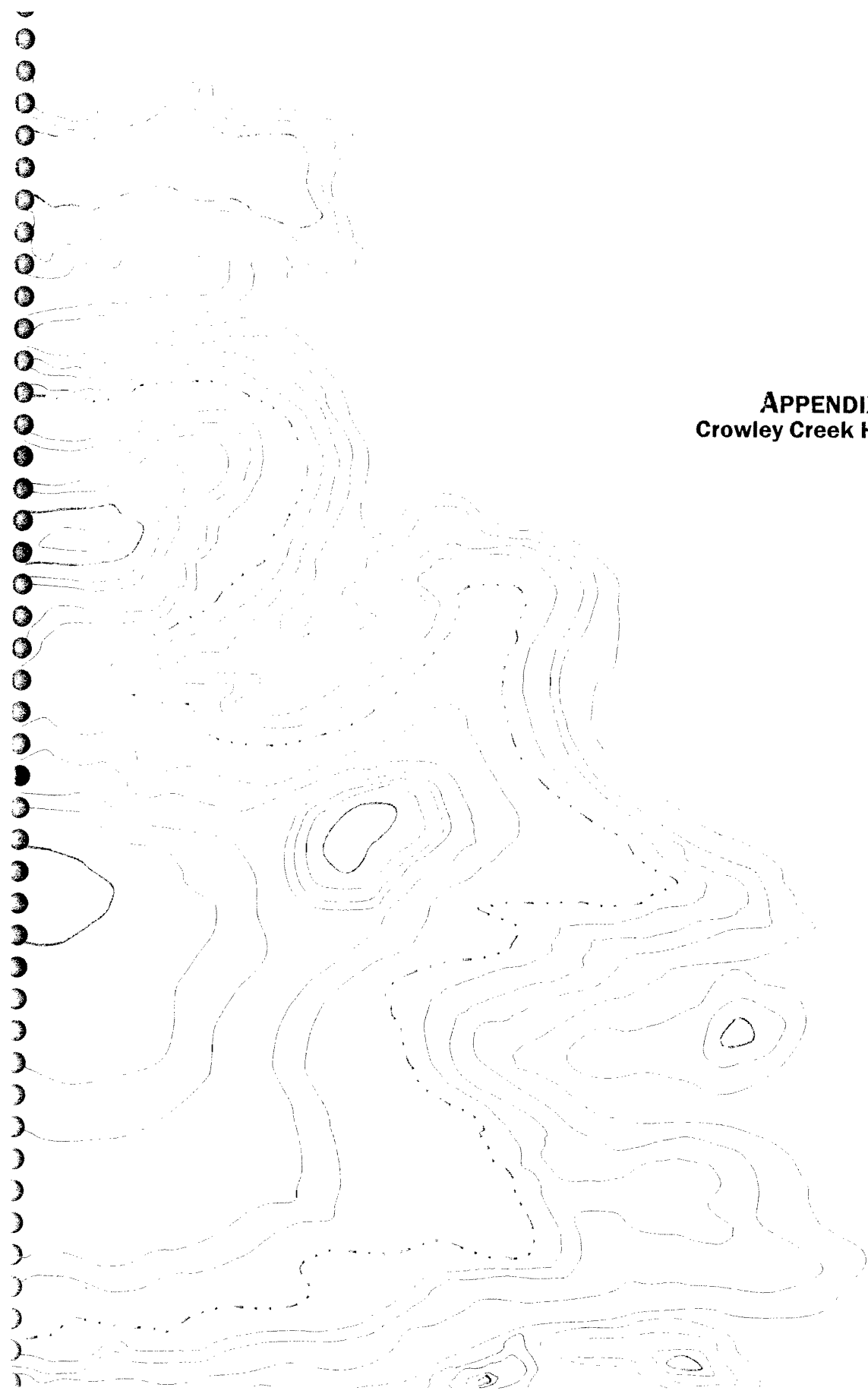
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Figure C-5



**APPENDIX D**  
**Crowley Creek HDD**

## APPENDIX D CROWLEY CREEK HDD

The Crowley Creek HDD site is located approximately 3.25 miles north of Rickreal, Oregon. The proposed pipeline alignment at the site is oriented approximately north-south and parallel to the east side of Pacific Highway 99. The proposed pipeline alignment is located approximately 12.5 feet inside the existing Oregon Department of Transportation (ODOT) right-of-way (ROW). The conceptual HDD alignment crosses beneath Crowley Road and Crowley Creek. As the proposed HDD alignment crosses under Crowley Creek, two culverts convey the flow under Pacific Highway. Depending on the actual invert elevation of the culvert, the proposed HDD should be approximately 620 feet in length at this site.

### SITE DESCRIPTION

#### Surface Conditions

The area along the proposed pipeline alignment north of Crowley Road is agricultural land that slopes gently upwards toward the north. The Pacific Highway embankment along the west side of the pipeline alignment slopes up to the highway at an approximate gradient of 3H:1V (Horizontal to Vertical). The agricultural land east of the ODOT ROW is relatively flat. Two, 50-foot-wide Bonneville Power Administration (BPA) power line easements cross the pipeline alignment north of the intersection of Crowley Road and Pacific Highway.

South of Crowley Road, the proposed pipeline alignment crosses Crowley Creek and follows the base of the Pacific Highway embankment toward the south. Here, the highway embankment also slopes up along the west side of the pipeline alignment at an approximate gradient of 3H:1V. The open pasture east of the ODOT ROW is relatively flat. At the pipeline crossing, the Crowley Creek channel is oriented nearly parallel to Crowley Road and roughly perpendicular to Pacific Highway. An overhead power line follows the east side of the ODOT ROW south of Crowley Road.

#### Subsurface Conditions

We explored subsurface conditions at the site on November 3, 2009 by drilling two borings to maximum depths of 45.5 feet below ground surface (bgs) at the approximate locations shown in Figure D-1. In general, the borings encountered medium stiff to stiff clays with varying sand content overlying partially and completely decomposed siltstone, which is consistent with the geologic mapping for the area (Allison, 1953, O'Connor et al, 2001). Logs of the borings are presented as Figures D-2 and D-3.

Boring B-1 was drilled in the ODOT ROW between Crowley Road and Crowley Creek. The boring encountered 25 feet of medium stiff to stiff lean clay with varying sand content overlying completely decomposed siltstone consisting of hard sandy fat clay to 30 feet bgs. Below 30 feet bgs the boring encountered moderately weathered, soft siltstone to 45.5 feet bgs, the maximum depth explored.

Boring B-2 was completed within the ODOT ROW south of Crowley Creek. This boring encountered 29 feet of medium stiff to very stiff lean clay with varying sand content overlying moderately weathered, soft siltstone to a depth of 45 feet bgs, the maximum depth explored.

#### Groundwater

The depth to groundwater was not observed in either of the borings due to the use of drilling fluid. Samples obtained from the borings did not appear visually wet; therefore, an approximate groundwater level could not be determined by visual observation of the samples. Based on our research of well logs in the area (OWRD, 2009), we expect that groundwater levels can rise to within a few feet of the ground surface at the site during heavy prolonged precipitation or flooding events. We anticipate that groundwater levels will fluctuate due to seasonal variations in precipitation, changes in site utilization or other factors. For the design and construction of an HDD, the groundwater level is not typically a factor affecting feasibility. The hydrostatic drilling fluid pressure typically compensates for high groundwater levels.

#### LABORATORY TESTING

We performed two percent fines analyses in general accordance with ASTM D 1140 on two samples collected from the borings. The percentage passing the U.S. No. 200 sieve is shown on the boring logs at the respective sample depths.

We performed Atterberg limits tests in general accordance with ASTM D 4318 on two samples collected from the borings. The tests were used to classify the soil as well as to evaluate index properties. The results of the Atterberg limits testing are shown in Figures D-4 and D-5.

#### HDD FEASIBILITY CONCLUSIONS AND RECOMMENDATIONS

Based on our HDD evaluation, the HDD method of construction at the Crowley Creek site is feasible. Additional temporary workspace would be required in the private agricultural fields east of Pacific Highway in order to provide adequate workspaces during construction. Some minor grading of the toe of the fill slope may be required during construction to make the tie-in between the HDD and the open trench section of the pipeline south of Crowley Creek.

We recommend that a detailed design be completed for this proposed HDD so that the alignment and profile can be further refined. Prior to the detailed design being completed, we recommend an additional boring be completed near Station 381+00, 25 feet east of the proposed alignment. The detailed design should include final alignment and profile design, workspace layouts, analyses of installation and operating stresses, and a hydraulic fracture and inadvertent returns evaluation. The design should also consider how the bedrock encountered in our exploratory borings may impact HDD construction methods.

The following sections summarize conclusions regarding workspace considerations, subsurface conditions and conceptual HDD geometry.

#### Workspace Considerations

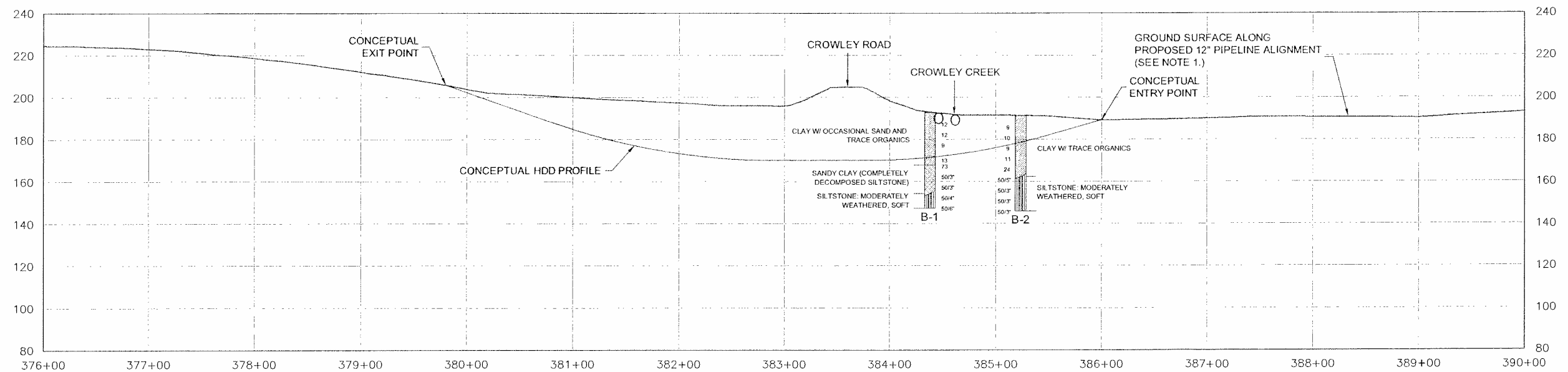
In our opinion, the entry side of the HDD should be located on the south side of the site and the exit side of the HDD should be located on the north side of the site because access to the north side of the site is better for stringing and fabricating the product pipe. Also, the power line that parallels the proposed





setback of the entry point from the south edge of the culverts would be required to provide adequate profile depth beneath the culverts. The actual profile length and depth should be based on additional geometric and hydraulic fracture analyses completed during the detailed design phase of the project.





- Notes:
1. Topographic information based on a site specific topographic survey dated 9/19/09, provided by WH Pacific.
  2. The locations of all features shown are approximate.
  3. This drawing is for information purposes. It is intended to assist in showing features discussed in an attached document. GeoEngineers, Inc. can not guarantee the accuracy and content of electronic files. The master file is stored by GeoEngineers, Inc. and will serve as the official record of this communication.

**Legend**

- Boring Location
- Soil Classification
- SPT (N) Value
- Boring ID
- Centerline in Existing Easement
- Centerline in ODOT R.O.W.
- Centerline in Private Property

**NOT FOR CONSTRUCTION**

**SITE PLAN & PROFILE**

CROWLEY CREEK HDD  
POLK COUNTY, OREGON

**GEOENGINEERS** **FIGURE D-1**

W:\Portland\Projects\616024107\01\CAD\Crowley Creek.dwg;TAB:Figure 2 modified on Apr 13, 2010 - 10:45am BCR: MWJ

Start Drilled 11/3/2009	End 11/3/2009	Total Depth (ft) 45.5	Logged By DWW	Checked By MAM	Driller Subsurface Technologies	Drilling Method Mud Rotary
Surface Elevation (ft) Vertical Datum 189.4		Hammer Data 140 lb Auto		Drilling Equipment Diedrich D-50 Truck Mounted		
Easting (X) 7498679.971		System Datum NAD83 SP N US FOOT		Groundwater Date Measured		
Northing (Y) 489616.5156				Depth to Water (ft) Elevation (ft)		
Notes:						

Elevation (feet)	FIELD DATA						Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density, (pcf)	REMARKS
	Depth (feet)	Interval Recovered (in)	Blows/foot	Collected Sample	Sample Name Testing	Water Level Graphic Log					
0							CL	Dark gray/brown lean clay with occasional fine sand and trace organics (stiff, moist)			
5	3	12	1						20		AL
10	14	12	2					Becomes brown with orange mottling and hard clay inclusions			
15	14	9	3					Becomes blue/gray and medium stiff			
20	18	13	4					Becomes stiff with trace sand			
25	18	73	5				CI	Reddish brown and gray sandy fat clay (hard, moist) (completely decomposed siltstone)	25		%F=56
30	3	3003"	6				SLS	Gray to dark gray siltstone: moderately weathered, soft			
35											

Log of Boring B-1



Project: Mid Willamette Feeder-Crowley Creek  
Project Location: Polk County, OR  
Project Number: 6024-107-01Task0700

Figure D-2  
Sheet 1 of 2

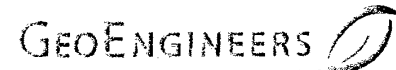




Drilled	Start 11/3/2009	End 11/3/2009	Total Depth (ft)	45.25	Logged By Checked By	DWW MAM	Driller	Subsurface Technologies	Drilling Method	Mud Rotary
Surface Elevation (ft) Vertical Datum	189.8			Hammer Data	140 lb Auto			Drilling Equipment	Diedrich D-50 Truck Mounted	
Easting (X) Northing (Y)	7498630.428 489532.5778			System Datum	NAD83 SP N US FOOT			Groundwater Date Measured	Depth to Water (ft)	Elevation (ft)
Notes:										

Elevation (feet)	Depth (feet)	FIELD DATA					Water Level	Graphic Log	Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density, (pcf)	REMARKS
		Interval Recovered (in)	Blows/foot	Collected Sample	Sample Name Testing								
0	0							CL	Gray/brown lean clay with trace organics (stiff, moist)				
185	5	10	9		1				Becomes gray/brown with orange mottling				
180	10	14	10		2				Becomes blue/gray	41		AL	
175	15	16	9		3				Becomes very stiff tan/brown/gray and sandy	31		%F=53	
170	20	16	11		4								
165	25	14	24		5								
160	30	4.5	50.5"		6			SLST	Dark gray siltstone: moderately weathered, soft				
155	35												

**Log of Boring B-2**

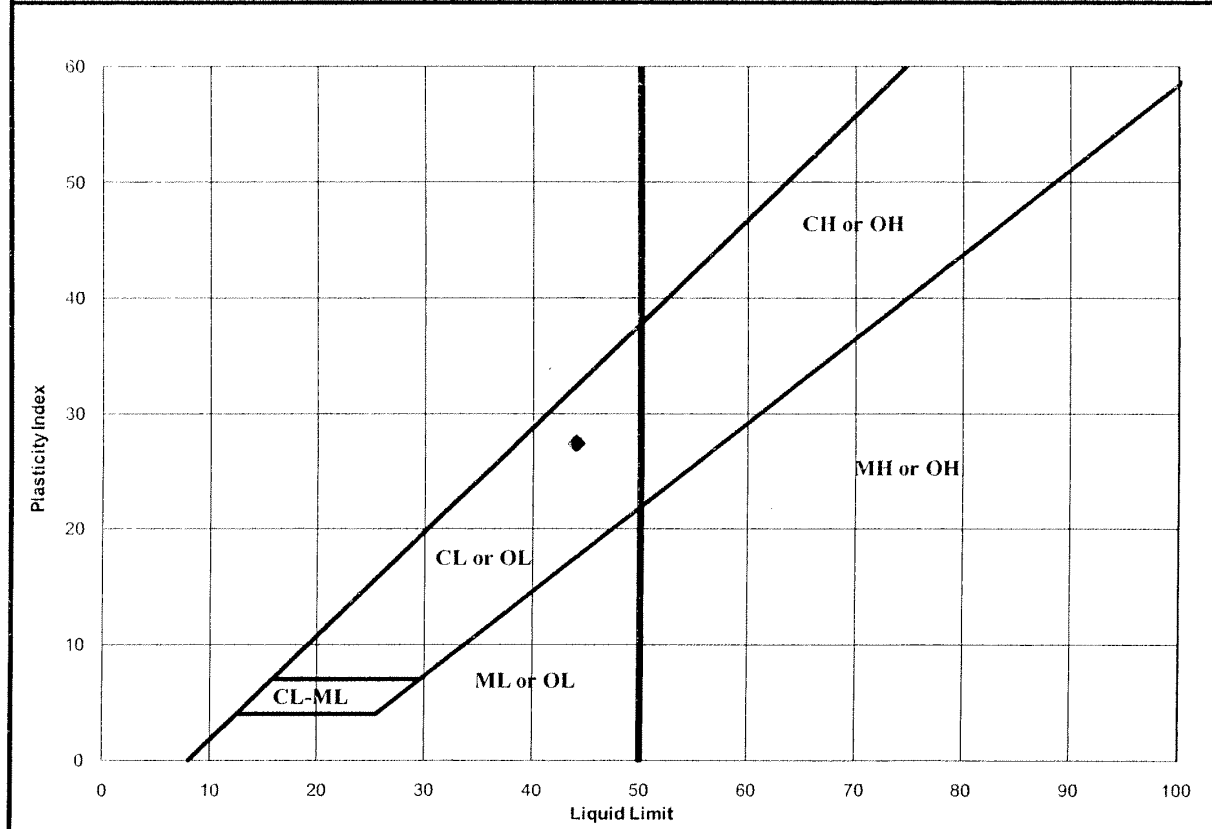


Project: Mid Willamette Feeder-Crowley Creek  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task0700

Figure D-3  
Sheet 1 of 2



<b>Project:</b> Mid Willamette Feeder-Crowley Creek	<b>Lab No.:</b> 09-0052
<b>Project No.:</b> 6024-107-01Task 0700	<b>Date:</b> 11/04/09
<b>Boring/TP No.:</b> B-1	<b>Tested By:</b> BKB/KAR
<b>Sample No./Depth:</b> S-1/5'	<b>Checked By:</b> KAR
<b>Description:</b> CL	<b>PA/PM:</b> TNH/BCR



Moisture Content %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
20.1%	44	17	27	CL	Lean Clay

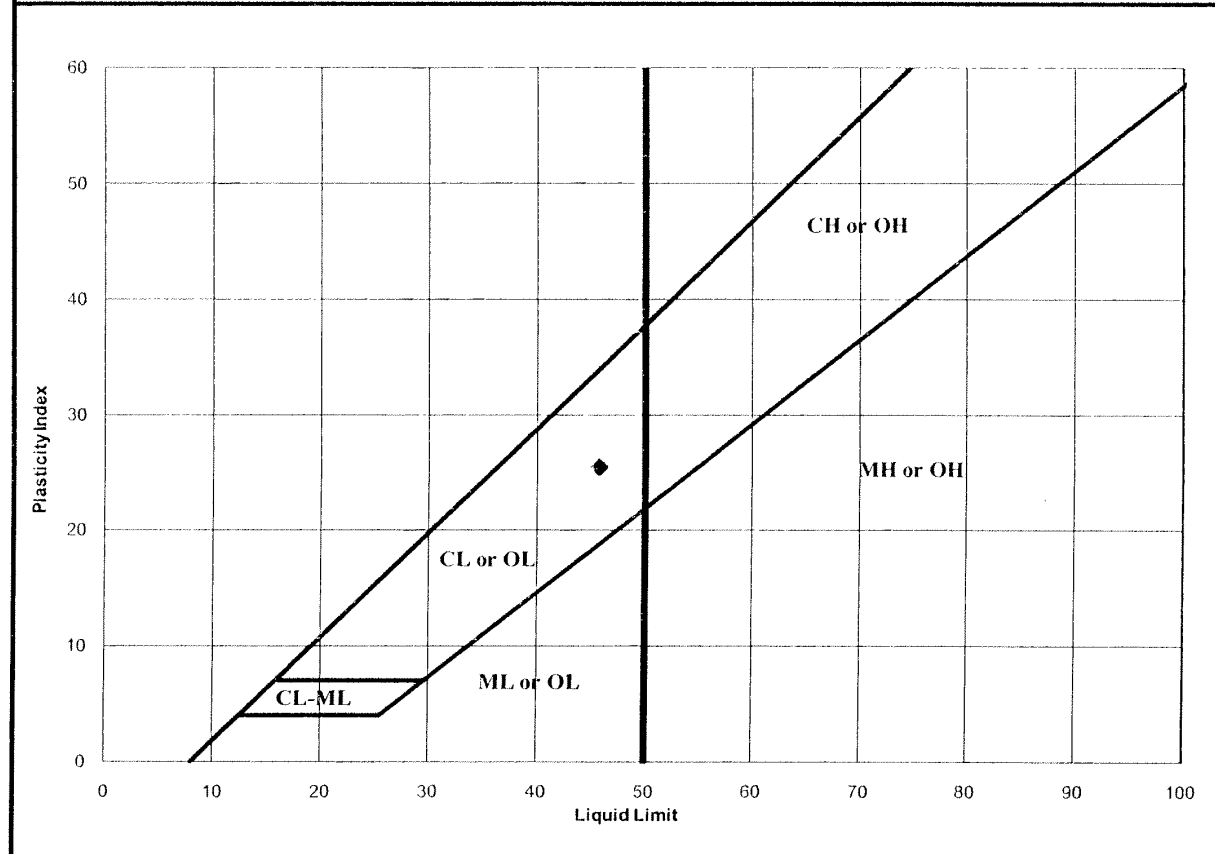
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Figure D-4

<b>Project:</b> Mid Willamette Feeder-Crowley Creek	<b>Lab No.:</b> 09-0052
<b>Project No.:</b> 6024-107-01Task 0700	<b>Date:</b> 11/04/09
<b>Boring/TP No.:</b> B-2	<b>Tested By:</b> BKB/KAR
<b>Sample No./Depth:</b> S-3/15'	<b>Checked By:</b> KAR
<b>Description:</b> CL	<b>P/PM:</b> TNH/BCR



Moisture Content %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
40.8%	46	20	26	CL	Lean Clay

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Figure D-5



## APPENDIX E BASKET SLOUGH HDD

The Basket Slough HDD site is located along the east side of Pacific Highway approximately 1.25 miles north of Rickreal, Oregon. The proposed pipeline alignment at the site is oriented north-south and parallel to the east side of Pacific Highway, and within the existing Oregon Department of Transportation (ODOT) right-of-way (ROW). An HDD approximately 650 feet in length is required at this site.

### SITE DESCRIPTION

#### Surface Conditions

The crossing site is located in a generally flat area. The area north of Basket Slough is agricultural land. The proposed pipeline alignment is located along the base of the roadway embankment on the east side of Pacific Highway. The roadway embankment is approximately 3 feet above the ground surface elevation along the proposed pipeline alignment. Basket Slough crosses the proposed pipeline alignment at a perpendicular angle. Basket Slough is incised approximately 5 feet below surrounding site grades.

South of Basket Slough, the ground surface is also relatively flat agricultural land. The proposed pipeline alignment south of Basket Slough also follows the base of the roadway embankment of Pacific Highway that is approximately 3 feet above the ground surface elevation along the proposed pipeline alignment. A field access road crosses the proposed pipeline alignment approximately 400 feet south of Basket Slough.

#### Subsurface Conditions

We explored subsurface conditions at the site on October 26, 2009 and February 22 and 23, 2010 by drilling two borings to maximum depths of up to 80 feet below ground surface (bgs) at the approximate locations shown in Figure E-1. In general, the borings encountered soft to hard silts and clays overlying decomposed to moderately weathered siltstone bedrock, which is consistent with the geologic mapping for the area (Allison, 1953, O'Connor et al, 2001). Detailed logs of the borings are presented as Figures E-2 and E-3.

Boring B-1 was drilled in the ODOT ROW approximately 110 feet north of Basket Slough. We observed soft to hard silts and lean clays with varying sand content from the ground surface to a depth of approximately 41.5 bgs, the maximum depth explored.

Boring B-2 was completed within the ODOT ROW approximately 75 feet south of Basket Slough. We observed soft to very stiff fat and lean clay with varying sand content from the ground surface to a depth of approximately 43.5 feet bgs. Below 43.5 feet bgs, the boring encountered predominantly decomposed, very soft, closely fractured siltstone. The siltstone became moderately weathered and soft at approximately 60 feet bgs, and extended to 80 feet bgs, the maximum depth explored.

### Groundwater

We encountered groundwater at a depth of approximately 8 feet bgs in boring B-1 and at approximately 15 feet bgs in boring B-2, which is the approximate water level of Basket Slough. Based on our research (OWRD, 2009), we expect that groundwater levels can rise to within a few feet of the ground surface at the site, and may be at or above the ground surface during flooding events. We anticipate that groundwater levels will fluctuate due to seasonal variations in precipitation, changes in site utilization or other factors. For the design and construction of an HDD, the groundwater level is not typically a factor affecting feasibility. The hydrostatic drilling fluid pressure typically compensates for high groundwater levels.

### LABORATORY TESTING

Percent fines analyses were performed on two samples in general accordance with ASTM D 1140. The percentage passing the U.S. No. 200 sieve is shown on the boring logs at the respective sample depths.

Atterberg limits tests were performed on three soil samples. The tests were used to classify the soil, as well as to evaluate engineering index properties. The liquid limit and the plastic limit were estimated through a procedure performed in general accordance with ASTM D 4318. The results of the Atterberg limits testing are shown in Figures E-4 through E-6.

### HDD FEASIBILITY CONCLUSIONS

Based on our HDD evaluation, the installation of an HDD at the Basket Slough pipeline crossing site is feasible. A bathymetric survey has not been completed within Basket Slough so the channel depth within the slough is unknown at this time. We anticipate that the depth of the Basket Slough channel is about 3 to 7 feet below the average water surface level.

We recommend that a detailed design be completed for this proposed HDD so that the alignment and profile can be further refined. The detailed design should include final alignment and profile design, workspace layouts, analyses of installation and operating stresses, and a hydraulic fracture and inadvertent returns evaluation. A bathymetric survey should be completed along the conceptual HDD alignment to determine the depth of Basket Slough which will aid the detailed design process. The following sections summarize conclusions regarding workspace considerations, subsurface conditions and conceptual HDD Geometry.

#### Workspace Considerations

In our opinion, the entry side of the crossing should be located on the north side of the crossing and the exit side of the crossing should be located on the south side of the site because racks of drill pipe are typically loaded onto the left side of smaller drill rigs. Placing the entry workspace on the north side of the crossing will allow the left side of the drill rig to be facing the east where a piece of equipment can more easily replace the pipe racks during drilling operations. Suitable workspace for stringing and fabricating the product pipe is located on both sides of the proposed crossing site.

The layout and dimensions for the proposed entry/exit side workspaces have not been identified in Figure E-1, but will be added during the detailed design phase. For typical HDD installations of this



magnitude, the additional temporary workspace required at the entry and exit points will be approximately 60 feet by 150 feet along the proposed alignment.

**Conceptual Entry and Exit Sides**

The agricultural fields on both sides of the crossing are suitable for use as temporary workspace from a constructability standpoint. The area is relatively flat and significant grading of the site would not likely be necessary. Access to the workspace could be gained directly from Pacific Highway. There is adequate space available on both sides of the site for stringing and fabricating the product pipe.

**Subsurface Considerations**

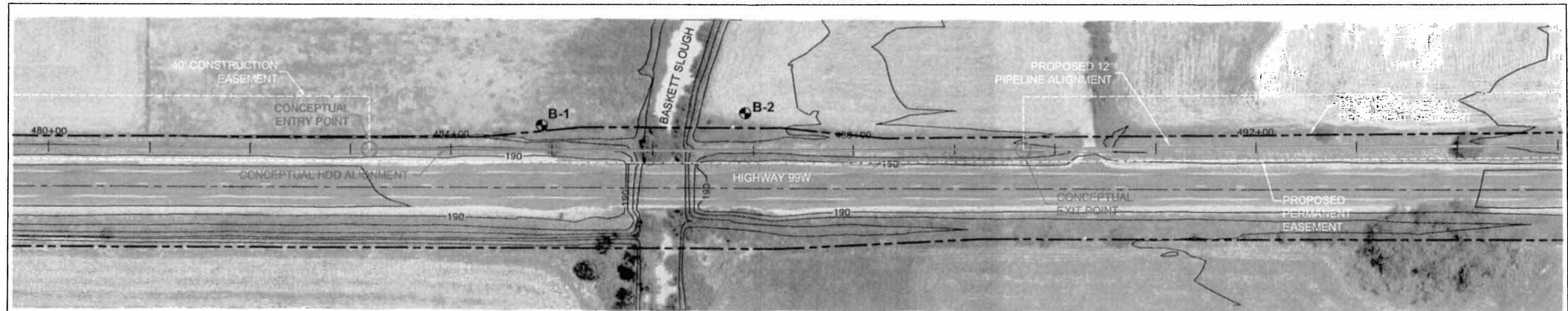
The soils at the anticipated depths of the conceptual HDD at this site consist of soft to hard silts and clays overlying decomposed siltstone bedrock. The nature of the decomposed bedrock is similar to that of a hard cohesive soil.

As currently envisioned, the entire HDD path is entirely within the soft to stiff silt and clay soil units above the more dense decomposed siltstone because the pilot hole could be jetted through the overlying clay soils without the need for a positive displacement mud motor. However, the depth of the HDD profile should be determined during final design based the results of hydraulic fracture and inadvertent returns evaluation.

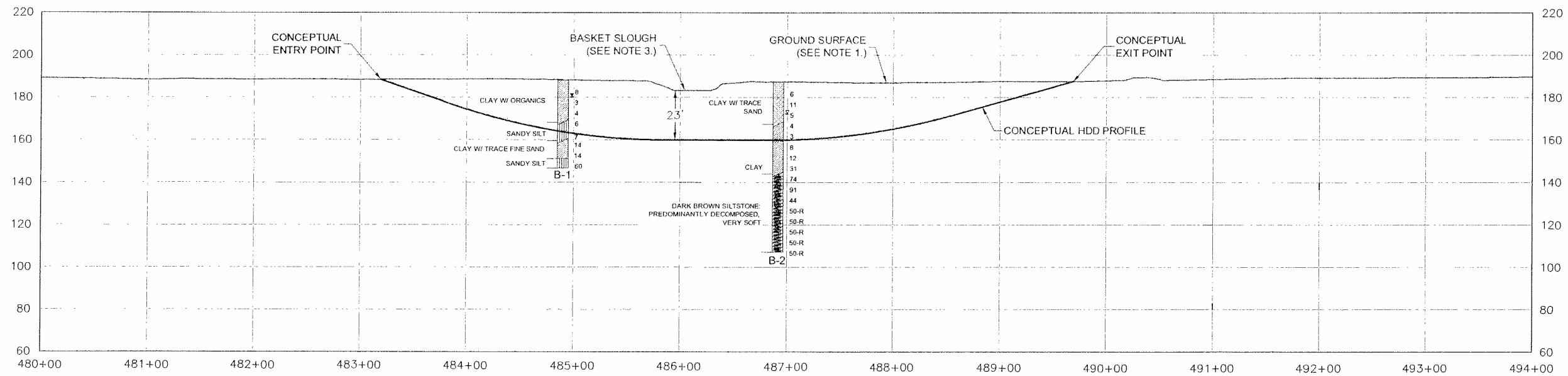
**Conceptual HDD Geometry**

The length, depth and orientation of a potential HDD at this site is a function of Northwest Natural's 15-foot minimum depth requirement below waterbodies, the topography along the proposed alignment, the minimum allowable radius of curvature of the product pipe and the subsurface conditions encountered in the borings.

For this crossing we envision a HDD with a length of approximately 650 feet. For this crossing we expect that the depth of the HDD profile beneath the Basket Slough channel could range between 20 and 25 feet. A setback of the entry point from the north bank of Basket Slough would be required to provide adequate profile depth beneath the channel. The actual profile length and depth should be based on additional geometric and hydraulic fracture analyses completed during the detailed design phase of the project.



PLAN  
1" = 100'



PROFILE  
HORIZ.: 1" = 100'  
VERT.: 1" = 50'

Notes:

1. Topographic information based on a site specific topographic survey dated 9/19/09, provided by WH Pacific.
2. The locations of all features shown are approximate.
3. A bathymetric survey of Basket Slough has not been completed. The elevation shown is based on topographic survey.
4. This drawing is for information purposes. It is intended to assist in showing features discussed in an attached document. GeoEngineers, Inc. can not guarantee the accuracy and content of electronic files. The master file is stored by GeoEngineers, Inc. and will serve as the official record of this communication.

Legend

Boring Location  
 Soil Classification  
 SPT (N) Value  
 Boring ID  
 Centerline in Existing Easement  
 Centerline in ODOT R.O.W.  
 Centerline in Private Property

**NOT FOR CONSTRUCTION**

SITE PLAN & PROFILE

BASKET SLOUGH HDD  
POLK COUNTY, OREGON

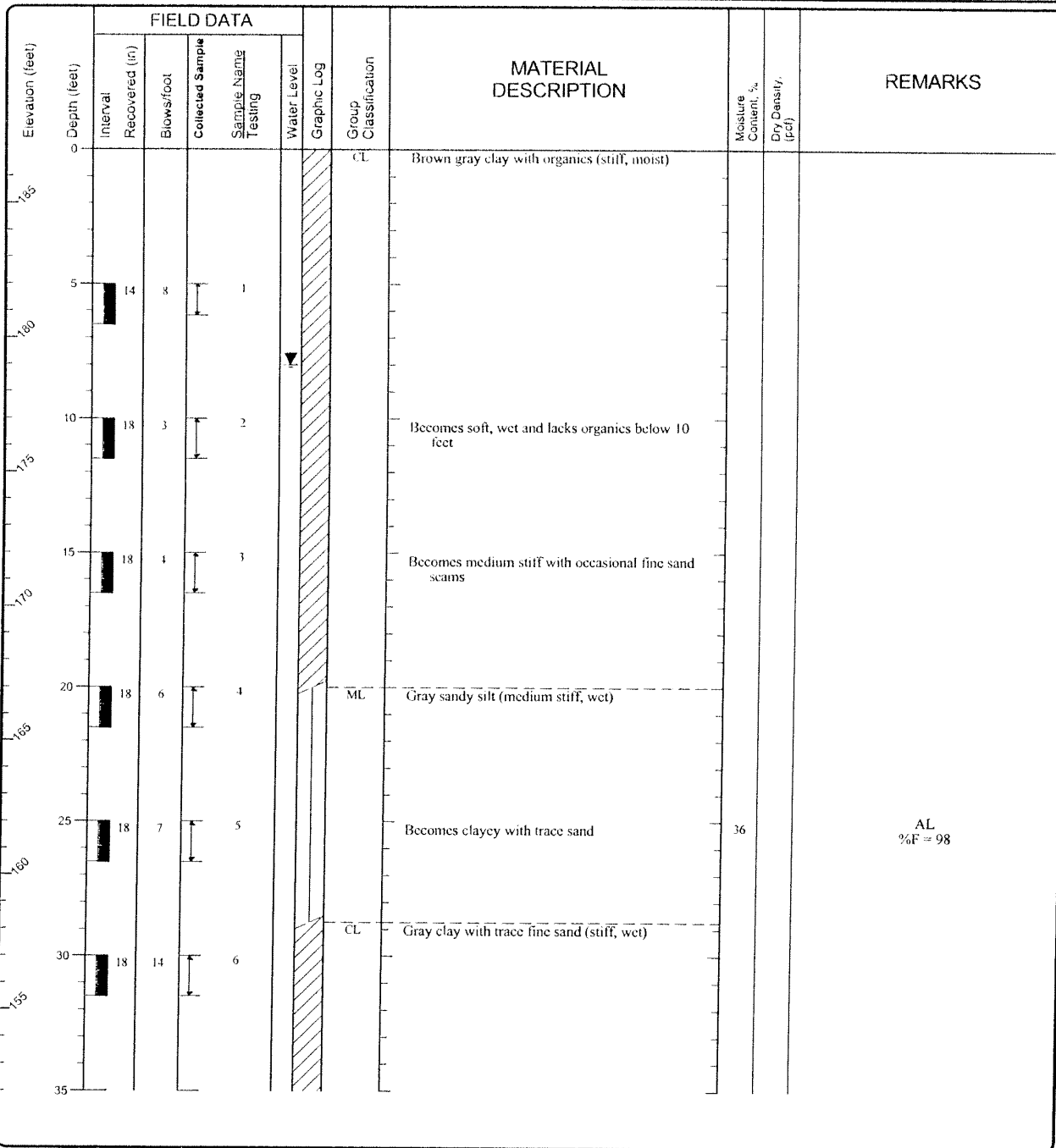


FIGURE E-1

BCR - MWJ

W:\Portland\Projects\6024107\01\CAD\Basket Slough.dwg\TAB\Figure 2, modified on Apr 13, 2010 - 2:51pm

Drilled	Start 10/26/2009	End 10/26/2009	Total Depth (ft)	41.5	Logged By Checked By	DWW MAM	Driller	Subsurface Technologies	Drilling Method	HSA
Surface Elevation (ft) Vertical Datum	187.0			Hammer Data	140 lb Auto			Drilling Equipment	Diedrich D-50 Truck Mounted	
Easting (X) Northing (Y)	7495935.786 480172.8561			System Datum	NAD83 SP N US FOOT			Groundwater Date Measured	Depth to Water (ft)	Elevation (ft)
Notes:								8 feet		



Log of Boring B-1



Project: Mid Willamette Feeder-Basket Slough  
Project Location: Polk County, OR  
Project Number: 6024-107-01Task0800

Figure E-2  
Sheet 1 of 2





Elevation (feet)	FIELD DATA					Water Level	Graphic Log	Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density, (pcf)	REMARKS
	Depth (feet)	Interval Recovered (in)	Blows/foot	Collected Sample	Sample Name Testing							
35	18	12					CL	Gray lean clay (soft, wet) Becomes gray/green, sandy and stiff				
40	18	31			8			Becomes very stiff with trace fine gravel sized siltstone clasts				
45	17	74			9		SLST	Becomes gray/orange mottled and lacks gravel sized siltstone clasts Dark brown siltstone; predominantly decomposed, very soft			Gravel pieces easily broken down with finger pressure.	
50	17	91			10							
55	16	14			11							
60	11	50-R			12			Becomes moderately weathered and soft				
65	4	50-R			13			Becomes soft				
70	5	50-R			14							
75	5	50-R			15							

**Log of Boring B-2 (continued)**

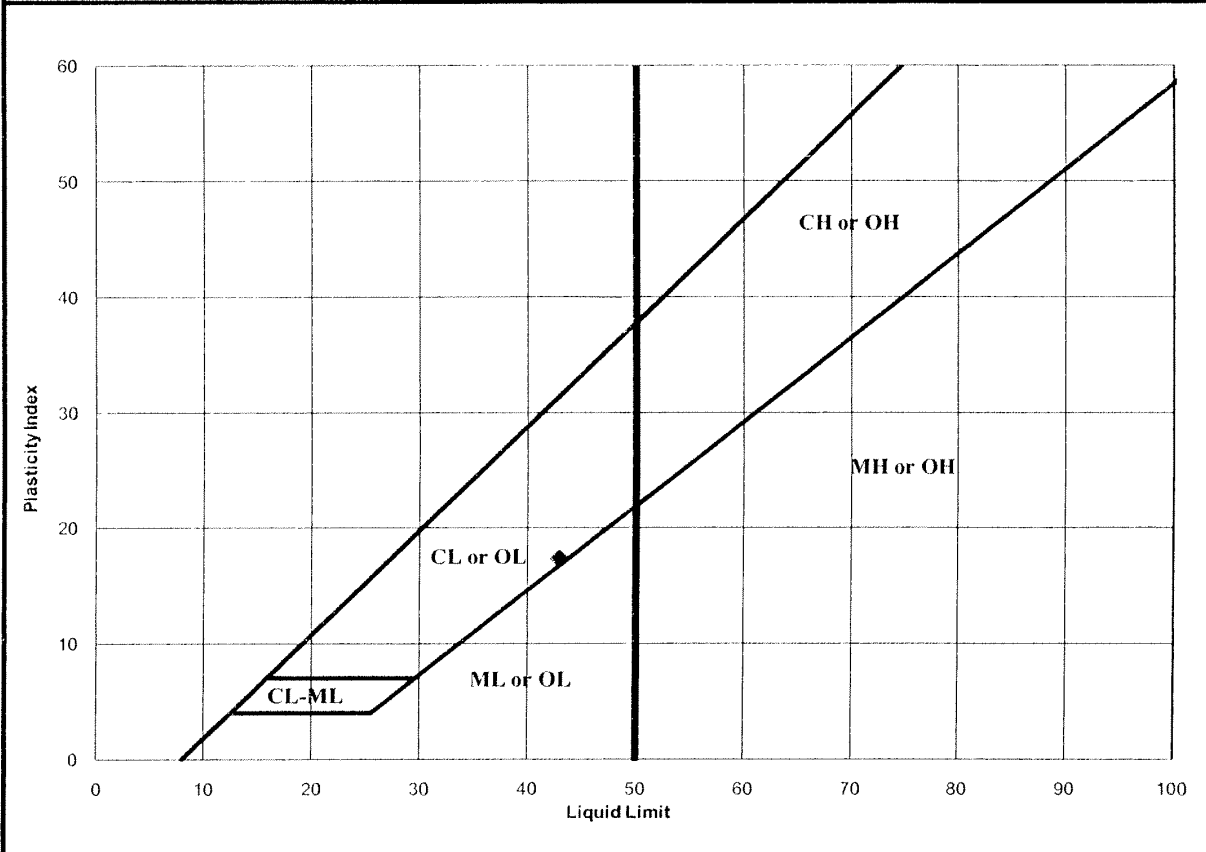


Project: Mid Willamette Feeder-Basket Slough  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task0800

Figure E-3  
Sheet 2 of 3



BCR+A1 Project:	Mid Willamette Feeder-Basket Slough	Lab No.	09-0045
Project No.	6024-107-01-0800	Date:	10/27/09
Boring/TP No.	B-1	Tested By:	KAR
Sample No./Depth:	S-5 @ 20'	Checked By:	
Description:	CL	P/PM:	TNH/BCR



Moisture Content %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
36.1%	43	26	17	CL	Lean clay

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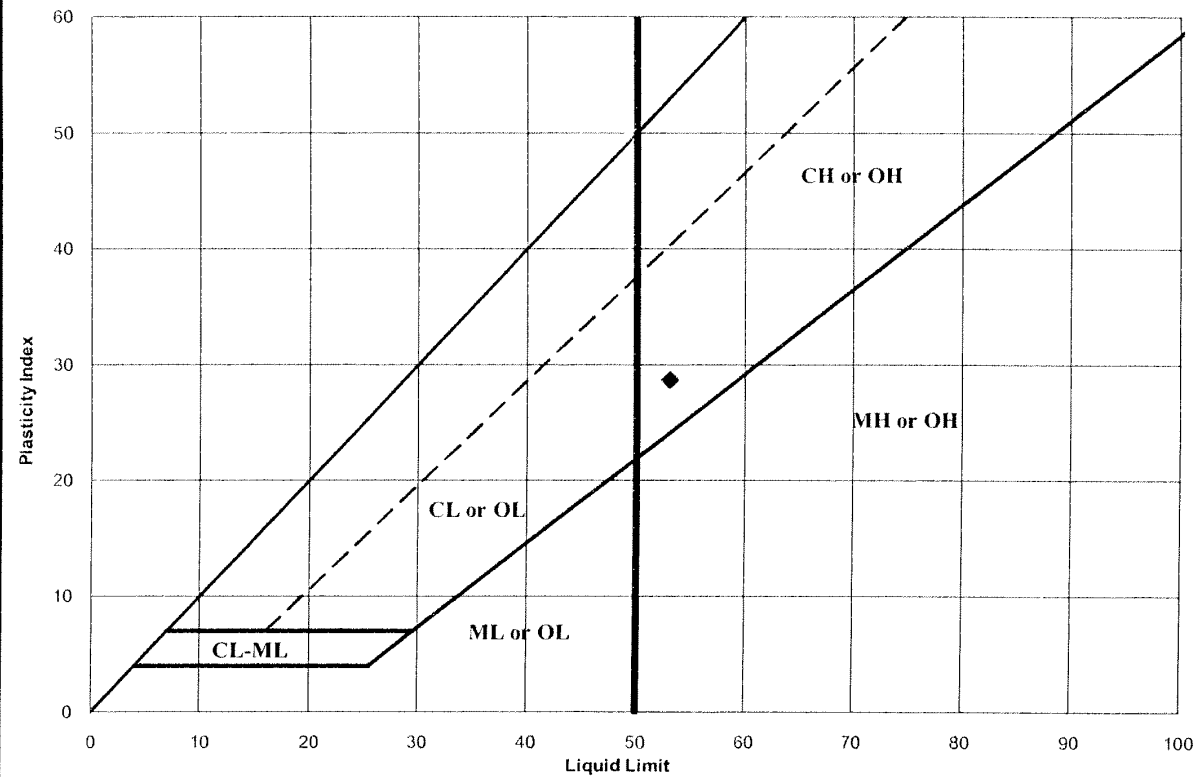
15055 SW Sequoia Pkwy Suite 140 Portland, OR 97224

Atterberg Limits ASTM D 4318

Figure E-4



<b>Project:</b> Mid Willamette Feeder-Basket Slough	<b>Lab No.:</b> 10-0014
<b>Project No.:</b> 6024-107-01Task 0800	<b>Date:</b> 02/27/10
<b>Boring/TP No.:</b> B-2	<b>Tested By:</b> KAR
<b>Sample No./Depth:</b> S-2 @ 10'	<b>Checked By:</b> BCR
<b>USCS Classification:</b> CH	<b>PA/PM:</b> BCR



Moisture Content, %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
34.9	53	24	29	CH	Fat Clay

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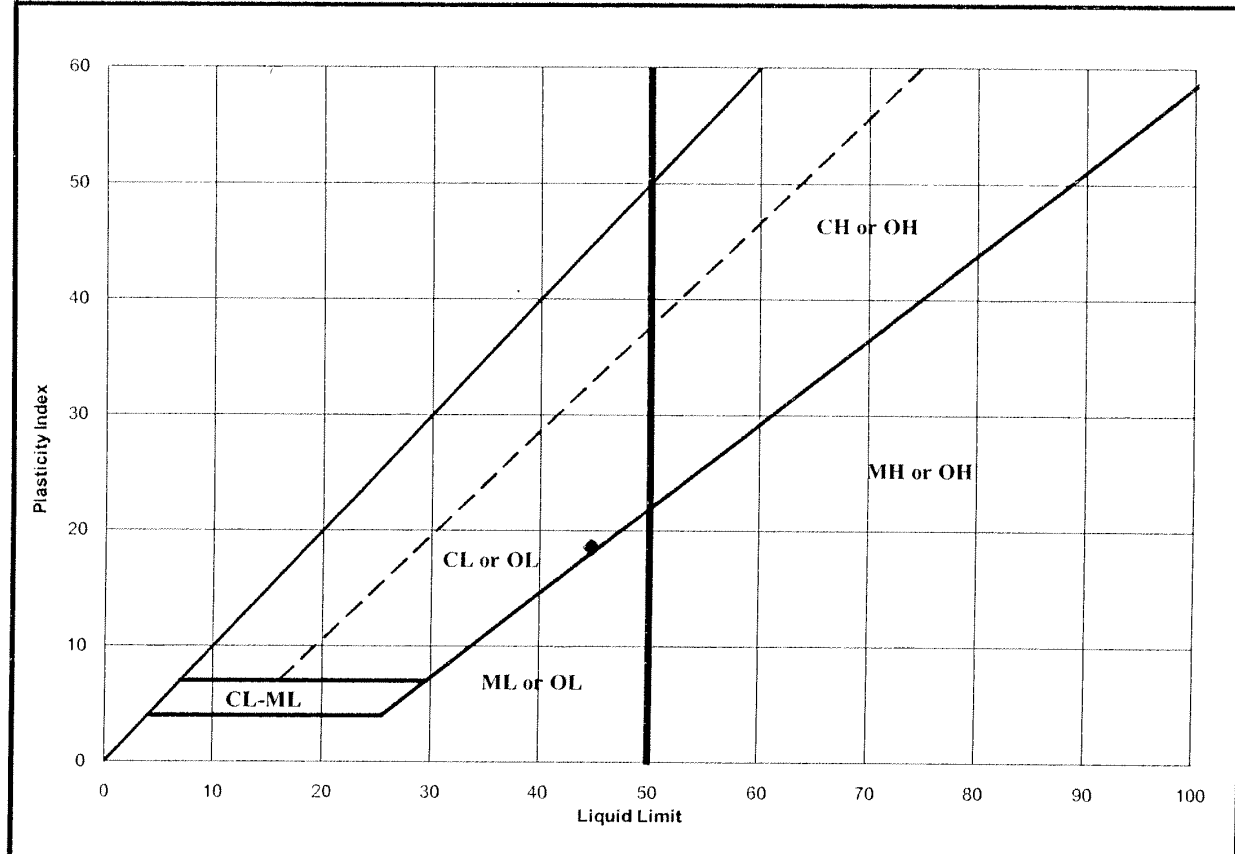


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Atterberg Limits ASTM D 4318

Figure E-5

Lean Clay+A1 Project:	Mid Willamette Feeder-Basket Slough	Lab No.:	10-0014
Project No.:	6024-107-01Task 0800	Date:	02/27/10
Boring/TP No.:	B-2	Tested By:	KAR
Sample No./Depth:	S-4 @ 20'	Checked By:	BCR
USCS Classification:	CL	PA/PM:	BCR



Moisture Content, %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
42.0	45	26	19	CL	Gray lean clay

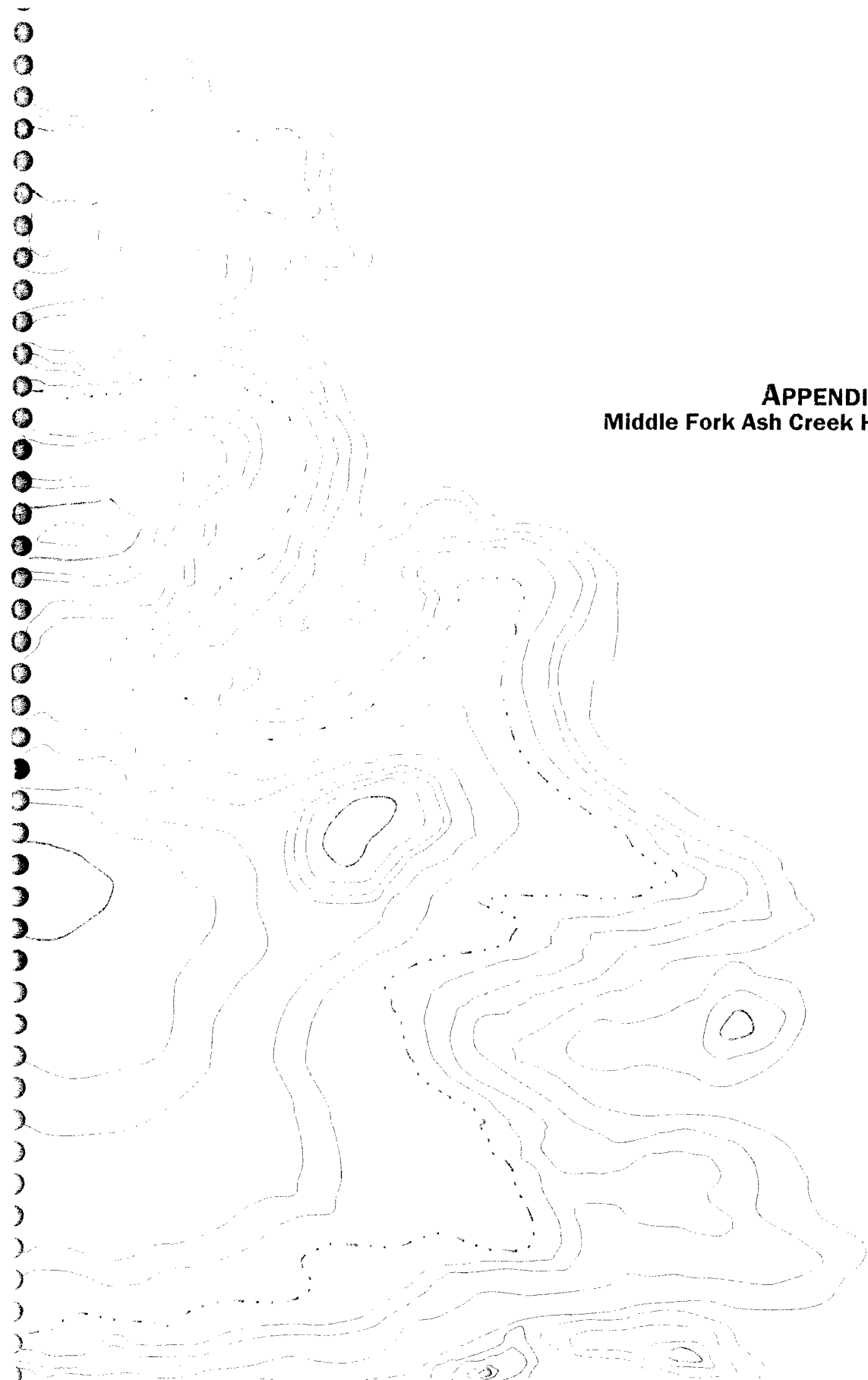
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Atterberg Limits ASTM D 4318

Figure E-6



**APPENDIX F**  
**Middle Fork Ash Creek HDD**



### Groundwater

The depth to groundwater was not observed in either of the borings due to the use of drilling fluid. Groundwater levels at the site are likely located near the elevation of the water level in Middle Fork Ash Creek, which is approximately 10 feet bgs of borings B-1 and B-2. We anticipate that groundwater levels will fluctuate due to seasonal variations in precipitation, changes in site utilization or other factors. In addition, groundwater levels may rise to the surface during flooding conditions. For the design and construction of an HDD, the groundwater level is not typically a factor affecting feasibility. The hydrostatic drilling fluid pressure typically compensates for high groundwater levels.

### LABORATORY TESTING

Percent fines analyses were performed on two samples in general accordance with ASTM D 1140. The percentage passing the U.S. No. 200 sieve is shown on the boring logs at the respective sample depths.

Sieve analyses (grain size determination) were performed on two samples in general accordance with ASTM C 136. The results of the sieve analyses were plotted and classified in general accordance with the Unified Soil Classification System (USCS) and are presented in Figures F-4 and F-5. The percentage passing the U.S. No. 200 sieve is shown on the boring logs at the respective sample depths.

Atterberg limits tests were performed on one soil sample. The tests were used to classify the soil as well as to evaluate engineering index properties. The liquid limit and the plastic limit were estimated through a procedure performed in general accordance with ASTM D 4318. The results of the Atterberg limits testing are shown in Figure F-6.

### HDD FEASIBILITY CONCLUSIONS AND RECOMMENDATIONS

Based on our HDD evaluation, the HDD method of construction at the Middle Fork Ash Creek site is feasible. Because of the deeply incised creek channel and the gravelly unit encountered in boring B-1, the HDD would need to be slightly deeper and longer than what would be considered a minimum length HDD. A conceptual profile for this HDD is shown in Figure F-1.

We recommend that a detailed design be completed for this proposed HDD so that the alignment and profile can be further refined. The detailed design should include final alignment and profile design, workspace layouts, analyses of installation and operating stresses, and a hydraulic fracture and inadvertent returns evaluation.

The following sections summarize conclusions regarding workspace considerations, subsurface conditions and conceptual HDD geometry.

#### Workspace Considerations

In our opinion, the entry side of the crossing should be located on the south side of the HDD and the exit side of the HDD should be located on the north side of the site because the proposed pipeline alignment north of the creek is more suitable for stringing and fabricating the product pipe. Based on our experience with projects of similar scale, a relatively small drill rig would likely be required for this crossing. Therefore, the existing ODOT ROW, as shown in Figure F-1, would likely provide sufficient

workspace for HDD operations. The following paragraphs describe the conceptual entry and exit sides of the HDD.

The layout and dimensions for the proposed entry/exit side workspaces have not been identified in Figure F-1, but will be added during the detailed design phase. For typical HDD installations of this magnitude, the additional temporary workspace required at the entry and exit points will be approximately 60 feet by 150 feet along the proposed alignment. The following paragraphs describe the conceptual entry and exit sides of the HDD.

**Conceptual Entry Side (South Side)**

The entry workspace could conceptually be located along the ODOT ROW on the south side of Middle Fork Ash Creek. Because of the highway embankment, some site grading will be necessary within the entry workspace to provide a level area for the drilling equipment. Access to the workspace could be gained directly from Pacific Highway.

**Conceptual Exit Side (North Side)**

The exit workspace could be located within the ODOT ROW on the north side of the site. Adequate temporary workspace is available along the ODOT ROW for exit side operations and stringing and fabrication of the product pipe. Access to the exit workspace could be gained via a primitive access road off of Pacific Highway approximately 375 feet north of the site proposed exit point.

**Subsurface Considerations**

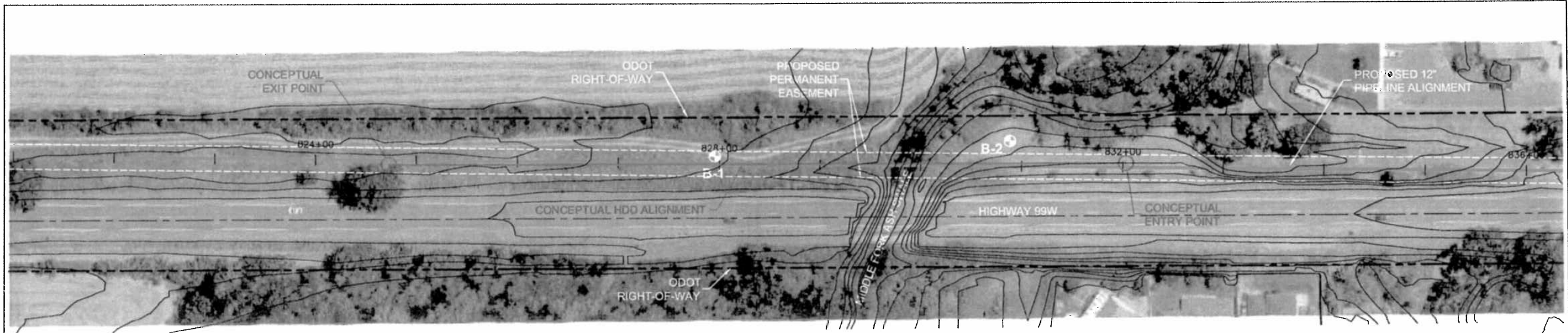
The soils at the anticipated depths of the conceptual HDD consist of medium stiff to stiff clays and medium dense to dense clayey sands. The thin gravel unit encountered in boring B-1 could present a risk for hole instability if it is encountered during drilling. The HDD profile should be designed in such a way as to avoid having its bottom tangent elevation within this gravel unit. However, the depth of the HDD profile should be determined during final design based on the results of hydraulic fracture and inadvertent returns evaluation.

**Conceptual HDD Geometry**

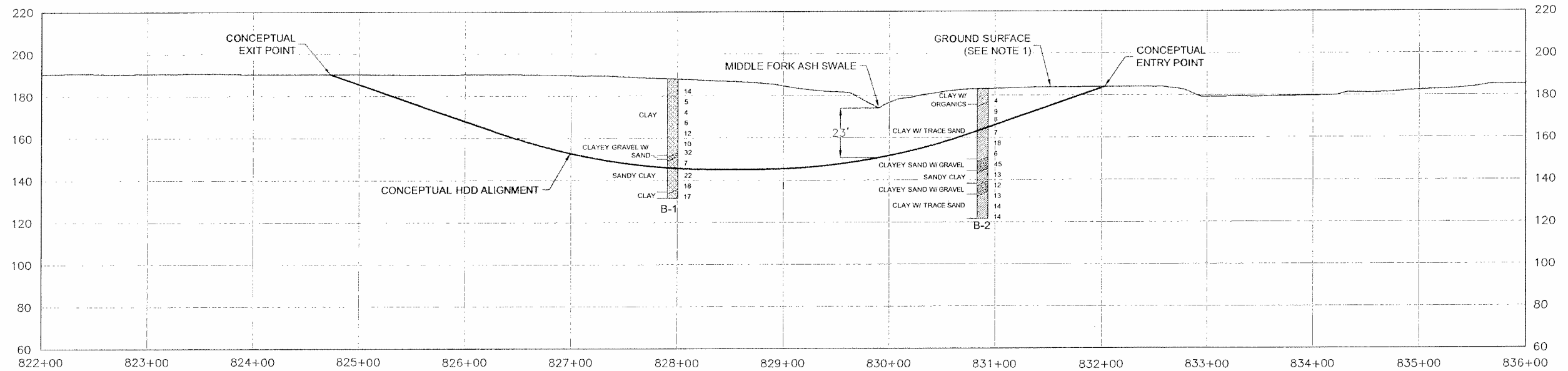
The length, depth and orientation of a potential HDD at this site is a function of Northwest Natural's 15-foot minimum depth requirement below waterbodies, the topography along the proposed alignment, the minimum allowable radius of curvature of the product pipe and the subsurface conditions encountered in the borings.

Because of the deeply incised creek channel and the gravelly unit encountered in boring B-1, the HDD would need to be deeper and longer than what would be considered a minimum length HDD. The minimum horizontal length of an HDD crossing at this site would have to be approximately 730 feet. Shortening the HDD would increase the difficulty of drilling the pilot hole within acceptable tolerances while shallowing the HDD profile would increase the risk of hole instability within the gravel unit observed in boring B-1. For this crossing we expect that the depth of the HDD profile beneath Middle Fork Ash Creek could range between 20 and 25 feet. The actual profile length and depth should be based on additional geometric and hydraulic fracture analyses completed during the detailed design phase of the project.

BCR - MWJ



PLAN  
1" = 100'



PROFILE  
HORIZ.: 1"=100'  
VERT.: 1"=50'

Notes:

1. Topographic information based on a site specific topographic survey dated 9/19/09, provided by WH Pacific.
2. The locations of all features shown are approximate.
3. This drawing is for information purposes. It is intended to assist in showing features discussed in an attached document. GeoEngineers, Inc. can not guarantee the accuracy and content of electronic files. The master file is stored by GeoEngineers, Inc. and will serve as the official record of this communication.

Legend

Boring Location  
 Soil Classification  
 SPT (N) Value  
 Boring ID  
 North Arrow  
 Centerline in Existing Easement  
 Centerline in R.O.W.  
 Centerline in Private Property

**NOT FOR CONSTRUCTION**

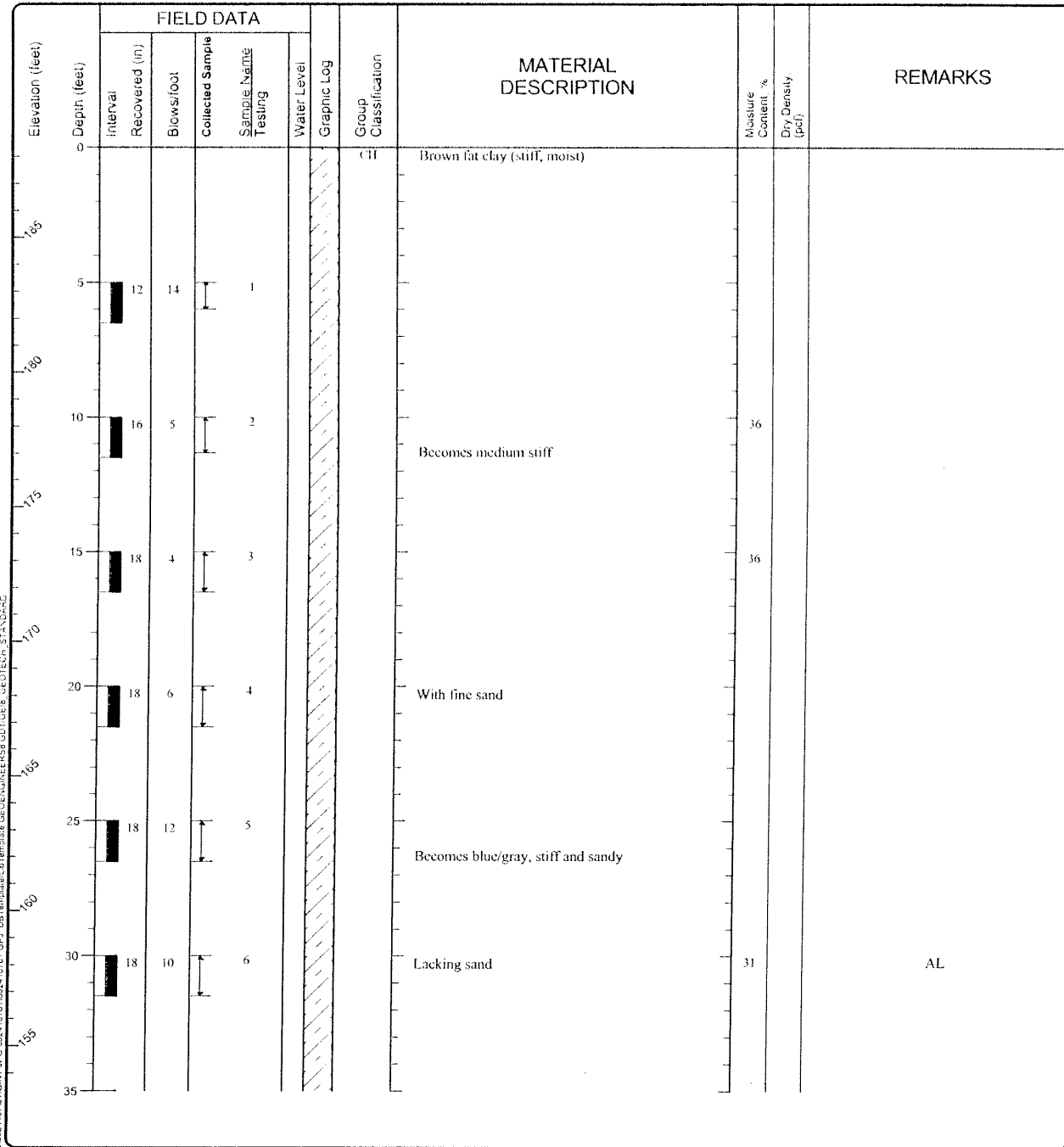
**SITE PLAN & PROFILE**

MIDDLE FORK ASH CREEK HDD  
POLK COUNTY, OREGON



FIGURE F-1

Drilled	Start 11/4/2009	End 11/4/2009	Total Depth (ft)	56.5	Logged By Checked By	DWW MAM	Driller	Subsurface Technologies	Drilling Method	Mud Rotary
Surface Elevation (ft) Vertical Datum	188.3				Hammer Data	140 lb Auto		Drilling Equipment	Diedrich D-50 Track Mounted	
Easting (X) Northing (Y)	7494601.664 445894.2679				System Datum	NAD83 SP N US FOOT		Groundwater Date Measured	Depth to Water (ft)	Elevation (ft)
Notes:										



Log of Boring B-1



Project: Mid Willamette Feeder-Middle Fork Ash Creek  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task0900

Figure F-2  
Sheet 1 of 2





Drilled	Start 2/18/2010	End 2/18/2010	Total Depth (ft)	61.5	Logged By Checked By	BKB MAM	Driller	Subsurface Technologies	Drilling Method	Mud Rotary
Surface Elevation (ft) Vertical Datum	181.4			Hammer Data	140 lb Auto			Drilling Equipment	Diedrich D-50 Track Mounted	
Easting (X) Northing (Y)	7494603.307 445600.8294			System Datum	NAD83 SP N US FOOT			Groundwater Date Measured	Depth to Water (ft)	Elevation (ft)
Notes:										

Elevation (feet)	FIELD DATA						Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density, (pcf)	REMARKS
	Depth (feet)	Interval Recovered (in)	Blows/foot	Collected Sample	Sample Name Testing	Water Level Graphic Log					
0							CL	Orange and dark brown lean clay with organics (medium stiff, moist) (fill)			
5	16	4	1				CL	Gray lean clay with orange mottling and trace sand (stiff, moist)			
10	14	9	2					Becomes brown with orange mottling			
15	16	8	3					Becomes gray and medium stiff			
20	18	7	4					Becomes very stiff, gray/orange mottled and sandy with fine gravel			SA, %Gravel=15 %P=51
25	14	18	5					Lacks gravel below 30'			
30	12	6	6					Gray clayey sand with gravel (dense, wet)			
35							SC				

**Log of Boring B-2**



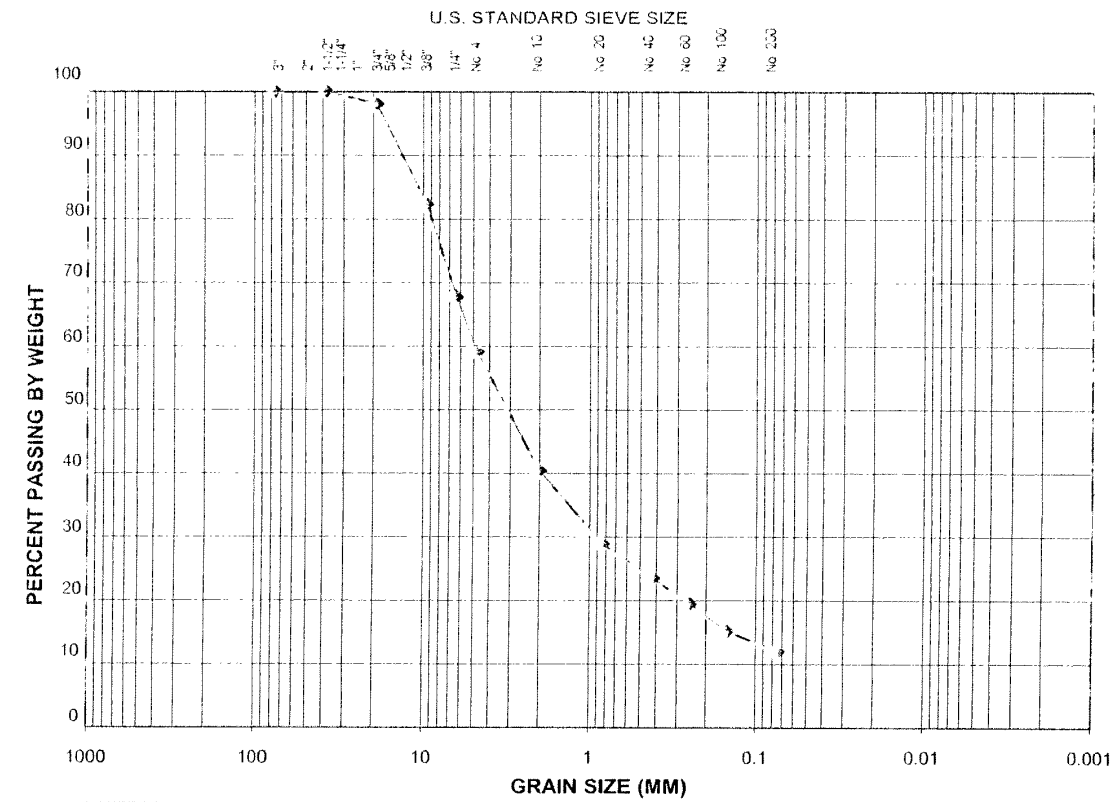
Project: Mid Willamette Feeder-Middle Fork Ash Creek  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task0900

Figure F-3  
Sheet 1 of 2





<b>Project:</b> Mid Willamette Feeder-Middle Fork Ash Swale	<b>Lab No.:</b> 10-0007
<b>Project No.:</b> 6024-107-01 Task 0900	<b>Date:</b> 02/22/10
<b>Boring/TP No.:</b> B-2	<b>Tested By:</b> KAR
<b>Sample No./Depth:</b> S-7 @ 35'	<b>Checked By:</b>
<b>USCS Classification:</b> SP-SC	<b>PA/PM:</b> BCR



COBBLES	GRAVEL		SAND			FINES	
	COARSE	FINE	COARSE	MEDIUM	FINE	SILT	CLAY

Nat. Water Content, %	Gravel Total, %	Sand Total, %	Fines Total, %	USCS	Description
0.2	40.8	47.2	12.0	SP-SC	Poorly graded clayey sand with gravel

NOTE: Test results are applicable only to the specific sample on which they were performed, and should not be interpreted as representative of any other samples obtained at other times, depths or locations or generated by separate operations or processes. This report may not be reproduced, except in full, without written approval of GeoEngineers, Inc.

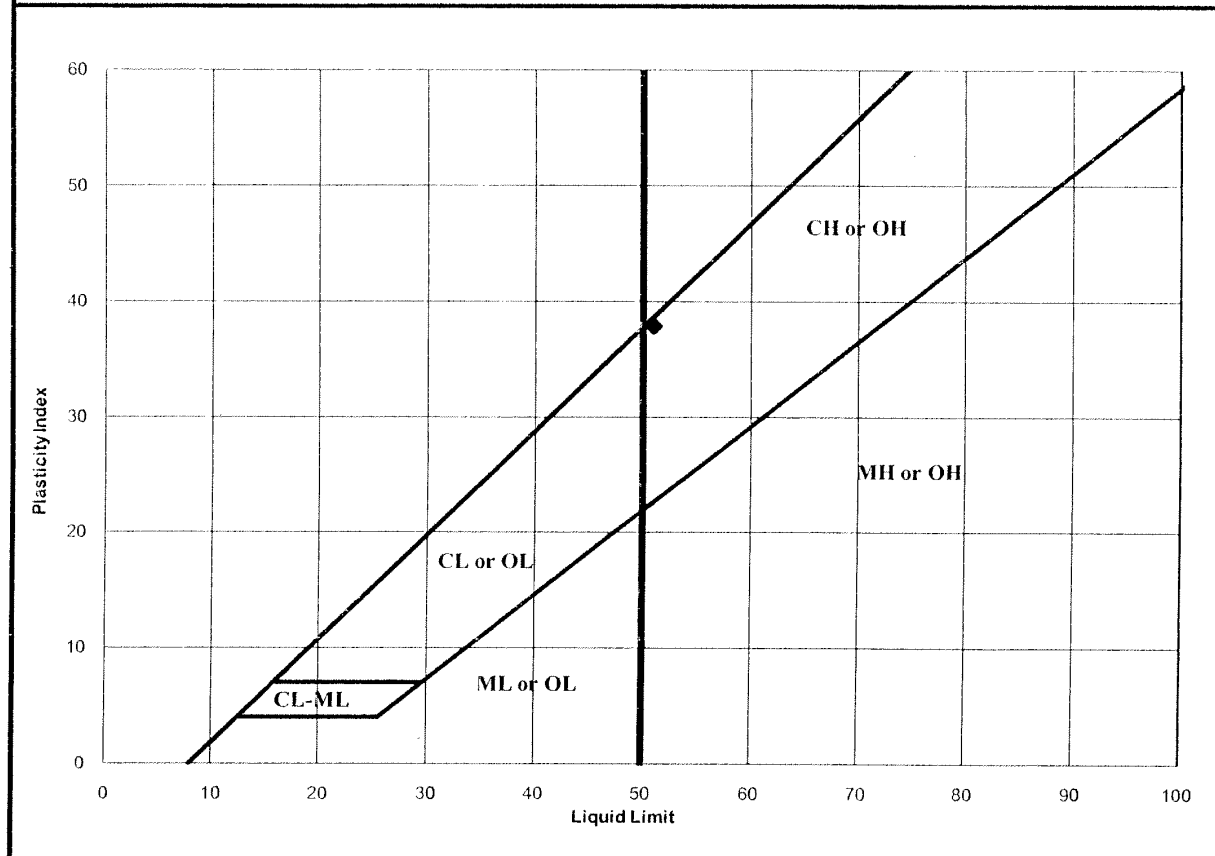


15055 SW Sequoia Pkwy Suite 140 Portland, OR 97224

Grain Size Analysis ASTM C 136

Figure F-5

<b>Project:</b> Mid-Willamette Feeder - Middle Fork Ash Swale	<b>Lab No.:</b> 09-0053
<b>Project No.:</b> 6024-107-01	<b>Date:</b> 11/05/09
<b>Boring/TP No.:</b> B-1	<b>Tested By:</b> BKB/KAR
<b>Sample No./Depth:</b> S-6/30'	<b>Checked By:</b> KAR
<b>Description:</b> CH	<b>P/PM:</b> TNH/BCR



Moisture Content %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
30.8%	51	13	38	CH	Brown fat clay

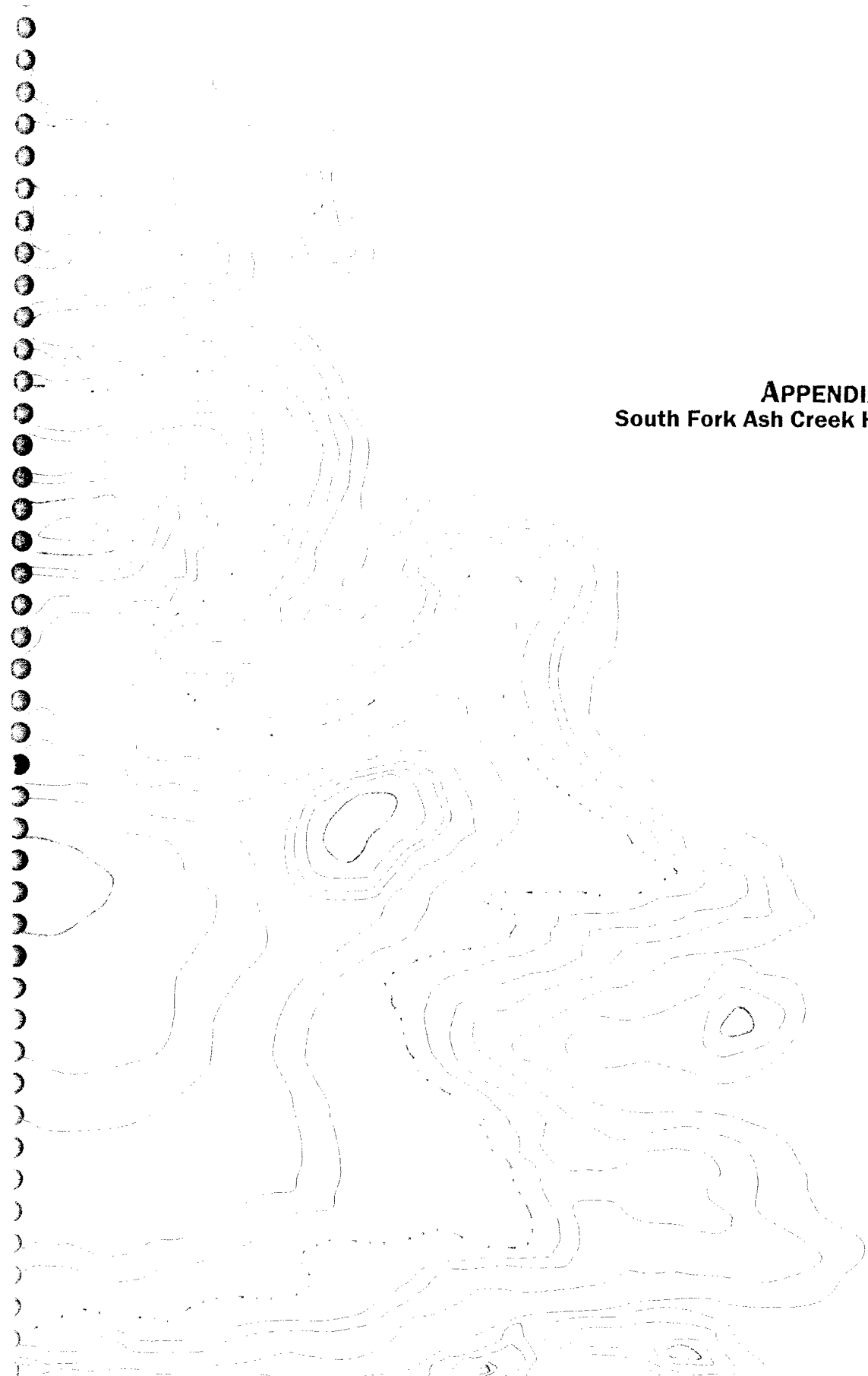
NOTE: This report may not be reproduced, except in full, without written approval of GeoEngineers, Inc. Test results are applicable only to the specific sample on which the test was performed, and should not be interpreted as representative of samples obtained at other times or locations, or generated by other operations or processes.



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Atterberg Limits ASTM D 4318

Figure F-6



**APPENDIX G**  
**South Fork Ash Creek HDD**





### Groundwater

Groundwater was observed at a depth of approximately 15 feet bgs in boring B-1. The depth to groundwater was not observed in boring B-2. We anticipate that groundwater levels will fluctuate due to seasonal variations in precipitation, changes in site utilization or other factors, and may rise to the surface during flooding conditions. For the design and construction of an HDD, the groundwater level is not typically a factor affecting feasibility. The hydrostatic drilling fluid pressure typically compensates for high groundwater levels.

### LABORATORY TESTING

Percent fines analyses were performed on three samples in general accordance with ASTM D 1140. The percentage passing the U.S. No. 200 sieve is shown on the boring logs at the respective sample depths.

Sieve analyses (grain size determination) were performed on one sample in general accordance with ASTM C 136. The results of the sieve analysis were plotted and classified in general accordance with the Unified Soil Classification System (USCS) and are presented in Figure G-4. The percentage passing the U.S. No. 200 sieve is shown on the boring logs at the respective sample depths.

Atterberg limits tests were performed on one soil sample. The tests were used to classify the soil as well as to evaluate engineering index properties. The liquid limit and the plastic limit were estimated through a procedure performed in general accordance with ASTM D 4318. The results of the Atterberg limits testing are shown in Figure G-5.

### HDD FEASIBILITY CONCLUSIONS AND RECOMMENDATIONS

Based on our HDD evaluation, the HDD method of construction at the South Fork Ash Creek site is feasible. We anticipate that a HDD profile for this site would be about 650 feet long, and about 20 feet below the bottom of South Fork Ash Creek. A conceptual HDD profile for this HDD is shown in Figure G-1.

We recommend that a detailed design be completed for this proposed HDD so that the alignment and profile can be further refined. The detailed design should include final alignment and profile design, workspace layouts, analyses of installation and operating stresses, and a hydraulic fracture and inadvertent returns evaluation.

The following sections summarize conclusions regarding workspace considerations, subsurface conditions and conceptual HDD geometry.

#### Workspace Considerations

In our opinion, the entry side of the HDD should be located on the north side of the site and the exit side of the HDD should be located on the south side of the site because the proposed pipeline alignment south of the site is more suitable for stringing and fabricating the product pipe. The overhead power line on the east side of Pacific Highway is high enough that it should not interfere with pipeline or HDD



construction activities. However, the location of power poles for this overhead line should be considered when acquiring temporary HDD workspaces.

The layout and dimensions for the proposed entry/exit side workspaces have not been identified in Figure G-1, but will be added during the detailed design phase. For typical HDD installations of this magnitude, the additional temporary workspace required at the entry and exit points will be approximately 60 feet by 150 feet along the proposed alignment.

**Conceptual Entry and Exit Sides**

The ODOT ROW and private properties east of the ODOT ROW on both sides of the crossing are suitable for use as temporary workspace from a constructability standpoint. The areas are relatively flat and significant grading of the site would not likely be necessary. Access to the workspace could be gained directly from Pacific Highway.

**Subsurface Considerations**

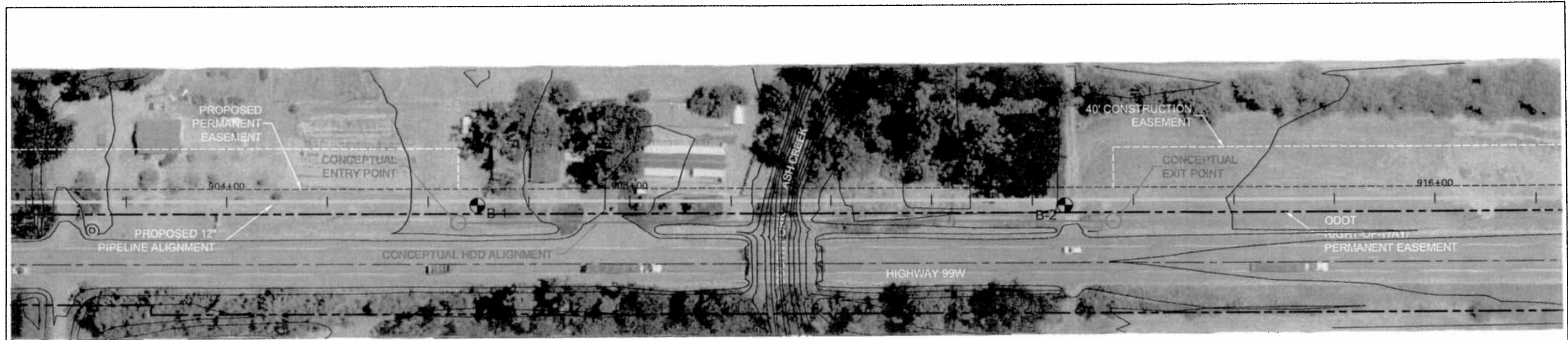
The soils at the anticipated depths of the conceptual HDD consist of soft to hard clay and silt and dense to very dense silty and clayey sand overlying very soft siltstone bedrock. An HDD at this site could be designed such that the HDD profile would remain above the siltstone bedrock. However, the final design depth of the HDD should be determined during final design based on the results of hydraulic fracture and inadvertent returns evaluation.

**Conceptual HDD Geometry**

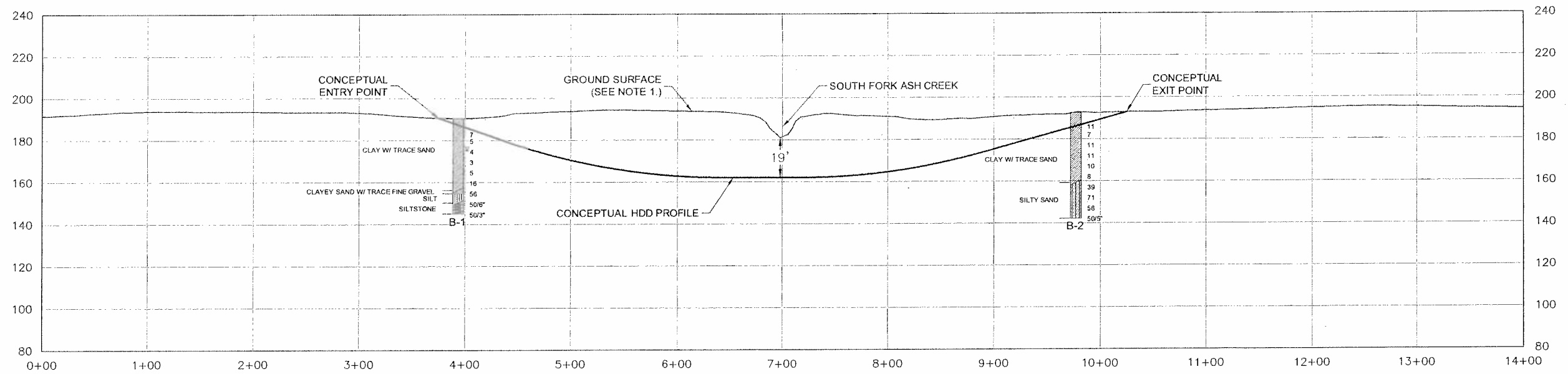
The length, depth and orientation of a potential HDD crossing is a function of Northwest Natural's 15-foot minimum depth requirement below waterbodies, the topography along the proposed alignment, the minimum allowable radius of curvature of the product pipe and the subsurface conditions encountered in the borings.

Because of the relatively flat topography and favorable subsurface conditions, this proposed HDD could be designed as a minimum length crossing. The minimum horizontal length of an HDD crossing at this site would have to be approximately 650 feet. For this crossing we expect that the depth of the HDD profile beneath the creek channel would be approximately 20 feet. The actual profile length and depth should be based on additional geometric and hydraulic fracture analyses completed during the detailed design phase of the project.

BCR - BTL



PLAN  
1" = 100'



PROFILE  
HORIZ.: 1" = 100'  
VERT.: 1" = 50'

Notes:

1. Topographic information based on a site specific topographic survey dated 9/19/09, provided by WH Pacific.
2. The locations of all features shown are approximate.
3. This drawing is for information purposes. It is intended to assist in showing features discussed in an attached document. GeoEngineers, Inc. can not guarantee the accuracy and content of electronic files. The master file is stored by GeoEngineers, Inc. and will serve as the official record of this communication.

**Legend**

- Boring Location
- Soil Classification
- SPT (N) Value
- Boring ID
- Centerline in Existing Easement
- Centerline in ODOT R.O.W.
- Centerline in Private Property

**NOT FOR CONSTRUCTION**

**SITE PLAN & PROFILE**

**SOUTH FORK ASH CREEK HDD  
POLK COUNTY, OREGON**

**GEOENGINEERS** **FIGURE G-1**

W:\Portland\Projects\6024107\01\CAD\South Fork Ash Creek.dwg\TAB\Figure 2, modified on Apr 13, 2010 - 3:02pm

Drilled	Start 2/23/2010	End 2/23/2010	Total Depth (ft)	45.25	Logged By Checked By	BKB MAM	Driller	Subsurface Technologies	Drilling Method	Mud Rotary	
Surface Elevation (ft) Vertical Datum	190.4			Hammer Data	140 lb Auto			Drilling Equipment	Diedrich D-50 Track Mounted		
Easting (X) Northing (Y)	7494276.522 438062.5132			System Datum	NAD83 SP N US FOOT			Groundwater Date Measured	Depth to Water (ft)	Elevation (ft)	
Notes: Groundwater elevation based on visual observations.								15.0	175.4		

Top Elevation (feet)	FIELD DATA						Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density, (pcf)	REMARKS
	Depth (feet)	Interval Recovered (in)	Blows/foot	Collected Sample	Sample Name Testing	Water Level Graphic Log					
0							CL	Light brown clay with orange mottling and trace sand (medium stiff, moist)			
185	5	14	7		1						
180	10	18	5		2						
175	15	18	4		3			Grades to with sand wet below 15'			
170	20	18	3		4			Becomes gray and soft			
165	25	18	5		5			Becomes medium stiff and sandy			%F=69
160	30	18	16		6			Becomes very stiff with orange mottling			
155	35						SC	See sheet 2 for description			

**Log of Boring B-1**



Project: Mid Willamette Feeder-South Fork Ash Creek  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task1100

Figure G-2  
Sheet 1 of 2

Portland, Date 4/5/10 Path: P:\6024\107\1\GINT.JPG 6024\107\1\6024\107\1\GPI 08T\mohar\6\Temp\6024\107\1\GEOENGINEERS\GDT\GE 8 - GEOTECH STANDARD

Elevation (feet)	FIELD DATA					Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density (pcf)	REMARKS
	Depth (feet)	Interval Recovered (in)	Blows/foot	Collected Sample	Sample Name Testing					
15	14	6				SC ML	Brown/orange/gray mottled clayey sand with trace fine gravel (dense, moist) Dark gray finely laminated silt (hard, moist) (completely decomposed siltstone)			SA, %Gravel = 3 %F = 35
10	6	50/6"			8	SLST	Dark gray siltstone: moderately weathered, very soft			
15	3	50/3"			9					

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**Log of Boring B-1 (continued)**



Project: Mid Willamette Feeder-South Fork Ash Creek  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task1100

Figure G-2  
 Sheet 2 of 2



Elevation (feet)	FIELD DATA						Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density, (pcf)	REMARKS
	Depth (feet)	Interval Recovered (in)	Blows/foot	Collector Sample	Sample Name Testing	Water Level					
35	14	39	7			SM	Gray and brown silty fine sand (dense, wet)	13		u <sub>at</sub> - 43	
40	14	71	8				Becomes very dense				
45	16	38	9				Becomes dark gray with gravel				
50	5	50.5"	10								

**Log of Boring B-2 (continued)**

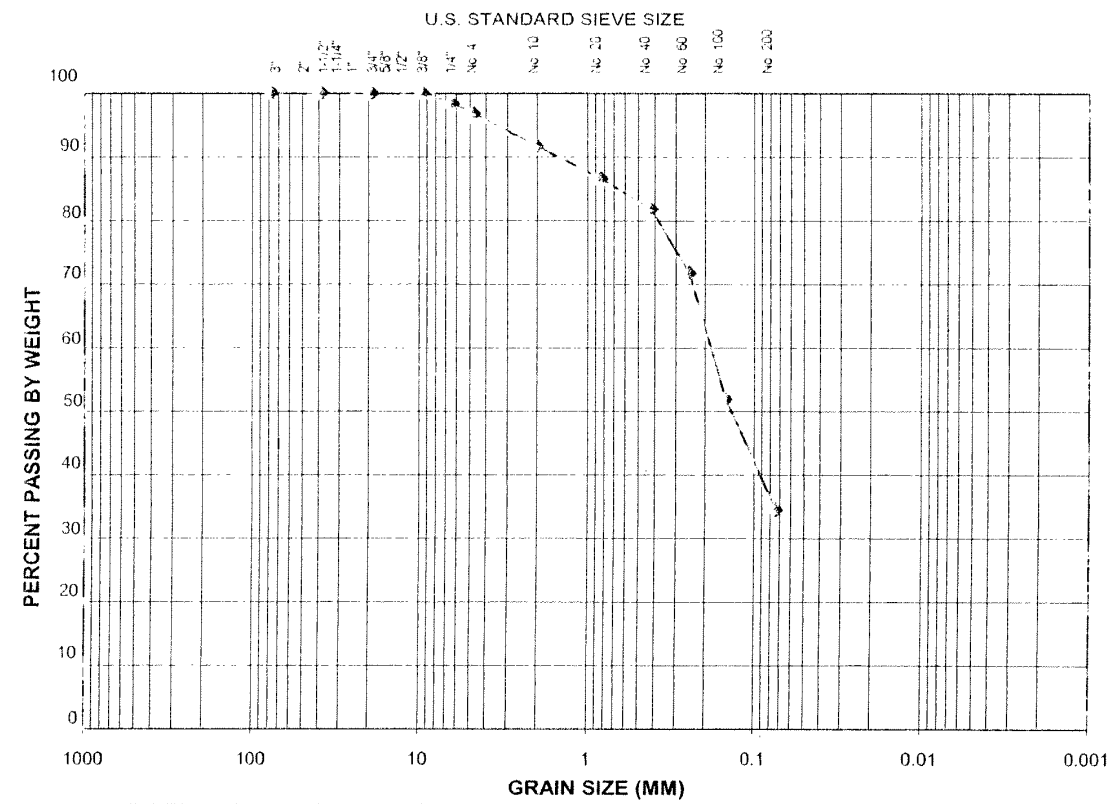


Project: Mid Willamette Feeder-South Fork Ash Creek  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task1100

Figure G-3  
Sheet 2 of 2

Portland Date: 10/15/17 Path: P:\6024-107-01\GINT\_JPG\6024-107-01\6024-107-01\_DBI Template.dwg Template: G:\GEOENGINEERS\GDT\GEB\_GEO TECH\_STANDARD

<b>Project:</b>	Mid Willamette Feeder-South Fork Ash Creek	<b>Lab No.:</b>	10-0010
<b>Project No.:</b>	6024-107-01Task1100	<b>Date:</b>	02/26/10
<b>Boring/TP No.:</b>	B-1	<b>Tested By:</b>	KAR
<b>Sample No./Depth:</b>	S-7 @ 35'	<b>Checked By:</b>	
<b>USCS Classification:</b>	SC	<b>P/PM:</b>	BCR



COBBLES	GRAVEL		SAND			FINES	
	COARSE	FINE	COARSE	MEDIUM	FINE	SILT	CLAY

Nat. Water Content, %	Gravel Total, %	Sand Total, %	Fines Total, %	USCS	Description
27.2	3.1	62.3	34.6	SC	Brown clayey sand

NOTE: Test results are applicable only to the specific sample on which they were performed, and should not be interpreted as representative of any other samples obtained at other times, depths or locations or generated by separate operations or processes. This report may not be reproduced, except in full, without written approval of GeoEngineers, Inc.

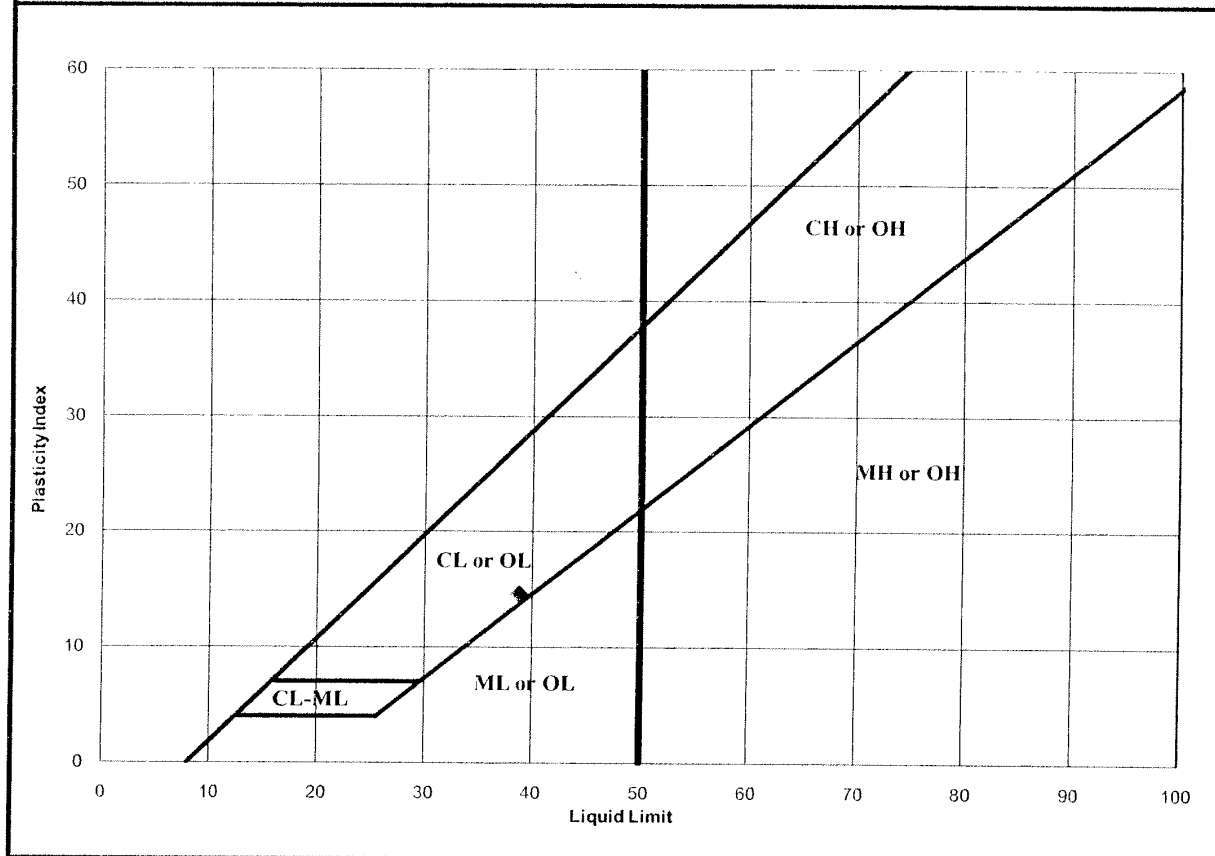


Grain Size Analysis ASTM C 136

Figure G-4



<b>Project:</b> Mid Willamette Feeder-South Fork Ash Creek	<b>Lab No.:</b> 09-0047
<b>Project No.:</b> 6024-107-01-1100	<b>Date:</b> 10/28/09
<b>Boring/TP No.:</b> B-2	<b>Tested By:</b> KAR
<b>Sample No./Depth:</b> S-5 @ 25'	<b>Checked By:</b> BCR
<b>Description:</b> CL	<b>P/PM:</b> TNH/BCR



Moisture Content %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
30.8%	39	24	15	CL	Lean clay

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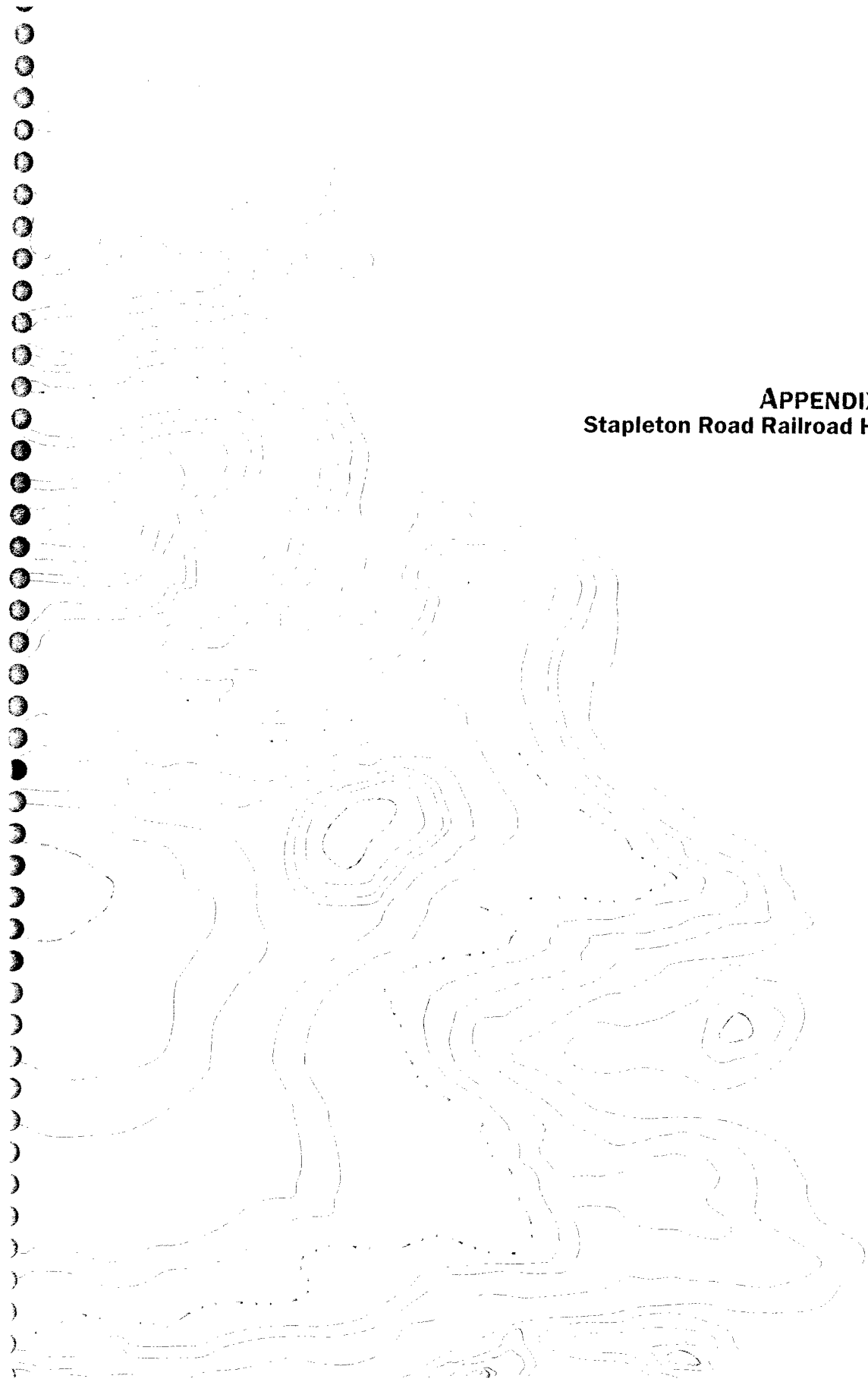


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Atterberg Limits ASTM D 4318

Figure G-5

**APPENDIX H**  
**Stapleton Road Railroad HDD**



**APPENDIX H  
STAPLETON ROAD RAILROAD HDD**

The Stapleton Road Railroad HDD site is located along the south side of Stapleton road, approximately 1.75 miles south-southwest of Independence, Oregon. The proposed pipeline alignment at the site is oriented east-west and parallel to the south side of Stapleton Road as shown in Figure H-1. An HDD approximately 2,075 feet in length is required at this site.

**SITE DESCRIPTION**

**Surface Conditions**

The HDD site is located in a generally flat area along the south side of Stapleton Road. Figure H-1 shows the alignment with respect to topography and surface conditions in the area. The proposed HDD would cross beneath the Southern Pacific Railroad right-of-way (ROW) and a wetland area. The proposed pipeline alignment crosses the railroad ROW at an approximate perpendicular angle and the railroad embankment is approximately 3 feet above surrounding site grades.

Highland Road is located approximately 400 feet west of the conceptual exit point. Highland Road is a low traffic volume gravel road that is bordered to the east and west by agricultural fields.

Corvallis Road is located approximately 1,200 feet east of the conceptual entry point. Corvallis Road is a moderate traffic volume paved road. It is bordered to the east and west by agricultural fields.

**Subsurface Conditions**

We explored subsurface conditions at the site on November 5, 2009 and February 22, 2010 by drilling two borings to maximum depths of 46.5 feet below ground surface (bgs) at the approximate locations shown in Figure H-1. In general, the borings encountered medium stiff to very stiff silts and clays and medium dense sands. Subsurface conditions encountered in the borings are consistent with the geologic mapping for the area (Allison, 1953, O'Connor et al, 2001). Logs of the borings are presented as Figures H-2 and H-3.

Boring B-1 was drilled in the eastbound lane of Stapleton Road, approximately 415 feet west of the conceptual entry point of the HDD. From the surface, the boring encountered approximately 6 inches of asphalt pavement overlying approximately 10 inches of road base aggregate. Between depths of approximately 1.5 and 44 feet bgs, the boring encountered medium stiff to very stiff clays with varying sand content. Dense clayey sand was encountered between depths of 44 and 44.5 feet bgs, the maximum depth explored.

Boring B-2 was drilled in the agricultural field on the east side of the proposed HDD, approximately 40 feet west of the conceptual HDD entry point. The boring encountered stiff to very stiff fat clay with varying sand content from the ground surface to a depth of approximately 28.5 feet bgs. Between depths of 28.5 and 40.5 feet bgs the boring encountered very stiff sandy silt and very dense silty sand. Stiff sandy fat clay was encountered between depths of 40.5 and 43.5 feet bgs. Below depths of 43.5 feet bgs, the boring encountered medium dense fine sand to 46.5 feet bgs, the maximum depth explored:

#### Groundwater

Based on visual observations of moisture content in the samples collected within boring B-2, groundwater is likely located at a depth of approximately 17 feet bgs at the site. We anticipate that groundwater levels will fluctuate due to seasonal variations in precipitation, changes in site utilization or other factors. For the design and construction of an HDD, the groundwater level is not typically a factor affecting feasibility. The hydrostatic drilling fluid pressure typically compensates for high groundwater levels.

#### LABORATORY TESTING

Percent fines analyses were performed on two samples in general accordance with ASTM D 1140. The percentage passing the U.S. No. 200 sieve is shown on the boring logs at the respective sample depths.

Atterberg limits tests were performed on two soil samples. The tests were used to classify the soil as well as to evaluate engineering index properties. The liquid limit and the plastic limit were estimated through a procedure performed in general accordance with ASTM D 4318. The results of the Atterberg limits testing are shown in Figures H-4 and H-5.

#### HDD FEASIBILITY CONCLUSIONS AND RECOMMENDATIONS

Based on our HDD evaluation, the HDD method of construction at the Stapleton Road Railroad site is feasible. Because of the cohesive soils observed in boring B-2, the HDD would likely need to be drilled from east to west in order to reduce the annular drilling fluid pressures under the railroad ROW during pilot hole operations, thus reducing the potential for hydraulic fracture and inadvertent returns at that location. A conceptual HDD profile for this HDD is shown in Figure H-1.

We recommend that a detailed design be completed for this proposed HDD so that the alignment and profile can be further refined. Prior to the detailed design being completed, we recommend an additional boring be completed near Station 1015+00, 25 feet away from the proposed alignment. The detailed design should include final alignment and profile design, workspace layouts, analyses of installation and operating stresses, and a hydraulic fracture and inadvertent returns evaluation. The hydrofracture and inadvertent returns analysis will be especially important to reduce the potential hydrofracture related issues (settlement, inadvertent returns) beneath the railroad. The orientation of the conceptual HDD shown in Figure H-1 was developed considering hydraulic fracture and inadvertent returns potential from a qualitative standpoint. A quantitative analysis will be required to determine the final depth of the HDD profile.

The following sections summarize conclusions regarding workspace considerations, subsurface conditions and conceptual HDD geometry.

#### Workspace Considerations

In our opinion, the entry and exit points of the HDD could be located on either side of the HDD depending on how much temporary workspace can be acquired west of the site for stringing and fabricating the product pipe. However, to reduce the potential for hydrofracture and inadvertent returns

at the railroad crossing during pilot hole operations, we recommend that the HDD enter on the east side of the site. The following paragraphs describe the conceptual entry and exit sides of the HDD.

The layout and dimensions for the proposed entry/exit side workspaces have not been identified in Figure H-1, but will be added during the detailed design phase. For typical HDD installations of this magnitude, the additional temporary workspace required at the entry and exit points will be approximately 60 feet by 150 feet along the proposed alignment. The following paragraphs describe the conceptual entry and exit sides of the HDD.

**Conceptual Entry and Exit Sides**

The agricultural fields on both sides of the crossing are suitable for use as temporary workspace from a constructability standpoint. The area is relatively flat and significant grading of the site would not likely be necessary. Access to the workspace could be gained directly from Stapleton Road.

Temporary workspace for stringing and fabrication of the product pipe should be acquired west of the conceptual exit point. The length of the conceptual HDD would require that the stringing and fabrication area extend into private agricultural land west of Highland Road. The product pipe could be strung and fabricated in one continuous section by excavating a narrow trench across Highland Road. Traffic flow on Highland Road could be maintained by covering the trench with steel road plates. After installation of the product pipe, the trench could be backfilled and the road surface restored. Access to the exit workspace could be gain directly from Stapleton Road or from Highland Road west of the site.

Alternatively, the product pipe could be strung and fabricated on the east side of the site. Because of Corvallis Road east of the site, adequate workspace for stringing and fabricating the product pipe in one continuous section does not exist. In this case, the product pipe could be fabricated in two sections, which would require a weld to be made during pullback operations, or a narrow trench could be excavated across Corvallis Road similar to the method discussed in the previous paragraph.

**Subsurface Considerations**

The soils at the anticipated depths of a potential HDD at this site consist of medium stiff to very stiff silts and clays, and medium dense sands. The depth of the HDD profile should be determined during final design based on the results of hydraulic fracture and inadvertent returns evaluation. The final design will also assist in determining the potential for hydraulic fracture related issues such as settlement of the railroad grade occurring as a result of HDD operations. The recommended additional boring should be completed to confirm the subsurface conditions.

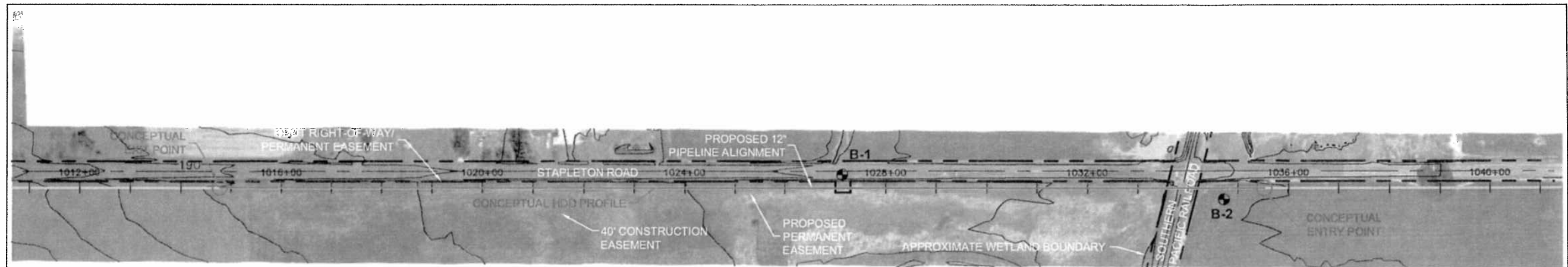
**Conceptual HDD Geometry**

The length, depth and orientation of a potential HDD crossing is a function of Northwest Natural's 15-foot minimum depth requirement below waterbodies (including wetlands), the topography along the proposed alignment, the minimum allowable radius of curvature of the product pipe and the subsurface conditions encountered in the borings.

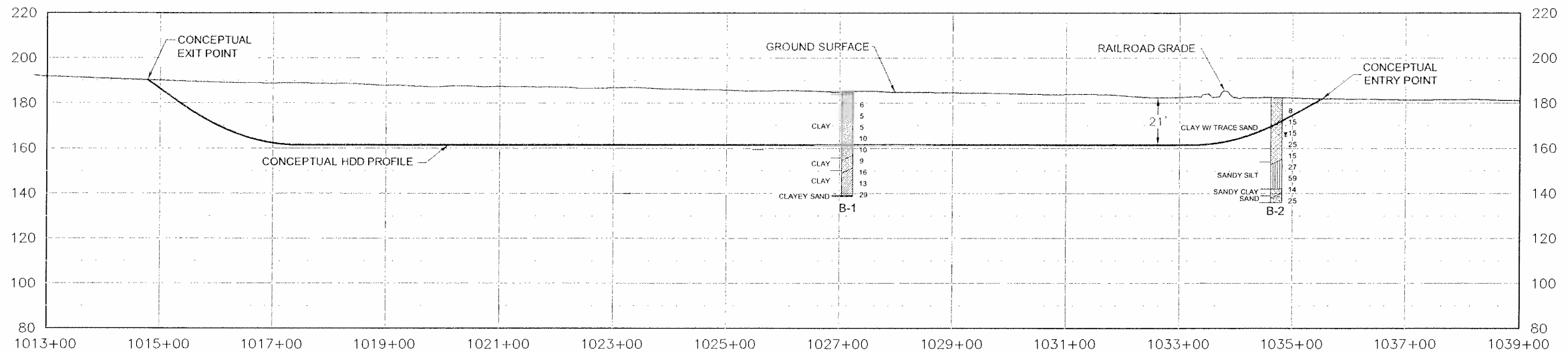
Because of the width of the wetland area that requires crossing, the HDD would have to be longer than what would be considered a minimum length HDD. The minimum horizontal length of an HDD at this site would have to be approximately 2,075 feet. For this HDD we expect that the depth of the HDD profile beneath the railroad ROW could range from 20 to 25 feet. Completing the pilot hole from east to

west would reduce the risk of hydraulic fracture and inadvertent returns where the HDD profile crosses beneath the railroad ROW. A setback of the entry point from the railroad ROW would be required to provide adequate profile depth beneath the railroad. The actual profile length and depth should be based on additional geometric and hydraulic fracture analyses completed during the detailed design phase of the project.





PLAN  
1" = 200'



PROFILE  
HORIZ.: 1"=200'  
VERT.: 1"=50'

Notes:

1. Topographic information based on a site specific topographic survey dated 9/19/09, provided by WH Pacific.
2. The locations of all features shown are approximate.
3. This drawing is for information purposes. It is intended to assist in showing features discussed in an attached document. GeoEngineers, Inc. can not guarantee the accuracy and content of electronic files. The master file is stored by GeoEngineers, Inc. and will serve as the official record of this communication.

**Legend**

- Boring Location
- Soil Classification
- SPT (N) Value
- Boring ID
- Centerline in Existing Easement
- Centerline in ODOT R.O.W.
- Centerline in Private Property

**NOT FOR CONSTRUCTION**

**SITE PLAN & PROFILE**

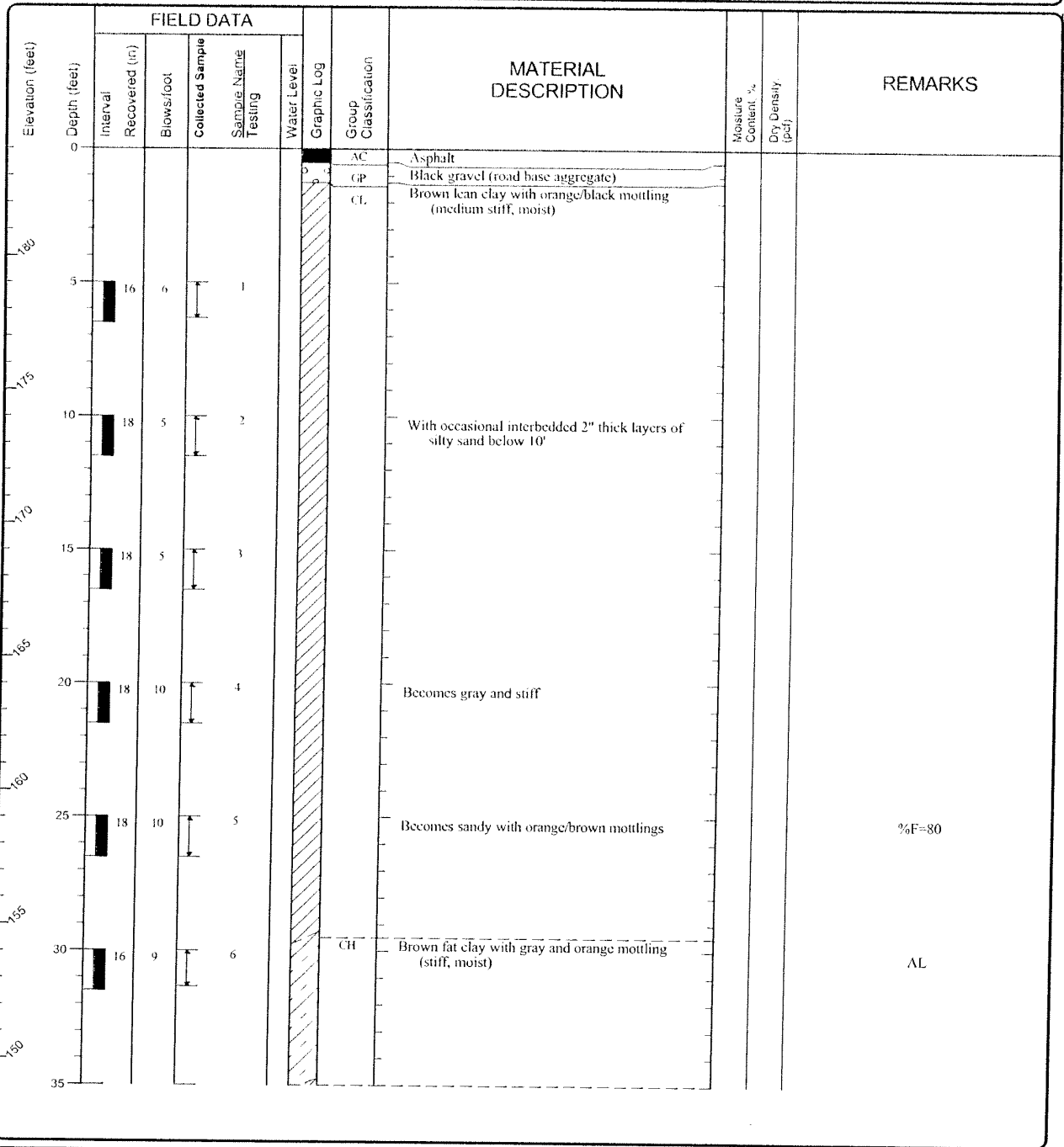
STAPLETON RAILROAD HDD  
POLK COUNTY, OREGON

**GEOENGINEERS** **FIGURE H-1**

BCR : MWJ

W:\Portland\Projects\62410701\CAD\Highland\_Stapleton\_RR.dwg\TAB\Figure 2 modified on Apr 13, 2010 - 3:14pm

Drilled	Start 2/22/2010	End 2/22/2010	Total Depth (ft)	46.5	Logged By Checked By	BKB MAM	Driller	Subsurface Technologies	Drilling Method	Mud Rotary
Surface Elevation (ft) Vertical Datum	184.0			Hammer Data	140 lb Auto			Drilling Equipment	Diedrich D-50 Truck Mounted	
Easting (X) Northing (Y)	7502721.421 434240.5006			System Datum	NAD83 SP N US FOOT			Groundwater Date Measured	Depth to Water (ft)	Elevation (ft)
Notes:										



**Log of Boring B-1**



Project: Mid Willamette Feeder-Stapleton Road  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task1200

Figure H-2  
 Sheet 1 of 2



P:\Users\Date 4/2/10 Path P:\6024\107-01\GINT\_JPG\6024\107-01\6024\107-01\GPI\_DB\_Template\_3\Template\_GEOENGINEERS\_ODI.GE1\_GEOLOG\_STAND.ARD

Elevation (feet)	FIELD DATA					Water Level	Graphic Log	Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density (pcf)	REMARKS
	Depth (feet)	Interval Recovered (in)	Blows/foot	Collected Sample	Sample Name/Testing							
5		18	16				CL	Brown lean clay (very stiff, moist)				
10		18	13		8			Becomes stiff				
15		18	29		9		SC	Becomes dark gray and very stiff Dark gray clayey sand (dense, moist)				

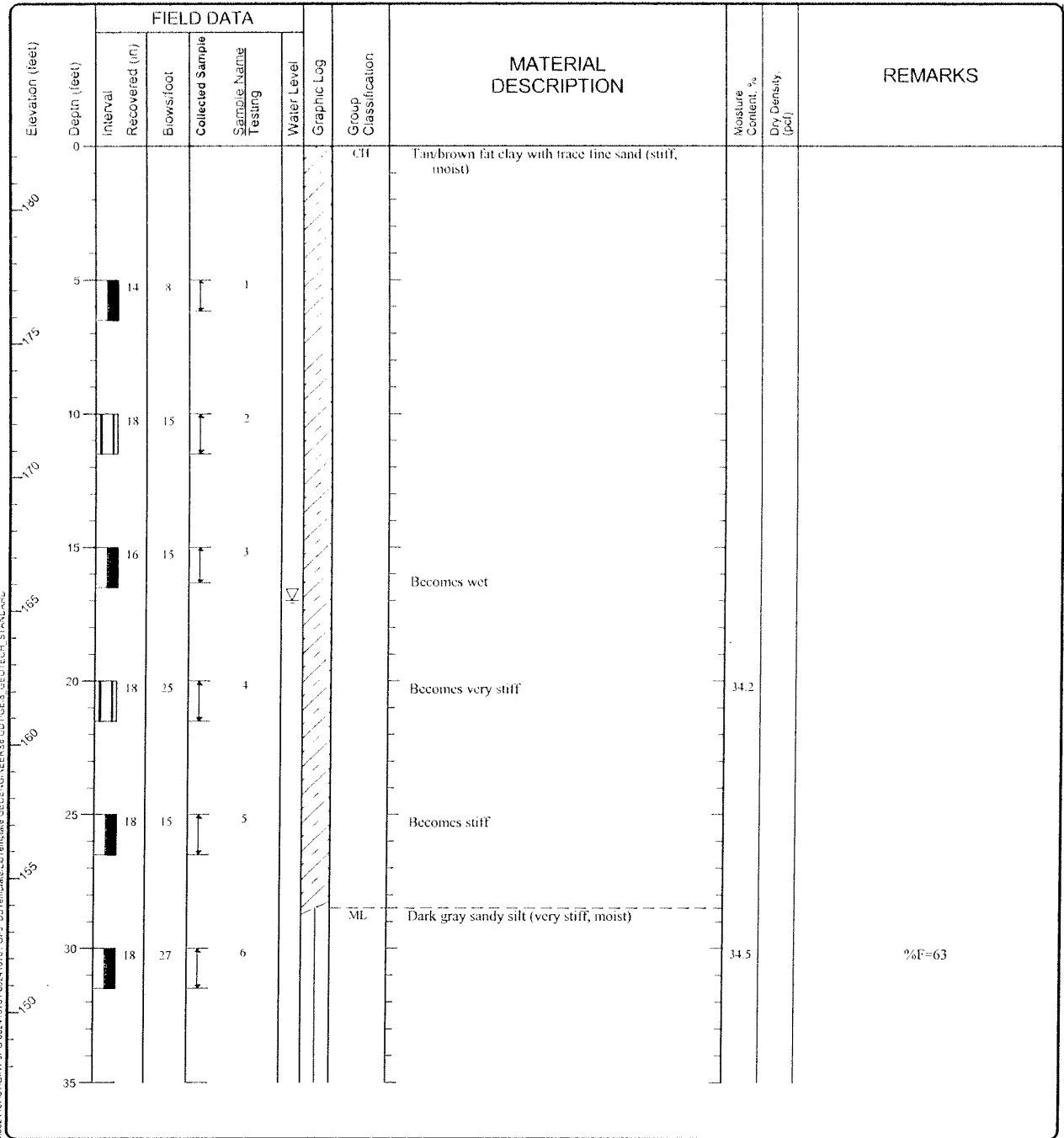
**Log of Boring B-1 (continued)**



Project: Mid Willamette Feeder-Stapleton Road  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task1200

Figure H-2  
Sheet 2 of 2

Drilled	Start 11/5/2009	End 11/5/2009	Total Depth (ft)	46.5	Logged By Checked By	DWW MAM	Driller	Subsurface Technologies	Drilling Method	HSA
Surface Elevation (ft) Vertical Datum	182.4			Hammer Data	140 lb Auto			Drilling Equipment	Diedrich D-50 Truck Mounted	
Easting (X) Northing (Y)	7503477.714 434168.6583			System Datum	NAD83 SP N US FOOT			Groundwater Date Measured	Depth to Water (ft)	Elevation (ft)
Notes:								17.0	165.4	

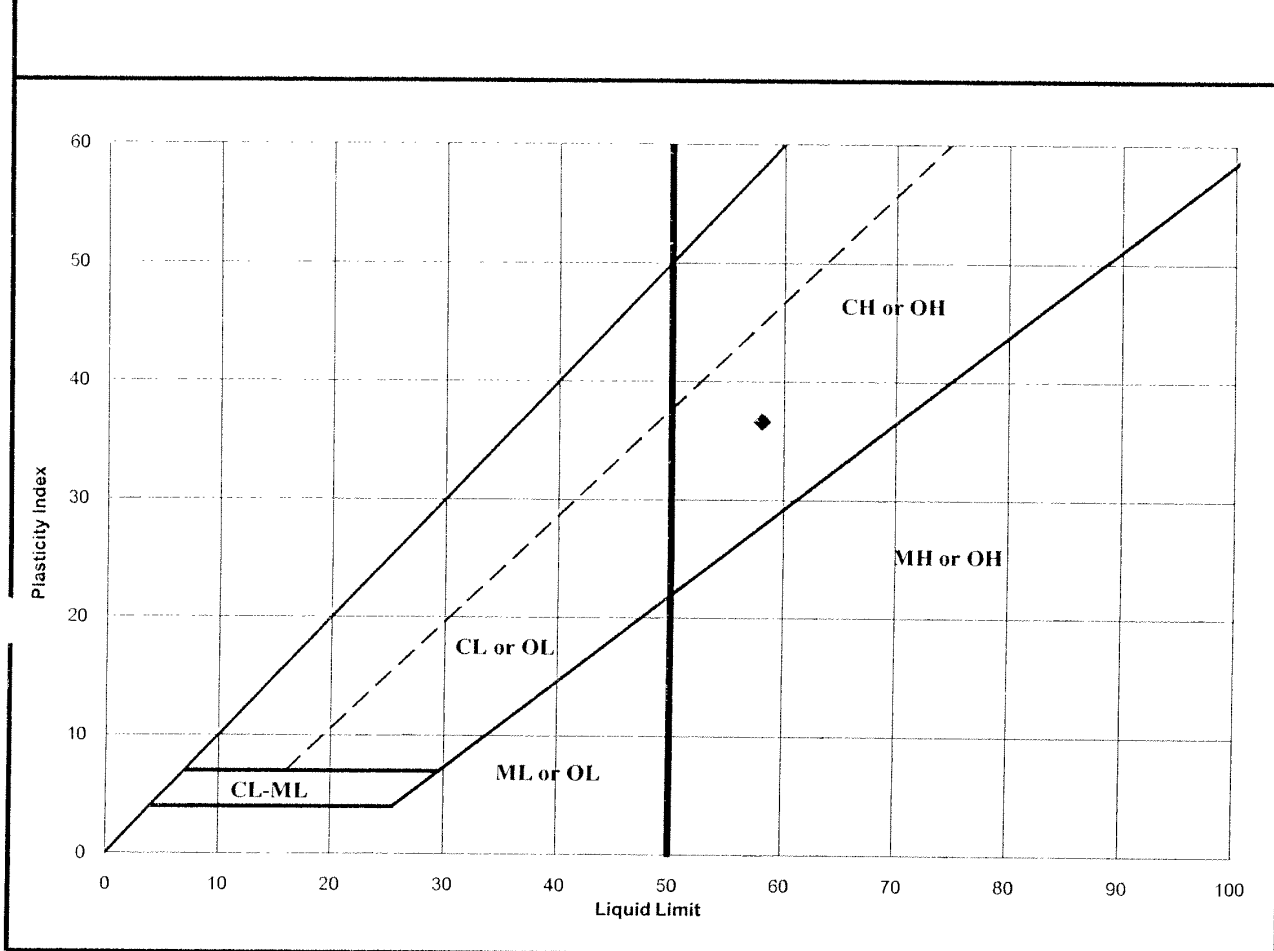


**Log of Boring B-2**

	Project:	Mid Willamette Feeder-Stapleton Road	Figure H-3 Sheet 1 of 2
	Project Location:	Polk County, OR	
	Project Number:	6024-107-01Task1200	




<b>Project:</b> Mid Willamette Feeder-Highland/Stapleton	<b>Lab No.:</b> 10-0012
<b>Project No.:</b> 6024-107-01Task1200	<b>Date:</b> 02/26/10
<b>Boring/TP No.:</b> B-1	<b>Tested By:</b> KAR
<b>Sample No./Depth:</b> S-6 @30'	<b>Checked By:</b>
<b>USCS Classification:</b> CH	<b>PA/PM:</b> BCR

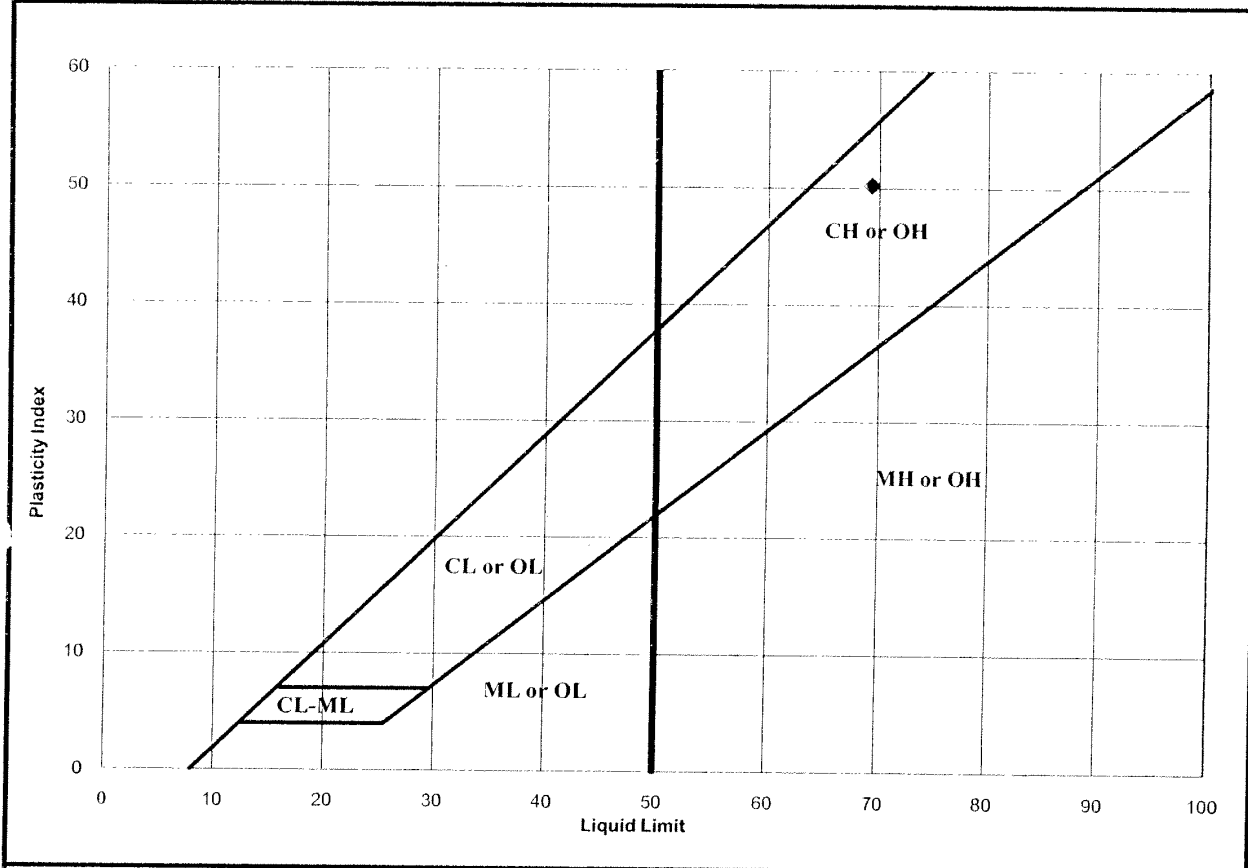


Moisture Content, %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
30.8	58	21	37	CH	Gray-brown and orange mottled fat clay

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 15055 SW Sequoia Pkwy Suite 140 Portland, OR 97224	Atterberg Limits ASTM D 4318
	Figure H-4

<b>Project:</b> Mid-Willamette Feeder-Highland/Stapleton Rd	<b>Lab No.:</b> 09-0056
<b>Project No.:</b> 6024-107-01-1200	<b>Date:</b> 11/06/09
<b>Boring/TP No.:</b> B-2	<b>Tested By:</b> KAR/BKB
<b>Sample No./Depth:</b> S-4 @ 20'	<b>Checked By:</b> KAR
<b>Description:</b> CH	<b>P/PM:</b> BCR



Moisture Content %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
34.2%	69	19	50	CH	Gray fat clay

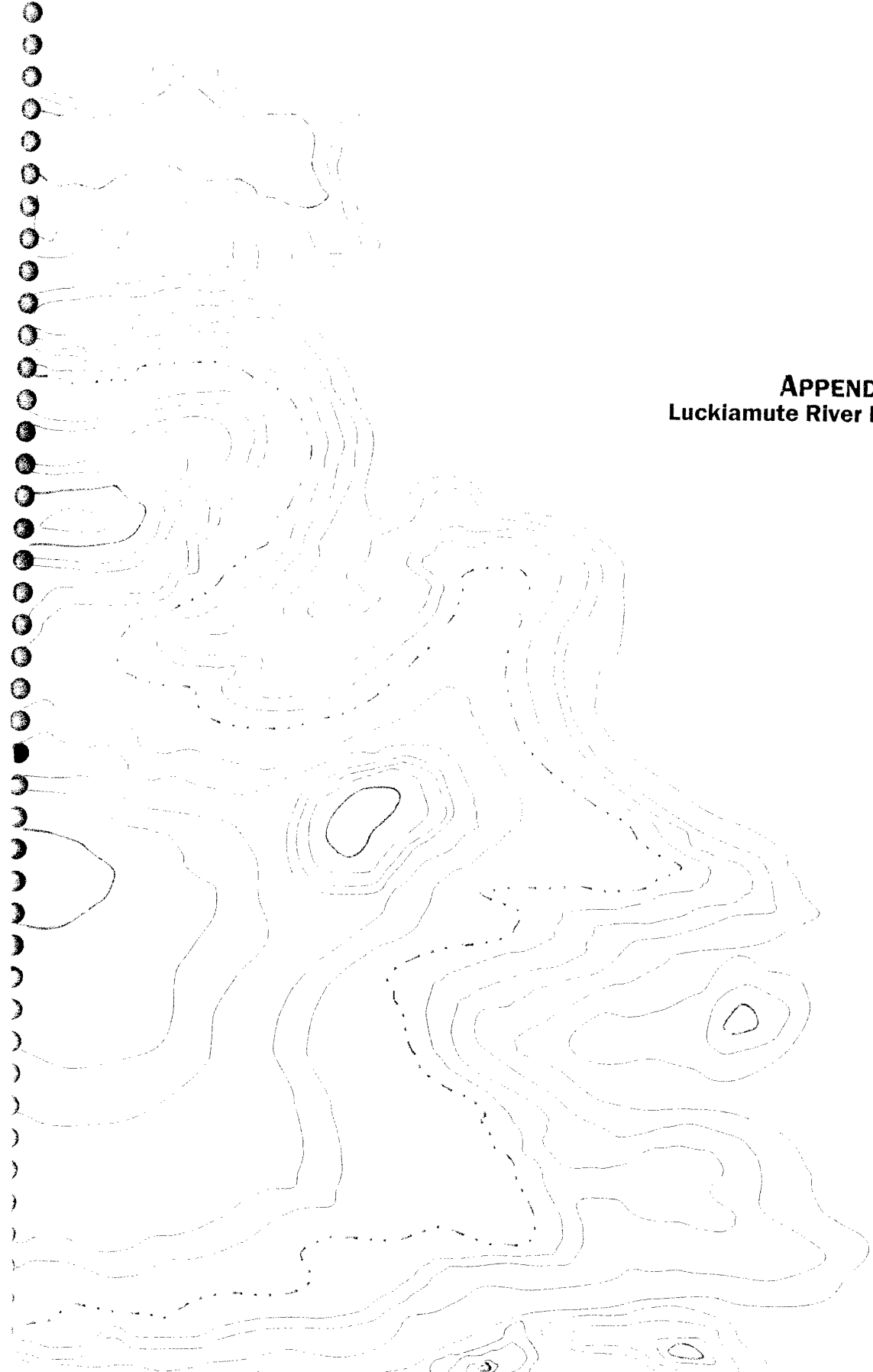
NOTE: This report may not be reproduced, except in full, without written approval of GeoEngineers, Inc. Test results are applicable only to the specific sample on which the test was performed, and should not be interpreted as representative of samples obtained at other times or locations, or generated by other operations or processes.



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Atterberg Limits ASTM D 4318

Figure H-5



**APPENDIX I**  
**Luckiamute River HDD**

**APPENDIX I  
LUCKIAMUTE RIVER HDD**

The Luckiamute River HDD site is located adjacent to Corvallis Road approximately 1.75 miles southwest of Buena Vista, Oregon. The proposed pipeline alignment at the site is oriented north-south and parallel to the east side of Corvallis Road as shown in Figure I-1. An HDD crossing of approximately 860 feet in length is required at this site.

**SITE DESCRIPTION**

**Surface Conditions**

The area along the proposed pipeline alignment north of the Luckiamute River is undeveloped land that gently slopes down toward the north bank of the river. Figure I-1 shows a cross sectional view of the site topography along the proposed alignment and a conceptual HDD profile. The Luckiamute River is incised approximately 30 feet below both banks. Because no bathymetric survey was completed prior to the report, the channel depth of the Luckiamute River is unknown. The proposed pipeline alignment on the north side of the river is vegetated primarily with grasses and under brush with scattered deciduous trees. An existing overhead power line parallels the pipeline right-of-way (ROW) across the river.

South of the Luckiamute River, the ground surface along the proposed pipeline alignment is relatively flat toward the south but gently slopes up toward the west and Corvallis Road. The proposed pipeline ROW on the south side of the river is vegetated with dense underbrush. East of the pipeline ROW is a relatively flat agricultural field.

**Subsurface Conditions**

We explored subsurface conditions at the site on October 27, 2009 and February 24, 2010 by drilling two borings to maximum depths of 71.5 feet below ground surface (bgs) at the approximate locations shown on Figure I-1. In general, our borings encountered medium stiff to very stiff silts and clays with varying sand content and very loose to medium dense sands with varying silt and clay content. These subsurface conditions are consistent with the geologic mapping for the area (Allison, 1953, O'Connor et al, 2001). Logs of the borings are presented as Figures I-2 and I-3.

Boring B-1 was drilled approximately 200 feet north of the Luckiamute River. The boring encountered approximately 7 feet of lean clay fill overlying approximately medium stiff to stiff lean clay that extended to about 34 feet bgs. Between depths of 34 and 39.5 feet bgs, the boring encountered medium dense clayey sand. Below 39.5 feet bgs, medium stiff to hard lean clay was encountered to a depth of 71.5 feet bgs, the maximum depth explored.

Boring B-2 was drilled approximately 175 feet south of the Luckiamute River. We observed medium stiff sandy silt with occasional gravel from the ground surface to a depth of approximately 20 feet bgs. Between depths of 20 and 30 feet bgs the boring encountered very loose clayey sand. Very loose to medium dense sand with occasional gravel was observed between depths of 30 and 38 feet bgs. A unit of medium dense fine to coarse gravel with sand and silt was encountered between depths of 38 and





shorter HDD. The HDD could potentially be lengthened and shifted west to the proposed pipeline alignment. A cost analysis of additional trenching versus a longer HDD should be considered for final HDD design.

The following sections summarize conclusions regarding workspace considerations, subsurface conditions and conceptual HDD geometry.

#### *Workspace Considerations*

In our opinion, the entry side of the HDD should be located on the north side of the site and the exit side of the HDD should be located on the south side of the site because there is adequate space for stringing and fabricating the product pipe on the south side of the crossing.

The layout and dimensions for the proposed entry/exit side workspaces have not been identified in Figure B-1, but will be added during the detailed design phase. For typical HDD installations of this magnitude, the additional temporary workspace required at the entry and exit points will be approximately 60 feet by 150 feet along the proposed alignment.

#### *Conceptual Entry and Exit Sides*

The areas on both sides of the crossing are suitable for use as temporary workspace from a constructability standpoint. The areas are relatively flat and significant grading of the site would not likely be necessary. Access to the workspaces could be gained directly from Corvallis Road.

#### *Subsurface Considerations*

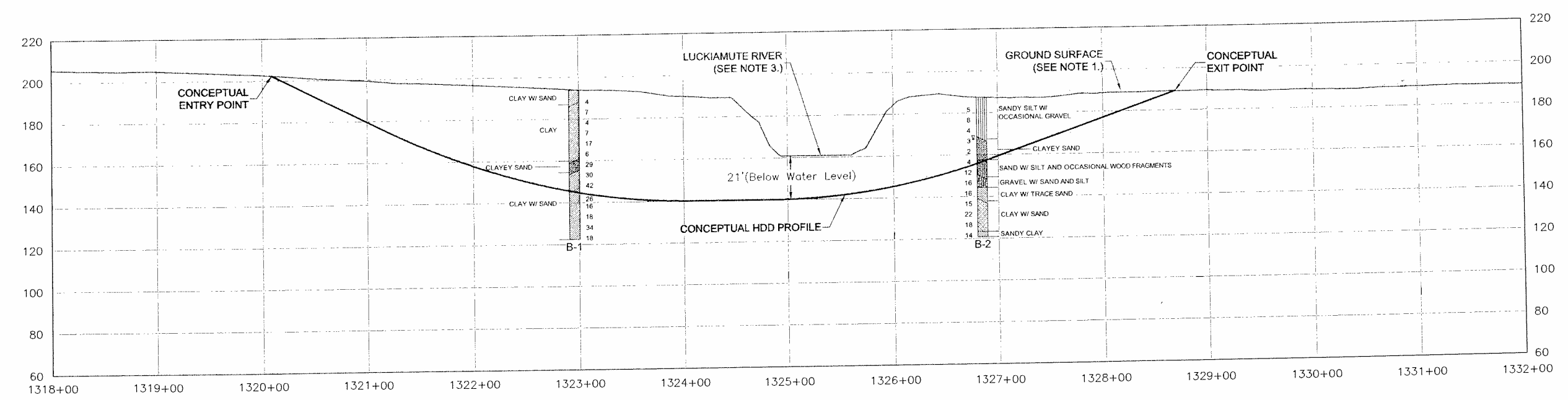
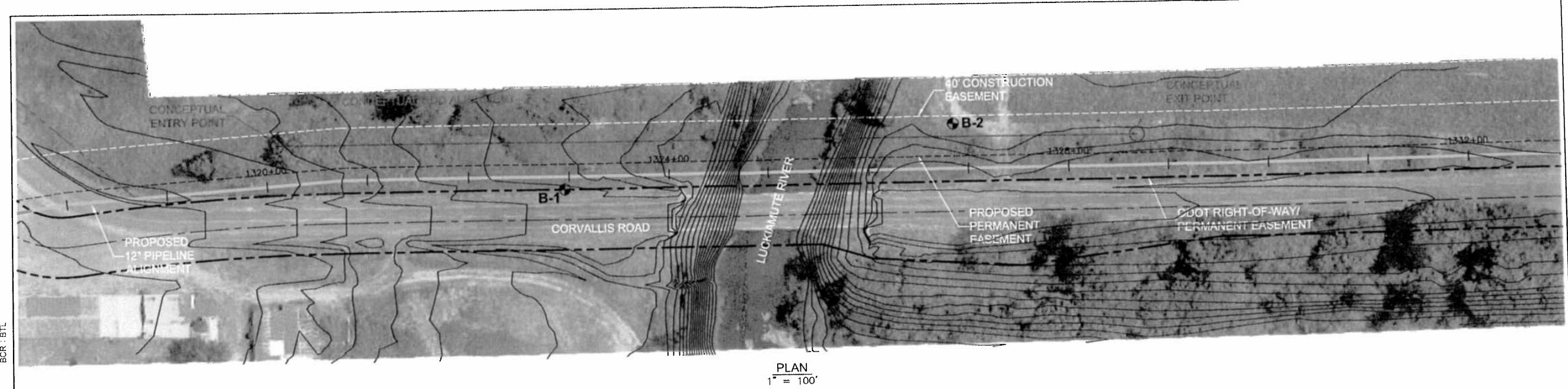
The soils at the anticipated depths of the conceptual HDD at this site generally consist of medium stiff to very stiff silts and clays and very loose to medium dense sands. The thin gravel unit encountered in boring B-2 could present a risk for hole instability if the bottom tangent of the HDD is located within this unit. The bottom tangent of the HDD profile should be designed in such a way as to avoid this gravel unit. However, the depth of the HDD profile should be determined during final design based on the results of hydraulic fracture and inadvertent returns evaluation.

#### *Conceptual HDD Geometry*

The length, depth and orientation of a potential HDD crossing is a function of Northwest Natural's 15-foot minimum depth requirement below waterbodies, the topography along the proposed alignment, the minimum allowable radius of curvature of the product pipe and the subsurface conditions encountered in the borings.

Because of the deeply incised channel of the Luckiamute River, and the gravelly unit encountered in boring B-2, the HDD would have to be longer than what would normally be considered a minimum length crossing. The minimum horizontal length of an HDD at this site would have to be approximately 860 feet. For this HDD we expect that the depth of the profile beneath the river could be approximately 20 feet. The actual profile length and depth should be based on a future bathymetric survey of the river bottom and additional geometric and hydraulic fracture analyses completed during the detailed design phase of the project.

BCR: BTL  
 /P:/Portland/Projects/60241070/1/CAD/Luckiamute River.dwg/TAB:Figure 2 modified on Apr 13, 2010 - 3:21pm



- Notes:
1. Topographic information based on a site specific topographic survey dated 9/19/09, provided by WH Pacific.
  2. The locations of all features shown are approximate.
  3. No bathymetric survey was completed during the feasibility phase of this project. Therefore the depth of the Luckiamute River channel is not known at this time. Depth shown on profile is the depth below the water level at the time of the topographic survey.
  4. This drawing is for information purposes. It is intended to assist in showing features discussed in an attached document. GeoEngineers, Inc. can not guarantee the accuracy and content of electronic files. The master file is stored by GeoEngineers, Inc. and will serve as the official record of this communication.

**Legend**

- Boring Location
- Soil Classification
- SPT (N) Value
- Boring ID
- Centerline in Existing Easement
- Centerline in ODOT R.O.W.
- Centerline in Private Property

**NOT FOR CONSTRUCTION**

**SITE PLAN & PROFILE**

LUCKIAMUTE RIVER HDD  
POLK COUNTY, OREGON

**GEOENGINEERS** **FIGURE I-1**



Elevation (feet)	FIELD DATA					Water Level	Graphic Log	Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density (pcf)	REMARKS
	Depth (feet)	Interval Recovered (in)	Blows/foot	Collected Sample	Sample Name/Testing							
35		12	5									SA, %Gravel=14 %F=17
40		18	10		8		CL	Gray/brown mottled lean clay with sand (very stiff, moist)				
45		18	42		9			Becomes hard				
50		18	26		10			Becomes medium stiff				
55		18	16		11			Becomes sandy				
60		18	18		12			Grades to with sand				
65		14	34		13			Becomes hard and sandy				%F=54
70		18	18		14			Becomes stiff and brown/gray mottled with occasional weathered gravel fragments				

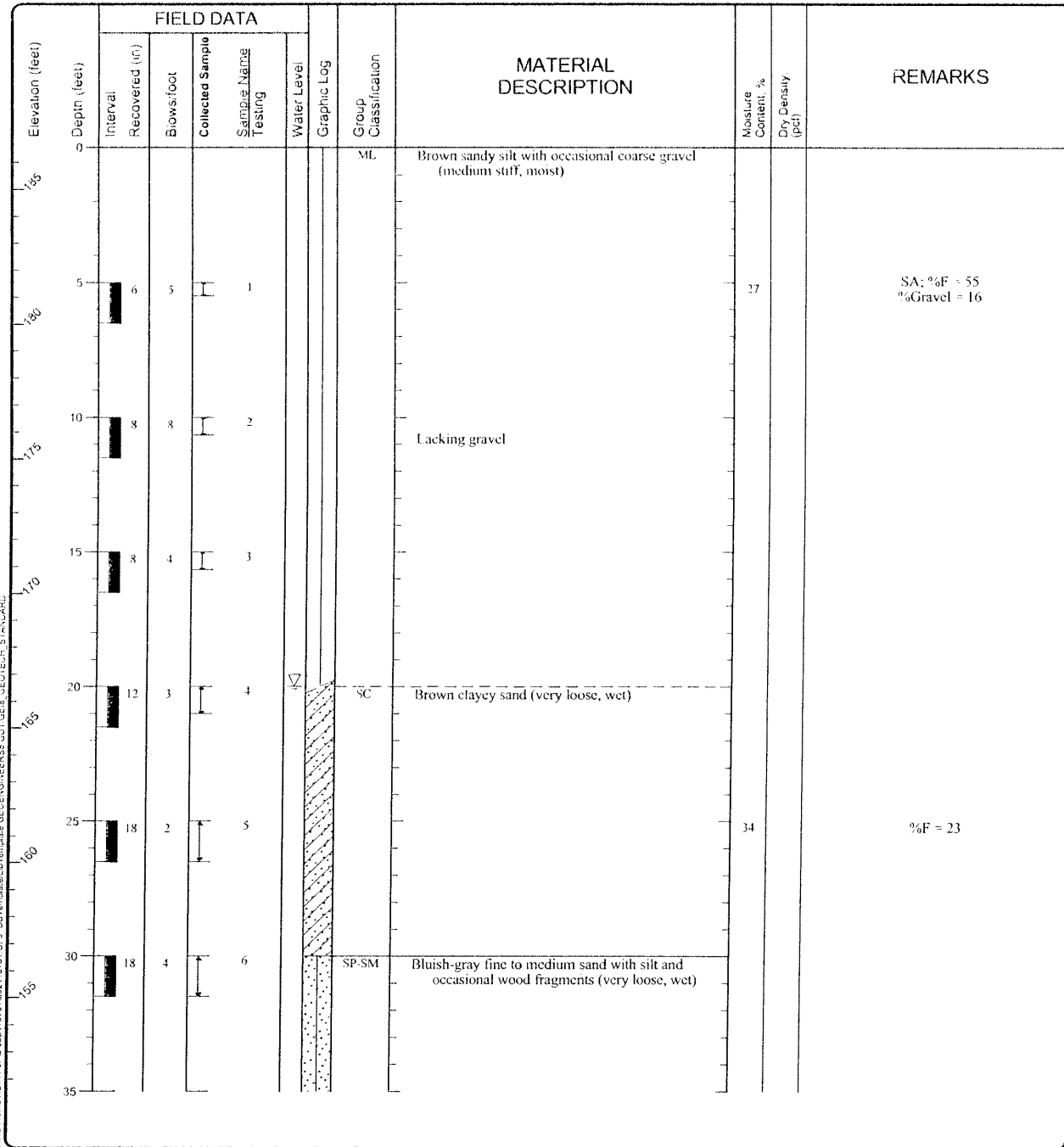
Log of Boring B-1 (continued)



Project: Mid Willamette Feeder-Luckiamute River  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task1300

Figure I-2  
Sheet 2 of 2

Drilled	Start 10/27/2009	End 10/27/2009	Total Depth (ft)	66.5	Logged By DWW	Driller	Subsurface Technologies	Drilling Method	Mud Rotary
Surface Elevation (ft) Vertical Datum	186.6			Hammer Data	140 lb Auto		Drilling Equipment	Diedrich D-50 Truck Mounted	
Easting (X) Northing (Y)	7505765.885 408804.143			System Datum	NAD83 SP N US FOOT		Groundwater Date Measured	Depth to Water (ft)	Elevation (ft)
Notes:								20 feet	



**Log of Boring B-2**

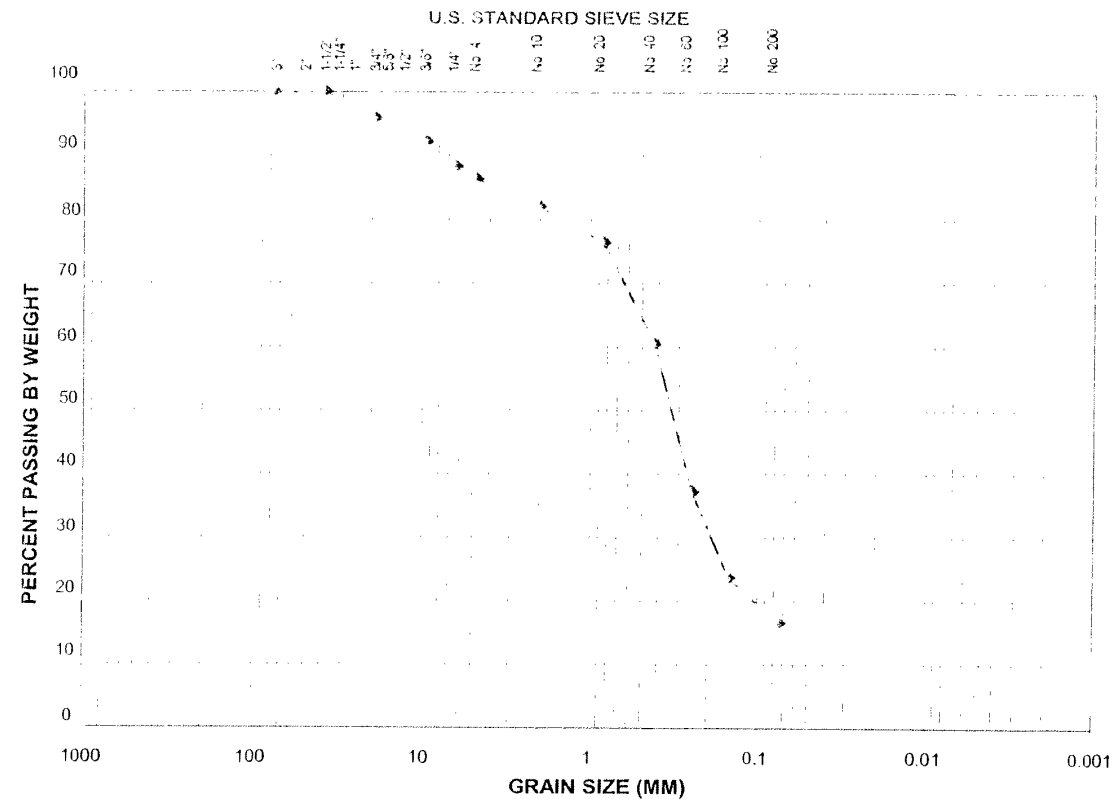


Project: Mid Willamette Feeder-Luckiamute River  
Project Location: Polk County, OR  
Project Number: 6024-107-01Task1300

Figure I-3  
Sheet 1 of 2



<b>Project:</b>	Mid Willamette Feeder-Luckiamute	<b>Lab No.:</b>	10-0012
<b>Project No.:</b>	6024-107-01	<b>Date:</b>	02/26/10
<b>Boring/TP No.:</b>	B-1	<b>Tested By:</b>	KAR
<b>Sample No./Depth:</b>	S-7 @ 35'	<b>Checked By:</b>	
<b>USCS Classification:</b>	SC	<b>PA/PM:</b>	BCR



COBBLES	GRAVEL		SAND			FINES	
	COARSE	FINE	COARSE	MEDIUM	FINE	SILT	CLAY

Nat. Water Content, %	Gravel Total, %	Sand Total, %	Fines Total, %	USCS	Description
3.6	13.7	69.7	16.6	SC	Brown-orange clayey sand

NOTE: Test results are applicable only to the specific sample on which they were performed, and should not be interpreted as representative of any other samples obtained at other times, depths or locations or generated by separate operations or processes. This report may not be reproduced, except in full, without written approval of GeoEngineers, Inc.

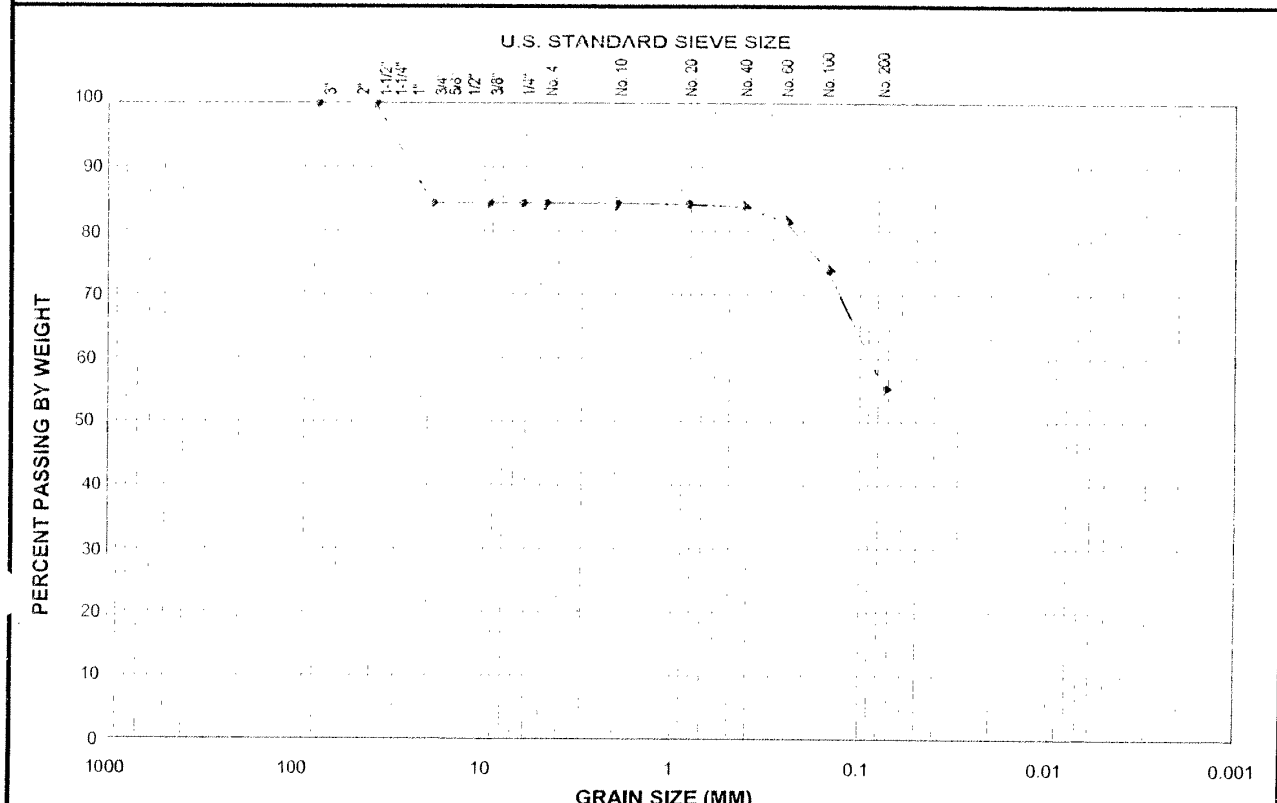


15055 SW Sequoia Pkwy Suite 140 Portland, OR 97224

Grain Size Analysis ASTM C 136

Figure I-4


<b>Project:</b> Mid Willamette Feeder- Luckiamute River	<b>Lab No.:</b> 09-0046
<b>Project No.:</b> 6024-107-01-1300	<b>Date:</b> 10/28/09
<b>Boring/TP No.:</b> B-2	<b>Tested By:</b> BKB
<b>Sample No./Depth:</b> S-1 @ 5'	<b>Checked By:</b>
<b>Description:</b> ML	<b>PA/PM:</b> TNH/BCR



COBBLES	GRAVEL		SAND			FINES	
	COARSE	FINE	COARSE	MEDIUM	FINE	SILT	CLAY

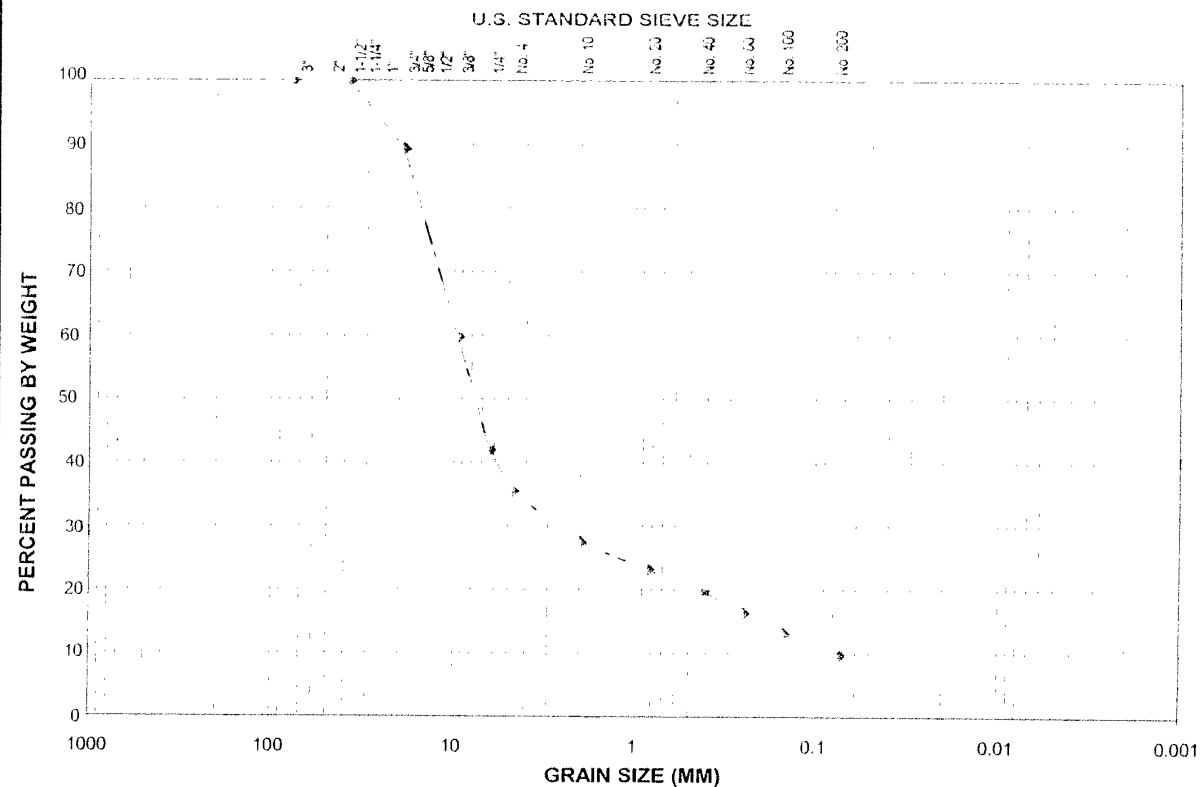
Nat. Water Content, %	Total Gravel, %	Total Sand, %	Total Fines, %	USCS	Description
27.2%	15.6%	29.1%	55.2%	ML	Sandy silt with gravel

NOTE: Test results are applicable only to the specific sample on which they were performed, and should not be interpreted as representative of any other samples obtained at other times, depths or locations or generated by separate operations or processes. This report may not be reproduced, except in full, without written approval of GeoEngineers, Inc.

 15055 SW Sequoia Pkwy Suite 140 Portland, OR 97224	Grain Size Analysis ASTM C 136
	Figure I-5



<b>Project:</b> Mid Willamette Feeder-Luckiamute River	<b>Lab No.:</b> 09-0046
<b>Project No.:</b> 6024-107-01-1300	<b>Date:</b> 10/28/09
<b>Boring/TP No.:</b> B-2	<b>Tested By:</b> KAR/BKB
<b>Sample No./Depth:</b> S-8 @ 40'	<b>Checked By:</b>
<b>Description:</b> GW-GM	<b>PA/PM:</b> TNH/BCR



COBBLES	GRAVEL		SAND			FINES	
	COARSE	FINE	COARSE	MEDIUM	FINE	SILT	CLAY

Nat. Water Content, %	Gravel Total, %	Sand Total, %	Fines Total, %	USCS	Description
17.8%	64.5%	25.7%	9.8%	GW-GM	Well-graded gravel with silt and sand

NOTE: Test results are applicable only to the specific sample on which they were performed, and should not be interpreted as representative of any other samples obtained at other times, depths or locations or generated by separate operations or processes. This report may not be reproduced, except in full, without written approval of GeoEngineers, Inc.

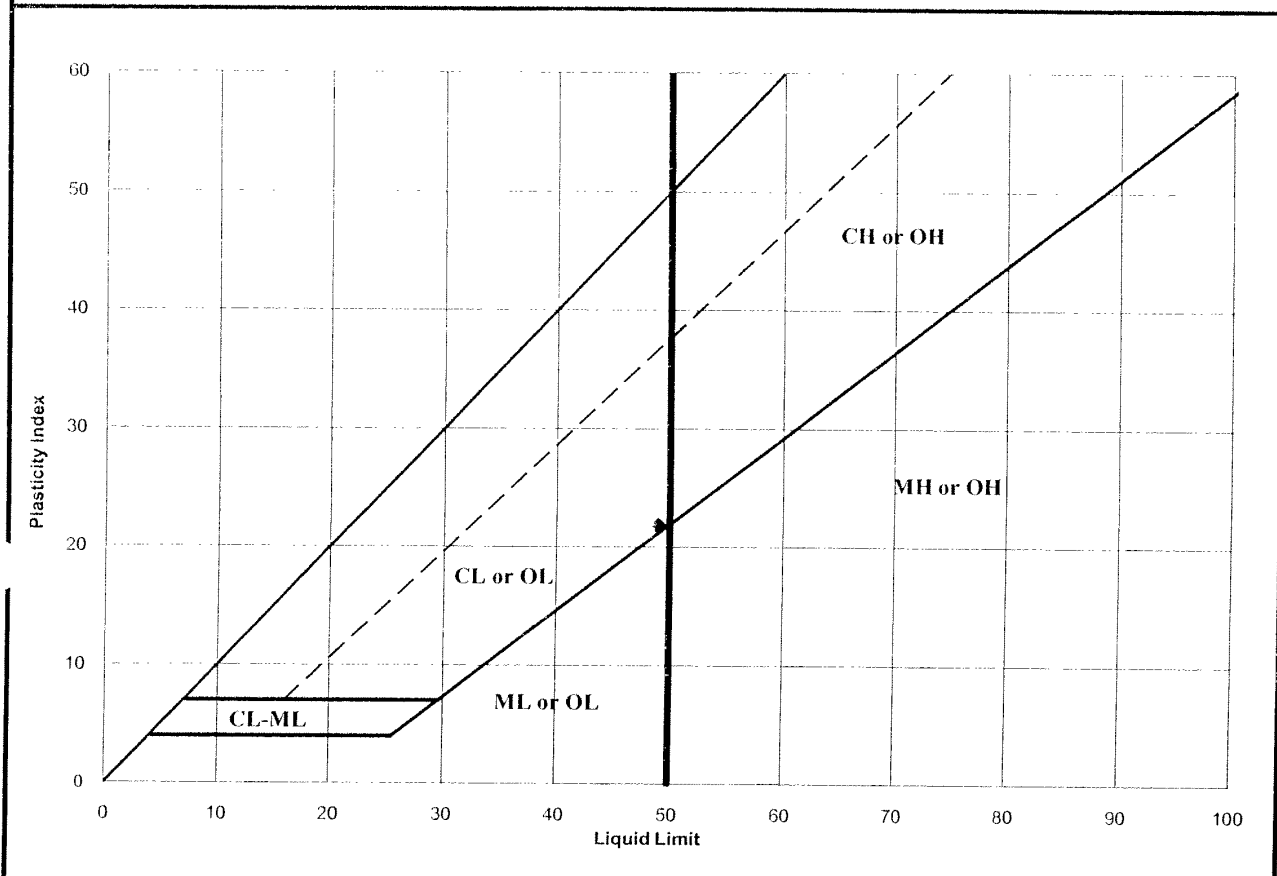


15055 SW Sequoia Pkwy Suite 140 Portland, OR 97224

Grain Size Analysis ASTM C 136

Figure I-6

<b>Project:</b> Mid Willamette Feeder-Luckiamute	<b>Lab No.:</b> 10-0012
<b>Project No.:</b> 6024-107-01Task1300	<b>Date:</b> 02/26/10
<b>Boring/TP No.:</b> B-1	<b>Tested By:</b> KAR
<b>Sample No./Depth:</b> S-2 @10'	<b>Checked By:</b>
<b>USCS Classification:</b> CL	<b>PA/PM:</b> BCR



Moisture Content, %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
36.5	49	27	22	CL	Brown lean clay

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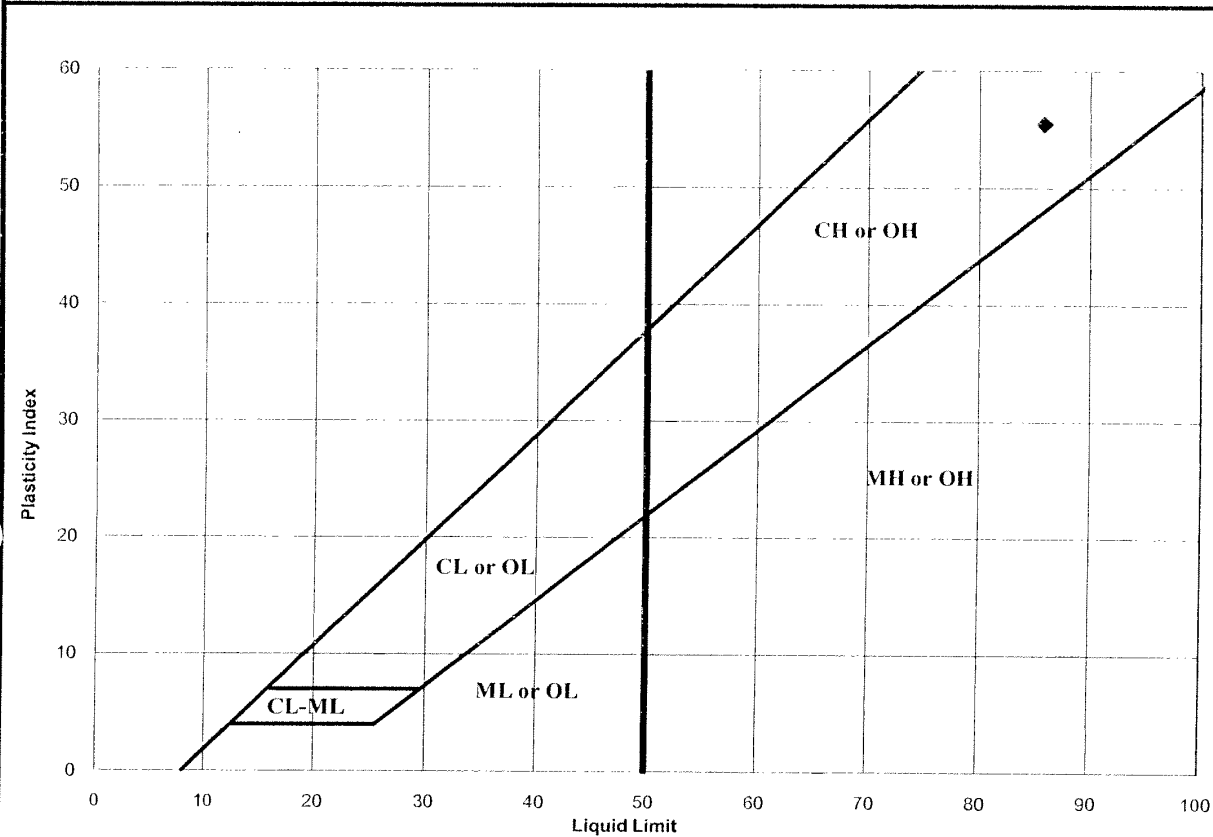


15055 SW Sequoia Pkwy Suite 140 Portland, OR 97224

Atterberg Limits ASTM D 4318

Figure I-7

<b>Project:</b>	Mid Willamette Feeder-Luckiamute	<b>Lab No.:</b>	09-0046
<b>Project No.:</b>	6024-107-01-1300	<b>Date:</b>	10/28/09
<b>Boring/TP No.:</b>	B-2	<b>Tested By:</b>	KAR
<b>Sample No./Depth:</b>	S-10 @ 50'	<b>Checked By:</b>	
<b>Description:</b>	CH	<b>PA/PM:</b>	TNH/BCR



Moisture Content %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
42.6%	86	30	55	CH	Fat clay

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**GEOENGINEERS**

15055 SW Sequoia Pkwy Suite 140 Portland, OR 97224

Atterberg Limits ASTM D 4318

Figure I-8



## APPENDIX J SOAP CREEK HDD

The Soap Creek HDD site is located along Corvallis Road, approximately 7 miles northwest of Albany, Oregon. The proposed pipeline alignment at the site is oriented north-south and parallel to the east side of Corvallis Road as shown in Figure J-1. The proposed pipeline would be installed within private properties adjacent to the existing Polk County Public Works Department (PCPW) right-of-way (ROW). An HDD crossing of approximately 850 feet in length is required at this site.

### SITE DESCRIPTION

#### Surface Conditions

The area along the proposed pipeline alignment north of Soap Creek is occupied by a residential property and agricultural land that is relatively flat north of the creek bank. The residential property has a semi-circular driveway that has two entrances into the property off of Corvallis Road. The Soap Creek channel is incised approximately 30 feet below both banks. A bathymetric survey was not completed for Soap Creek so the channel depth is unknown. The north side of the creek bank is vegetated primarily with deciduous trees. Residential and agricultural land north of the creek bank was not vegetated at the time of our reconnaissance. We assume that these areas are normally vegetated with short grasses for residential and agricultural purposes. An existing overhead power line is positioned within the PCPW ROW along the east side of and parallel to Corvallis Road.

South of Soap Creek, the ground surface along the proposed pipeline alignment is a relatively flat agricultural field. At the pipeline crossing, Soap Creek is oriented nearly perpendicular to Corvallis Road with heavy deciduous tree vegetation along the southern creek bank. An overhead power line also follows the east side of Corvallis Road south of Soap Creek. The agricultural land on the south side of Soap Creek was vegetated with short agricultural grass at the time of our reconnaissance.

#### Subsurface Conditions

We explored subsurface conditions at the site on October 28, 2009 and February 24 and 25, 2010 by drilling two borings to a maximum depth of approximately 71.5 feet below ground surface (bgs) at the approximate locations shown on Figure J-1. In general the borings encountered medium stiff to hard silts and clays with varying sand and gravel content, and loose to dense sands with varying silt, clay and gravel content. These subsurface conditions are consistent with the geologic mapping for the area (Allison, 1953, O'Connor et al, 2001). Logs of the borings are presented as Figures J-2 and J-3.

Boring B-1 was drilled in an open agricultural field on the north side of Soap Creek. The boring encountered medium stiff to stiff silt with varying sand content from the ground surface to a depth of approximately 21 feet bgs. Between depths of 21 and 33 feet bgs, the boring encountered stiff fat clay with varying sand content. From 33 to 39 feet bgs, medium dense clayey fine sand was encountered, overlying dense fine to coarse sandy gravel to 42 feet bgs. A sieve analysis on a sample obtained from 40 feet bgs indicated 56 percent gravel content. Below the gravel, very stiff sandy clay and sandy silt was encountered to 51.5 feet bgs, the maximum depth explored.

Boring B-2 was completed within the PCPW ROW south of Soap Creek. The boring encountered medium stiff to stiff fat clay from the ground surface to a depth of approximately 23.5 feet bgs. The fat clay became sandy at 20 feet bgs, and occasional fine gravel was found from 20 to 20.3 feet bgs. From 23.5 to 35.5 feet, loose to medium dense clayey sand was encountered overlying very stiff lean clay to a depth of 60 feet bgs. Below 60 feet bgs, very stiff to hard silt with varying sand content was encountered to 71.5 feet bgs, the maximum depth explored.

#### Groundwater

Based on visual observations of moisture contents in the samples obtained from boring B-1, groundwater levels are estimated to be at a depth of 15 feet bgs at the site. This groundwater level is about 15 feet higher than the level of Soap Creek, which is likely a result of the groundwater levels in the area mimicking topography. Because of the deeply incised nature of the river, we do not anticipate that flood waters would inundate the surrounding topography, except during extremely high and prolonged precipitation events. We anticipate that groundwater levels will fluctuate due to seasonal variations in precipitation, changes in site utilization or other factors. For the design and construction of an HDD, the groundwater level is not typically a factor affecting feasibility. The hydrostatic drilling fluid pressure typically compensates for high groundwater levels.

#### LABORATORY TESTING

Percent fines analyses were performed on four samples in general accordance with ASTM D 1140. The percentage passing the U.S. No. 200 sieve is shown on the boring logs at the respective sample depths.

Sieve analyses (grain size determination) were performed on two samples in general accordance with ASTM C 136. The results of the sieve analyses were plotted and classified in general accordance with the Unified Soil Classification System (USCS) and presented in Figures J-4 and J-5. The percentage passing the U.S. No. 200 sieve is shown on the boring logs.

Atterberg limits tests were performed on two soil samples. The tests were used to classify the soil as well as to evaluate engineering index properties. The liquid limit and the plastic limit were estimated through a procedure performed in general accordance with ASTM D 4318. The results of the Atterberg limits testing are shown in Figures J-6 and J-7.

#### HDD FEASIBILITY CONCLUSIONS AND RECOMMENDATIONS

Based on our HDD evaluation, the HDD method of construction at the Soap Creek site is feasible. We anticipate that a HDD profile for this site would be a minimum of 850 feet long, and between about 15 and 20 feet below the bottom of Soap Creek. However, the depth of the river had not been surveyed at the time of our study. A conceptual HDD profile for this HDD is shown in Figure J-1.

We recommend that a detailed design be completed for this proposed HDD so that the alignment and profile can be further refined. The detailed design should include final alignment and profile design, workspace layouts, analyses of installation and operating stresses, and a hydraulic fracture and inadvertent returns evaluation. In addition, a bathymetric survey of the Luckiamute River should be



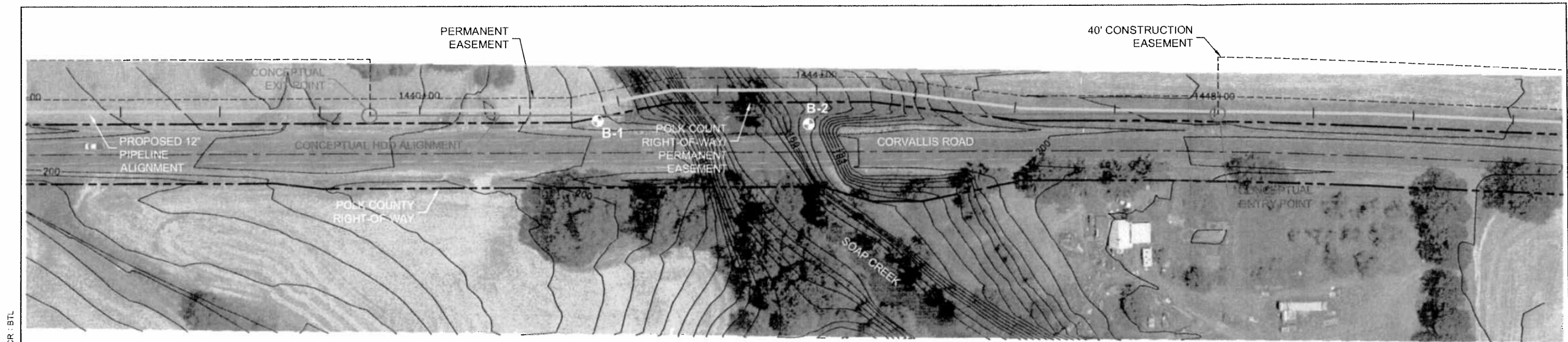
Figure 14-1: HDD Profile, Location and Line Counties

position a conceptual exit point between the semi-circular driveways on the residential property on the north side of Soap Creek. For this HDD we expect that the depth of the profile beneath the creek bed could range between 15 and 20 feet. However, the channel depth within the river is not known because a bathymetric survey of the river was not completed for this phase of the project. A setback of the entry point from the south bank of Soap Creek would be required to provide adequate profile depth beneath the creek channel. The actual profile length and depth should be based on additional geometric and hydraulic fracture analyses completed during the detailed design phase of the project.

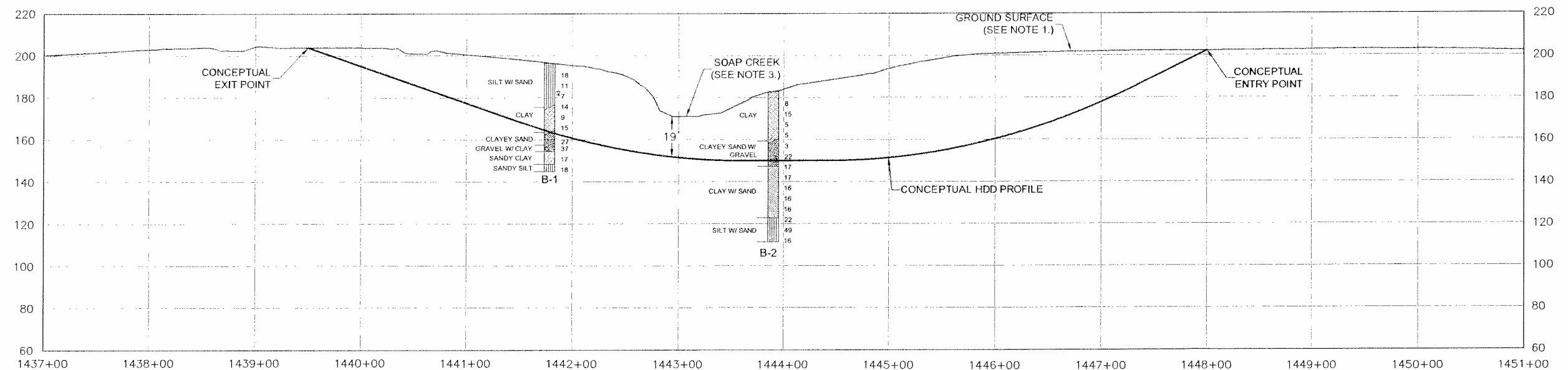
If one of the residential driveways near the conceptual exit point cannot be blocked, the HDD could be lengthened by shifting the conceptual exit point to the north to extend the HDD beneath both driveways entering the residential property. This would result in additional cost to drill a HDD at this site. A HDD for this scenario may be approximately 950 feet long. Lengthening the crossing would prevent the product pipe string from crossing the driveways during pullback operations.







PLAN  
1" = 100'



PROFILE  
HORIZ.: 1" = 100'  
VERT.: 1" = 50'

- Notes:
1. Topographic information based on a site specific topographic survey dated 9/19/09, provided by WH Pacific.
  2. The locations of all features shown are approximate.
  3. No bathymetric survey was completed during the feasibility phase of this project. Therefore the depth of the Soap Creek channel is not known at this time. Depth shown on profile is the depth below the water level at the time of the topographic survey.
  4. This drawing is for information purposes. It is intended to assist in showing features discussed in an attached document. GeoEngineers, Inc. can not guarantee the accuracy and content of electronic files. The master file is stored by GeoEngineers, Inc. and will serve as the official record of this communication.

**Legend**

- Boring Location
- Soil Classification
- SPT (N) Value
- Boring ID
- Centerline in Existing Easement
- Centerline in R.O.W.
- Centerline in Private Property

**NOT FOR CONSTRUCTION**

**SITE PLAN & PROFILE**

SOAP CREEK HDD  
POLK COUNTY, OREGON

**GEOENGINEERS**

**FIGURE J-1**

BCR : BTL  
W:\Portland\Projects\6024107\101\CAD\Soap Creek.dwg\TAB:Figure 2 modified on: Apr 13, 2010 - 3:27pm







Elevation (feet)	FIELD DATA					Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density, tpcf	REMARKS
	Depth (feet)	Interval Recovered (in)	Blows/foot	Collected Sample	Soil Sample Number Testing					
35	12	17				CL	Brown lean clay with sand (stiff, moist)			
40	18	17			8		Becomes gray			
45	18	16			9					
50	18	16			10					
55	18	16			11		Becomes green/gray with trace gravel sized siltstone clasts			Gravel breaks down with light hammer blow
60	18	22			12	ML	Brown/gray mottled silt with sand (very stiff, moist) 2" thick silty sand layer 61-61.1'			
65	18	49			13		Becomes hard 4" thick clayey sand layer at 66-66.3'			
70	18	16			14		Becomes gray and very stiff with trace sand			

**Log of Boring B-2 (continued)**



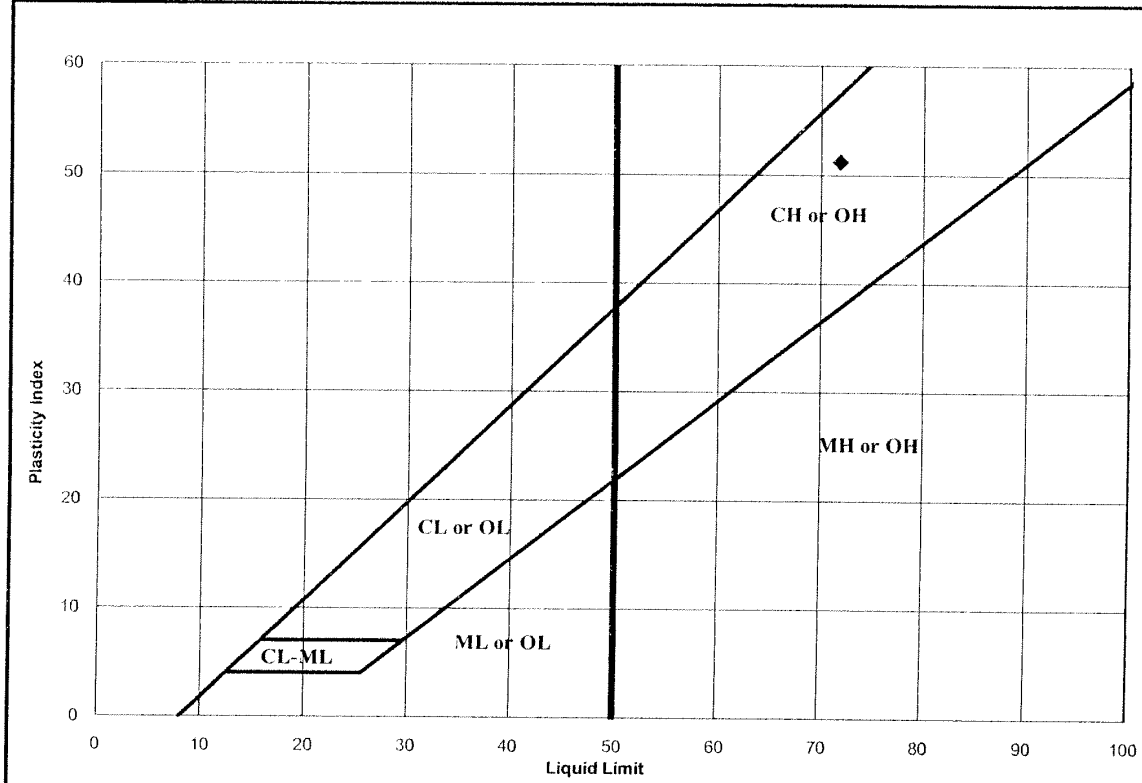
Project: Mid Willamette Feeder-Soap Creek  
 Project Location: Polk County, OR  
 Project Number: 6024-107-01Task1400

Figure J-3  
 Sheet 2 of 2





<b>Project:</b> Mid Willamette Feeder-Soap Creek	<b>Lab No.:</b> 09-0050
<b>Project No.:</b> 6024-107-01-1400	<b>Date:</b> 11/02/09
<b>Boring/TP No.:</b> B-1	<b>Tested By:</b> BKB/KAR
<b>Sample No./Depth:</b> S-5/25'	<b>Checked By:</b> KAR
<b>Description:</b> CH	<b>PA/PM:</b> MAM/BCR



Moisture Content %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
43.3%	72	21	51	CH	Blue/Gray fat clay

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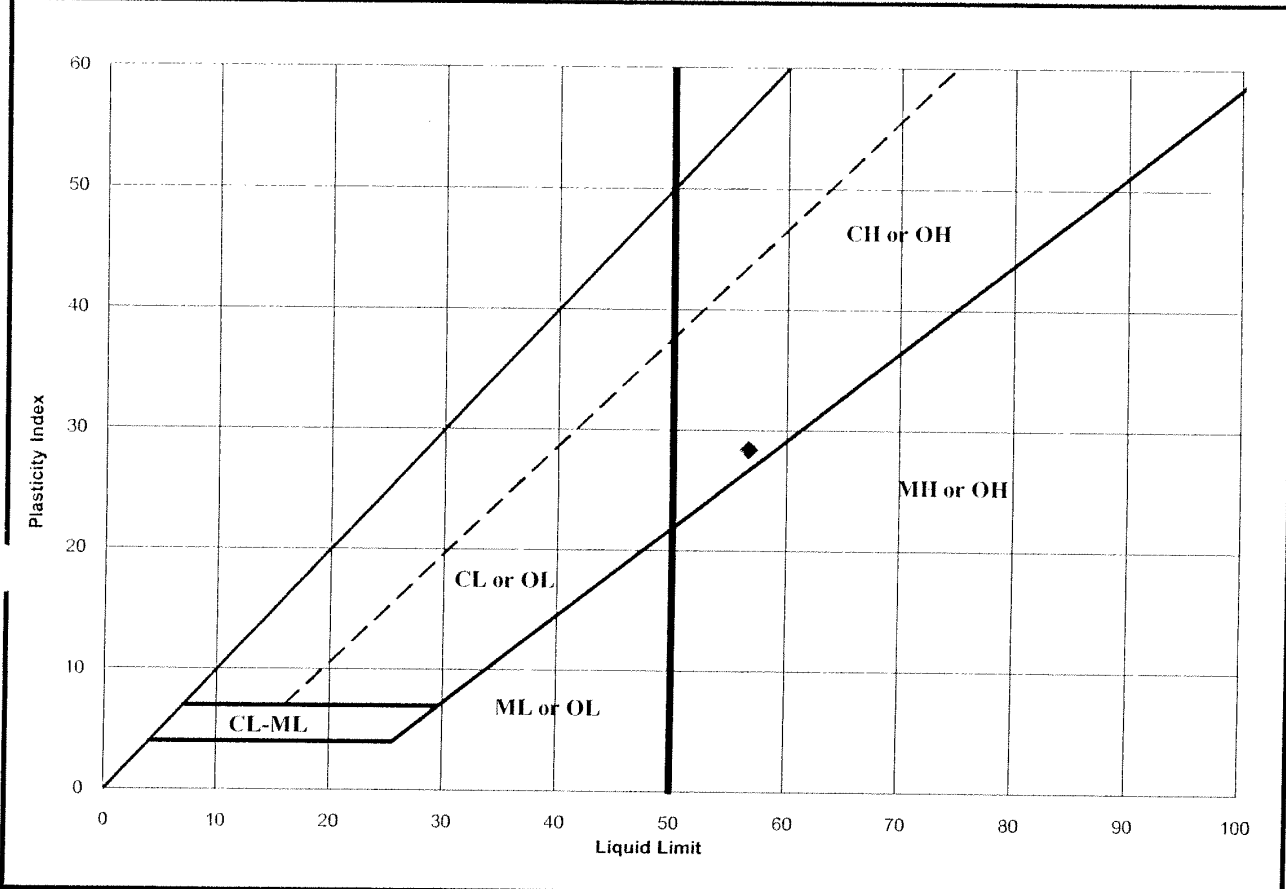
Atterberg Limits ASTM D 4318

Figure J-6



<b>Project:</b> Mid Willamette Feeder-Soap Creek	<b>Lab No.:</b> 10-0013
<b>Project No.:</b> 6024-107-01Task 1400	<b>Date:</b> 02/27/10
<b>Boring/TP No.:</b> B-2	<b>Tested By:</b> KAR
<b>Sample No./Depth:</b> S-3 @ 15'	<b>Checked By:</b> DWW
<b>USCS Classification:</b> CH	<b>PA/PM:</b> BCR

--



Moisture Content, %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
51.6	57	28	28	CH	Dark gray fat clay

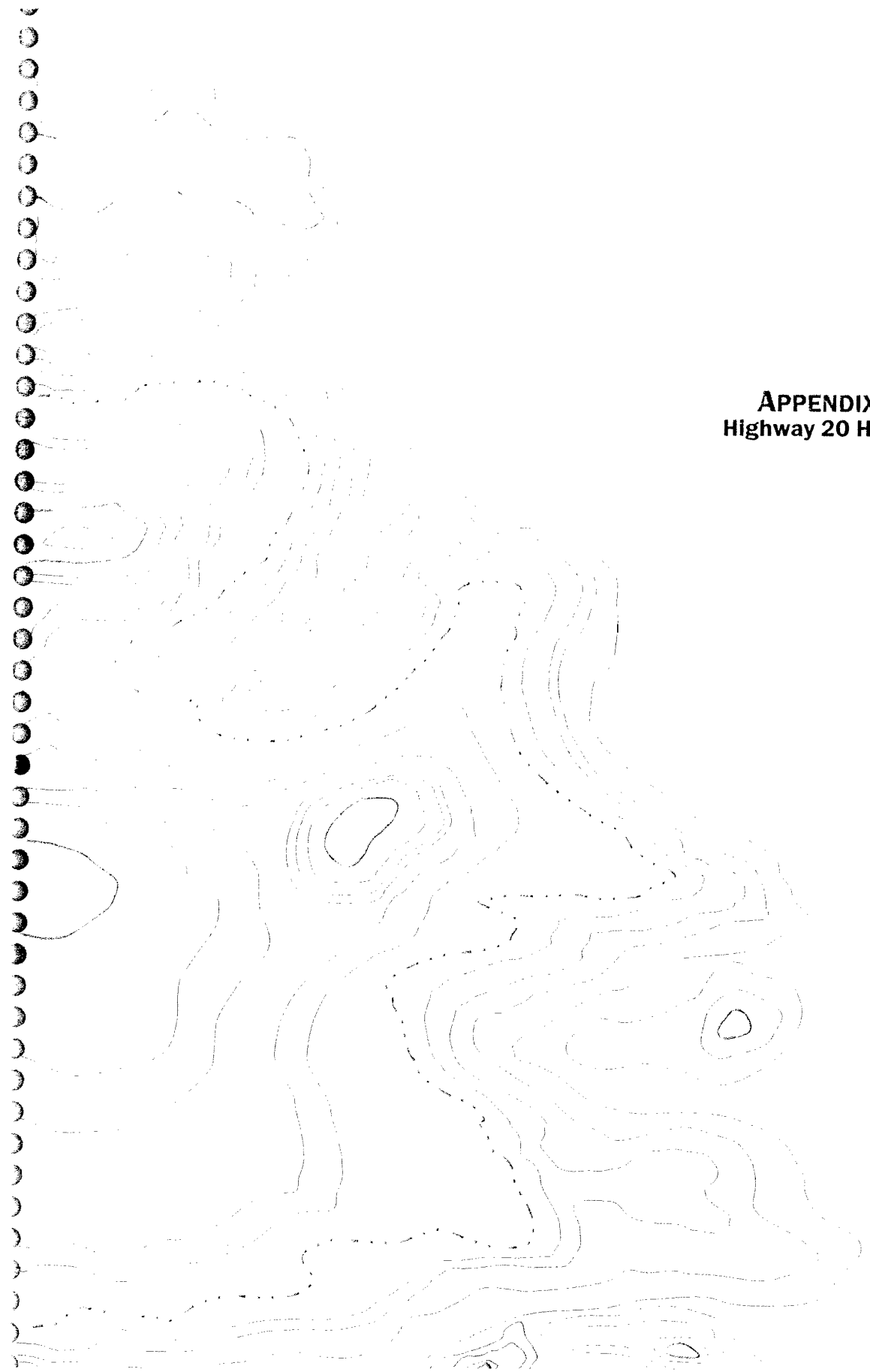
NOTE: This report may not be reproduced, except in full, without written approval of GeoEngineers, Inc. Test results are applicable only to the specific sample on which the test was performed, and should not be interpreted as representative of samples obtained at other times or locations, or generated by other operations or processes.



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Atterberg Limits ASTM D 4318

Figure J-7



**APPENDIX K**  
**Highway 20 HDD**

**APPENDIX K  
HIGHWAY 20 HDD**

The Highway 20 HDD site is located approximately 3.5 miles west of Albany, Oregon. The proposed pipeline alignment at the site is oriented approximately west-east. The HDD alignment crosses beneath an existing Southern Pacific Railroad right-of-way (ROW) and Highway 20 as shown in Figure K-1. An HDD of approximately 500 feet in length is required at this site to allow the HDD alignment to be positioned within the proposed ROW, and between the proposed pipeline points of intersection (PI) on each side of Highway 20.

**SITE DESCRIPTION**

**Surface Conditions**

The ground surface along the proposed pipeline alignment is relatively flat with approximately 6 feet of topographic relief between the east and west sides of the site. The area along the proposed pipeline alignment north of the Southern Pacific Railroad ROW is predominately agricultural land that is generally flat. The conventional lay pipeline alignment trends from the north along the east side of Independence Highway. A pipeline PI is located approximately 140 feet north of the intersection of Independence Highway and the Southern Pacific Railroad, and the pipeline trends to the east beyond the PI. The elevation of Independence Highway and the Southern Pacific Railroad ROW are approximately 2 to 3 feet above surrounding grades. An existing overhead power line follows the eastern edge of the Independence Highway ROW.

South of the Southern Pacific Railroad ROW, the proposed pipeline alignment crosses Highway 20 at an oblique angle. The ground surface along the proposed pipeline alignment south of the Southern Pacific Railroad ROW gently slopes down toward the east.

**Subsurface Conditions**

We explored subsurface conditions at the site on November 4 and November 5, 2009 by drilling two borings to a maximum depth of approximately 60 feet below ground surface (bgs) at the approximate locations shown in Figure K-1. In general our borings encountered medium stiff to stiff lean clay overlying dense to very dense gravel and sand, and soft siltstone. Logs of the borings are presented as Figures K-2 and K-3.

Boring B-1 was drilled along the east edge of Independence Highway approximately 50 feet north of the railroad ROW. Boring B-1 encountered 35 feet of medium stiff to stiff lean clay overlying dense sand that extended to 45 feet bgs. Between 45 and 50 feet bgs the boring encountered very dense sandy gravel with clay that we interpret as partially decomposed siltstone. Below 50 feet bgs, boring B-1 encountered moderately weathered, very soft to soft, closely fractured siltstone to 60 feet, the maximum depth explored.

Boring B-2 was drilled within the ODOT ROW on the south side of Highway 20. Boring B-2 encountered approximately 35 feet of medium stiff to very stiff lean clay overlying very dense clayey sand that extended to approximately 38 feet bgs. Between 38 and about 54 feet bgs the boring encountered very dense clayey gravel. Below 54 feet bgs the boring encountered medium dense sand to 56.5 feet bgs,

the maximum depth explored. We interpret the clayey gravel and sand below 38 feet bgs to represent decomposed siltstone.

#### Groundwater

Based on visual observations of moisture content of the samples obtained from the borings, we estimate the groundwater level at the site to be about 20 feet bgs. We anticipate that groundwater levels will fluctuate due to seasonal variations in precipitation, changes in site utilization or other factors. For the design and construction of an HDD, the groundwater level is not typically a factor affecting feasibility. The hydrostatic drilling fluid pressure typically compensates for high groundwater levels.

#### LABORATORY TESTING

Percent fines analyses were performed on four samples in general accordance with ASTM D 1140. The percentage passing the U.S. No. 200 sieve is shown on the boring logs at the respective sample depths.

Atterberg limits tests were performed on two soil samples. The tests were used to classify the soil as well as to evaluate engineering index properties. The liquid limit and the plastic limit were estimated through a procedure performed in general accordance with ASTM D 4318. The results of the Atterberg limits testing are shown in Figures K-4 and K-5.

#### HDD FEASIBILITY CONCLUSIONS AND RECOMMENDATIONS

Based on our HDD evaluation, the HDD method of construction at the Highway 20 site is feasible. We anticipate that an HDD profile for this site would be about approximately 500 feet in length to cross beneath the Southern Pacific Railroad and Highway 20 as well as position the HDD between the two proposed pipeline PIs. A conceptual HDD profile for this HDD is shown in Figure K-1.

We recommend that Northwest Natural verify with both Southern Pacific Railroad and ODOT that they will allow an HDD to be installed at an oblique angle to their ROWs. If the pipeline crossing must be completed at a nearly perpendicular angle to the railroad and highway ROW, it may be more appropriate to modify the proposed pipeline alignment and install the pipeline crossing using conventional boring techniques.

If both Southern Pacific Railroad and ODOT will allow an oblique HDD across their ROW, we recommend that a detailed design be completed for this proposed HDD so that the alignment and profile can be further refined. The detailed design should include final alignment and profile design, workspace layouts, analyses of installation and operating stresses, and a hydraulic fracture and inadvertent returns evaluation.

The following sections summarize conclusions regarding workspace considerations, subsurface conditions and conceptual HDD geometry.

### Workspace Considerations

In our opinion, the conceptual entry side of the HDD should be located on the west side of the HDD, and the conceptual exit side of the HDD should be located on the east side of the site, because the availability of workspace and access to the east side of the site is better for stringing and fabricating the product pipe. Temporary workspace will be required to string and fabricate the product pipe through the agricultural field east of the conceptual exit point.

The layout and dimensions for the proposed entry/exit side workspaces have not been identified in Figure B-1, but will be added during the detailed design phase. For typical HDD installations of this magnitude, the additional temporary workspace required at the entry and exit points will be approximately 60 feet by 150 feet along the proposed alignment. The following paragraphs describe the conceptual entry and exit sides of the HDD.

#### **Conceptual Entry Side (West Side)**

The entry workspace could be located along the proposed alignment on the west side of the site, in an open agricultural field as shown in Figure K-1. Access to the entry workspace could be gained directly from Independence Highway. An overhead power line is located along the east side of Independence Highway which would position the power line at the western end of the entry workspace.

#### **Conceptual Exit Side (East Side)**

The exit workspace could be located at the end of Old Highway 20 on the east side of the site. The exit point would have to be placed near the end of Old Highway 20 in order to provide adequate profile depth beneath Highway 20. This would require closing the western end of Old Highway 20 to traffic during construction but would still allow access to private properties east of the site via the eastern end of Old Highway 20. The exit workspace and stringing area could be accessed from the western end of Old Highway 20.

### Subsurface Considerations

The soils at the anticipated depths of the conceptual HDD consist of medium stiff to stiff clay overlying sands, gravels and siltstone bedrock. A gravel unit was encountered at a depth of 45 feet bgs in boring B-1 and at a depth of 38 feet bgs in boring B-2. In our opinion, the HDD profile should be designed above the gravel unit observed in the two borings. Maintaining the HDD profile above the gravel unit will increase the likelihood of successfully installing an HDD at this site. The soils above the gravel unit are predominately medium stiff to stiff clay units that will be susceptible to hydraulic fracture and inadvertent drilling fluid returns. Therefore, the depth of the HDD profile should be determined during final design based the results of hydraulic fracture and inadvertent returns evaluation.

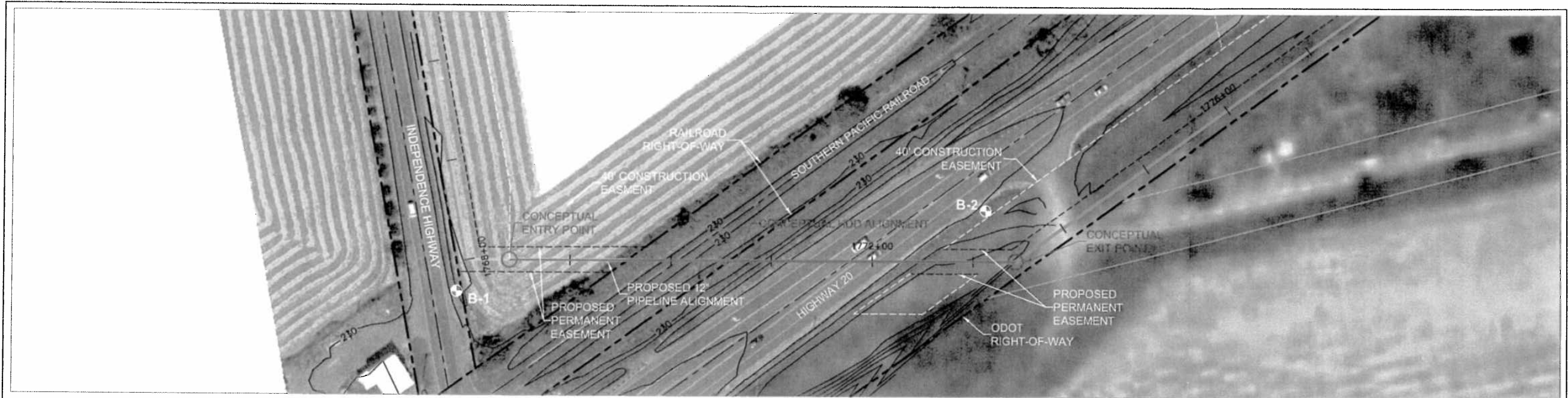
### Conceptual HDD Geometry

The length, depth and orientation of a potential HDD is a function of Southern Pacific Railroad's 20-foot minimum depth requirement below the railroad, the topography along the proposed alignment, the minimum allowable radius of curvature of the product pipe, the subsurface conditions encountered in the borings, and ultimately, the location of the proposed pipeline Pls on both sides of Highway 20.

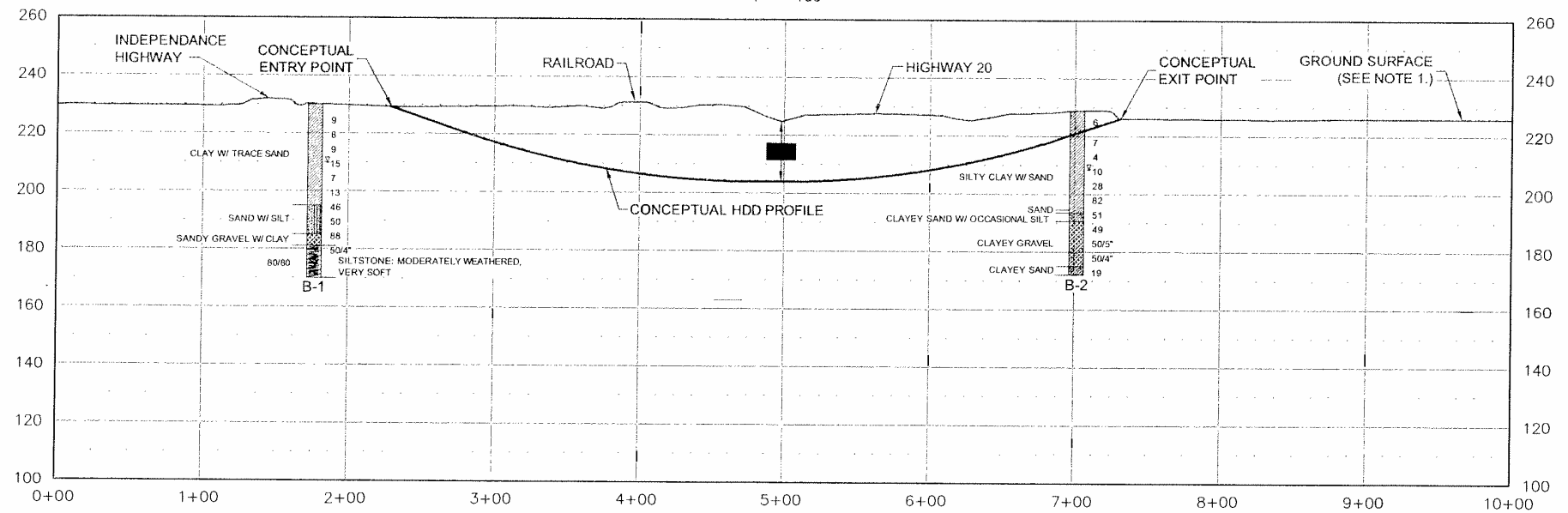
In order for a potential HDD to cross the railroad ROW and Highway 20, and still be positioned between the pipeline Pls, a HDD of approximately 500 feet in horizontal length is envisioned. This length is less



BCR : BTL



PLAN  
1" = 100'



PROFILE  
HORIZ.: 1" = 100'  
VERT.: 1" = 50'

- Notes:
1. Topographic information based on a site specific topographic survey dated 9/19/09, provided by WH Pacific.
  2. The locations of all features shown are approximate.
  3. This drawing is for information purposes. It is intended to assist in showing features discussed in an attached document. GeoEngineers, Inc. can not guarantee the accuracy and content of electronic files. The master file is stored by GeoEngineers, Inc. and will serve as the official record of this communication.

**Legend**

- Boring Location
- Soil Classification
- SPT (N) Value
- Boring ID
- Centerline in Existing Easement
- Centerline in ODOT R.O.W.
- Centerline in Private Property

**NOT FOR CONSTRUCTION**

**SITE PLAN & PROFILE**

HIGHWAY 20 HDD  
BENTON COUNTY, OREGON

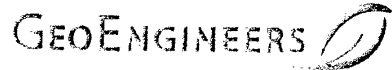
**GEOENGINEERS** **FIGURE K-1**

W:\Portland\Projects\06024107\01\CAD\HWY20 Crossing.dwg\TAB:Figure 2 modified on Apr 13, 2010 - 4:16pm

Drilled	Start 11/4/2009	End 11/5/2009	Total Depth (ft)	60	Logged By Checked By	APB MAM	Driller	Subsurface Technologies	Drilling Method	Mud Rotary and NQ-3 Rock Coring
Surface Elevation (ft) Vertical Datum	229.9			Hammer Data	140 lb Auto			Drilling Equipment	Diedrich B-53 Truck Mounted	
Easting (X) Northing (Y)	7503909.387 365216.2855			System Datum	NAD83 SP N US FOOT			Groundwater Date Measured	Depth to Water (ft)	Elevation (ft)
Notes:								20.0	209.9	

Elevation (feet)	FIELD DATA						Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density, (pcf)	REMARKS
	Depth (feet)	Interval Recovered (in)	Sample/Run	Blows/foot	RQD %	Water Level Graphic Log					
0							CL	Brown lean clay with trace fine sand (stiff, moist)			
5	18	1	9								
10	18	2	8					Grades to with sand	35		%F=84
15	18	3	9					Grades to with trace sand			
20	18	4	15					Grades to with sand and becomes wet			
25	18	5	7					Becomes medium stiff with 1"-2" thick silty sand layers			
30	18	6	13					Becomes stiff	35		AL

**Log of Boring B-1**



Project: Mid Willamette Feeder-Highway 20 Crossing  
 Project Location: Benton County, OR  
 Project Number: 6024-107-01Task1900

Figure K-2  
Sheet 1 of 2

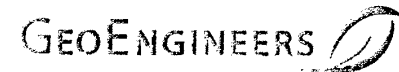




Start Drilled 11/5/2009	End 11/5/2009	Total Depth (ft) 56.5	Logged By APB	Checked By MAM	Driller Subsurface Technologies	Drilling Method Mud Rotary
Surface Elevation (ft) Vertical Datum	225.2	Hammer Data 140 lb Auto	Drilling Equipment Diedrich B-57 Truck Mounted			
Easting (X) Northing (Y)	7504439.306 365187.4285	System Datum NAD83 SP N US FOOT	Groundwater Data Measured Depth to Water (ft) 20.0 Elevation (ft) 205.2			
Notes:						

FIELD DATA								MATERIAL DESCRIPTION	Moisture Content, %	Dry Density, (pcf)	REMARKS
Elevation (feet)	Depth (feet)	Interval Recovered (in)	Blows/foot	Collected Sample	Sample Name Testing	Water Level	Graphic Log				
225	0							CL			
220	5	18	6		1						
215	10	18	7		2						
210	15	15	4		3						
205	20	18	10		4						
200	25	18	28		5						
195	30	18	82		6				29.2		AL
35								SC			See sheet 2 of 2 for description

**Log of Boring B-2**



Project: Mid Willamette Feeder-Highway 20 Crossing  
 Project Location: Benton County, OR  
 Project Number: 6024-107-01Task1900

Figure K-3  
Sheet 1 of 2

FIELD DATA													
% Elevation (feet)	Depth (feet)	Interval		Blows/foot	Collected Sample	Sample Name Testing	Water Level	Graphic Log	Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density (pcf)	REMARKS
		Recovered (in)	Blows/foot										
35		18	51					SC	Dark brown clayey sand with occasional 1/4"-1" thick silt layers (very dense, wet)	35		%F=22	
40		18	49			8		GC	Reddish brown clayey gravel (dense, wet) (partially decomposed siltstone)			Drill rig chatter @ 38' suggest gravel contact	
45		5	50.5"			9			Becomes very dense				
50		4	50.4"			10							
55		18	19			11		SC	Light blue clayey fine sand (medium dense, wet) (decomposed siltstone)	38		%F=34	

**Log of Boring B-2 (continued)**

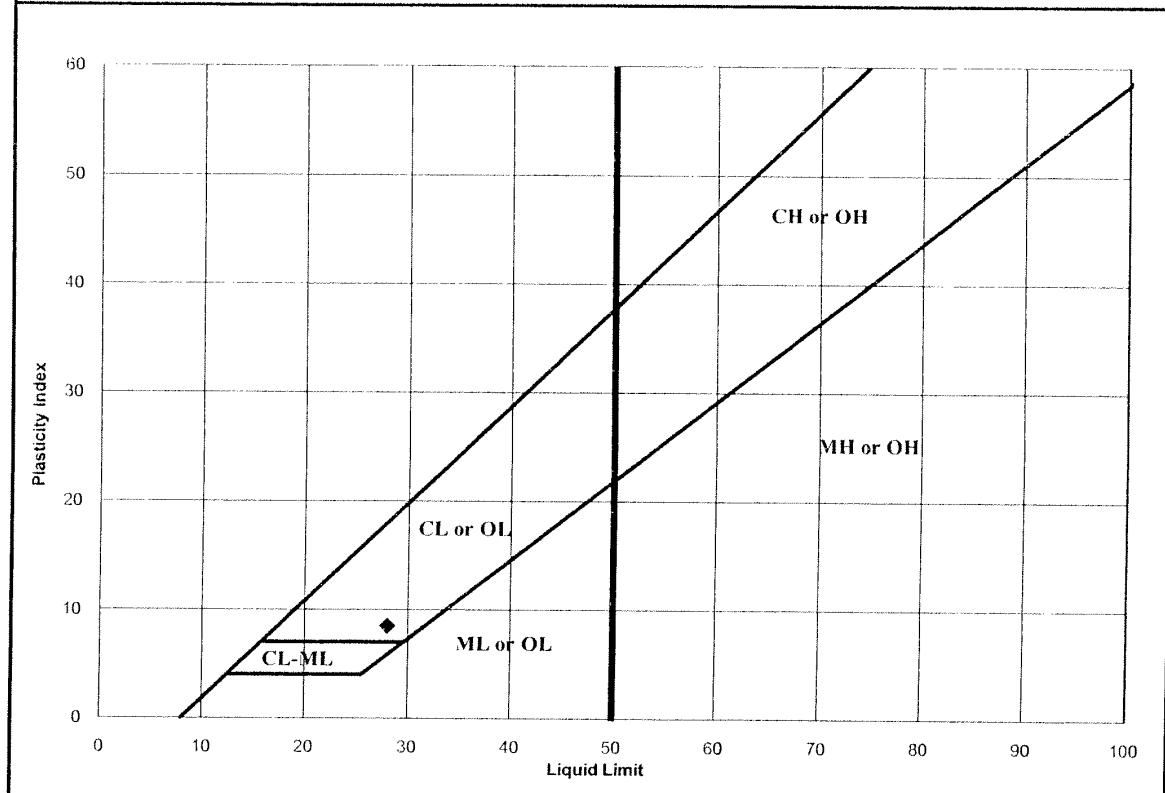


Project: Mid Willamette Feeder-Highway 20 Crossing  
 Project Location: Benton County, OR  
 Project Number: 6024-107-01Task1900

Figure K-3  
Sheet 2 of 2

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<b>Project:</b>	Mid-Willamette Feeder-Highway 20	<b>Lab No.:</b>	09-0055
<b>Project No.:</b>	6024-107-01-1900	<b>Date:</b>	11/06/09
<b>Boring/TP No.:</b>	B-1	<b>Tested By:</b>	KAR/BKB
<b>Sample No./Depth:</b>	S-6 @ 30'	<b>Checked By:</b>	BCR
<b>Description:</b>	CL	<b>PA/PM:</b>	BCR



Moisture Content %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
34.5%	28	20	8	CL	Brown lean clay

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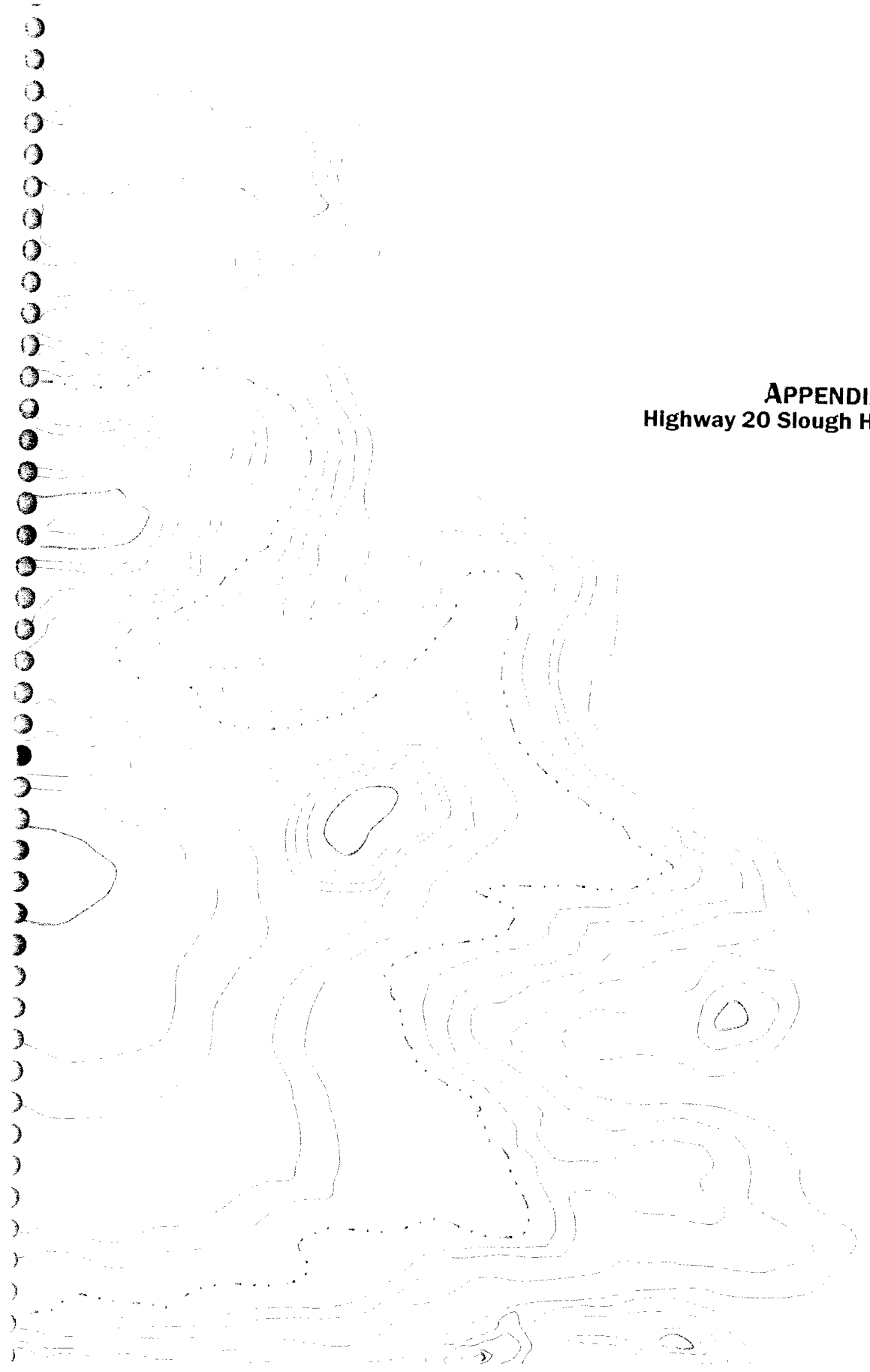
15055 SW Sequoia Pkwy Suite 140 Portland, OR 97224

Atterberg Limits ASTM D 4318

Figure K-4



**APPENDIX L**  
**Highway 20 Slough HDD**





Mid-MI Hamlet Pipeline - Peak, Barton and Union Counties, Oregon

Unconfined compression (UC) tests on rock core samples obtained from approximately 44.5 and 47.5 feet bgs indicated unconfined compressive strengths of 3,365 and 5,999 pounds per square inch (psi), respectively. At 63 feet bgs, the siltstone graded into slightly weathered, soft to medium hard, moderately close fractured sandstone that extended to 70 feet bgs, the maximum depth explored. RQD values of the sandstone ranged between 89 and 95 percent.

Boring B-2 was drilled within the ODOT ROW just east of the wetland on the east side of Highway 20 Slough. This boring encountered approximately 10 feet of stiff fat clay overlying loose clayey sand that extended to about 14 feet bgs. Below 14 feet bgs, the boring encountered extremely soft decomposed very closely fractured siltstone. Below about 20 feet the character of the siltstone was highly variable ranging from slightly weathered and soft to decomposed and extremely soft. Attempts to sample the siltstone using rock coring techniques were unsuccessful; however, the siltstone could be easily drilled using mud rotary techniques with a drag bit. The drilling subcontractor was able to obtain rock core samples of the siltstone between 60 and 69.5 feet bgs. These samples revealed that the siltstone was very soft to extremely soft, very closely fractured, and slightly too moderately weathered. The siltstone extended to 69.5 feet bgs, the maximum depth explored.

#### Groundwater

Based on observations of moisture content of samples collected in boring B-1, groundwater is likely located at approximately 20 feet bgs, which is generally consistent with the water level in the slough at the time of our explorations. We expect that groundwater could rise to the surface of the east side of the site during flood conditions; however, because of the incised nature of the slough, it is unlikely that groundwater levels rise to the ground surface on the west side of the slough. We anticipate that groundwater levels will fluctuate due to seasonal variations in precipitation, changes in site utilization or other factors. For the design and construction of an HDD, the groundwater level is not typically a factor affecting feasibility. The hydrostatic drilling fluid pressure typically compensates for high groundwater levels.

#### LABORATORY TESTING

A percent fines analysis was performed on one sample in general accordance with ASTM D 1140. The percentage passing the U.S. No. 200 sieve is shown on the B-2 boring log at the respective sample depth.

A sieve analysis (grain size determination) was performed on one sample in general accordance with ASTM C 136. The result of the sieve analysis was plotted and classified in general accordance with the Unified Soil Classification System (USCS) and is presented in Figure L-4. The percentage passing the U.S. No. 200 sieve is shown on the boring B-1 log at the respective sample depth.

Atterberg limits tests were performed on two soil samples. The tests were used to classify the soil as well as to evaluate engineering index properties. The liquid limit and the plastic limit were estimated through a procedure performed in general accordance with ASTM D 4318. The results of the Atterberg limits testing are shown in Figures L-5 and L-6.

Two unconfined compressive strength tests were performed in general accordance with ASTM D 7012 on rock core samples obtained in boring B-1. The results of the tests are shown in the log of boring B-1.





HDD/Horizontally Drilled Pipe Line - Pick, Seaton and Linn Counties, Oregon

may have to be designed with adequate separation from the power line to avoid interference during product pipe pullback operations.

#### Subsurface Considerations

The soils at the anticipated depths of the conceptual HDD at this site generally consist of medium stiff to stiff clays, loose clayey sand and very dense gravel overlying weathered and decomposed siltstone bedrock. A very dense gravel layer was encountered in boring B-1 from a depth of 23 to 25 feet. The gravel unit could present a risk for hole instability if the bottom tangent of the HDD is located within this unit. The HDD bottom tangent should be designed in such a way as to avoid this gravel unit. Gravelly deposits were not observed in boring B-2.

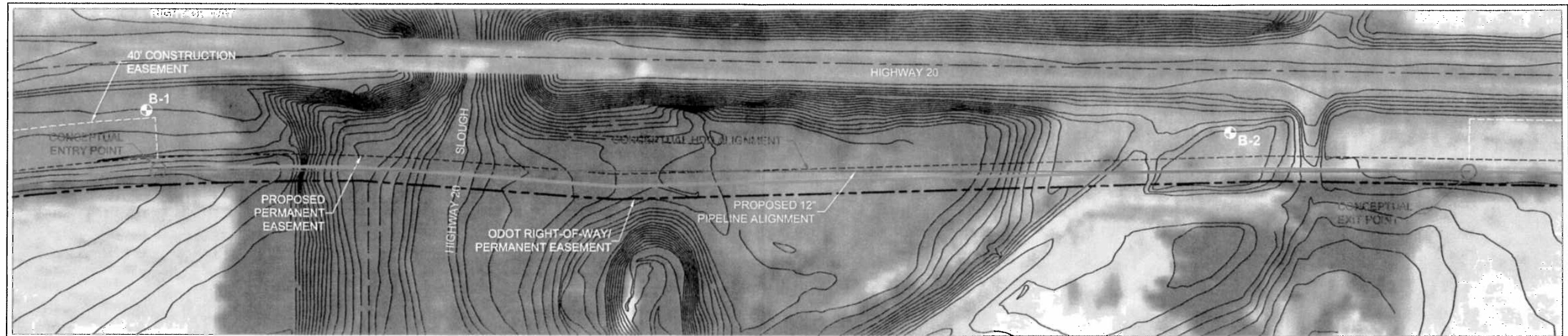
Additionally, RQD values of the siltstone bedrock were highly variable throughout the borings ranging from 23 to 100 percent. The siltstone bedrock will likely require the use of a positive displacement mud motor during pilot hole operations. The depth of the HDD profile should be determined during final design such that the HDD is positioned in zones of siltstone bedrock with higher rock quality

#### Conceptual HDD Geometry

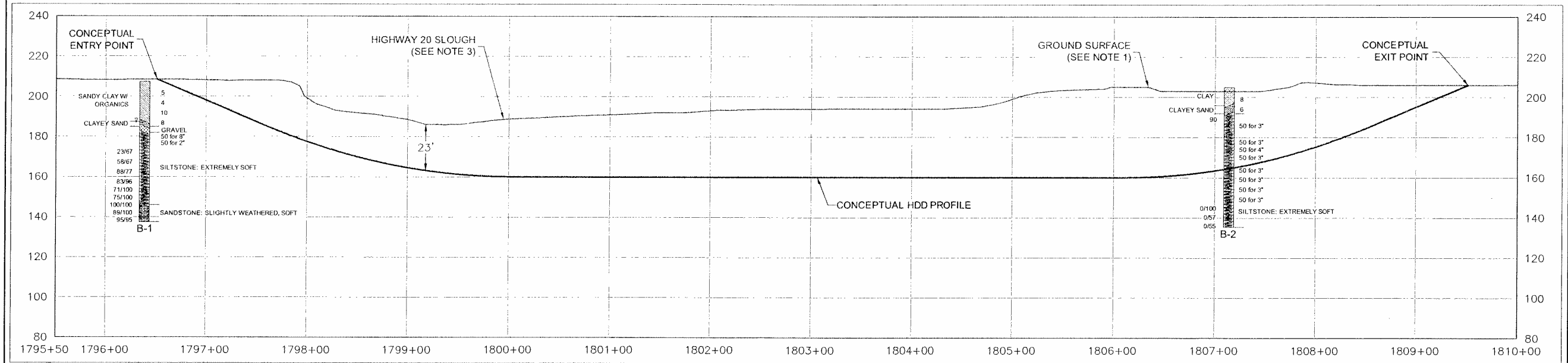
The length, depth and orientation of a potential HDD crossing is a function of Northwest Natural's 15-foot minimum depth requirement below waterbodies, the topography along the proposed alignment, the minimum allowable radius of curvature of the product pipe and the subsurface conditions encountered in the borings.

The conceptual HDD alignment is shown as a straight alignment between the entry and exit point even though the proposed pipeline alignment is shown with curvature and pipeline points of intersection. To provide a minimum length HDD, attempts should be made to design the HDD with a straight alignment. The conceptual HDD is approximately 1,300 feet long and provides approximately 20-25 feet of cover below the Highway 20 Slough. A setback of the entry point from the west bank of the slough would be required to provide adequate profile depth beneath the channel. The actual profile length and depth should be based on additional geometric and hydraulic fracture analyses completed during the detailed design phase of the project.

BCR : MWJ



PLAN  
1" = 100'



PROFILE  
HORIZ.: 1" = 100'  
VERT.: 1" = 50'

Notes:

1. Topographic information based on a site specific topographic survey dated 9/19/09, provided by WH Pacific.
2. The locations of all features shown are approximate.
3. No bathymetric survey was completed during the feasibility phase of this project. Therefore the depth of the Highway 20 Slough channel is not known at this time. Depth shown on profile is the depth below the water level at the time of the topographic survey.
4. This drawing is for information purposes. It is intended to assist in showing features discussed in an attached document. GeoEngineers, Inc. can not guarantee the accuracy and content of electronic files. The master file is stored by GeoEngineers, Inc. and will serve as the official record of this communication.

**Legend**

- Boring Location
- Soil Classification
- SPT (N) Value
- Boring ID
- Centerline in Existing Easement
- Centerline in ODOT R.O.W.
- Centerline in Private Property

**NOT FOR CONSTRUCTION**

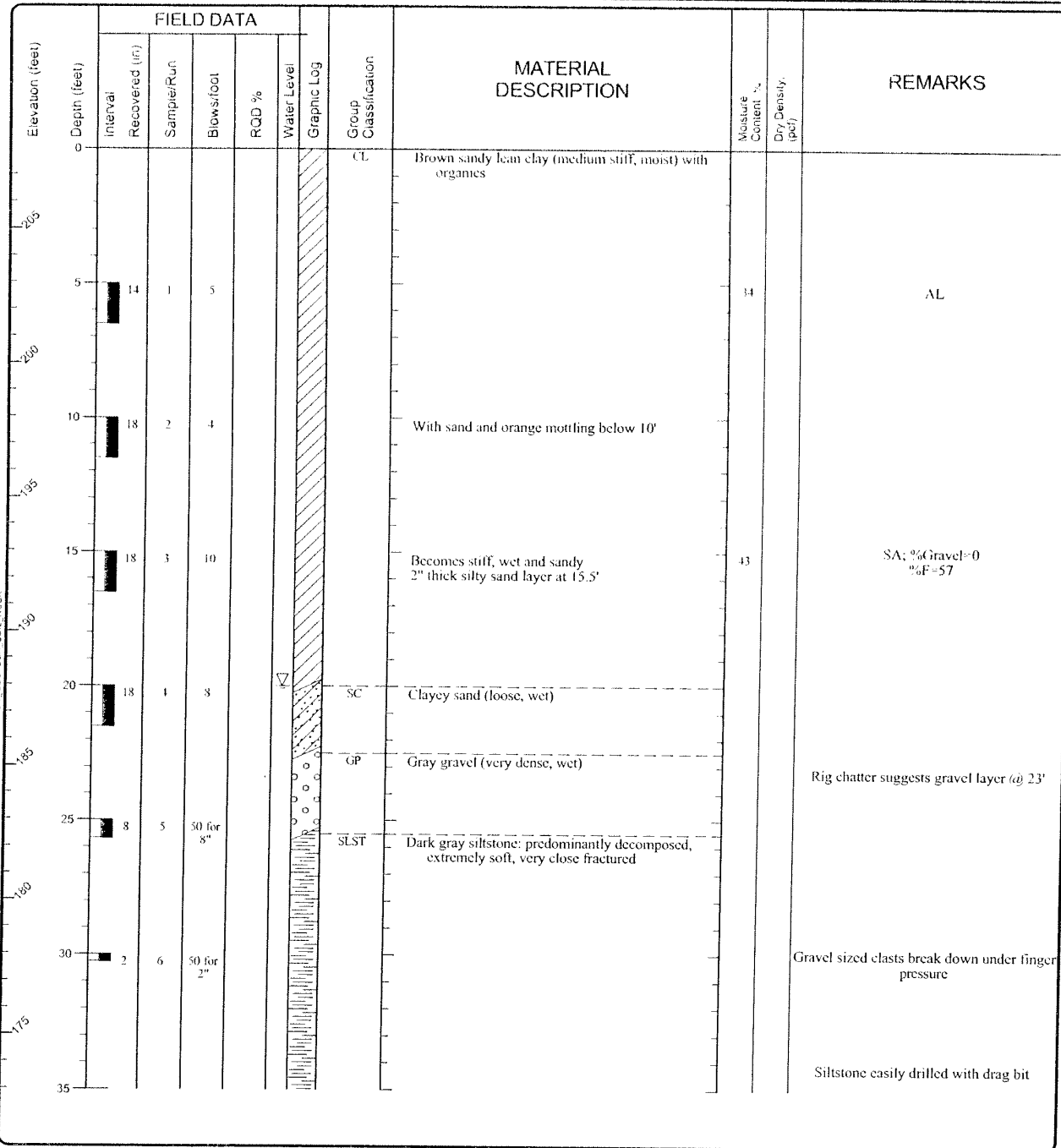
**SITE PLAN & PROFILE**

HIGHWAY 20 SLOUGH HDD  
BENTON COUNTY, OREGON

**GEOENGINEERS** **FIGURE L-1**

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Drilled	Start 3/2/2010	End 3/3/2010	Total Depth (ft)	70	Logged By Checked By	BKB MAM	Driller	Subsurface Technologies	Drilling Method	Mud Rotary and NQ-3 Rock Coring	
Surface Elevation (ft) Vertical Datum	208.0			Hammer Data	140 lb Auto			Drilling Equipment	Diedrich D-50 Track Mounted		
Easting (X) Northing (Y)	7506595.508 365999.979			System Datum	NAD83 SP N US FOOT			Groundwater Date Measured	Depth to Water (ft)	Elevation (ft)	
Notes:									20.0	188.0	



Log of Boring B-1



Project: Mid Willamette Feeder-Highway 20 Slough  
Project Location: Benton County, OR  
Project Number: 6024-107-01Task1800

Figure L-2  
Sheet 1 of 2

Elevation (feet)	FIELD DATA						Group Classification	MATERIAL DESCRIPTION	Moisture Content %	Dry Density (pcf)	REMARKS
	Depth (feet)	Interval Recovered (in)	Sampler/Run	Blows/foot	RCD %	Water Level Graphic Log					
35	10	R1		23		ST	Dark gray siltstone: moderately decomposed, soft, very close fractured			Switched to NO Rock Coring	
40	10	R2		58			Becomes slightly weathered, soft and closely fractured				
45	16	R3		88			Very closely fractured 38.5-40'				
50	16	R4		83			Becomes moderately close fractured and medium hard with occasional 1-3" thick sandstone layers below 45'	140		UC = 3,365psi	
55	12	R5		71			Very closely fractured 54-54.5'				
60	60	R6		75			Becomes closely fractured			UC = 5,999psi	
65	42	R7		100			Becomes moderately close fractured				
70	16	R8		89		SSIN	Dark gray sandstone: slightly weathered, soft to medium hard, moderately close fractured				
75	57	R9		95							

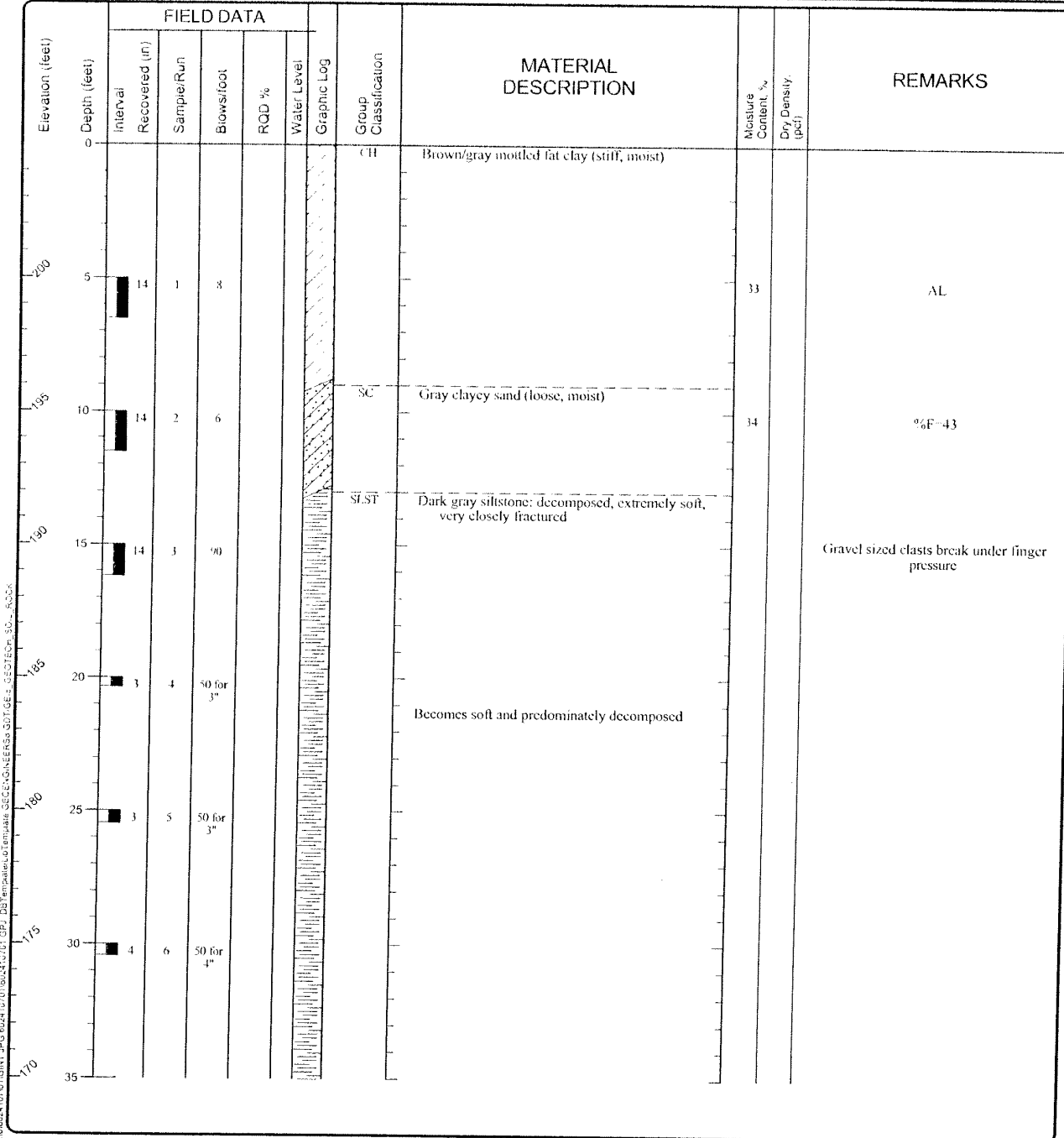
Log of Boring B-1 (continued)



Project: Mid Willamette Feeder-Highway 20 Slough  
 Project Location: Benton County, OR  
 Project Number: 6024-107-01Task1800

Figure L-2  
Sheet 2 of 2

Start 1/1/2010	End 3/2/2010	Total Depth (ft)	69.5	Logged By BKB	Checked By MAM	Driller Subsurface Technologies	Drilling Mud Rotary and NQ-3 Method Rock Coring
Surface Elevation (ft) Vertical Datum		205.0		Hammer Data 140 lb Auto		Drilling Equipment Diedrich D-50 Track Mounted	
Easting (X) Northing (Y)		7507670.508 365998.0823		System Datum NAD83 SP N US FOOT		Groundwater Date Measured Depth to Water (ft) Elevation (ft)	
Notes:							



Log of Boring B-2



Project: Mid Willamette Feeder-Highway 20 Slough  
Project Location: Benton County, OR  
Project Number: 6024-107-01Task1800

Figure L-3  
Sheet 1 of 2

Elevation (feet)	FIELD DATA						Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density (pcf)	REMARKS
	Depth (feet)	Interval Recovered (ft)	Sampler/Run	Blows/foot	RQD %	Water Level					
15	3	7	50 for 3"				Dark gray siltstone, decomposed, extremely soft, very closely fractured Becomes moderately weathered				
16.5	1	8	50 for 3"							Attempted to sample using rock coring techniques but the core barrel plugged off. Switched back to mud rotary drilling	
150	10	9	50 for 3"				Becomes decomposed				
165	3	10	50 for 3"				Becomes predominantly decomposed				
150	3	11	50 for 3"				Becomes moderately weathered				
165	12	R1		0			Becomes slightly weathered, very soft and very closely fractured			Switched to NQ Rock Coring	
	24	R2		0			Becomes moderately weathered and extremely soft Becomes slightly weathered and very soft				
160	36	R3		0			Becomes moderately weathered and extremely soft Becomes moderately weathered and very soft				

Portland Date: 4/5/10 Path: P:\w6024-107-01\GINT\_1\FIG 6024-107-01\GINT\_1\GPI\_DB\_Template\LT\_Template\GEOENGINEERS\_GDT\SEGA\_GEO7EON\_SGA\_RCD.rvt

**Log of Boring B-2 (continued)**



Project: Mid Willamette Feeder-Highway 20 Slough  
 Project Location: Benton County, OR  
 Project Number: 6024-107-01Task1800

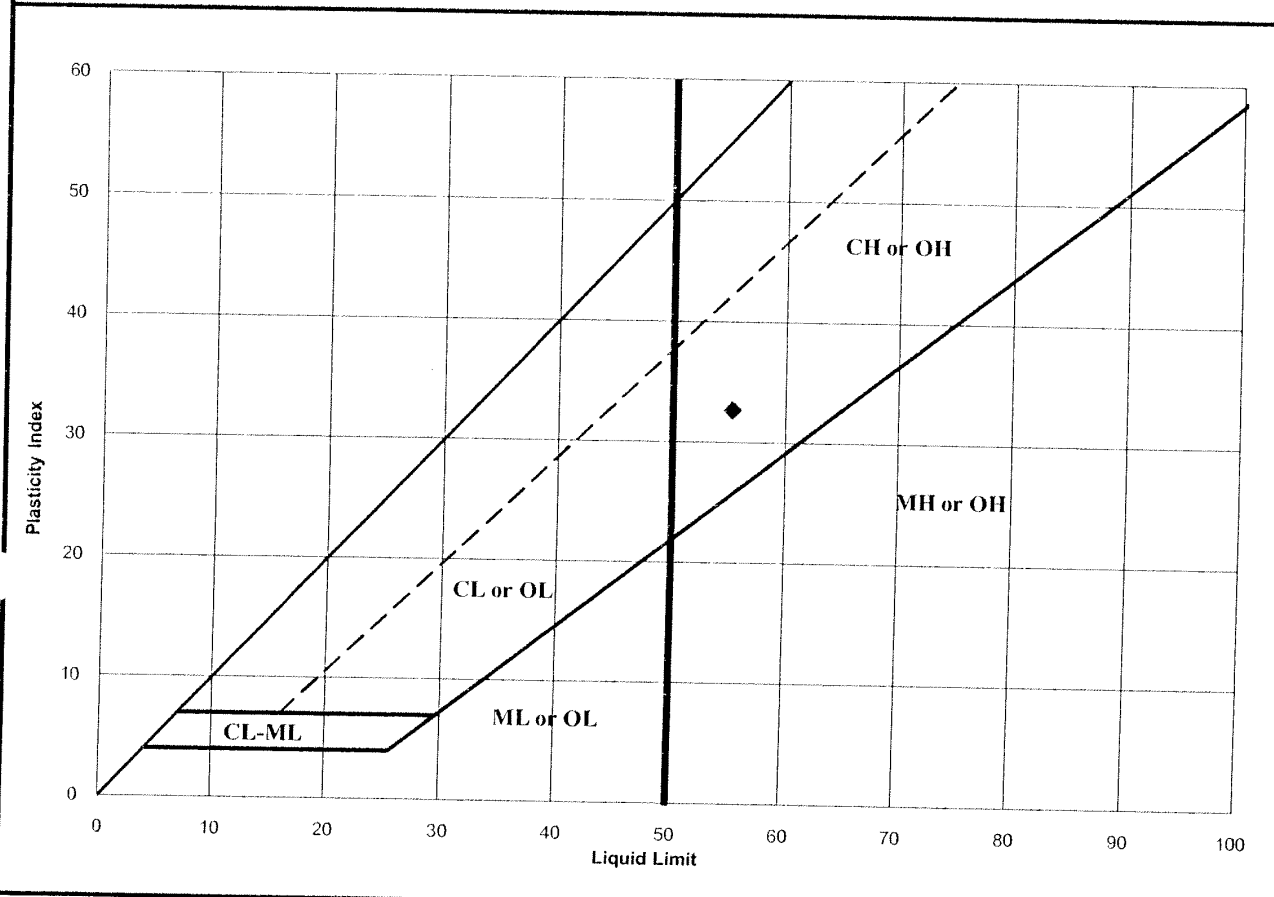
Figure L-3  
Sheet 2 of 2







<b>Project:</b> Mid Willamette Feeder-Hwy 20 Slough	<b>Lab No.:</b> 10-0015
<b>Project No.:</b> 6024-107-01Task 1800	<b>Date:</b> 03/05/10
<b>Boring/TP No.:</b> B-2	<b>Tested By:</b> KAR
<b>Sample No./Depth:</b> S-1 @ 5'	<b>Checked By:</b> BCR
<b>USCS Classification:</b> CH	<b>PA/PM:</b> BCR



Moisture Content, %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
32.8	55	23	33	CH	Brown fat clay

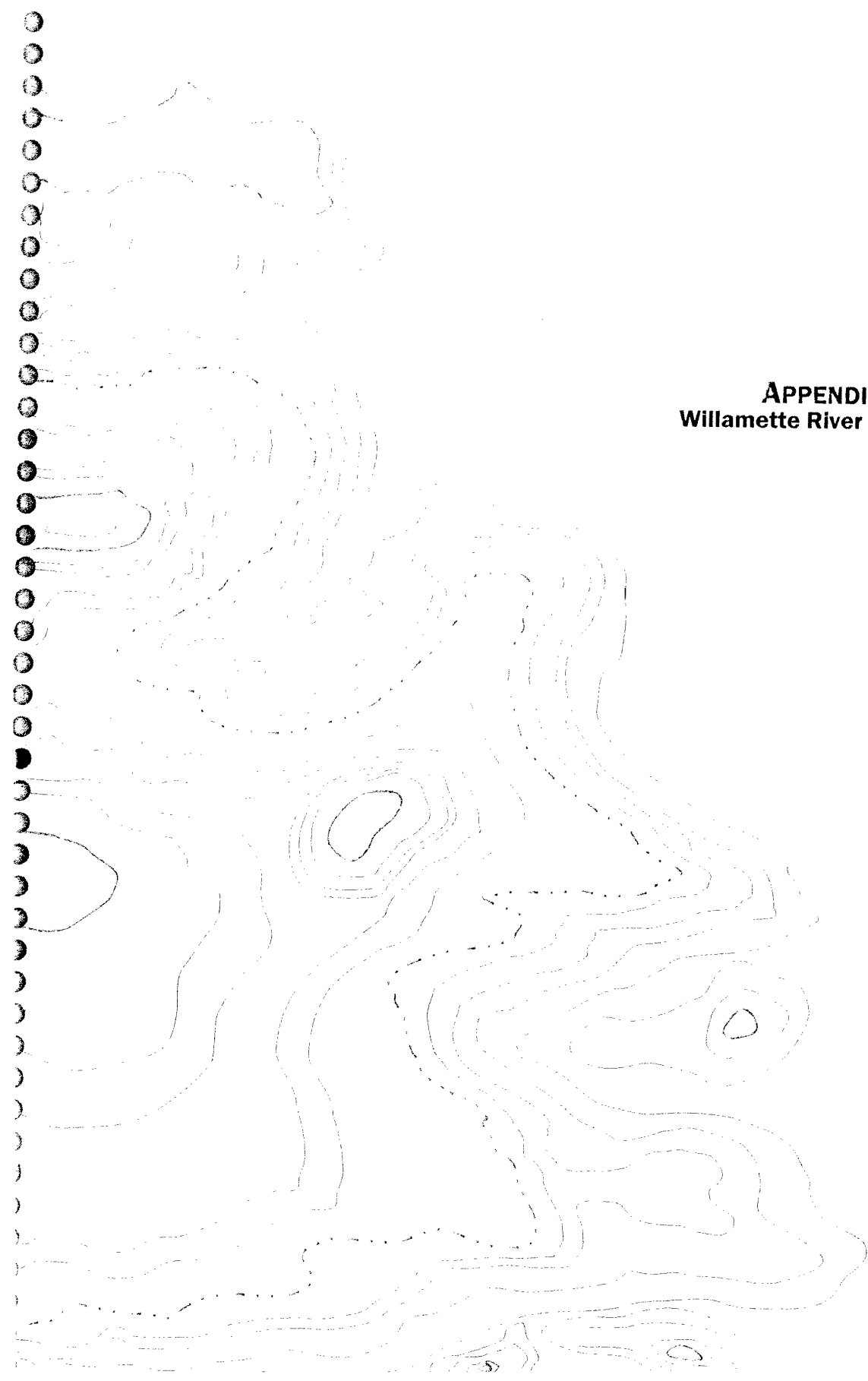
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**GEOENGINEERS** 

15055 SW Sequoia Pkwy Suite 140 Portland, OR 97224

Atterberg Limits ASTM D 4318

Figure L-6



**APPENDIX M**  
**Willamette River HDD**

**APPENDIX M  
WILLAMETTE RIVER HDD**

The Willamette River HDD site is located approximately 2 miles west of Albany, Oregon. The proposed pipeline alignment at the site is oriented approximately north-south and roughly perpendicular to the Willamette River channel as shown in Figure M-1. An HDD of approximately 1,300 feet in length is required at this site.

**SITE DESCRIPTION**

**Surface Conditions**

Outside of the banks of the Willamette River, the ground surface along the proposed pipeline alignment is relatively flat with approximately 11 feet of topographic relief between the north and south sides of the site. The area along the proposed pipeline alignment north of the river channel is vacant land periodically used for livestock, with ground surface elevations ranging from approximately 198 to 207 feet above mean sea level (MSL). The northern river bank is approximately 20 feet in height and slopes down south toward the river at an approximate gradient of 2.5H:1V (Horizontal to Vertical). The pipeline alignment on the north side of the river is vegetated with grass, underbrush and moderately dense trees. The northern river bank is vegetated with dense underbrush. The proposed pipeline alignment crosses an existing power line easement at approximately the mid-point of the river.

South of the Willamette River channel, the ground surface along the proposed pipeline alignment is gently rolling terrain with ground surface elevations ranging from approximately 190 to 200 feet above MSL. This area is currently used for agricultural land. The southern river bank is approximately 20 feet in height and slopes up toward the south at slopes between 3H:1V and 10H:1V. The southern river bank is heavily vegetated with dense underbrush.

**Subsurface Conditions**

We explored subsurface conditions at the site from November 2 through November 4, 2009 by drilling one boring (B-1) to a depth of approximately 80 feet below ground surface (bgs) at the approximate location shown in Figure M-1. Because of access restrictions, we were unable to complete a boring on the south side of the Willamette River. In general, boring B-1 encountered soft to stiff silt with varying sand content overlying siltstone and sandy mudstone bedrock which was consistent with the geologic mapping for the area. A log of boring B-1 is presented as Figure M-2.

Boring B-1 was drilled approximately 185 feet north of the northern bank of the Willamette River. We observed soft to stiff silt with varying sand content from the ground surface to a depth of approximately 21 feet bgs. Between depths of 21 and 50 feet bgs, siltstone bedrock was encountered. The rock quality of the siltstone ranged from good to excellent with Rock Quality Designation (RQD) values ranging from 80 to 100 percent. An unconfined compression (UC) test on a rock core sample obtained from approximately 36 feet bgs indicated an unconfined compressive strength of 4,039 pounds per square inch (psi). From a depth of 50 to 80 feet bgs, the maximum depth explored, we observed fresh, massively bedded sandy mudstone. The rock quality of the mudstone was primarily excellent with RQD values of 100 percent, with the exception of 50 percent from 70 to 75 feet bgs. A UC test on a rock

core sample from approximately 68 feet bgs indicated an unconfined compressive strength of 8,752 psi.

#### Groundwater

Groundwater was observed at a depth of approximately 15 feet bgs in boring B-1. We anticipate that groundwater levels will fluctuate due to seasonal variations in precipitation, changes in site utilization or other factors. For the design and construction of an HDD, the groundwater level is not typically a factor affecting feasibility. The hydrostatic drilling fluid pressure typically compensates for high groundwater levels.

#### LABORATORY TESTING

Atterberg limits tests were performed on one soil sample. The tests were used to classify the soil as well as to evaluate engineering properties. The liquid limit and the plastic limit were estimated through a procedure performed in general accordance with ASTM D 4318. The results of the Atterberg limits testing are shown in Figure M-3.

UC tests were performed on two intact rock core samples obtained from boring B-1. The tests were used to evaluate shear strength characteristics of the rock and were completed in general accordance with the ASTM D 2938 test procedure. The results of the testing are presented on the boring log at the depths where the samples were obtained.

#### HDD FEASIBILITY CONCLUSIONS AND RECOMMENDATIONS

Based on our HDD evaluation and the limited geotechnical information available, the HDD method of construction at the Willamette River HDD site may be feasible. We anticipate that a HDD profile for this site would be about 1,300 feet long, and between 25 and 40 feet below the bottom of the Willamette River. However, the depth of the Willamette River had not been surveyed at the time of our study. A conceptual HDD profile for this HDD is shown in Figure M-1.

Subsurface conditions on the south side of the Willamette River had not been investigated at the time of this report. Therefore, we cannot provide a final conclusion regarding the feasibility of the Willamette River HDD. An additional boring is scheduled to be completed in July of 2010 to evaluate subsurface conditions on the south side of the Willamette River. An addendum feasibility report with our final feasibility conclusions will be provided upon completion of the July 2010 boring.

We recommend that a final design be completed for this proposed HDD so that the alignment and profile can be further refined. The design should include final alignment and profile design, workspace layouts, analyses of installation and operating stresses, and a hydraulic fracture and inadvertent returns evaluation. A bathymetric survey should be completed along the conceptual HDD alignment to determine the depth of the Willamette River which will be used for final design. We also recommend an additional boring be completed on the south side of the river.

The following sections summarize conclusions regarding workspace considerations, subsurface conditions and conceptual HDD geometry.



### *Workspace Considerations*

In our opinion, the entry side of the crossing should be located on the north side of the river and the exit side of the crossing should be located on the south side of river because the availability of workspace in the field south of the river is better for stringing and fabricating the product pipe.

The layout and dimensions for the proposed entry/exit side workspaces have not been identified in Figure M-1, but will be added during the detailed design phase. For typical HDD installations of this magnitude, the additional temporary workspace required at the entry and exit points will be approximately 60 feet by 150 feet along the proposed alignment.

The following paragraphs describe the conceptual entry and exit sides of the HDD.

#### ***Conceptual Entry Side (North Side)***

The entry workspace should be located along the proposed alignment on the north side of the site. The entry point would have to be approximately 500 feet north of the river in order to provide adequate profile depth beneath the river bed. Little, if any, grading would be required within the entry workspace. Access to the entry workspace could be gained from a field access road directly from Highway 20.

#### ***Conceptual Exit Side (South Side)***

The exit workspace could be located in the agricultural field on the south side of the Willamette River. The exit point would have to be set back far enough from the river to provide adequate profile depth beneath the river bed. Adequate temporary workspace is available in the agricultural field for exit side operations and stringing and fabrication of the product pipe. The exit workspace and stringing area could be accessed from a field access road south of the site.

### *Subsurface Considerations*

The subsurface conditions encountered in boring B-1 are considered favorable for an HDD at this site; however, the subsurface conditions were not explored on the south side of the crossing at the time of this report submittal. Based on our knowledge of the local geology, we anticipate that significant gravel deposits may be located on the south side of the site. We recommend completing a boring on the south side of the Willamette River to further characterize the subsurface conditions.

The weathered and decomposed siltstone and sandy mudstone encountered in boring B-1 indicate that a positive displacement mud motor will likely be required to complete the pilot hole. Additionally, rock hole openers may be required to enlarge the pilot hole in the rock formation.

### *Conceptual HDD Geometry*

The length, depth and orientation of a potential HDD crossing is a function of Northwest Natural's 15-foot minimum depth requirement below waterbodies, the topography along the proposed alignment, the minimum allowable radius of curvature of the product pipe and the subsurface conditions encountered in the single boring.

Because of the deeply incised river channel, the crossing would have to be longer than what would normally be considered a minimum length crossing. The minimum horizontal length of an HDD crossing at this site would have to be approximately 1,300 feet. For this crossing, we expect that the depth of

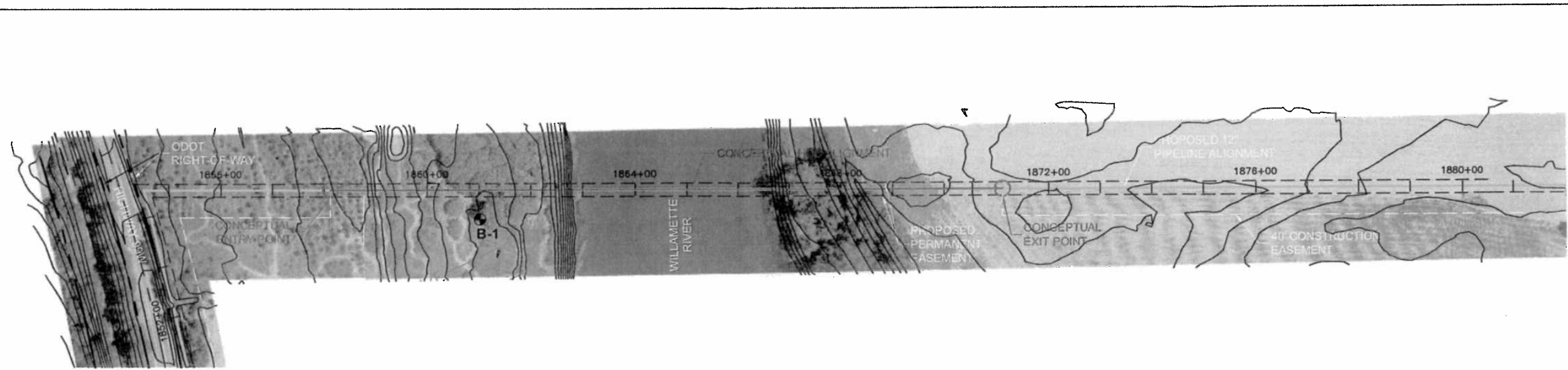
16" Diameter Flexar Pipeline - Park, Barton and Union Counties

the HDD profile beneath the river bed could range between 25 and 40 feet. The actual profile length and depth should be based on additional geometric and hydraulic fracture analyses completed during the design phase of the project.

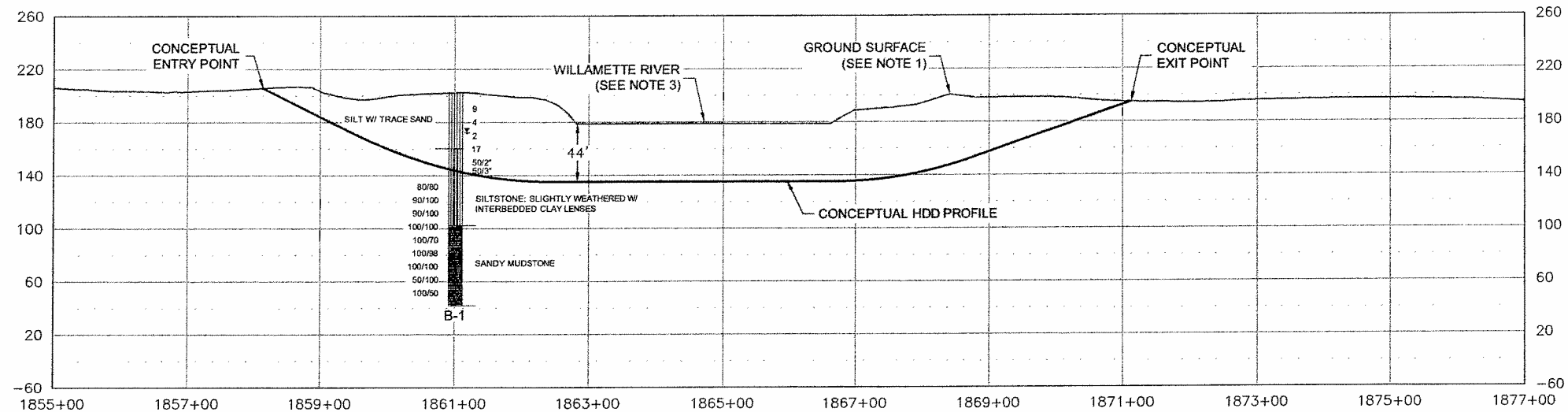


BCR : MWJ

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PLAN  
1" = 200'



PROFILE  
HORIZ.: 1" = 200'  
VERT.: 1" = 100'

Notes:

1. Topographic information based on a site specific topographic survey dated 9/19/09, provided by WH Pacific.
2. The locations of all features shown are approximate.
3. No bathymetric survey was completed during the feasibility phase of this project. Therefore the depth of the Willamette River channel is not known at this time. Depth shown on profile is the depth below the water level at the time of the topographic survey.
4. This drawing is for information purposes. It is intended to assist in showing features discussed in an attached document. GeoEngineers, Inc. can not guarantee the accuracy and content of electronic files. The master file is stored by GeoEngineers, Inc. and will serve as the official record of this communication.

**Legend**

- ⊕ Boring Location
- Soil Classification
- SPT (N) Value
- Boring ID
- Centerline in Existing Easement
- Centerline in ODOT R.O.W.
- Centerline in Private Property

**NOT FOR CONSTRUCTION**

**SITE PLAN & PROFILE**

WILLAMETTE RIVER HDD  
BENTON & LINN COUNTIES, OREGON

**GEOENGINEERS**

**FIGURE M-1**



Drilled	Start 11/2/2009	End 11/4/2009	Total Depth (ft)	80	Logged By Checked By	APB MAM	Driller	Subsurface Technologies	Drilling Method	Mud Rotary and NQ-3 Rock Coning	
Surface Elevation (ft) Vertical Datum	202.4			Hammer Data	140 lb Auto			Drilling Equipment	Diedrich B-53 Truck Mounted		
Easting (X) Northing (Y)	7512300.135 365575.0924			System Datum	NAD83 SP N US FOOT			Groundwater Date Measured	Depth to Water (ft)	Elevation (ft)	
Notes:								11/2/2009	15.0	187.4	

Elevation (feet)	FIELD DATA						Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density, (pcf)	REMARKS
	Depth (feet)	Interval Recovered (in)	Sample Run	Blows/foot	RQD %	Water Level Graphic Log					
0							ML	Brown silt with trace sand (stiff, moist)			
5		12	1	9							Tricone
10		18	2	4				Becomes sandy and medium stiff			
15		18	3	2				Becomes soft, wet and gray/brown with brown mottling	46		AL
20		18	4	17			SLST	Becomes dark gray with siltstone fragments at bottom of sample Blue/gray siltstone, slightly weathered with interbedded clay lenses (medium hard)			Higher blow counts due to siltstone in shoe. Switched to dragbit.  Slow drilling, chatter @ 23'.
25		2	5	50/2"							
30		3	6	50/3"							
35								Becomes highly decomposed			

**Log of Boring B-1**



Project: Mid Willamette Feeder-Willamette River  
 Project Location: Benton County, OR  
 Project Number: 6024-107-01Task2000

Figure M-2  
 Sheet 1 of 3

Portland Date: 4/25/10 Path: P:\6024\107\01\GINT\_PG 6024-107-01\6024-107-01\_GPJ\_DB\Temp\6024-107-01\6024-107-01\_GEOENGINEERS\G01.GE.GEOTECH\501\_A00K

Elevation (feet)	FIELD DATA						Group Classification	MATERIAL DESCRIPTION	Moisture Content, %	Dry Density (pcf)	REMARKS
	Depth (feet)	Interval	Recovered (in)	Sample/Run	Blows/foot	RCD %					
35	38	48	R1		80				144.6	Switched to Switched to NO Rock Coring UC -403psi	
40	40	60	R2		90						
45	45	60	R3		90						
50	50	60	R4		100		MUDSTONE	Transitions to blue/gray sandy mudstone, fresh, hard and massive			
55	55	42	R5		100			With interbedded layers of sand and clay from 55' to 57'			
60	60	39	R6		100						
65	65	60	R7		100				145	UC-8752psi	
70	70	60	R8		50						
75	75	30	R9		100			Fracture zone with infilled vertical fracture 75' to 77'			

**Log of Boring B-1 (continued)**



Project: Mid Willamette Feeder-Willamette River  
 Project Location: Benton County, OR  
 Project Number: 6024-107-01Task2000

Figure M-2  
 Sheet 2 of 3

Elevation (feet)	FIELD DATA						MATERIAL DESCRIPTION	Moisture Content, %	Dry Density (pcf)	REMARKS
	Depth Interval (feet)	Sampler/Run	Blows/foot	RQD %	Water Level	Graphic Log				
80						ML DSTONE				Blue/gray sandy mudstone, fresh, hard and massive

**Log of Boring B-1 (continued)**

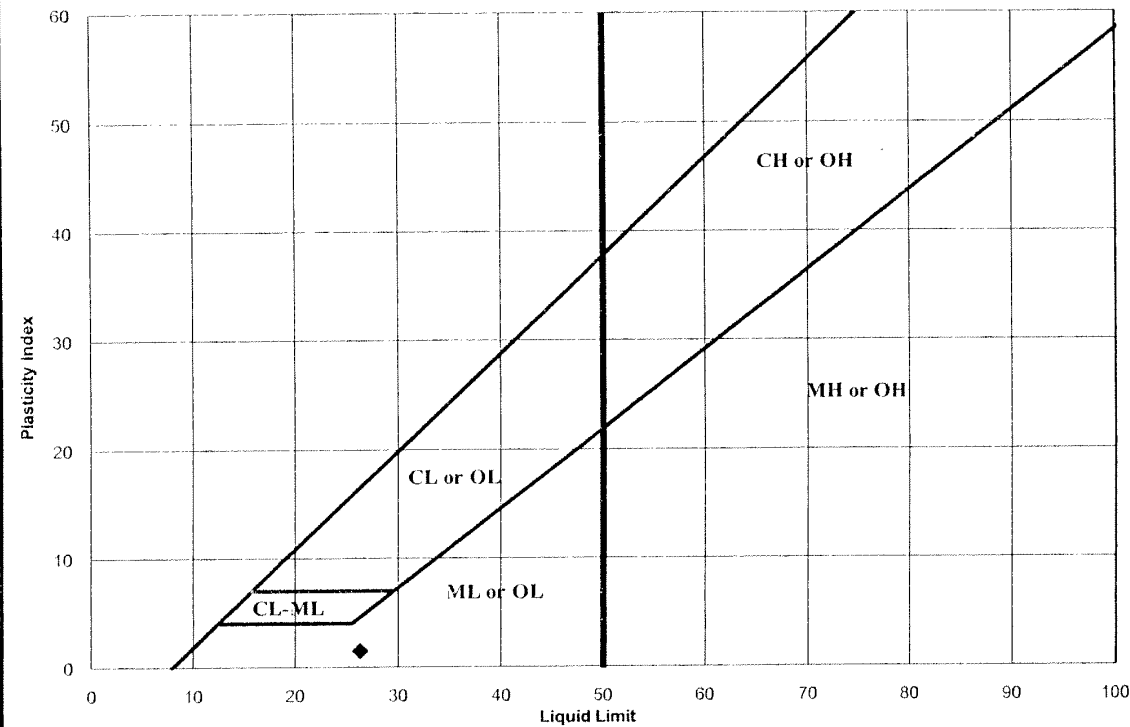


Project: Mid Willamette Feeder-Willamette River  
 Project Location: Benton County, OR  
 Project Number: 6024-107-01Task2000

Figure M-2  
Sheet 3 of 3

Plotname: Date 4/9/10 Path: P:\6024-107-01\GINT\_JPG 602410701\602410701.GPJ DBT empalms.ctb Template: GEOENGINEERS\_GDT.GES GEOTECH\_S01.rvt

<b>Project:</b> Mid-Willamette Feeder-Willamette	<b>Lab No.:</b> 09-0054
<b>Project No.:</b> 6024-107-01-2000	<b>Date:</b> 11/05/09
<b>Boring/TP No.:</b> B-1	<b>Tested By:</b> BKB/KAR
<b>Sample No./Depth:</b> S-3/15'	<b>Checked By:</b> KAR
<b>Description:</b> ML	<b>PA/PM:</b> TNH/BCR



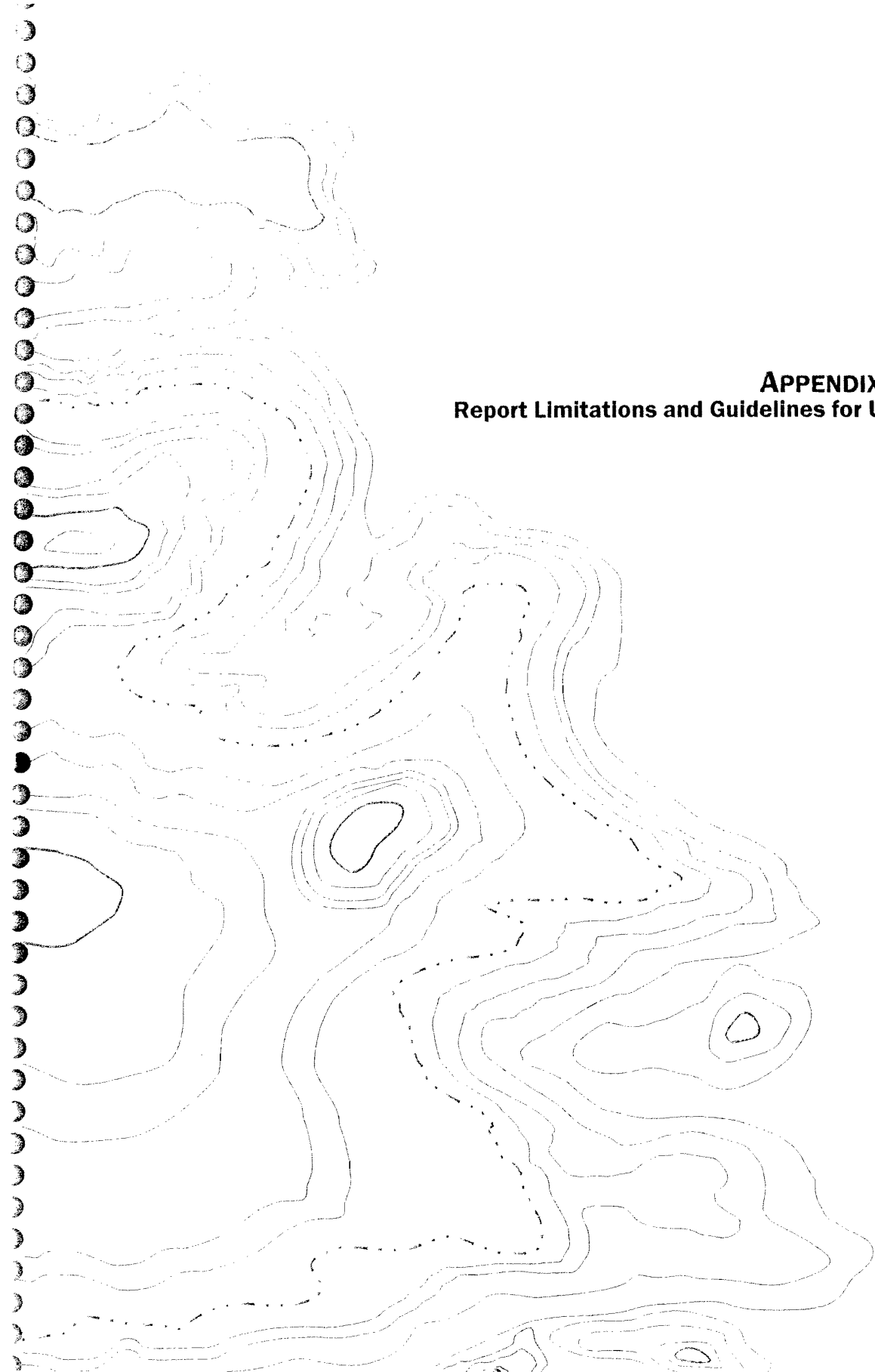
Moisture Content %	Liquid Limit	Plastic Limit	Plasticity Index	USCS	Description
46.0%	26	25	1	ML	Brown silt

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Atterberg Limits ASTM D 4318

Figure M-3



**APPENDIX N**  
**Report Limitatons and Guidelines for Use**

WHPacific Inc. Polk, Linn and Benton Counties, Oregon

## APPENDIX N REPORT LIMITATIONS AND GUIDELINES FOR USE<sup>1</sup>

This appendix provides information to help you manage your risks with respect to the use of this report.

### Geotechnical Services Are Performed for Specific Purposes, Persons and Projects

This report has been prepared for the exclusive use of WHPacific and their authorized agents. This report is not intended for use by others, and the information contained herein is not applicable to other sites.

GeoEngineers structures our services to meet the specific needs of our clients. For example, a geotechnical or geologic study conducted for a civil engineer or architect may not fulfill the needs of a construction contractor or even another civil engineer or architect that are involved in the same project. Because each geotechnical or geologic study is unique, each geotechnical engineering or geologic report is unique, prepared solely for the specific client and project site. Our report is prepared for the exclusive use of our Client. No other party may rely on the product of our services unless we agree in advance to such reliance in writing. This is to provide our firm with reasonable protection against open-ended liability claims by third parties with whom there would otherwise be no contractual limits to their actions. Within the limitations of scope, schedule and budget, our services have been executed in accordance with our Agreement with the Client and generally accepted geotechnical practices in this area at the time this report was prepared. This report should not be applied for any purpose or project except the one originally contemplated.

### A Geotechnical Engineering or Geologic Report Is Based on a Unique Set of Project-specific Factors

This report has been prepared for WHPacific for the Mid-Willamette Feeder Project in Polk, Linn and Benton Counties, Oregon. GeoEngineers considered a number of unique, project-specific factors when establishing the scope of services for this project and report. Unless GeoEngineers specifically indicates otherwise, do not rely on this report if it was:

- 1 not prepared for you.
- 1 not prepared for your project.
- 1 not prepared for the specific site explored.
- 1 completed before important project changes were made.

For example, changes that can affect the applicability of this report include those that affect:

- 1 the function of the proposed structure.
- 1 elevation, configuration, location, orientation or weight of the proposed structure.
- 1 composition of the design team.
- 1 project ownership.

<sup>1</sup> Developed based on material provided by ASFE, Professional Firms Practicing in the Geosciences; [www.asfe.org](http://www.asfe.org).

If important changes are made after the date of this report, GeoEngineers should be given the opportunity to review our interpretations and recommendations and provide written modifications or confirmation, as appropriate.

**Subsurface Conditions Can Change**

This geotechnical or geologic report is based on conditions that existed at the time the study was performed. The findings and conclusions of this report may be affected by the passage of time, by manmade events such as construction on or adjacent to the site, or by natural events such as floods, earthquakes, slope instability or groundwater fluctuations. Always contact GeoEngineers before applying a report to determine if it remains applicable.

**Most Geotechnical and Geologic Findings Are Professional Opinions**

Our interpretations of subsurface conditions are based on field observations from widely spaced sampling locations at the site. Site exploration identifies subsurface conditions only at those points where subsurface tests are conducted or samples are taken. GeoEngineers reviewed field and laboratory data and then applied our professional judgment to render an opinion about subsurface conditions throughout the site. Actual subsurface conditions may differ, sometimes significantly, from those indicated in this report. Our report, conclusions and interpretations should not be construed as a warranty of the subsurface conditions.

**Geotechnical Engineering Report Recommendations Are Not Final**

Do not over-rely on the preliminary construction recommendations included in this report. These recommendations are not final, because they were developed principally from GeoEngineers' professional judgment and opinion. GeoEngineers' recommendations can be finalized only by observing actual subsurface conditions revealed during construction. GeoEngineers cannot assume responsibility or liability for this report's recommendations if we do not perform construction observation.

Sufficient observation, testing and consultation by GeoEngineers should be provided during construction to confirm that the conditions encountered are consistent with those indicated by the explorations, to provide recommendations for design changes should the conditions revealed during the work differ from those anticipated, and to evaluate whether or not earthwork activities are completed in accordance with our recommendations. Retaining GeoEngineers for construction observation for this project is the most effective method of managing the risks associated with unanticipated conditions.

**A Geotechnical Engineering or Geologic Report Could Be Subject to Misinterpretation**

Misinterpretation of this report by other design team members can result in costly problems. You could lower that risk by having GeoEngineers confer with appropriate members of the design team after submitting the report. Also, retain GeoEngineers to review pertinent elements of the design team's plans and specifications. Contractors can also misinterpret a geotechnical engineering or geologic report. Reduce that risk by having GeoEngineers participate in pre-bid and preconstruction conferences, and by providing construction observation.

**Do Not Redraw the Exploration Logs**

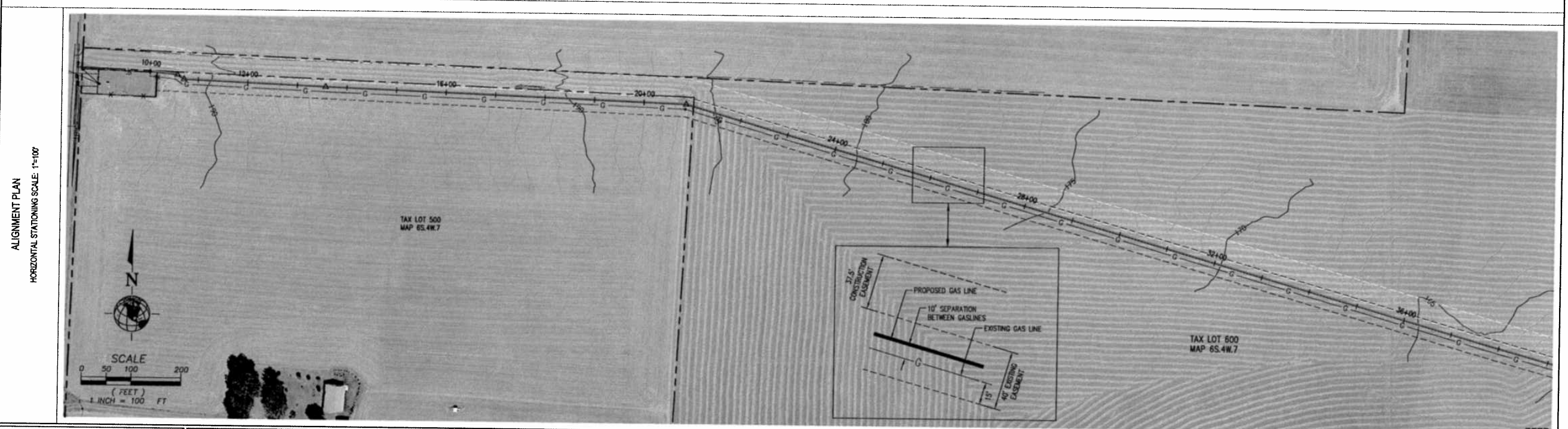
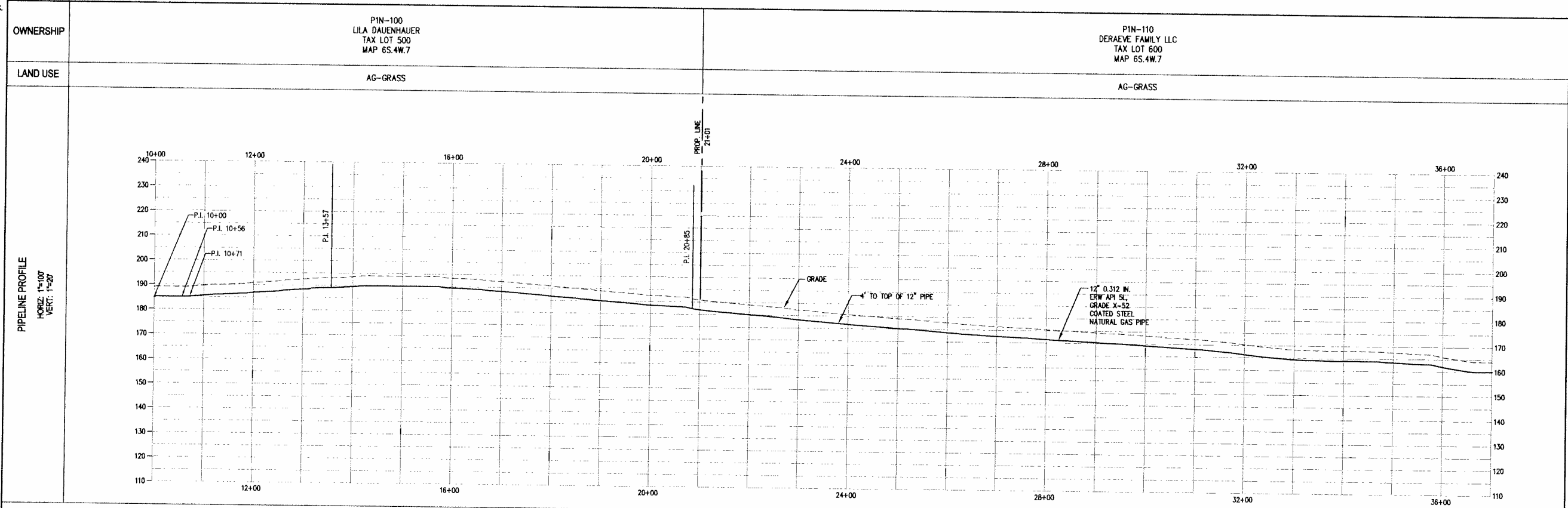
Geotechnical engineers and geologists prepare final boring and testing logs based upon their interpretation of field logs and laboratory data. To prevent errors or omissions, the logs included in a geotechnical engineering or geologic report should never be redrawn for inclusion in architectural or other design drawings. Only





If Client desires these specialized services, they should be obtained from a consultant who offers services in this specialized field.

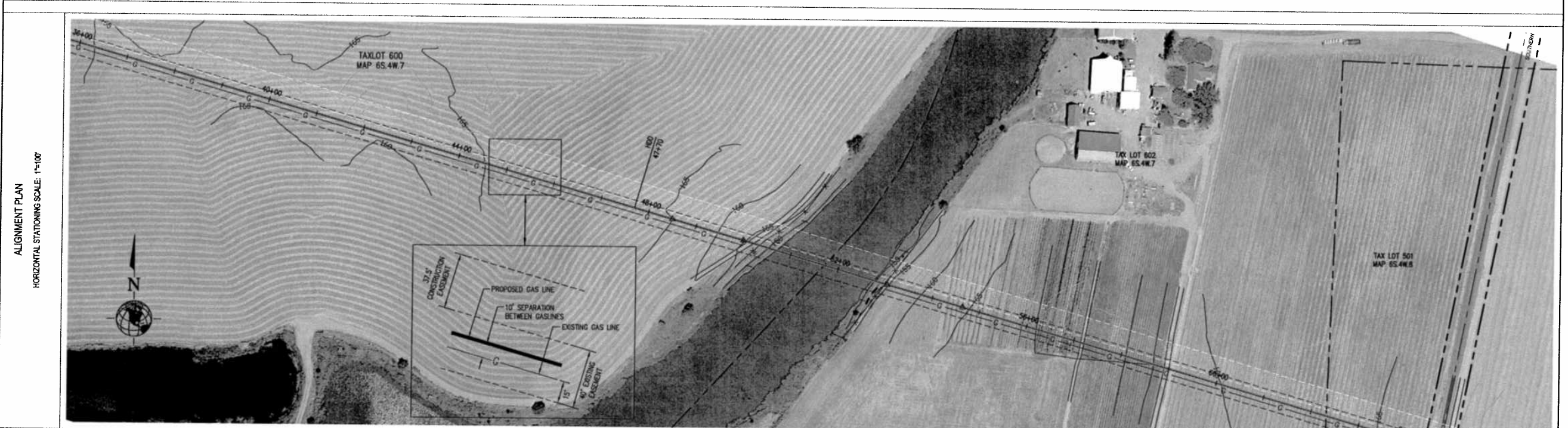
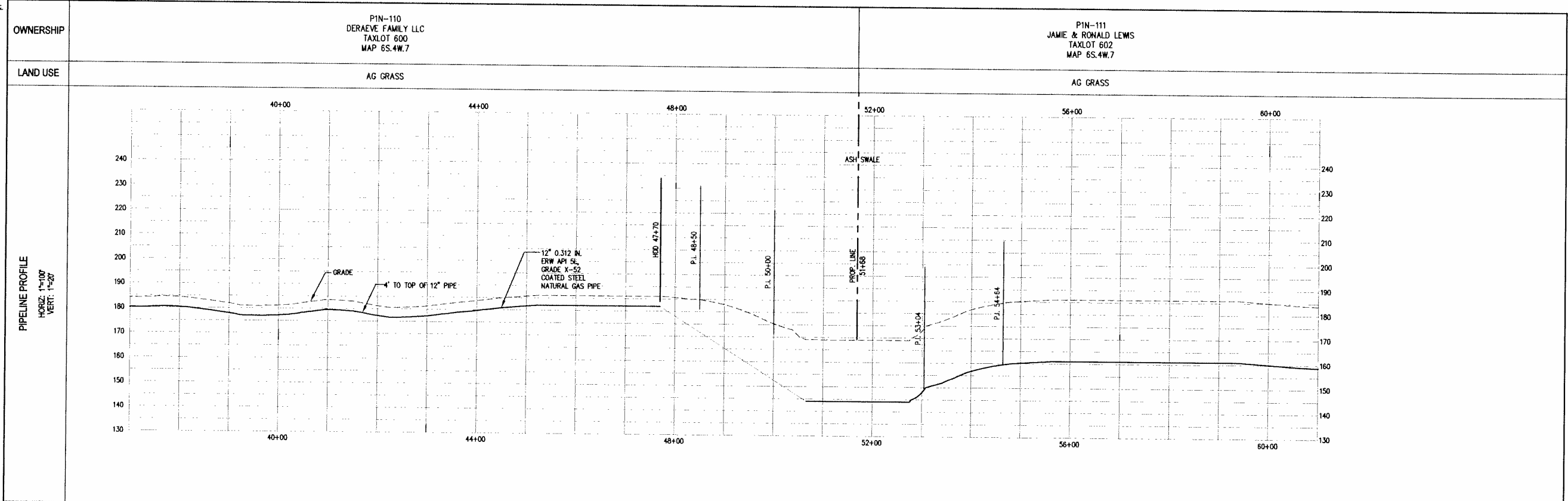
REF. INDEX:



DATE: 3/15/2011 4:31 PM [AUTHOR: dboultinghouse] [PLOTTER: \\pdx-print\ricohcolor] [STYLE: WHP-Standard.ctb] [PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\Civil\035886-land-pp01.dwg] [LAYOUT: Sheet01]

<p>9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.whpacific.com</p>	<p>220 NW 2ND AVE PORTLAND, OR 97209</p>	<p>— CENTERLINE IN EXISTING EASEMENT</p> <p>— CENTERLINE IN R.O.W.</p> <p>— CENTERLINE IN PRIVATE PROPERTY</p> <p>— R.O.W.</p> <p>— PROPERTY LINE</p> <p>CONSTRUCTION EASEMENT (NWS)</p> <p>283+00 ALIGNMENT STATIONING</p>	<p>— EXISTING FIBER OPTIC</p> <p>— EXISTING GAS LINE</p> <p>— EXISTING WATER LINE</p> <p>— EXISTING OVERHEAD UTILITIES</p> <p>— EXISTING CULVERT</p> <p>— EXISTING WETLANDS</p> <p>— EXISTING CONTOURS</p>	<p>SHEET INFO</p> <table border="1"> <tr><td>DESIGNED</td><td>DLB</td></tr> <tr><td>DRAWN</td><td>RAI</td></tr> <tr><td>CHECKED</td><td>DLB</td></tr> <tr><td>APPROVED</td><td>—</td></tr> <tr><td>LAST EDIT</td><td>2/9/2010</td></tr> <tr><td>PLOT DATE</td><td>3/15/2011</td></tr> <tr><td>SUBMITTAL</td><td>—</td></tr> </table>	DESIGNED	DLB	DRAWN	RAI	CHECKED	DLB	APPROVED	—	LAST EDIT	2/9/2010	PLOT DATE	3/15/2011	SUBMITTAL	—	<p>REVISIONS</p> <table border="1"> <thead> <tr><th>NO.</th><th>BY</th><th>DATE</th><th>REMARKS</th></tr> </thead> <tbody> <tr><td> </td><td> </td><td> </td><td> </td></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> </tbody> </table>	NO.	BY	DATE	REMARKS													<p><b>PLAN &amp; PROFILE</b> STA. 10+00 TO STA. 37+00 NORTHWEST NATURAL GAS COMPANY MID-WILLAMETTE FEEDER PROJECT</p>	<p>SHEET NUMBER</p> <p style="text-align: center; font-size: 24pt;">1</p>
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 [PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\Civil\035886-land-pp01.dwg] [LAYOUT: Sheet02]

ALIGNMENT PLAN  
HORIZONTAL STATIONING SCALE: 1"=100'

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—●—	CENTERLINE IN EXISTING EASEMENT	—○—	EXISTING FIBER OPTIC
—●—	CENTERLINE IN R.O.W.	—○—	EXISTING GAS LINE
—●—	CENTERLINE IN PRIVATE PROPERTY	—○—	EXISTING WATER LINE
—●—	R.O.W.	—○—	EXISTING OVERHEAD UTILITIES
—●—	PROPERTY LINE	—○—	EXISTING CULVERT
—●—	CONSTRUCTION EASEMENT (NEW)	—○—	EXISTING WETLANDS
—●—	ALIGNMENT STATIONING	—○—	EXISTING CONTOURS

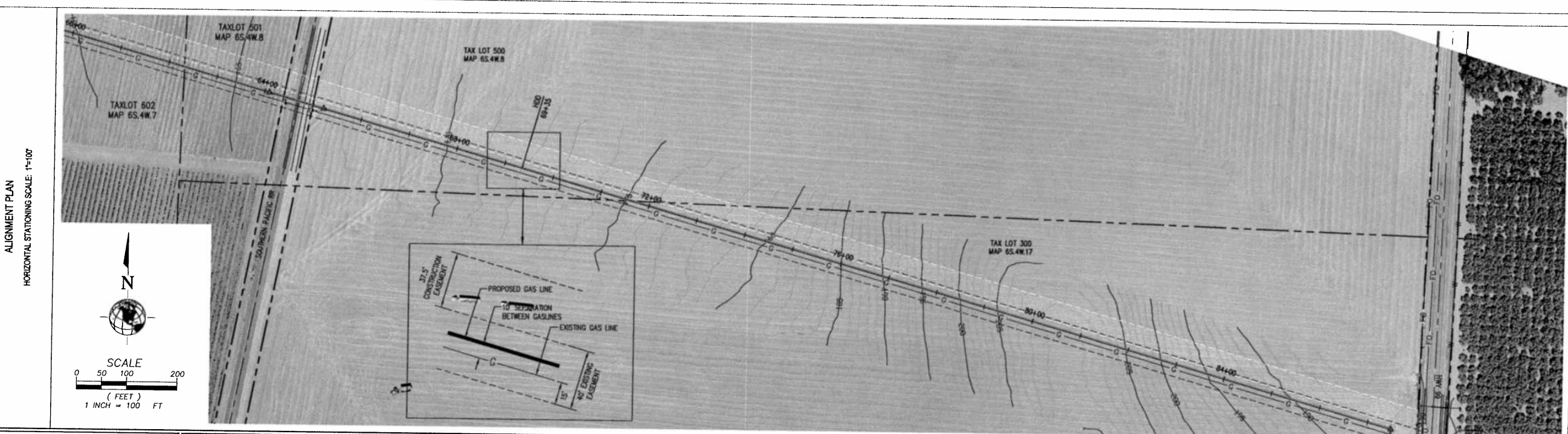
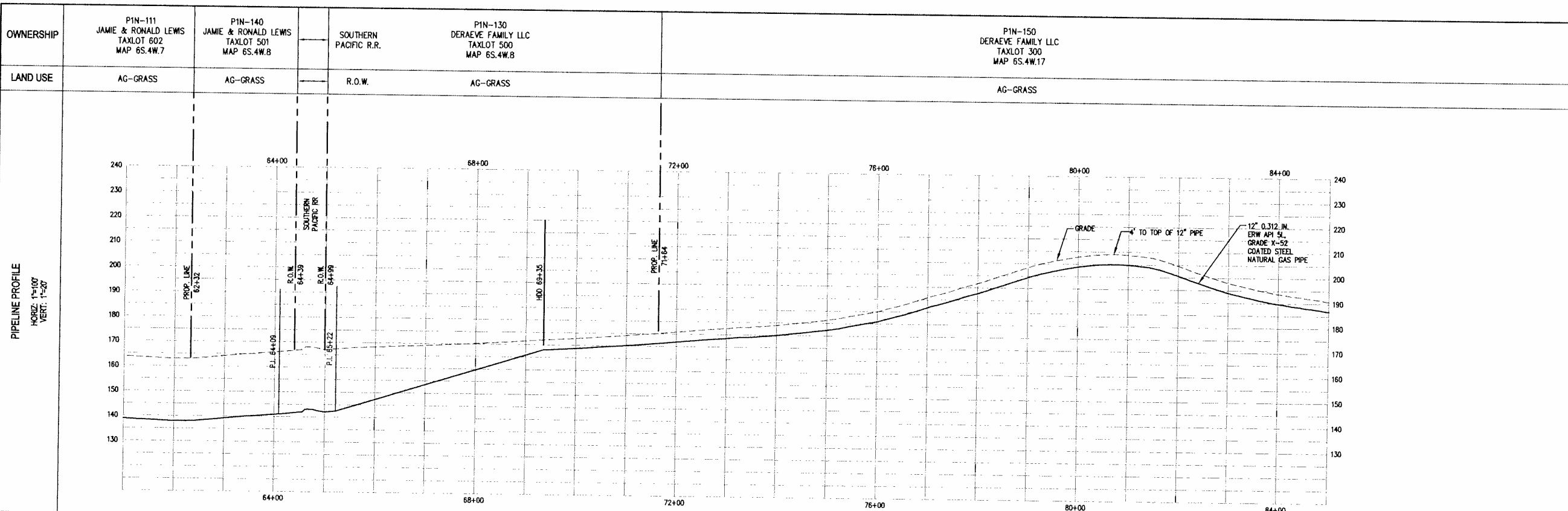
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DESIGNED	DB	NO.	BY	DATE	REMARKS
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CHECKED					
APPROVED					
LAST EDIT	2/9/2010				
PLOT DATE	3/15/2011				
SUBMITTAL					

**PLAN & PROFILE**  
 STA. 37+00 TO STA. 61+00  
 NORTHWEST NATURAL GAS COMPANY  
 MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP01	SCALE 1"=100'
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SHEET NUMBER <b>2</b>
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[DATE: 3/15/2011 4:36 PM] [AUTHOR: dbouttinghouse] [PLOTTER: \\pdx-print\RichColor] [STYLE: WHP-Standard.ctb] [PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\035886-land-pp01.dwg] [LAYOUT: Sheet03]

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—	CENTERLINE IN R.O.W.
—	CENTERLINE IN PRIVATE PROPERTY
- - -	R.O.W.
- - -	PROPERTY LINE

SHEET INFO	
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APPROVED	—
LAST EDIT	2/9/2010
PLOT DATE	3/15/2011
SUBMITTAL	—

REVISIONS				
NO.	BY	DATE	REMARKS	

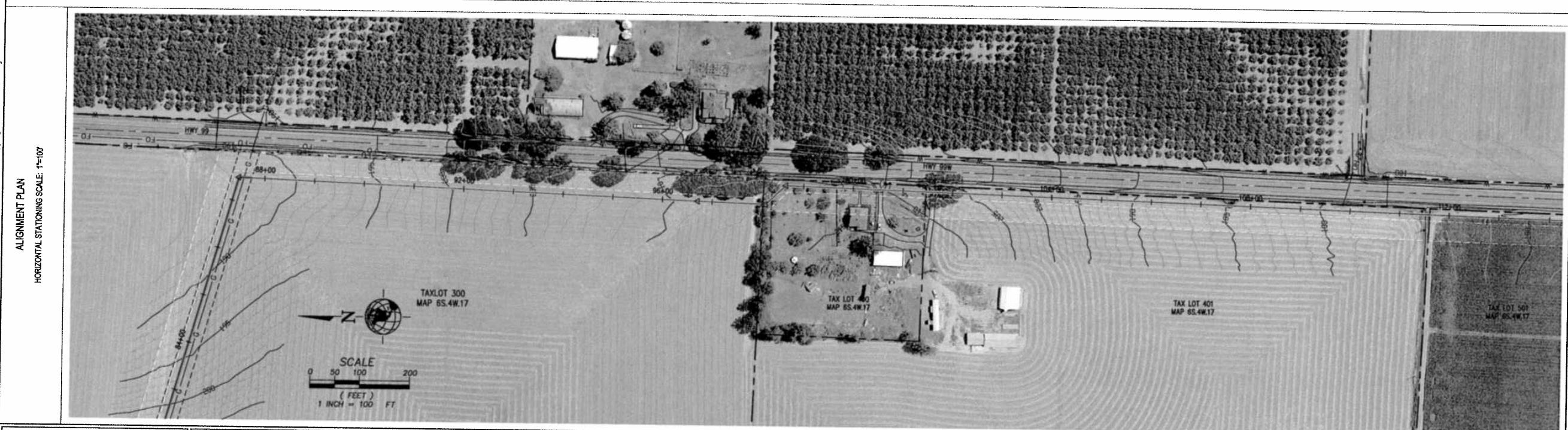
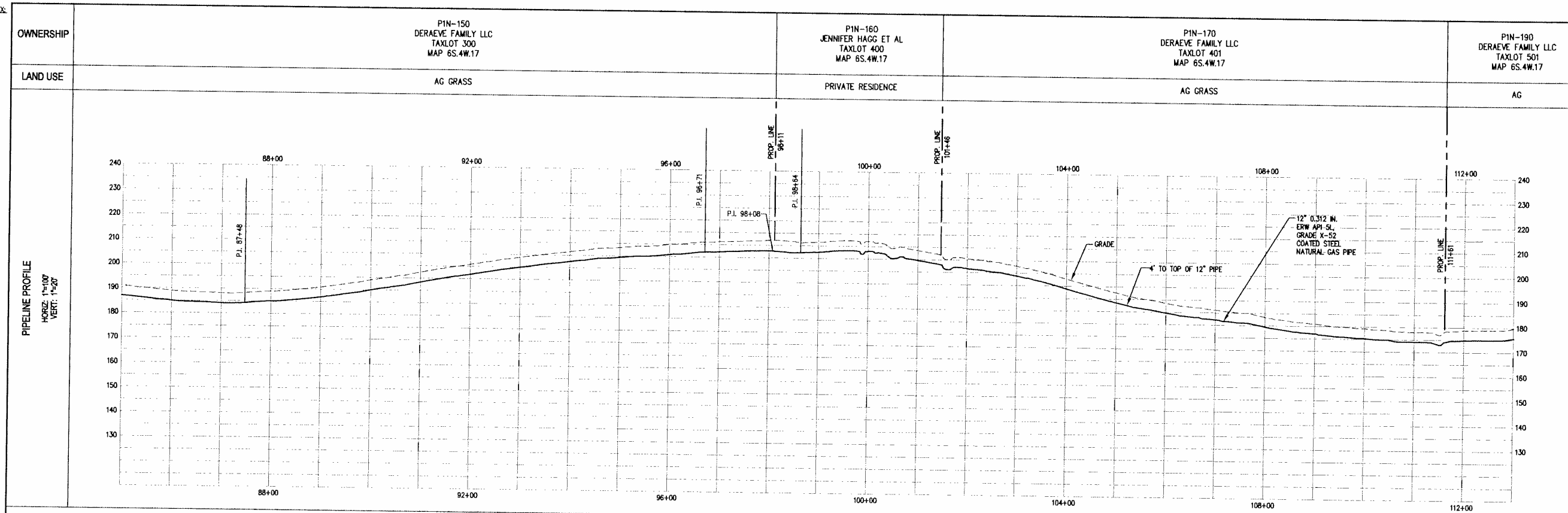
**PLAN & PROFILE**  
**STA. 61+00 TO STA. 85+00**  
NORTHWEST NATURAL GAS COMPANY  
MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP01	SCALE 1"=100'
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SHEET NUMBER <b>3</b>
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XREF INDEX



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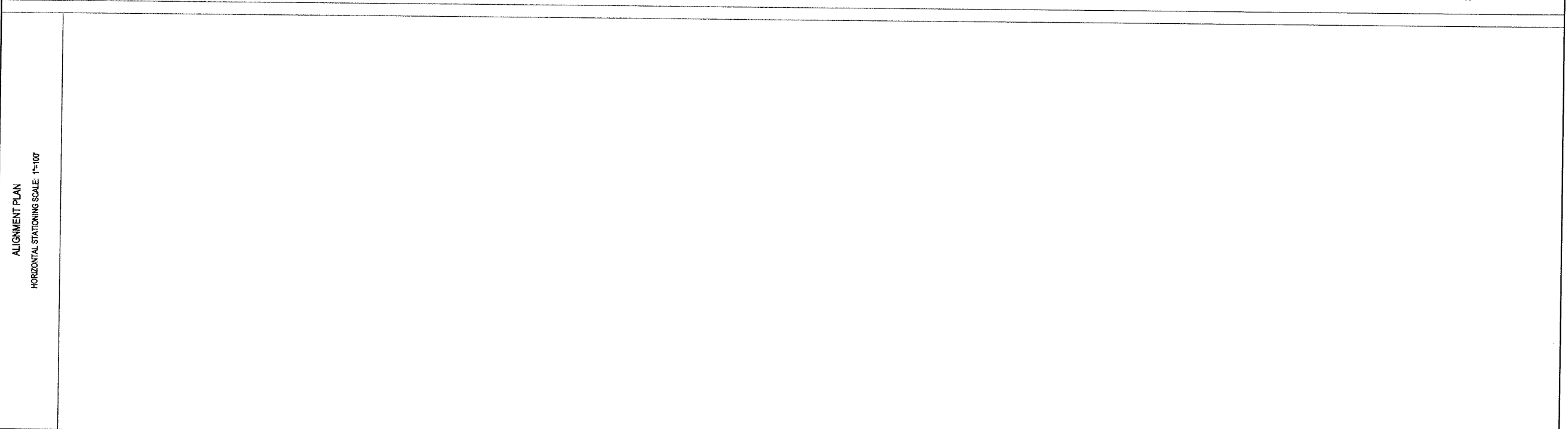
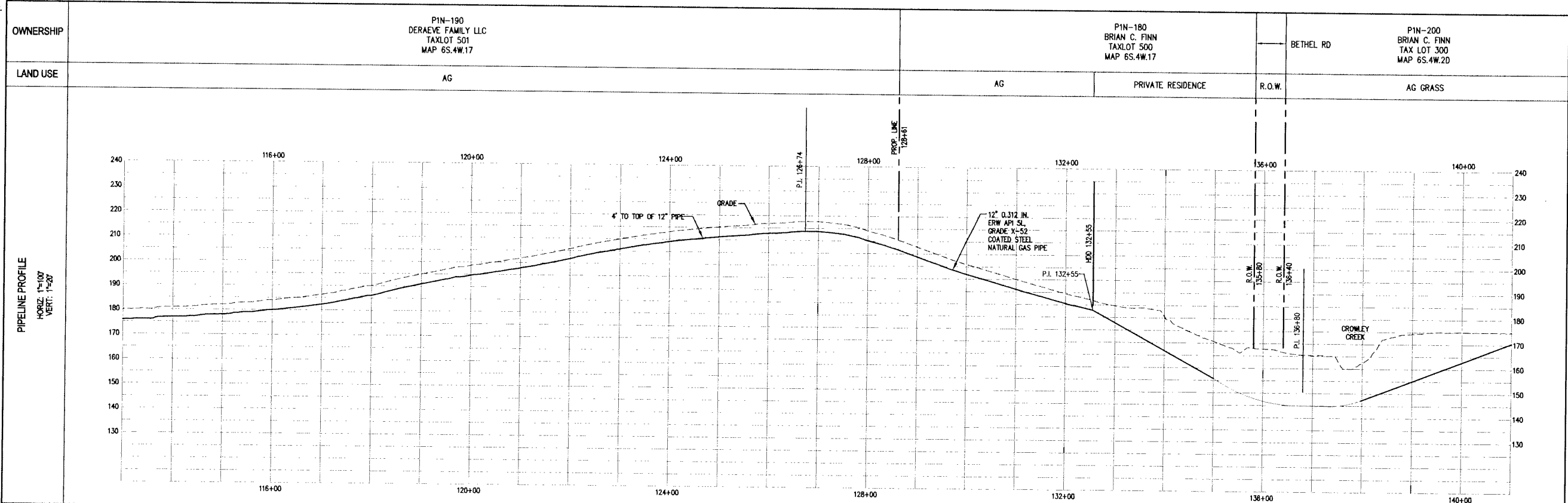
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LAST EDIT	2/9/2010		
PLOT DATE	3/15/2011		
SUBMITTAL			

**PLAN & PROFILE**  
**STA. 85+00 TO STA. 113+00**  
 NORTHWEST NATURAL GAS COMPANY  
 MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP01	SCALE 1"=100'
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SHEET NUMBER  <b>4</b>
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—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE
—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE
—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES
—●— PROPERTY LINE	—○— EXISTING CULVERT
—●— CONSTRUCTION EASEMENT (NEW)	—○— EXISTING WETLANDS
—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS

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APPROVED	
LAST EDIT	2/9/2010
PLOT DATE	3/15/2011
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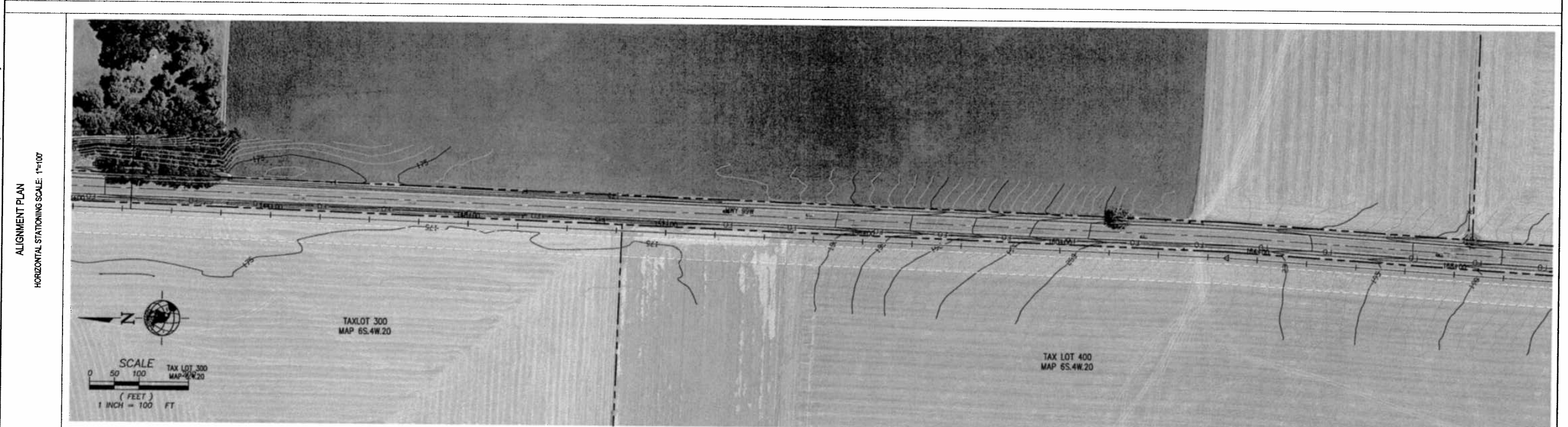
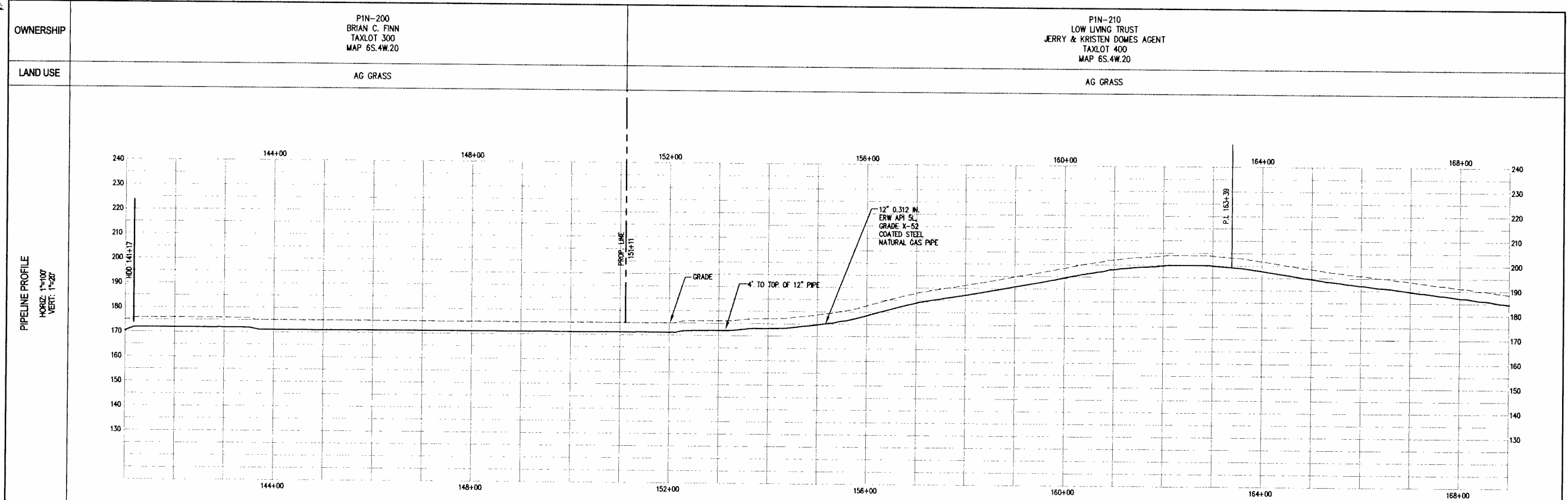
REVISIONS			
NO.	BY	DATE	REMARKS

**PLAN & PROFILE**  
**STA. 113+00 TO STA. 141+00**  
 NORTHWEST NATURAL GAS COMPANY  
 MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP01	SCALE 1"=100'
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SHEET NUMBER  
**5**

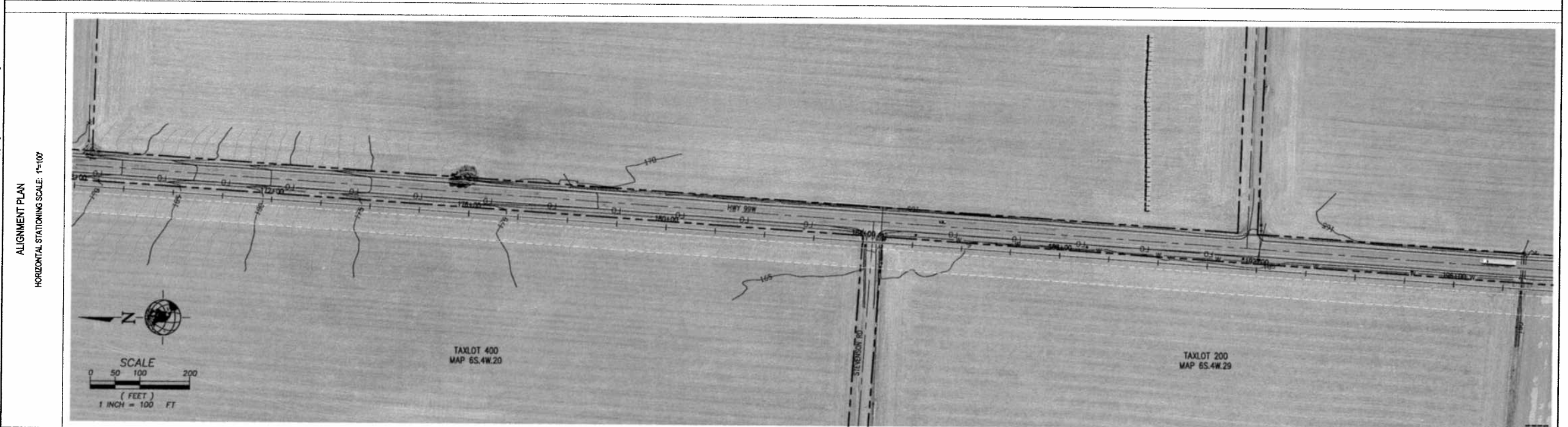
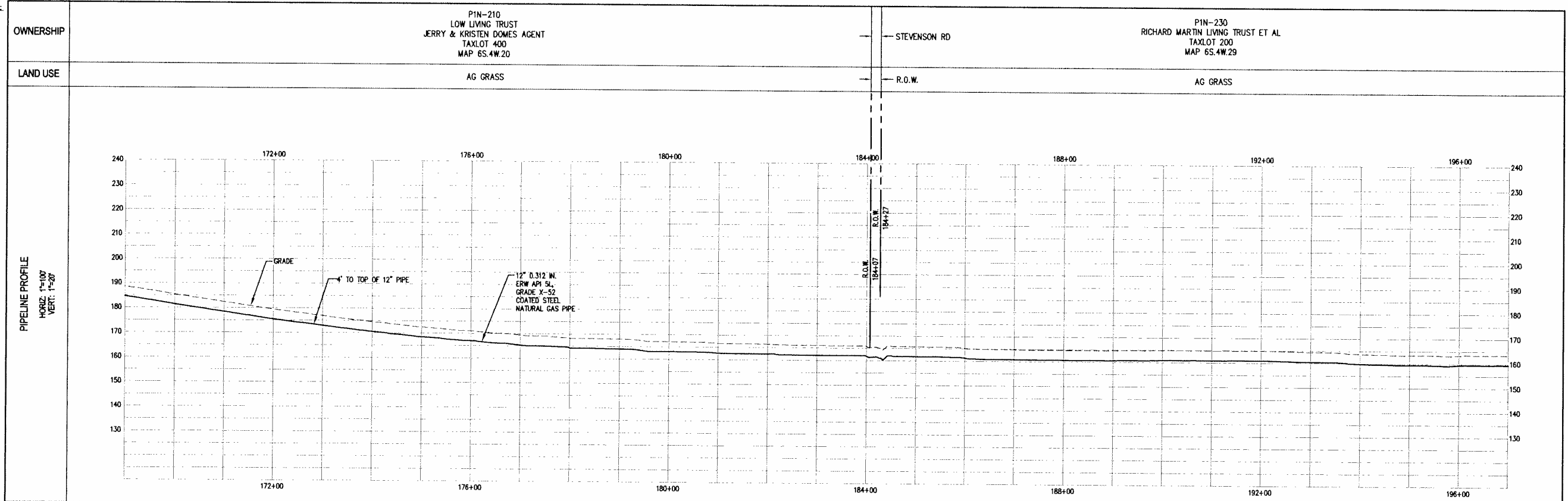
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<p>9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.whpacific.com</p>	<p>220 NW 2ND AVE PORTLAND, OR 97209</p>	<table border="0"> <tr> <td>—●— CENTERLINE IN EXISTING EASEMENT</td> <td>—○— EXISTING FIBER OPTIC</td> </tr> <tr> <td>—●— CENTERLINE IN R.O.W.</td> <td>—○— EXISTING GAS LINE</td> </tr> <tr> <td>—●— CENTERLINE IN PRIVATE PROPERTY</td> <td>—○— EXISTING WATER LINE</td> </tr> <tr> <td>—●— R.O.W.</td> <td>—○— EXISTING OVERHEAD UTILITIES</td> </tr> <tr> <td>—●— PROPERTY LINE</td> <td>—○— EXISTING VALVE</td> </tr> <tr> <td>—●— CONSTRUCTION EASEMENT (NWR)</td> <td>—○— EXISTING CHAUVET</td> </tr> <tr> <td>—●— ALIGNMENT STATIONING</td> <td>—○— EXISTING METLANDS</td> </tr> <tr> <td></td> <td>—○— EXISTING CONTOURS</td> </tr> </table>	—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC	—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE	—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE	—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES	—●— PROPERTY LINE	—○— EXISTING VALVE	—●— CONSTRUCTION EASEMENT (NWR)	—○— EXISTING CHAUVET	—●— ALIGNMENT STATIONING	—○— EXISTING METLANDS		—○— EXISTING CONTOURS	<table border="1" style="width:100%; border-collapse: collapse;"> <tr> <th colspan="2">SHEET INFO</th> </tr> <tr> <td>DESIGNED</td> <td>DB</td> </tr> <tr> <td>DRAWN</td> <td>RAI</td> </tr> <tr> <td>CHECKED</td> <td>—</td> </tr> <tr> <td>APPROVED</td> <td>—</td> </tr> <tr> <td>LAST EDIT</td> <td>2/9/2010</td> </tr> <tr> <td>PLOT DATE</td> <td>3/15/2011</td> </tr> <tr> <td>SUBMITTAL</td> <td>—</td> </tr> </table>	SHEET INFO		DESIGNED	DB	DRAWN	RAI	CHECKED	—	APPROVED	—	LAST EDIT	2/9/2010	PLOT DATE	3/15/2011	SUBMITTAL	—	<table border="1" style="width:100%; border-collapse: collapse;"> <tr> <th colspan="4">REVISIONS</th> </tr> <tr> <th>NO.</th> <th>BY</th> <th>DATE</th> <th>REMARKS</th> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> </table>	REVISIONS				NO.	BY	DATE	REMARKS									<p><b>PLAN &amp; PROFILE</b>                  STA. 141+00 TO STA. 169+00                  NORTHWEST NATURAL GAS COMPANY                  MID-WILLAMETTE FEEDER PROJECT</p> <table border="1" style="width:100%; border-collapse: collapse;"> <tr> <td>PROJECT NUMBER 035886</td> <td>DRAWING FILE NAME 035886-LAND-PP01</td> <td>SCALE 1"=100'</td> </tr> </table>	PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP01	SCALE 1"=100'	<p>SHEET NUMBER <b>6</b></p>
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PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP01	SCALE 1"=100'																																																							

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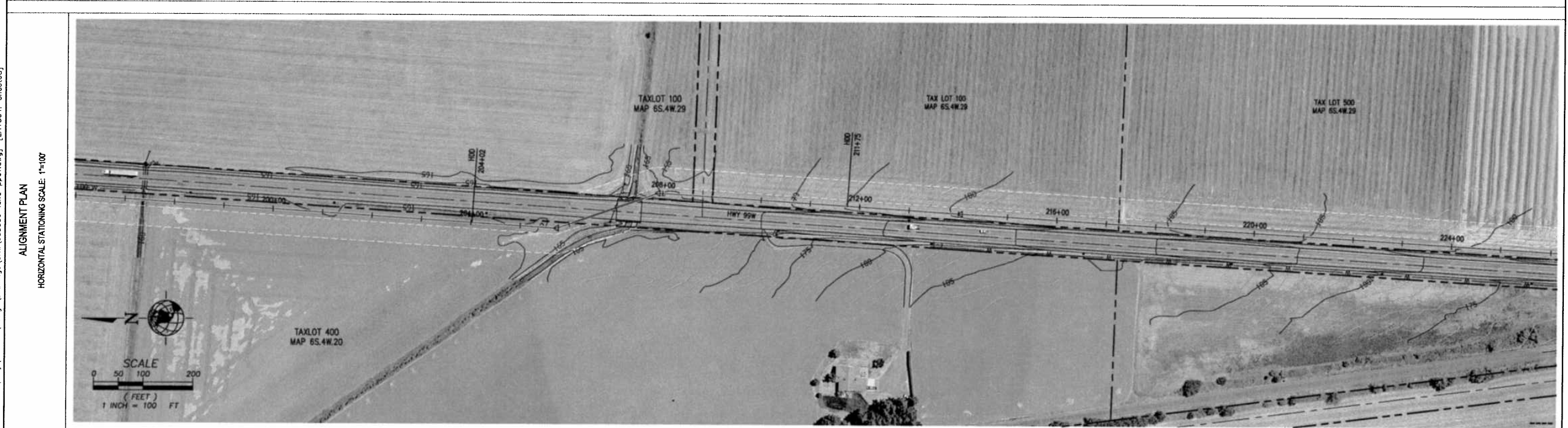
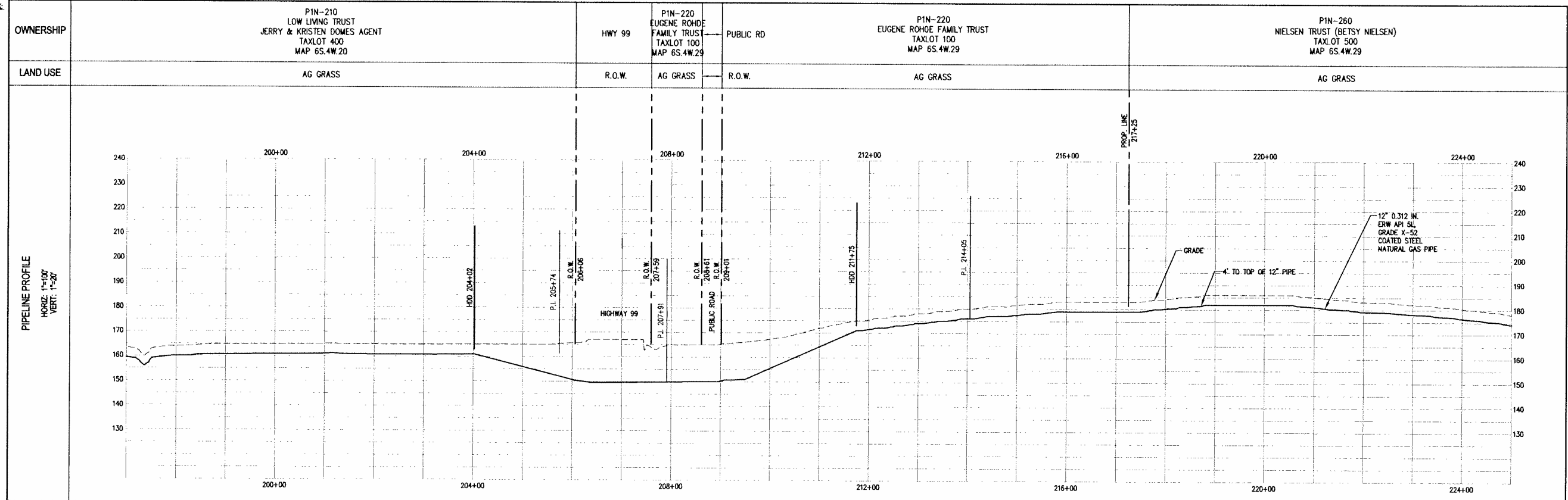


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 9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.whpacific.com	 220 NW 2ND AVE PORTLAND, OR 97209	<table border="1" style="width: 100%; border-collapse: collapse;"> <tr> <td>—●— CENTERLINE IN EXISTING EASEMENT</td> <td>—○— EXISTING FIBER OPTIC</td> </tr> <tr> <td>—●— CENTERLINE IN R.O.W.</td> <td>—○— EXISTING GAS LINE</td> </tr> <tr> <td>—●— CENTERLINE IN PRIVATE PROPERTY</td> <td>—○— EXISTING WATER LINE</td> </tr> <tr> <td>—●— R.O.W.</td> <td>—○— EXISTING OVERHEAD UTILITIES</td> </tr> <tr> <td>—●— PROPERTY LINE</td> <td>—○— EXISTING CULVERT</td> </tr> <tr> <td>—●— CONSTRUCTION EASEMENT (H&amp;M)</td> <td>—○— EXISTING WETLANDS</td> </tr> <tr> <td>—●— ALIGNMENT STATIONING</td> <td>—○— EXISTING CONTOURS</td> </tr> </table>	—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC	—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE	—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE	—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES	—●— PROPERTY LINE	—○— EXISTING CULVERT	—●— CONSTRUCTION EASEMENT (H&M)	—○— EXISTING WETLANDS	—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS	<table border="1" style="width: 100%; border-collapse: collapse;"> <tr> <th colspan="2">SHEET INFO</th> </tr> <tr> <td>DESIGNED</td> <td>DB</td> </tr> <tr> <td>DRAWN</td> <td>RAI</td> </tr> <tr> <td>CHECKED</td> <td>—</td> </tr> <tr> <td>APPROVED</td> <td>—</td> </tr> <tr> <td>LAST EDIT</td> <td>2/9/2010</td> </tr> <tr> <td>PLOT DATE</td> <td>3/15/2011</td> </tr> <tr> <td>SUBMITTAL</td> <td>—</td> </tr> </table>	SHEET INFO		DESIGNED	DB	DRAWN	RAI	CHECKED	—	APPROVED	—	LAST EDIT	2/9/2010	PLOT DATE	3/15/2011	SUBMITTAL	—	<table border="1" style="width: 100%; border-collapse: collapse;"> <tr> <th colspan="4">REVISIONS</th> </tr> <tr> <th>NO.</th> <th>BY</th> <th>DATE</th> <th>REMARKS</th> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> </table>	REVISIONS				NO.	BY	DATE	REMARKS									<b>PLAN &amp; PROFILE</b> <b>STA. 169+00 TO STA. 197+00</b> <b>NORTHWEST NATURAL GAS COMPANY</b> <b>MID-WILLAMETTE FEEDER PROJECT</b>	SHEET NUMBER  <b>7</b>
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PROJECT NUMBER 035886		DRAWING FILE NAME 035886-LAND-PP01		SCALE 1"=100'																																																



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[DATE: 3/15/2011 4:47 PM] [AUTHOR: dboultinghouse] [PLOTTER: \\pdx-print\RichColor] [STYLE: WHP-Standard.ctb] [LAYOUT: Sheet08]  
 [PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\035886-land-pp01.dwg] [LAYOUT: Sheet08]

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—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC
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**SHEET INFO**

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LAST EDIT	2/9/2010
PLOT DATE	3/15/2011
SUBMITTAL	---

**REVISIONS**

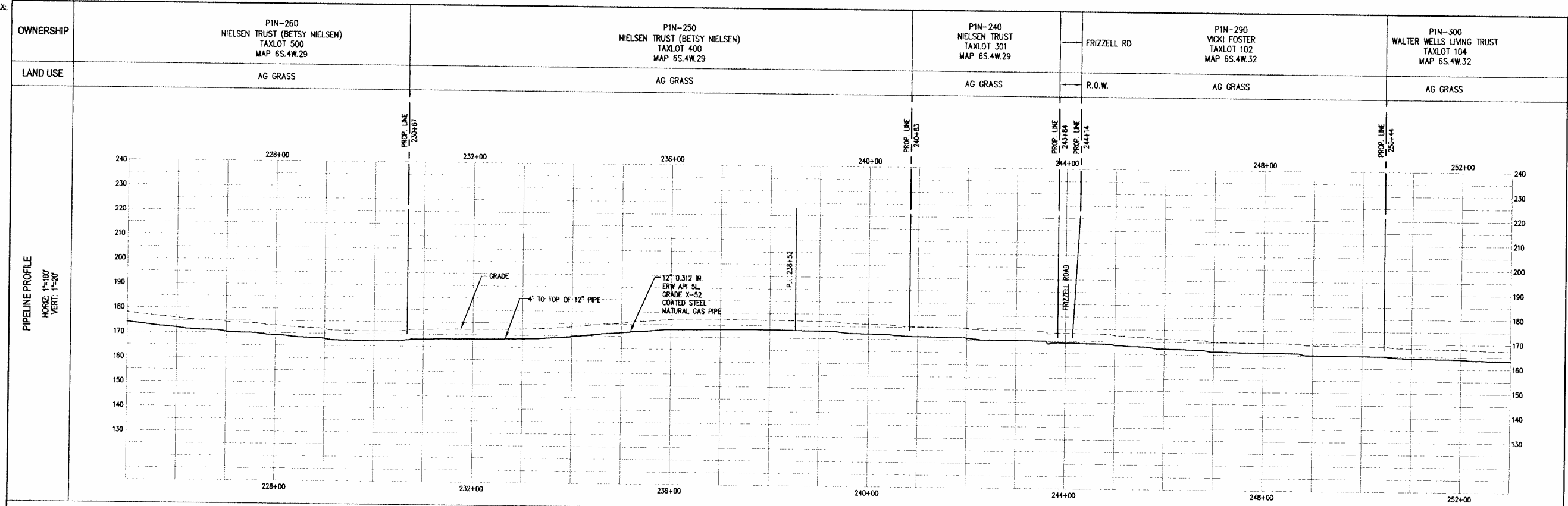
NO.	BY	DATE	REMARKS

**PLAN & PROFILE**  
 STA. 197+00 TO STA. 225+00  
 NORTHWEST NATURAL GAS COMPANY  
 MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP01	SCALE 1"=100'
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SHEET NUMBER  
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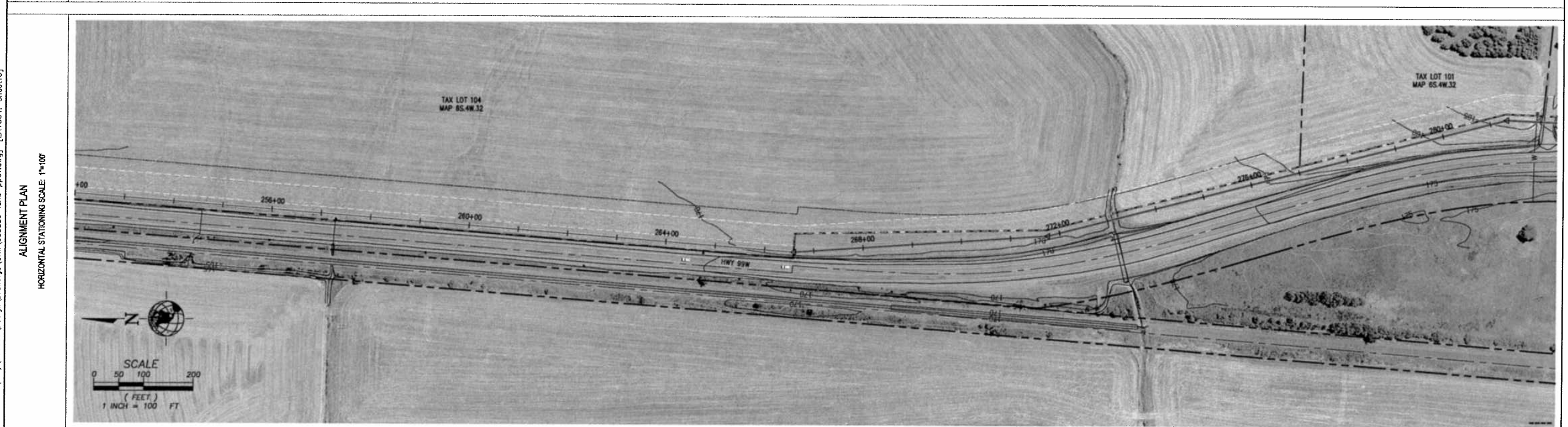
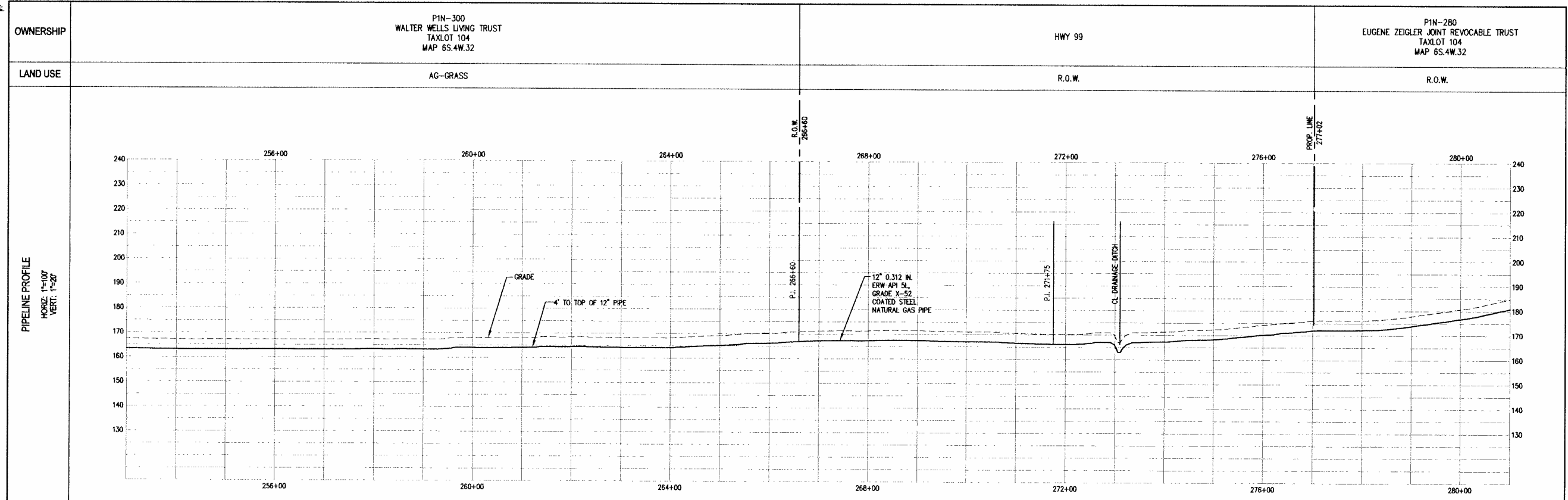
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 9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.whpacific.com	 220 NW 2ND AVE PORTLAND, OR 97209	<table border="0"> <tr> <td>—●— CENTERLINE IN EXISTING EASEMENT</td> <td>—○— EXISTING FIBER OPTIC</td> </tr> <tr> <td>—●— CENTERLINE IN R.O.W.</td> <td>—○— EXISTING GAS LINE</td> </tr> <tr> <td>—●— CENTERLINE IN PRIVATE PROPERTY</td> <td>—○— EXISTING WATER LINE</td> </tr> <tr> <td>—●— R.O.W.</td> <td>—○— EXISTING OVERHEAD UTILITIES</td> </tr> <tr> <td>—●— PROPERTY LINE</td> <td>—○— EXISTING CULVERT</td> </tr> <tr> <td>—●— CONSTRUCTION EASEMENT (OWN)</td> <td>—○— EXISTING WETLANDS</td> </tr> <tr> <td>—●— ALIGNMENT STATIONING</td> <td>—○— EXISTING CONTOURS</td> </tr> </table>	—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC	—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE	—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE	—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES	—●— PROPERTY LINE	—○— EXISTING CULVERT	—●— CONSTRUCTION EASEMENT (OWN)	—○— EXISTING WETLANDS	—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS	<table border="1"> <tr> <th colspan="2">SHEET INFO</th> </tr> <tr> <td>DESIGNED</td> <td>DB</td> </tr> <tr> <td>DRAWN</td> <td>RAJ</td> </tr> <tr> <td>CHECKED</td> <td>—</td> </tr> <tr> <td>APPROVED</td> <td>—</td> </tr> <tr> <td>LAST EDIT</td> <td>2/9/2010</td> </tr> <tr> <td>PLOT DATE</td> <td>3/15/2011</td> </tr> <tr> <td>SUBMITTAL</td> <td>—</td> </tr> </table>	SHEET INFO		DESIGNED	DB	DRAWN	RAJ	CHECKED	—	APPROVED	—	LAST EDIT	2/9/2010	PLOT DATE	3/15/2011	SUBMITTAL	—	<table border="1"> <tr> <th colspan="4">REVISIONS</th> </tr> <tr> <th>NO.</th> <th>BY</th> <th>DATE</th> <th>REMARKS</th> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> </table>	REVISIONS				NO.	BY	DATE	REMARKS									<table border="1"> <tr> <td colspan="3"> <b>PLAN &amp; PROFILE</b>  <b>STA. 225+00 TO STA. 253+00</b>  <b>NORTHWEST NATURAL GAS COMPANY</b>  <b>MID-WILLAMETTE FEEDER PROJECT</b> </td> <td rowspan="2">         SHEET NUMBER  <b>9</b> </td> </tr> <tr> <td>PROJECT NUMBER 035886</td> <td>DRAWING FILE NAME 035886-LAND-PP01</td> <td>SCALE 1"=100'</td> </tr> </table>	<b>PLAN &amp; PROFILE</b> <b>STA. 225+00 TO STA. 253+00</b> <b>NORTHWEST NATURAL GAS COMPANY</b> <b>MID-WILLAMETTE FEEDER PROJECT</b>			SHEET NUMBER  <b>9</b>	PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP01	SCALE 1"=100'
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PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP01	SCALE 1"=100'																																																								

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[DATE: 3/15/2011 4:51 PM] [AUTHOR: aboutinghouse] [PLOTTER: \\pdx-print\RichColor] [STYLE: WHP-Standard.ctb] [LAYOUT: Sheet10]  
 [PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\Civil\035886-land-pp01.dwg]

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—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC
—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE
—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE
—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES
—●— PROPERTY LINE	—○— EXISTING CULVERT
—●— CONSTRUCTION EASEMENT (M&D)	—○— EXISTING METLANDS
—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS

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PLOT DATE	3/15/2011
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REVISIONS			
NO.	BY	DATE	REMARKS

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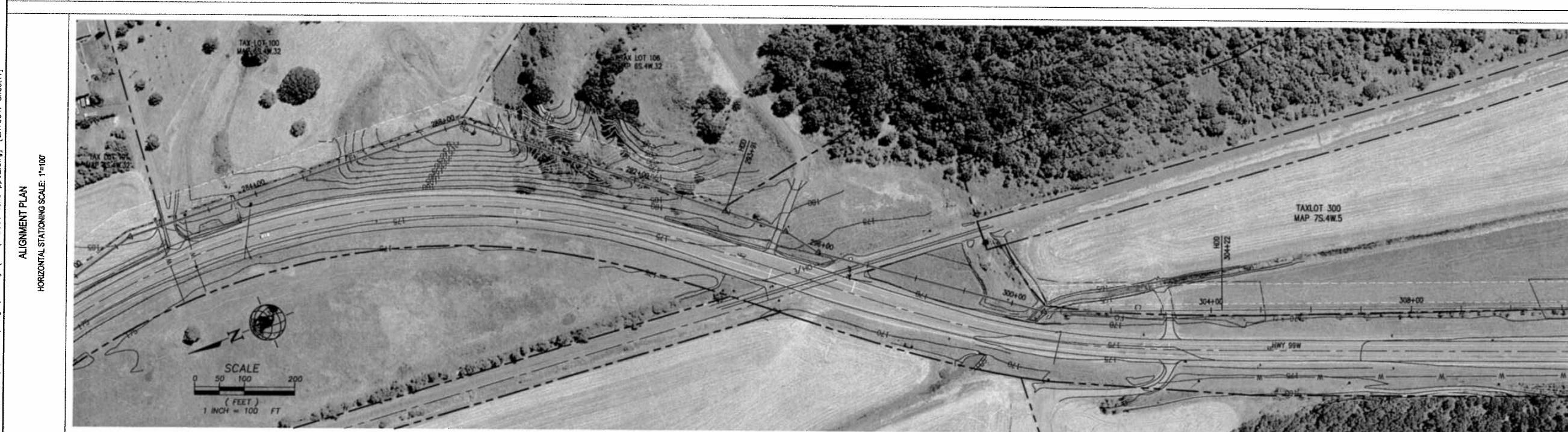
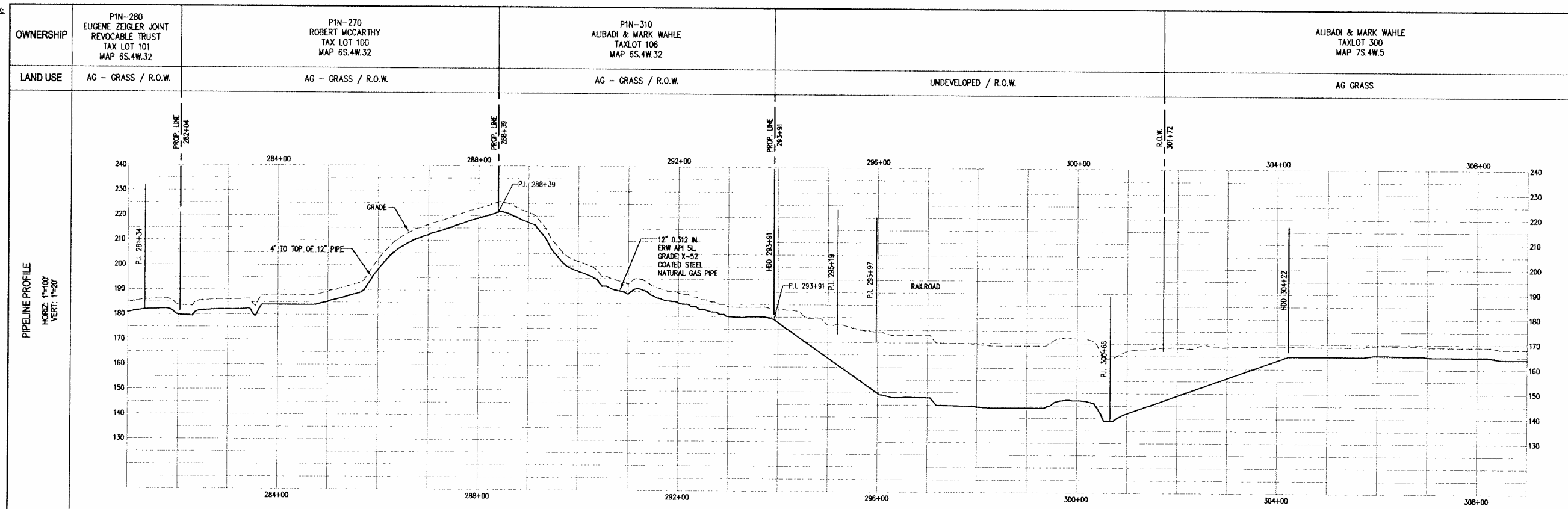
**PLAN & PROFILE**  
 STA. 253+00 TO STA. 281+00  
 NORTHWEST NATURAL GAS COMPANY  
 MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP01	SCALE 1"=100'
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SHEET NUMBER <b>10</b>
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[DATE: 3/15/2011 3:28 PM] [AUTHOR: dboutinghouse] [PLOTTER: \\pdx-print\ricohColor] [STYLE: WHP-Standard.ctb] [PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\Civil\035886-land-pp02.dwg] [LAYOUT: Sheet11]

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—●— R.O.W.	—●— EXISTING OVERHEAD UTILITIES
—●— PROPERTY LINE	—●— EXISTING CULVERT
—●— CONSTRUCTION EASEMENT (MWS)	—●— EXISTING WETLANDS
—●— ALIGNMENT STATIONING	—●— EXISTING CONTOURS

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**PLAN & PROFILE**  
**STA. 281+00 TO STA. 309+00**  
**NORTHWEST NATURAL GAS COMPANY**  
**MID-WILLAMETTE FEEDER PROJECT**

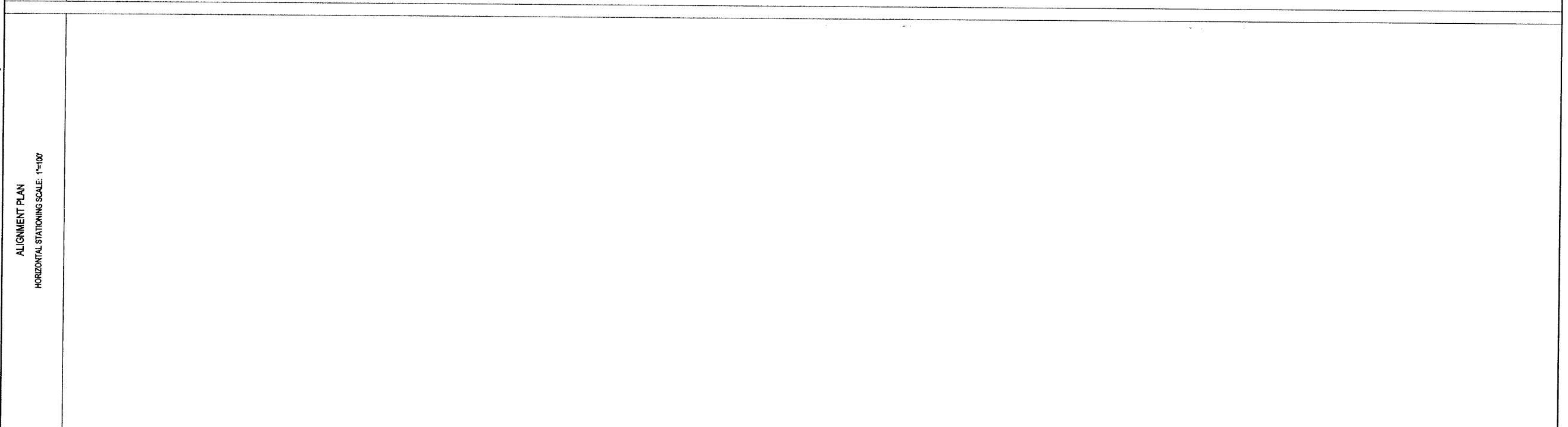
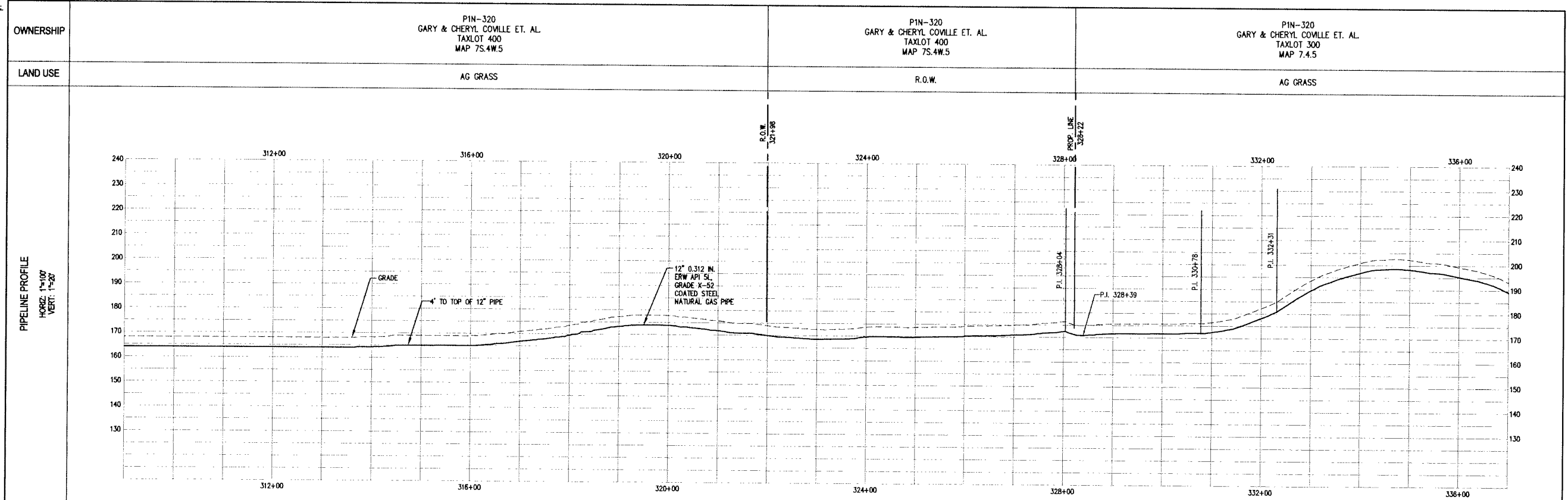
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**SHEET NUMBER**

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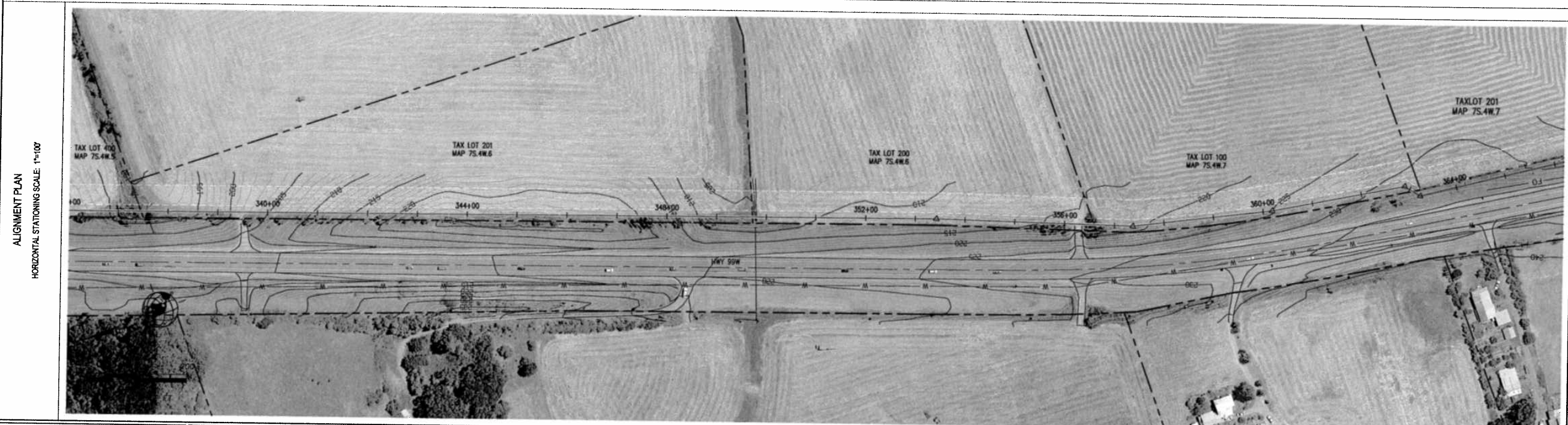
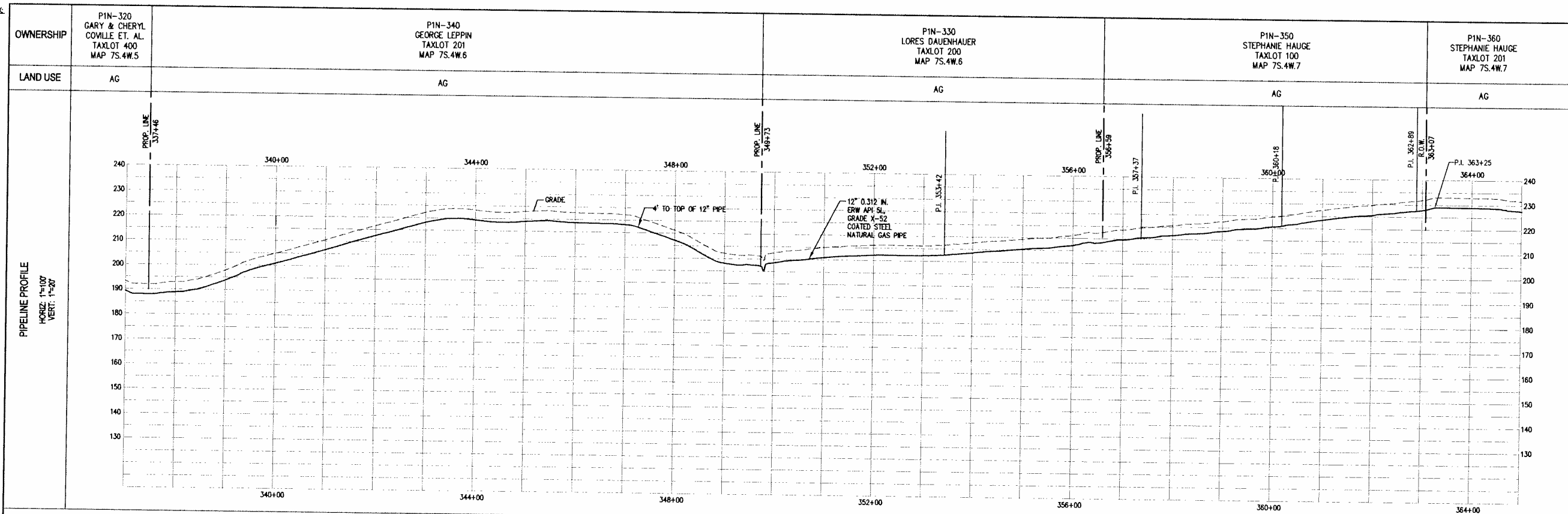
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<p>9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.hpacific.com</p>	<p>220 NW 2ND AVE PORTLAND, OR 97209</p>	<p>—●— CENTERLINE IN EXISTING EASEMENT</p> <p>—●— CENTERLINE IN R.O.W.</p> <p>—●— CENTERLINE IN PRIVATE PROPERTY</p> <p>—●— R.O.W.</p> <p>—●— PROPERTY LINE</p> <p>—●— CONSTRUCTION EASEMENT (MWD)</p> <p>—●— ALIGNMENT STATIONING</p>	<p>—●— EXISTING FIBER OPTIC</p> <p>—●— EXISTING GAS LINE</p> <p>—●— EXISTING WATER LINE</p> <p>—●— EXISTING OVERHEAD UTILITIES</p> <p>—●— EXISTING CULVERT</p> <p>—●— EXISTING METLANDS</p> <p>—●— EXISTING CONTOURS</p>	<p>SHEET INFO</p> <p>DESIGNED DB</p> <p>DRAWN RAI</p> <p>CHECKED</p> <p>APPROVED</p> <p>LAST EDIT 3/15/2010</p> <p>PLOT DATE 3/15/2011</p> <p>SUBMITTAL</p>	<p>REVISIONS</p> <table border="1"> <thead> <tr> <th>NO.</th> <th>BY</th> <th>DATE</th> <th>REMARKS</th> </tr> </thead> <tbody> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> </tbody> </table>	NO.	BY	DATE	REMARKS					<p>PROJECT NUMBER 035886</p> <p>DRAWING FILE NAME 035886-LAND-PP02</p> <p>SCALE 1"=100'</p>	<p>SHEET NUMBER 12</p>
				NO.	BY	DATE	REMARKS								
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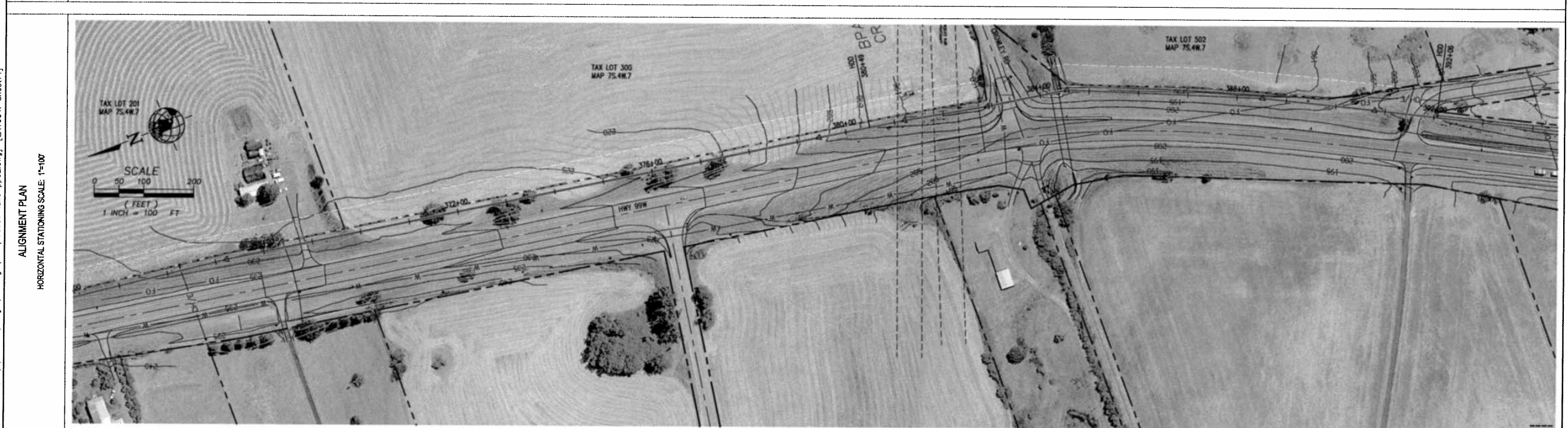
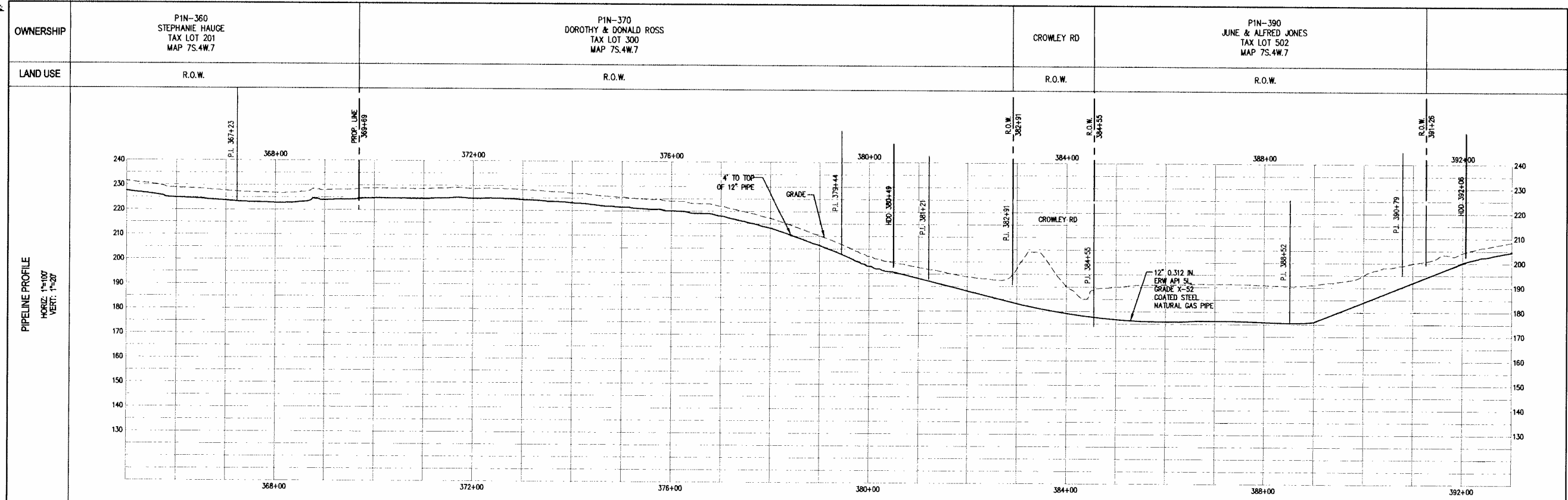


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<p>9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.whpacific.com</p>	<p>220 NW 2ND AVE PORTLAND, OR 97209</p>	<table border="0"> <tr> <td>—●— CENTERLINE IN EXISTING EASEMENT</td> <td>—○— EXISTING FIBER OPTIC</td> </tr> <tr> <td>—●— CENTERLINE IN R.O.M.</td> <td>—○— EXISTING GAS LINE</td> </tr> <tr> <td>—●— CENTERLINE IN PRIVATE PROPERTY</td> <td>—○— EXISTING WATER LINE</td> </tr> <tr> <td>—●— R.O.M.</td> <td>—○— EXISTING OVERHEAD UTILITIES</td> </tr> <tr> <td>—●— PROPERTY LINE</td> <td>—○— EXISTING CULVERT</td> </tr> <tr> <td>—●— CONSTRUCTION EASEMENT (40%)</td> <td>—○— EXISTING METLANDS</td> </tr> <tr> <td>—●— ALIGNMENT STATIONING</td> <td>—○— EXISTING CONTOURS</td> </tr> </table>	—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC	—●— CENTERLINE IN R.O.M.	—○— EXISTING GAS LINE	—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE	—●— R.O.M.	—○— EXISTING OVERHEAD UTILITIES	—●— PROPERTY LINE	—○— EXISTING CULVERT	—●— CONSTRUCTION EASEMENT (40%)	—○— EXISTING METLANDS	—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS	<table border="1" style="width:100%; border-collapse: collapse;"> <tr> <th colspan="2">SHEET INFO</th> </tr> <tr> <td>DESIGNED</td> <td>DB</td> </tr> <tr> <td>DRAWN</td> <td>RAJ</td> </tr> <tr> <td>CHECKED</td> <td>—</td> </tr> <tr> <td>APPROVED</td> <td>—</td> </tr> <tr> <td>LAST EDIT</td> <td>3/15/2011</td> </tr> <tr> <td>PLOT DATE</td> <td>3/15/2011</td> </tr> <tr> <td>SUBMITTAL</td> <td>—</td> </tr> </table>	SHEET INFO		DESIGNED	DB	DRAWN	RAJ	CHECKED	—	APPROVED	—	LAST EDIT	3/15/2011	PLOT DATE	3/15/2011	SUBMITTAL	—	<table border="1" style="width:100%; border-collapse: collapse;"> <tr> <th colspan="2">REVISIONS</th> </tr> <tr> <th>NO.</th> <th>BY</th> <th>DATE</th> <th>REMARKS</th> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> </table>	REVISIONS		NO.	BY	DATE	REMARKS									<table border="1" style="width:100%; border-collapse: collapse;"> <tr> <td colspan="2" style="text-align:center;"><b>PLAN &amp; PROFILE</b></td> </tr> <tr> <td colspan="2" style="text-align:center;">STA. 337+00 TO STA. 365+00</td> </tr> <tr> <td colspan="2" style="text-align:center;">NORTHWEST NATURAL GAS COMPANY</td> </tr> <tr> <td colspan="2" style="text-align:center;">MID-WILLAMETTE FEEDER PROJECT</td> </tr> <tr> <td>PROJECT NUMBER 035886</td> <td>DRAWING FILE NAME 035886-LAND-PP02</td> </tr> <tr> <td colspan="2" style="text-align:right;">SCALE 1" = 100'</td> </tr> </table>	<b>PLAN &amp; PROFILE</b>		STA. 337+00 TO STA. 365+00		NORTHWEST NATURAL GAS COMPANY		MID-WILLAMETTE FEEDER PROJECT		PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP02	SCALE 1" = 100'		<table border="1" style="width:100%; border-collapse: collapse;"> <tr> <td style="text-align:center;">SHEET NUMBER  13</td> </tr> <tr> <td style="text-align:center;">— of —</td> </tr> </table>	SHEET NUMBER  13	— of —
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—●— ALIGNMENT STATIONING	—●— EXISTING CONTOURS

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LAST EDIT	3/15/2011
PLOT DATE	3/15/2011
SUBMITTAL	—

**REVISIONS**

NO.	BY	DATE	REMARKS

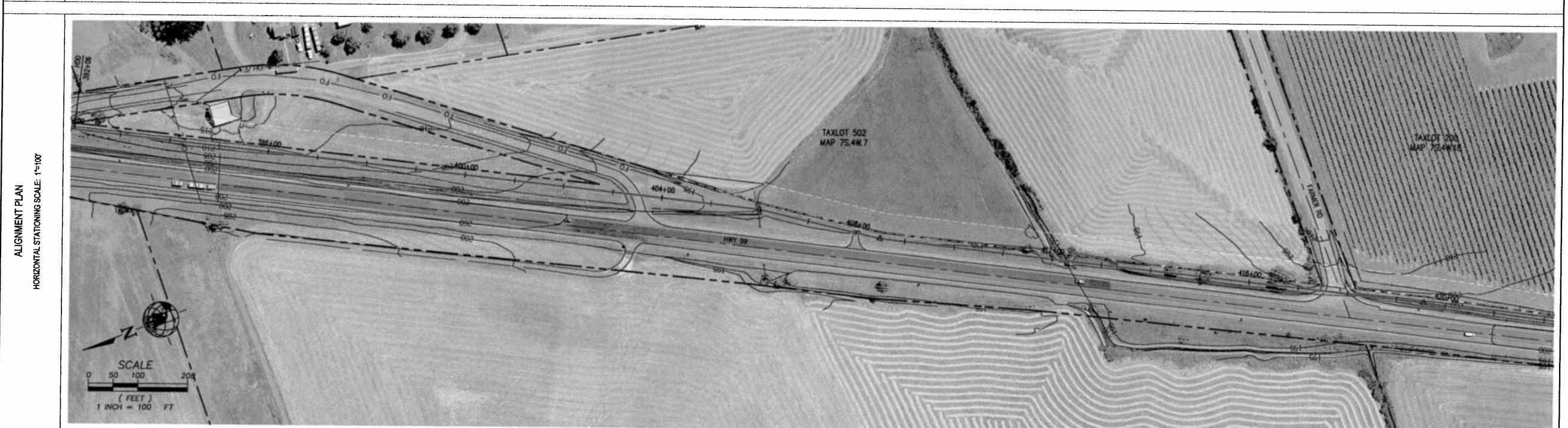
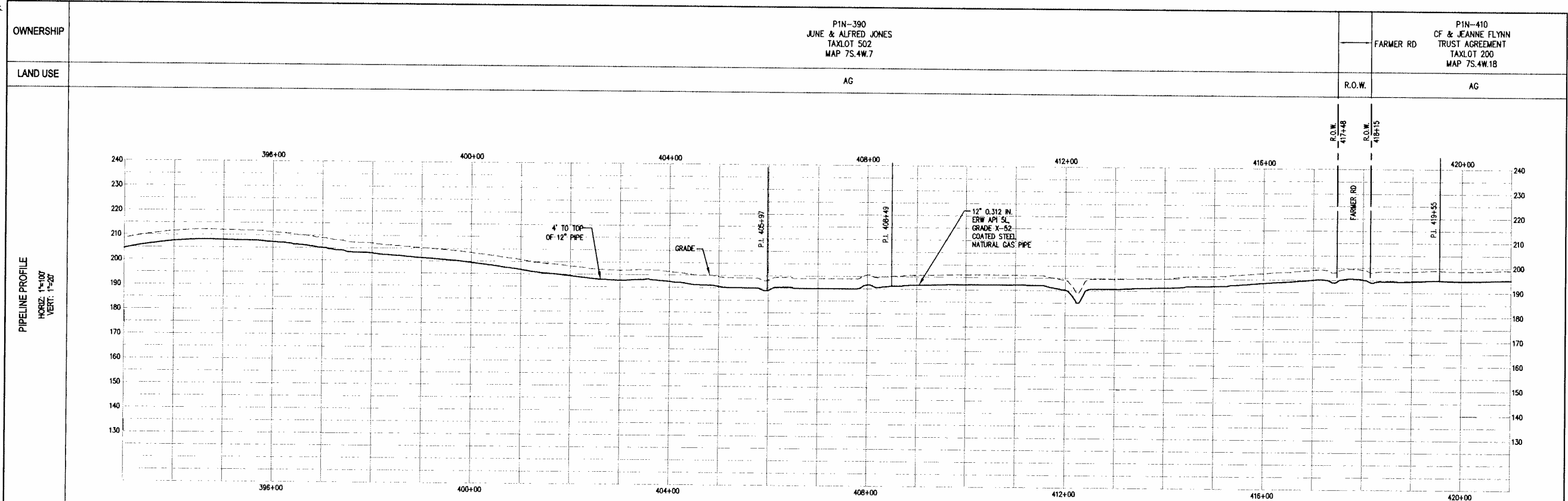

**PLAN & PROFILE**  
**STA. 365+00 TO STA. 393+00**  
 NORTHWEST NATURAL GAS COMPANY  
 MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP02	SCALE 1"=100'
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**SHEET NUMBER**

**14**

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REVISIONS			
NO.	BY	DATE	REMARKS

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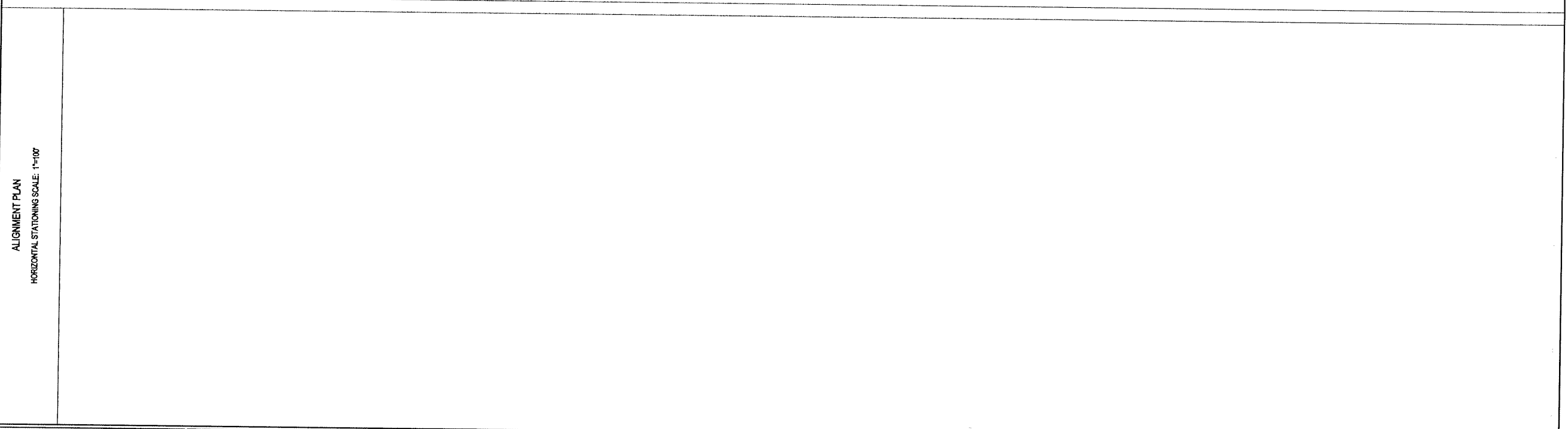
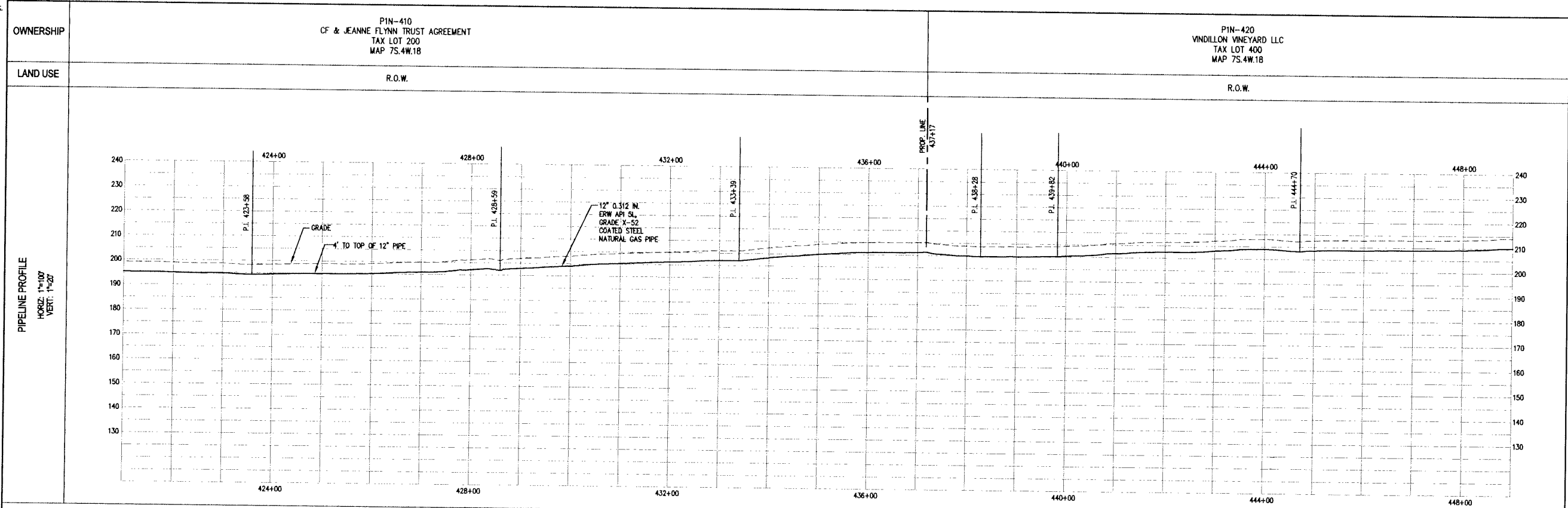
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 NORTHWEST NATURAL GAS COMPANY  
 MID-WILLAMETTE FEEDER PROJECT

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SHEET NUMBER  <b>15</b>
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—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE
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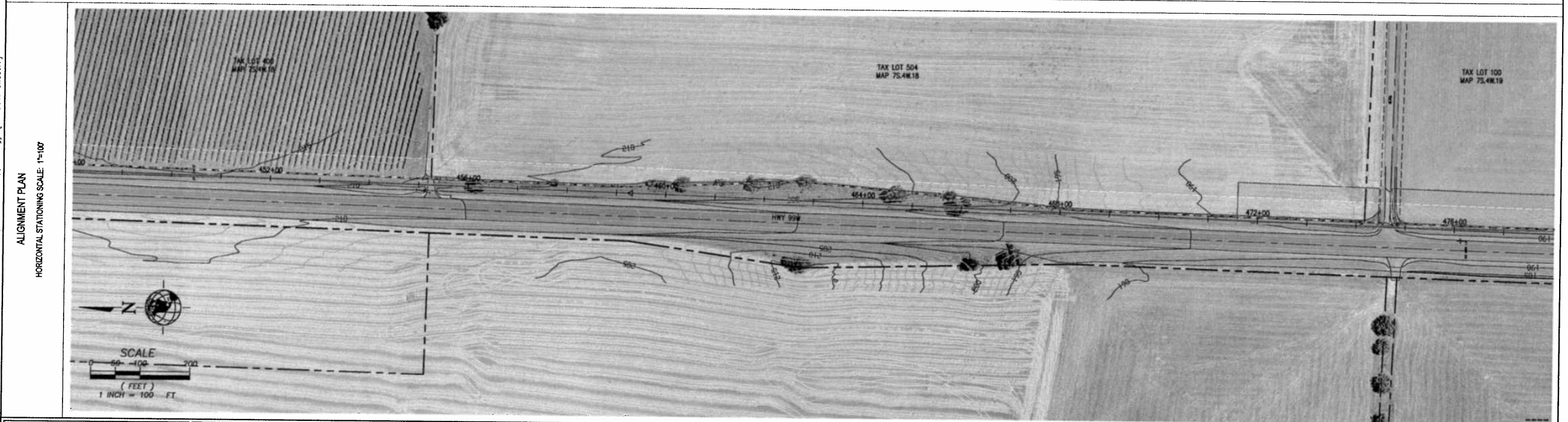
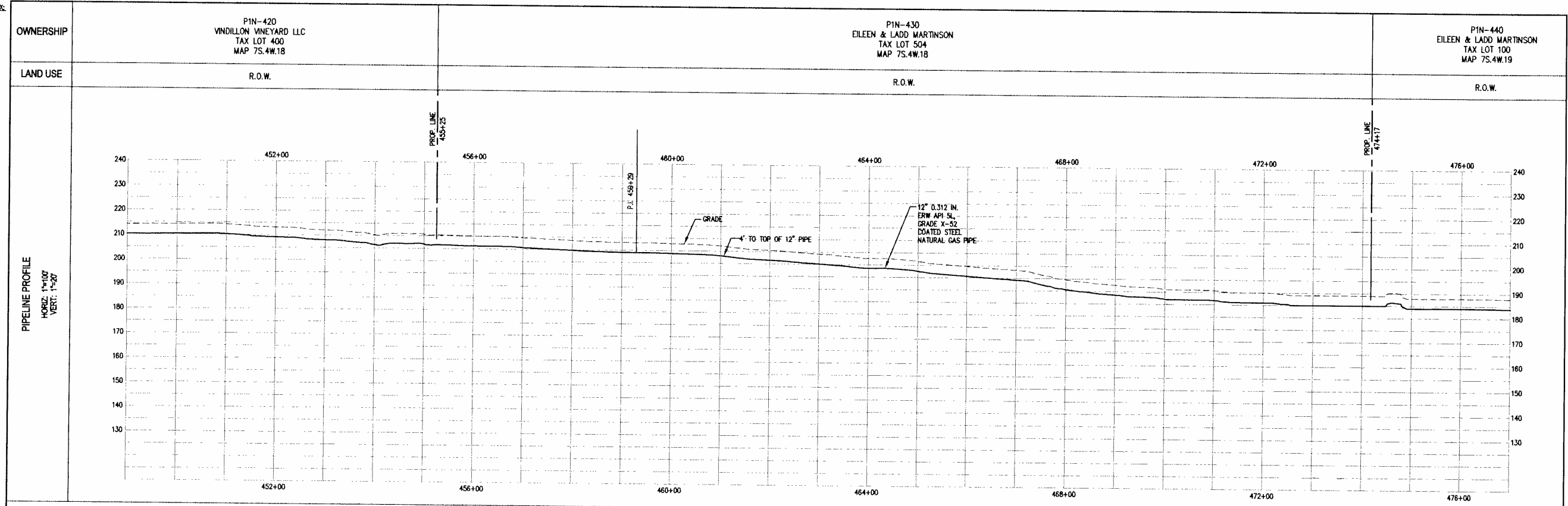
REVISIONS			
NO.	BY	DATE	REMARKS

**PLAN & PROFILE**  
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NORTHWEST NATURAL GAS COMPANY  
MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER: 035886  
DRAWING FILE NAME: 035886-LAND-PP02  
SCALE: 1"=100'

SHEET NUMBER  
**16**

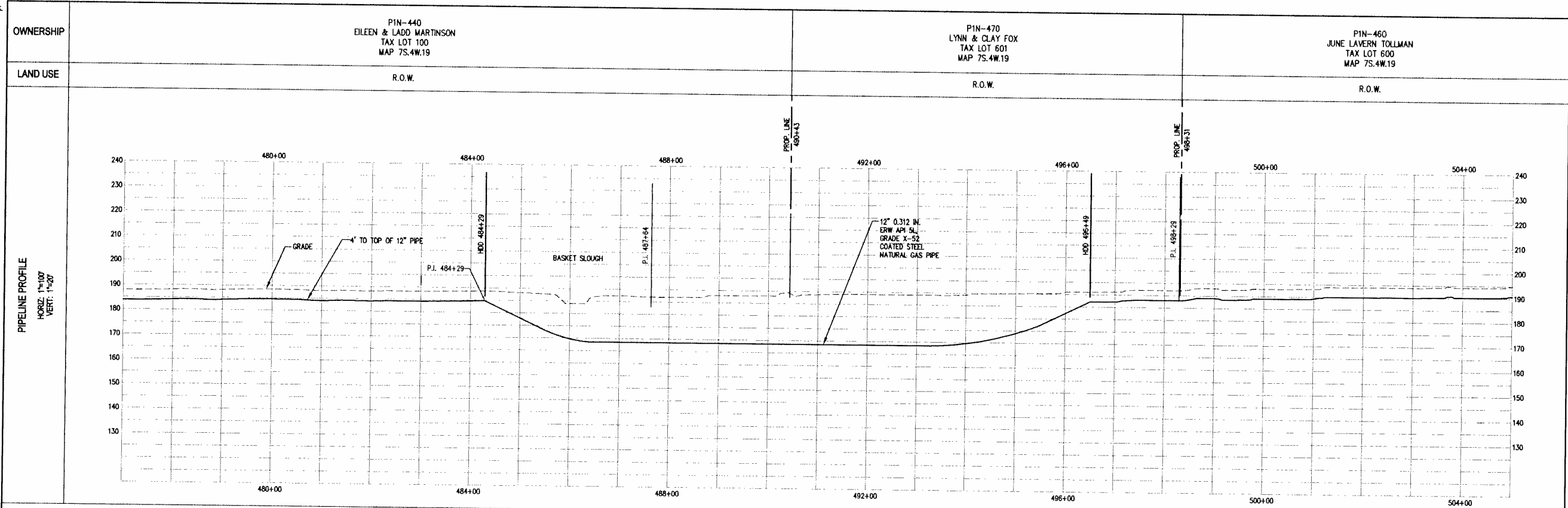
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DATE: 3/15/2011 4:00 PM [AUTHOR: dbauntinghouse] [PLOTTER: \\pdx-print\piconcolor] [STYLE: WHP-Standard.ctb]  
 [PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\Civil\035886-land-pp02.dwg] [LAYOUT: Sheet17]

 9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.wppacific.com	 220 NW 2ND AVE PORTLAND, OR 97209	<table border="0"> <tr> <td>—●— CENTERLINE IN EXISTING EASEMENT</td> <td>—○— EXISTING FIBER OPTIC</td> </tr> <tr> <td>—●— CENTERLINE IN R.O.W.</td> <td>—○— EXISTING GAS LINE</td> </tr> <tr> <td>—●— CENTERLINE IN PRIVATE PROPERTY</td> <td>—○— EXISTING WATER LINE</td> </tr> <tr> <td>—●— R.O.W.</td> <td>—○— EXISTING OVERHEAD UTILITIES</td> </tr> <tr> <td>—●— PROPERTY LINE</td> <td>—○— EXISTING CULVERT</td> </tr> <tr> <td>—●— CONSTRUCTION EASEMENT (NEW)</td> <td>—○— EXISTING WETLANDS</td> </tr> <tr> <td>—●— ALIGNMENT STATIONING</td> <td>—○— EXISTING CONTOURS</td> </tr> </table>	—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC	—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE	—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE	—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES	—●— PROPERTY LINE	—○— EXISTING CULVERT	—●— CONSTRUCTION EASEMENT (NEW)	—○— EXISTING WETLANDS	—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS	<table border="1" style="width:100%; border-collapse: collapse;"> <tr><th colspan="2">SHEET INFO</th></tr> <tr><td>DESIGNED</td><td>DB</td></tr> <tr><td>DRAWN</td><td>RAI</td></tr> <tr><td>CHECKED</td><td>—</td></tr> <tr><td>APPROVED</td><td>—</td></tr> <tr><td>LAST EDIT</td><td>3/15/2011</td></tr> <tr><td>PLOT DATE</td><td>3/15/2011</td></tr> <tr><td>SUBMITTAL</td><td>—</td></tr> </table>	SHEET INFO		DESIGNED	DB	DRAWN	RAI	CHECKED	—	APPROVED	—	LAST EDIT	3/15/2011	PLOT DATE	3/15/2011	SUBMITTAL	—	<table border="1" style="width:100%; border-collapse: collapse;"> <tr><th colspan="4">REVISIONS</th></tr> <tr><th>NO.</th><th>BY</th><th>DATE</th><th>REMARKS</th></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> </table>	REVISIONS				NO.	BY	DATE	REMARKS									<b>PLAN &amp; PROFILE</b> <b>STA. 449+00 TO STA. 477+00</b> <b>NORTHWEST NATURAL GAS COMPANY</b> <b>MID-WILLAMETTE FEEDER PROJECT</b>	SHEET NUMBER  <b>17</b>
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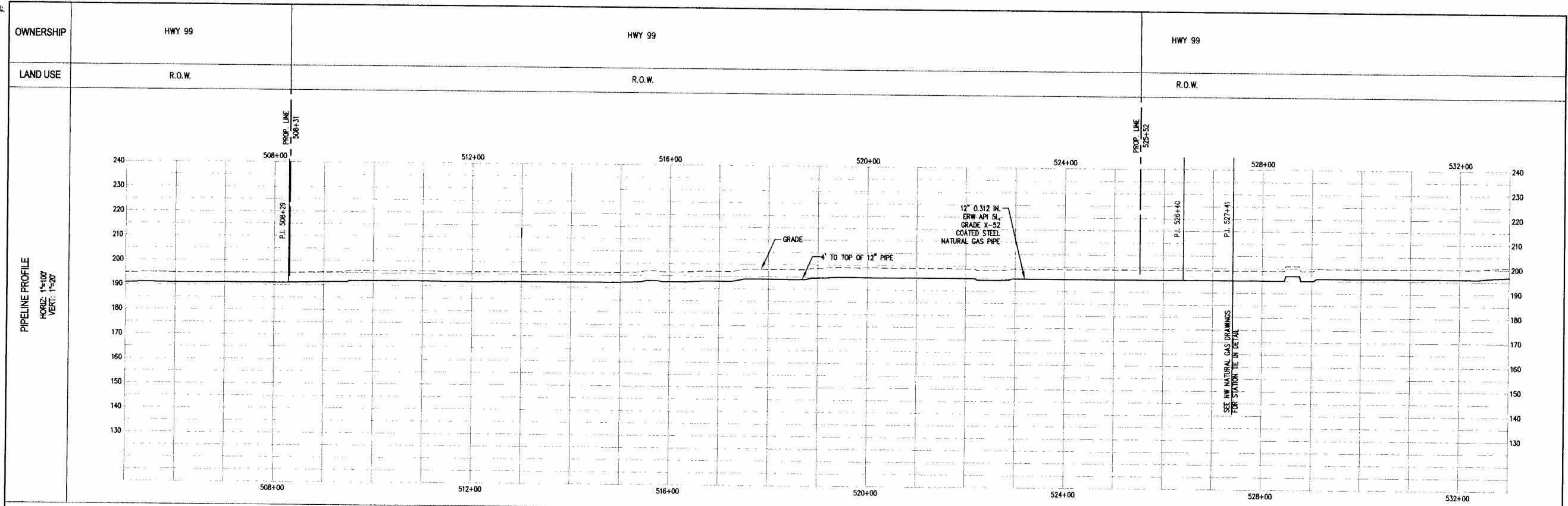
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DATE: 3/15/2011 4:05 PM [AUTHOR: dboutinghouse] [PLOTTER: \\pdx-print\picoColor] [STYLE: whp-standards.ctb] [PATH: P:\Northwest Natural Gas Company\Civil\Drawings\Design\Drawings\Civil\035886-land-pp02.dwg] [LAYOUT: Sheet18]  
 HORIZONTAL STATIONING SCALE: 1"=100'

 9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-528-0775 www.whpacific.com	 220 NW 2ND AVE PORTLAND, OR 97209	<table border="0"> <tr> <td>—●— CENTERLINE IN EXISTING EASEMENT</td> <td>—○— EXISTING FIBER OPTIC</td> </tr> <tr> <td>—●— CENTERLINE IN R.O.W.</td> <td>—○— EXISTING GAS LINE</td> </tr> <tr> <td>—●— CENTERLINE IN PRIVATE PROPERTY</td> <td>—○— EXISTING WATER LINE</td> </tr> <tr> <td>—●— R.O.W.</td> <td>—○— EXISTING OVERHEAD UTILITIES</td> </tr> <tr> <td>—●— PROPERTY LINE</td> <td>—○— EXISTING CULVERT</td> </tr> <tr> <td>—●— CONSTRUCTION EASEMENT (NEW)</td> <td>—○— EXISTING WETLANDS</td> </tr> <tr> <td>—●— ALIGNMENT STATIONING</td> <td>—○— EXISTING CONTOURS</td> </tr> </table>	—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC	—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE	—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE	—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES	—●— PROPERTY LINE	—○— EXISTING CULVERT	—●— CONSTRUCTION EASEMENT (NEW)	—○— EXISTING WETLANDS	—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS	<table border="1" style="width:100%; border-collapse: collapse;"> <tr> <th colspan="2">SHEET INFO</th> <th colspan="2">REVISIONS</th> </tr> <tr> <td>DESIGNED</td> <td>DB</td> <td>NO.</td> <td>BY DATE REMARKS</td> </tr> <tr> <td>DRAWN</td> <td>RAI</td> <td></td> <td></td> </tr> <tr> <td>CHECKED</td> <td></td> <td></td> <td></td> </tr> <tr> <td>APPROVED</td> <td></td> <td></td> <td></td> </tr> <tr> <td>LAST EDIT</td> <td>3/15/2011</td> <td></td> <td></td> </tr> <tr> <td>PLOT DATE</td> <td>3/15/2011</td> <td></td> <td></td> </tr> <tr> <td>SUBMITTAL</td> <td></td> <td></td> <td></td> </tr> </table>	SHEET INFO		REVISIONS		DESIGNED	DB	NO.	BY DATE REMARKS	DRAWN	RAI			CHECKED				APPROVED				LAST EDIT	3/15/2011			PLOT DATE	3/15/2011			SUBMITTAL				<b>PLAN &amp; PROFILE</b> <b>STA. 477+00 TO STA. 505+00</b> NORTHWEST NATURAL GAS COMPANY MID-WILLAMETTE FEEDER PROJECT	SHEET NUMBER  <b>18</b>
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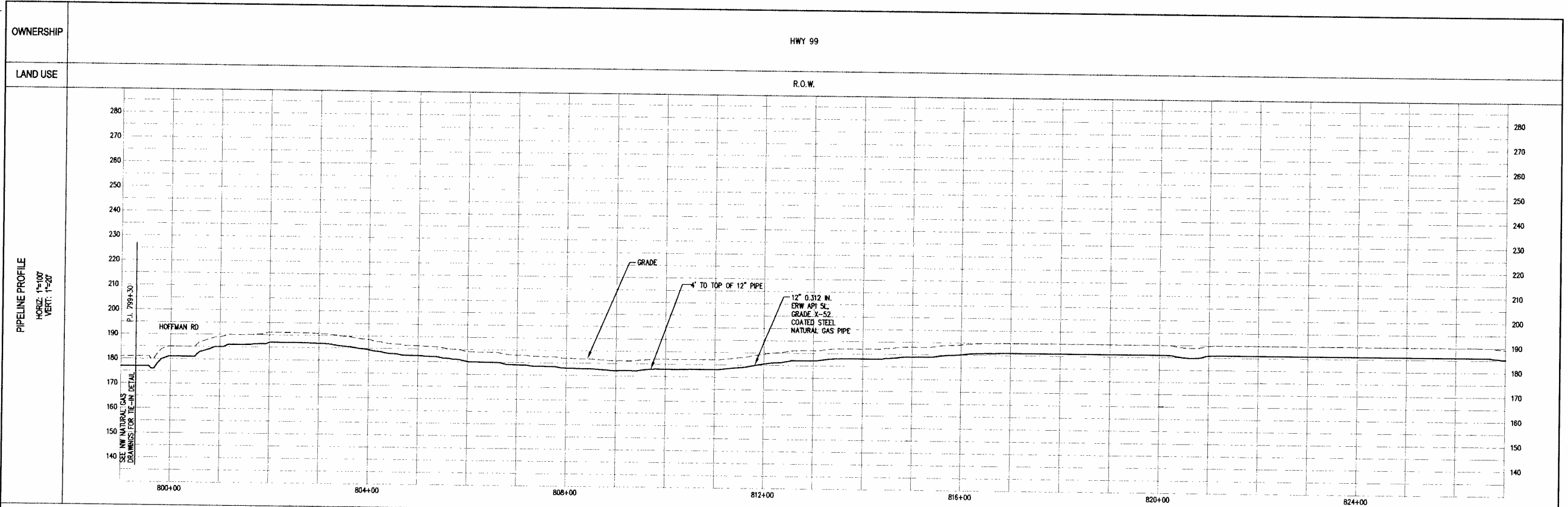


[DATE: 3/15/2011 4:11 PM] [AUTHOR: dbouttrighouse] [PLOTTER: \\pdk-print\NiconColor] [STYLE: WHP-Standard.ctb] [LAYOUT: Sheet19]  
 [PATH: F:\Northwest Natural Gas Company\035886-land-pp02.dwg]

 9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.whpacific.com	 220 NW 2ND AVE PORTLAND, OR 97209	<table border="0"> <tr> <td>—●— CENTERLINE IN EXISTING EASEMENT</td> <td>—○— EXISTING FIBER OPTIC</td> </tr> <tr> <td>—●— CENTERLINE IN R.O.W.</td> <td>—○— EXISTING GAS LINE</td> </tr> <tr> <td>—●— CENTERLINE IN PRIVATE PROPERTY</td> <td>—○— EXISTING WATER LINE</td> </tr> <tr> <td>—●— R.O.W.</td> <td>—○— EXISTING OVERHEAD UTILITIES</td> </tr> <tr> <td>—●— PROPERTY LINE</td> <td>—○— EXISTING CULVERT</td> </tr> <tr> <td>—●— CONSTRUCTION EASEMENT (MWD)</td> <td>—○— EXISTING METLANDS</td> </tr> <tr> <td>—●— ALIGNMENT STATIONING</td> <td>—○— EXISTING CONTOURS</td> </tr> </table>	—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC	—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE	—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE	—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES	—●— PROPERTY LINE	—○— EXISTING CULVERT	—●— CONSTRUCTION EASEMENT (MWD)	—○— EXISTING METLANDS	—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS	<table border="1" style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th colspan="2">SHEET INFO</th> <th colspan="2">REVISIONS</th> </tr> <tr> <th>DESIGNED</th> <th>DB</th> <th>NO.</th> <th>BY DATE REMARKS</th> </tr> </thead> <tbody> <tr> <td>DRAWN</td> <td>RAJ</td> <td></td> <td></td> </tr> <tr> <td>CHECKED</td> <td>—</td> <td></td> <td></td> </tr> <tr> <td>APPROVED</td> <td>—</td> <td></td> <td></td> </tr> <tr> <td>LAST EDIT</td> <td>3/15/2011</td> <td></td> <td></td> </tr> <tr> <td>PLOT DATE</td> <td>3/15/2011</td> <td></td> <td></td> </tr> <tr> <td>SUBMITTAL</td> <td></td> <td></td> <td></td> </tr> </tbody> </table>	SHEET INFO		REVISIONS		DESIGNED	DB	NO.	BY DATE REMARKS	DRAWN	RAJ			CHECKED	—			APPROVED	—			LAST EDIT	3/15/2011			PLOT DATE	3/15/2011			SUBMITTAL				<b>PLAN &amp; PROFILE</b> <b>STA. 505+00 TO STA. 528+00</b> NORTHWEST NATURAL GAS COMPANY MID-WILLAMETTE FEEDER PROJECT	SHEET NUMBER  <b>19</b>
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DATE: 3/28/2011 9:15 AM [AUTHOR: smaxe] [PLOTTER: \\pdx-print\RichColor] [STYLE: WHP-Standard.ctb] [PATH: P:\Northwest Natural Gas Company\035886 Design\Drawings\Civil\035886-land-pp03.dwg] [LAYOUT: Sheet20]

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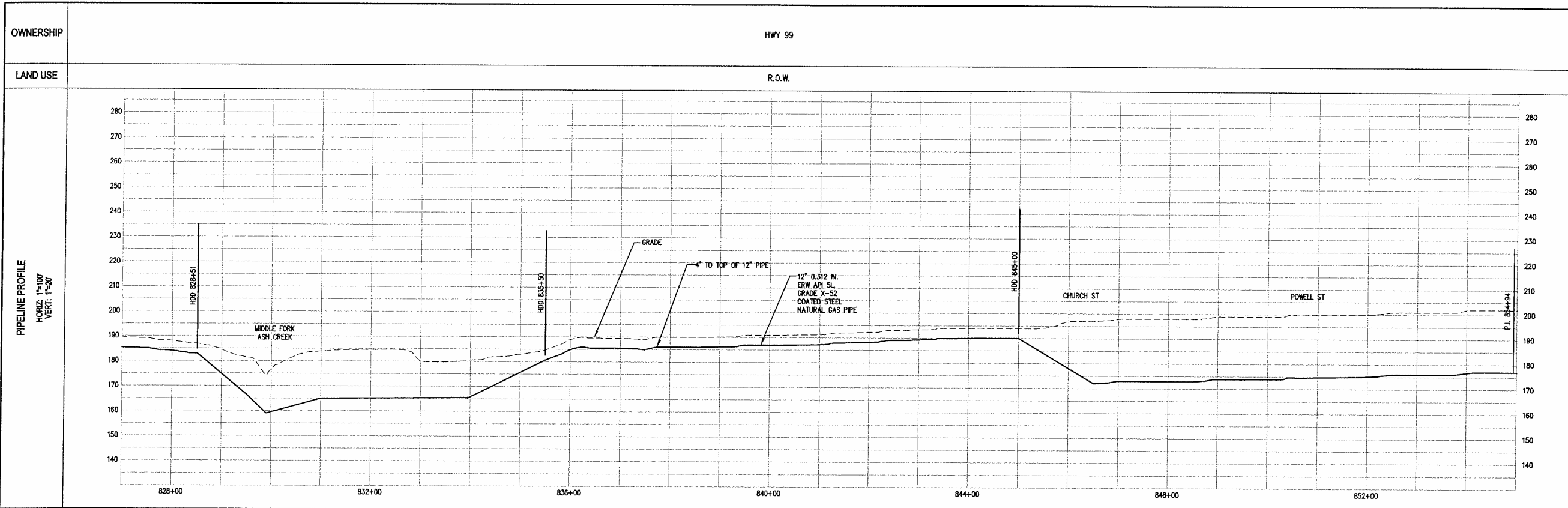
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**PLAN & PROFILE**  
 STA. 799+00 TO STA. 827+00  
 NORTHWEST NATURAL GAS COMPANY  
 MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP03	SCALE 1"=100'
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SHEET NUMBER  
**20**  
 — of —

REF INDEX



DATE: 3/28/2011 9:20 AM [AUTHOR: emvcs] [PLOTTER: \\pdx-print\ricohcolor] [STYLE: WHP-Standard.ctb]  
 PATH: P:\Northwest Natural Gas Company\035886-land-pp03.dwg [LAYOUT: Sheet12]

ALIGNMENT PLAN  
HORIZONTAL STATIONING SCALE: 1"=100'

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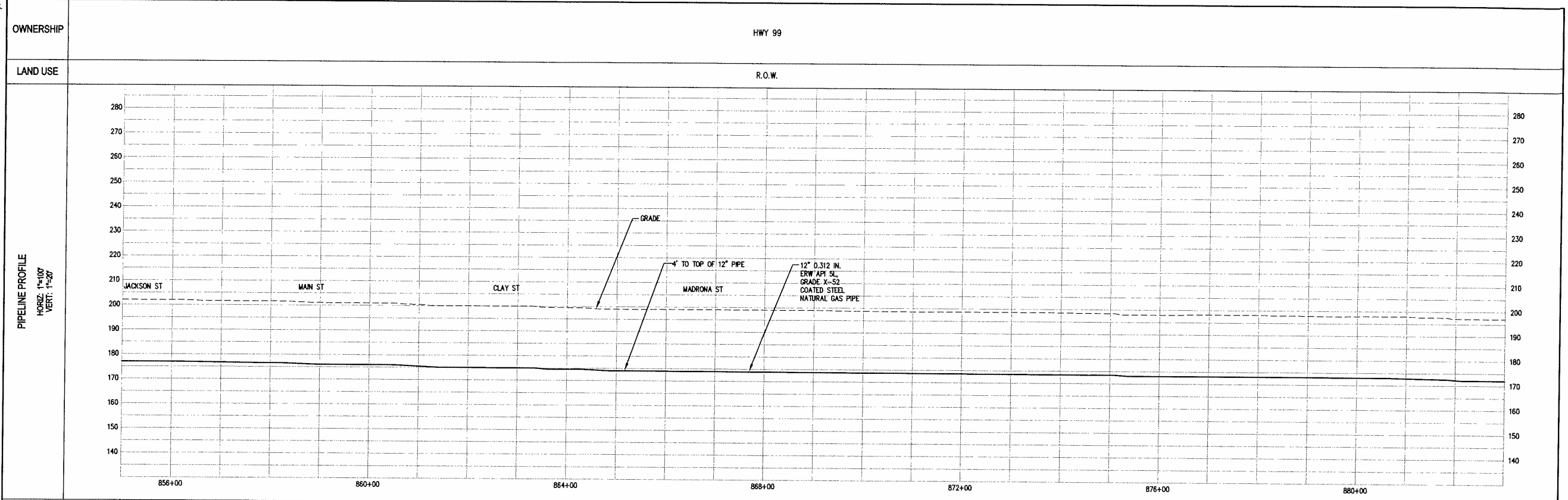
**PLAN & PROFILE**  
**STA. 827+00 TO STA. 855+00**  
**NORTHWEST NATURAL GAS COMPANY**  
**MID-WILLAMETTE FEEDER PROJECT**

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP03	SCALE 1"=100'
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SHEET NUMBER  
**21**



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DATE: 3/28/2011 9:23 AM [AUTHOR: dboutinhouse] [PLOTTER: \\saka-print\BicohColor] [STYLE: WHP\_Standard.ctb]  
 [PATH: P:\Northwest Natural Gas Company\Drawings\Design\035886-land-pp03.dwg] [LAYOUT: Sheet22]

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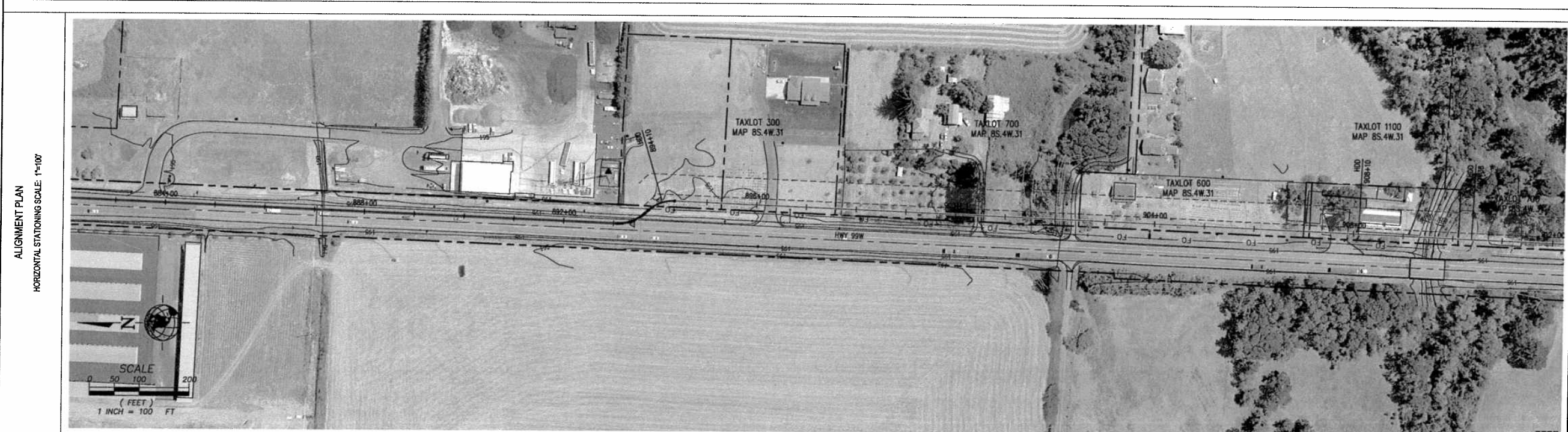
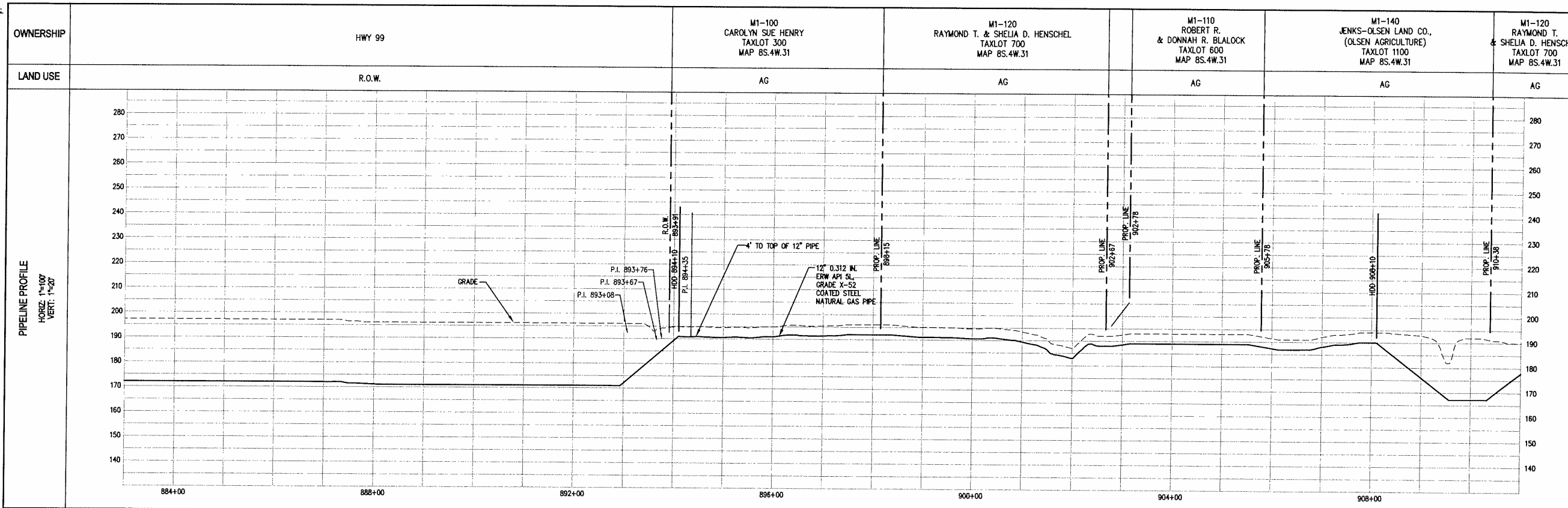
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**PLAN & PROFILE**  
**STA. 855+00 TO STA. 883+00**  
**NORTHWEST NATURAL GAS COMPANY**  
**MID-WILLAMETTE FEEDER PROJECT**

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP03	SCALE 1"=100'
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SHEET NUMBER <b>22</b>
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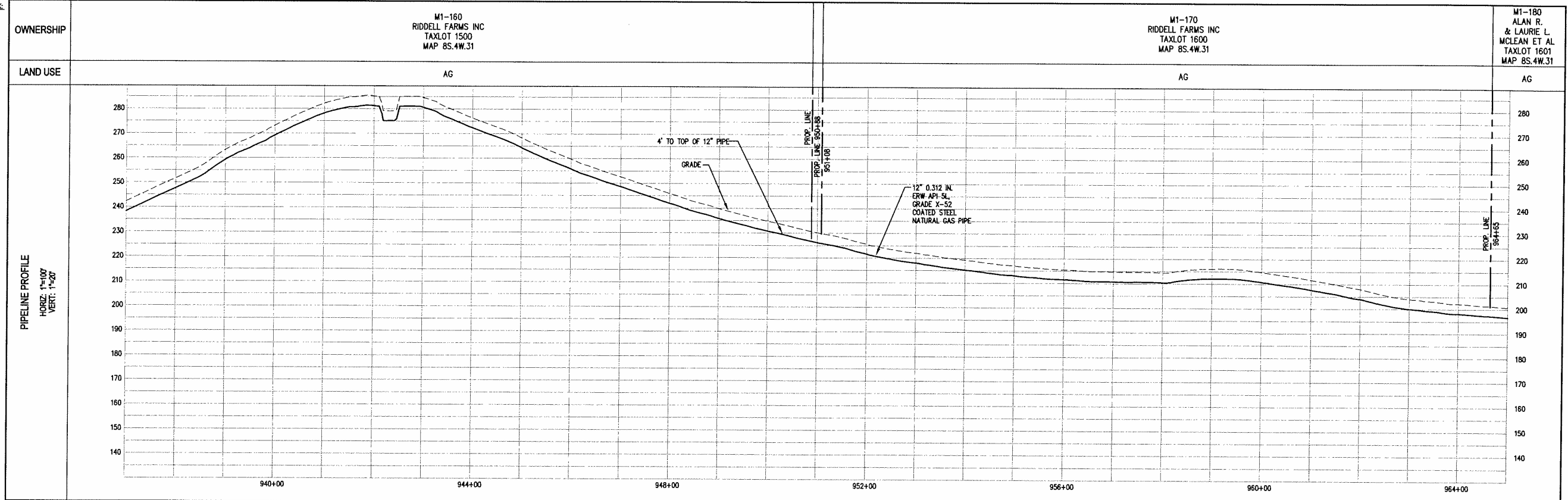
DATE: 3/28/2011 9:40 AM [AUTHOR: dboultinghouse] [PLOTTER: \\sdx-print\RichColor] [STYLE: WHP-Standard.ctb]  
[PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\035886-land-pp03.dwg] [LAYOUT: Sheet23]

<p>9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.whpacific.com</p>	<p>220 NW 2ND AVE PORTLAND, OR 97209</p>	<ul style="list-style-type: none"> <li>— CENTERLINE IN EXISTING EASEMENT</li> <li>— CENTERLINE IN R.O.W.</li> <li>— CENTERLINE IN PRIVATE PROPERTY</li> <li>— R.O.W.</li> <li>— PROPERTY LINE</li> <li>CONSTRUCTION EASEMENT (H&amp;H)</li> <li>ALIGNMENT STATIONING</li> </ul>	<ul style="list-style-type: none"> <li>— EXISTING FIBER OPTIC</li> <li>— EXISTING GAS LINE</li> <li>— EXISTING WATER LINE</li> <li>— EXISTING OVERHEAD UTILITIES</li> <li>— EXISTING CULVERT</li> <li>EXISTING METLANDS</li> <li>EXISTING CONTOURS</li> </ul>	<p>SHEET INFO</p> <table border="1"> <tr><td>DESIGNED</td><td>DB</td></tr> <tr><td>DRAWN</td><td>RAI</td></tr> <tr><td>CHECKED</td><td>—</td></tr> <tr><td>APPROVED</td><td>—</td></tr> <tr><td>LAST EDIT</td><td>3/16/2010</td></tr> <tr><td>PLOT DATE</td><td>3/28/2011</td></tr> <tr><td>SUBMITTAL</td><td>—</td></tr> </table>	DESIGNED	DB	DRAWN	RAI	CHECKED	—	APPROVED	—	LAST EDIT	3/16/2010	PLOT DATE	3/28/2011	SUBMITTAL	—	<p>REVISIONS</p> <table border="1"> <thead> <tr> <th>NO.</th> <th>BY</th> <th>DATE</th> <th>REMARKS</th> </tr> </thead> <tbody> <tr><td> </td><td> </td><td> </td><td> </td></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> </tbody> </table>	NO.	BY	DATE	REMARKS													<p>PLAN &amp; PROFILE STA. 883+00 TO STA. 911+00 NORTHWEST NATURAL GAS COMPANY MID-WILLAMETTE FEEDER PROJECT</p>	<p>SHEET NUMBER <b>23</b></p>
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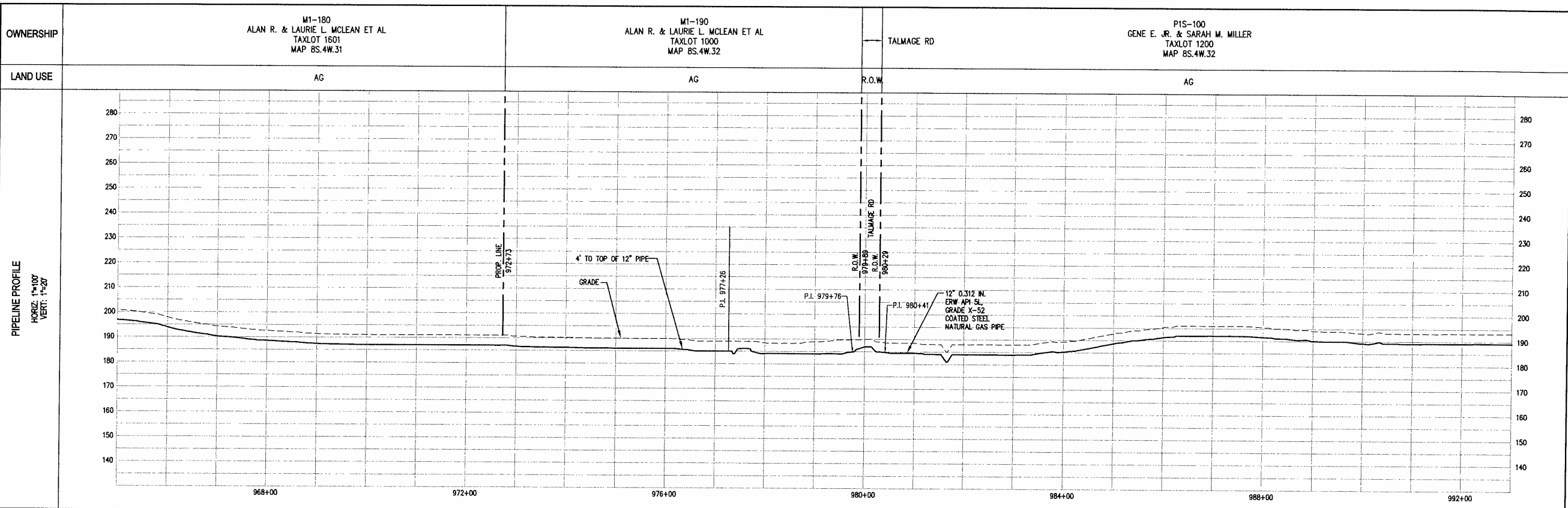
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[DATE: 3/28/2011 9:43 AM] [AUTHOR: dboatright@house] [PLOTTER: \\vax-print\RichColor] [STYLE: WHP-Standard.ctb] [PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\Chw\035886-land-pp03.dwg] [LAYOUT: Sheet25]

 9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.whpacific.com	 220 NW 2ND AVE PORTLAND, OR 97209	<table border="0"> <tr> <td>—●— CENTERLINE IN EXISTING EASEMENT</td> <td>—○— EXISTING FIBER OPTIC</td> </tr> <tr> <td>—●— CENTERLINE IN R.O.W.</td> <td>—○— EXISTING GAS LINE</td> </tr> <tr> <td>—●— CENTERLINE IN PRIVATE PROPERTY</td> <td>—○— EXISTING WATER LINE</td> </tr> <tr> <td>—●— R.O.W.</td> <td>—○— EXISTING OVERHEAD UTILITIES</td> </tr> <tr> <td>—●— PROPERTY LINE</td> <td>—○— EXISTING CULVERT</td> </tr> <tr> <td>—●— CONSTRUCTION EASEMENT (NWR)</td> <td>—○— EXISTING WETLANDS</td> </tr> <tr> <td>—●— ALIGNMENT STATIONING</td> <td>—○— EXISTING CONTOURS</td> </tr> </table>	—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC	—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE	—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE	—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES	—●— PROPERTY LINE	—○— EXISTING CULVERT	—●— CONSTRUCTION EASEMENT (NWR)	—○— EXISTING WETLANDS	—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS	<table border="1" style="width: 100%; border-collapse: collapse;"> <tr> <th colspan="2">SHEET INFO</th> </tr> <tr> <td>DESIGNED</td> <td>DB</td> </tr> <tr> <td>DRAWN</td> <td>RAI</td> </tr> <tr> <td>CHECKED</td> <td>—</td> </tr> <tr> <td>APPROVED</td> <td>—</td> </tr> <tr> <td>LAST EDIT</td> <td>3/16/2010</td> </tr> <tr> <td>PLOT DATE</td> <td>3/28/2011</td> </tr> <tr> <td>SUBMITTAL</td> <td>—</td> </tr> </table>	SHEET INFO		DESIGNED	DB	DRAWN	RAI	CHECKED	—	APPROVED	—	LAST EDIT	3/16/2010	PLOT DATE	3/28/2011	SUBMITTAL	—	<table border="1" style="width: 100%; border-collapse: collapse;"> <tr> <th colspan="4">REVISIONS</th> </tr> <tr> <th>NO.</th> <th>BY</th> <th>DATE</th> <th>REMARKS</th> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> </table>	REVISIONS				NO.	BY	DATE	REMARKS									<b>PLAN &amp; PROFILE</b> <b>STA. 937+00 TO STA. 965+00</b> <b>NORTHWEST NATURAL GAS COMPANY</b> <b>MID-WILLAMETTE FEEDER PROJECT</b>	SHEET NUMBER <b>25</b>
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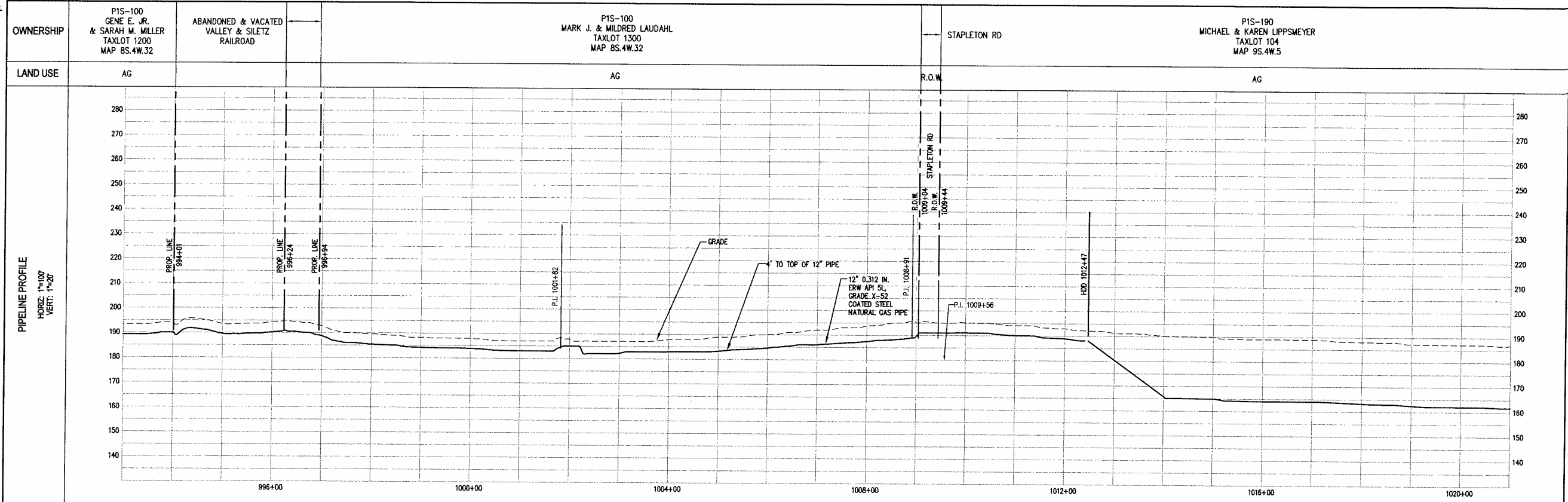


DATE: 3/28/2011 9:49 AM [AUTHOR: dboutinhouse] [PLOTTER: \\cck-pc1\c\Rich\Code2] [STYLE: WHP\_Standard.ctb] [PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\Civil\035886-land-pp03.dwg] [LAYOUT: Sheet26]

 9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-526-0455 Fax 503-526-0775 www.whpacific.com	 220 NW 2ND AVE PORTLAND, OR 97209	<table border="0"> <tr> <td>—●— CENTERLINE IN EXISTING EASEMENT</td> <td>—○— EXISTING FIBER OPTIC</td> </tr> <tr> <td>—●— CENTERLINE IN R.O.W.</td> <td>—○— EXISTING GAS LINE</td> </tr> <tr> <td>—●— CENTERLINE IN PRIVATE PROPERTY</td> <td>—○— EXISTING WATER LINE</td> </tr> <tr> <td>—●— R.O.W.</td> <td>—○— EXISTING OVERHEAD UTILITIES</td> </tr> <tr> <td>—●— PROPERTY LINE</td> <td>—○— EXISTING CULVERT</td> </tr> <tr> <td>■ CONSTRUCTION EASEMENT (WHG)</td> <td>■ EXISTING WETLANDS</td> </tr> <tr> <td>—●— ALIGNMENT STATIONING</td> <td>—○— EXISTING CONTOURS</td> </tr> </table>	—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC	—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE	—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE	—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES	—●— PROPERTY LINE	—○— EXISTING CULVERT	■ CONSTRUCTION EASEMENT (WHG)	■ EXISTING WETLANDS	—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS	<table border="1" style="width:100%; border-collapse: collapse;"> <tr><th colspan="2">SHEET INFO</th></tr> <tr><td>DESIGNED</td><td>DB</td></tr> <tr><td>DRAWN</td><td>RAI</td></tr> <tr><td>CHECKED</td><td>—</td></tr> <tr><td>APPROVED</td><td>—</td></tr> <tr><td>LAST EDIT</td><td>3/18/2010</td></tr> <tr><td>PLOT DATE</td><td>3/28/2011</td></tr> <tr><td>SUBMITTAL</td><td>—</td></tr> </table>	SHEET INFO		DESIGNED	DB	DRAWN	RAI	CHECKED	—	APPROVED	—	LAST EDIT	3/18/2010	PLOT DATE	3/28/2011	SUBMITTAL	—	<table border="1" style="width:100%; border-collapse: collapse;"> <tr><th colspan="4">REVISIONS</th></tr> <tr><th>NO.</th><th>BY</th><th>DATE</th><th>REMARKS</th></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> </table>	REVISIONS				NO.	BY	DATE	REMARKS									<b>PLAN &amp; PROFILE</b> <b>STA. 965+00 TO STA. 993+00</b> <b>NORTHWEST NATURAL GAS COMPANY</b> <b>MID-WILLAMETTE FEEDER PROJECT</b>	SHEET NUMBER  <b>26</b>
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PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP03	SCALE 1"=100'																																																		



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DATE: 3/28/2011 9:52 AM [AUTHOR: dboultinghouse] [PLOTTER: \\pdx-prin\p\plot\cplc] [STYLE: whp-Standard.ctb] [PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\civil\035886-land-pp03.dwg] [LAYOUT: Sheet27]

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—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC
—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE
—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE
—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES
—●— PROPERTY LINE	—○— EXISTING CULVERT
—●— CONSTRUCTION EASEMENT (WHG)	—○— EXISTING METLANDS
—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS

**SHEET INFO**

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LAST EDIT	3/16/2010
PLOT DATE	3/28/2011
SUBMITTAL	—

**REVISIONS**

NO.	BY	DATE	REMARKS

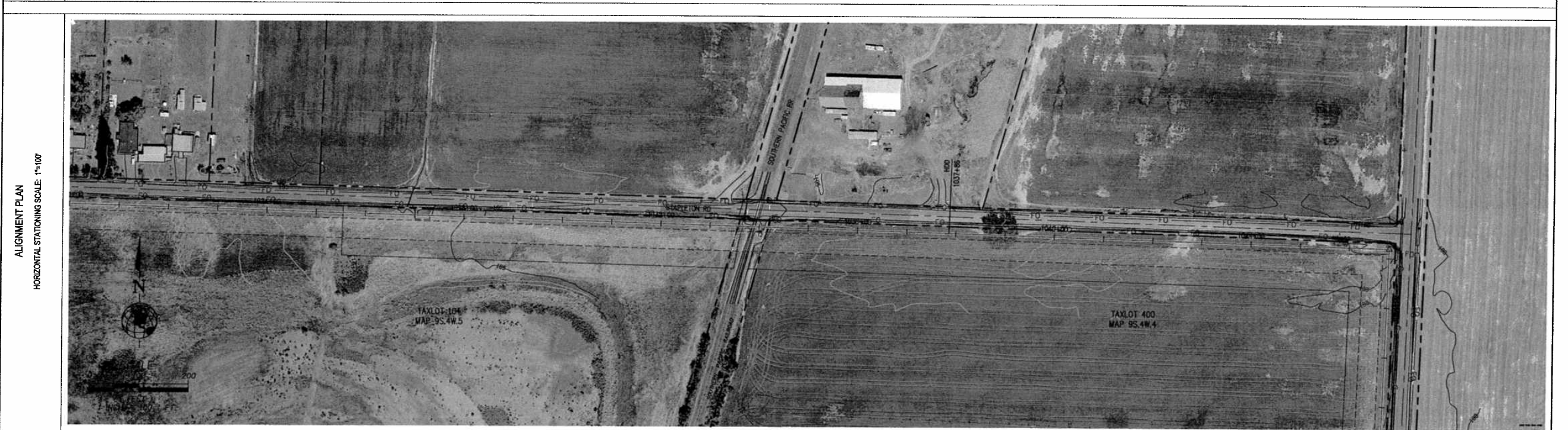
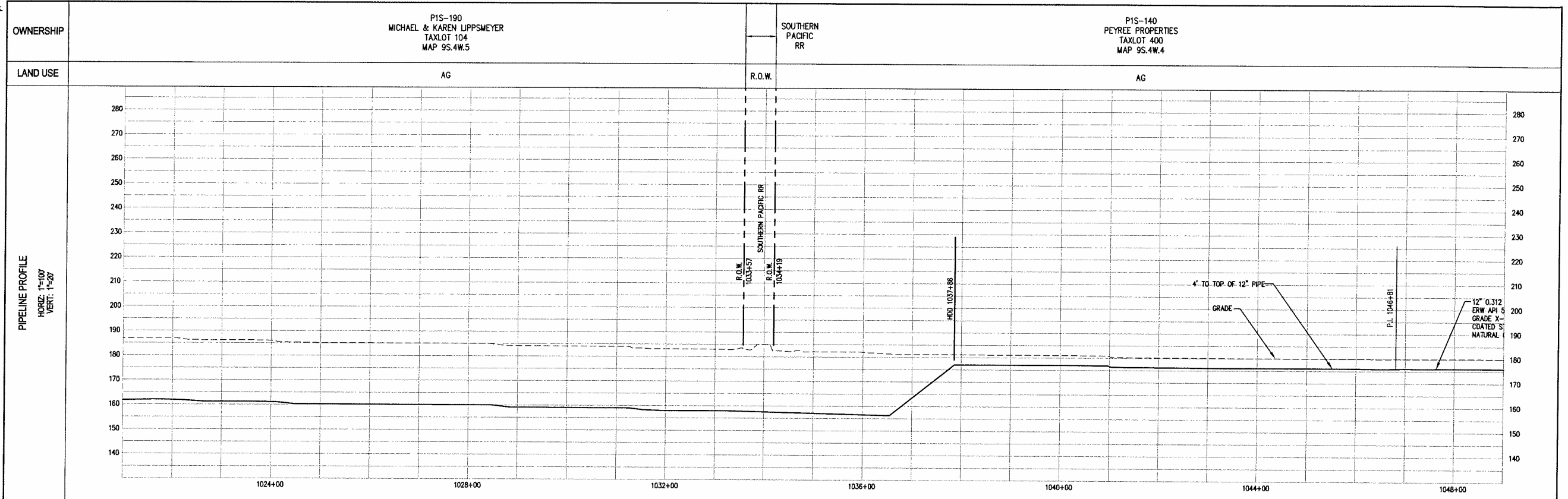

**PLAN & PROFILE**  
 STA. 993+00 TO STA. 1021+00  
 NORTHWEST NATURAL GAS COMPANY  
 MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER: 035886  
 DRAWING FILE NAME: 035886-LAND-PP03  
 SCALE: 1"=100'

SHEET NUMBER

**27**

XREF INDEX



DATE: 3/28/2011 9:56 AM [AUTHOR: dboullinghouse] [PLOTTER: \\pdx-cv\p\BicoColor] [STYLE: WHP-Standard.ctb] [LAYOUT: Sheet28]  
 [PATH: P:\Northwest Natural Gas Company\035886 Design Drawings\Civil\035886-land-pp03.dwg]

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—●— CENTERLINE IN PRIVATE PROPERTY	—●— EXISTING WATER LINE
—●— R.O.W.	—●— EXISTING OVERHEAD UTILITIES
—●— PROPERTY LINE	—●— EXISTING CULVERT
—●— CONSTRUCTION EASEMENT (WHC)	—●— EXISTING WETLANDS
—●— ALIGNMENT STATIONING	—●— EXISTING CONTOURS

SHEET INFO	
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REVISIONS			
NO.	BY	DATE	REMARKS

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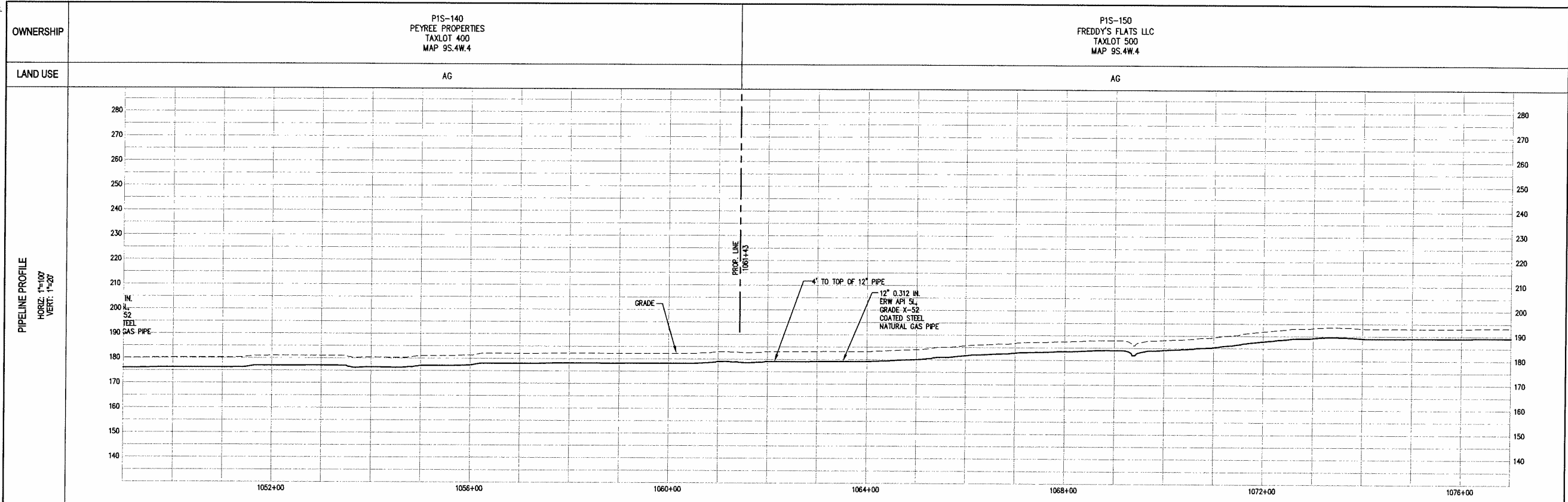
**PLAN & PROFILE**  
 STA. 1021+00 TO STA. 1049+00  
 NORTHWEST NATURAL GAS COMPANY  
 MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP03	SCALE 1"=100'
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SHEET NUMBER <b>28</b>
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REF. INDEX



DATE: 3/28/2011 9:58 AM [AUTHOR: dboultinhouse] [PLOTTER: \\pdx-cv\p1\PlotColor] [STYLE: WHP-Standard.dwt] [LAYOUT: Sheet29]  
[PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\land-pp03.dwg]

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—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE
—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE
—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES
—●— PROPERTY LINE	—○— EXISTING CULVERT
—●— CONSTRUCTION EASEMENT (#42)	—○— EXISTING WETLANDS
—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS

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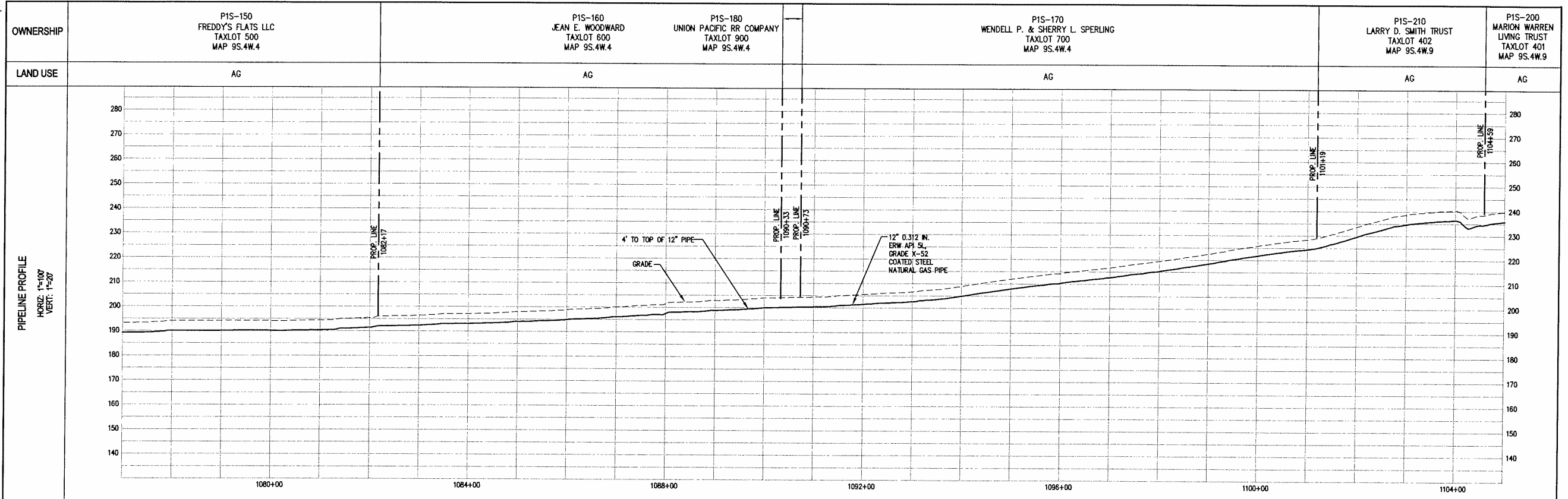
REVISIONS			
NO.	BY	DATE	REMARKS


**PLAN & PROFILE**  
**STA. 1049+00 TO STA. 1077+00**  
**NORTHWEST NATURAL GAS COMPANY**  
**MID-WILLAMETTE FEEDER PROJECT**

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP03	SCALE 1"=100'
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SHEET NUMBER <b>29</b>
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XREF INDEX



[DATE: 3/28/2011 10:17 AM] [AUTHOR: dboutinhouse] [PLOTTER: \\sds-fp1h1\Rich\Color] [STYLE: WHP-Standard.ctb] [LAYOUT: Sheet30]  
 [PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\Civil\035886-land-pp04.dwg] [LAYOUT: Sheet30]

ALIGNMENT PLAN  
 HORIZONTAL STATIONING SCALE: 1"=100'

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—●— R.O.M.	—○— EXISTING OVERHEAD UTILITIES
—●— PROPERTY LINE	—○— EXISTING CULVERT
—●— CONSTRUCTION EASEMENT (40%)	—○— EXISTING WETLANDS
—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS

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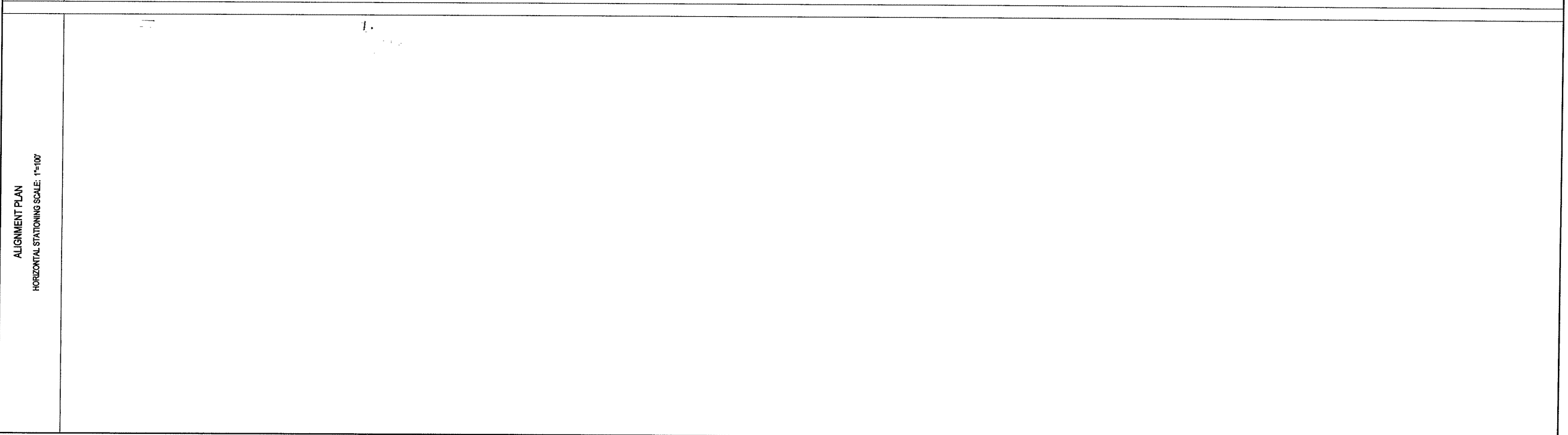
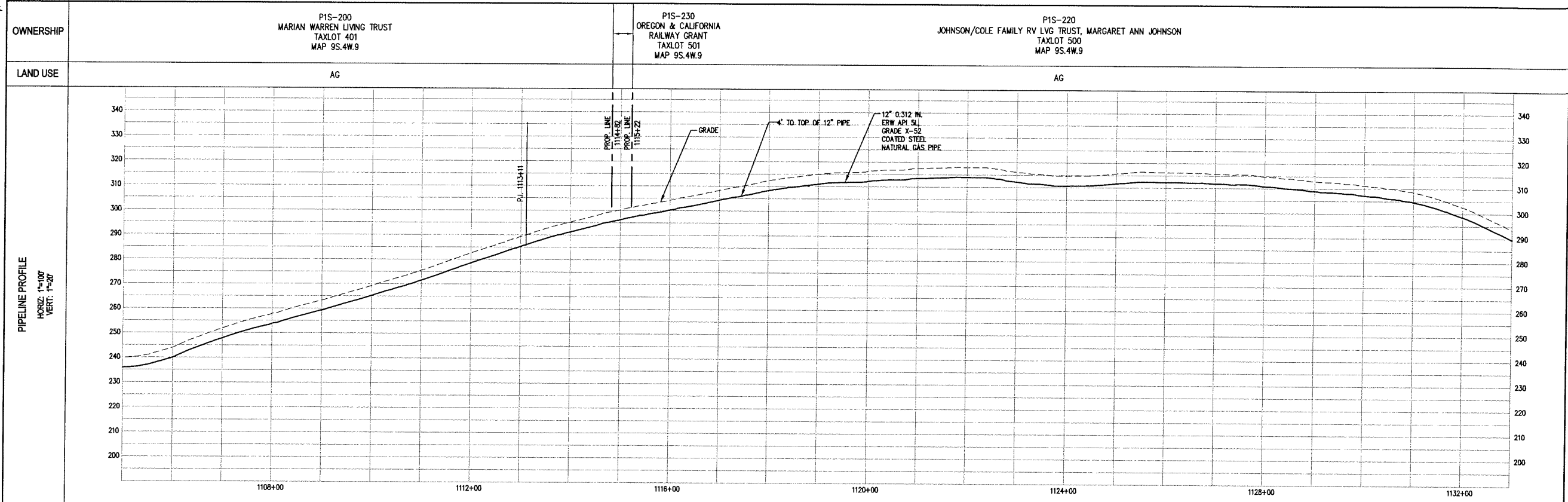
REVISIONS			
NO.	BY	DATE	REMARKS


**PLAN & PROFILE**  
 STA. 1077+00 TO STA. 1105+00  
 NORTHWEST NATURAL GAS COMPANY  
 MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP04	SCALE 1"=100'
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SHEET NUMBER <b>30</b>
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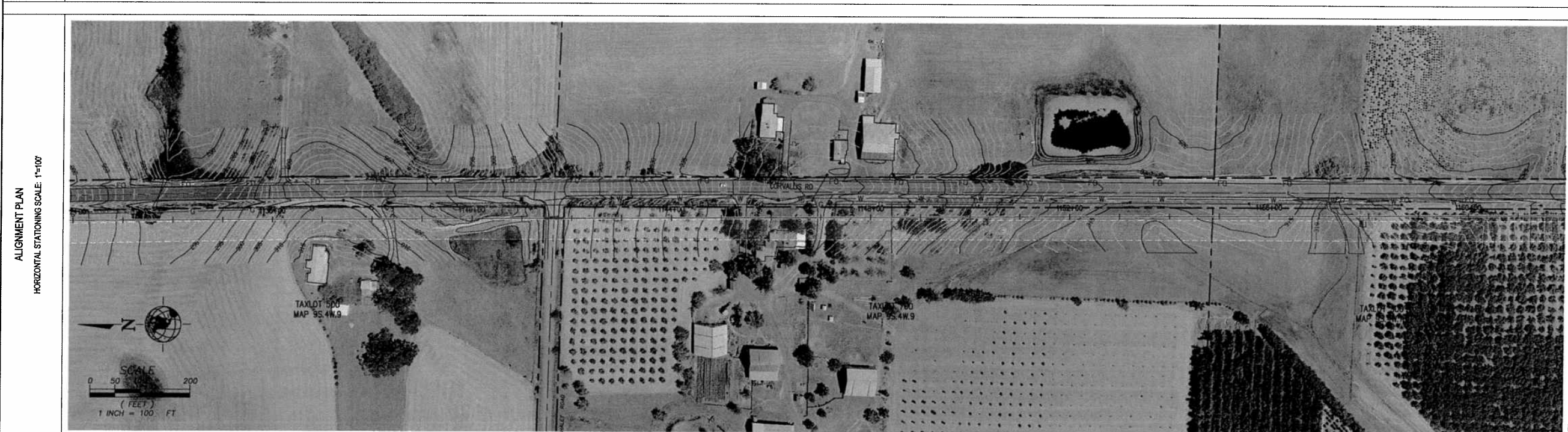
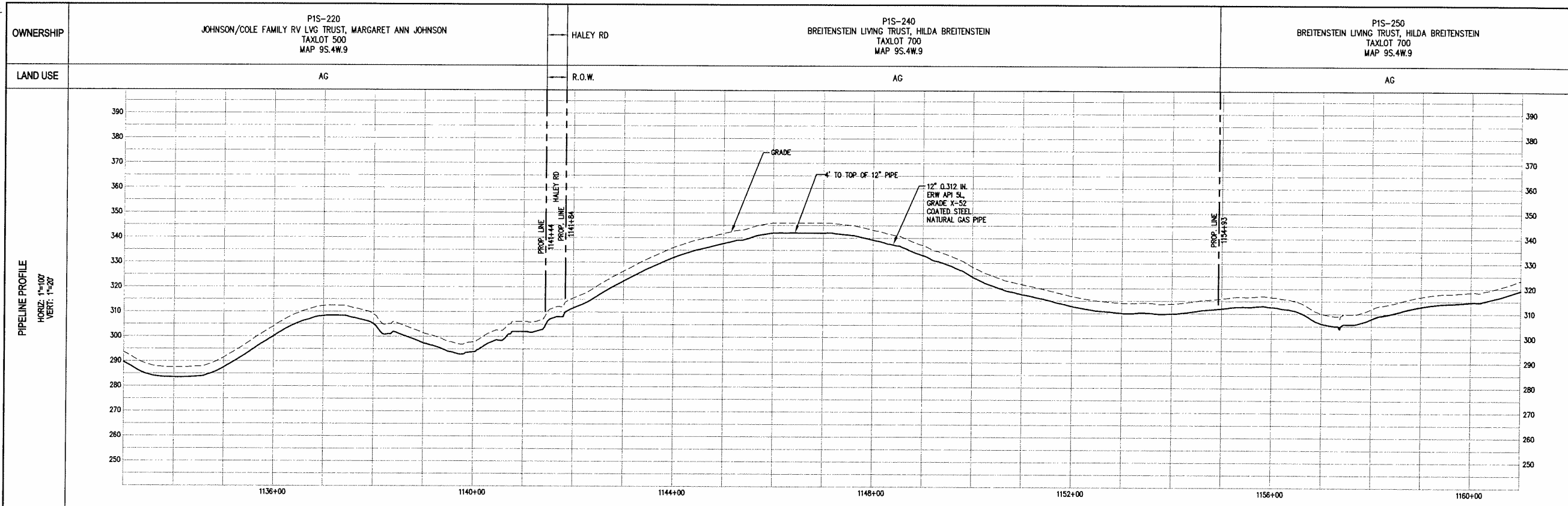


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 9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.whpacific.com	 220 NW 2ND AVE PORTLAND, OR 97208	<table border="0"> <tr> <td>—+— CENTERLINE IN EXISTING EASEMENT</td> <td>—+— EXISTING FIBER OPTIC</td> </tr> <tr> <td>—+— CENTERLINE IN R.O.W.</td> <td>—+— EXISTING GAS LINE</td> </tr> <tr> <td>—+— CENTERLINE IN PRIVATE PROPERTY</td> <td>—+— EXISTING WATER LINE</td> </tr> <tr> <td>—+— R.O.W.</td> <td>—+— EXISTING OVERHEAD UTILITIES</td> </tr> <tr> <td>—+— PROPERTY LINE</td> <td>—+— EXISTING CULVERT</td> </tr> <tr> <td>—+— CONSTRUCTION EASEMENT (WH#)</td> <td>—+— EXISTING WETLANDS</td> </tr> <tr> <td>—+— ALIGNMENT STATIONING</td> <td>—+— EXISTING CONTOURS</td> </tr> </table>	—+— CENTERLINE IN EXISTING EASEMENT	—+— EXISTING FIBER OPTIC	—+— CENTERLINE IN R.O.W.	—+— EXISTING GAS LINE	—+— CENTERLINE IN PRIVATE PROPERTY	—+— EXISTING WATER LINE	—+— R.O.W.	—+— EXISTING OVERHEAD UTILITIES	—+— PROPERTY LINE	—+— EXISTING CULVERT	—+— CONSTRUCTION EASEMENT (WH#)	—+— EXISTING WETLANDS	—+— ALIGNMENT STATIONING	—+— EXISTING CONTOURS	<table border="1" style="width:100%; border-collapse: collapse;"> <tr><th colspan="2">SHEET INFO</th></tr> <tr><td>DESIGNED</td><td>DB</td></tr> <tr><td>DRAWN</td><td>RAI</td></tr> <tr><td>CHECKED</td><td>—</td></tr> <tr><td>APPROVED</td><td>—</td></tr> <tr><td>LAST EDIT</td><td>2/10/2010</td></tr> <tr><td>PLOT DATE</td><td>3/28/2011</td></tr> <tr><td>SUBMITTAL</td><td>—</td></tr> </table>	SHEET INFO		DESIGNED	DB	DRAWN	RAI	CHECKED	—	APPROVED	—	LAST EDIT	2/10/2010	PLOT DATE	3/28/2011	SUBMITTAL	—	<table border="1" style="width:100%; border-collapse: collapse;"> <tr><th colspan="4">REVISIONS</th></tr> <tr><th>NO.</th><th>BY</th><th>DATE</th><th>REMARKS</th></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> </table>	REVISIONS				NO.	BY	DATE	REMARKS									<p><b>PLAN &amp; PROFILE</b>  <b>STA. 1105+00 TO STA. 1133+00</b>          NORTHWEST NATURAL GAS COMPANY          MID-WILLAMETTE FEEDER PROJECT</p>	SHEET NUMBER  <b>31</b>
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PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP04	SCALE 1"=100'																																																		



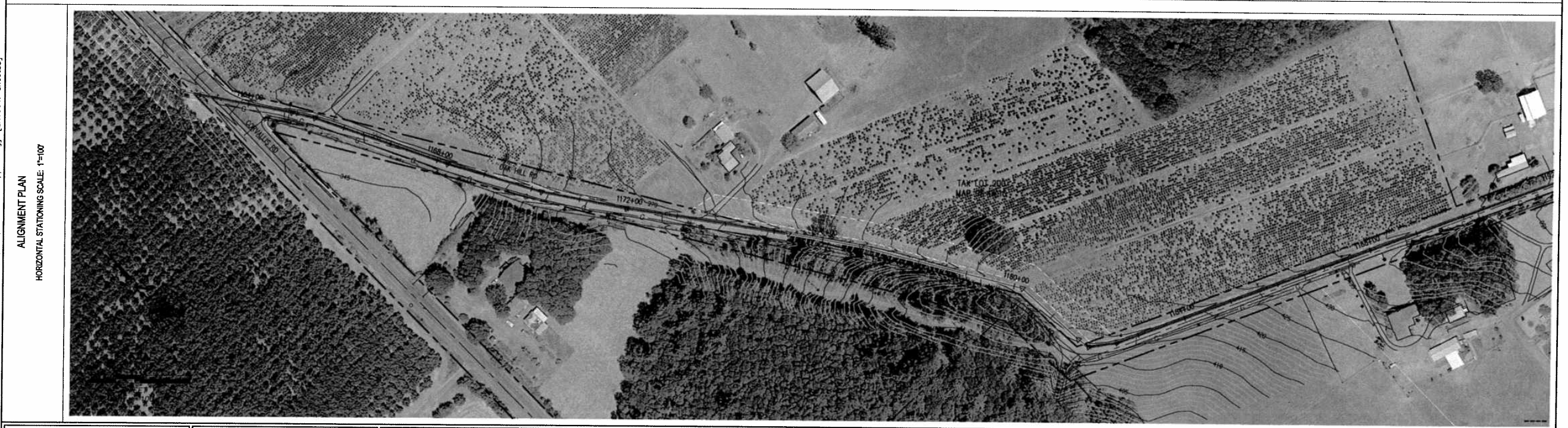
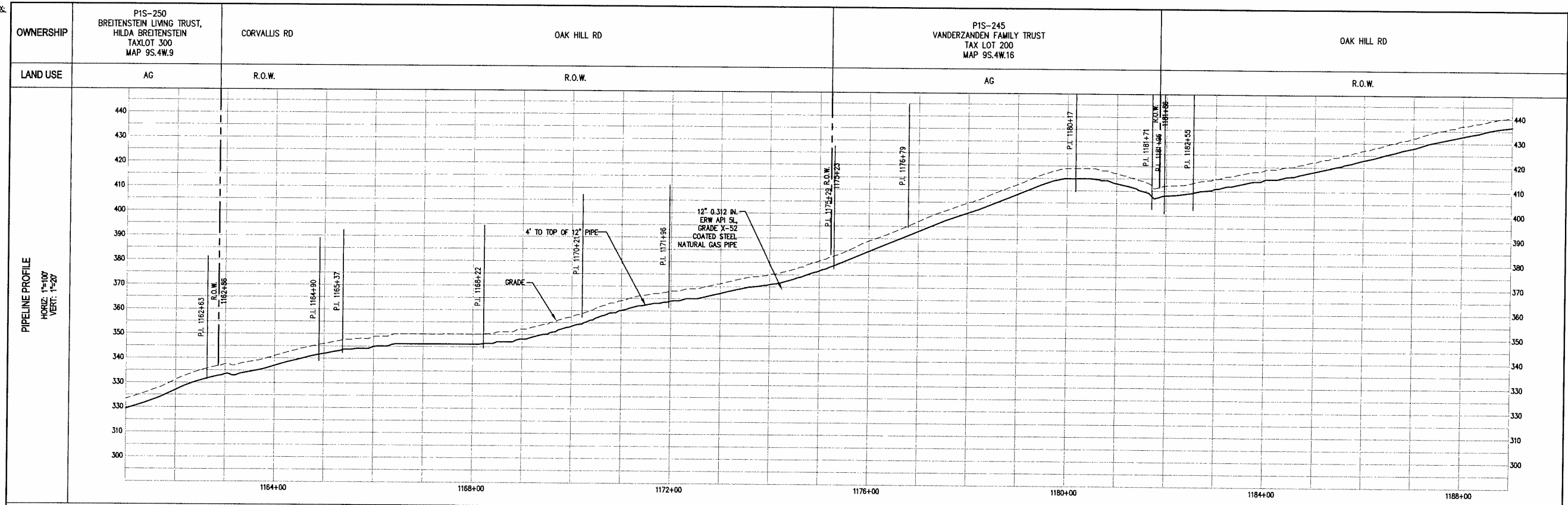
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<p>9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.whpacific.com</p>	<p>220 NW 2ND AVE PORTLAND, OR 97209</p>	<p>— CENTERLINE IN EXISTING EASEMENT</p> <p>— CENTERLINE IN R.O.W.</p> <p>— CENTERLINE IN PRIVATE PROPERTY</p> <p>— R.O.W.</p> <p>— PROPERTY LINE</p> <p>— CONSTRUCTION EASEMENT (WHI)</p> <p>— ALIGNMENT STATIONING</p>	<p>— EXISTING FIBER OPTIC</p> <p>— EXISTING GAS LINE</p> <p>— EXISTING WATER LINE</p> <p>— EXISTING OVERHEAD UTILITIES</p> <p>— EXISTING CULVERT</p> <p>— EXISTING WETLANDS</p> <p>— EXISTING CONTOURS</p>	<p><b>SHEET INFO</b></p> <p>DESIGNED DB</p> <p>DRAWN RAI</p> <p>CHECKED —</p> <p>APPROVED —</p> <p>LAST EDIT 2/10/2010</p> <p>PLOT DATE 3/28/2011</p> <p>SUBMITTAL</p>	<p><b>REVISIONS</b></p> <table border="1"> <thead> <tr> <th>NO.</th> <th>BY</th> <th>DATE</th> <th>REMARKS</th> </tr> </thead> <tbody> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> </tbody> </table>	NO.	BY	DATE	REMARKS					<p><b>PLAN &amp; PROFILE</b> STA. 1133+00 TO STA. 1161+00 NORTHWEST NATURAL GAS COMPANY MID-WILLAMETTE FEEDER PROJECT</p>	<p>SHEET NUMBER <b>32</b></p>
				NO.	BY	DATE	REMARKS								
<p>PROJECT NUMBER 035886</p>	<p>DRAWING FILE NAME 035886-LAND-PP04</p>	<p>SCALE 1"=100'</p>													

XREF INDEX:



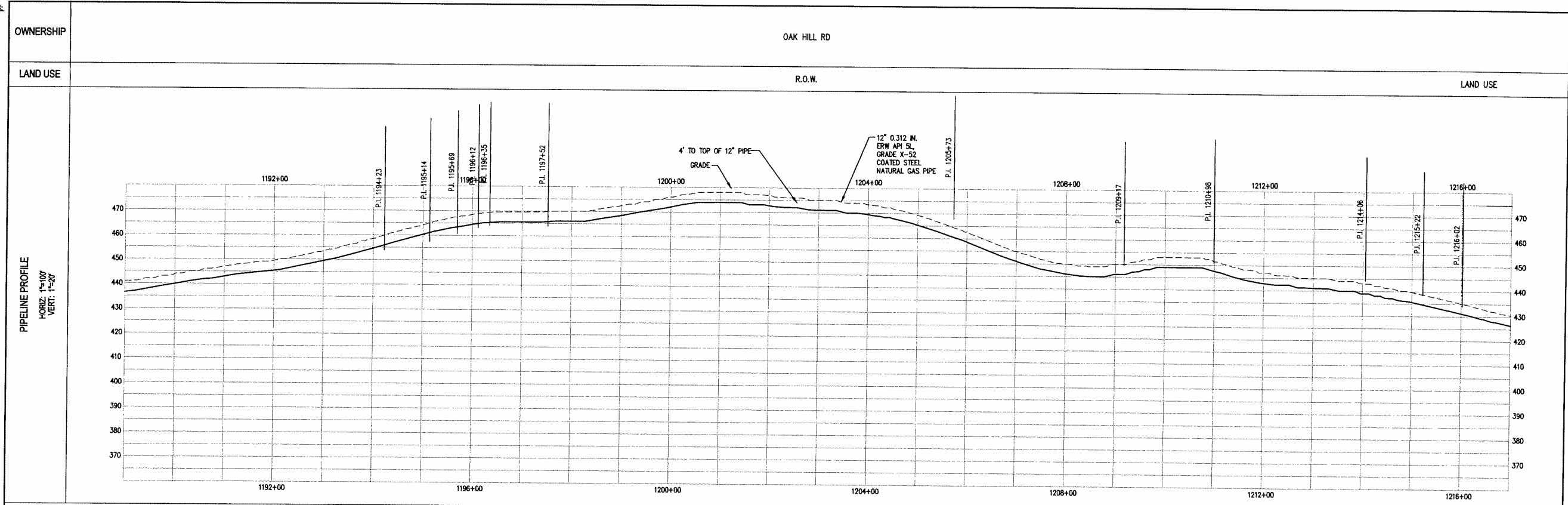
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 [PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\Civil\035886-land-pp04.dwg]

ALIGNMENT PLAN  
HORIZONTAL STATIONING SCALE: 1"=100'

 9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.whpacific.com	 220 NW 2ND AVE PORTLAND, OR 97209	<table border="0"> <tr> <td>—●— CENTERLINE IN EXISTING EASEMENT</td> <td>—○— EXISTING FIBER OPTIC</td> </tr> <tr> <td>—●— CENTERLINE IN R.O.W.</td> <td>—○— EXISTING GAS LINE</td> </tr> <tr> <td>—●— CENTERLINE IN PRIVATE PROPERTY</td> <td>—○— EXISTING WATER LINE</td> </tr> <tr> <td>—●— R.O.W.</td> <td>—○— EXISTING OVERHEAD UTILITIES</td> </tr> <tr> <td>—●— PROPERTY LINE</td> <td>—○— EXISTING CULVERT</td> </tr> <tr> <td>—●— CONSTRUCTION EASEMENT (N=1)</td> <td>—○— EXISTING WETLANDS</td> </tr> <tr> <td>—●— ALIGNMENT STATIONING</td> <td>—○— EXISTING CONTOURS</td> </tr> </table>	—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC	—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE	—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE	—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES	—●— PROPERTY LINE	—○— EXISTING CULVERT	—●— CONSTRUCTION EASEMENT (N=1)	—○— EXISTING WETLANDS	—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS	<table border="1" style="width:100%; border-collapse: collapse;"> <tr> <th colspan="2">SHEET INFO</th> </tr> <tr> <td>DESIGNED</td> <td>DB</td> </tr> <tr> <td>DRAWN</td> <td>RAI</td> </tr> <tr> <td>CHECKED</td> <td>—</td> </tr> <tr> <td>APPROVED</td> <td>—</td> </tr> <tr> <td>LAST EDIT</td> <td>2/10/2010</td> </tr> <tr> <td>PLOT DATE</td> <td>3/28/2011</td> </tr> <tr> <td>SUBMITTAL</td> <td>—</td> </tr> </table>	SHEET INFO		DESIGNED	DB	DRAWN	RAI	CHECKED	—	APPROVED	—	LAST EDIT	2/10/2010	PLOT DATE	3/28/2011	SUBMITTAL	—	<table border="1" style="width:100%; border-collapse: collapse;"> <tr> <th colspan="4">REVISIONS</th> </tr> <tr> <th>NO.</th> <th>BY</th> <th>DATE</th> <th>REMARKS</th> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> </table>	REVISIONS				NO.	BY	DATE	REMARKS									<b>PLAN &amp; PROFILE</b> <b>STA. 1161+00 TO STA. 1189+00</b> <b>NORTHWEST NATURAL GAS COMPANY</b> <b>MID-WILLAMETTE FEEDER PROJECT</b>	SHEET NUMBER <b>33</b>
			—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC																																																
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PROJECT NUMBER 035886		DRAWING FILE NAME 035886-LAND-PP04		SCALE 1"=100'																																																



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[DATE: 3/28/2011 10:37 AM] [AUTHOR: aboutinghouse] [PLOTTER: \\pdx-print\RasterColor] [STYLE: WHP-Standard.ctb] [PATH: P:\Northwest Natural Gas Company\035886-Design\Drawings\Civil\035886-land-pp04.dwg] [LAYOUT: Sheet134]

ALIGNMENT PLAN  
HORIZONTAL STATIONING SCALE: 1"=100'

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220 NW 2ND AVE  
PORTLAND, OR 97209

—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC
—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE
—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE
—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES
—●— PROPERTY LINE	—○— EXISTING CULVERT
—●— CONSTRUCTION EASEMENT (NEW)	—○— EXISTING METLANDS
—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS

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PLOT DATE	3/28/2011
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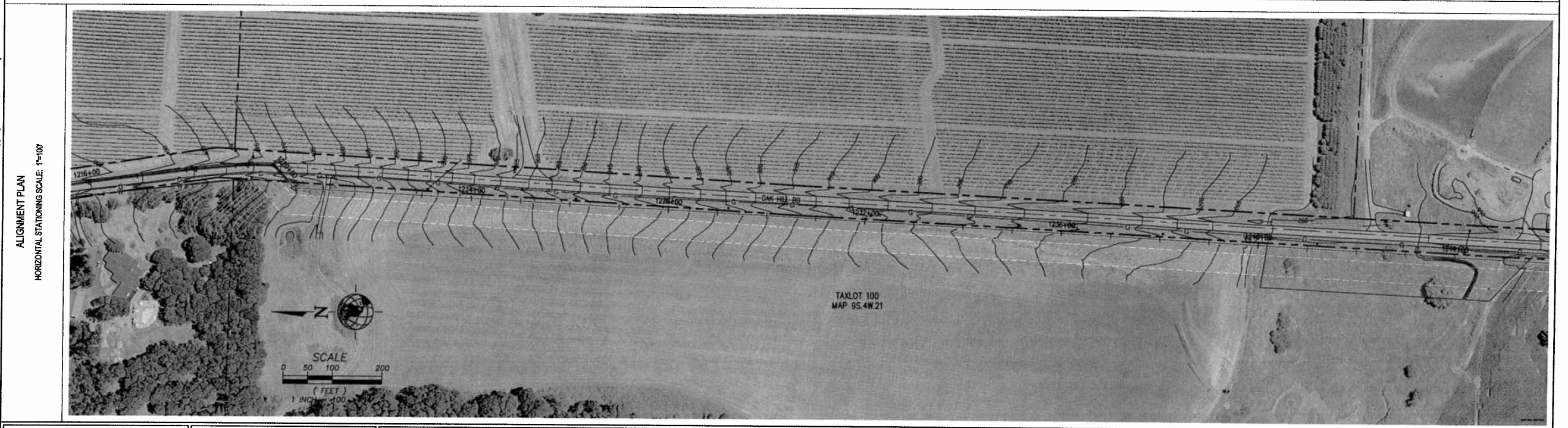
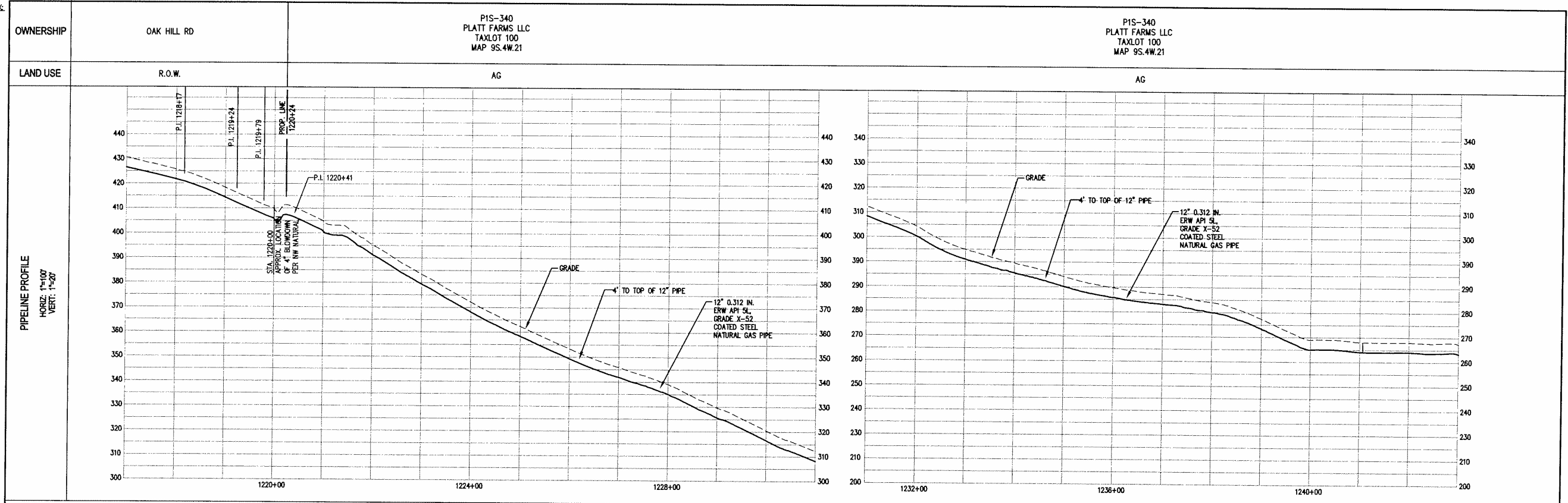
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NO.	BY	DATE	REMARKS

**PLAN & PROFILE**  
**STA. 1189+00 TO STA. 1217+00**  
**NORTHWEST NATURAL GAS COMPANY**  
**MID-WILLAMETTE FEEDER PROJECT**

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP04	SCALE 1"=100'
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SHEET NUMBER  
**34**

REF INDEX

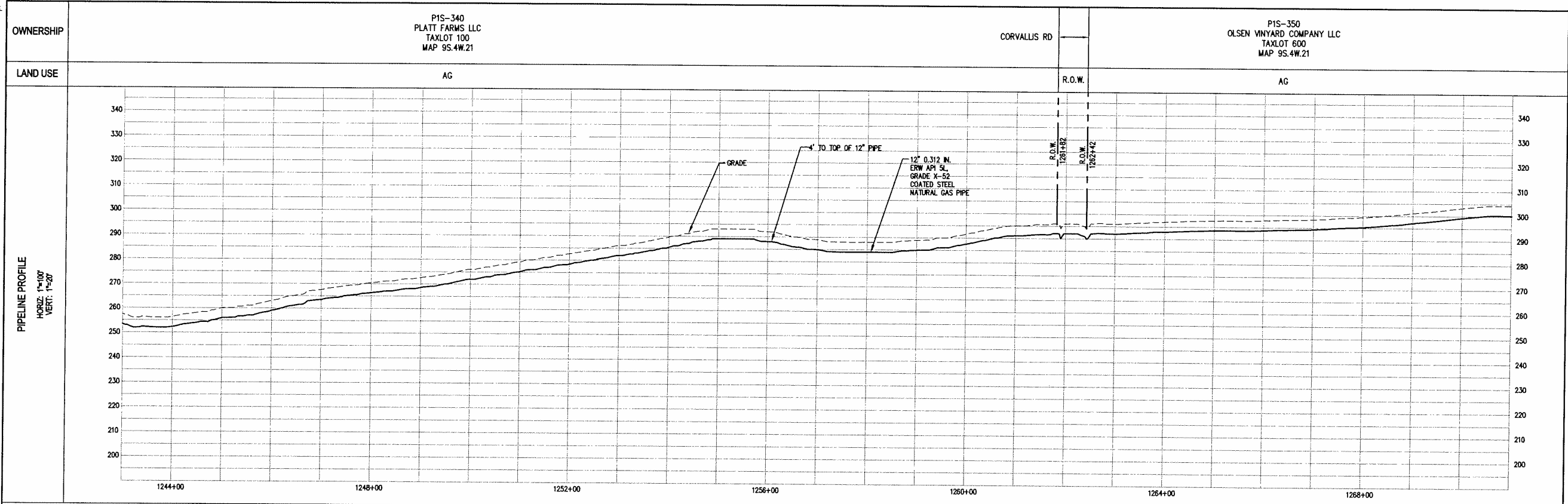


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 9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.whpacific.com	 220 NW 2ND AVE PORTLAND, OR 97209	CENTERLINE IN EXISTING EASEMENT CENTERLINE IN R.O.W. CENTERLINE IN PRIVATE PROPERTY R.O.W. PROPERTY LINE CONSTRUCTION EASEMENT (MWD) ALIGNMENT STATIONING	EXISTING FIBER OPTIC EXISTING GAS LINE EXISTING WATER LINE EXISTING OVERHEAD UTILITIES EXISTING CALVERT EXISTING METLANDS EXISTING CONTOURS	SHEET INFO DESIGNED DB DRAWN RAI CHECKED -- APPROVED -- LAST EDIT 2/10/2010 PLOT DATE 3/28/2011 SUBMITTAL	REVISIONS <table border="1" style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th>NO.</th> <th>BY</th> <th>DATE</th> <th>REMARKS</th> </tr> </thead> <tbody> <tr><td> </td><td> </td><td> </td><td> </td></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> </tbody> </table>	NO.	BY	DATE	REMARKS													<b>PLAN &amp; PROFILE</b> STA. 1217+00 TO STA. 1243+00 NORTHWEST NATURAL GAS COMPANY MID-WILLAMETTE FEEDER PROJECT	SHEET NUMBER <b>35</b>
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PROJECT NUMBER 035886    DRAWING FILE NAME 035886-LAND-PP04    SCALE 1"=100'																							



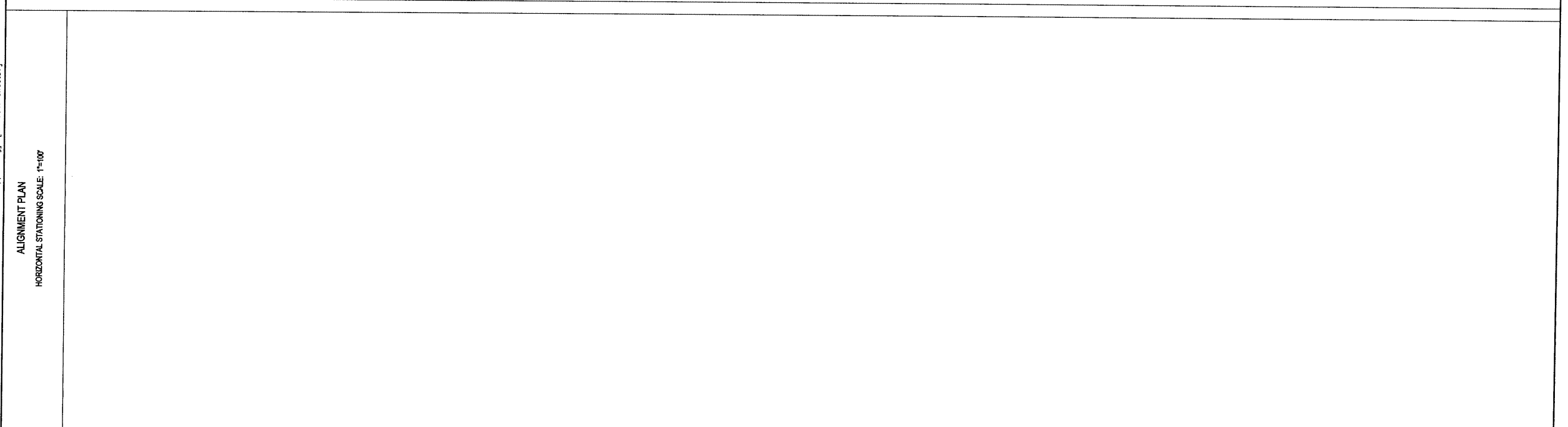
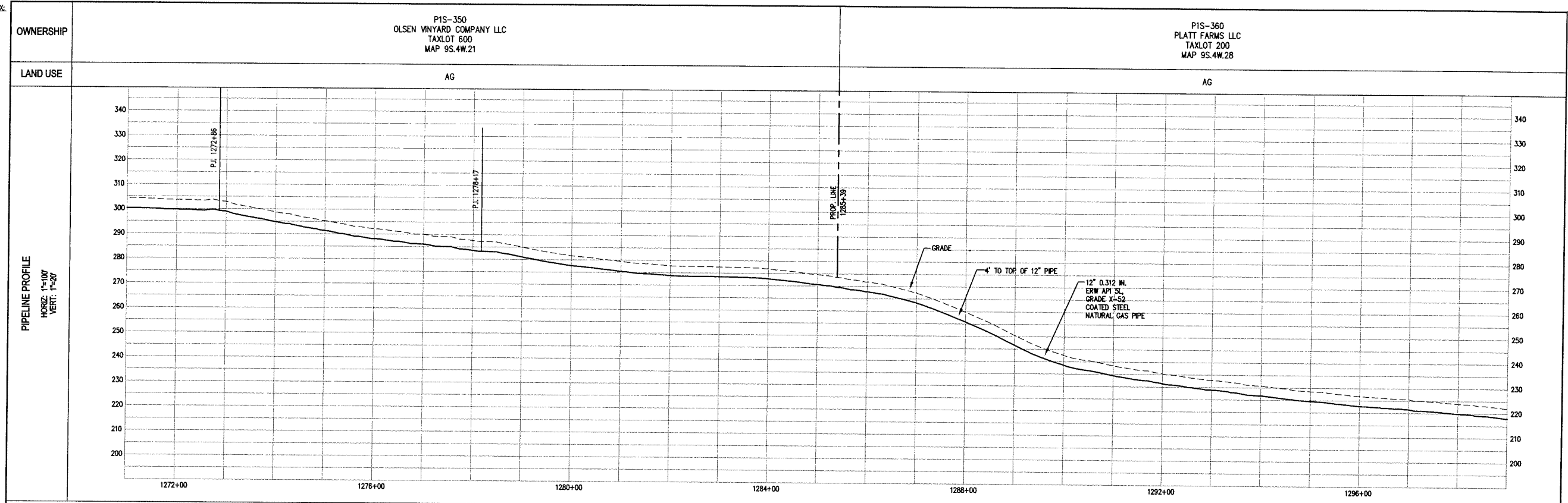
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[DATE: 3/26/2011 10:46 AM] [AUTHOR: dboultinghouse] [PLOTTER: \\pdk-print\RichColor] [STYLE: WHP-Stendera.ctb] [LAYOUT: Sheet136]  
 [PATH: P:\Northwest Natural Gas Company\035886-Design\Drawings\Civil\035886-land-pp04.dwg]

 9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.whpacific.com	 <b>NW Natural</b> 220 NW 2ND AVE PORTLAND, OR 97209	<table border="0"> <tr> <td>—●— CENTERLINE IN EXISTING EASEMENT</td> <td>—○— EXISTING FIBER OPTIC</td> </tr> <tr> <td>—●— CENTERLINE IN R.O.W.</td> <td>—□— EXISTING GAS LINE</td> </tr> <tr> <td>—●— CENTERLINE IN PRIVATE PROPERTY</td> <td>—■— EXISTING WATER LINE</td> </tr> <tr> <td>—●— R.O.W.</td> <td>—○— EXISTING OVERHEAD UTILITIES</td> </tr> <tr> <td>—●— PROPERTY LINE</td> <td>—○— EXISTING CULVERT</td> </tr> <tr> <td>—●— CONSTRUCTION EASEMENT (NEW)</td> <td>—○— EXISTING WETLANDS</td> </tr> <tr> <td>—●— ALIGNMENT STATIONING</td> <td>—○— EXISTING CONTOURS</td> </tr> </table>	—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC	—●— CENTERLINE IN R.O.W.	—□— EXISTING GAS LINE	—●— CENTERLINE IN PRIVATE PROPERTY	—■— EXISTING WATER LINE	—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES	—●— PROPERTY LINE	—○— EXISTING CULVERT	—●— CONSTRUCTION EASEMENT (NEW)	—○— EXISTING WETLANDS	—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS	<table border="1" style="width:100%; border-collapse: collapse;"> <tr><th colspan="2">SHEET INFO</th></tr> <tr><td>DESIGNED</td><td>DB</td></tr> <tr><td>DRAWN</td><td>RAI</td></tr> <tr><td>CHECKED</td><td>—</td></tr> <tr><td>APPROVED</td><td>—</td></tr> <tr><td>LAST EDIT</td><td>2/10/2010</td></tr> <tr><td>PLOT DATE</td><td>3/28/2011</td></tr> <tr><td>SUBMITTAL</td><td>—</td></tr> </table>	SHEET INFO		DESIGNED	DB	DRAWN	RAI	CHECKED	—	APPROVED	—	LAST EDIT	2/10/2010	PLOT DATE	3/28/2011	SUBMITTAL	—	<table border="1" style="width:100%; border-collapse: collapse;"> <tr><th colspan="4">REVISIONS</th></tr> <tr><th>NO.</th><th>BY</th><th>DATE</th><th>REMARKS</th></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> </table>	REVISIONS				NO.	BY	DATE	REMARKS									<b>PLAN &amp; PROFILE</b> <b>STA. 1243+00 TO STA. 1271+00</b> NORTHWEST NATURAL GAS COMPANY MID-WILLAMETTE FEEDER PROJECT	SHEET NUMBER  <b>36</b>
			—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC																																																
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				PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP04	SCALE 1"=100'																																														

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ALIGNMENT PLAN  
HORIZONTAL STATIONING SCALE: 1"=100'

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—●— CENTERLINE IN R.O.W.	—G— EXISTING GAS LINE
—●— CENTERLINE IN PRIVATE PROPERTY	—W— EXISTING WATER LINE
—●— R.O.W.	—O— EXISTING OVERHEAD UTILITIES
—●— PROPERTY LINE	—C— EXISTING CULVERT
—●— CONSTRUCTION EASEMENT (M&K)	—M— EXISTING METLANS
—●— ALIGNMENT STATIONING	—C— EXISTING CONTOURS

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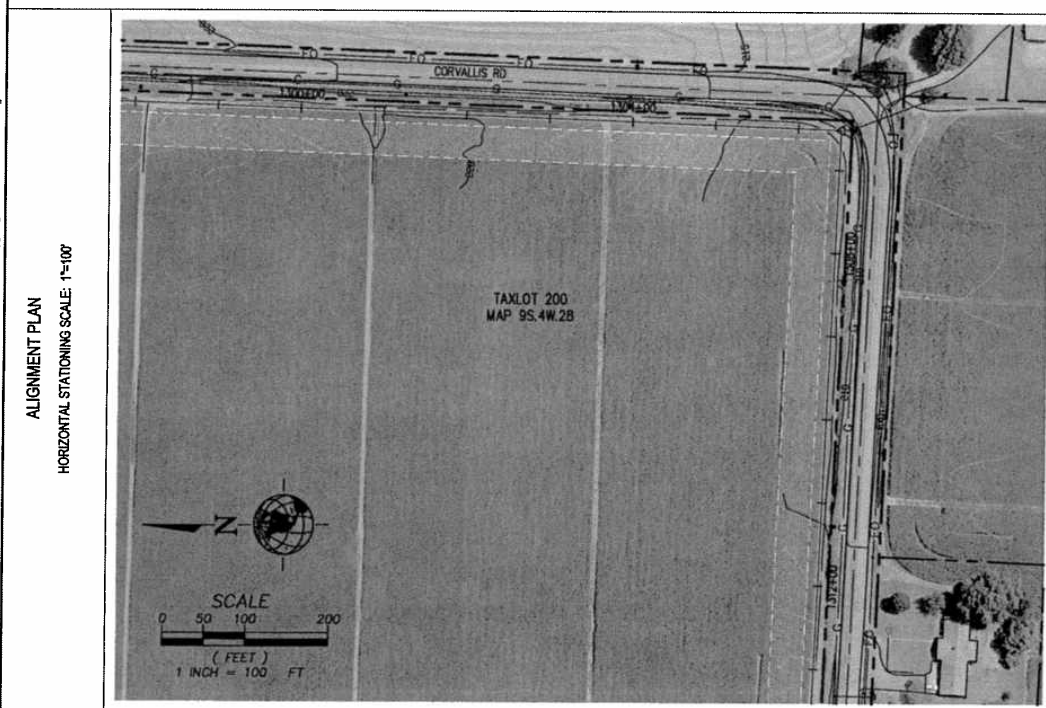
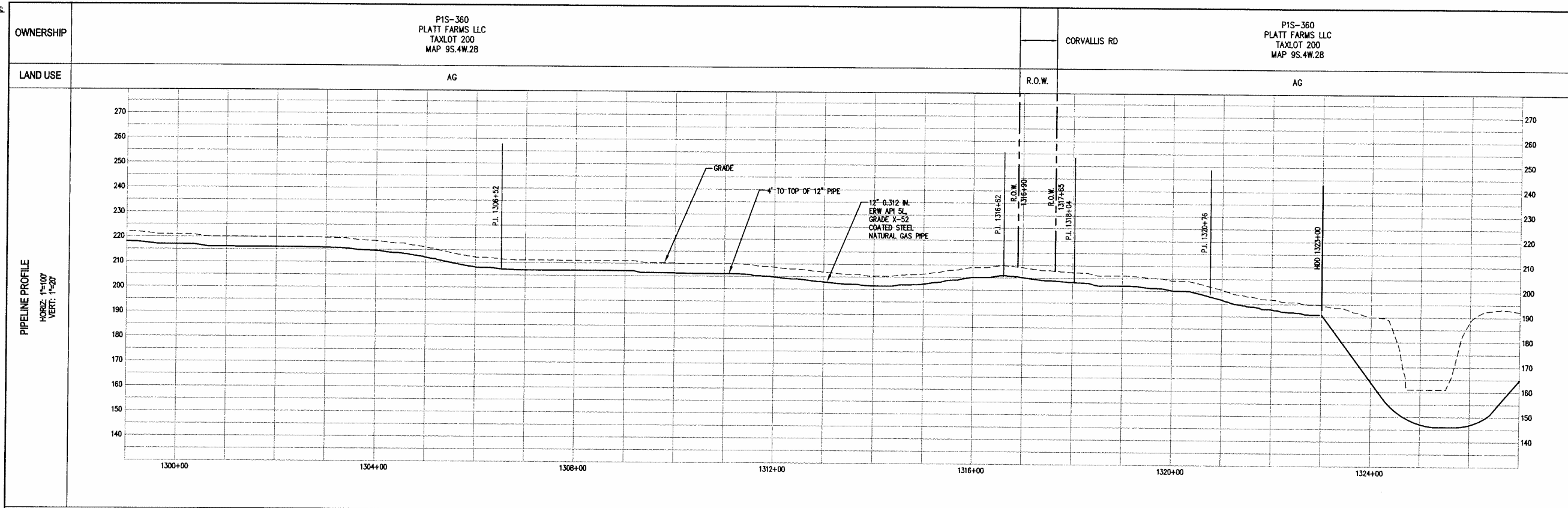
REVISIONS				
NO.	BY	DATE	REMARKS	

**PLAN & PROFILE**  
STA. 1271+00 TO STA. 1299+00  
NORTHWEST NATURAL GAS COMPANY  
MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP04	SCALE 1"=100'
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SHEET NUMBER  
**37**

XREF INDEX



[DATE: 3/26/2011 10:50 AM] [AUTHOR: dboultinghouse] [PLOTTER: \\pdk-print\RichColor] [STYLE: WHP-Standard.ctb] [PATH: P:\Northwest Natural Gas Company\035886-land-pp04.dwg] [LAYOUT: Sheet38]

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**NW Natural**  
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PORTLAND, OR 97209

—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC
—●— CENTERLINE IN R.O.W.	—□— EXISTING GAS LINE
—●— CENTERLINE IN PRIVATE PROPERTY	—□— EXISTING WATER LINE
—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES
—●— PROPERTY LINE	—○— EXISTING CULVERT
—●— CONSTRUCTION EASEMENT (WHP)	—○— EXISTING WETLANDS
—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS

**SHEET INFO**

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PLOT DATE	3/28/2011
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**REVISIONS**

NO.	BY	DATE	REMARKS

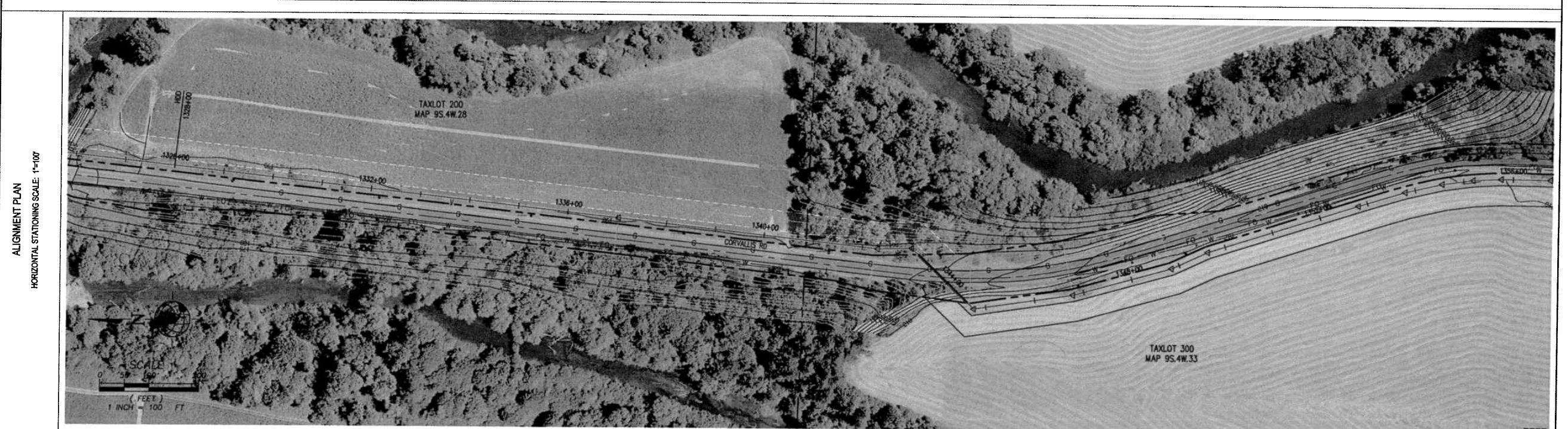
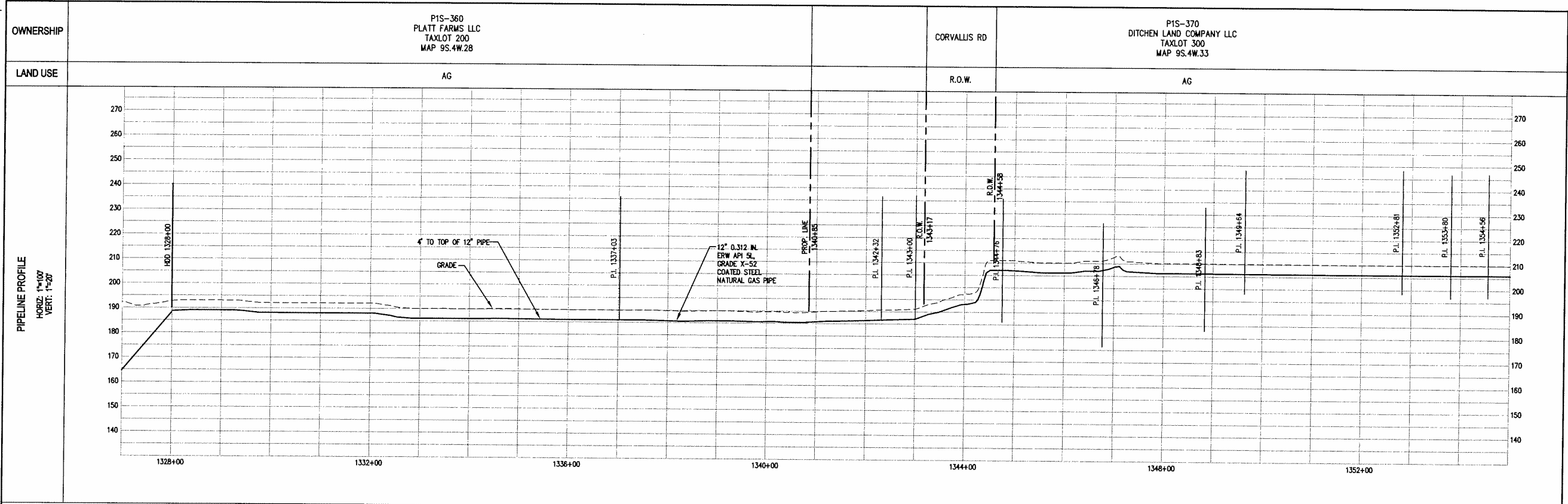
**PLAN & PROFILE**  
STA. 1299+00 TO STA. 1327+00  
NORTHWEST NATURAL GAS COMPANY  
MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP04	SCALE 1"=100'
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SHEET NUMBER  
**38**



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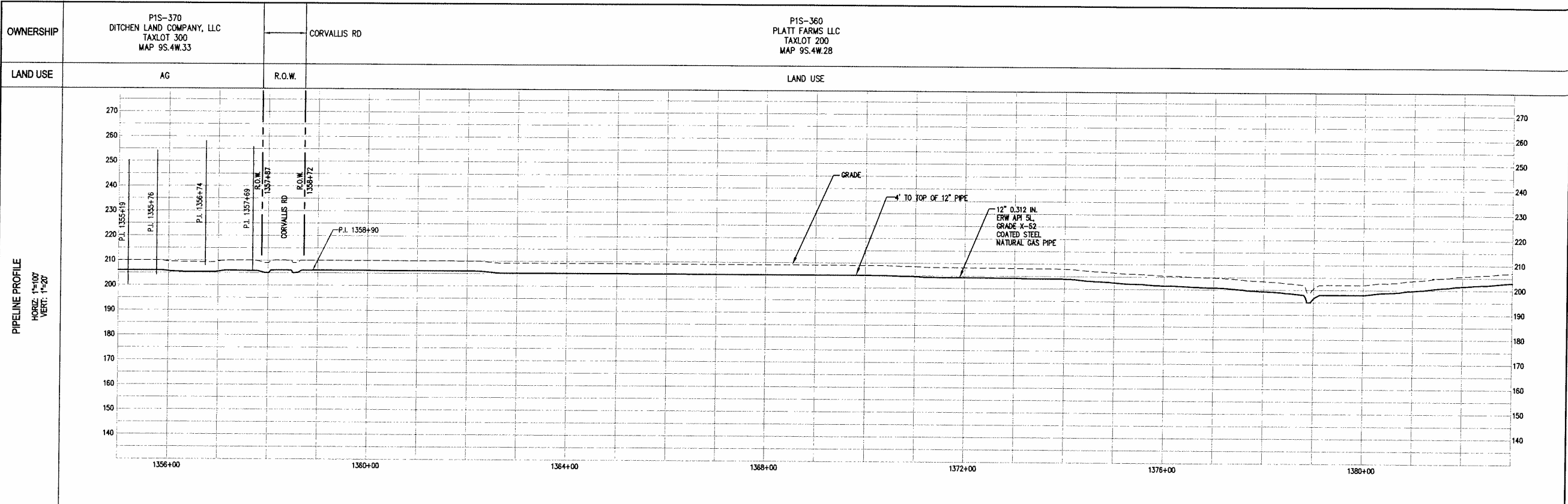


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<p>9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.whpacific.com</p>	<p>220 NW 2ND AVE PORTLAND, OR 97209</p>	<table border="1" style="width:100%; border-collapse: collapse;"> <tr> <td style="width:50%;"> <ul style="list-style-type: none"> <li> CENTERLINE IN EXISTING EASEMENT</li> <li> CENTERLINE IN R.O.W.</li> <li> CENTERLINE IN PRIVATE PROPERTY</li> <li> R.O.W.</li> <li> PROPERTY LINE</li> <li> CONSTRUCTION EASEMENT (NWN)</li> <li> ALIGNMENT STATIONING</li> </ul> </td> <td style="width:50%;"> <ul style="list-style-type: none"> <li> EXISTING FIBER OPTIC</li> <li> EXISTING GAS LINE</li> <li> EXISTING WATER LINE</li> <li> EXISTING OVERHEAD UTILITIES</li> <li> EXISTING CULVERT</li> <li> EXISTING WETLANDS</li> <li> EXISTING CONTOURS</li> </ul> </td> </tr> </table>	<ul style="list-style-type: none"> <li> CENTERLINE IN EXISTING EASEMENT</li> <li> CENTERLINE IN R.O.W.</li> <li> CENTERLINE IN PRIVATE PROPERTY</li> <li> R.O.W.</li> <li> PROPERTY LINE</li> <li> CONSTRUCTION EASEMENT (NWN)</li> <li> ALIGNMENT STATIONING</li> </ul>	<ul style="list-style-type: none"> <li> EXISTING FIBER OPTIC</li> <li> EXISTING GAS LINE</li> <li> EXISTING WATER LINE</li> <li> EXISTING OVERHEAD UTILITIES</li> <li> EXISTING CULVERT</li> <li> EXISTING WETLANDS</li> <li> EXISTING CONTOURS</li> </ul>	<table border="1" style="width:100%; border-collapse: collapse;"> <tr> <th colspan="2">SHEET INFO</th> </tr> <tr> <td>DESIGNED</td> <td>DB</td> </tr> <tr> <td>DRAWN</td> <td>RAI</td> </tr> <tr> <td>CHECKED</td> <td>---</td> </tr> <tr> <td>APPROVED</td> <td>---</td> </tr> <tr> <td>LAST EDIT</td> <td>2/10/2010</td> </tr> <tr> <td>PLOT DATE</td> <td>3/28/2011</td> </tr> <tr> <td>SUBMITTAL</td> <td>---</td> </tr> </table>	SHEET INFO		DESIGNED	DB	DRAWN	RAI	CHECKED	---	APPROVED	---	LAST EDIT	2/10/2010	PLOT DATE	3/28/2011	SUBMITTAL	---	<table border="1" style="width:100%; border-collapse: collapse;"> <tr> <th colspan="4">REVISIONS</th> </tr> <tr> <th>NO.</th> <th>BY</th> <th>DATE</th> <th>REMARKS</th> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> </table>	REVISIONS				NO.	BY	DATE	REMARKS									<p><b>PLAN &amp; PROFILE</b> STA. 1327+00 TO STA. 1355+00 NORTHWEST NATURAL GAS COMPANY MID-WILLAMETTE FEEDER PROJECT</p>	<p>SHEET NUMBER</p> <p style="font-size: 24pt;"><b>39</b></p>
<ul style="list-style-type: none"> <li> CENTERLINE IN EXISTING EASEMENT</li> <li> CENTERLINE IN R.O.W.</li> <li> CENTERLINE IN PRIVATE PROPERTY</li> <li> R.O.W.</li> <li> PROPERTY LINE</li> <li> CONSTRUCTION EASEMENT (NWN)</li> <li> ALIGNMENT STATIONING</li> </ul>	<ul style="list-style-type: none"> <li> EXISTING FIBER OPTIC</li> <li> EXISTING GAS LINE</li> <li> EXISTING WATER LINE</li> <li> EXISTING OVERHEAD UTILITIES</li> <li> EXISTING CULVERT</li> <li> EXISTING WETLANDS</li> <li> EXISTING CONTOURS</li> </ul>																																							
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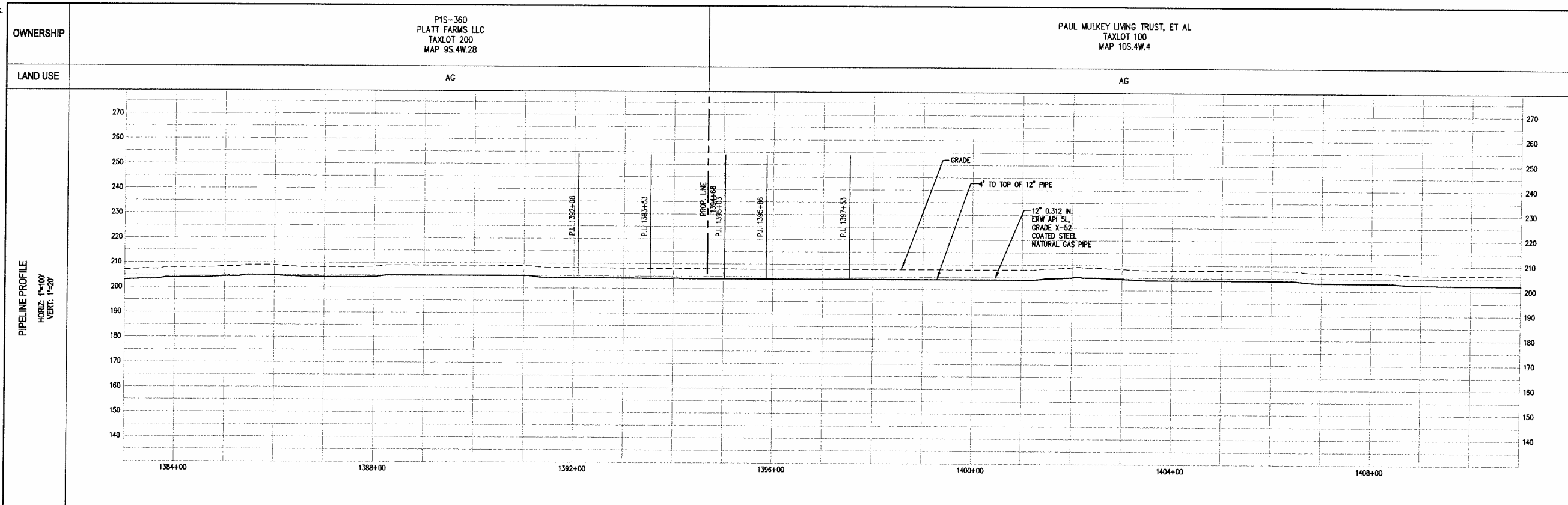
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DATE: 3/30/2011 9:25 AM [AUTHOR: rlvasek] [PLOTTER: \\sds-cprc\BicohColor] [STYLE: WHP-Standard.ctb] [PATH: P:\Northwest Natural Gas Company\035886\Design Drawings\Civil\035886-nord-pp05.dwg] [LAYOUT: Sheet40]

 9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-526-0455 Fax 503-526-0775 www.whpacific.com	 220 NW 2ND AVE PORTLAND, OR 97209	<table border="0"> <tr> <td>—●— CENTERLINE IN EXISTING EASEMENT</td> <td>—○— EXISTING FIBER OPTIC</td> </tr> <tr> <td>—●— CENTERLINE IN R.O.W.</td> <td>—○— EXISTING GAS LINE</td> </tr> <tr> <td>—●— CENTERLINE IN PRIVATE PROPERTY</td> <td>—○— EXISTING WATER LINE</td> </tr> <tr> <td>—●— R.O.W.</td> <td>—○— EXISTING OVERHEAD UTILITIES</td> </tr> <tr> <td>—●— PROPERTY LINE</td> <td>—○— EXISTING CULVERT</td> </tr> <tr> <td>—●— CONSTRUCTION EASEMENT (NEW)</td> <td>—○— EXISTING WETLANDS</td> </tr> <tr> <td>—●— ALIGNMENT STATIONING</td> <td>—○— EXISTING CONTOURS</td> </tr> </table>	—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC	—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE	—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE	—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES	—●— PROPERTY LINE	—○— EXISTING CULVERT	—●— CONSTRUCTION EASEMENT (NEW)	—○— EXISTING WETLANDS	—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS	<table border="1" style="width:100%; border-collapse: collapse;"> <tr> <th colspan="2">SHEET INFO</th> </tr> <tr> <td>DESIGNED</td> <td>DB</td> </tr> <tr> <td>DRAWN</td> <td>RAI</td> </tr> <tr> <td>CHECKED</td> <td>—</td> </tr> <tr> <td>APPROVED</td> <td>—</td> </tr> <tr> <td>LAST EDIT</td> <td>2/10/2010</td> </tr> <tr> <td>PLOT DATE</td> <td>3/30/2011</td> </tr> <tr> <td>SUBMITTAL</td> <td>—</td> </tr> </table>	SHEET INFO		DESIGNED	DB	DRAWN	RAI	CHECKED	—	APPROVED	—	LAST EDIT	2/10/2010	PLOT DATE	3/30/2011	SUBMITTAL	—	<table border="1" style="width:100%; border-collapse: collapse;"> <tr> <th colspan="4">REVISIONS</th> </tr> <tr> <th>NO.</th> <th>BY</th> <th>DATE</th> <th>REMARKS</th> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> </table>	REVISIONS				NO.	BY	DATE	REMARKS									<b>PLAN &amp; PROFILE</b> <b>STA. 1355+00 TO STA. 1383+00</b> NORTHWEST NATURAL GAS COMPANY MID-WILLAMETTE FEEDER PROJECT	SHEET NUMBER  <b>40</b>
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[DATE: 3/30/2011 9:31 AM] [AUTHOR: rmosak] [PLOTTER: \\pdx-prin\RichColet] [STYLE: WHP-Standard.dwt] [LAYOUT: Sheet41]  
 [PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\Civil\035886-land-pp05.dwg]

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	CENTERLINE IN PRIVATE PROPERTY		EXISTING WATER LINE
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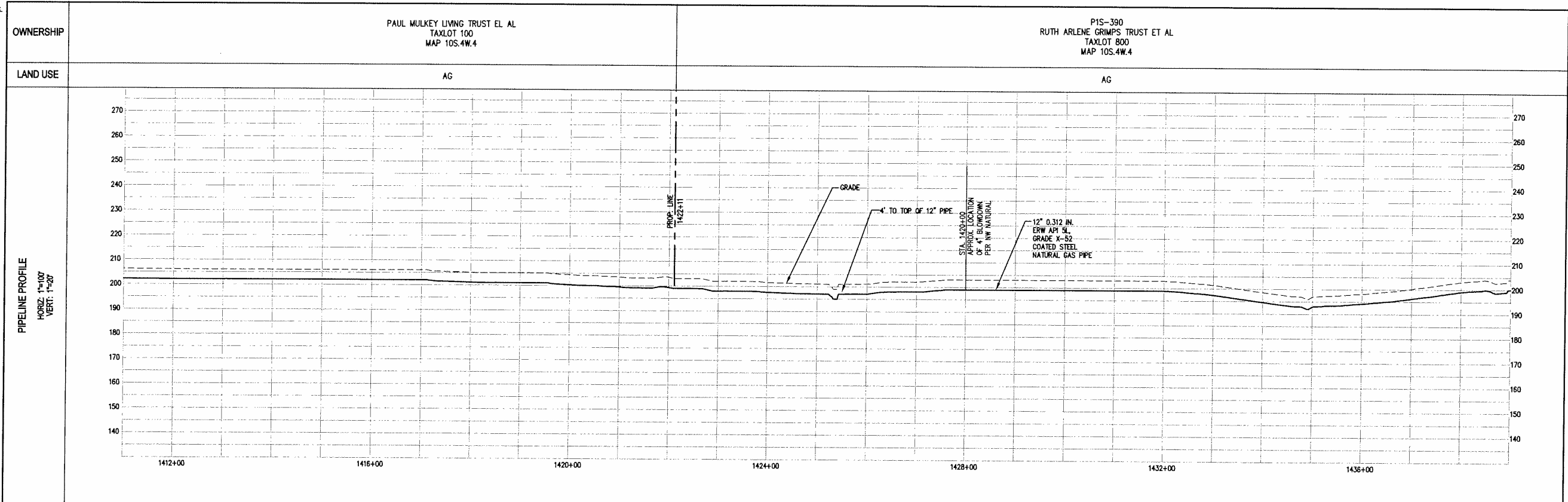
REVISIONS			
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**PLAN & PROFILE**  
 STA. 1383+00 TO STA. 1411+00  
 NORTHWEST NATURAL GAS COMPANY  
 MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP05	SCALE 1"=100'
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SHEET NUMBER <b>41</b>
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XREF INDEX:



DATE: 3/30/2011 9:33 AM [AUTHOR: dboutinhouse] [PLOTTER: \\pdx-print\piper\Color] [STYLE: WHP-Standard.ctb] [PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\Civil\035886-land-pp05.dwg] [LAYOUT: Sheet42]

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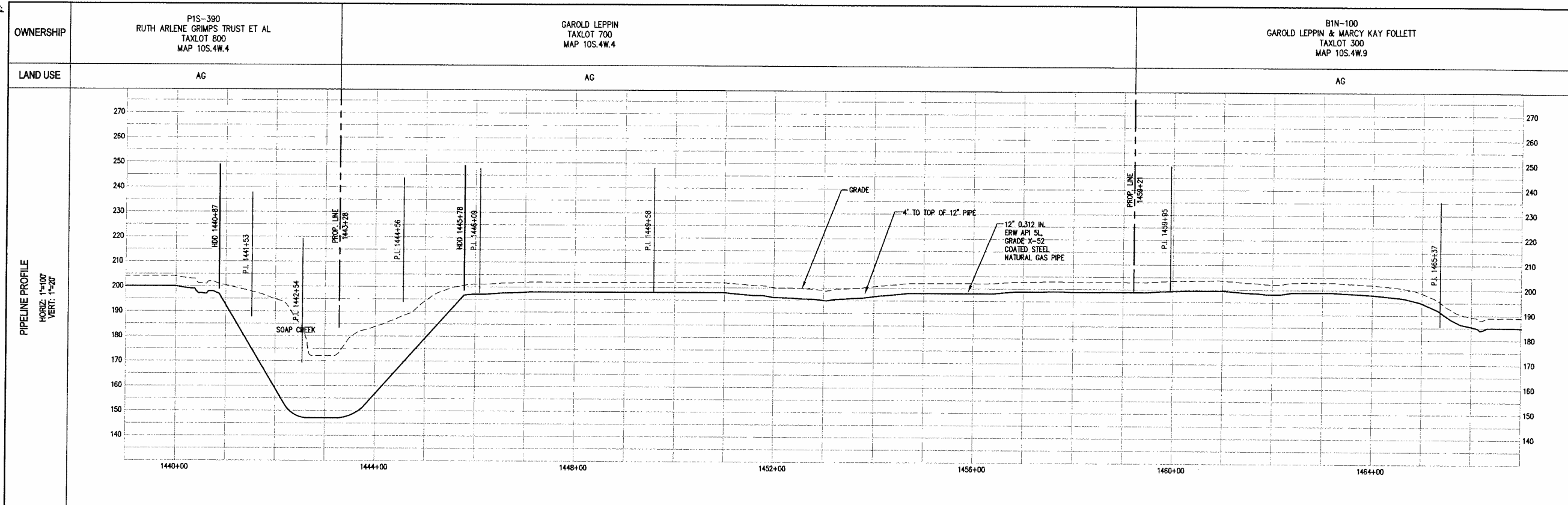
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**STA. 1411+00 TO STA. 1439+00**  
 NORTHWEST NATURAL GAS COMPANY  
 MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP05	SCALE 1"=100'
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SHEET NUMBER <b>42</b>
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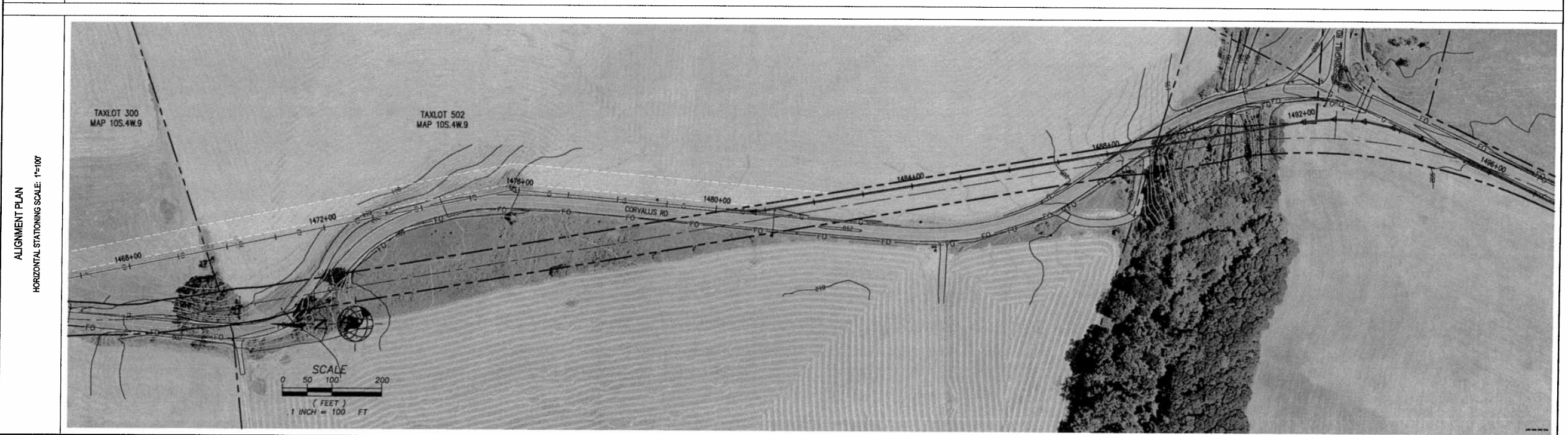
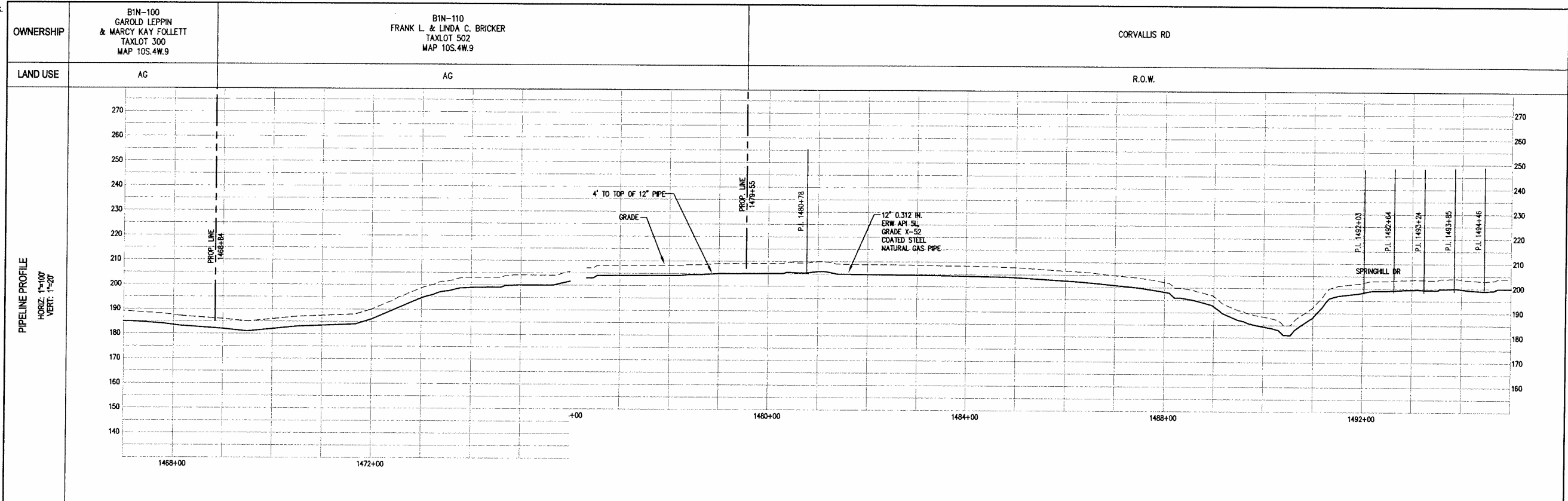
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DATE: 3/30/2011 9:41 AM [AUTHOR: dboultonhouse] [PLOTTER: \\c:\erick\pico\color] [STYLE: WHP-Standard.ctb] [PATH: P:\Northwest Natural Gas Company\035886\Design\Drawings\Civil\035886-land-pp05.dwg] [LAYOUT: Sheet43]

 9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.whpacific.com	 220 NW 2ND AVE PORTLAND, OR 97209	<table border="0"> <tr> <td>—●— CENTERLINE IN EXISTING EASEMENT</td> <td>—○— EXISTING FIBER OPTIC</td> </tr> <tr> <td>—●— CENTERLINE IN R.O.W.</td> <td>—○— EXISTING GAS LINE</td> </tr> <tr> <td>—●— CENTERLINE IN PRIVATE PROPERTY</td> <td>—○— EXISTING WATER LINE</td> </tr> <tr> <td>—●— R.O.W.</td> <td>—○— EXISTING OVERHEAD UTILITIES</td> </tr> <tr> <td>—●— PROPERTY LINE</td> <td>—○— EXISTING CULVERT</td> </tr> <tr> <td>—●— CONSTRUCTION EASEMENT (40%)</td> <td>—○— EXISTING WETLANDS</td> </tr> <tr> <td>—●— ALIGNMENT STATIONING</td> <td>—○— EXISTING CONTOURS</td> </tr> </table>	—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC	—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE	—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE	—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES	—●— PROPERTY LINE	—○— EXISTING CULVERT	—●— CONSTRUCTION EASEMENT (40%)	—○— EXISTING WETLANDS	—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS	<table border="1" style="width:100%; border-collapse: collapse;"> <tr><th colspan="2">SHEET INFO</th></tr> <tr><td>DESIGNED</td><td>DB</td></tr> <tr><td>DRAWN</td><td>RAI</td></tr> <tr><td>CHECKED</td><td>—</td></tr> <tr><td>APPROVED</td><td>—</td></tr> <tr><td>LAST EDIT</td><td>2/10/2010</td></tr> <tr><td>PLOT DATE</td><td>3/30/2011</td></tr> <tr><td>SUBMITTAL</td><td>—</td></tr> </table>	SHEET INFO		DESIGNED	DB	DRAWN	RAI	CHECKED	—	APPROVED	—	LAST EDIT	2/10/2010	PLOT DATE	3/30/2011	SUBMITTAL	—	<table border="1" style="width:100%; border-collapse: collapse;"> <tr><th colspan="4">REVISIONS</th></tr> <tr><th>NO.</th><th>BY</th><th>DATE</th><th>REMARKS</th></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> <tr><td> </td><td> </td><td> </td><td> </td></tr> </table>	REVISIONS				NO.	BY	DATE	REMARKS													<b>PLAN &amp; PROFILE</b> <b>STA. 1439+00 TO STA. 1467+00</b> NORTHWEST NATURAL GAS COMPANY MID-WILLAMETTE FEEDER PROJECT	SHEET NUMBER  <b>43</b>
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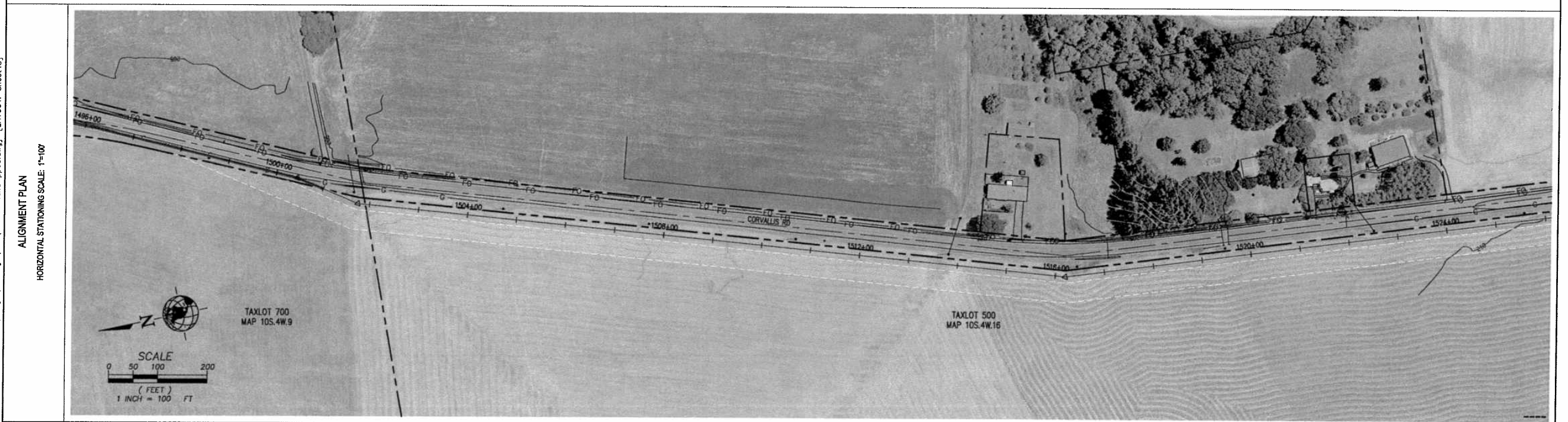
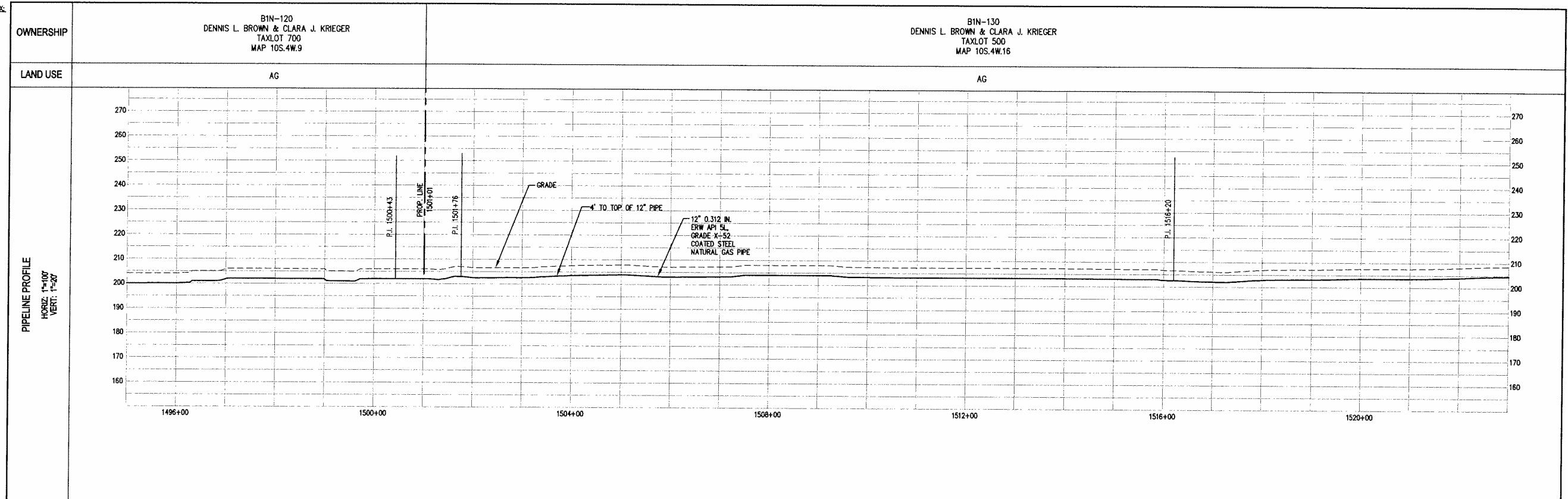
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DATE: 3/30/2011 9:44 AM [AUTHOR: dboultinghouse] [PLOTTER: \\pdx-print\RichColor] [STYLE: WHP-Standard.dwt] [LAYOUT: Sheet44]  
 [PATH: P:\Northwest Natural Gas Company\035886-land-pp05.dwg] [DRAWING: Design\Drawings\Civil\035886-land-pp05.dwg] [LAYOUT: Sheet44]

 9755 SW Barnes Rd, Suite 300 Portland, OR 97225 503-626-0455 Fax 503-526-0775 www.whpacific.com	 220 NW 2ND AVE PORTLAND, OR 97209	<table border="0"> <tr> <td>—●— CENTERLINE IN EXISTING EASEMENT</td> <td>—○— EXISTING FIBER OPTIC</td> </tr> <tr> <td>—●— CENTERLINE IN R.O.W.</td> <td>—○— EXISTING GAS LINE</td> </tr> <tr> <td>—●— CENTERLINE IN PRIVATE PROPERTY</td> <td>—○— EXISTING WATER LINE</td> </tr> <tr> <td>—●— R.O.W.</td> <td>—○— EXISTING OVERHEAD UTILITIES</td> </tr> <tr> <td>—●— PROPERTY LINE</td> <td>—○— EXISTING CULVERT</td> </tr> <tr> <td>—●— CONSTRUCTION EASEMENT (NARS)</td> <td>—○— EXISTING WETLANDS</td> </tr> <tr> <td>—●— ALIGNMENT STATIONING</td> <td>—○— EXISTING CONTOURS</td> </tr> </table>	—●— CENTERLINE IN EXISTING EASEMENT	—○— EXISTING FIBER OPTIC	—●— CENTERLINE IN R.O.W.	—○— EXISTING GAS LINE	—●— CENTERLINE IN PRIVATE PROPERTY	—○— EXISTING WATER LINE	—●— R.O.W.	—○— EXISTING OVERHEAD UTILITIES	—●— PROPERTY LINE	—○— EXISTING CULVERT	—●— CONSTRUCTION EASEMENT (NARS)	—○— EXISTING WETLANDS	—●— ALIGNMENT STATIONING	—○— EXISTING CONTOURS	<table border="1" style="width:100%; border-collapse: collapse;"> <tr> <th colspan="2">SHEET INFO</th> </tr> <tr> <td>DESIGNED</td> <td>DB</td> </tr> <tr> <td>DRAWN</td> <td>RAI</td> </tr> <tr> <td>CHECKED</td> <td>—</td> </tr> <tr> <td>APPROVED</td> <td>—</td> </tr> <tr> <td>LAST EDIT</td> <td>2/10/2010</td> </tr> <tr> <td>PLOT DATE</td> <td>3/30/2011</td> </tr> <tr> <td>SUBMITTAL</td> <td>—</td> </tr> </table>	SHEET INFO		DESIGNED	DB	DRAWN	RAI	CHECKED	—	APPROVED	—	LAST EDIT	2/10/2010	PLOT DATE	3/30/2011	SUBMITTAL	—	<table border="1" style="width:100%; border-collapse: collapse;"> <tr> <th colspan="4">REVISIONS</th> </tr> <tr> <th>NO.</th> <th>BY</th> <th>DATE</th> <th>REMARKS</th> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> <tr> <td> </td> <td> </td> <td> </td> <td> </td> </tr> </table>	REVISIONS				NO.	BY	DATE	REMARKS									<b>PLAN &amp; PROFILE</b> <b>STA. 1467+00 TO STA. 1495+00</b> NORTHWEST NATURAL GAS COMPANY MID-WILLAMETTE FEEDER PROJECT	SHEET NUMBER  <b>44</b>
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**PLAN & PROFILE**  
STA. 1495+00 TO STA. 1523+00  
NORTHWEST NATURAL GAS COMPANY  
MID-WILLAMETTE FEEDER PROJECT

PROJECT NUMBER 035886	DRAWING FILE NAME 035886-LAND-PP05	SCALE 1"=100'
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SHEET NUMBER  
**45**  
— of —

NWN/2205  
Yoshihara/1

**Exhibit 2205**

**CONFIDENTIAL  
SUBJECT TO MODIFIED PROTECTIVE ORDER**



May 21, 2012

TO: Mark R. Thompson  
Manager, Rates & Regulatory Affairs  
NW Natural  
220 NW 2<sup>nd</sup> Avenue  
Portland, OR 97209

FROM: Lori Koho  
Natural Gas Rates & Planning

**OREGON PUBLIC UTILITY COMMISSION  
Northwest Natural (NWN) Data Request to OPUC  
Due May 29, 2012  
NWN Data Request No DR 57**

**NWN Request:**

57. Please refer to Staff/1100, Sobhy/2, lines 13-16 and Staff/1100, Sobhy/8, lines 3-7. Does Staff agree with the Company's proposal to recover the South of Monmouth Bare Replacement project through the System Integrity Program ("SIP")? If yes, please reconcile this position with Mr. Zimmerman's proposal to eliminate the SIP. If no, does Staff agree that the South of Monmouth Bare Replacement project should be included in rate base in this case? If Staff does not agree that the project should be included in rate base, please explain.

**OPUC Response:**

57. As noted in Staff/1100, Sobhy/2, lines 13-16 and Staff/1100, Sobhy/8, lines 3-7, the Commission authorized the current SIP mechanism in Order Nos. 09-067 and 11-337. Therefore, Staff does not address the elimination or continuation of the existing SIP mechanism. Accordingly, Staff addresses the South of Monmouth Bare Replacement project as a phase of the MWVF project within the scope of the current mechanism until further decision by the Commission. Mr. Sobhy's analysis excludes the South of Monmouth Bare Replacement phase from the remaining phases of the MWVF project since it falls within the currently authorized SIP mechanism. While the inclusion or exclusion of the South of Monmouth Bare Replacement phase is not within the scope of Mr. Sobhy's testimony, however, this issue



depends on two factors: 1) The Commission's decision to continue or discontinue the current SIP mechanism, 2) whether the in-service date satisfies the requirements of ORS 757.355.



## THE CHALLENGES OF INFRASTRUCTURE COST RECOVERY

Under traditional cost of service based ratemaking, the costs of natural gas utility infrastructure investments are recovered after the investment is in the ground and the regulator has approved the costs in a rate case. This system produces a significant lag between when the dollars are spent for infrastructure replacement and when the company begins to recover these expenditures in rates. In addition, while investments made to serve new customers or to deliver additional volumes of gas generate additional revenue, expenditures made to refurbish or to replace aging infrastructure do not produce incremental revenue.

Timely cost recovery of prudently incurred safety and reliability investments is of utmost importance to the financial stability of natural gas utilities. Because traditional ratemaking allows recovery of infrastructure investments only following approval in a rate case, there is often a multi-year delay before the recovery of such investments begins. Investments that are recovered long after they are incurred cause the utility to bear carrying costs without the opportunity to recover these prudent expenditures. Credit agencies criticize companies with lag in the recovery of their costs and assign a lower credit rating to such utilities that ultimately translates into higher rates for customers. The only alternative is to file a rate case each year, which is a costly activity that also leads to higher rates for customers.

## RATE DESIGN SOLUTIONS

States have been encouraging natural gas companies to increase the investment levels necessary to maximize the safety and reliability of their systems. Since 2003, ten states have implemented new statutes or generic utility regulations concerning cost recovery of replacement and repair of natural gas infrastructures, and more than half of state regulatory commissions now allow utilities to use expense trackers or accounting deferrals to recover costs of infrastructure investments in a timely manner. These rate mechanisms reduce the costs associated with filing rate cases while reducing the regulatory lag associated with recovery of infrastructure investments. In addition, the mechanisms recognize that replacement investments will not lead to sales of additional volumes of natural gas that might otherwise have been expected to help recover the investments' cost.

Several rate design options are available for recovering expenses associated with replacing pipelines and other infrastructure that utilities incur after rates have been set. Trackers, surcharges, and rate stabilization mechanisms recover costs in the time period in which they are incurred, while deferral accounts delay the recovery of investments, and usually, carrying costs, until a future period. These mechanisms provide greater transparency and accountability than do traditional ratemaking methods. Infrastructure cost recovery mechanisms typically require that program funds be used exclusively for repair, replacement and improvements to pipelines and associated infrastructure, and that regulatory staff periodically audit program spending. Pre-program budget approval and after-the-fact prudence reviews are customary features of the regulatory approval process for these mechanisms.

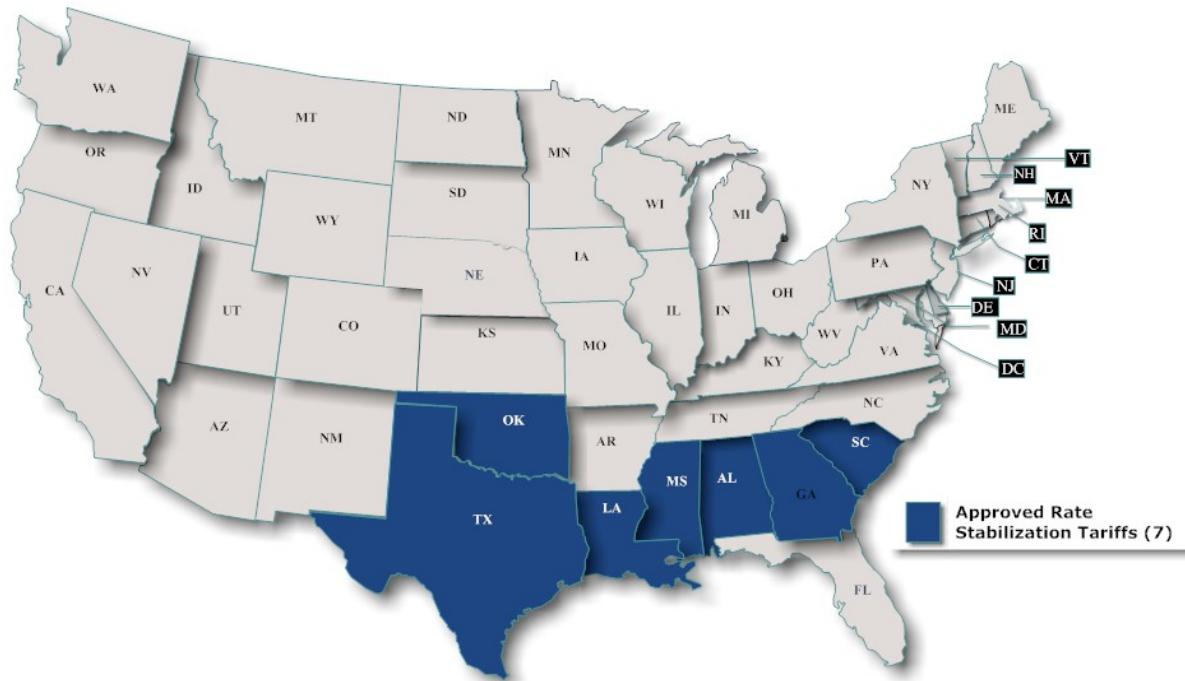
**Tracker** – A rate tracker is an example of an adjustment clause, a regulatory mechanism that allows a utility's rates to fluctuate in response to changes in operating costs or conditions, as they occur. Adjustment clauses have been in use since World War I, when the electric industry introduced them due to significant increases in the price of coal. Trackers may be automatic, actuated without the need for a formal rate hearing, or they may require additional regulatory review before they go into effect. Trackers allow the utility to adjust its tariff to facilitate the timely recovery of the capital costs, depreciation expense, and property taxes associated with the company's infrastructure investment program.

**Surcharge to Rates** – The most frequently used cost recovery method for infrastructure replacement cost programs is the surcharge to rates. A rate surcharge is a temporary adjustment to the customer bill that raises rates for a limited time by a fixed amount. Unlike the tracker, which allows the utility to recover ALL costs associated with infrastructure replacement, a surcharge limits the total amount of program cost recovery.

**Deferral Account** - Another option is the deferred accounting alternative. Using this approach, the utility treats infrastructure investment costs that are not included in the utility's existing rates in a segregated manner, thereby establishing a special deferred account. Generally, state authorities require a determination that the costs have been incurred prudently and have been accounted for properly. Often, these costs are deferred until the next rate case, at which time the costs are then amortized, recovered in rates, and the account balances are reduced or eliminated. In many cases, the assets in the deferral accounts accrue interest, and the interest is also amortized and recovered later in rates. The regulator may place limits on the amount or type of infrastructure costs that may be accrued, and on the time period over which the amortization may occur, and may require a showing of prudence in the incurring of specific costs.

**Alternative Rate Design Method: Rate Stabilization** – Rate stabilization is one of several rate designs that decouple the link between the volumes of gas consumed by a utility's customers and the revenues and cost recovery of the utility. A rate stabilization tariff operates much like a tracking mechanism since changes in ALL costs, including infrastructure investments, are tracked and flowed through to customers. With rate stabilization, rates are adjusted annually for new infrastructure replacement costs, as well as for costs for new construction. Utilities in seven states, serving 6 million customers, use this option to recover the incremental costs of new and replacement infrastructure investment. AGA discussed this rate design in a previous Rate Round-Up report, [Rate Stabilization Mechanisms](#).

### STATES WITH RATE STABILIZATION TARIFFS



**Related Programs: Pipeline Integrity Management** - Related to programs that provide for the replacement of cast iron and bare steel infrastructure are programs that recover the costs of maintaining and improving pipeline integrity. Concerned about the magnitude of pipeline integrity management costs that were mandated by the Pipeline Safety Improvement Act (PSIA) of 2002, several utilities implemented rate options similar to the trackers, surcharges, and deferral accounts that are used to recover infrastructure investment costs. Some of these programs existed for a short time period (1-5 years) and have now expired, while other programs were wrapped into later infrastructure investment recovery programs and continue to recover expenses related to pipeline integrity management. Where pipeline integrity management program costs are still being recovered separately or have been subsumed into an infrastructure recovery program, program descriptions later in this report make a special note. AGA discussed cost recovery of these programs in the report, [Rate Round-Up: Pipeline Integrity Management Cost Recovery](#).

### FULL INFRASTRUCTURE COST RECOVERY RATE MECHANISMS

- |                                |  |
|--------------------------------|--|
| 1. Ameren Missouri             | 22. Laclede Gas - MO                     |
| 2. Atlanta Gas Light - GA      | 23. Missouri Gas Energy                  |
| 3. Atmos Energy – GA           | 24. Mobile Gas Service - AL              |
| 4. Atmos Energy – KS           | 25. National Grid Energy North - NH      |
| 5. Atmos Energy– KY            | 26. National Grid Narragansett Gas - RI  |
| 6. Atmos Energy – MO           | 27. National Grid Massachusetts          |
| 7. Atmos Energy – TX           | NE – All Natural Gas Utilities May Apply |
| 8. Avista Corp. - OR           | 28. New England Gas - MA                 |
| 9. Black Hills Energy – KS     | 29. New Jersey Natural Gas               |
| 10. CenterPoint Energy - AR    | 30. NW Natural – OR                      |
| 11. CenterPoint Energy -TX     | PA - All Natural Gas Utilities May Apply |
| 12. Columbia Gas Kentucky      | 31. Public Service Co. of Colorado       |
| 13. Columbia Gas Massachusetts | 32. Public Service Electric and Gas - NJ |
| 14. Columbia Gas Ohio          | 33. Questar Gas - UT                     |
| 15. Columbia Gas Virginia      | 34. SEMCO Energy - MI                    |
| 16. Delta Natural Gas - KY     | 35. South Jersey Gas                     |
| 17. Dominion East Ohio         | 36. Texas Gas Service                    |
| 18. Duke Energy Kentucky       | 37. Vectren North – Indiana Gas          |
| 19. Duke Energy Ohio           | 38. Vectren Ohio                         |
| 20. Elizabethtown Gas – NJ     | 39. Vectren South – SIGECO               |
| 21. Kansas Gas Service         | 40. Washington Gas – VA                  |

### LIMITED INFRASTRUCTURE COST RECOVERY RATE MECHANISMS

- |   |                                |
|---|--------------------------------|
| 1. Corning Natural Gas - NY               | 4. National Grid New York City |
| Iowa- All Natural Gas Utilities May Apply | 5. Northern Utilities – ME     |
| 2. National Grid Long Island – NY         | 6. Southwest Gas – AZ          |
| 3. National Grid Niagara Mohawk - NY      | 7. Southwest Gas - NV          |

## **PENDING INFRASTRUCTURE COST RECOVERY RATE MECHANISMS**

1. Michigan Consolidated – MI
2. San Diego Gas and Electric - CA
3. Southern California Gas
4. Southwest Gas - NV
5. Washington Gas - DC

## **CURRENT RATE STABILIZATION TARIFFS**

1. Alabama Gas
2. Atmos Energy - GA
3. Atmos Energy – LA
4. Atmos Energy – MS
5. Atmos Energy – TX
6. CenterPoint Energy – LA
7. Centerpoint Energy – MS
8. CenterPoint Energy – OK
9. CenterPoint Energy – TX
10. Entergy – LA
11. Mobile Gas – AL
12. Oklahoma Natural Gas
13. Piedmont Natural Gas – SC
14. South Carolina Electric and Gas

## **STATES WITH LEGISLATION OR GENERIC REGULATORY MECHANISMS**

1. Iowa - 2011
2. Kansas - 2006
3. Kentucky - 2005
4. Missouri - 2003
5. Nebraska - 2009
6. New Jersey - 2009
7. Pennsylvania - 2012
8. Rhode Island - 2010
9. Texas – 2003 and 2011
10. Virginia - 2010

## **SUMMARY**

Maintaining the safety and reliability of the nation's natural gas pipeline system remains the number one priority for AGA and its member utilities. Natural gas utilities annually incur billions of dollars in normal maintenance, safety, and operating expenses, and they recover these costs from customers in rates. Utilities also invest billions annually in system repairs, renovations, and new construction, but these new investments often are deferred until the next utility rate case. In 2011, natural gas utilities invested nearly \$6 billion in their distribution systems.

Congress, the U.S. Department of Transportation, and state commissions are devoting greater attention to the need for additional investment in the infrastructure required to maintain and improve the safety and reliability of the distribution network. More than half of the states now allow utilities to recover the costs incurred between rate cases associated with replacing aging infrastructure, and ten states have implemented legislation or state-wide regulatory programs to comprehensively address infrastructure issues. Rate surcharges, cost trackers, and deferral accounts are rate mechanisms that specifically address infrastructure investment cost recovery, while rate stabilization is a type of rate design that is more general and recovers infrastructure investment as well as other costs incurred between rate cases. Twenty-two states have implemented infrastructure cost recovery mechanisms, and rate stabilization tariffs provide accelerated cost recovery in seven states. Together, these programs help utilities maintain safe and reliable service to more than 30 million of the nation's 65 million residential natural gas customers.



## DESCRIPTIONS OF PROGRAMS AND LEGISLATION

### **Alabama – Mobile Gas Service – Docket No. 24794**

Mobile Gas' Cast Iron Main Replacement Factor was approved by the Alabama Public Service Commission on November 27, 1995, as part of the company's general rate case. The program recovers the annual revenue requirement level of depreciation, taxes, and return associated with cast iron main replacements, adjusted for cumulative cast iron main retirements. The tracking mechanism is applied to all rate classes and is updated annually for incremental investment in cast iron main replacements.

### **Arizona – Limited Program Southwest Gas – Docket No. G-01551A-10-0458**

Southwest Gas Corporation's January 6, 2012 rate case settlement provides for implementation of the Customer Owned Yard Line (COYL) replacement program. A normal service line configuration is one in which a meter is located adjacent to the housing structure and the service line from the meter to the gas main is owned and maintained by the utility. In contrast, approximately 100,000 of Southwest's customers have line configurations where the meter is located at or near the customer's property line near the gas main and the service line from the meter to the residence is owned by the customer or property owner. For these customers, responsibility for service line (yard line) maintenance is borne by the customers.

Pursuant to Southwest's COYL replacement program, over a three year period, the company will survey all COYLs for leaks and if leaks are found, the company will replace the COYL with a normal service line configuration. Subject to an annual reporting requirement, Southwest will be permitted to recover an amount approximately equal to the revenue requirement associated with the additional plant had it been in rate base during the test year. The mechanism will utilize a surcharge and all rate classes will be included. The surcharge is capped annually at one cent per therm.

### **Arkansas – CenterPoint Energy Southern Operations – Dockets 06-161-U and 10-108-U**

CenterPoint's main replacement program is a tracker that applies to the replacement of bare steel mains, cast iron mains, and associated services. The company's Gas Main Replacement Program (GMRP) first became effective on January 1, 1988. The GMRP gave CenterPoint a return on its capital investment between rate cases as an incentive to replace, rather than repair, cast iron and other gas mains. On December 18, 1992, the program was modified to include recovery of capital investment (depreciation) and an offset to reflect O&M savings, the scope was expanded to include all cast iron gas main and related services, and the tariff was renamed the Cast Iron Gas Main Replacement Program (CIGMRP). The program was again modified to include bare steel and associated services and was renamed the Main Replacement Program, effective September 21, 2002.

The tracker is adjusted monthly with a commission filing and is collected from all classes of service through a volumetric charge. There is no true-up. A rate case is not required; however, when a general rate case is filed, expenditures are moved from tracking account to base rates. There is no term limit to the program, but the estimated completion date is 2026, based on the assumed funding and replacement amounts as shown in the company's 2010 Main Replacement Program Annual Report.

### **Colorado – Public Service Co. of Colorado – Docket No. 10AL-963G**

On September 1, 2011, Public Service Company of Colorado received approval from the Colorado Public Utilities Commission to implement a pipeline system integrity adjustment tracker to recover costs associated with reliability improvements and compliance with certain federal safety regulations. Most of the program covers replacement pipe, but some upsizing

pipe for transmission lines and changes to increase pressure systems (from inches to 60 psi systems, as an example), is also included when there is a concurrent safety and reliability concern. Projected costs of eligible program and projects during the upcoming calendar year are filed on October 1, and the mechanism is adjusted annually on January 1. No rate case is required to implement the mechanism.

#### **Georgia – Atlanta Gas Light – Docket No. 8516-U**

In 1998, Atlanta Gas Light began a 15-year Pipeline Replacement Program (PRP) to replace more than 2,300 miles of bare steel and cast iron natural gas pipeline in Georgia. In the early years, the Georgia Public Service Commission annually reviewed the company's infrastructure replacement expenses from the previous year and then approved a new surcharge amount. Halfway through the program, the commission agreed to a fixed dollar amount of expense to be recovered in rates over the remaining seven years of the program.

In 2009, Atlanta Gas Light significantly expanded the replacement program to include investments for infrastructure to serve new customers and expand service. The Strategic Infrastructure Development and Enhancement program merged with the company's existing PRP and allows the company to invest \$400 million over the next ten years in infrastructure improvements. Those improvements include upgrading the backbone of the utility's distribution system and liquefied natural gas facilities to improve system reliability and create a platform to meet forecasted growth. The program was further expanded in 2010 and allows Atlanta Gas Light to invest up to \$45 million to extend its pipeline facilities to serve customers without pipeline access. The new program will also allow Atlanta Gas Light to install pipelines to create new economic development corridors in order to help spur growth.

No rate case is required for the programs, but every three years the company must file its plan for the upcoming three years with the Georgia PSC. The mechanism is a surcharge with the tracked over and under collection of program costs to be refunded or surcharged at program completion in 2025. The maximum monthly amount that may be surcharged to residential customers is \$3.13. The maximum that may be surcharged to smaller volume general service customers (less than 5,000 therms per day) is currently \$7.03 per month. The maximum that may be surcharged to larger volume general service customers (greater than 5,000 therms per day) is currently \$49.93 per month.

#### **Georgia – Atmos Energy - Docket No. 12509-U**

Atmos utilizes a surcharge mechanism that was implemented June 21, 2000, to recover the costs of replacing 184 miles of cast iron pipe in 15 years and 46 miles of bare steel pipe in 20 years.

#### **Indiana – Vectren North - Indiana Gas - Cause No. 43298**

In its most recent rate case in 2008, Vectren North (Indiana Gas) received approval to implement a tracking mechanism that allows the utility to defer expenses associated with investments in infrastructure replacement projects. Vectren defers the recovery of depreciation expense and property taxes and continues to utilize the allowance for funds used during construction (AFUDC) for 4 years from the date that each replacement was put in service. The company is allowed to defer up to \$20 million per year. All projects receiving the accounting treatment at the time the company files its next base rate case continue to receive that treatment until a base rate order is issued; projects that are included in rate base and initiated after a rate case is filed are also eligible for the deferral accounting and later recovery.



### **Indiana – Vectren South - SIGECO - Cause No. 43112**

In its 2006 rate cases, Vectren received approval of a tracking mechanism for recovery of an accelerated bare steel and cast iron pipeline replacement program for Vectren South (Southern Indiana Gas and Electric Company). The company defers the recovery of depreciation expense and continues AFUDC for a period of 3 years from the in-service date of each replacement project; the accounting treatment is limited to \$3 million of program investment per year. Any projects receiving the accounting treatment at the time the company files its next base rate case continue to receive that treatment until a base rate order is issued; projects that are included in rate base and initiated after a rate case is filed are also eligible for the treatment.

### **Iowa Limited Program Generic Rule of the Utilities Board – Docket No. RMU-2011-0002**

On October 13, 2011, the Iowa Utilities Board adopted a rule that allows natural gas utilities to implement either of two types of automatic adjustment mechanisms for recovery of a limited number of capital infrastructure investments outside of a general rate proceeding. Under one of the procedures, a utility may file for a mechanism that meets four specific and limiting criteria. Under the second procedure, a utility may implement an automatic adjustment mechanism by filing a proposed tariff that will establish a rate for recovery of eligible investments that are required by government mandates or are required by state or federal pipeline safety mandates. No utility has yet implemented either of the adjustment mechanisms.

### **Kansas State Wide Legislation**

In April 2006, the Kansas legislature passed the [Gas Safety and Reliability Policy Act \(K.S.A. 66-2201 through 66-2204\)](#) that approved the implementation of a gas system reliability surcharge for Kansas natural gas utilities. Utilities in the state may surcharge between 0.5% and 10% of revenues to recover new infrastructure replacement costs not already in rates. Rates are adjusted annually. The surcharge may continue for no more than 5 years after the last rate case and then a new case must be held if the surcharge is to be continued.

### **Kansas – Atmos Energy – Docket No. 10-ATMG-133-TAR**

Atmos has had a replacement program in Kansas since the 1980s. The current surcharge mechanism is authorized by the Kansas Gas Safety and Reliability Policy Act.

### **Kansas – Black Hills – Docket No. 05-AQ-367-RTS**

In 2008, Black Hills implemented a surcharge mechanism under the authority of the Gas Safety and Reliability Policy Act. The mechanism covers both non-revenue producing replacement infrastructure and government mandated infrastructure relocations. The maximum amount the company is allowed to surcharge customers is an additional \$0.40 per month above the base rates.

In an earlier order issued on May 4, 2005, Black Hills (then Aquila) received approval to implement a \$0.2 million surcharge annually for three years for the recovery of the costs of replacing the gas main that runs parallel under pavement the entire length of 13th Street in Wichita, Kansas. At the end of the three-year period, the company was required to true-up if the actual cost of the project and the actual amount collected from customers under the surcharge.

### **Kansas – Kansas Gas Service – Docket No. 07-AQLL-431-RTS**

Kansas Gas Service first began collecting the Gas Safety and Reliability Policy Act surcharge in 2009. The surcharge permits the company the opportunity to recover a return, taxes and depreciation on eligible safety and governmental relocation capital expenditures. The maximum increase in any given year is limited to \$0.40 per month per residential customer. There are additional time limitations for such collections before Kansas jurisdictional utilities must file for

an increase in base rates, at which time the surcharge would reset to zero and such costs would be recovered in base rates.

### **Kentucky State Wide Legislation**

On June 20, 2005, Kentucky enacted KRS 278.509, Recovery of Costs for Investments in Natural Gas Pipeline Replacement Programs, that approved the implementation of a natural gas system replacement tracking mechanisms for Kentucky natural gas utilities.

### **Kentucky – Atmos Energy - Case No. 2009-00354**

On May 28, 2010, the Kentucky Public Service Commission authorized Atmos Energy to implement a pipeline replacement program cost recovery surcharge that will be used to replace all bare steel mains over a 15 year period.

### **Kentucky – Columbia Gas – Case No. 2009-00141**

Columbia Gas of Kentucky received approval of its Accelerated Main Replacement Program (AMRP) tracker as part of its last base rate case in October 2009. The AMRP allows for the recovery of investments to replace bare steel and cast iron mains and associated appurtenances for the previous calendar period. The revenue requirement reflects an offset of estimated O&M savings associated with the infrastructure replacement. Columbia earns a return on its investment at the rate allowed in its last base rate case proceeding, and a depreciation allowance at the most recently approved depreciation rates. The filing is made annually on March 1 to reflect cumulative programs costs, with new rates going into effect as early as June of each year.

### **Kentucky – Delta Natural Gas – Case No. 2010-00116**

In October 2010, the Kentucky Public Service Commission authorized Delta Natural Gas to implement a pipe replacement program (PRP) rider to facilitate recovery of certain infrastructure costs. Delta's tracking mechanism, which began in 2011, is primarily for replacements but also contains a provision for new expenditures necessary to meet current safety or operational standards. There are no caps on the amount that may be recovered through the tracker, and there is no term limit to the mechanism.

### **Kentucky – Duke Energy Kentucky – Case No. 2001-00092**

The company has had an accelerated main replacement mechanism in place in Kentucky since 2001. The mechanism applies to all customers receiving service under the company's sales and transportation rate schedules. The charge, which is calculated annually, is assessed monthly and is a flat fee for residential and general service customers and is volumetric for interruptible transportation customers.

### **Maine – Limited Program – Northern Utilities – Docket No. 2011-92**

In November 2011, the Maine Public Utilities Commission authorized Northern Utilities to implement a limited, one year, incremental step adjustment of \$0.9 million effective May 1, 2012, to reflect investments made under the company's Cast Iron Replacement Program (CIRP) in 2011. In accordance with a July 2010 PUC order, Northern Utilities had sought to implement a targeted infrastructure replacement adjustment (TIRA) tracker to reflect incremental CIRP investments beginning in 2012. However, the commission did not approve a permanent tracker but allowed the more limited mechanism for one year.

### **Massachusetts – Columbia Gas Massachusetts – Docket No. DPU 09-30**

Columbia Gas of Massachusetts (formerly Bay State Gas) received approval of its Targeted Infrastructure Reinvestment Factor (TIRF) as part of its last base rate case in October 2009.

The TIRF allows for the recovery of the revenue requirement associated with bare steel capital additions for the previous calendar year, including: mains, services, service tie-ins, meters, meter installations, regulators, and industrial measuring and regulating equipment. The revenue requirement reflects an offset of estimated O&M savings associated with the infrastructure replacement. The initial filing is made on May 1 of each year, with new rates going into effect each November.

The TIRF tracking mechanism costs are recovered as a component of Columbia's Local Distribution Adjustment Clause mechanism. There is a revenue recovery cap of 1% of total revenue (including gas costs). The replacement time period is expected to be 10-15 years.

#### **Massachusetts – National Grid Massachusetts – Docket No. DPU 09-30**

In November 2010, the Massachusetts Department of Public Utilities (DPU) issued a decision in a rate case for National Grid Massachusetts companies Boston Gas, Essex Gas and Colonial Gas. The DPU adopted targeted infrastructure recovery factors for the companies. The TIRFs provide for the recovery of costs associated with the accelerated replacement of gas mains, and the companies are allowed to surcharge customers up to 1% of total revenue.

#### **Massachusetts – New England Gas – Docket No. DPU-10-114**

On March 31, 2011, New England Gas received authorization from the Massachusetts Department of Public Utilities to implement a TIRF to provide recovery of incremental expenditures associated with reinforcing the system and meeting public safety goals.

#### **Michigan – SEMCO Energy – Docket No. U-16169**

On Jan. 6, 2011, the Michigan Public Service Commission adopted a settlement that establishes a main replacement program rider. This mechanism will enable SEMCO Energy to recover the incremental capital-related costs associated with the accelerated removal and replacement of cast iron and unprotected steel service lines and mains. Pipe replacement began in 2011 and the cost recovery surcharge mechanism will begin June 2012. The new program will reduce the replacement time from 60 years to 25 years.

The program expires in 5 years unless extended by order in a new rate case. The surcharge is \$0.25 per residential customer per month, \$0.54 per month for the smallest commercial customers, and up to \$500 per customer per meter for large transportation customers. A minimum of 13 miles of incremental main replacement is required (approximately \$4.5 million new investment per year), and there is no cap on the amount of money or miles of pipe that may be replaced in one year.

#### **Missouri State Wide Legislation**

The Infrastructure System Replacement Surcharge (ISRS) mechanism was the result of a revision to Missouri Statute 393.1009-1015. The ISRS allows the rates of a gas utility to be adjusted twice per year to provide for the recovery of costs of eligible infrastructure system replacements. Companies using the ISRS must file a rate case at least every 3 years. The legislation requires that the Missouri Public Service Commission approve a mechanism that produces total annualized ISRS revenue of no less than one million dollars or one-half of one percent of the gas utility's base revenue level, as approved in the company's last rate case. The legislation also requires that the mechanism be capped such that total annualized ISRS revenue is no greater than ten percent of the utility's base revenue level granted in the last rate case.

### **Missouri – Ameren – GT-2009-0413**

Ameren Missouri filed its first ISRS in 2007. The program is a surcharge to rates, covers only replacement pipe, and has the rate case parameters and revenue floors and caps specified in the Missouri legislation. On Jan. 19, 2010, the Missouri Public Service Commission adopted a settlement in the company's rate case authorizing a transfer to base rates of \$3.4 million that was being recovered through the infrastructure system replacement surcharge.

### **Missouri – Atmos Energy - Rule CSR 240-3.265**

Atmos implemented the ISRS mechanism in its Missouri jurisdiction in 2008. The mechanism follows the requirements of the enabling Missouri legislation.

### **Missouri – Laclede Gas – Docket No. GR-2007-0208**

In 2004, Laclede Gas implemented the ISRS as a result of its 2003 rate case. In a July 9, 2007 announcement of the settlement of its 2006 rate case, Laclede agreed to transfer to base rates the \$5.5 million that was the cumulative amount that had been added to rates since the 2003 rate case and that was being collected in the ISRS. In November 2007, Laclede added an additional \$1.64 million of new costs to the surcharge account. In a settlement of its 2009 rate case, Laclede agreed in August 2010 to transfer to base rates \$10.9 million of costs currently being collected through the ISRS.

### **Missouri – Missouri Gas Energy – Docket No. GR-2009-0355**

Missouri Gas Energy's mechanism follows the requirements of the enabling Missouri legislation. As part of its 2007 rate case, Missouri Gas Energy transferred \$3.7 million from the ISRS account into base rates.

### **Nebraska State Wide Legislation**

The Infrastructure System Replacement Surcharge (ISRS) mechanism was the result of a revision to Nebraska Statutes [66-1865](#), [66-1866](#), and [66-1867](#), effective Aug. 30, 2009. The ISRS allows the rates of a gas utility to be adjusted twice per year to provide for the recovery of costs of eligible infrastructure system replacements. Companies using the ISRS must file a rate case at least every 5 years. The legislation authorizes a range of program cost recovery of at least one million dollars or one-half percent of the jurisdictional utility's base revenues approved by the commission in the utility's most recent general rate proceeding, up to but not exceeding ten percent of the utility's base revenues approved during the last rate proceeding. No utility has yet implemented an ISRS mechanism.

### **Nevada – Limited Program - Southwest Gas – Docket No. 11-03029**

In 2011, Southwest received approval of a limited mechanism that allows the company to defer the depreciation expense and rate of return associated with specific replacement projects the company undertook as a result of the bonus depreciation that was available in 2011 and 2012. As part of its 2012 rate case (see pending mechanisms below), Southwest has petitioned to consolidate the current, limited program, with a second program to replace early vintage plastic pipe and steel pipe.

### **New Hampshire – National Grid NH/Energy North Natural Gas – Docket No. DG 10-017**

Energy North Natural Gas has had a Cast Iron Bare Steel (CIBS) Replacement Program for several years. In its 2009 rate case, Energy North proposed to modify its annual CIBS rate adjustment mechanism to include public works projects and to eliminate the \$0.5 million annual threshold required prior to cost recovery. However, on March 10, 2011, in a settlement, the New Hampshire PUC called for the CIBS rate adjustment mechanism, as currently structured, to remain in effect.

### **New Jersey – State Wide Program of the Board of Public Utilities**

On April 16, 2009, the New Jersey Board of Public Utilities (BPU) approved accelerated infrastructure programs for five of the seven major utilities that had filed such plans. In aggregate, the approved plans provide for the utilities to invest \$956 million in incremental infrastructure and energy efficiency programs over the next two years. For the most part the costs of these programs are to be recovered through separate adjustment mechanisms.

The proposals were tendered following discussions among state leaders and comport with then Gov. Jon Corzine's (D) economic stimulus plan. The expenditures outlined in these programs are incremental to the level of investment that the utilities had planned as part of their ongoing business operations.

### **New Jersey – New Jersey Natural Gas – Docket No. GO09010052**

In 2009, New Jersey Natural Gas received approval to invest \$71 million in new infrastructure and system upgrades; construction was completed in August 2011. In 2011, the BPU granted New Jersey Natural approval to invest an additional \$60 million in new infrastructure and upgrades, with an expected completion date of October 2012. The recovery mechanism is not a typical tracker or surcharge. New Jersey Natural is recovering the costs of its infrastructure projects through adjustments to base rates.

### **New Jersey – Elizabethtown Gas – Docket No. GO09010053**

Elizabethtown Gas implemented its Utilities Infrastructure Enhancement Program in 2009. Part of the state-wide economic incentive plan, the program includes both the costs of replacing cast iron pipes and investments in specified new main extensions. While no rate case is required to implement the plan, expenditures on the approved projects are subject to a prudence review. In the 2009 decision, Elizabethtown Gas agreed to expend an incremental \$60.4 million on infrastructure upgrades during the period. The recovery mechanism was through a surcharge.

In 2011, Elizabethtown Gas was granted approval for an extension of the program through 2012 with additional capital investment of \$40 million. The recovery mechanism continued to be a surcharge through September 2011. Effective October 2011, the surcharge rolled into base rates. Projects completed and placed in service in the interim through October 2012 would be accounted for as a deferral and rolled into base rates effective January 2013.

The company's previous replacement program was a deferral account. The mechanism allowed for the recovery of up to \$1.5 million of costs associated with the accelerated replacement of about 60 miles of elevated pressure 8-inch cast iron main. Those costs were rolled into rates as part of the company's 2009 rate case.

### **New Jersey – Public Service Electric and Gas – Docket No. GO09010050**

In April 2009, Public Service Electric and Gas Co. (PSE&G) received BPU approval of an infrastructure investment program. The settlement identified several qualifying projects totaling \$273 million of investments over a 24-month period. The recovery mechanism, the Capital Adjustment Charge (CAC), is a deferral account that is adjusted each January based on forecasted program expenditures. Between adjustment periods, over and under-recovered program balances are subject to interest at the short-term debt rate, net of tax.

PSE&G spent \$83 million on approved infrastructure projects in 2009 and collected approximately \$5.7 million through the CAC. The CAC was adjusted on a provisional basis on January 1, 2010. At the conclusion of PSE&G's base rate case in July 2010, the infrastructure projects that were placed in service through the end of 2009 were removed from the deferred account and rolled into rate base, and the CAC was adjusted accordingly, again on a provisional



basis. PSE&G spent \$170 million on approved infrastructure projects and collected approximately \$11.6 million through the CAC in 2010.

In November 2010, PSE&G made its second annual filing to update the CAC to cover the remaining infrastructure investments under the program. The company also filed for an extension of the Capital Stimulus program, seeking BPU approval for an additional \$78 million in infrastructure investments from May 2011 through April 2012. The company proposed to remove from the deferred account the unrecovered Capital Stimulus expenditures for projects that would be placed in service by June 30, 2011 and roll into base rates the associated costs. If approved, PSE&G expects the roll-in will result in an increase in base rates of \$22 million, with a corresponding reduction in the CAC. A decision is expected soon.

#### **New Jersey – South Jersey Gas – GR 09110907, GR 10100765, GO 11100632**

In April 2009 the New Jersey Board of Public Utilities approved the Capital Investment Recovery Tracker (CIRT) mechanism for South Jersey Gas. At that time, the BPU approved an investment of \$103 million to be made in specific infrastructure projects that were incremental to the company's 2009 and 2010 capital budgets.

As part of a base rate case order in September 2010, South Jersey rolled into rate base approximately \$81 million of completed CIRT investments. This resulted in an increase to base rates and a tracker reduction. The rate case order also provided for a Phase II proceeding in which the remaining \$23 million of projects are to be rolled into rate base in October 2011. The rate case order created a nexus between the CIRT and base rate case proceedings.

On March 31, 2011, the BPU approved the continuation of the accelerated infrastructure programs for South Jersey Gas. The company will invest approximately \$60 million to accelerate previously planned capital projects that must be completed by October 31, 2012. These CIRT–II projects are scheduled to be rolled into rate base on October 1, 2011 and January 1, 2013. In March 2011 order, the BPU extended Phase II of the base rate case to facilitate the CIRT–II roll-in.

On May 1, 2012, the Board ordered the company to allocate an incremental \$35 million of capital expenditures for the accelerated replacement of unprotected steel and cast iron mains and to establish a CIRT III rate of \$0.0107 per therm (including sales and use tax), effective March 1, 2013, for the cost recovery of the additional investment.

The criteria for CIRT–I, CIRT–II and CIRT III projects are the same: 1) they must assist the company in providing safe, adequate and proper service to customers; 2) project expenditures must be incremental to SJG's annual capital budget; 3) and they must support New Jersey's economic stimulus objectives, including creating jobs in New Jersey. Projects being rolled into rate base will be subject to a prudence review. The CIRT programs reduce the time period over which infrastructure is replaced from 46 years to 20 years.

#### **New York – Limited Program - Corning Natural Gas – Docket No. 08-G-1137**

Corning Natural Gas has had a limited pipeline replacement cost recovery mechanism since 2006. The company has replaced nearly 36 miles of older mains and 1,900 services. The company replaces about 7 miles of pipe per year, and expects the program to require another 10-15 years to complete. The company is also relocating gas meters that are inside the house to a location on the outer wall of the structure that is as close to the main as possible and safe.

#### **New York – Limited Program - National Grid Long Island – Docket No. 06-M-0878**

National Grid Long Island has had a limited infrastructure replacement tracker program since 2008. The program allows the utility to track only the costs of new or replacement infrastructure

that are necessitated by city and state construction projects. These costs are deferred to be recovered in the future. No other infrastructure investment costs are allowed this treatment. There are no caps on the amount of money that may be deferred.

#### **New York – Limited Program - National Grid NYC – Docket No. 06-M-0878**

The limited infrastructure replacement tracker at National Grid NYC is similar to the one at National Grid Long Island. The program has been in place since 2008 and covers only those costs that are necessitated by city and state construction projects.

#### **New York – Limited Program - National Grid Niagara Mohawk – Docket No. 06-M-0878**

Niagara Mohawk has had a limited pipeline replacement cost recovery mechanism since 2008. Prior to that time, the company had replaced approximately 20 miles of leak-prone pipe annually. The limited program, which is scheduled to run for 5 years, ordered the company to replace a cumulative total of at least 150 miles of pipe and not less than 25 miles in any one year. Failure to meet the cumulative or any of the annual minimum targets would result in a revenue adjustment of \$840,000.

#### **Ohio – Columbia Gas of Ohio – Case No. 08-72-GA-AIR**

Columbia Gas of Ohio received approval of its Infrastructure Replacement Program (IRP) tracker as part of its last base rate case that was approved December 2008. The IRP allows for the recovery of calendar year investments to replace: 1) bare steel and cast iron mains and associated service lines, 2) prone to fail risers, 3) hazardous customer service lines, and 4) installation of automated meter reading devices. The IRP also allows for recovery of post-in-service carrying costs, property taxes, and depreciation, and reflects O&M savings as a result of the program. Columbia earns a return on its investment at the rate allowed in its last base rate case and is subjected to rate caps, set at the anticipated investment level projected by the company. The initial filing is made each November 30 of the investment year, with actual data filed on February 28 of the recovery year. New rates go into effect each May.

Columbia's IRP is a fixed surcharge capped at the following amounts for small general service customers: \$1.10 per month in year 1; \$2.20 per month in year 2; \$3.20 in year 3, \$4.20 in year 4; and \$5.20 in year 5. The cap on small commercial customers (less than 300 Mcf/month) is the same as the small general service customer. There is no cap on customers taking more than 300 Mcf per month.

The IRP is authorized for an initial five year period, and no rate case is required. Columbia may request the IRP be renewed through the filing of a base rate case or pursuant to an alternative rate design method as provided for in Section 4929.05 of the Revised Code of Ohio.

#### **Ohio – Dominion East Ohio – Case No. 09-458-GA-RDR**

Dominion East Ohio's Pipeline Infrastructure Replacement (PIR) tracker program was initially approved in the company's rate case on October 15, 2008 for costs associated with infrastructure replacements starting July 1, 2008. The program primarily covered bare steel, cast iron, wrought iron and copper pipeline replacements, but ongoing infrastructure investments could be included provided the rate cap was not exceeded. Dominion East Ohio's program specified a fixed monthly surcharge for most rate schedules and a volumetric charge for the industrial class; annual adjustments required an application supported by rate schedules and involved an expedited procedural schedule. Under the program as initially approved for the first five years, the monthly surcharge for residential and small commercial customers could be no greater than \$1.12 per customer in year 1, with annual increases to the monthly charge of no greater than \$1.00 thereafter.

On March 31, 2011, Dominion East Ohio filed a motion with the Public Utilities Commission of Ohio requesting approval to modify the program due to an increase in the identified scope of the program and in response to recent increased national concern about pipeline safety. The company proposed an increase in annual investment from approximately \$100 million per year to more than \$200 million per year. A rate case was not required for the proposed modification of the program. In August 2011, the Ohio Commission approved a stipulation filed jointly by Dominion East Ohio, the Staff of the Ohio Commission and other interested parties in the accelerated PIR proceeding. The stipulation provides for an increase in annual PIR capital investment from the current level to approximately \$160 million by 2013, and a change from a fiscal year ending June 30 to a calendar year. In addition, the stipulation provides for cost recovery over a new five-year period commencing upon the approval of the Public Utilities Commission, with the monthly cost recovery charge for residential and small commercial customers to increase by no more than \$0.65 per customer in May 2012 for the transitional half-year filing through December 31, 2011; no more than \$1.15 in May 2013 for the calendar year 2012 filing; and no more than \$1.40 annually thereafter. Although there is no specified annual cap in miles, the miles of replacement are limited by the cap on the cost recovery charge. The modified program no longer includes ongoing infrastructure investments and continues the approved infrastructure replacements over the original program estimate of 25 years.

#### **Ohio – Duke Energy – Case No. 01-1228-GA-AIR**

Duke Energy (previously Union Light Heat and Power) has had an accelerated main replacement tracker in place for all sales and transportation customers in Ohio since 2000. All customers except interruptible transportation customers are assessed a monthly charge in addition to the customer charge component of their applicable rate schedule. Interruptible customers are assessed a throughput charge in addition to their commodity delivery charge for accelerated main replacement. The maximum monthly charge for any interruptible transportation customer is \$500.00 per account. The tracking mechanism is updated annually in order to reflect the impact on the company's revenue requirements of net plant additions, as offset by operations and maintenance expense reductions during the most recent twelve months ended December.

#### **Ohio – Vectren Ohio - Case No. 07-1080-GA-AIR**

In 2009, the Public Utilities Commission of Ohio approved the establishment of a tracking mechanism for Vectren Energy Delivery of Ohio that allows for the recovery of costs associated with an accelerated bare steel and cast iron pipeline replacement program. The program is in effect for 5 years or until rates are approved in a subsequent rate case, whichever occurs sooner. The mechanism covers: 1) bare steel and cast iron pipeline replacements; 2) replacement of certain types of risers that had previously been determined as “prone to failure” in Ohio; 3) expenses that have been previously deferred during the company’s investigation of those risers; and 4) incremental costs attributable to the company assuming responsibility for service lines. Prior to 2009, the portion of the service line from the property line to the meter was owned and maintained by the customer. That ownership continues until the service line is actually replaced by the company, but Vectren has assumed maintenance responsibility for all service lines. The costs of the mechanisms are offset by O&M savings realized as a result of retirement of the older infrastructure.

The program was proposed in the company’s last rate case as a 20-year program, during which all cast iron mains and bare steel mains and service lines would be replaced. There is a cap on cost recovery. Residential customers pay a fixed charge per month under the rider, and the annual increase to the monthly charge is limited to \$1.00 per month.



### **Oregon – Avista – Docket No. UG-201**

The Oregon Public Utility Commission's March 10, 2011, settlement of Avista's 2010 rate case provides for deferred accounting treatment for two capital additions. The two projects include the second phase of the Roseburg Reinforcement Project and the Medford Integrity Management Pipe Replacement Project that was completed in 2011. A subsequent incremental rate adjustment of approximately \$0.6 million will be made on June 1, 2012, to recover the costs of the two projects.

### **Oregon – NW Natural – Case No. UG-177**

The NW Natural program is a tracker that recovers the cost of the acceleration of bare steel pipe replacement, transmission pipeline integrity costs, and distribution pipeline integrity costs. The tracker adjusts rates to recover these costs for the most recent 12-month period November 1 through October 31, and the adjustments are made at the same time as the company's annual purchased gas adjustment filing. The company is required to allocate 70% of the cumulative investment of the bare steel pipe replacement portion of the program costs to residential and commercial firm sales and transportation customers. The total program is capped at \$12 million per year, with \$8.2 million of that considered incremental and recoverable through the tracking mechanism.

The program is in effect through the effective date of the new rates adopted in the current general rate case (expected in September 2012). Upon expiration of the program, the bare steel replacement tracker will remain in effect through December 31, 2021.

### **Pennsylvania State Wide Legislation**

In February 2012, the General Assembly of the Commonwealth of Pennsylvania amended Title 66 (Public Utilities) of the Pennsylvania Consolidated Statutes to provide an additional mechanism for distribution systems (gas, electric, water, wastewater) to recover costs related to the repair, improvement and replacement of eligible property. For natural gas systems, eligible property includes mains, services, fittings, valves, couplings, risers, meters, meter bars, and unreimbursed costs related to highway relocation programs. The new mechanism allows a surcharge to be added to customers' bills to fund the accelerated replacements.

In order to be eligible to recover costs, a utility must submit a long-term infrastructure improvement plan that identifies the types and ages of the structures to be replaced, location of property, an estimate of the quantity of property to be improved, projected annual expenditures, and the manner in which the replacement will be accelerated, among other plan elements. In addition, the statute instructs the commission to develop regulations for periodic review at least once every five years of the plans.

### **Rhode Island State Wide Legislation**

In 2010, the Rhode Island General Assembly amended Chapter 39-1 of the Rhode Island General Laws entitled, "Public Utilities Commission." The amended statute added sections (R.I.G.L. §39-1-27.7.1) allowing the Rhode Island Public Utilities Commission to approve revenue decoupling and infrastructure investment tracking mechanisms.

### **Rhode Island – National Grid Narragansett Gas – Docket No. 4034**

Narragansett Gas' replacement program began in 2009, and a new, legislatively established program that covers both replacement and new safety and reliability pipeline infrastructure went into effect April 2011. There is no cap on the dollars that may be recovered through the surcharge mechanism, and while there is no cap on the miles of pipe that may be replaced, the plan must be approved before the start of the program. No rate case is required.

### **Texas – State Wide Legislation<sup>1</sup>**

The [Gas Reliability Infrastructure Program](#) (GRIP) statute became effective for all Texas natural gas utilities on September 1, 2003. The legislation allows a gas utility to file with the regulatory authority a tariff that provides for an adjustment to the utility's rates. The adjustment is implemented through changes to the monthly customer charge or meter charge, but a utility can choose to adjust the first consumption block as an alternative. The tariff may be implemented without action by the regulatory authority. The tracking program allows for the recovery of new infrastructure investment, as well as the recovery of costs associated with replacement investments.

There is no cap on the amount of investment that may be recovered. However, if a gas utility's annual earnings monitoring report shows that it is earning a return on invested capital of more than 75 basis points above the return authorized for it in the area in which the interim rate adjustment was implemented, a report to the commission is required as to why rates are not unreasonable or in violation of law. After the first GRIP filing, the utility must file a rate case within the next 5 years.

### **Texas – State Wide Program of the Railroad Commission**

On February 25, 2011, The Texas Railroad Commission adopted a comprehensive [pipeline safety rule](#) that requires all Texas natural gas distribution companies to survey their pipeline distribution systems for the greatest potential threats for failure and make replacements. Natural gas distribution operators must develop risk-based programs of prioritized replacements of pipeline and associated appurtenances. The rule also allows for the recovery of the costs of the program via a deferral mechanism. This state wide rule is in addition to the Texas GRIP statute of 2003 that provides for annual interim rate increases for a utility's infrastructure investment in excess of annual depreciation with no requirements as to replacement of pipe.

### **Texas - Atmos Energy – Docket No. 9560**

Atmos implemented the GRIP program in its Mid-Tex service territory in 2004. Capital related costs are recovered on the change in net investment from year-to-year. The mechanism covers replacement pipe, new pipe, pipeline integrity capital and any other capital investment. The adjustment is interim in nature and subject to refund until the next general rate case, which must be filed every 5 years.

In addition to the GRIP program, Atmos has a separate surcharge mechanism that was implemented in 2010 pursuant to a rate order for the purpose of replacing 100,000 high priority steel service lines over a two year period. The surcharge may be used with an annual true-up mechanism.

### **Texas – CenterPoint Energy – GUD 10067**

CenterPoint made its first GRIP filing on March 31, 2011 for the company's Houston Division. The GRIP tracker amount changes annually, is applied to the customer charge (subject to refund), and is trued up in the next general rate case.

### **Texas – Texas Gas Service**

Texas Gas Service implemented its program under the Texas GRIP statute in 2003. State law limits the amount of infrastructure cost that may be recovered in a year to the amount of new infrastructure investment in the previous year, that is, the mechanism tracks the level of new investment.

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<sup>1</sup> Title 3. Gas Regulation; Subtitle A. Gas Utility Regulatory Act; Chapter 104. Rates and Services; Subchapter G. Interim Cost Recovery and Rate Adjustment; Sec. 104.301. Interim Adjustment for Changes in Investment.

### **Utah – Questar Gas – Docket No. 09-057-16**

On June 3, 2010, the Utah Public Service Commission authorized Questar Gas to implement a three-year pilot Infrastructure Replacement Adjustment (IRA) mechanism to track and recover between rate cases the costs associated with the replacement of high-pressure natural gas feeder lines. The approved IRA mechanism is to be adjusted at least annually and has an annual budget cap of \$55 million, adjusted for inflation. While operating under the mechanism, the company is required to file a general rate case at least every three years.

### **Virginia – State Wide Legislation**

In Virginia, legislation supporting infrastructure investment was enacted on March 11, 2010. [The SAVE \(Steps to Advance Virginia's Energy Plan\) Act](#) allows utilities to petition the State Corporation Commission for a separate rider to recover a return on and of certain investments, including natural gas facility replacement projects that enhance safety and reliability, or have the potential to reduce greenhouse gas emissions by reducing system integrity risks.

The SAVE Act provides for prospective recovery of eligible infrastructure replacement costs, including a return based on the weighted average cost of capital established in the utility's last base rate case proceeding. The recovery also includes an allowance for income taxes; bad debt expense; depreciation; property taxes; and carrying costs on the over- or under-recovery of the eligible infrastructure replacement costs. No other O&M adjustments are included in the revenue requirement calculation.

Investment means costs incurred on eligible infrastructure replacement projects including planning, development, and construction costs; costs of infrastructure associated therewith; and an allowance for funds used during construction.

At the end of each 12-month period the SAVE rider is in effect, the utility reconciles the difference between the recognized eligible infrastructure replacement costs and the amounts recovered under the SAVE rider, and submits the reconciliation and a proposed SAVE rider adjustment to the Commission to recover or refund the difference, as appropriate, through an adjustment to the SAVE rider.

### **Virginia – Columbia Gas of Virginia – Case No. PUE-2011-00049**

In November 2011, the Virginia State Corporation Commission approved an accelerated gas main replacement program for Columbia Gas of Virginia. Columbia plans to invest approximately \$20 million per year for the years 2011–2015, for a total rate base addition of \$82 million. The company will phase-in an \$11.1 million rate increase over the years 2012 through 2016; a \$1.3 million rate increase that became effective on January 1, 2012, represents the first annual adjustment under the SAVE rider.

### **Virginia – Washington Gas - Case No. PUE-2010-00087**

In April 2011, the Virginia State Corporation Commission authorized Washington Gas to implement a tracking mechanism for recovery of replacement infrastructure investment costs as authorized by the Virginia SAVE legislation. Four infrastructure replacement programs totaling \$116.5 million are planned for the years 2010-2014, and the company received approval for cost recovery for five years of plan expenditures with varying capital expenditures in any given year. The company will phase-in a \$15.6 million rate increase over the years 2011 through 2014, and the annual true-up mechanism is subject to review.

## **PENDING INFRASTRUCTURE COST RECOVERY RATE MECHANISMS**

### **California – San Diego Gas and Electric**

On Dec. 15, 2010, San Diego Gas & Electric filed a request with the California Public Utilities Commission for a gas base rate increase. In addition to the base rate increase, the company proposes a post-test-year ratemaking mechanism for the three years, 2013 through 2015, under which the company's revenue requirement would be adjusted to reflect increases in capital-related and other expenses. A ruling is expected in the third quarter of 2012.

### **California – Southern California Gas**

On Dec. 15, 2010, Southern California Gas filed a request with the California Public Utilities Commission for a gas base rate increase. In addition to this base rate increase, SoCal proposes a post-test-year ratemaking mechanism for the three-year period 2013 through 2015, under which the company's revenue requirement would be adjusted to reflect increases in capital-related and other expenses. The company did not request specific rate increases under the mechanism. A ruling is expected in the third quarter of 2012.

### **District of Columbia – Washington Gas – Case No. 1093**

On February 29, 2012, Washington Gas Light filed a rate case with the District of Columbia Public Service Commission in which it proposed an expansion of its existing pipe replacement program approved in 2007. Specifically, the company proposed a 5-year accelerated pipeline replacement program and a surcharge for recovery of \$119 million to be invested in replacement infrastructure. Washington Gas proposes to spend \$19 million in year 1 and \$25 million in years 2-5. This is the initial phase of a proposed 50-year, \$749 million plan to replace 400 miles of pipeline and 37,000 services.

### **Michigan – Michigan Consolidated Gas – Cast No. U-16999**

On April 20, 2012, Michigan Consolidated Gas filed a rate case in which it proposed to establish a cost tracker for recovery of the costs associated with \$387 million in capital investment for the company's meter move-out, main renewal, and pipeline integrity programs. The capital investment would take place in the five years 2013 through 2017; any expenditures prior to January 2013 would be included in rate base. The infrastructure charge would increase annually to reflect incremental tracked costs and would remain in effect until the company's next rate case, at which time the rider amounts would be rolled into base rates.

### **Nevada – Limited Program - Southwest Gas – Docket Nos. 12-04005 and 12-02019**

In 2012, Southwest Gas filed with the Nevada Public Service Commission a general rate case and a separate petition pursuant to its current limited infrastructure replacement program. In compliance with the provisions of the current replacement program, Southwest filed to recover the depreciation, return and property tax associated with the \$12.5 million it has spent on infrastructure replacement of early vintage plastic pipe. With the subsequent rate case filing, the company is seeking approval of a surcharge mechanism that will allow the company to invest a maximum of \$40 million per year for the replacement of early vintage plastic pipe and steel pipe. The proposed plan would require the development and approval of an annual budget. Southwest would recover through a surcharge an amount equal to the revenue requirement associated with the additional plant put in service each year. Rates will be capped and will not exceed one cent per therm per year. The rate case filing also seeks to consolidate the current limited program with the proposed full replacement mechanism.

## **ADDITIONAL INFORMATION**

If you would like more information about a particular program or would like to speak to another AGA member regarding the details of the program, please contact: Cynthia Marple, AGA director of rates and regulatory affairs, [cmarple@aga.org](mailto:cmarple@aga.org) or 202-824-7228.

## **U.S. Department of Transportation Call to Action To Improve the Safety of the Nation's Energy Pipeline System**

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### **Executive Summary**

Today, more than 2.5 million miles of pipelines are responsible for delivering oil and gas to communities and businesses across the United States. That's enough pipeline to circle the earth approximately 100 times.

Currently, these liquid and gas pipelines are operated by approximately 3,000 companies and fall under the safety regulations of the U.S. Department of Transportation's Pipeline and Hazardous Materials Safety Administration (PHMSA). PHMSA has engineers and inspectors around the country who oversee the safety of these lines and ensure that companies comply with critical safety rules that protect people and the environment from potential dangers. While PHMSA directly regulates most of the hazardous liquid pipelines in the nation, states take over when it comes to intrastate natural gas pipelines. Every state, except Hawaii and Alaska, is responsible for the inspection and enforcement of state pipeline safety laws for the natural gas pipeline systems within their respective state. Some states – about 20 percent - also regulate the hazardous liquid lines within state borders.

In the wake of several recent serious pipeline incidents, U.S. DOT/PHMSA is taking a hard look at the safety of the nation's pipeline system. Over the last three years, annual fatalities have risen from nine in 2008, to 13 in 2009 to 22 in 2010. Like other aspects of America's transportation infrastructure, the pipeline system is aging and needs a comprehensive evaluation of its fitness for service. Investments that are made now will ensure the safety of the American people and the integrity of the pipeline infrastructure for future generations.

For these reasons, Secretary LaHood is issuing a call to action for all pipeline stakeholders, including the pipeline industry, the utility regulators, and our state and federal partners. Secretary LaHood brought together PHMSA Administrator Quarterman and the senior DOT leadership to design a strategy to achieve that goal. The action plan below is the result of those deliberations.

### **Background**

Much of the nation's pipeline infrastructure was installed many decades ago, and some century-old infrastructure continues to transport energy supplies to residential and commercial customers, particularly in the urban areas across our nation. Older pipeline facilities that are constructed of obsolete materials (e.g., cast iron, copper, bare steel, and certain kinds of welded pipe) may have degraded over time, and some have been exposed to additional threats, such as excavation damage.

On December 4, 2009, PHMSA issued the Distribution Integrity Management Final Rule, which extends the pipeline integrity management principles that were established for

hazardous liquid and natural gas transmission pipelines, to the local natural gas distribution pipeline systems. This regulation, which becomes effective in August of 2011, requires operators of local gas distribution pipelines to evaluate the risks on their pipeline systems to determine their fitness for service and take action to address those risks. For older gas distribution systems, the appropriate mitigation measures could involve major pipe rehabilitation, repair, and replacement programs. At a minimum, these measures are needed to requalify those systems as being fit for service. While these measures may be costly, they are necessary to address the threat to human life, property, and the environment.

In addition to the many pipelines constructed with obsolete materials, there are also early vintage steel pipelines in high consequence areas that may pose risks because of inferior materials, poor construction practices, lack of maintenance or inadequate risk assessments performed by operators. The lack of basic information or incomplete records about these systems is also a contributing factor. The U.S. DOT is seeking to make sure these risks are identified, the pipelines are assessed accurately, and preventative steps are taken where they are needed.

### **Action Plan**

The U.S. DOT and PHMSA have developed this action plan to accelerate rehabilitation, repair, and replacement programs for high-risk pipeline infrastructure and to requalify that infrastructure as fit for service. The Department will engage pipeline safety stakeholders in the process to systematically address parts of the pipeline infrastructure that need attention, and ensure that Americans remain confident in the safety of their families, their homes, and their communities. The strategy involves:

- A Call to Action – Secretary LaHood is issuing a “Call to Action” to engage state partners, technical experts, and pipeline operators in identifying pipeline risks and repairing, rehabilitating, and replacing the highest risk infrastructure. Secretary LaHood is also asking Congress to expand PHMSA’s ability to oversee pipeline safety.
  - Secretary LaHood and PHMSA Administrator Quarterman have already met with the Federal Energy Regulatory Commission (FERC), the National Association of Regulatory and Utility Commissioners (NARUC), state public utility commissions, and industry leaders to ask all parties to step up efforts to identify high-risk pipelines and ensure that they are repaired or replaced.
  - Secretary LaHood is asking Congress to increase the maximum civil penalties for pipeline violations from \$100,000 per day to \$250,000 per day, and from \$1 million for a series of violations to \$2.5 million for a series of violations. He is also asking Congress to help close regulatory loopholes, strengthen risk management requirements, add more inspectors, and improve data reporting to help identify potential pipeline safety risks early.

- The U.S. DOT and PHMSA are convening a Pipeline Safety Forum in April to engage in a working session around the actions that the Department, states, and industry can take to drive more aggressive actions to raise the bar on pipeline safety. The U.S. DOT and PHMSA will compile a report based on ideas, opportunities and challenges presented at the Forum and take action on solutions.
- Aggressive Efforts – The U.S. DOT and PHMSA are calling on pipeline operators and owners to review their pipelines and quickly repair and replace sections in poor condition.
  - PHMSA has asked technical associations and pipeline safety groups to provide best practices and technologies for repair, rehabilitation and replacement programs, and has asked industry groups for commitments to accelerate needed repairs.
  - PHMSA will review all data received from pipeline operators to identify areas with critical needs.
  - PHMSA’s Distribution Integrity Management rule will become effective in August, requiring all operators of gas distribution pipelines to evaluate the risks on their pipeline systems and take action to address those risks.
- Transparency - U.S. DOT and PHMSA will execute this plan in a transparent manner with opportunity for public engagement, including a dedicated website for this initiative, and regular reporting to the public.
  - PHMSA will launch a public website with ongoing pipeline rehabilitation, replacement and repair initiatives.
  - All materials from the Pipeline Safety Forum will be publicly posted to the web, followed by a Draft Report for Notice and Comment. Once public input has been collected, PHMSA will publish a final Pipeline Safety Report to the Nation.

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U.S. Department of Transportation  
**Pipeline and Hazardous Materials  
Safety Administration**

1200 New Jersey Ave, S.E.  
Washington, D.C. 20590

December 9, 2011

The Honorable Robert Garagiola  
Member, Senate Finance Committee  
James Senate Office Building, Room 104  
11 Bladen Street  
Annapolis, MD 21401

RE: Letter concerning STRIDE Gas Infrastructure Bill

Dear Senator Garagiola:

The Pipeline and Hazardous Materials Safety Administration (PHMSA) understands that Maryland is considering alternative cost recovery methodologies for pipeline replacement programs for gas distribution systems.

As the pipeline systems across our country age, it is prudent to contemplate this issue. Properly maintained pipelines can and have remained in place for many decades without posing undue risk to people and the environment. In some cases, however, depending on many factors including the materials and methods used to construct and maintain the pipe and the environment in which it operates, replacement of pipeline systems is the most effective – or only – method to effectively mitigate risk. During the last several years, PHMSA has issued integrity management regulations that require pipeline operators to systematically identify and address threats to public safety and pipelines using risk-based models. For gas transmission and hazardous liquid pipeline systems, this increased level of assessment has already provided results that have improved safety. The integrity management Final Rule for the gas distribution sector was issued December 4, 2009, and we anticipate that this rule will have similar results for local distribution companies in that it will guide companies to address the most serious threats to the various pipeline systems.

PHMSA recognizes the criticality of providing safe and reliable gas service at affordable rates to the end users. Clearly, it is vital to ensure that the cost of replacement programs do not place an undue burden on ratepayers. However, it is even more important to ensure that the pipeline operates safely. We are encouraged by State efforts to provide for an expedited means to facilitate pipeline replacement programs outside of traditional ratemaking when appropriate. It is important that operators are able to take prompt remedial steps to correct threats to pipeline systems and safety, and it appears that the Maryland Strategic Infrastructure Development and Enhancement (STRIDE) bill could provide a means to reduce such risk and improve safety.

Thank you for the opportunity to provide comments. Please feel free to contact me with questions.

Sincerely,

A handwritten signature in black ink, appearing to read "J. Wiese", written over a horizontal line.

Jeffrey D. Wiese

Associate Administrator for Pipeline Safety



U.S. Department of Transportation  
**Pipeline and Hazardous Materials  
Safety Administration**

1200 New Jersey Ave, S.E.  
Washington, D.C. 20590

December 9, 2011

The Honorable Charles Barkley  
Member, Senate Finance Committee  
House Office Building, Room 413  
6 Bladen Street  
Annapolis, MD 21401

RE: Letter concerning STRIDE Gas Infrastructure Bill

Dear Senator Barkley:

The Pipeline and Hazardous Materials Safety Administration (PHMSA) understands that Maryland is considering alternative cost recovery methodologies for pipeline replacement programs for gas distribution systems.

As the pipeline systems across our country age, it is prudent to contemplate this issue. Properly maintained pipelines can and have remained in place for many decades without posing undue risk to people and the environment. In some cases, however, depending on many factors including the materials and methods used to construct and maintain the pipe and the environment in which it operates, replacement of pipeline systems is the most effective – or only – method to effectively mitigate risk. During the last several years, PHMSA has issued integrity management regulations that require pipeline operators to systematically identify and address threats to public safety and pipelines using risk-based models. For gas transmission and hazardous liquid pipeline systems, this increased level of assessment has already provided results that have improved safety. The integrity management Final Rule for the gas distribution sector was issued December 4, 2009, and we anticipate that this rule will have similar results for local distribution companies in that it will guide companies to address the most serious threats to the various pipeline systems.

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Jeffrey D. Wiese  
Associate Administrator for Pipeline Safety



U.S. Department of Transportation  
**Pipeline and Hazardous Materials  
Safety Administration**

1200 New Jersey Ave, S.E.  
Washington, D.C. 20590

December 9, 2011

The Honorable Dereck E. Davis  
Chairman, House Economic Matters Committee  
House Office Building, Room 231  
6 Bladen Street  
Annapolis, MD 21401

RE: Letter concerning STRIDE Gas Infrastructure Bill

Dear Delegate Davis:

The Pipeline and Hazardous Materials Safety Administration (PHMSA) understands that Maryland is considering alternative cost recovery methodologies for pipeline replacement programs for gas distribution systems.

As the pipeline systems across our country age, it is prudent to contemplate this issue. Properly maintained pipelines can and have remained in place for many decades without posing undue risk to people and the environment. In some cases, however, depending on many factors including the materials and methods used to construct and maintain the pipe and the environment in which it operates, replacement of pipeline systems is the most effective – or only – method to effectively mitigate risk. During the last several years, PHMSA has issued integrity management regulations that require pipeline operators to systematically identify and address threats to public safety and pipelines using risk-based models. For gas transmission and hazardous liquid pipeline systems, this increased level of assessment has already provided results that have improved safety. The integrity management Final Rule for the gas distribution sector was issued December 4, 2009, and we anticipate that this rule will have similar results for local distribution companies in that it will guide companies to address the most serious threats to the various pipeline systems.

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Jeffrey D. Wiese  
Associate Administrator for Pipeline Safety



U.S. Department of Transportation  
**Pipeline and Hazardous Materials  
Safety Administration**

1200 New Jersey Ave, S.E.  
Washington, D.C. 20590

December 9, 2011

The Honorable Thomas “Mac” Middleton  
Chairman, Senate Finance Committee  
Miller Senate Office Building, 3 East Wing  
11 Bladen Street  
Annapolis, MD 21401

RE: Letter concerning STRIDE Gas Infrastructure Bill

Dear Senator Middleton:

The Pipeline and Hazardous Materials Safety Administration (PHMSA) understands that Maryland is considering alternative cost recovery methodologies for pipeline replacement programs for gas distribution systems.

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PHMSA recognizes the criticality of providing safe and reliable gas service at affordable rates to the end users. Clearly, it is vital to ensure that the cost of replacement programs do not place an undue burden on ratepayers. However, it is even more important to ensure that the pipeline operates safely. We are encouraged by State efforts to provide for an expedited means to facilitate pipeline replacement programs outside of traditional ratemaking when appropriate. It is important that operators are able to take prompt remedial steps to correct threats to pipeline systems and safety, and it appears that the Maryland Strategic Infrastructure Development and Enhancement (STRIDE) bill could provide a means to reduce such risk and improve safety.

Thank you for the opportunity to provide comments. Please feel free to contact me with questions.

Sincerely,

A handwritten signature in black ink, appearing to read "J. Wiese", with a stylized flourish underneath.

Jeffrey D. Wiese  
Associate Administrator for Pipeline Safety



U.S. Department of Transportation  
**Pipeline and Hazardous Materials  
Safety Administration**

1200 New Jersey Ave, S.E.  
Washington, D.C. 20590

December 9, 2011

Mr. Robert Glidewell  
Manager, Government and Business Relations  
Washington Gas  
101 Constitution Avenue, NW  
Washington, DC 20080

RE: Letter concerning STRIDE Gas Infrastructure Bill

Dear Mr. Glidewell:

The Pipeline and Hazardous Materials Safety Administration (PHMSA) understands that Maryland is considering alternative cost recovery methodologies for pipeline replacement programs for gas distribution systems.

As the pipeline systems across our country age, it is prudent to contemplate this issue. Properly maintained pipelines can and have remained in place for many decades without posing undue risk to people and the environment. In some cases, however, depending on many factors including the materials and methods used to construct and maintain the pipe and the environment in which it operates, replacement of pipeline systems is the most effective – or only – method to effectively mitigate risk. During the last several years, PHMSA has issued integrity management regulations that require pipeline operators to systematically identify and address threats to public safety and pipelines using risk-based models. For gas transmission and hazardous liquid pipeline systems, this increased level of assessment has already provided results that have improved safety. The integrity management Final Rule for the gas distribution sector was issued December 4, 2009, and we anticipate that this rule will have similar results for local distribution companies in that it will guide companies to address the most serious threats to the various pipeline systems.

PHMSA recognizes the criticality of providing safe and reliable gas service at affordable rates to the end users. Clearly, it is vital to ensure that the cost of replacement programs do not place an undue burden on ratepayers. However, it is even more important to ensure that the pipeline operates safely. We are encouraged by State efforts to provide for an expedited means to facilitate pipeline replacement programs outside of traditional ratemaking when appropriate. It is important that operators are able to take prompt remedial steps to correct threats to pipeline systems and safety, and it appears that the Maryland Strategic Infrastructure Development and Enhancement (STRIDE) bill could provide a means to reduce such risk and improve safety.

Thank you for the opportunity to provide comments. Please feel free to contact me with questions.

Sincerely,

A handwritten signature in black ink, appearing to read "J. Wiese", with a stylized flourish at the end.

Jeffrey D. Wiese  
Associate Administrator for Pipeline Safety

BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Reply Testimony of John Sohl**

**PAYROLL EXPENSES  
EXHIBIT 2300**

June 15, 2012

**EXHIBIT 2300 – REPLY TESTIMONY – PAYROLL EXPENSES**

**Table of Contents**

I.	Introduction and Summary .....	1
II.	Full-Time Employees and Overall Payroll .....	2
III.	Medical Benefits and Workers' Compensation .....	10
IV.	Payroll Taxes, Overtime, and Depreciation Expense .....	12
V.	O&M Expense Factor.....	14

1 **I. INTRODUCTION AND SUMMARY**

2 **Q. Are you the same John Sohl who provided direct testimony on behalf of**  
3 **Northwest Natural Gas Company (“NW Natural” or “the Company”) in this**  
4 **proceeding?**

5 A. Yes, as Exhibit NWN/700.

6 **Q. What is the purpose of your reply testimony?**

7 A. The purpose of my testimony is to respond to the adjustments proposed by Deborah  
8 Garcia and Brian Bahr on behalf of Commission Staff (“Staff”) and Hugh Larkin Jr. on  
9 behalf the Citizens’ Utility Board of Oregon (CUB) and the Northwest Industrial Gas  
10 Users (NWIGU) related to payroll expenses. Specifically, I address the parties’  
11 adjustments to the number of full-time employees (FTEs), medical benefits, overtime,  
12 payroll tax, depreciation expense, and O&M expense factor.

13 **Q. Do any other NW Natural witnesses address the appropriate FTE levels to include**  
14 **in the test year, which consists of the 12 months ending October 31, 2013 (“Test**  
15 **Year”)?**

16 A. Yes. Lea Anne Doolittle discusses this issue in her reply testimony<sup>1</sup>.

17 **Q. Please provide a summary of your reply testimony.**

18 A. In my testimony, I:

- 19 • Explain why Staff and NWIGU-CUB’s payroll adjustments are based on an  
20 inappropriate FTE level, demonstrate the calculation errors in Staff’s payroll

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<sup>1</sup> Exhibit NWN/2400 Doolittle.



1 adjustments, and present the Company's revised payroll level based on a  
2 reduced FTE count;

- 3 • Explain the errors in Staff's and NWIGU-CUB's medical benefits and workers'  
4 compensation adjustments and provide an updated amount for these items that  
5 reflects the Company's revised FTE count;
- 6 • Explain the errors in Staff's payroll tax, overtime, and depreciation expense  
7 adjustments and present the updated amount for these items that reflect the  
8 Company's revised FTE count; and
- 9 • Demonstrate that NWIGU-CUB's proposed O&M expense factor adjustment  
10 does not appropriately reflect the Test Year O&M expense factor, and that their  
11 proposed adjustment is also inconsistent with those parties' other adjustments.

12 **II. FULL-TIME EMPLOYEES**

13 **Q. Do the other parties propose adjustments related to the appropriate number of**  
14 **Test Year FTEs?**

15 A. Yes. Staff proposes to calculate payroll based on 1,000 FTEs,<sup>2</sup> which Staff calculates  
16 would reduce Oregon Test Year O&M by \$6.6 million, and rate base by \$2.8 million.  
17 NWIGU-CUB proposes to calculate payroll based on 1,071 FTEs, which NWIGU-CUB  
18 calculates would reduce Oregon Test Year O&M by \$2.7 million.

19 **Q. How many FTEs did the Company use to calculate Test Year payroll costs?**

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<sup>2</sup> Staff's 1,000 FTE proposal reflects its view of the appropriate number of regulated FTEs, whereas NWIGU-CUB's number, like NW Natural's, refers to total Company FTEs.

1 A. In its initial filing the Company used 1,130 FTEs in its calculations. The Company  
2 calculated this number by starting with the estimate for FTEs expected to be on the  
3 payroll by the end of the historical base period, the 12-months ended December 31,  
4 2011 (“Base Period”), which was 1,072 FTEs for calendar year 2011. From this starting  
5 point, the Company added positions for which we were currently recruiting, and positions  
6 related to specific programs like service window appointments (SWA) and safety. These  
7 additional 58 positions were added to the projected FTE level at the end of the Base  
8 Period, resulting in the requested FTE level of 1,130 that was reflected in the Company’s  
9 direct case filing.

10 **Q. Were some of the 1,130 FTEs assigned to non-regulated operations and**  
11 **appropriately excluded from the payroll costs in the Company’s revenue**  
12 **requirement?**

13 A. Yes. As shown in the table below, the costs for an equivalent of 19.2 FTEs were  
14 assigned to below-the-line accounts and were not included in the revenue requirement  
15 stated in the Company’s direct case filing.

Employee Equivalents

(0.2)	Reduction of System Ops Unregulated Activity
(10.0)	Reduction of Appliance Center Unregulated Activity
(1.0)	Reduction of Service Solutions Unregulated Activity
(0.6)	Reduction of Public Policy & Government Affairs Unregulated Activity
(0.8)	Reduction of Community & Civic Affairs Unregulated Activity
(3.9)	Reduction of Interstate Storage Activity
(2.4)	Reduction of Shared Services Activity to Subsidiaries
(0.4)	Reduction of Admin Transfer Activity
<u>(19.2)</u>	Total Below the Line Reduction to Total NW Natural FTE

16  
17 ///

3 – REPLY TESTIMONY OF JOHN SOHL

1 **Q. How did the Company calculate these 19.2 FTEs?**

2 A. Each employee was assigned, either in part or in full, to unregulated operations based  
3 on their work portfolio which resulted in the costs of 19.2 FTE equivalents being  
4 removed from revenue requirements in this case. My Exhibit NWN/2301, Sohl/1 shows  
5 the FTEs for which the cost was removed from payroll expenses included in this case.

6 **Q. How did the Company then use the number of FTEs to calculate payroll?**

7 A. To calculate payroll in the Test Year, I began with total payroll, including payroll  
8 associated with unregulated activities. I then removed the payroll associated with the  
9 19.2 FTEs devoted to unregulated activities, as described above. Removing these  
10 unregulated FTEs decreased the Company's payroll by 1.78 percent. My Exhibit  
11 NWN/2302, Sohl/1 demonstrates how the Company calculated Test Year payroll based  
12 on 1,130 FTEs and reduced this payroll to account for unregulated activities.

13 **Q. How did Staff calculate the proposed adjustment to Test Year FTEs?**

14 A. Staff began with a figure of 1,030 FTEs for 2011, which represented the average FTE  
15 count for the year. Staff then added 13 FTEs for the SWA program, resulting in 1,043  
16 FTEs. Next, Staff subtracted 42.6 FTEs to account for what was perceived as  
17 unregulated FTEs, for a result of 1,000 Test Year FTEs.

18 **Q. Do you agree with Staff's calculation?**

19 A. No, I do not. Staff's calculation contains three problems.

20 **Q. Please explain.**

21 A. First, Staff inappropriately begins their calculation with the average FTEs for 2011.

4 – REPLY TESTIMONY OF JOHN SOHL

1           Second, Staff inappropriately removed costs associated with 42.6 FTEs whose  
2 titles seem to have suggested to Staff that they do not perform regulated activities. In  
3 fact, about 32 of these removed employees spend their time on regulated activities and  
4 thus should be included in utility payroll costs.

5           Third, because Staff removed the costs of these 42.6 employee from payroll  
6 costs from which unregulated employee time had already been removed, the adjustment  
7 constitutes a “double count” of costs associated with unregulated operations.

8 **Q. Please explain why it is not appropriate for Staff to begin the estimate of Test Year**  
9 **FTEs by reference to the average number of employees in the Base Period.**

10 A. As explained in Lea Anne Doolittle’s reply testimony<sup>3</sup>, at the time the Company was  
11 preparing this case, the Company was in the process of adding positions, primarily to  
12 address safety concerns and other necessary business functions. Staff’s use of the  
13 2011 average FTE count, which is lower than the FTE count at the end of 2011 and  
14 lower than the FTE count as of March 31, 2012, particularly when the Company is  
15 engaged in a documented hiring effort, is unreasonable.

16 **Q. Please explain why Staff’s designation of 42.6 employees as unregulated is**  
17 **inappropriate.**

18 A. As justification for the removal of costs associated with 42.6 employees, Staff simply  
19 states that positions in Business Development, Marketing Strategy, Appliance Center,  
20 Service Solutions, Marketing, and Conversion are related to “non-utility, below-the-line,  
21 areas,” but does not explain how it was determined that these positions relate to

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<sup>3</sup> Exhibit NWN/2400 Doolittle

1 unregulated activities or how it was determined that costs associated with those  
2 positions were not already removed.

3 **Q. Is Staff's analysis of these positions correct?**

4 A. No. Staff removed 42.6 employees based on job title or cost center name and directly  
5 assigned all of their costs to unregulated activities. Staff's approach has no correlation  
6 to the actual process of determining and assigning costs to unregulated activities.

7 **Q. Do you have an exhibit that demonstrates that Staff removed FTEs whose job  
8 functions relate to regulated activities?**

9 A. Yes. My Exhibit NWN/2303, Sohl/1 provides a list of the 42.6 positions Staff removed on  
10 the basis that they relate to unregulated activities. Included in the 42.6 positions are 11  
11 FTEs that the Company removed in its initial filing. As the descriptions of these  
12 positions shows, Staff removed positions whose job functions relate to regulated  
13 operations, such as assisting new customers that have requested gas service. Staff's  
14 removal of these 42.6 positions should therefore be rejected.

15 **Q. How does Staff's removal of costs associated with these FTE equivalents double  
16 count costs that the Company has already removed from the filing?**

17 A. As I explained above, in its initial filing the Company already removed from payroll, for  
18 purposes of the revenue requirement, the costs associated with the 19.2 FTEs devoted  
19 to unregulated activities. Removing costs associated with these 19.2 FTEs through  
20 Staff's adjustment removes these costs a second time.

21 **Q. In addition to the problem of not properly allocating FTEs to unregulated  
22 operations, does Staff's adjustment contain any additional flaws?**

6 – REPLY TESTIMONY OF JOHN SOHL

1 A. Yes. As I explain above, the Company already removed 1.78 percent of total payroll to  
2 reflect the 19.2 FTEs related to unregulated operations. By applying the Company's  
3 1.78 percent unregulated payroll allocation to Staff's regulated payroll amount, Staff's  
4 adjustment triple counts unregulated payroll amounts that the Company removed from  
5 total payroll in the first instance, and that she removed a second time through her  
6 adjustment of 42.6 unregulated FTEs.

7 **Q. Have you prepared an exhibit that demonstrates the removal of these unregulated**  
8 **costs and shows that this amount is consistent with the labor costs Natasha**  
9 **Siores uses in her revenue requirement model?**

10 A. Yes. My Exhibit NWN/2302, Sohl/1 walks through all of the components of total  
11 operations and maintenance expense included in this case and ties to line 7 of Exhibit  
12 NWN/302, McVay-Siores/1. As can be seen on the Total FTE Payroll line of my Exhibit  
13 NWN/2302, \$2.5 million of labor costs, or 1.78 percent of total FTE labor, has been  
14 removed from the total O&M expense requested in this case. Any further reduction  
15 would constitute a double reduction of these costs.

16 **Q. Please explain how NWIGU-CUB adjusted the number of FTEs in the Test Year.**

17 A. NWIGU-CUB begins with the actual FTEs in place as of March 31, 2012, which was  
18 1,058, and added 13 FTEs for the SWA program for a proposed FTE level of 1,071.

19 **Q. Do you agree with the NWIGU-CUB adjustment?**

20 A. No, I do not. While it is correct that the Company had 1,058 FTEs in place as of March  
21 31, 2012, the adjustment does not account for the one additional SWA supervisory  
22 employee needed to implement that program and the additional FTEs that the Company

7 – REPLY TESTIMONY OF JOHN SOHL

1 will add before the beginning of the Test Year. As Lea Anne Doolittle explains in her  
2 reply testimony, the Company is currently in the process of filling 56 positions, 27 of  
3 which are new positions that have not previously been filled. Twenty-three of these  
4 positions are related to safety and compliance and, as explained by Ms. Doolittle, are  
5 reasonably expected to be hired prior to the rate effective date in this proceeding and will  
6 be performing functions that are necessary for prudent and safe operation of the  
7 Company.

8 **Q. Please summarize the Company's view of Staff's and NWIGU-CUB's FTE positions**  
9 **based on the above discussion.**

10 A. Once the double and triple counting of unregulated employees is removed from Staff's  
11 proposal and Staff's FTE count is updated to March 31, 2012, both parties recommend  
12 an FTE level of 1,071. Neither party included one of the SWA employees, as explained  
13 in Ms. Doolittle's testimony, which when included brings the starting point of both  
14 positions to 1,072 FTEs.

15 **Q. How many FTEs does the Company expect to have in place during the Test Year?**

16 A. For the reasons discussed in my reply testimony and in Lea Anne Doolittle's reply  
17 testimony, the Company expects to have 1,114 FTEs in place at the start of the Test  
18 Year. My Exhibit NWN/2304 reflects the adjustment to the Company's direct case to  
19 reflect the appropriate payroll to be included in this case. Adjusting the Company's  
20 payroll costs to reflect this number of FTEs results in a total Company wage and salary  
21 amount of \$79.9 million, or a reduction in Oregon allocated O&M of \$0.7 million, and a  
22 reduction to rate base by \$0.3 million.

8 – REPLY TESTIMONY OF JOHN SOHL

1 **Staff Payroll Modeling Adjustment**

2 **Q. Does Staff also include an adjustment to payroll on the basis of Staff's three-year**  
3 **wage and salary model?**

4 A. Yes. Staff argues that the Company's calculation of the appropriate level of wages and  
5 salaries is not based on Staff's model and is therefore unreasonable. Staff proposes to  
6 reduce the Company's O&M by \$0.9 million, and to reduce rate base by \$0.4 million to  
7 reflect Staff's calculation.

8 **Q. Does Staff's wage and salary model contain methodological problems?**

9 A. Yes. A review of Exhibit Staff/501 demonstrates the problems with the Staff model.  
10 Specifically:

- 11 • First, line 4 of the model in the union section, has an escalation factor of 1.34  
12 percent. This percentage increase for union employees is inconsistent with the  
13 cumulative contractual 8.14% percentage awarded to union employees over this  
14 time period and is inconsistent with Staff's opening testimony which states that  
15 because union negotiations are considered to be arms' length transactions, Staff  
16 accepts these union increases.<sup>4</sup>
- 17 • Second, and more important, once again Staff continues to adjust labor costs by  
18 the same 1.78 percent unregulated factor. On Line 8 of Exhibit Staff/501,  
19 Garcia/2, the 1.78 percent reduction results in a removal of approximately  
20 \$1.4 million in labor cost before allocation to Oregon and capital. As I have  
21 discussed above, this amount has already been removed from the Company's

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<sup>4</sup> Staff/500, Garcia/5, lines 11-17.



1 original filing and to do this again would result in a double count of these costs.

2 Following this same calculation through to line 14 of the same page, which

3 shows Staff's proposed adjustment, this \$1.4 million is used as the adjustment to

4 payroll costs.

5 **Q. If this double count is corrected, is the Staff payroll adjustment eliminated?**

6 A. Yes. This means that once this double count is corrected, the application of Staff's

7 model does not show that an adjustment is warranted.

8 **Q. Staff argues that the Company's Base Period payroll costs should be escalated by**  
9 **applying the Actual/Forecast Consumer Price Index – All Urban Consumers U.S.**

10 **(CPI) to wages and salaries from three years before the Test Year to the Test Year.**

11 **Do you address this issue in your reply testimony?**

12 A. No. Because Staff's wage and salary model does not result in an adjustment to the

13 Company's labor costs after the corrections described above are made, this issue is not

14 relevant. However, Lea Anne Doolittle explained in her direct testimony<sup>5</sup> why the use of

15 CPI to escalate wages is not appropriate and market-based increases should be used.

16 Staff does not present any rebuttal to Ms. Doolittle's direct testimony on this issue.

17 **III. MEDICAL BENEFITS AND WORKERS' COMPENSATION**

18 **Q. Please explain the parties' proposed adjustments to costs associated with**  
19 **medical benefits and workers' compensation.**

20 A. Staff and NWIGU-CUB propose adjustments to the Company's proposed medical

21 benefits and workers' compensation expenses to account for their respective

---

<sup>5</sup> Exhibit NWN/800 Doolittle/5-7

1 adjustments to FTEs. The parties also adjust the medical benefits and workers'  
2 compensation amounts to reflect unregulated amounts. The adjustments proposed by  
3 Staff and NWIGU-CUB would reduce the Company's Oregon O&M by \$2.1 million and  
4 \$1.1 million respectively.

5 **Q. Does any party object to the Company's proposed medical benefits and workers'**  
6 **compensation calculations for any other reason.**

7 A. No. The Staff and NWIGU-CUB adjustments follow directly from their FTE adjustments.

8 **Q. Please explain Staff's adjustment.**

9 A. Staff first reduced the amount of medical benefits and workers compensation expense  
10 by 11.5 percent to reflect Staff's 11.5 percent reduction in FTEs. Staff then reduced the  
11 medical benefits expense for active employees and workers compensation expense by  
12 the 1.78 percent unregulated factor.

13 **Q. Is the NWIGU-CUB adjustment similar?**

14 A. Yes. NWIGU-CUB reduced the Company's medical benefits and workers compensation  
15 expense by 1.78 percent to reflect work in unregulated segments of the Company's  
16 business and then reduces that amount by 5.22 percent to reflect NWIGU-CUB's  
17 proposed reduction in FTEs.

18 **Q. Are the parties' adjustments to medical benefits and workers' compensation**  
19 **appropriate?**

20 A. No. The Staff and NWIGU-CUB adjustments are incorrect for two reasons. First, as  
21 discussed above, the parties' adjustments to FTEs are unreasonable. If their medical  
22 benefits and workers' compensation expense adjustments reflected the appropriate level

11 – REPLY TESTIMONY OF JOHN SOHL

1 of FTEs proposed by the Company, 1,114 FTEs, the Oregon O&M adjustment would be  
2 \$0.5 million.

3 Second, as shown in my Exhibit NWN/2302, as with payroll expense discussed  
4 above, the Company's medical benefits and worker's compensation level in this case  
5 already includes the removal of 1.78% of these expenses to reflect expenses related to  
6 work in unregulated aspects of the Company. Therefore, Staff's and NWIGU-CUB's  
7 proposed adjustments on this basis would double count the amount of medical benefits  
8 and workers' compensation expense associated with the unregulated 19.2 FTEs the  
9 Company has already removed from revenue requirement.

10 **Q. Have you prepared an exhibit that presents the appropriate adjustment to**  
11 **employee benefits consistent with the Company's proposed FTE level?**

12 A. Yes. Exhibit NWN/2304 is a detailed calculation of the reduction in employee benefits  
13 costs which is consistent with the Company's proposed reduction of 16 FTEs from its  
14 requested increase. The Company's reductions to payroll result in a \$0.2 million  
15 decrease to Oregon O&M, and approximately \$67,000 to rate base.

16 **IV. PAYROLL TAX, OVERTIME, AND DEPRECIATION EXPENSE**

17 **Q. Do Staff and NWIGU-CUB propose adjustments to payroll tax, overtime, and**  
18 **depreciation expense based on their FTE adjustments?**

19 A. Yes, they do. Staff's total Oregon adjustments for these three items is \$0.6 million to  
20 O&M, and approximately \$1,000 to rate base, while the NWIGU-CUB proposed  
21 adjustment to Oregon O&M is \$0.6 million.

1 **Q. Does Staff use the same flawed approach in adjusting these three items by using**  
2 **the 1.78 percent factor as I discuss above?**

3 A. Yes. Staff witness Garcia states that she uses the same methodology as for the wage  
4 and salaries adjustment to make these adjustments. For all of the reasons I explain  
5 above, I would urge the Commission to reject these adjustments because they would  
6 constitute a double count of costs already removed from the case.

7 **Q. Does NWIGU-CUB use a different approach for the payroll adjustment?**

8 A. Yes. NWIGU-CUB removes an amount associated with payroll tax and depreciation  
9 expense in proportion to the number of removed FTEs.

10 **Q. Do you agree with the methodology used by NWIGU-CUB?**

11 A. While I disagree on the number of FTEs used in the NWIGU-CUB calculation, the  
12 method itself is sound.

13 **Q. Have you prepared an exhibit that updates the Company's payroll expense**  
14 **adjustment to correspond to the revised number of proposed FTEs currently in**  
15 **the case?**

16 A. Yes. My Exhibit NWN/2305 represents the calculation of the appropriate adjustment to  
17 payroll cost when reflecting the reduction of 16 FTE positions from the Company's direct  
18 case filing. I used a similar methodology as used by NWIGU-CUB in calculating this  
19 amount. The Company's reductions to payroll result in an O&M decrease of  
20 approximately \$97,000, a rate base decrease of approximately \$10,000, and a  
21 depreciation expense decrease of approximately \$11,000.

22 ///

13 – REPLY TESTIMONY OF JOHN SOHL

1 **V. O&M EXPENSE FACTOR**

2 **Q. What is the O&M expense factor?**

3 A. The O&M expense factor represents the proportion of employee labor that is charged to  
4 O&M expense as opposed to a capital project. It is not a factor that is applied to payroll  
5 costs, but is the factor that results as labor costs are charged to either O&M or capital.  
6 Over time this percentage changes for a variety of reasons, such as the use of outside  
7 contractors for construction projects and work functions of new employee hires. The  
8 Company labor charged to O&M for the Test Year resulted in 69.3 percent in its direct  
9 case filing.

10 **Q. How did the Company determine the O&M labor expense for the Test Year?**

11 A. The Company's 2011 actual charges to O&M were approximately 67.2 percent of total  
12 labor. The FTEs being added are focused on safety and customer service, which are  
13 O&M functions. These additions increase the projected O&M percentage for the test  
14 year to 69.3 percent of total labor costs.

15 **Q. Given that the Company has reduced the number of FTEs included in this reply  
16 filing, have you taken into account the impact on this adjustment?**

17 A. Yes. All impacts related to employee count adjustments in this case are taken into  
18 account through the FTE adjustment and removal of those costs from the Test Year in  
19 the same manner they were included. See Exhibit NWN/2304, Sohl/1 and Exhibit  
20 NWN/2305, Sohl/1.

21 **Q. How do NWIGU-CUB propose adjusting the O&M expense factor?**

1 A. NWIGU-CUB propose applying an O&M expense factor of 63.7 percent based on a  
2 three-year average of actual O&M expense from 2008-2010. NWIGU-CUB argues that  
3 the Company has included an increase in capital expenditures in the Test Year, so the  
4 O&M expense factor of 69.3 percent used by the Company is too high. The NWIGU-  
5 CUB adjustment would reduce Oregon O&M by \$4.4 million.

6 **Q. Is NWIGU-CUB's proposal to use the three-year average of O&M expense from**  
7 **2008-2010 reasonable?**

8 A. No, for a number of reasons. First, it ignores the 2011 actual O&M expense, which was  
9 67.2 percent. This level is much closer to the Company's proposal of 69.3 percent than  
10 the NWIGU-CUB proposal of 63.7 percent. In other NWIGU-CUB adjustments in this  
11 case, such as in the case of the FTEs, uncollectibles, customer deposits, and  
12 contribution in aid of construction, the latest actual data is used to develop the starting  
13 point for the proposed adjustments. The 2008-2010 average approach is inconsistent  
14 with these adjustments. NWIGU-CUB makes reference to construction projects as a  
15 possible rationale for decreasing the level of O&M expense, but the vast majority of  
16 these projects are being done through third party contracts. Therefore, the increased  
17 capital project activity would have an insignificant impact on O&M expense levels.

18 Second, the historical O&M factor used by NWIGU-CUB does not account for the  
19 changes occurring during this period. During the period 2008-2010, the Company  
20 reduced 107 FTEs by reducing 110 FTEs in the union and non-exempt categories and  
21 increasing exempt FTEs by three. Union and non-exempt FTEs are those most likely to

1 be working on capital projects. Eliminating these FTEs, therefore, shifted the labor  
2 allocation more to O&M than had been the case in previous years.

3 Third, the NWIGU-CUB adjustment fails to add the labor disallowed in O&M to  
4 the capital side of labor and depreciating this capitalized labor. Correcting this aspect of  
5 his adjustment would add \$4.4 million to rate base.

6 Finally, the table below shows that more capital main and service installation  
7 work has been conducted by contract labor than internal labor from 2009-2011. This  
8 results in a lower proportion of internal labor being allocated to capital and,  
9 correspondingly, a higher proportion being allocated to O&M. For this reason, using  
10 2008-2010 does not appropriately reflect this higher proportion being allocated to O&M.

11 **Table 1**

**Contract Labor vs Internal Labor  
2009 - 2011**

	2009		2010		2011	
<b>710 Mains</b>						
Internal	\$ 1,272,008	54%	\$ 508,580	47%	\$ 494,728	20%
Contract	\$ 1,099,049	46%	\$ 582,222	53%	\$ 1,966,372	80%
	<b>\$ 2,371,057</b>	<b>100%</b>	<b>\$ 1,090,802</b>	<b>100%</b>	<b>\$ 2,461,101</b>	<b>100%</b>
<b>720 Services</b>						
Internal	\$ 4,334,936	54%	\$ 2,651,882	38%	\$ 1,899,266	28%
Contract	\$ 3,647,695	46%	\$ 4,312,770	62%	\$ 4,974,791	72%
	<b>\$ 7,982,630</b>	<b>100%</b>	<b>\$ 6,964,652</b>	<b>100%</b>	<b>\$ 6,874,057</b>	<b>100%</b>

12  
13 **Q. If the FTEs are allocated to the proper accounts and you start with your actual**  
14 **2011 experience of labor allocation, is there any need for an adjustment to O&M**  
15 **expense?**

1 A. No. If the employees are allocated to the proper function, the only adjustment necessary  
2 is to the FTE payroll level. NWIGU-CUB has not claimed that employees were not  
3 categorized in the correct function.

4 **Q. What would the impact of the NWIGU-CUB adjustment be on the Company's**  
5 **recovery of its labor costs?**

6 A. The NWIGU-CUB adjustment would prevent the Company from recovering its full labor  
7 costs in the Test Year. The evidence demonstrates that the NWIGU-CUB proposed  
8 O&M expense level of 63.7 percent is unreasonably low and cannot be expected to  
9 occur in the Test Year. An example of how application of the NWIGU-CUB adjustment  
10 would prevent full recovery of labor costs is with respect to the 14 SWA FTEs. Those  
11 FTEs are allocated fully to O&M expense and will increase the O&M expense factor.  
12 Without this increase being reflected in the Test Year O&M expense factor, the  
13 Company would under-recover the labor costs associated with these positions.  
14 Specifically, at the NWIGU-CUB proposed level of 63.7 percent O&M, the Company  
15 would recover only approximately \$955,000 of the \$1.5 million O&M associated with  
16 these positions that NWIGU-CUB agrees should be reflected in labor costs.

17 **Q. Does this conclude your testimony?**

18 A. Yes, it does.



BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Exhibits of John Sohl**

**PAYROLL EXPENSES  
EXHIBITS 2301-2305**

June 15, 2012

**EXHIBITS 2301-2305 - PAYROLL EXPENSES**

**Table of Contents**

Exhibit 2301 – Unregulated FTE Labor Allocation ..... 1

Exhibit 2302 – O&M / Labor in Revenue Requirement Model ..... 1

Exhibit 2303 – Position Descriptions for Staff’s FTE Adjustments..... 1

Exhibit 2304 – FTE Adjustment to NW Natural’s Direct Case ..... 1

Exhibit 2305 – Payroll Expense Adjustment ..... 1

**NW Natural Company**

Unregulated FTE Labor Allocation

NWN/2301

Sohl/1

FTEs

1,130.00 Total NW Natural FTE's during Test Year period

Total Payroll including

Payroll Overhead

\$139,991,268

Employee Equivalents

(0.2)	Reduction of System Ops Unregulated Activity	(\$16,918)
(10.0)	Reduction of Appliance Center Unregulated Activity	(\$1,190,024)
(1.0)	Reduction of Service Solutions Unregulated Activity	(\$105,044)
(0.6)	Reduction of Public Policy & Government Affairs Unregulated Activity	(\$132,347)
(0.8)	Reduction of Community & Civic Affairs Unregulated Activity	(\$157,560)
(3.9)	Reduction of Interstate Storage Activity	(\$425,663)
(2.4)	Reduction of Shared Services Activity to Subsidiaries	(\$425,913)
(0.4)	Reduction of Admin Transfer Activity	(\$32,519)
<u>(19.2)</u>	<u>Total Below the Line Reduction to Total NW Natural FTE</u>	<u>(\$2,485,988)</u>

**NW Natural Company**

**UG 221**

O&M / Labor in Revenue Requirement Model

	<u>O&amp;M</u>	<u>COH</u>	<u>Merchandise</u>	<u>Other</u>	<u>Clearing</u>	<u>Capital</u>	<u>Total</u>
Total FTE Payroll \$ (including Payroll Overheads)	\$95,427,905	\$5,651,537	\$1,344,505	\$1,141,483	\$2,308,616	\$34,117,222	\$139,991,268
Total FTE Payroll as a %	68.17%	4.04%	0.96%	0.82%	1.65%	24.37%	100.00%
LTIP (removed in Regulatory Adjustments) <sup>1</sup>	\$1,099,952						
Total Payroll	\$96,527,857 <sup>2</sup>	\$5,651,537 <sup>3</sup>	\$1,344,505 <sup>4</sup>	\$1,141,483 <sup>5</sup>	\$2,308,616 <sup>6</sup>	\$34,117,222 <sup>7</sup>	\$141,091,220
Total Non-Payroll <sup>8</sup>	\$41,283,992						
Total O&M for Test Year prior to adjustments	\$137,811,849						
Regulatory Adjustments <sup>9</sup>	(\$5,256,103)						
Removal of Uncollectible <sup>10</sup>	(\$2,110,394)						
Rate Case Expense <sup>11</sup>	\$234,667						
Total System O&M <sup>12</sup>	\$130,680,019						
OR Effective Allocation <sup>13</sup>	90.46%						
Total OR O&M in Rev. Requirement <sup>14</sup>	\$118,219,444						

\$2,485,988 unregulated labor  
(1.78% of total FTE payroll)  
not included in Revenue  
Requirement Calculation

Footnotes

- <sup>1</sup> This can be found in O&M Workpaper "700 – Sohl Workpaper", worksheet "O&M Payroll", cells AE1741 through AP1741.
- <sup>2</sup> This can be found in O&M Workpaper "700 – Sohl Workpaper", worksheet "O&M Payroll", sum of cells AE1769 through AP1769.
- <sup>3</sup> This can be found in O&M Workpaper "700 – Sohl Workpaper", worksheet "COH Payroll", sum of cells X48 through AI48.
- <sup>4</sup> This can be found in O&M Workpaper "700 – Sohl Workpaper", worksheet "Merchandise Payroll", sum of cells X67 through AI67.
- <sup>5</sup> This can be found in O&M Workpaper "700 – Sohl Workpaper", worksheet "Other Income Payroll", sum of cells X85 through AI85.
- <sup>6</sup> This can be found in O&M Workpaper "700 – Sohl Workpaper", worksheet "Clearing Payroll", sum of cells X52 through AI52.
- <sup>7</sup> This can be found in O&M Workpaper "700 – Sohl Workpaper", worksheet "Capital Payroll", sum of cells X316 through AI316.
- <sup>8</sup> This can be found in O&M Workpaper "700 – Sohl Workpaper", worksheet "O&M Non Payroll", cell AK5.
- <sup>9</sup> These expenses are for exclusions of unrecoverable O&M expenses. This can be found in O&M Workpaper "700 – Sohl Workpaper", worksheet "O&M by Cost Center", cell AP228.
- <sup>10</sup> This is removed from O&M and shown separately in the revenue requirement calculation. This can be found in O&M Workpaper "700 – Sohl Workpaper", worksheet "O&M by Cost Center", cell AP251.
- <sup>11</sup> This can be found in O&M Workpaper "700 – Sohl Workpaper", worksheet "O&M by Cost Center", cell AP252.
- <sup>12</sup> This can be found in O&M Workpaper "700 – Sohl Workpaper", worksheet "Test Year FERC Allocation", cell AC126.
- <sup>13</sup> This can be found in O&M Workpaper "700 – Sohl Workpaper", worksheet "Test Year FERC Allocation", cell AE126.
- <sup>14</sup> This can be found in O&M Workpaper "700 – Sohl Workpaper", worksheet "Test Year FERC Allocation", cell AG126. Also can be found in detail in NWN/306, McVay-Siores/1 and in summary at line 7 of NWN/302, McVay-Siores/1.

Cost Center	Position Focus	FTEs	In NW Natural Rev Req?
BUSINESS DEVELOPMENT	Evaluate and develop programs to efficiently meet customer's need for natural gas. Evaluate, recommend and develop programs and tariffs to ensure customers have access to renewable options including biogas, recycled heat and hybrid renewable onsite technologies. This emphasis is consistent with integrating renewable energy options for electric utilities supported by the Oregon Renewable Energy Act (SB 838). Evaluate and execute options to reduce customers' exposure to volatility of natural gas prices such as the purchase of long term gas supplies. Evaluate, recommend, and develop programs to ensure natural gas customers are fully considered and protected as electric utilities expand their use of natural gas for generation and their demand for natural gas infrastructure. Evaluate recommend and develop programs and tariffs to respond to customer interest for natural gas for new end uses such as transportation. Ensure customers have access to natural gas options by forming alliances with strategic business partners to ensure gas end-use technologies are available in our markets.	5.0	Yes
CUSTOMER CHOICE PROGRAM ADMIN. POSITIONS IN BUSINESS DEVELOPMENT COST CENTER	Evaluate and develop programs to efficiently meet customer's need for natural gas. Evaluate, recommend and develop programs and tariffs to ensure customers have access to renewable options including biogas, recycled heat and hybrid renewable onsite technologies. This emphasis is consistent with integrating renewable energy options for electric utilities supported by the Oregon Renewable Energy Act (SB 838). Evaluate and execute options to reduce customers' exposure to volatility of natural gas prices such as the purchase of long term gas supplies. Evaluate, recommend, and develop programs to ensure natural gas customers are fully considered and protected as electric utilities expand their use of natural gas for generation and their demand for natural gas infrastructure. Evaluate recommend and develop programs and tariffs to respond to customer interest for natural gas for new end uses such as transportation. Ensure customers have access to natural gas options by forming alliances with strategic business partners to ensure gas end-use technologies are available in our markets.	3.0	Yes
MARKETING STRATEGY	Develop and recommend strategies to respond customer's interest in new uses for natural gas such as transporation and onsite generation.	2.0	Yes
DIR, ACQUIRE CUSTOMERS	Process Director, oversees activities related to connecting new customers. Develops performance standards and interfaces with operations departments that play a role in connecting new customers. Plans and implements process efficiency improvements to reduce cost, enhance service levels and meet customer expectations.	0.6	Yes
APPLIANCE CENTER	Activities relating to the direct sale of natural gas service and equipment to new and existing residential, commercial, and small industrial customers.	10.0	No
SERVICE SOLUTIONS	Direct referrals connecting NW Natural customers with approved contractors who can repair and service all gas equipment in homes throughout our service area.	1.0	No
MARKETING	Activities related to promoting high efficiency natural gas products and enhancing customer experience. Includes measuring performance, and program development & delivery through product channels.	5.0	Yes
CONVERSION	Respond to inquiries to bring natural gas service to residential and commerical consumers that are not currently customers. They identify cost and construction constraints in order to determine feasibility and perform analysis to meet prudent investment requirements. They also answer questions related to programs, incentives and operational equipment cost comparisons.	16.0	Yes
		<b>42.6</b>	

**Impact on Wages & Salaries**

	Officers	Exempt	Non Exempt	Union	Total
Test Year Wages and Salaries	\$2,777,472	\$38,767,484	\$1,699,422	\$37,852,290	\$81,096,668
Average # of FTE Test Year	10	449	29	643	1,130
Adjusted Average Salary	277,747	86,380	59,629	58,896	
Revised Average # of FTE Test Year	10	441	29	635	1,114
Revised Test Year Wages & Salaries	\$2,777,472	\$38,076,442	\$1,699,422	\$37,381,124	\$79,934,460
Net Payroll Adjustment	\$0	(\$691,042)	\$0	(\$471,166)	(\$1,162,208)
O&M Expense as % of Payroll Expense					70%
O&M Expense Adjustment - Systemwide					(\$813,546)
Oregon Allocation Factor					90%
O&M Adjustment - Oregon					<b>(\$729,751)</b>
Capitalized Labor as % of Payroll Expense					30%
Rate Base Adjustment - Systemwide					(\$348,663)
Oregon Allocation Factor					90%
Rate Base Adjustment - Oregon					<b>(\$312,750)</b>

**Impact on Benefits & Workers Comp**

	Bargaining Unit Health - Active Employees	Bargaining Unit Health - Retirees	Non-Bargaining Unit Health - Active Employees, plus Other Benefits for Active Employees*	Workers Comp	Total
Test Year Expense (DR 63 & 384c)	\$ 8,455,751	\$ 913,387	\$ 7,586,596	\$ 1,428,928	\$18,384,662
FTE Adjustment (see box A)	98.6%	100.0%	98.6%	98.6%	
Revised Test Year Expense	8,336,024	913,387	7,479,176	1,408,695	\$18,137,281
Net Payroll Adjustment	(119,727)	-	(107,421)	(20,233)	(\$247,381)
O&M Expense as % of Payroll Expense					70%
O&M Expense Adjustment - Systemwide					(\$173,167)
Oregon Allocation Factor					90%
O&M Adjustment - Oregon					<b>(\$156,023)</b>
Capitalized Labor as % of Payroll Expense					30%
Rate Base Adjustment - Systemwide					(\$74,214)
Oregon Allocation Factor					90%
Rate Base Adjustment - Oregon					<b>(\$66,570)</b>

Other Benefits include: Long Term Disability Insurance, Short Term Disability Administration, Flexible Spending Administration, and Employee Assistance Programs

**A. FTE Adjustment**

Original FTE in Test Year	1,130
Revised FTE in Test Year	1,114
%	98.6%

**Impact on Overtime**

	Officers	Exempt	Non Exempt	Union	Total
Test Year Overime (DR 95)	\$0	\$0	\$21,452	\$3,028,183	\$3,049,635
Average # of FTE Test Year	10	449	29	643	1,130
Average Overtime per FTE	\$0	\$0	\$753	\$4,712	\$5,464
Revised Average # of FTE Test Year	10	441	29	635	1,114
Revised Test Year Overtime	\$0	\$0	\$21,452	\$2,990,490	\$3,011,942
Net Payroll Adjustment	\$0	\$0	\$0	(\$37,693)	(\$37,693)
O&M Expense as % of Payroll Expense					70%
O&M Expense Adjustment - Systemwide					(\$26,385)
Oregon Allocation Factor					90%
O&M Adjustment - Oregon					<b>(\$23,668)</b>
Capitalized Labor as % of Payroll Expense					30%
Rate Base Adjustment - Systemwide					(\$11,308)
Oregon Allocation Factor					90%
Rate Base Adjustment - Oregon					<b>(\$10,143)</b>

**Impact on Payroll Taxes**

	Source	Company-Wide	OR Allocated
Test Period Total Wages & Salaries	Exhibit NWN/2303, Sohl/1	\$81,096,668	\$72,743,711
Revised Test Period Wages & Salaries Adjustment	Exhibit NWN/2303, Sohl/1	\$79,934,460	\$71,701,211
Net Wages & Salaries Adjustment		(\$1,162,208)	(\$1,042,501)
% Reduction in Wages & Salaries	(3)/(1)		-1.4%
O&M Payroll Taxes	NWN/308/McVay-Siores/1		\$5,117,689
Payroll Tax Adjustment - Oregon	(4)*(5)		<b>(\$73,342)</b>

**Impact on Depreciation**

Adopted Staff's Depreciation adjustment model

	Source	Company-Wide	OR Allocated
Rate Base Wages and Salary Adjustment	Exhibit NWN/2303, Sohl/1	(\$348,663)	(\$312,751)
Rate Base Benefit & Work Comp Adjustment	Exhibit NWN/2303, Sohl	(\$74,214)	(\$66,570)
Rate Base Overtime Adjustment	Above	(\$11,308)	(\$10,143)
		(\$434,185)	(\$389,464)
O&M Depreciation associated with Capital Adjustments			
Gross Plant	NWN/310/McVay-Siores/1	\$2,227,108	
Annual Test Year Depreciation	NWN/309/McVay-Siores/1	\$60,094	
% Avg. Depreciation to RB		2.70%	2.70%
Depreciation Expense Adjustment - Oregon			<b>(\$10,509)</b>

BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Reply Testimony of Lea Anne Doolittle**

**FULL-TIME EMPLOYEES  
EXHIBIT 2400**

June 15, 2012



**EXHIBIT 2400 – REPLY TESTIMONY – FULL-TIME EMPLOYEES**

**Table of Contents**

I. Introduction and Summary ..... 1

II. Full-Time Employees ..... 2

1 **I. INTRODUCTION AND SUMMARY**

2 **Q. Are you the same Lea Anne Doolittle who filed direct testimony in this proceeding**  
3 **on behalf of Northwest Natural Gas Company (“NW Natural” or “the Company”)?**

4 A. Yes, as Exhibit NWN/800.

5 **Q. What is the purpose of your reply testimony?**

6 A. I respond to the adjustments proposed by Deborah Garcia on behalf of Commission  
7 Staff (“Staff”) and Hugh Larkin Jr. on behalf of the Citizen’s Utility Board of Oregon  
8 (CUB) and the Northwest Industrial Gas Users (NWIGU) related to the level of full-time  
9 employees (FTEs) for which NW Natural seeks cost recovery.

10 **Q. Do any other NW Natural witnesses respond to the parties’ opening testimony on**  
11 **payroll costs?**

12 A. Yes. John Sohl provides a detailed rebuttal to the Staff’s and NWIGU-CUB’s FTE  
13 calculations and discusses how the Company calculated its current proposal of 1,114  
14 FTEs. Mr. Sohl also responds to the parties’ other adjustments related to medical  
15 benefits and workers’ compensation, payroll taxes, overtime, depreciation expense, and  
16 O&M expense factor. He also outlines the methodological problems with Staff’s  
17 application of its wage and salary model.<sup>1</sup>

18 **Q. Please summarize your reply testimony.**

19 A. In my reply testimony, I explain why Staff’s and NWIGU-CUB’s proposed FTE levels are  
20 unreasonably low, and demonstrate that the Company expects to have 1,114 FTEs on  
21 its payroll at the beginning of the test year.

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<sup>1</sup> See Exhibit NWN/2300.

1 **II. FULL-TIME EMPLOYEES**

2 **Q. Please briefly describe the context for NW Natural's proposed FTE level in this**  
3 **case.**

4 A. As explained in the direct testimony of David Anderson, the Company has experienced  
5 reductions in employees over the last several years, some related to implementation of  
6 the Operations Model and Automated Meter Reading, but also related to the Company's  
7 attempt to reduce labor costs in the face of the deepest recession since the Depression.  
8 Due to these efforts, the Company kept costs down and these actions assisted the  
9 Company in avoiding a general rate increase for close to ten years.<sup>2</sup> The Company is  
10 now in a process to ensure an appropriate, sustainable level of FTEs.

11 **Q. How many FTEs were used to develop the payroll costs in the Company's direct**  
12 **case filing?**

13 A. The Company's direct case included 1,130 FTEs to calculate test year payroll costs. Mr.  
14 Sohl explained how the Company calculated this number in his direct testimony.<sup>3</sup> As  
15 explained below, and in more detail in Mr. Sohl's reply testimony (NWN/2300), the  
16 Company is now proposing to collect the payroll costs associated with 1,114 FTEs.

17 **Q. How did the Company calculate that it expects to have 1,114 FTEs at the**  
18 **beginning of the test year?**

19 A. After further scrutiny and analysis, the Company determined that it can reallocate  
20 resources to allow it to manage with five fewer positions. Additionally, the Company

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<sup>2</sup> Exhibit NWN/200 Anderson.

<sup>3</sup> Exhibit NWN/700 Sohl.

determined an average number of vacancies of 11 FTEs. The removal of these 16 FTEs from the 1,130 described in the Company's initial filing results in 1,114 FTEs.

**Q. Is the Company currently in the process of hiring for additional positions?**

A. Yes. The Company is currently in the hiring process for critical new positions that will be filled prior to the beginning of the test year.

**Q. How many positions is the Company in the process of filling?**

A. There are two groups of positions that the Company is currently in the process of filling, New Positions and Backfill Positions. As can be seen from the chart below, the majority of the New Positions are needed for compliance and safety reasons. The second group, Backfill Positions, is for positions that will backfill existing positions that were vacated due to attrition from retirements and others types of turnover. The chart also identifies the current stage in the recruiting process for each of the positions.

**Positions Currently in Process**

**NEW POSITIONS**

PURPOSE	RECRUITING STATUS						
	Planning	Posted/ Advertised	Screening/ Testing	Interviewing	Offer Accepted	FTEs to be hired as a class	Total
Safety	8	2			1	7	18
Compliance	1	3		1			5
Other		3			1		4
<b>TOTAL</b>	<b>9</b>	<b>8</b>	<b>0</b>	<b>1</b>	<b>2</b>	<b>7</b>	<b>27</b>

**BACKFILL POSITIONS**

	RECRUITING STATUS						
	Planning	Posted/ Advertised	Screening/ Testing	Interviewing	Offer Accepted	FTEs o be hired as a class	Total
<b>TOTAL</b>	<b>9</b>		<b>7</b>	<b>7</b>		<b>3</b>	<b>26</b>

3 – REPLY TESTIMONY OF LEA ANNE DOOLITTLE

1 **Q. Please elaborate on the recruiting status of the 27 new positions described above.**

2 A. As the chart above shows, nine of these positions have been advertised and one of  
3 those positions is in the interviewing stage. The job postings that relate to those nine  
4 positions are provided as my Exhibit NWN/2401. Two employees have accepted offers  
5 and will be starting by July 2, 2012. In addition, the Company will post an additional nine  
6 positions by June 19, 2012, seven of which are FTEs that will be hired as a class of  
7 Customer Field Service Technicians and two are safety related positions that are shown  
8 in the Planning column of the chart above. The remaining seven positions are still in the  
9 planning stage.

10 **Q. What do you mean by the “planning stage” of the hiring process?**

11 A. After the Company determines that there is a need for a new position, or has decided to  
12 refill an existing position, there are a number of steps the Company must complete  
13 before that position is posted for recruitment. For example, the human resources  
14 department must draft or update a job description, analyze the compensation market to  
15 determine an appropriate compensation level for the position, and, in the case of  
16 positions hired in a class, must prepare the training class. Positions in the planning  
17 process are those for which the Company expects to move forward on hiring, but for  
18 which additional work must be completed before the position can be posted.

19 **Q. How many of the 26 Backfill Positions has the Company included in its proposed  
20 level of 1,114 FTEs?**

21 A. The Company has proposed to recover the costs associated with 15 FTEs that are  
22 currently being recruited as backfills, because this number exceeds our average  
23 vacancy rate of 11.

4 – REPLY TESTIMONY OF LEA ANNE DOOLITTLE

1 **Q. Why is the number of Backfill Positions that the Company is currently recruiting**  
2 **higher than its average?**

3 A. As explained above, the Company is now, and has been, recruiting for certain new  
4 positions. Some of these new positions are filled with internal candidates which means  
5 that the Company then has a backfill position it needs to recruit. The fact that the  
6 current number of backfills is higher than average, therefore, is explained by the fact that  
7 the Company is actively recruiting for new positions. Once these positions are filled, we  
8 would expect to return to an average level of vacancies.

9 **Q. If the positions the Company will fill between now and the beginning of the test**  
10 **year are critical, why have they not already been filled?**

11 A. The Company has been steadily recruiting to fill these open positions. As previously  
12 mentioned, each of these positions is in one of several stages in the recruiting process.  
13 How quickly we can move to fill open positions depends upon a number of factors  
14 including:

- 15 • If it is a position that requires several months to move through one of the  
16 Company's in-house training programs, the Company waits to recruit until it has  
17 realized a critical mass of vacancies in order to make the training class as cost  
18 effective as possible. Typically, positions in Construction, Customer Field  
19 Service (CFS) and Customer Contact Center (CCC) are filled and trained in  
20 larger classes. The Company is currently in one of the phases of the hiring  
21 process for a construction class of 12, two CFS classes of 12 and a CCC class of  
22 approximately 10. It is expected that the hiring of the Construction class will be  
23 completed by early July and the first CFS class by early September. These will

5 – REPLY TESTIMONY OF LEA ANNE DOOLITTLE

1 be followed closely by the completion of a CCC class and the second CFS class.

2 In short, these types of hires are often made in somewhat of a lumpy fashion.

- 3 • We have found some positions are very difficult to recruit for and it has taken  
4 more than one attempt to find a qualified and interested candidate. Examples of  
5 these occupational groups include experienced Engineers and specialized  
6 Financial and Accounting positions.

7 **Q. How many FTEs do Staff and NWIGU-CUB claim that the Company can be**  
8 **expected to employ in the test year?**

9 A. In opening testimony, Staff testifies that the regulated utility can be expected to have  
10 1,000 FTEs at the beginning of the test year, while NWIGU-CUB testifies that the correct  
11 number of FTEs for the Company is 1071.<sup>4</sup>

12 **Q. Are these proposed FTE levels reasonable?**

13 A. No. As I mentioned, Mr. Sohl testifies in detail as to the calculation errors included in the  
14 parties' proposals (See NWN/2300). Even beyond those calculation errors, however,  
15 the proposed FTE levels are unreasonably low.

16 **Q. Please explain.**

17 A. With respect to Staff's proposed FTE level of 1,000 for the regulated utility, this number  
18 is about 39 FTEs fewer than the Company's actual regulated utility FTE level as of  
19 March 31, 2012.<sup>5</sup> Moreover, Staff's calculation includes an additional 13 FTEs to  
20 implement the Company's proposed service window appointment (SWA) program during

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<sup>4</sup> Staff's 1,000 FTE proposal reflects its view of the appropriate number of regulated FTEs, whereas NWIGU-CUB's number, like NW Natural's, refers to total Company FTEs.

<sup>5</sup> As explained in more detail in the testimony of John Sohl, the Company had 1058 FTEs as of March 31, 2012. To arrive at a regulated utility payroll amount, the total payroll amount is reduced by 1.78%, which is the equivalent of 19.2 FTEs.

1 the test year, which would have to be added to current levels of actual FTEs to make an  
2 appropriate comparison. Thus, Staff is claiming that in the test year the utility can  
3 operate with 52 fewer FTEs than is now the case. Staff has presented no testimony  
4 supporting this claim other than to state that implementation of automated meter reading  
5 is complete, the Company has outsourced meter installation, and 2011 is the most  
6 current actual information. Staff does not explain why it is reasonable to assume that  
7 the Company can operate with 52 fewer FTEs than existed on March 31, 2012.

8 NWIGU-CUB's proposed FTE level is more reasonable than Staff's in that it is  
9 based on the Company's actual FTEs in place as of March 31, 2012 and adds 13  
10 additional SWA program FTEs, resulting in 1,071 FTEs for the Company for the test  
11 year. However, NWIGU-CUB's proposal does not account for additional FTEs that will  
12 be in place and performing functions essential to the prudent operation of the utility in  
13 the test year.

14 **Q. NWIGU-CUB argues that it is inappropriate to reflect new positions in the test**  
15 **year, because other employees may have left the Company in the meantime. Is**  
16 **this a valid criticism?**

17 A. Not in this case. The NWIGU-CUB argument that natural attrition would balance out the  
18 FTE levels between now and the test year could be valid under normal circumstances.  
19 However, the Company has demonstrated that it is currently in the process of hiring for  
20 27 new positions in addition to replacing 26 backfill positions. The 27 new positions will  
21 not be canceled out by natural attrition. In addition, the current vacancy rate is higher  
22 than the Company has experienced in the past and the Company expects that this will  
23 be corrected by the beginning of the test year. However, as explained above, the

7 – REPLY TESTIMONY OF LEA ANNE DOOLITTLE



1 Company does recognize that there is an average vacancy rate of 11 FTEs, and has  
2 also eliminated five proposed FTE positions that we have accounted for in the total FTE  
3 count of 1,114.

4 **Q. Based on these considerations, what do you propose as the FTE level the**  
5 **Company can reasonably expect to experience in the test year?**

6 A. I expect that the Company will have an FTE count of 1,114 by the rate effective date (but  
7 for the 14 employees to be hired for the SWA program, which will be hired shortly after  
8 approval by the Commission). Mr. Sohl explains this calculation in detail in his reply  
9 testimony, but in summary this number was calculated by beginning with FTEs in place  
10 as of March 31, 2012 (1,058) then adding to that the 14 SWA FTEs and the 27 new  
11 positions and 15 backfill positions I discussed earlier. The Company's revised FTE  
12 number reflects only those positions that the Company currently has in place or is  
13 actively recruiting for and believes will be hired before the beginning of the test year, with  
14 the exception of the 14 SWA FTEs which carry a different timeline as discussed in the  
15 direct testimony of Mr. David Williams (See NWN/900). I believe that this approach  
16 addresses the concerns raised by NWIGU-CUB related to accurately predicting the  
17 number of FTEs in the test year.

18 **Q. Both Staff and NWIGU-CUB add 13 FTEs to implement the SWA program. Why do**  
19 **you add 14 FTEs for this program?**

20 A. Staff and NWIGU-CUB agree with the Company's proposal to include additional FTEs in  
21 the test year to implement the proposed SWA program. However, Staff and NWIGU-  
22 CUB state that the requested FTE count was 13, when in fact the Company requested  
23 an additional supervisor position that is necessary to coordinate and oversee the 13

8 – REPLY TESTIMONY OF LEA ANNE DOOLITTLE

1 FTEs required for the service appointment work. The correct number of FTEs to  
2 account for the SWA program is 14.

3 **Q. Is the Company's proposed overall FTE level of 1,114 for the test year reasonable?**

4 A. Yes. The Company has taken a hard look at each of the positions being requested and  
5 has reduced that list of requested increases to only those we view as absolutely critical  
6 to operating the Company in the test year. The Company's labor costs per customer are  
7 among the lowest in the nation, indicating that the Company's proposed FTE level is  
8 objectively reasonable. Therefore, I strongly urge the Commission to allow recovery of  
9 this revised level of payroll cost in this general rate case.

10 **Q. Does this conclude your testimony?**

11 A. Yes.

## 9 – REPLY TESTIMONY OF LEA ANNE DOOLITTLE

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BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Exhibits of Lea Anne Doolittle**

**FULL-TIME EMPLOYEES  
EXHIBIT 2401**

June 15, 2012

**EXHIBIT 2401 – FULL-TIME EMPLOYEES**

**Table of Contents**

Exhibit 2401 – Job Postings ..... 1-16



# Fueling the Future

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## **Accounting Analyst 3 (Focused on Tax)**

Non-Bargaining Position

Accounting; OPS

Regular; Full-Time

Posting #50071475

NW Natural offers an **Accounting Analyst 3 (Focused on Tax)** opportunity to interested applicants. The following is a summary of the position specifics along with the overarching job description.

### **Purpose of Position:**

Support the tax function in terms of compliance, tax planning and accounting while adhering to corporate values of accuracy, integrity and collaboration.

### **Position Essential Functions:**

- Assist Tax Director with preparation of all aspects of internal and external tax reporting and SEC filings including preparation of monthly, quarterly and annual GAAP financials.
- Prepare federal and state tax returns; estimated tax payments; calculations of state apportionment and responding to notices from taxing jurisdictions.
- Assist Tax Director with preparation of annual property tax filings and payment processing
- Involvement in and resolution of regulatory matters related to income taxes.
- Prepare and assist with all aspects of development and submission of responses to federal and state audit inquiries, including preparation of responses to Information Document Requests and Notices of Proposed Adjustments; data retrieval and validation; tax research; position paper preparation and analysis of revenue agent reports. Assist in resolving disputed issues.
- Analysis of tax issues and transactions, identification and development of tax savings ideas, tax technical research and analysis, and participation in transactions and projects.
- Book tax differences, deferred tax balances and other financial and regulatory reconciliations.
- Budgeting and forecasting, project management, SOX compliance, FERC reporting, preparation of reports for senior management, deadline management, assist in identification and implementation of process improvements.

### **Position Qualifications:**

- Bachelor's degree in Accounting with a minimum of 5-7 years' accounting/auditing and tax experience with a minimum of 3 years' tax experience. CPA preferred.
- In depth knowledge of federal and state tax law and income tax reporting along with experience in public accounting.
- Knowledge and experience in regulated utility accounting and taxation highly desirable.
- Strong knowledge of generally accepted accounting principles.
- Must combine attention to detail with the ability to envision the big picture.
- Strong analytical skills, including the ability to think logically and present decisions based on relevant information; understanding impacts of decisions made.
- Requires outstanding ethical standards and values consistent with those of the company.
- Ability to function in a team environment, provide information and training to users while treating them with respect and dignity.
- Acts as a technical resource for others.
- Excellent verbal communication skills and ability to facilitate group meetings and presentations.

- Strong writing skills including process documentation and report generation.
- Strong PC skills for word processing, spreadsheet and database applications. Skill and experience using SAP, Excel and Word, BNA Corporate Tax Analyzer, ProSystems and depreciation software strongly preferred.

#### JOB DESCRIPTION

**Job Title: Accounting Analyst 3**

**Job Code: 502133**

#### General Purpose

Conducts analysis through research, gathering and interpretation of data, development of alternatives and recommendations. Presents analysis and recommendations to management and may implement selected alternative. Analyses include feasibility studies, cost/benefit analysis, trending/forecasting, financial analysis, budget analysis, and reporting.

#### Competencies

- Data gathering, analysis, interpretation, trending, forecasting, and modeling skills.
- Project management skills including project leadership, task identification, scheduling, and cost/expenditure identification.
- Utilize personal computers including spreadsheet, database, word processing, and presentation applications to gather, analyze, and model information.
- Program and/or policy development skills.
- Communication and interpersonal skills including ability to consult with internal and external customers regarding matters/issues which may be sensitive in nature; ability to work with all levels of an organization including people with different styles and backgrounds; ability to work as a member of a team; ability to present alternatives and recommendations.
- Knowledge of data gathering, analysis, forecasting, and modeling techniques; applicable Company policies and procedures; applicable federal, state, and local governmental laws and regulations.

#### Decision Making/Impact

- Provides alternatives and recommendations to management and influences their decisions regarding courses of action.
- May provide advice and counsel to management.

#### Education/Experience

Bachelor's degree in Business Administration, Marketing, Finance, Human Resource Management or other applicable fields or an equivalent combination of education and experience which contributed to the development of proven data/information gathering, analysis, modeling and interpretation skills.

#### Special Requirements

May require special certifications or advanced degrees.

#### Discipline: Accounting

Activities related to making a financial record of business transactions and financial statements related to assets, liabilities, operating results, taxes and revenues.

#### Level 3:

Under general guidance performs complex assignments lacking precedent and requiring creativity. Serves as an expert in the discipline, provides advice or functional direction, and/or assumes a lead role in the work group.

**Reports To:** Karen Wassenberg, Tax Manager

**Salary Range:** \$69,500 - \$100,800 (Grade 21)

**Application Process:** Submit your eRecruit materials: Completed application wizard, including a cover letter and attached resume.

**Deadline:** April 17, 2012

Once you submit your eRecruit application, cover letter, and resume you will be sent a confirmation email message. If you do not receive a confirmation by the posting close date, please contact Employment at ext. 5403 or by email [employment@nwnatural.com](mailto:employment@nwnatural.com).



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## **Automotive 1**

Bargaining Unit Position  
Transportation; Tualatin  
Regular; Full-Time  
Posting #50076204

### **General Purpose:**

Repairs and maintains a variety of fleet vehicles and equipment.

### **General Essential Functions:**

- Inspects and maintains vehicles and heavy equipment.
- Diagnoses and repairs mechanical, electrical, and automotive computer problems.
- Orders necessary parts to successfully repair vehicles, heavy equipment, tools, and CNG powered equipment.
- Documents work progress.
- Enters/retrieves information using the computer.
- Trains, assists, and provides feedback to less-experienced workers at the direction of supervisor, which may include providing feedback to supervisor on progress of training.
- Performs other tasks as required, including those in lower levels, and in General Task Bar #2 as identified in the Job Description JAG, with training as needed.
- Wears required Company-issued protective equipment and safety gear.
- Operates Company vehicles in compliance with state/local laws and Company policies and procedures.
- Acquires and maintains OQ qualifications.
- Acts and communicates in a professional, respectful, and cooperative manner in connection with all activities associated with NW Natural.
- Follows supervisory instructions and is flexible and adaptable to changing conditions and expectations.
- Maintains punctual, regular, and reliable attendance.
- Demonstrates the Company's core values and complies with all Company policies and procedures.

### **Essential Function Requirements:**

- Four years' experience working in a dealership, fleet maintenance, or similar environment.
- Knowledge of basic hydraulic operation and welding practices for non-structural repairs.
- Basic math and reading skills.
- Ability to access, input, and retrieve information from a computer.
- Basic knowledge of the Company's organization, inter-relationships, policies, procedures, processes, and department/work specific requirements.
- Ability to interface with employees and customers to answer questions or resolve issues with tact and diplomacy.
- Ability to perform physically demanding work involving walking, standing, bending, twisting, wrist turning, grasping, lifting, squatting, kneeling, or reaching for 8+ hours.
- Ability to hear normal voice at 3 feet; warning signals/horns during field operations.
- Near/distant vision for driving and reading information to complete work assignments.
- Moderate/severe exposure to uneven surfaces, noise, vibration, high-speed rotating machinery, and odorant inhalation.
- Manual dexterity adequate to effectively use basic hand tools including, but not limited to, wrenches, screwdrivers, etc.
- Ability to repair, troubleshoot, maintain, modify, and install parts and equipment.
- Ability to do precision work requiring visual acuity, fine motor skills, and concentration.
- Must be able to lift a maximum of 100 lbs.

- Ability to safely operate Company vehicles/equipment and perform inspections and minor maintenance as necessary and in compliance with Company policies and state/local laws.
- Valid OR/WA driver's license, any required certifications and/or endorsements, and satisfactory driving record.
- Moderate exposure to chemical/gas vapors.
- ASE certification preferred.
- Must obtain CDL (commercial driver's license) within 90 working days.
- Subject to random drug testing.

**Qualification Period:**

6 months

**ACT Testing:**

Locating – Level 5  
Applied Technology – Level 5

**Reports To:** Steve Cole, Transportation Supervisor  
**Hourly Wage:** \$25.59 (Grade 53)  
**Application Process:** Submit your eRecruit bid  
**Deadline:** June 5, 2012

Once you submit your eRecruit bid, you will be sent a confirmation email message. If you do not receive a confirmation by the posting close date, please contact Employment at ext. 5403 or by email [employment@nwnatural.com](mailto:employment@nwnatural.com).

\*OQ qualifications may vary by position, location, and other factors, including changing regulations and work requirements. Employees must also qualify on Abnormal Operating Conditions (AOCs) associated with the above procedures. These qualifications cover ability to recognize and respond to AOCs. For a comprehensive listing of Operator Qualifications Covered Tasks by job title, please access the list on the NW Natural Intranet or contact **OQ Program Administrator ext 4394**.





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## **Compliance Administrator 3**

Non-Bargaining Position

Legal & Business Integrity; OPS

Regular; Part-Time < 20 hours

Posting #50076370

NW Natural offers a **Compliance Administrator 3** opportunity to interested applicants. The following is a summary of the position specifics along with the overarching job description.

### **Purpose of Position:**

Activities related to the management, maintenance, design, analysis, coordination, implementation, and monitoring of various processes, data, and systems within Legal and the Business Integrity Program.

### **Position Essential Functions:**

- Conducts special studies and analyses, develops alternatives, presents recommendations to management and influences management decisions with regard to budget and integrity/compliance activities. Communicates with all levels of Company staff and managers.
- Conducts internal investigations and interviews where appropriate and creates relevant and appropriate records for documentation.
- Implements process improvements and revisions, including writing proposals and project plans to develop, test, and roll out new and/or updated processes.
- Researches and analyzes issues associated with these processes to determine cause in order to recommend changes or resolve issues.
- Proactively develop and recommend communication plans to carry out and sustaining Business Integrity Messaging and program objectives. This includes website design, maintenance and all employee communications as well as training development.
- Develops and monitors measures to ensure projects and/or activities are meeting objectives and timelines.
- Creates and manages integrity/compliance documentation of processes, policies, procedures and training materials; conducts training for department on processes and systems. Provides technical assistance to team.
- Administers department processes to ensure standardization and implementation.
- Coordinates Business Integrity Team meetings and works with others across various departments to facilitate implementation and completion of follow up action items.
- Works on special projects and initiatives with department manager, supervisors, project teams, or others.
- Uses independent judgment and decision making in addressing individual and system issues and to facilitate program objectives.
- Ensures compliance with existing controls and Company policies, procedures, and federal and state laws.
- Familiarity with regulatory and legal policies and requirements, Company policies, Corporate Code of Ethics and all procedure and systems within the Business Integrity Program.
- Maintains the highest standards of conduct and ethical behavior; exercises sound professional judgment and demonstrates professional knowledge and proficiency in a variety of settings.
- Communicates effectively and provides timely and efficient customer service.

### **Position Qualifications:**

- Bachelor's degree in Business, Legal, Paralegal or applicable field and a minimum 5 years of compliance, regulatory or financial experience or equivalent combination of education and experience.
- Understanding of corporate ethics, regulations and laws as they pertain to the utility industry. Corporate In-house legal or HR/employee relations experience preferred.

- Understanding and/or experience with complex regulations and legal procedures including governance, financial and regulatory issues for a public company and utility desired.
- Excellent communication and interpersonal skills including effectively consulting with internal and external customers regarding issues which may be sensitive in nature; proven ability to work with all levels of an organization with diplomacy, including people with different styles and backgrounds; proven ability to work as a member of a team; proven ability to present alternatives and recommendations.
- Strong analytical and diagnostic skills; ability to collect, interpret, and summarize data; including the ability to think logically and present recommendations based on relevant information; understanding impacts of recommendations and decisions made.
- Strong writing skills, including some experience in developing training and training materials, as well as report writing and process documentation for a variety of user groups. Knowledge of training concepts and methods. Ability to use expertise to identify needs, advise management, provide one-on-one coaching and group training.
- Strong research skills and experience with standard business, ethics and legal research engines.
- Advanced skills using a PC, including word processing, spreadsheet, and website applications.
- Skills and/or experience in process design and improvement.
- Proven ability to facilitate, coordinate, and manage projects; skill in organizing multiple tasks and managing time effectively to meet deadlines and balance priorities.
- Demonstrated skill multi-tasking, organizing and managing time effectively to meet deadlines and balance priorities. Proven background in being self-managed, and application of advanced problem-solving and decision-making techniques.

## **JOB DESCRIPTION**

**Job Title:** Administrator

**Job Code:** 513123

### **General Purpose**

Manages a program or process through the review of contracts and/or requests for service to ensure that applicable standards or guidelines are met and that the integrity of the program/process is maintained.

### **Competencies**

- Analysis, assessment and investigatory skills to determine appropriateness of contracts and/or requests given Company or program policies, procedures, and/or practices; ability to develop alternatives and provide recommendations pertaining to requests beyond applicable standards.
- Program or policy management and development skills.
- Communication and interpersonal skills including ability to consult and resolve internal customer issues which may be sensitive in nature; ability to work with all levels of an organization including people with different styles and backgrounds; ability to work as a member of a team; ability to present alternatives and recommendations.
- Utilize personal computers including spreadsheet, database, word processing, and presentation applications.
- Knowledge of program and contract administration rules, regulations, policies, procedures and practices; applicable federal, state, and local governmental laws and regulations.

### **Decision Making/Impact**

- Determines appropriateness and applicability of requests; presents recommendations pertaining to requests beyond applicable standards and influences decisions.
- Recommends and influences Company positions related to program management, development, policies, and procedures.

### **Education/Experience**

Bachelor's degree in applicable field or an equivalent combination of education and experience which contributed to the development of proven program management and development skills, and appropriate knowledge level pertaining to governmental and regulatory laws and regulations.

### **Special Requirements**

Compliance or other legal certifications or similar certifications not required but desired

### **Discipline: Compliance**

Activities related to ensuring adherence to Company policies and procedures and to federal, state, local and other regulatory/governing bodies policies, procedures, guidelines, regulations and standards.

### **Level 3**

Under general guidance performs complex assignments lacking precedent and requiring creativity. Serves as an expert in the discipline, provides advice or functional direction, and/or assumes a lead role in the work group.

**Reports To:** MardiLyn Saathoff, Deputy General Council & Corporate Sect  
**Salary Range:** \$53,700- \$77,900 (Grade 18) depending on qualifications  
**Application Process:** Submit your eRecruit materials: Completed application wizard, including a cover letter and attached resume.  
**Deadline:** June 5, 2012

Once you submit your eRecruit application, cover letter, and resume you will be sent a confirmation email message. If you do not receive a confirmation by the posting close date, please contact Employment at ext. 5403 or by email [employment@nwnatural.com](mailto:employment@nwnatural.com).



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## **Compliance System Supervisor**

Non-Bargaining Position

Engineering; OPS

Regular; Full-Time

Posting #50074179

NW Natural offers a **Compliance System Supervisor** opportunity to interested applicants. The following is a summary of the position specifics along with the overarching job description.

**Purpose of Position:** Manage the Compliance System, currently Advantica, to assure all assets are tracked, inspected and reported in a timely manner consistent with required Federal and State regulations.

### **Position Essential Functions:**

- Supervises administrative staff in their assigned tasks and job functions including training, mentoring, and performance in the management of the code compliance inspection monitoring and work assignment system.
- Work with departments throughout the company to coordinate and improve management of assets and inspections.
- Responds to and evaluates situations, analyzing required action and directing appropriate response; maintains proper response procedure for P-CAD work orders generation, completion of P-CAD orders and adherence to inspection frequencies required for assets within the code compliance inspection monitoring and work assignment system.
- Serves as the primary liaison to the Resource Management Center (RMC) to maintain asset inspection compliance.
- Assure proper management of asset creation and maintenance.
- Define system reports and assure reports are adequate to demonstrate compliance of inspection of assets.
- Troubleshoot system user issues and work with Information Services to resolve in a timely manner.
- Participate as a subject matter expert for external audit preparation, data gathering in order to demonstrate compliance.
- Adheres to and promotes the philosophies and directives of the Joint Accord.
- Develops, trains, and mentors individual and team members with documentation and ongoing performance feedback; recognizes accomplishments and provides cross-training opportunities when applicable.
- Demonstrates appropriate leadership and decision-making behaviors; maintains technical job knowledge and personal skill development. Committed to coaching and developing employees.
- Supports Company's commitment to a culture of safe work practices.

### **Position Qualifications:**

- Bachelor's degree in a related field or an equivalent combination of education/experience leading to proven skills to perform the essential functions of the position.
- Minimum of 7 years of current experience in gas operations (field or clerical) which includes a minimum of 3 years in a leadership role and/or technical equipment training, resource management, training or quality assurance or equivalent of experience/education.
- Experience in the natural gas industry and pipeline safety regulation highly desirable. In-depth knowledge of industry codes and standards or a technical background a plus.
- Must be able to work with technical experts and have a high level of ability to translate technical information into non-technical terms in order to identify options and facilitate decision making.
- Ability to effectively manage and analyze technical data/records.
- Ability to learn and apply negotiation and mediation skills in contentious situations.
- Strong technical and writing skills needed to prepare summary reports, write company policy, and provide information to senior management.
- Strong PC skills including spreadsheet, database, word processing and presentation applications to compile, maintain, and present information. This includes the ability to learn Company proprietary applications.
- Verbal communication skills, including the ability to apply group facilitation techniques and make group presentations.
- Demonstrated skill and ability in delegating and coordinating employee activities consistent with Company strategy to balance customer satisfaction with shareholder value.

- Acts as a technical resource for others.
- Strong analytical skills, including the ability to think logically and present decisions based on relevant information; understanding impacts of decisions made.
- Proven ability to function in a highly cohesive team environment to complete department goals and act independently to accomplish personal responsibilities while treating others with respect and dignity.
- Subject to random drug testing.

#### JOB DESCRIPTION

**Job Title:** Supervisor  
**Job Code:** 526059

#### General Purpose

Supervises a location or functional unit. Implements business objectives, and plans and oversees daily work functions. Responsible for selecting, coaching, and developing employees. Implements and supports Company programs and policies. Must have full supervisory responsibility for three or more employees. Typically reports to a Manager, Director or Officer.

#### Competencies

- Management skills including the ability to implement action plans for achieving objectives, and to oversee daily operations.
- Leadership and teamwork skills to develop and promote cooperative working relationships within and among departments.
- Communication and interpersonal skills to communicate expectations, coach employees, provide feedback, and work collaboratively with other departments.
- Knowledge of strategic plan and objectives for area, day-to-day operations of specific area, Company policies, procedures and practices, and federal, state, and local laws and regulations.

#### Decision Making/Impact

- Makes hiring and pay decisions for employees in assigned area.
- Oversees and monitors departmental operations and employee activity in support of business objectives.

#### Education/Experience

Bachelor's degree or equivalent education and experience in a specific location or functional unit, resulting in the ability to effectively oversee the day-to-day operations of that area.

#### Special Requirements

Some travel may be required.

#### Levels

No levels apply to this role.

**Discipline:** Activities related to ensuring adherence to Company policies and procedures and to federal, state, local and other regulatory/governing bodies policies, procedures, guidelines, regulations and standards.

**Reports To:** Steve Nelson, Manager, Engineering Services  
**Salary Range:** \$63,800-\$92,500 (Grade 20)  
**Application Process:** Submit your eRecruit materials: Completed application wizard, including a cover letter and attached resume.  
**Deadline:** May 22, 2012

Once you submit your eRecruit application, cover letter, and resume you will be sent a confirmation email message. If you do not receive a confirmation by the posting close date, please contact Employment at ext. 5403 or by email [employment@nwnatural.com](mailto:employment@nwnatural.com).



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## **Economics Analyst 3**

Financial Planning; OPS

Regular; Full-Time

Posting # 50075118

NW Natural offers an **Economics Analyst 3** opportunity to interested applicants. The following is a summary of the position specifics along with the overarching job description.

### **Purpose of Position:**

Analyzes data and statistics relevant to demand and price forecasts, gas rates, gas resource portfolio modeling and analysis for management review; prepares project financial analysis as needed; prepares or assists in preparation of integrated resource plan, maintains customer data bases; prepares or assists in preparation of rate design or other special studies as needed; contributes to a team environment responsible for assuring adequate Company revenue from utility operations.

### **Position Essential Functions:**

- Prepares and assembles various data, calculations, and chart preparations needed for management review and decision making.
- Prepares econometric models and analyses for utility forecasts, integrated resource planning, and other regulatory activities.
- Prepares supply-side resource portfolio modeling and analysis.
- Prepares or assists in preparing integrated resource plan.
- Performs financial modeling and analysis including IRR, NPV, ROI, and ROE calculations to evaluate project economics.
- Maintains and updates monthly histories of residential, commercial, industrial and transportation customers by state and rate schedule; and produces special project studies from these data bases.
- Builds and manages relationships with outside regulators and interested parties, responds to data requests, prepares reports for regulatory review.
- Performs economic analysis and other special studies.
- Performs other duties as assigned by Manager.
- Ability to work a flexible schedule to accommodate peak periods.
- Supports Company's commitment to a culture of safe work practices.

### **Position Qualifications:**

- Bachelor's degree in economics or related field. Masters preferred.
- 5-7 years' experience in economics, financial analysis, business or a related field. Experience in a regulated business environment preferred. Discipline or coursework and experience in accounting helpful but not required.
- Knowledge of technical and economic characteristics of energy business preferred. Familiarity with economic regulation of public utilities, energy industry terminology, and utility tariffs and rate structures preferred.
- Must have experience building and utilizing econometric models.
- Must have experience managing complex projects across disciplines.
- Must have advanced computer skills including advanced skills in Excel spreadsheet, Access data base and Word applications.
- Must have excellent written and oral communication skills.
- Must be self-motivated and able to work independently to accomplish personal responsibilities.

## JOB DESCRIPTION

**Job Title:** Analyst

**Job Code:** 521133

### General Purpose

Conducts analysis through research, gathering and interpretation of data, development of alternatives and recommendations. Presents analysis and recommendations to management and may implement selected alternative. Analyses include feasibility studies, cost/benefit analysis, trending/forecasting, financial analysis, budget analysis and reporting.

### Competencies

- Data gathering, analysis, interpretation, trending, forecasting, and modeling skills.
- Project management skills including project leadership, task identification, scheduling, and cost/expenditure identification.
- Utilize personal computers including spreadsheet, database, word processing, and presentation applications to gather, analyze and model information.
- Program and/or policy development skills.
- Communication and interpersonal skills including ability to consult with internal and external customers regarding matters/issues which may be sensitive in nature; ability to work with all levels of an organization including people with different styles and backgrounds; ability to work as a member of a team; ability to present alternatives and recommendations.
- Knowledge of data gathering, analysis, forecasting, and modeling techniques; applicable Company policies and procedures; applicable federal, state, and local governmental laws and regulations.

### Decision Making/Impact

- Provides alternatives and recommendations to management and influences their decisions regarding courses of action.
- May provide advice and counsel to management.

### Education/Experience

Bachelor's degree in Business Administration, Marketing, Finance, Human Resource Management or other applicable fields or an equivalent combination of education and experience which contributed to the development of proven data/information gathering, analysis, modeling and interpretation skills.

### Special Requirements

May require special certifications or advanced degrees.

### Discipline: Economics

Activities related to collecting and analyzing data on economic conditions that affect the Company including preparing reports discussing economic forecasts and their impact on the industry and the Company.

**Level 3:** Under general guidance performs complex assignments lacking precedent and requiring creativity. Serves as an expert in the discipline, provides advice or functional direction, and/or assumes a lead role in the work group.

**Reports To:** Keith White, VP Business Development & Energy Supply  
**Salary Range:** \$69,500 - \$100,800 (Grade 21) depending on qualifications  
**Application Process:** Submit your eRecruit materials: Completed application wizard, including a cover letter and attached resume.  
**Deadline:** May 29, 2012

Once you submit your eRecruit application, cover letter, and resume you will be sent a confirmation email message. If you do not receive a confirmation by the posting close date, please contact Employment at ext. 5403 or by email [employment@nwnatural.com](mailto:employment@nwnatural.com).



Process and Technology Design and Training Analyst  
Non-Bargaining Position  
RMC; OPS  
Regular; Full-Time  
Posting # 50076378

NW Natural offers a **Process and Technology Design and Training Analyst** opportunity to interested applicants. The following is a summary of the position specifics along with the overarching job description.

**Purpose of Position:**

The Process and Technology Design and Training Analyst is responsible for interfacing with RMC and RMC stakeholders to identify and implement best practices in process and technology to use across all RMC teams.

**Position Essential Functions:**

- Build and maintain effective working relationships within the RMC and with RMC stakeholders.
- Primary liaison with RMC leaders and stakeholders on process and technology changes. Facilitate process change and measure change progress.
- Troubleshoot system user issues and work with Business Systems and Information Services to resolve in a timely manner.
- Collect and analyze input from RMC for process and technology trends and issues; create and communicate related action plans to RMC leaders.
- Participate in or lead projects for developing and implementing new/changed processes and technology
- Coordinate and follow-up within RMC and with stakeholders to assure successful application of process and technology changes.
- Act as a SME on RMC processes and technology, and provide leadership, support and feedback on issues in a timely manner.
- Plan, create, oversee documentation and maintenance of RMC processes and related guides, training and materials, checklists and other documents to ensure compliance with company policy and regulatory statutes.
- Support RMC and team goals by providing support to other RMC leaders, performing special projects and integrating continuous improvement activities into daily work. Back up RMC supervisors as needed.
- Demonstrate appropriate leadership and decision-making behaviors; maintains technical job knowledge and personal skill development. Committed to coaching and developing employees.
- Perform other duties as assigned to support the Department.
- Support Company's commitment to a culture of safe work practices.

**Position Qualifications:**

- Bachelor's degree in a related field or an equivalent combination of education/experience leading to proven skills to perform the essential functions of the position.
- Minimum of 7 years of current experience in gas operations (field or clerical) which includes a minimum of 2 years in a leadership role and/or technical equipment training, resource management, training or quality assurance or equivalent of experience/education.
- Minimum of 2 years' experience with process or technology design
- Must be able to work with technical experts and have a high level of ability to translate technical information into non-technical terms in order to identify options and facilitate decision making.
- Ability to effectively manage and analyze technical systems and data
- Ability to learn and apply negotiation and mediation skills in contentious situations.
- Ability to communicate written and verbally to all levels of management across the organization
- Strong technical and writing skills needed to prepare summary reports, write processes and training materials, and provide information to RMC leadership and senior management.
- Strong PC skills including spreadsheet, database, word processing and presentation applications to compile, maintain, and present information. This includes the strong knowledge of RMC applications and processes.



- Verbal communication skills, including the ability to apply group facilitation techniques and make group presentations.
- Demonstrated skill and ability in delegating and coordinating employee activities consistent with Company strategy to balance customer satisfaction with shareholder value.
- Ability to conduct group training classes and provide one-on-one coaching; ability to provide leadership/guidance to other trainers.
- Data and business process analysis skills
- Ability to organize and multi-task with appropriate time management and scheduling skills
- Subject to random drug testing
- Position may require travel within and beyond service territory, including international (Canada).

Once you submit your eRecruit application, cover letter, and resume you will be sent a confirmation email message. If you do not receive a confirmation by the posting close date, please contact Employment at ext. 5403 or by email [employment@nwnatural.com](mailto:employment@nwnatural.com).

## JOB DESCRIPTION

**Job Title:** Process Analyst 2

**Job Code:** 544132

### General Purpose

Conducts analysis through research, gathering and interpretation of data, development of alternatives and recommendations. Presents analysis and recommendations to management and may implement selected alternative. Analyses include feasibility studies, cost/benefit analysis, trending/forecasting, financial analysis, budget analysis and reporting.

### Competencies

- Data gathering, analysis, interpretation, trending, forecasting, and modeling skills.
- Project management skills including project leadership, task identification, scheduling, and cost/expenditure identification.
- Utilize personal computers including spreadsheet, database, word processing, and presentation applications to gather, analyze and model information.
- Program and/or policy development skills.
- Communication and interpersonal skills including ability to consult with internal and external customers regarding matters/issues which may be sensitive in nature; ability to work with all levels of an organization including people with different styles and backgrounds; ability to work as a member of a team; ability to present alternatives and recommendations.
- Knowledge of data gathering, analysis, forecasting, and modeling techniques; applicable Company policies and procedures; applicable federal, state, and local governmental laws and regulations.

### Decision Making/Impact

- Provides alternatives and recommendations to management and influences their decisions regarding courses of action.
- May provide advice and counsel to management.

### Education/Experience

Bachelor's degree in Business Administration, Marketing, Finance, Human Resource Management or other applicable fields or an equivalent combination of education and experience which contributed to the development of proven data/information gathering, analysis, modeling and interpretation skills.

### Special Requirements.

May require special certifications or advanced degrees.

### Discipline: Process

Activities related to the review, study, analysis, redesign and implementation of business processes.

### Level:

Level 2: Under general supervision performs moderately complex assignments requiring analysis, integration and creativity

<b>Reports To:</b>	Cathy Reynolds, Manager, Resource Management
<b>Salary Range:</b>	\$58,500-\$71,700-\$84,800 (Grade 19) depending on qualifications
<b>Application Process:</b>	Submit your eRecruit materials: Completed application wizard, including a cover letter and attached resume.
<b>Deadline:</b>	June 5, 2012

Once you submit your eRecruit application, cover letter, and resume you will be sent a confirmation email message. If you do not receive a confirmation by the posting close date, please contact Employment at ext. 5403 or by email [employment@nwnatural.com](mailto:employment@nwnatural.com).



# Fueling the Future

*Look ahead with NW Natural*

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## **Business Development**

Non-Bargaining Position

Business Development; OPS

Regular; Full-Time

Posting # 50075172

NW Natural offers a **Business Development** opportunity to interested applicants. The following is a summary of the position specifics along with the overarching job description.

### **Purpose of Position:**

The position will be an integral member of the Business Development team and will be involved in all aspects of the business development process with direct responsibility for structuring and analysis of business development opportunities.

### **Position Essential Functions:**

- Leading teams or performing essential functions independently, depending on project.
- Formulating, developing and analyzing business concepts and strategies.
- Fully evaluating potential opportunities and transactions including assessing and quantifying risks.
- Gathering data, extracting market intelligence and performing diligence and analyses. .
- Conducting program design and developing program evaluation and implementation plans.
- Designing regulatory strategies and obtaining regulatory approval of proposed programs.
- Analyzing, modeling and structuring complex financing and business structures including state and federal tax implications.
- Identifying counterparties and leading negotiations of customized structured transactions.
- Developing and evaluating pricing strategies.
- Supporting the Company's commitment to a culture of safe work practices.

### **Position Qualifications:**

- MBA or equivalent combination of education and experience.
- Minimum 3+ years of proven business development experience for Level 1 position. Additional years of experience required for Level 2 or 3 position.
- Qualitative and quantitative analytical skills including ability to analyze a wide variety of business opportunities related to the energy industry.
- Understanding of advanced modeling using Excel.
- Understanding of strategic planning, corporate finance, statistics and economics.
- Understanding of LDC rate regulation strongly preferred.
- Demonstrated negotiation skills.
- Knowledge of business plans and strategies.
- Demonstrated ability to develop a concept into business/program.
- Demonstrated ability to organize and direct the work of a team to development a concept into a business/program.
- Demonstrated ability to self-direct, analyze, evaluate, and form independent judgments.
- Strong written and oral communication skills.
- Strong interpersonal skills to function effectively in a small collaborative team environment.
- Excellent organizational skills and a strong attention to detail

## JOB DESCRIPTION

**Job Title:** CONSULTANT

**Job Code:** 574183

### General Purpose

Conducts special studies and analyses, develops alternatives, presents recommendations to management and influences management decisions. Researches, analyzes, develops, and implements new strategies, programs, and/or processes in response to changing internal and external conditions.

### Competencies

- Research and analysis skills including ability to obtain relevant data, evaluate complex situations, develop creative alternatives, provide recommendations, and negotiate and influence outcomes.
- Program design skills including development of interventions, processes, or new or modified programs to meet customer needs.
- Communication and interpersonal skills involving the ability to establish trust, maintain confidence, and understand social behavior and interactions. Ability to work with all organizational levels, to influence actions and negotiate outcomes. Ability to listen and communicate effectively through oral and written means.
- Use of personal computer to gather, analyze, and summarize data.
- Project management and leadership skills, including ability to work as a team member, to maintain project timelines, budgets, and deliver on commitments.
- Knowledge of research, analysis, and consulting techniques, Company policies, procedures, practices, and applicable federal, state, and local governmental laws and regulations.

### Decision Making/Impact

- Provide alternatives and recommendations regarding development or enhancement of programs or processes.
- Provide advice and counsel; negotiate and influence outcomes.

### Education/Experience

Bachelor's degree in Business Administration, Marketing, Finance, Human Resource Management, or other applicable fields or an equivalent combination of education and experience resulting in proven consulting skills.

### Special Requirements

May require advanced degrees or travel.

**Level 1:** Under close/general supervision, performs work requiring the application of standard techniques, procedures and criteria.

#### **Level: 2**

Under general supervision performs moderately complex assignments requiring analysis, integration and creativity.

#### **Level: 3**

Under general guidance performs complex assignments lacking precedent and requiring creativity. Serves as an expert in the discipline, provides advice or functional direction, and/or assumes a lead role in the work group.

### Discipline: Business Development

Activities related to business development including analyzing, modeling, and structuring complex business opportunities.

**Reports To:** Barbara Summers, Business Development Director

**Salary Range:** \$63,800-\$92,500 (Level 1 Grade 20); \$80,000-\$116,000 (Level 2 Grade 22) ;\$88,200-\$127,800 (Level 3 Grade 23) depending on qualifications

**Application Process:** Submit your eRecruit materials: Completed application wizard, including a cover letter and attached resume.

**Deadline:** May 29, 2012

Once you submit your eRecruit application, cover letter, and resume you will be sent a confirmation email message. If you do not receive a confirmation by the posting close date, please contact Employment at ext. 5403 or by email [employment@nwnatural.com](mailto:employment@nwnatural.com).

BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

NW Natural

**Reply Testimony of Russell A. Feingold**

**LONG-RUN INCREMENTAL COST STUDY /  
RATE DESIGN  
EXHIBIT 2500**

June 15, 2012

**EXHIBIT 2500 – REPLY TESTIMONY – LONG-RUN INCREMENTAL  
COST STUDY / RATE DESIGN**

**Table of Contents**

I.	Introduction and Summary .....	1
II.	Issues Related to NW Natural’s LRIC Study .....	3
III.	Issues Related to NW Natural’s Class Revenue Proposal.....	28
IV.	Issues Related to NW Natural’s Residential Rate Design Proposal.....	28
V.	Issues Related to NW Natural’s Other Rate Design Proposals.....	80
VI.	Conclusions .....	80

1 **I. INTRODUCTION AND SUMMARY**

2 **Q. Please state your name and business address.**

3 A. My name is Russell A. Feingold and my business address is 2525 Lindenwood Drive,  
4 Wexford, Pennsylvania 15090.

5 **Q. Are you the same Russell A. Feingold who filed direct testimony on behalf of**  
6 **Northwest Natural Gas Company (“NW Natural” or “the Company”) in this docket?**

7 A. Yes. My Exhibits NWN/1100-1102 support the Company’s Long-Run Incremental Cost  
8 (LRIC) Study, its proposed class revenue allocation, and the various rate design proposals  
9 filed by NW Natural in this proceeding.

10 **Q. What is the purpose of your reply testimony in this proceeding?**

11 A. The purpose of my reply testimony is to respond to the various positions set forth in the  
12 opening testimony of the Commission Staff (the “Staff”), the Citizens’ Utility Board of Oregon  
13 (CUB), the NW Energy Coalition (the “Coalition”), and the Northwest Industrial Gas Users  
14 (NWIGU) as it relates to NW Natural’s LRIC Study, its proposed class revenue allocation, and  
15 the proposed rate design for its residential, commercial, and industrial service classes. I will  
16 specifically respond to the claims made in the opening testimonies of Staff witnesses Jorge  
17 D. Ordonez, Steve Storm, and George R. Compton, CUB witnesses Bob Jenks and Gordon  
18 Feighner, Coalition witness Nancy Hirsh, and NWIGU witness Donald W. Schoenbeck.

19 **Q. How is your reply testimony organized?**

20 A. My reply testimony is organized into the following six sections:

21 I. Introduction and Summary;

22 II. Issues Related to NW Natural’s LRIC Study;

1 – REPLY TESTIMONY OF RUSSELL A. FEINGOLD

- 1 III. Issues Related to NW Natural's Class Revenue Proposal;
- 2 IV. Issues Related to NW Natural's Residential Rate Design Proposal;
- 3 V. Issues Related to NW Natural's Other Rate Design Proposals; and
- 4 VI. Conclusions.

5 **Q. Please summarize your conclusions based on your evaluation of the parties'**  
6 **evidence filed to date in this proceeding.**

7 A. I conclude that there is no reason to require any changes to NW Natural's LRIC Study  
8 filed in this proceeding, as it is grounded in sound economic theory and reflective of the  
9 fundamental principle of cost causation. I will demonstrate that the Company's LRIC  
10 Study recognizes cost causation on both theoretical grounds and on the basis of  
11 empirical analysis related to the customer component of distribution mains. I will further  
12 demonstrate that NW Natural's ongoing investment in distribution mains is not caused by  
13 annual throughput volume, nor does it explain changes in the Company's cost and  
14 installed footage of distribution mains.

15 In addition, I conclude that the Company's proposed class revenue allocation is  
16 consistent with, and supportive of, its LRIC Study results. It strikes a reasonable balance  
17 between the various criteria or guidelines that relate to the design of utility rates that I  
18 discussed in my direct testimony, and is a preferred method compared to Staff's alternate  
19 class revenue proposal.

20 Finally, I conclude that NW Natural's proposed rate design should be approved  
21 by this Commission because the unrefuted evidence in this case supports the conclusion  
22 that relying on volumetric rates to recover the Company's fixed distribution costs is

2 – REPLY TESTIMONY OF RUSSELL A. FEINGOLD



1 unduly discriminatory because it charges different rates to residential customers that  
2 have the same costs. The proposed rates that recover distribution costs through a  
3 monthly fixed charge is the appropriate remedy for the Commission to adopt. Therefore,  
4 the Company's rate design proposal for Rate Schedules 1 and 2 which gradually moves  
5 the rate structure from a strongly volumetric recovery of fixed delivery service costs to  
6 one that is primarily based upon a monthly Customer Charge that properly reflects the  
7 fixed nature of these costs is not only correct on economic and cost grounds, it is  
8 desirable to achieve just and reasonable rates as I previously discussed in my direct  
9 testimony, and as I will discuss later in my reply testimony.

10 **II. ISSUES RELATED TO NW NATURAL'S LRIC STUDY**

11 **Q. Please discuss Staff's position related to the LRIC Study filed by NW Natural in**  
12 **this proceeding.**

13 A. Staff recommends that the Commission accept NW Natural's LRIC Study as being  
14 reasonable, with the exception that the distribution mains component of the Company's  
15 minimum system costs should be allocated to individual customer classes based on the  
16 "existing" length of distribution mains installed by rate or customer class.<sup>1,2</sup> Staff also  
17 contends that a portion of the Company's transmission-related LRIC should be allocated  
18 to its interruptible classes of service.<sup>3</sup> Finally, Staff has proposed to "allocate" the  
19 Company's total revenue requirement among its rate classes by first disaggregating it

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<sup>1</sup> See Exhibit Staff /1400 Ordonez/2, lines 14-17.

<sup>2</sup> Based on a study that Staff would require NW Natural to conduct.

<sup>3</sup> See Exhibit Staff 1400 Ordonez/10-11.

3 – REPLY TESTIMONY OF RUSSELL A. FEINGOLD

1 into its functionalized cost components and then allocating each component to the rate  
2 classes based on the respective LRIC results.<sup>4</sup>

3 **Q. Do you agree with Staff's proposed methodological changes to NW Natural's LRIC**  
4 **Study?**

5 A. No. I believe the changes proposed by Staff are not based upon sound costing  
6 principles and are not reflective of the Company's actual operating and system design  
7 practices. I will discuss in detail below the reasons supporting this conclusion for each  
8 of the cost elements in the Company's LRIC Study that are addressed by Staff.

9 **Costing Treatment of Distribution Mains**

10 **Q. Please explain why the costing method used in the Company's LRIC Study to treat**  
11 **distribution mains is superior to the alternative method recommended by Staff.**

12 A. Using Staff's recommended method would not properly reflect scale economies among  
13 the Company's commercial and industrial classes because it would allocate more  
14 customer-related costs to the larger customers and less to the smaller customers. In  
15 effect, Staff's cost allocation method would change the impact of scale economies on the  
16 unit costs of the Company's larger customers, which is an inappropriate outcome based  
17 on cost causation principles.

18 In using the cost of the minimum size of distribution main (i.e., a 2-inch main) to  
19 develop the customer-related costs of its gas delivery system, the Company has  
20 recognized that the higher total costs of distribution mains for its larger customers (i.e.,  
21 its commercial and industrial customers) are appropriately allocated on the basis of their

---

<sup>4</sup> See Exhibit Staff/1400 Ordonez 20-21.

1 generally higher design day demands. And by attributing no design day demand to its  
2 smallest customers (i.e., its residential and small general service classes) for cost  
3 allocation purposes, NW Natural has avoided the issue that the minimum system  
4 concept can result in a double-counting of some costs for these smaller customers. An  
5 important assumption inherent in the Company's approach is that the \$1,120 per  
6 customer amount<sup>5</sup> which Staff has challenged was derived to represent the customer  
7 component of distribution mains for all of NW Natural's rate classes, not just for its  
8 residential and small general service rate classes (i.e., Rate Schedules 1 and 2).

9 The Company's approach is theoretically and operationally sound because, as I  
10 demonstrated in my direct testimony, the smallest size of pipe installed by NW Natural to  
11 connect customers to its gas distribution system also serves the design day  
12 requirements of all its residential customers at the average density of its gas system.  
13 Using the resulting cost level as the customer component of distribution mains for the  
14 Company's other rate classes causes all of the additional investment for the other rate  
15 classes to be related to design day demand, as it should be, to recognize the impact of  
16 scale economies.

17 **Q. Can you please explain why Staff's recommended method would not properly**  
18 **reflect the scale economies of distribution mains for the Company's commercial**  
19 **and industrial customers?**

20 **A.** Yes. As his basis for criticizing the Company's costing treatment of distribution mains,  
21 Mr. Ordonez claims that there is a clear distinction between the length of distribution

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<sup>5</sup> See Exhibit NWN/1101, Feingold/7, line 27, column A.

1 mains among the Company's customer classes.<sup>6</sup> On that basis, Mr. Ordonez  
2 recommends that the Commission require NW Natural to provide a study of its Oregon  
3 service and customer locations that explores whether, and to what extent, there is a  
4 correlation between the existing length of distribution mains as a function of the  
5 Company's rate schedules. He further states that if Staff's assumption is correct, then  
6 the Company's next LRIC Study can differentiate distribution mains by customer class.<sup>7</sup>

7 It is true that the Company provided data in response to Staff data requests  
8 which indicated that the unit cost of installing distribution mains to serve NW Natural's  
9 new commercial and industrial customers was different than the unit cost for serving its  
10 new residential customers, and the average length of distribution main installed per  
11 customer for each of these two customer groups also was different. However, this data  
12 does not provide any useful insights into how LRIC for distribution mains should be  
13 classified between the customer and demand cost components for purposes of  
14 assigning these costs to NW Natural's rate classes.

15 The Company's customer cost component for distribution mains under Staff's  
16 recommended method of using length of main by customer class would equal \$2,131  
17 per commercial and industrial (C&I) customer<sup>8</sup>, which is almost twice the amount utilized  
18 by the Company in its LRIC Study for the same purpose. Referring to Exhibit  
19 NWN/1101 Feingold/7, by substituting Staff's amount of \$2,131 at line 27, column A, the  
20 resulting Total C&I Customer Component at line 31 would equal \$901,413, and the

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<sup>6</sup> See Exhibit Staff /1400 Ordonez/15, lines 15-16.

<sup>7</sup> See Exhibit Staff 1400/ Ordonez/16, lines 5-9.

<sup>8</sup> \$25.07 per foot times 85 foot/customer = \$2,131 per customer

## 6 – REPLY TESTIMONY OF RUSSELL A. FEINGOLD

1 resulting Total C&I Demand Component would equal \$388,484 (Line 21 minus  
2 \$901,413). This means that approximately 70% ( $\$901,413/\$1,289,897$ ) of the  
3 Company's LRIC related to distribution mains would be classified as customer-related  
4 and allocated to the C&I classes based on the number of customers in each rate class,  
5 while only 30% of the costs would be allocated on a peak demand basis. This is in  
6 sharp contrast to the Company's method, which resulted in only approximately 47% of  
7 the costs being allocated to the C&I classes on a customer basis and 53% allocated on  
8 a peak demand basis.

9 Under Staff's recommended approach, the greater economies of scale  
10 experienced by the Company when installing larger diameter distribution mains to serve  
11 the higher daily demands of its C&I customers cannot properly be reflected in its LRIC  
12 Study when 70% of the costs are assigned by Staff equally to these classes on a per  
13 customer basis. While I demonstrated in my direct testimony that a minimum size (2-  
14 inch) distribution main can serve the design day load characteristics of the Company's  
15 smallest and largest residential customers, which means that the cost per customer is  
16 the same on average, that same mains investment cannot serve the higher and varying  
17 design day load characteristics of a diverse group of C&I customers. Therefore, it is  
18 necessary to apply a much greater weighting to the demand cost component when  
19 allocating such costs to the Company's C&I rate classes. In my view, the 30% demand  
20 weighting under Staff's recommended method will not adequately reflect the greater  
21 economies of scale inherent in serving the design day loads of C&I customers, and will

## 7 – REPLY TESTIMONY OF RUSSELL A. FEINGOLD

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1 result in a skewing of the LRIC related to distribution mains that are assigned to these  
2 rate classes.

3 **Q. Was Staff's recommended method for the costing of distribution mains utilized in**  
4 **its LRIC analysis presented in Exhibit Staff/1402?**

5 A. No. Staff has proposed to allocate the functionalized cost of distribution mains to the  
6 Company's rate classes on the basis of both distribution services and design day sales.  
7 Specifically, Staff allocated 94% of the functionalized cost of distribution mains based on  
8 the Company's LRIC Study results for distribution services and allocated the remaining  
9 6% based on design day sales (excluding residential customers).<sup>9</sup>

10 **Q. Do you agree with the method proposed by Staff for the treatment of the**  
11 **functionalized cost of distribution mains within the context of its LRIC analysis?**

12 A. No. In my view, Staff has distorted the results of its LRIC analysis because the  
13 allocation methods that were chosen do not properly capture the planning, design, and  
14 operating conditions of NW Natural's gas distribution system. By utilizing a combination  
15 of distribution services and design day sales by rate class as proxies for the cost  
16 causative factors for the LRIC related to distribution mains, Staff has overallocated the  
17 largest portion of the functionalized cost of distribution mains to the Company's non-  
18 residential rate classes using distribution services as the basis for the allocation. In  
19 addition, Staff has under allocated the smallest portion of this cost element to the  
20 Company's non-residential firm rate classes because Staff used a design day allocation  
21 basis that excluded the design day loads of the firm transportation service rate classes.

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<sup>9</sup> See Exhibit Staff/1400 Ordonez/25-26.

1 The Company's firm transportation service customers also require distribution mains to  
2 enable the delivery of gas to their premises even though they procure gas commodity  
3 supplies from third-party suppliers. By moving away from cost causation, Staff violates  
4 the fundamental principle that rates reflect cost causation. This principle has broad  
5 acceptance in both regulation and judicial review of rates.<sup>10</sup>

6 **Q. Do you agree with the rationale presented by Staff to support his use of**  
7 **distribution services to allocate 94% of the functionalized cost of distribution**  
8 **mains?**

9 A. No. Staff claims that because "the frontage of length of distribution mains is  
10 proportional to the length of setback from the distribution mains for different classes of  
11 customers," it is appropriate to use the LRIC related to distribution services by rate class  
12 in the Company's LRIC Study as the basis to allocate almost all of the functionalized  
13 cost of distribution mains to rate classes in Staff's LRIC analysis. Staff offers no  
14 evidence that his assumption is correct. To the contrary, even in residential  
15 developments with identical size lots, homes have different setbacks just based on the  
16 topography of the lot and the types of facilities being constructed. In my opinion, this  
17 method is much too crude an attempt to capture cost causation because there are  
18 numerous factors that impact the relationship between the frontage of length of  
19 distribution mains and the length of setback for services for different customers across  
20 the Company's rate classes. Notably, Staff's proposed method which attempts to isolate

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<sup>10</sup> The U.S. Court of Appeals for the District of Columbia Circuit (D.C. Circuit) has defined the cost causation principle as follows: "[I]t has been traditionally required that all approved rates reflect to some degree the costs actually caused by the customer who must pay them." (See *K N Energy, Inc. v. FERC*, 968 F.2d 1295, 1300 (D.C. Cir. 1992) (*K N Energy*)).

9 – REPLY TESTIMONY OF RUSSELL A. FEINGOLD

1 cost responsibility for distribution mains to each customer within a rate class was  
2 soundly criticized by Staff witness Compton when he discussed the cost causative  
3 factors and cost classification methods associated with distribution mains.<sup>11</sup>

4 Moreover, Staff's proposed method is premised on the assumption that "the  
5 length of setback establishes the cost of services,"<sup>12</sup> but that assumption has no basis in  
6 fact. Staff fails to recognize that the Company's cost of distribution services is also a  
7 function of the diameter of the service line and is influenced by other important  
8 construction conditions besides the length of the service, including the proximity of the  
9 customer's location to major transportation arteries, excess rock formations, the need for  
10 hard surface cuts, and other physical impediments which are factors that do increase the  
11 incremental cost for each new customer installation.

12 **Costing Treatment of NW Natural's Interruptible Service Customers**

13 **Q. Does Staff propose allocating a portion of NW Natural's delivery service costs to**  
14 **its interruptible service customers?**

15 A. Yes. Staff claims that 25% of NW Natural's total transmission-related LRIC should be  
16 allocated to all customers on an annual throughput basis, which means that the  
17 Company's interruptible service customers will receive a portion of those costs by virtue  
18 of the fact that they consume gas throughout the year.<sup>13</sup>

19 **Q. Why should Staff's proposal be rejected?**

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<sup>11</sup> See Exhibit Staff/1500 Compton/15-16 and, in particular, footnote 14.

<sup>12</sup> See Exhibit Staff/1400 Ordonez/26, lines 15-18.

<sup>13</sup> See Exhibit Staff /1400 Ordonez/24.



1 A. By the very nature of interruptible service, the Company does not currently design its  
2 gas distribution system to provide any delivery of gas to interruptible customers on a  
3 design day. As a result, the design day factor for interruptible service customers is zero.  
4 This does not mean that interruptible customers will make no contribution to the cost of  
5 delivery service. It means they do not cause any of the Company's future costs and,  
6 therefore, should not be included in the calculation of the transmission-related LRIC for  
7 NW Natural's gas system. The basis for the Company providing interruptible service is  
8 to utilize its unused mains capacity available on non-design days to deliver a lower  
9 quality of service to certain customers who agree not to use the service on the few days  
10 in each year when weather conditions create design day demand requirements from the  
11 LDC's firm service customers. The types of extreme low temperatures that result in  
12 service interruption are weather driven. Those temperatures may not occur at all; even  
13 in a year with normal weather or colder than normal weather. As a result, interruptible  
14 service customers may not experience interruptions in their service every year  
15 depending on the weather. Nevertheless, interruptible service customers still have the  
16 obligation to interrupt their use of gas when the Company requires the capacity to serve  
17 its firm gas loads.

18 **Q. Staff supports its costing treatment of interruptible customers based on the**  
19 **Company's statement related to justification of the Corvallis Loop Project that**  
20 **curtailments of its interruptible customers were occurring at 32 degrees**

1           **Fahrenheit.<sup>14</sup> Does this mean that capacity is being built to serve the Company’s**  
2           **interruptible load?**

3    A.     Absolutely not. The Company’s need to curtail interruptible load at modest temperatures  
4           (as opposed to extreme temperatures) is an indication that firm load growth has “used  
5           up” the available capacity of the gas system and that a design day load could not be  
6           served without system reinforcement. The interruptions with adequate firm capacity  
7           would not ordinarily occur until much lower temperatures were experienced. This  
8           benchmark of early interruptions indicates substantial design day capacity growth that  
9           the Company would not be able to meet without additional capacity. The curtailment of  
10          interruptible customers at the moderately cold temperature is an indication of the  
11          magnitude of the growth in firm load, and should not be viewed as a concern for capacity  
12          needs to serve interruptible load.

13   **Q.     To support its claim regarding the costing treatment for interruptible service, Staff**  
14           **also relies upon a Company statement made in Exhibit NWN/600 Yoshihara/3,**  
15           **lines 4-20. Has Staff acknowledged all of the Company’s evidence it has**  
16           **presented to address this issue?**

17    A.     No. While Staff made reference to the Company’s direct testimony and included as an  
18           exhibit the Company’s response to Staff Data Request 274, it failed to acknowledge that  
19           the Company also submitted a Supplemental Response to Staff Data Request 274. I  
20           have included the Company’s supplemental response (and its Attachment) as my Exhibit  
21           NWN/2501 Feingold/1-3 with the section highlighted which is relevant to this issue. The

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<sup>14</sup> See Exhibit Staff/1400 Ordonez/11, lines 13-18.

1 highlighted section of that response addresses the apparent conflict perceived by Staff  
2 between my conclusion that no transmission-related LRIC should be assigned to the  
3 Company's interruptible customers and Company witness Yoshihara's statement in his  
4 direct testimony referenced above. Very simply, the highlighted section of Exhibit  
5 NWN/2501 Feingold/2 explains that Mr. Yoshihara's statement was not intended to  
6 mean that the reduction of curtailments for interruptible customers in the area where the  
7 Corvallis Loop Project will be installed was the purpose of the project. Rather, the  
8 Company experiencing curtailments of its interruptible customers in that area over the  
9 past several years was an operational outcome which indicates that insufficient firm  
10 capacity currently exists on NW Natural's gas pipeline system to accommodate all of its  
11 firm demand requirements.

12 Because Staff has misinterpreted the Company's operational situation related to  
13 the Corvallis Loop Project and, as a result, has misunderstood the reason why this  
14 project is required, I believe Staff's proposed costing treatment of NW Natural's  
15 interruptible customers should be rejected.

16 **Q. Does Staff also claim that the Company's interruptible service customers should**  
17 **receive a portion of the transmission-related LRIC because those customers were**  
18 **infrequently interrupted over the last five-year period<sup>15</sup>?**

19 A. Yes. However, the Company's relatively low level of curtailment of these customers  
20 over the last five years is simply a function of the relatively low level of firm demands of  
21 the other customers actually served by NW Natural over that time period (due to warmer

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<sup>15</sup> See Exhibit Staff/1400 Ordonez/11, lines 23-30.

1 than planned for peak day weather and other factors), and not any indication that the  
2 Company currently plans and designs its gas delivery system to accommodate serving  
3 its interruptible customers during peak day periods.

4 Interestingly, though, despite Staff's belief that the lack of gas curtailment activity  
5 for the Company's interruptible service customers justified the allocation of transmission-  
6 related LRIC to these rate classes, Staff did not allocate to the Company's interruptible  
7 classes of service any distribution LRIC related to distribution mains.<sup>16</sup> This apparent  
8 inconsistency on the part of Staff either suggests a computational error in its LRIC  
9 analysis or a different type of conceptual support for transmission LRIC compared to  
10 distribution LRIC that Staff has not revealed in its opening testimony.

11 **Q. What is the impact of Staff's proposed costing treatment of the Company's**  
12 **interruptible service customers on its other rate classes?**

13 A. Staff's proposed costing approach effectively shifts more fixed costs to the Company's  
14 interruptible rate classes, which decreases the LRIC levels used to evaluate how NW  
15 Natural's proposed revenue increase should be allocated among its firm rate classes. If  
16 Staff desires to achieve this objective, it should be justified by Staff on non-cost grounds  
17 by proposing that interruptible service rates should be higher on the basis of value of  
18 service or equity considerations related to the level of contribution from interruptible  
19 service to firm service customers who bear the cost of mains.

20 ///

21 ///

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<sup>16</sup> See Exhibit Staff/1402 Ordonez/1-2, line 18.

1 **The Recognition of Customer-Related Costs in NW Natural's LRIC Study**

2 **Q. Does CUB properly characterize the cost classification methods used in NW**  
3 **Natural's LRIC Study?**

4 A. No. CUB claims that NW Natural classifies nearly all of its costs, except for the gas  
5 commodity, to the customer component and not to the demand or capacity component.<sup>17</sup>

6 This statement mischaracterizes my direct testimony related to the nature of the demand  
7 or capacity cost components. My direct testimony addressing the Company's LRIC  
8 Study carefully explains that for its small customers, the smallest size mains (2-inch)  
9 installed by the Company not only connect the customer (customer-related costs) to the  
10 Company's gas distribution system, but also fully serves the design day capacity  
11 requirements of all of residential and small commercial customers (served under Rate  
12 Schedules 1 and 2) at the average density of service (demand or capacity-related costs).  
13 The demand or capacity cost component also applies to all the Company's other rate  
14 classes because the minimum size of distribution mains is not large enough (at standard  
15 operating pressure) to serve their design day demands. In addition, the Company's  
16 LRIC Study classifies the LRIC costs of transmission and storage as demand-related.

17 **Q. Does the treatment of design day capacity as part of the customer cost of**  
18 **connecting small customers to NW Natural's gas system ignore that its gas**  
19 **system is designed to meet design day demand as claimed by CUB?**

20 A. No. CUB mistakenly interprets the statement in my direct testimony that design day  
21 demand being satisfied by a 2-inch distribution main used by NW Natural to connect the

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<sup>17</sup> See Exhibit CUB/100 Jenks-Feighner 3-4.

1 customer as not assuring that its gas system will be able to meet the design day  
2 demands of its residential customers. Nothing could be further from the truth. In  
3 deciding to install 2-inch pipe to connect these customers, the Company's system  
4 planners have determined that this pipe size will meet the design day demand as an  
5 integral part of connecting the customer to the gas distribution system. Practically  
6 speaking, the economics of a utility's gas system are such that the smallest pipe serves  
7 both the customer and the demand function at the same time. It also turns out that the  
8 demand cost function is largely irrelevant for residential customers because the range of  
9 demands served by the customer connection through the installed mains investment is  
10 extremely broad under typical customer density and operating conditions. That means  
11 that the costs need not be allocated based on customer demands because the larger  
12 demand customers served off of the smallest main do not cause any more costs to be  
13 incurred than do the smallest customers. However, CUB misses this important  
14 distinction entirely in concluding that demand alone drives the investment in distribution  
15 mains. In fact, as I will demonstrate below, the number of customers that the Company  
16 connects to its existing gas distribution system is the most critical factor explaining the  
17 ongoing incurrence of distribution mains costs by the Company.

18 **Q. Is there a basis for illustrating that the number of customers served by a gas**  
19 **utility influences its investment in distribution mains from a planning perspective?**

20 A. Yes. My Exhibit NWN/2502, Feingold/1 presents a simplified diagram of a Local  
21 Distribution Company's (LDC) gas system. The city gate is the point of interconnection  
22 of the LDC with its interstate gas pipeline supplier. The diagram shows how larger

16 – REPLY TESTIMONY OF RUSSELL A. FEINGOLD

1 industrial customers may be connected by their own line as a direct feed off of the larger  
2 transmission or distribution portion of the gas system. The diagram also shows how  
3 larger commercial customers are connected off of larger mains that move gas for these  
4 customers, and for smaller customers further downstream from the city gate. In some  
5 instances, a single residential customer may be served off of larger mains with higher  
6 pressures because it is more convenient to do so for the utility, as shown in the middle  
7 left portion of the diagram. This arrangement is often referred to as a farm tap. In that  
8 case, the utility incurs added costs for regulation because of the greater pressure drop to  
9 serve a customer off of these larger and typically higher pressure mains. More  
10 commonly, residential and small customers are served from a network of pipes that run  
11 throughout the neighborhood. This is illustrated by the residential neighborhood in the  
12 lower right hand corner of the diagram. I would also note that the development might  
13 also include small general service customers.

14 The important point to be made is that the diagram illustrates an LDC must  
15 provide sufficient footage of distribution mains to cover a larger area based on the  
16 density of its customer mix. It is easy to see from the diagram that there is more footage  
17 of mains simply because of the existence of smaller customers. This conclusion is also  
18 consistent with many existing residential line extension policies that provide for a  
19 designated length of main to connect new residential customers. Essentially, the gas  
20 system expands distribution mains to connect new areas of customers and that growth  
21 in the miles of main is related to extending the network to add new customers. It is  
22 obvious that customers cause investment in distribution mains from a planning

17 – REPLY TESTIMONY OF RUSSELL A. FEINGOLD

1 perspective just by reviewing the diagram. It is also clear that customers cause mains  
2 investment from a review of the supporting data used to develop the Company's LRIC  
3 Study since on average seventy-seven (77) feet of distribution main is added for each  
4 new residential customer, as indicated in NW Natural's LRIC Study workpapers.

5 **Q. Does the use of a customer component of distribution mains reflect the**  
6 **fundamental principle of cost causation?**

7 A. Yes. We see from the above discussion that customers cause distribution mains from  
8 the utility's planning perspective, and it is also possible to test empirically the hypothesis  
9 that the number of customers served by a gas utility cause its investment in mains.

10 **Q. How did you test empirically the hypothesis that there is a causal relationship between**  
11 **the number of customers served by NW Natural and its investment in distribution**  
12 **mains?**

13 A. I analyzed the relationship over time between the number of customers served and the  
14 installed footage of mains (serving as a proxy for investment costs) on the NW Natural gas  
15 distribution system. My Exhibit NWN/2503, Feingold/1 presents the results of this analysis  
16 for the period 1990 through 2011. The annual data utilized was on a total company basis  
17 and included miles of distribution mains installed and numbers of customers. Using the  
18 number of customers as the independent variable and the miles of distribution main as  
19 the dependent variable, I conducted a regression analysis to determine the portion of the  
20 variation in the dependent variable (distribution mains) explained by the independent  
21 variable (number of customers). The data shows that a regression model using



1 customers as the independent variable explained 99.7% of the variation in the  
2 dependent variable which is miles of distribution mains.

3 I also ran a regression analysis with the Company's annual throughput in Mcf  
4 included as the independent variable. My Exhibit NWN/2503, Feingold/3 presents the  
5 results of this analysis. The regression model explained only 46% of the variation in the  
6 dependent variable which is miles of distribution mains. This variable does not serve to  
7 explain the ongoing investment in distribution mains made by NW Natural.

8 Finally, Exhibit NWN/2503, Feingold/2 and Feingold/4 presents graphic analyses  
9 of the results of the two regression analyses I just described, and clearly shows that the  
10 independent variable "customers" is the strongest and most accurate cost causative  
11 factor associated with the Company's investment in distribution mains.

12 **Q. What does this evidence confirm from a costing perspective?**

13 A. The evidence confirms that the Company's LRIC Study correctly derived the LRIC for  
14 distribution mains by using a combination of a customer-related minimum system and a  
15 demand-related design peak, and only assigned demand-related costs to the larger  
16 classes of customers. There is no reason to alter the Company's LRIC Study or the  
17 class allocation of its proposed total revenue requirement that was guided by the LRIC  
18 Study results.

19 **Q. In discussing Staff's proposed changes to the Company's current revenue**  
20 **decoupling mechanism, does Staff witness Steve Storm reach an incorrect**  
21 **conclusion on the Company's LRIC related to distribution mains?**

19 – REPLY TESTIMONY OF RUSSELL A. FEINGOLD

1 A. Yes. After acknowledging that fixed costs do not vary in the short-run with the volume of  
2 gas used<sup>18</sup>, Mr. Storm goes on to conclude that some categories of fixed distribution  
3 costs in the long-run do not vary with customer, but instead vary as a result of, “the  
4 additional usage associated with additional customers.”<sup>19</sup> As I have explained, even in  
5 the long-run, volume or usage does not determine the Company’s cost of distribution  
6 mains. As long as the smallest pipe being installed by NW Natural continues to meet the  
7 design day requirements of its residential customers, the LRIC is caused by customers  
8 and not by volume. Mr. Storm cannot separate design day demand from customers and  
9 makes the same error in interpretation made by CUB, namely that the pipe installed to  
10 connect the customer also serves its design day demand. There is no volumetric  
11 component of cost causation associated with this investment. This faulty conclusion  
12 causes Mr. Storm to reach an incorrect conclusion related to the Company’s revenue  
13 decoupling mechanism, as explained in the reply testimony of Natasha Siores. The  
14 fundamental error made by Mr. Storm leads to a Staff recommendation related to  
15 revenue decoupling that provides the Company with no reasonable opportunity to earn  
16 its allowed rate of return. His recommendation should be rejected.

17 **Q. Will you please comment on the NARUC quote related to revenue decoupling**  
18 **mechanisms presented in Mr. Storm’s opening testimony?**<sup>20</sup>

19 A. The NARUC quote highlighted by Mr. Storm explains that decoupling on a per customer  
20 basis increases a gas utility’s earnings where customer growth occurs with little or no

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<sup>18</sup> Exhibit Staff/1300 Storm/27, lines 14-16.

<sup>19</sup> Exhibit Staff/1300 Storm/30, lines 1-5.

<sup>20</sup> See Exhibit Staff/1300 Storm/36, lines 13-20.

1 investment in distribution mains. It is true that the infill of mains (i.e., where no new main  
2 is installed) is generally more profitable for a gas utility, with or without a revenue  
3 decoupling mechanism, so long as the added customer produces revenue in excess of  
4 the incremental costs of adding the customer in the short-run. Mr. Storm demonstrates  
5 that NW Natural has grown faster than the overall population of Oregon. This is an  
6 important point because it is obvious that this growth requires new investment in mains  
7 to connect these customers to the Company's gas system. However, it cannot all be  
8 accomplished through the infill of mains. As a result, the average installed footage of  
9 mains for new customers reflects a mix of infill and main extensions, as does the  
10 Company's total revenue requirements that must be recovered through rates. The  
11 Company's LRIC Study quantifies the cost impact per customer of a combination of main  
12 extensions and mains infill and already results in a lower LRIC per customer related to  
13 distribution mains.

14 **Q. Are the CUB witnesses correct when they state that distribution assets do not**  
15 **vary with the number of customers in the short-run?**<sup>21</sup>

16 A. No. Every time NW Natural adds a new customer to its gas distribution system at a  
17 location that requires a new service, or new service and main, the investment in its  
18 distribution system increases. It may also increase when an existing facility is  
19 reoccupied and a new meter and regulator is set for the initiation of gas service.

20 **Q. Does the minimum system concept utilized in the Company's LRIC Study ignore**  
21 **the impact of demand on its gas distribution system?**

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<sup>21</sup> See Exhibit CUB/100 Jenks-Feighner 5-6.

1 A. No. I have been very clear in the evidence I have provided in this proceeding that the  
2 minimum system also serves the design day demand of residential customers, on  
3 average. It does not matter if the customer has a design day demand of one therm or 25  
4 therms, the same 2-inch main will serve the full peak demand requirements of the  
5 customer. Further, the LRIC cost of demand or capacity is the same as the customer  
6 LRIC based on a 2-inch distribution main up to about 125 therms of design day demand  
7 at average system density and assuming all of the customers were served off the same  
8 distribution main. As a result, the customer-related LRIC mains investment meets the  
9 design day demand for essentially all the Company's residential customers.

10 **Q. Are the CUB witnesses correct that declining use per customer frees up capacity**  
11 **in the existing system for use by others?**<sup>22</sup>

12 A. While CUB is correct in theory, it is only true under limited circumstances for NW  
13 Natural's gas system. This is because the Company's service area is relatively  
14 dispersed compared to more urban-based gas utilities which places greater importance  
15 on the specific location where the decline in use per customer has occurred. In most  
16 cases, the location of the new customer will not be in close operational proximity to  
17 where the decline in use has occurred, which means that new investment will still be  
18 required by the Company to serve this new gas load. In that case, the new investment  
19 represents the cost of extending the Company's gas distribution system to connect the  
20 new customer.

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<sup>22</sup> See Exhibit CUB/100 Jenks-Feighner/6, lines 4-17.

1           For discussion purposes, if we accept CUB's conclusion, this essentially means  
2           that in the short-run the marginal cost of distribution mains for adding a new customer to  
3           the Company's existing gas distribution system is zero. In the long-run, the marginal  
4           cost of distribution mains for that customer is also zero until such time as the system  
5           must be replaced, and at that point the cost is the cost of a 2-inch main for the  
6           customers - just as it is today if we assume constant technology. If we are talking about  
7           an existing customer adding gas load, the marginal cost is also zero for distribution  
8           mains. This conclusion is consistent with the fact that the reduced gas use by an  
9           existing customer does not save the Company any costs. The only positive marginal  
10          cost in the long-run relates to adding new distribution main to serve new customers. As  
11          a result, the Company's LRIC Study correctly estimates the marginal cost and is  
12          theoretically consistent. It is important to note that sunk costs (i.e., the historical costs of  
13          the Company's existing distribution main are sunk) have no impact on marginal costs.

14 **Q. Are the CUB witnesses correct when they state that distribution mains on the**  
15 **margin are “neither fully customer-related or capacity-related?”<sup>23</sup>**

16 A. No. As I have demonstrated above, this conclusion is incorrect. Distribution mains for  
17 residential and other small customers are most certainly customer-related in terms of the  
18 factor that causes costs to be incurred by the Company and based on empirical analysis.  
19 There is no logical basis for CUB's conclusion. Adding a new customer does not  
20 depend on energy conservation from existing customers as a general principle. When  
21 gas LDCs plan for system expansion they take into account the need to be able to serve

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<sup>23</sup> See Exhibit CUB/100 Jenks-Feighner/7, lines 11-14.

1 customers along a distribution mains segment for the entire life of the main because it  
2 makes no sense to add only capacity for existing customers and to have to replace the  
3 facilities every few years while there is still useful life in the assets. This characteristic is  
4 referred to as “lumpy investments” and it occurs for both gas and electric utilities. It  
5 recognizes that because of scale economies, it is more appropriate for the utility to  
6 invest in assets that will serve its customers for the life of the asset rather than to  
7 reinvest year after year in smaller projects that do not provide sufficient long-run project  
8 scale.

9 **Q. Is the minimum size concept discussed by CUB relevant to the discussion related**  
10 **to the Company’s LRIC Study?**<sup>24</sup>

11 A. The concept of minimum size as discussed in NARUC’s Electric Utility Cost Allocation  
12 Manual relates to classifying electric system costs between the capacity and customer  
13 components. The key point in relation to the minimum size and the minimum system  
14 approach used in the Company’s LRIC Study is to avoid double-counting of the capacity  
15 cost component of the minimum-sized facilities. In developing the minimum system  
16 based on the actual planning and design of a least-cost gas system, we have explicitly  
17 taken into account the fact that the most economical design of the gas distribution  
18 system serves all of the design day demands of residential customers at average system  
19 density. It is an elegant, simple, and cost-effective solution to ensuring that there is no  
20 double-counting of the capacity component in the Company’s LRIC Study. Furthermore,  
21 it demonstrates that the expansion of NW Natural’s gas system based on least-cost

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<sup>24</sup> See Exhibit CUB/100 Jenks-Feighner/7, lines 15-25.

1 principles serves the design day demands of residential customers with the same  
2 facilities that connect each customer to its gas system. The result of this process is that  
3 it costs the same to deliver gas to every residential customer, on average, because they  
4 use the same meter, regulator, service, and distribution main, on average, across that  
5 rate class.

6 **Q. Should LRIC be based on a utility's hypothetical gas system that is more costly to  
7 build rather than the actual gas system to be built as implied by CUB?<sup>25</sup>**

8 A. No. LRIC determination should be based on the actual facilities that will be included in  
9 the Company's future revenue requirements. This is not a hypothetical exercise, but a  
10 forecast of the actual system planning and resulting costs that the Company expects to  
11 incur in the future.

12 **Q. Does precedent related to marginal costing in the electric industry apply equally  
13 to the gas industry as the CUB witnesses claim?<sup>26</sup>**

14 A. No. There are a number of specific fact-based differences between LRIC for gas as  
15 compared to electricity. Specifically, the load characteristics of the utilities' distribution  
16 system differ because for electricity the system is designed on a peak hour while the gas  
17 system is designed and allocated to rate classes on a peak day. This causes the class  
18 Non-Coincident Peak (NCP) demands and the sum of the customers' NCP demands for  
19 a gas utility's rate class to be equal. This is not true for electric utilities where the class  
20 NCP is far less than the sum of the customer NCPs. Also, almost all customer classes

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<sup>25</sup> See Exhibit CUB/100 Jenks-Feighner 7-8.

<sup>26</sup> See Exhibit CUB/100 Jenks-Feighner 4.

1 for the gas system have Coincident Peak (CP) demands equal to the class NCP. It is  
2 rare for an electric utility that any class has NCP and CP demands that are equal. Also,  
3 there are differences in the operating rating characteristics for the two utility systems  
4 because gas moves by pressure through the pipes while electricity flows on the path of  
5 least resistance. Finally and perhaps most importantly, the minimum size gas system  
6 serves the design day demand of the residential and small commercial classes at  
7 standard pressure and density. In contrast, there are many more considerations related  
8 to the minimum system for electric service.

9 **Q. Does CUB's discussion of distribution-related LRIC for Portland General Electric**  
10 **Company (PGE) also apply to NW Natural's LRIC Study?**

11 A. No. As I have noted above, there is a fundamental difference between gas and electric  
12 utilities related to the diversity of loads on their delivery systems. This difference is  
13 fundamental to the development of the customer and demand related LRIC. Different  
14 levels of diversity impact the resulting costs for electricity, but not so for gas. For gas,  
15 there is no intra-class diversity since all customers have their maximum demand at the  
16 time of the utility's design peak. Importantly, the use of volumetric recovery of delivery  
17 costs for residential customers results in undue discrimination that should be remedied  
18 when it is demonstrated.



1 **Q. CUB argues that the treatment of costs of an electric utility serves as a basis for**  
2 **setting volumetric rates for gas utilities such as NW Natural.<sup>27</sup> How do you**  
3 **respond to this argument?**

4 A. CUB refers to transformers and feeder lines that are treated as common costs and billed  
5 on a volumetric basis for electricity service. However, this point does not translate to the  
6 gas-side of the utility business for ratemaking purposes for several reasons. First, the  
7 analogous gas equipment to the electric transformer is the regulator that transforms the  
8 delivery pressure from the higher pressure of distribution mains to house pressure.  
9 Every customer has a regulator at the meter site and its costs are customer-related in  
10 nature. This is an obvious difference between electric and gas systems. Feeder lines  
11 are designed to deliver the diversified demand of the customers on the feeder at the  
12 peak hour with the diversity that exists in the electric system. For the gas system, there  
13 is no diversity for distribution mains with respect to residential customers because all  
14 customers are consistent with respect to the design day demand occurring at the utility's  
15 design temperature. The design day demand is served by the same 2-inch pipe, not  
16 different sizes for different customers as may be the case for electric feeder lines. Even  
17 though these costs are common costs within a specific geographic area, each customer  
18 is responsible for the average cost of distribution main based on the fact that connecting  
19 the customer to the gas distribution system with this main also results in meeting the  
20 customer's design day demand.

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<sup>27</sup> See Exhibit CUB/100 Jenks-Feighner 9-10.

1           **III. ISSUES RELATED TO NW NATURAL'S CLASS REVENUE PROPOSAL**

2   **Q. Do you have any comments related to Staff's alternate class revenue proposal**  
3   **presented by Mr. Ordonez?**<sup>28</sup>

4   A. Yes. I believe the Commission should reject Staff's proposal because it is guided by the  
5   results of its LRIC analysis, which I have already concluded is deficient. The Company's  
6   proposed class revenue allocation is consistent with, and supportive of, its LRIC Study  
7   results. It strikes a reasonable balance between the various criteria or guidelines that  
8   relate to the design of utility rates that I discussed in my direct testimony, and is a preferred  
9   method compared to Staff's alternate class revenue proposal.

10   **IV. ISSUES RELATED TO NW NATURAL'S RESIDENTIAL RATE DESIGN PROPOSAL**

11   **Q. Please summarize the positions of the parties that have addressed the Company's**  
12   **rate design proposal for its residential rate classes.**

13   A. Staff, CUB, and the Coalition have recommended that the Company's rate design  
14   proposal for its residential rate classes be replaced by different types of rate design  
15   proposals that address various issues deemed to be relevant by these parties.

- 16           • Staff proposes a monthly customer charge of \$10.00 for all residential customers,  
17           with the remaining class revenue requirement recovered through volumetric  
18           charges that are seasonally differentiated using a winter-summer differential of  
19           approximately \$0.25 per therm.<sup>29</sup>

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<sup>28</sup> See Exhibit Staff/1400 Ordonez/31-32.

<sup>29</sup> See Exhibit Staff/1500 Compton 4-5.

- 1 • CUB proposes that the Commission deny NW Natural’s residential rate design  
2 proposal and “reaffirm that the customer charge can only be used to recover the  
3 direct costs of that customer, not the shared cost of the distribution system.”<sup>30</sup>
- 4 • The Coalition proposes that the Commission reject NW Natural’s residential rate  
5 design proposal and instead adopt a two-tiered inclining block rate structure for  
6 the Company’s residential rate schedules set on the basis of a low use first block  
7 of 20-30 therms per month and a second block for usage above 30 therms per  
8 month.

9 **Q. Is the opposition to the Company’s residential rate design proposal by the parties**  
10 **based on a complete analysis of its proposal?**

11 A. No, it is not.

12 **Q. What component is missing from the other parties’ discussions of the Company’s**  
13 **rate design that is critical to a proper evaluation of this rate concept?**

14 A. The critical missing component is a recognition that the Company’s current volumetric  
15 rates are unduly discriminatory and that this deficiency should be remedied by a suitable  
16 rate design that the Commission can approve. Just and reasonable rates must not be  
17 unduly discriminatory and the courts have found that regulatory commissions have an  
18 obligation to eliminate undue discrimination when it is identified. Historically, this issue  
19 has not been raised related to utilities’ volumetric rates. Based on recent analyses of  
20 cost causation and the recognition that capacity is made available through the utility’s  
21 minimum gas distribution system to serve all residential customers, this issue has

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<sup>30</sup> See Exhibit CUB/100 Jenks-Feighner 26.

29 – REPLY TESTIMONY OF RUSSELL A. FEINGOLD

1 become an important element of gas utility ratemaking. The criticality of this issue is  
2 elevated for NW Natural because it has uniform delivery rates for a service territory with  
3 widely varying climate conditions. Since I have demonstrated in my direct testimony that  
4 it costs the same on average to provide gas delivery service to residential customers,  
5 regardless of annual gas consumption or location on the Company's gas system,  
6 volumetric rates for its residential service customers are unduly discriminatory because  
7 they collect a different level of revenues for the exact same delivery service provided by  
8 the meter, regulator, service line, and distribution main. The issue of undue  
9 discrimination is paramount relative to all of the other arguments against adopting NW  
10 Natural's proposed residential rate design.<sup>31</sup>

11 **Q. Does Staff and CUB mischaracterize the Company's proposed residential rate**  
12 **design in their opening testimonies?**

13 A. Yes. Staff claims that I propose to include all of NW Natural's "own" costs (defined as  
14 the Company's total revenue requirements excluding purchased gas costs) in the fixed  
15 portion of the rate structure.<sup>32</sup> CUB's witnesses make a similar claim by asserting that  
16 only gas costs would be recovered in the Company's proposed volumetric charge.<sup>33</sup>  
17 These claims are simply incorrect. The fixed portion of the Company's proposed  
18 residential service rate includes only the delivery-related costs associated with the  
19 distribution portion of LRIC. I maintain a volumetric charge in the rate structure to

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<sup>31</sup> For example, see *F&R Lazarus & Co. v. Pub. Util. Comm'n*, 162 Ohio St, 223, 230, 122 N.E. 2d 783,786 7 P.U.R. 3d 319, 330 (1954) in which the following statement was made, "...a utility may charge but one rate for a particular service, and any discrimination between customers as to the rate charged for the same service under like conditions is improper."

<sup>32</sup> See Exhibit Staff/1500 Compton/5, line 20 through Compton/6, line 2, and Compton/20, lines 3-20.

<sup>33</sup> See Exhibit CUB/100 Jenks-Feighner/10, lines 10-13.

30 – REPLY TESTIMONY OF RUSSELL A. FEINGOLD

1 recover LRIC related to the storage and transmission functions.<sup>34</sup> Although these costs  
2 are fixed, they would not be the same for customers using different amounts of gas  
3 assuming the customers have the same annual load factor. Ideally, to reflect these  
4 costs in rates there would be a demand charge, assessed on a peak demand basis,  
5 rather than a volumetric charge. However, this preferred approach requires a demand  
6 billing basis which is not currently available from the meter reading capabilities within the  
7 residential service class.

8 Staff also concludes that I have assumed costs are uniform across the customers  
9 in the residential class. This is also an incorrect statement on his part. I simply  
10 assumed based on an assessment of the Company's LRIC that the costs were uniform,  
11 on average, across the residential class. This assumption recognizes that there are  
12 variations in the cost from one customer to the next. For example, there are many  
13 factors that cause the costs of an individual customer to be different from the average  
14 customer. These factors include, among other things, whether the customer has a long-  
15 side or short-side service line. Mains are typically located on one side of the street, thus,  
16 if two customers are located across the street from each other, one customer has a  
17 shorter service line than the other just by virtue of the side of the street that the customer  
18 lives on.

19 In addition, distribution mains installed in suburban areas are typically less  
20 expensive to install than mains installed in urban areas where main is co-located with

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<sup>34</sup> See Exhibit NWN/1102 Feingold/1, line 16 where a total revenue requirement excluding storage and transmission costs is computed for the residential rate classes for purposes of deriving cost-based monthly customer charges

1 water, sewer, electric, and telephone lines. Mains are more expensive to install where  
2 the soil is rocky than where it is sandy. All these differences in costs are not directly  
3 reflected in utility rates because it would create far too many classes of service based on  
4 factors such as the side of the street you live on or the type and location of the main that  
5 serves the customer.

6 Mains costs also differ based on when the main was installed. Older main is  
7 more depreciated than newer main, yet we do not have vintaged rates. Mains costs  
8 differ based on the front footage of the lots where the homes are located and even differ  
9 within the same residential development when lots are not uniform in size. The  
10 Company does not go down the street and measure each lot to determine which rate  
11 classification to use for each customer.

12 Absent having a unique rate for every different customer based on all these  
13 different factors, designing rates to recover the average costs for a particular rate class  
14 is how utility regulators have addressed this issue. The Company's residential rate  
15 should be the same for all customers based on average costs for the customer class  
16 where a rate class is shown to be homogeneous. Further, since it costs the same to  
17 serve the Company's residential customers regardless of size, so long as they are  
18 served from its minimum gas distribution system, charging the same rate for every  
19 customer does, in fact, reflect the costs to serve each customer. Staff recognizes this

1 fact as evidenced by Mr. Compton's view that, "utility ratemaking is far from an exact  
2 science: for example, much cost averaging is inevitable."<sup>35</sup>

3 **The Impact of Customer Density on Distribution Costs**

4 **Q. Does the Coalition contend that density and the cost of distribution mains and  
5 services are directly related?**<sup>36</sup>

6 A. Yes. However, the Coalition offers no evidence to support this conclusion - just the  
7 simple assertion that it is true. As I discussed above, the cost of distribution mains for a  
8 gas utility is more expensive to install and maintain in urban areas compared to  
9 suburban areas. The facts do not support the Coalition's assertion and even if it were  
10 true, volumetric rates are not the solution since there would still be undue discrimination  
11 in rates based on the Company's geographic areas that are served with less costly  
12 distribution mains. The solution would be to set rates on the basis of geographic zones  
13 that have materially different costs, and to have a different cost-based monthly customer  
14 charge for each zone to avoid discrimination within zones, as I will demonstrate below.

15 **Q. Can you demonstrate by example that volumetric rates are unduly discriminatory  
16 for a gas utility's residential customers?**

17 A. Yes. Consider the following examples: Subdivision A is located in a Portland suburb.  
18 The first three houses in the subdivision are identical in terms of size, thermal  
19 envelopes, and equipment efficiencies and they have identical meters, regulators, and  
20 mains length per household, and were all built at the same time to the same building

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<sup>35</sup> See Exhibit Staff/1500 Compton/19, lines 15-16.

<sup>36</sup> See Exhibit NW Energy Coalition/100 Hirsh/7, lines 5-13.

1 code requirements. Homes 1 and 2 have long-side services while Home 3 has a short-  
2 side service. Homes 1 and 2 are occupied by a family of four with the same age  
3 distribution for its family members. Home 3 is occupied by a family of six with an  
4 identical age distribution because they have two sets of twins. Home 1 has gas heat  
5 and hot water. Home 2 has a dual-fuel gas heat pump as the only gas appliance. Home  
6 3 has gas heat, water heating, cooking, drying, and a gas grill. On an annual basis,  
7 these homes use gas in the following quantities:

Home	Annual Gas Usage (Therms)
1	700
2	250
3	800

8  
9 The gas delivery costs are identical for Homes 1 and 2 while the actual cost for Home 3  
10 is lower because of the short-side service line. Since we have already concluded that it  
11 is not reasonable to distinguish costs based on which side of the street the customer is  
12 located, these three customers have identical costs to serve based on the utility's  
13 average costs of delivery service. If we assume a monthly customer charge of \$10.00  
14 and a delivery-related volumetric charge of \$0.40 per therm, each home will pay a  
15 different amount for annual gas service even though the costs to serve are identical:  
16 Home 1 will pay \$400 annually; Home 2 will pay \$220 annually; and Home 3 will pay  
17 \$440 annually. It is obvious that Home 3 will pay more than the average cost to serve



1 and Home 2 will pay almost half the average cost to serve<sup>37</sup>. From these results, we  
2 have demonstrated that rates are unduly discriminatory without even addressing the  
3 issue of different Heating Degree-Days (HDDs) across the utility's service area.

4 If we assume an identical house to House 1 that is located in The Dalles, we  
5 would expect annual consumption of about 850 therms based on higher HDDs, and an  
6 annual bill of \$460. This is 15% more in annual costs for the identical delivery service  
7 without any difference in the average cost to serve (I should also note that the  
8 Company's installed unit cost of mains for new projects in The Dalles averages \$16 per  
9 foot compared to the system average of \$23 per foot. Absent an averaging of costs,  
10 rates should be lower than the average cost for this area). Yet, no party addressed this  
11 critical issue in their opening or direct testimony. Each party opposing the Company's  
12 proposed rate design recommended a volumetric rate that perpetuates the undue  
13 discrimination that results from such a rate structure.

14 **Q. Does Staff also argue that density should be a factor to be considered in rate**  
15 **design?**

16 A. Yes. Staff argues that density translates into significant cost differences and assumes  
17 that the costs are lower in areas with higher density.<sup>38</sup> Unfortunately, Staff offers no  
18 evidence that density actually means lower costs for the gas utility. In fact, density  
19 results in higher distribution-related costs for a number of reasons, including: more  
20 expensive maintenance because of the myriad of facilities (electric conduit, cable

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<sup>37</sup> The annual average cost to serve in this example is equal to approximately \$353  $[(1,750 \text{ therms} \times \$0.40 \text{ per therm}) + (\$10.00 \times 3 \text{ customers} \times 12)]/3$

<sup>38</sup> See Exhibit Staff/1500 Compton/15-19.

1 conduit, water lines, unused steam lines, and telephone conduit) that are buried near or  
2 co-located with gas mains; the rules and regulations applicable to service in urban areas  
3 typically impose extra costs on the utility for excavation (often requiring hand digging and  
4 removal of all materials) and monitoring of repairs; strict requirements related to backfill  
5 and paving and requirements that limit how and when work can be done to install,  
6 maintain, repair and replace distribution system components; the need for a traffic  
7 control plan, and additional safety-related requirements placed on operators of a natural  
8 gas distribution system. Finally, rural areas that are less densely populated may be the  
9 least costly to serve because of their proximity to the interstate gas pipelines that supply  
10 natural gas to the LDC through “city gates” and the lower installation and maintenance  
11 costs associated with distribution facilities located in rural and undeveloped areas.  
12 Thus, it is fair to conclude that Staff’s contention is not reflective of any of these  
13 considerations.

14 Further, if density is in fact an issue to be considered for rate design purposes, it  
15 is inappropriate to continue a rate design that is unduly discriminatory for all customers  
16 in a rate class when the issue is really creating the need for separate classes that are  
17 more homogeneous in nature. This would mean having rate classes based on  
18 geographic zones, as Staff suggests,<sup>39</sup> because of his belief that customers in areas with  
19 greater density would have lower costs. Even in that type of situation, however,  
20 volumetric rates would be unduly discriminatory for any one particular geographic area.

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<sup>39</sup> See Exhibit Staff/1500 Compton/19, footnote 17.

1 **Q. Does the Company have evidence that the unit cost of installing distribution**  
2 **mains is greater in geographic areas that have higher density?**

3 A. Yes. In conjunction with its review of Staff's opening testimony, the Company compiled  
4 actual cost data of its recent main extensions and distribution system expansions. The  
5 Company defines "Main Extensions" as typically associated with residential conversions  
6 in established neighborhoods where the density is reflected by the fact that these  
7 projects require installation activities that require hard surface cuts, paving or working  
8 with other utilities' assets, and other issues such as traffic controls during construction.  
9 This is typical of denser, urban installations in general and this result is consistent with  
10 our findings in other jurisdictions as well with the more conceptual discussions I  
11 presented above.

12 "System Expansions" are typically associated with new housing developments in  
13 suburban areas where there is no need to deal with paving or other utilities' assets,  
14 traffic controls, and the trench is open for easier and less costly installation. Further,  
15 there is a productivity advantage due to the greater amount of footage typically installed  
16 in this type of situation. This result also is consistent with our findings elsewhere and  
17 with our conceptual discussions above. Based on a review of the costs incurred by the  
18 Company to install distribution mains under these two types of situations, we find that  
19 the cost of installing distribution main in the urban areas of the Portland District is  
20 approximately \$48 per foot, while in the suburban areas of the Portland District the cost  
21 is approximately \$15 per foot. This means that the average customer density in the  
22 urban area would need to be more than 3.2 times as great for the cost of mains to be

37 – REPLY TESTIMONY OF RUSSELL A. FEINGOLD

1 lower in NW Natural's urban areas than in the more rural areas of the Company's gas  
2 distribution system.

3 Based on the information Staff relied upon to reach its conclusion concerning  
4 density<sup>40</sup>, only Coos Bay has a density greater than 3.2 times that of Portland. Thus,  
5 both Staff and the Coalition are incorrect in their contention that NW Natural's average  
6 cost of distribution mains differs based on customer density. As we have shown  
7 theoretically and empirically, the cost of distribution mains per customer is the same on  
8 average throughout the Company's gas system. For all eight of the Company's  
9 geographic areas, the urban installations averaged \$44 per foot while the suburban  
10 installations averaged \$16 per foot. Applying the same monthly customer charges  
11 across the Company's gas system for distribution delivery service to its residential  
12 customers is cost-based because, on average, the fixed costs of distribution are the  
13 same for residential customers irrespective of the volume of gas they consume on either  
14 a peak day or annual basis.

15 **Q. Staff witness Compton refers to multi-family dwellings in his discussion of**  
16 **customer density and rate design.<sup>41</sup> Is it possible to demonstrate by example that**  
17 **volumetric rates are unduly discriminatory for multi-family residential customers?**

18 **A.** Yes. Consider the following example: two identical apartment buildings in an urban  
19 setting are located across the street from each other. Both were built 40 years ago.  
20 Building 1 has been completely remodeled and updated while Building 2 has not.

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<sup>40</sup> See NW Natural's response to Staff Data Request 207.

<sup>41</sup> See Exhibit Staff/1500 Compton/17-18.

1 Building 1 has a long-side service of 160 feet to the back wall of the structure. Building 2  
 2 has a short-side service from another street to its back wall. Both buildings have the  
 3 same length and age of distribution main, meter, and regulator. Each building has 8  
 4 units. The units are designated by building number and the units have identical  
 5 occupants as indicated below.

6 In this example, we use the same gas rates as in the other example above and  
 7 recognize that the renovated apartment building uses less gas commodity than the  
 8 apartment that has not been renovated. The costs to serve the two apartments are  
 9 identical except for the service investment, and we have no basis for designing rates on  
 10 the basis of individual service line costs. Instead, rates are based on the average  
 11 service length, so the two buildings have identical costs to serve.

<b>Building and Unit</b>	<b>Occupants</b>	<b>Annual Gas Usage (Therms)</b>	<b>Annual Gas Bill</b>
1-1	Single Male	150	\$180
1-2	Single Female	200	\$200
1-3	Retired Couple	400	\$280
1-4	3 Roommates	375	\$270
1-5	Couple	350	\$260
1-6	Family with Infant	400	\$280
1-7	Family with 2 children	400	\$280
1-8	Family with 2 children and mother-in-law	450	\$300
<b>Total – Bldg. 1</b>		<b>2,725</b>	<b>\$2,050</b>
2-1	Single Male	250	\$220
2-2	Single Female	300	\$240
2-3	Retired Couple	600	\$360
2-4	3 Roommates	375	\$270
2-5	Couple	400	\$280
2-6	Family with Infant	650	\$380
2-7	Family with 2 children	500	\$320
2-8	Family with 2 children and mother-in-law	650	\$380
<b>Total – Bldg. 2</b>		<b>3,725</b>	<b>\$2,450</b>

39 – REPLY TESTIMONY OF RUSSELL A. FEINGOLD

1 Using volumetric rates, Building 1 pays \$2,050 annually for gas service while Building 2  
2 pays \$2,455 annually for gas service based on the same cost and delivery service. This  
3 rate premium of almost 20% represents unduly discriminatory rates.

4 **Q. How does the residential service rate structure proposed by NW Natural remedy**  
5 **this type of rate discrimination?**

6 A. In each case, the delivery rate for a homogeneous class of service such as the  
7 Company's residential class will collect the same level of non-gas revenue for  
8 distribution delivery service from each customer on an annual basis, which is reasonable  
9 and appropriate because, on average, the costs are the same. Under the Company's  
10 rate proposal, the volumetric cost recovery associated with its storage and transmission  
11 functions varies with gas usage so larger customers who use more storage will pay more  
12 for that service, just as they should.

13 **Q. Please discuss Staff's concern that differences in density translates to large**  
14 **differences in the Company's costs of distribution mains to serve different**  
15 **neighborhoods.<sup>42</sup>**

16 A. First, Staff's concern is not supported by either empirical data or specific cost analysis,  
17 so it is a conclusion without any support. And as I have shown above, this conclusion is  
18 factually incorrect. Second, unless we are going to take into account all the differences  
19 in the cost of mains across the Company's service area based on other factors besides  
20 density, it is an irrelevant concern for ratemaking purposes. For example, the cost  
21 differences between newer and older distribution mains overshadows the cost

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<sup>42</sup> See Exhibit Staff/1500 Compton/18.

1 differences associated with any differences in the length of main per customer. Based  
2 on the Company's LRIC Study, the annual unit LRIC of distribution mains is  
3 approximately \$1.43 per foot,<sup>43</sup> and this number is significantly higher than the  
4 embedded unit cost that is reflected in the Company's total revenue requirement. The  
5 annual unit embedded cost of distribution mains is approximately \$0.64 per foot. Third,  
6 this is the average cost of mains and does not account for differences in costs as I  
7 discussed above related to different installation locations.

8 This discussion points out that there are not real differences in the Company's  
9 cost of distribution mains based on the density of its different neighborhoods to be a  
10 determining factor for rate design purposes. Ultimately, that same conclusion was the  
11 basis for the Company grouping residential customers into a single homogeneous rate  
12 class, and for using average costs per customer as the basis for the cost to serve each  
13 customer. With those costs being the same, on average, for each customer of the rate  
14 class, this is the manner in which rates are set for all of the Company's rate schedules.

15 **Q. How do you respond to Staff's argument that customer density is inversely related**  
16 **to per customer gas usage?<sup>44</sup>**

17 A. First, this is an assumption that Staff has not tested empirically. This argument against  
18 the implementation of fixed monthly rate structures is not new. Rather, I have  
19 demonstrated in my testimony in other jurisdictions that density increases the installed  
20 cost of mains to more than offset the additional density, and as I show above, the same

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<sup>43</sup> See Exhibit NWN/1101 Feingold/9, column C divided by 77 feet.

<sup>44</sup> See Exhibit Staff/1500 Compton/16, lines 12-13.

1 is true for NW Natural. Second, even if the implied assumption of lower costs for higher  
2 density is correct, volumetric rates are not a reasonable basis to reflect the claimed  
3 differences in costs between customers in the higher density areas, as I have  
4 demonstrated above. The volumetric charges would still create undue rate  
5 discrimination between below-average customers who would pay less than the indicated  
6 costs and above-average customers who would pay more than their indicated costs.

7 **Q. How does Staff support the conclusion that locations with higher density have**  
8 **lower distribution main costs if he has provided no empirical evidence?**

9 A. Staff's support is simply to discuss categories of customers that have higher density  
10 such as apartments, townhomes, and duplexes and concludes (without any specific  
11 evidence) that the dwelling requires less than 77 feet of distribution main. In my view,  
12 his statement is, at best, only half true. Consider an apartment complex with 20  
13 buildings, each with eight apartments. If you only examine an individual building, the  
14 average density is higher than for the entire complex. However, if you consider the  
15 distribution main that is run throughout the entire complex to move gas from building to  
16 building, the density begins to decline. Further, the cost of installation and maintenance  
17 of that particular distribution main will likely be higher because of the co-location of gas  
18 mains with other utility services in a relatively restricted area. Thus, density results in  
19 higher distribution-related mains investment and maintenance costs even though there  
20 are more customers per mile of main. Thus, his example fails to provide evidence to  
21 support his claim.

42 – REPLY TESTIMONY OF RUSSELL A. FEINGOLD



1 **Q. Do single family homes in less densely populated areas have higher costs for**  
2 **distribution mains and services than for apartments?**

3 A. As I discussed in detail earlier in my reply testimony, many factors influence the cost of  
4 installing mains and service lines so there is no clearcut answer to this question.  
5 Obviously, more feet of pipe costs more than less feet of pipe, but the material cost of  
6 the pipe is minor compared to the cost of installation. Installing services in subdivisions  
7 occur before the surrounding yard space has been completed and landscaped, so there  
8 is no cost to the utility to restore the property. The installation typically uses a power  
9 trenching tool with no hand digging required.

10 The important point here is that the total cost of distribution mains and services  
11 may be higher or lower than average for shorter length mains and services based on the  
12 type of installation required, and the same is true for longer than average mains and  
13 services. Nevertheless, as I discussed previously, we do not design rates based on  
14 actual costs for each customer, but instead utilize the average cost of mains and  
15 services for customers in the same rate class. Staff certainly agrees with this averaging  
16 concept in light of the statement he made related to utility ratemaking that “much cost  
17 averaging is inevitable.”<sup>45</sup> The evidence I have presented demonstrates conclusively  
18 that the average cost of distribution service is the same for all customers within NW  
19 Natural’s residential class.

20 **The Economic Principles of Utility Ratemaking**

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<sup>45</sup> See Exhibit Staff/1500 Compton/19. Lines 15-16.

1 **Q. Mr. Compton states an opinion about what he views as a “perfect” residential**  
2 **customer charge.”<sup>46</sup> Is his opinion of that charge grounded in sound economic**  
3 **theory?**

4 A. No. His opinion of the “perfect” residential customer charge virtually ignores economic  
5 theory related to the efficiency of two-part rates and Ramsey Pricing for economic  
6 efficiency. He states that the only mains-related costs to be recovered in the customer  
7 charge are the costs associated with mains dedicated to particular customers. That view  
8 is wholly inconsistent with the concept of an optimal two-part tariff. The literature on two-  
9 part tariffs demonstrate that the optimal tariff recovers short-run marginal costs in the  
10 volumetric charge and the remaining revenue requirement is recovered in the fixed  
11 charge, which includes the embedded cost of mains that are common to customers in  
12 the gas utility’s residential class. Under Ramsey Pricing, the variable rate recovers the  
13 marginal cost and the infra-marginal charge, and the customer charge recovers the  
14 remainder of the revenue requirement because it is the least elastic element of the rate  
15 structure.

16 **Q. Does Staff’s opening testimony support NW Natural’s proposal to implement a**  
17 **cost-based monthly customer charge for its residential customers from the**  
18 **standpoint of economic efficiency and equity?**

19 A. Yes. Staff describes the impact of prices in excess of marginal cost as under  
20 consumption of the service and over consumption when prices are less than marginal

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<sup>46</sup> See Exhibit Staff/1500 Compton/7, lines 1-15.

1 cost.<sup>47</sup> He defines equity in terms of cost causation and notes that problems exist when  
2 customers within a rate schedule subsidize other customers on the same schedule.  
3 Despite getting the economic definitions correct, Staff discards the theory and reverts to  
4 rates that exceed marginal cost for the volumetric rate component, and that foster a  
5 cross-subsidy between large and small use customers within the residential class. His  
6 own rate proposals violate the very standards he endorses as a basis to judge rates.  
7 The Company's proposed residential rates gradually transition from inefficient and  
8 inequitable rates to efficient and equitable rates using the principle of gradualism  
9 espoused by Staff as an element for setting rates.

10 **Q. Does Mr. Compton base Staff's rejection of higher monthly customer charges for**  
11 **the Company's residential service customers on accepted regulatory principles?**

12 A. No. Mr. Compton states that a "customer charge should cover only those costs which  
13 each customer, unambiguously, imposes on the system."<sup>48</sup> He also states that "the  
14 upshot is to recover many of the generic, not easily classified costs through volumetric  
15 charges rather than through fixed monthly customer charges."<sup>49</sup> Neither of these  
16 concepts are principles of rate design that have acceptance anywhere except among  
17 those who advocate positions designed to meet a particular form of rate discrimination.  
18 That type of rate discrimination forces larger-use customers to subsidize smaller use  
19 customers on the mistaken belief that this promotes energy conservation and assists  
20 consumers at the poverty income level. From a theoretical perspective, the literature of

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<sup>47</sup> See Exhibit Staff/ Compton/28-29.

<sup>48</sup> See Exhibit Staff/1500 Compton/14, lines 8-10.

<sup>49</sup> See Exhibit Staff/1500 Compton/14, lines 19-21.

1 economics is absolutely clear with regard to efficient prices. Economic efficiency results  
2 from setting prices equal to short-run marginal costs. Efficiency properties of the  
3 competitive model depend on this pricing prescription. Consider the unambiguous  
4 statement of Alfred Kahn (a preeminent authority on the economics of regulation and  
5 former Chairman of both state and federal regulatory agencies) regarding efficient  
6 pricing:

7 “It is short-run marginal cost to which price should at any given time—hence  
8 always—be equated, because it is short-run marginal that reflects the social  
9 opportunity cost of providing the additional unit that buyers are at any given time  
10 trying to decide whether to buy.”<sup>50</sup>

11 The principle of marginal cost pricing provides the prescription for economically  
12 efficient prices. In this case, the adoption of cost-based monthly customer charges for  
13 residential customers is a requisite for economic efficiency. As I demonstrated above,  
14 this type of cost-based rate design is not only efficient, it avoids undue discrimination by  
15 charging each customer the average cost actually incurred by the utility to serve that  
16 customer. Further, the recovery of fixed costs in the monthly customer charge, rather  
17 than through volumetric charges, results in rates that are just and reasonable and not  
18 unduly discriminatory. It is fundamentally incorrect for Staff to argue that the costs to  
19 serve customers identified in the Company’s LRIC Study (which Staff accepts for the  
20 most part as being reasonable), which have been proven by costing and empirical  
21 analysis to be customer-related, should somehow be dumped into a “catch-all” cost

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<sup>50</sup> The Economics of Regulation, Alfred E. Kahn, the MIT Press, 1995 (Sixth Printing), Vol. I, page 71.

1 classification category and recovered volumetrically. In fact, Staff acknowledges that  
2 those costs do not change at the margin.

3 I would note that this point is particularly relevant to the cost of distribution mains  
4 because absent losing customers so that distribution mains need not be replaced, even  
5 in the long-run, 2-inch pipe will be replaced by the Company with 2-inch pipe. Further,  
6 the cost of connecting a new customer at the margin (i.e., marginal customer costs) is,  
7 on average, the cost of a meter, regulator, service line of average length, and 77 feet of  
8 distribution main. By accepting the positions of Staff, CUB, and the Coalition, the  
9 Commission will knowingly perpetuate the condition of undue discrimination in NW  
10 Natural's residential service rates contrary to law, and will approve rates that fail the test  
11 of economic efficiency by sending poor price signals to customers.

12 **Q. Does Staff acknowledge that there is an economic argument in support of**  
13 **minimizing the Company's volumetric charges for residential service?**

14 A. Yes. Staff states that there is an economic argument based on marginal costs for lower  
15 volumetric rates for gas service.<sup>51</sup> I should note the assumptions he has made because  
16 he mistakenly attributes elements to the NW Natural residential rate proposal that do not  
17 exist. For example, NW Natural's proposed residential rates do not recover storage and  
18 transmission costs in the monthly customer charge.

19 Additionally, the Company's proposed residential rates do not assume that the  
20 costs of distribution mains and service are the same for every customer simply because  
21 that is not a required assumption to support this rate proposal. We know that the costs

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<sup>51</sup> See Exhibit Staff/1500 Compton/28, line 16 through Compton/29, line 4.

1 of distribution mains and services are not the same for every customer for all the  
2 reasons I discussed above. Rather, the average costs of distribution mains and services  
3 are the same across all customers, and rates out of necessity must be based on  
4 average costs because the factors that drive cost differences cannot be incorporated  
5 into rates without having a different rate for each customer. Since there is no  
6 relationship between the annual volume of gas consumed and the level of distribution-  
7 related costs incurred by the Company, it follows that volumetric rates cannot recover  
8 these costs in a just and reasonable manner. In fact, other regulatory agencies, such as  
9 the Public Utility Commission of Ohio, have reached this conclusion and its finding has  
10 been upheld by the Ohio Supreme Court in several decisions, even though the  
11 opponents made the same density argument presented by the Staff and the Coalition in  
12 this proceeding.

13 Finally, there is no basis in law or regulation for the claim made by Staff that the  
14 monthly recovery of fixed costs should be in direct proportion to customers' gas usage.  
15 That statement even fails to recognize the fixed costs of distribution-related plant  
16 facilities that Staff acknowledges are the same for every customer, such as the meter  
17 and regulator. In short, even though Staff mischaracterizes NW Natural's residential rate  
18 proposal and related assumptions, his acknowledgement of the economic rationale for a  
19 fully cost-based monthly customer charge is correct and is supported by the theoretical  
20 literature of economics.

21 **Q. Does Staff suggest that economically efficient rates threaten rate equity?**

1 A. Yes.<sup>52</sup> However, it appears that Staff confuses efficient marginal cost-based rates, such  
2 as the Company's residential rate proposal, with the issue of recovery of a utility's  
3 revenue requirement based on embedded costs by assuming that the recovery of  
4 embedded costs requires a different rate design based on a fair allocation of costs  
5 among the utility's customers. Even on an embedded cost basis, recovering the  
6 average cost of delivering natural gas to residential and other smaller customers (for  
7 whom the minimum sized main installed on the utility's gas delivery system not only  
8 connects the customer, but also satisfies the design day demands of the average  
9 customer) on a volumetric basis will result in unduly discriminatory rates. Therefore, it  
10 becomes an obligation of the Commission to remedy the undue discrimination present in  
11 the Company's current residential rates that arises from the volumetric recovery of its  
12 fixed distribution-related costs. This is most directly accomplished by adopting NW  
13 Natural's residential rate proposal.

14 **Q. Do you acknowledge that there is an aspect of economic inefficiency to be**  
15 **addressed through the proposed redesign of the Company's current residential**  
16 **service rates?**

17 A. Yes. However, it should be recognized that the inefficiency occurred in the past when  
18 customers were added to the Company's gas distribution system at a cost that far  
19 exceeded the revenues that the customer would generate under its then current rates.  
20 As the Company transitions from volumetric rates to fully cost-based customer charges,  
21 certain of these customers will terminate their gas service and possibly leave behind

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<sup>52</sup> See Exhibit Staff/1500 Compton/29, lines 5-17.

1 some level of stranded costs (depending on the extent to which a new customer will  
2 decide to initiate gas service at the same location). These stranded costs were incurred  
3 under a pricing scheme that was not economically efficient, but it was the only one  
4 available to the Company at that time. These customers will have to decide if the higher  
5 monthly customer charge, and the continuing access to natural gas, creates benefits  
6 greater than the energy alternative available to replace gas service. The important point  
7 here is that on a going forward basis, the decision to connect to the Company's gas  
8 system and to use natural gas will be made based on rates that reflect the full marginal  
9 cost of serving a new customer, and other customers' rates will not have to be increased  
10 because the new customers added to the Company's gas system will not have to be  
11 subsidized.

12 **Q. Does the Coalition and CUB support the use of long-run marginal cost as the**  
13 **basis for setting gas prices?**

14 A. Yes.<sup>53</sup> As I have noted above, there is no basis in economic theory for setting rates at  
15 long-run marginal cost. CUB's position is quite surprising given their intent to increase  
16 the Company's volumetric gas rates because from a theoretical viewpoint, long-run  
17 marginal cost is below short-run marginal cost for a company like NW Natural that  
18 exhibits economies of scale. Setting gas rates on long-run marginal cost would result in  
19 lower, not higher volumetric charges. The apparent confusion on the part of consumer  
20 advocates such as CUB results from a misunderstanding of the assumptions underlying  
21 the development of long-run marginal costs and average costs within the context of

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<sup>53</sup> See Exhibit NW Energy Coalition/100 Hirsh/11, lines 25-28 and Exhibit CUB/100 Jenks-Feighner/13-14.



1 utility regulation. Long-run marginal costs assume that both technology and input prices  
2 are fixed consistent with those occurring in the short-run. The fact that costs curves shift  
3 upward vertically over time because of inflation and shift downward vertically over time  
4 because of technology contributes to this confusion. The important point is that with  
5 scale economies, as acknowledged by Staff, long-run marginal cost will continue to be  
6 below short-run marginal cost until such time that all scale economies are exhausted.  
7 This is one of the reasons that short-run marginal cost must be the basis for any efficient  
8 price signal.

9 **Q. Does the Coalition rely on other industry sources for its economic conclusions?**

10 A. Yes. The Coalition relies on information from the Regulatory Assistance Project (RAP).

11 RAP is a non-profit advocacy group that supports policies to promote long-term  
12 economic and environmental sustainability of the power and natural gas sectors.<sup>54</sup>

13 Unfortunately, the conclusions cited by the Coalition with respect to rate designs similar  
14 to the Company's proposal are incorrect and fail to recognize the economic inefficiency  
15 and undue discrimination that results from volumetric rates for natural gas utilities.<sup>55</sup>

16 Specifically, under the Company's residential rate design proposal, energy prices are not  
17 set far below long-run marginal cost for the reasons I explained above. Since small  
18 users and apartment dwellers, on average, have the same delivery costs, horizontal  
19 equity requires that they pay the same amount as larger users for the delivery service,  
20 while vertical equity is satisfied by the volumetric recovery of the costs of storage,

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<sup>54</sup> See [www.raponline.org](http://www.raponline.org) for a description of RAP's statement of purpose.

<sup>55</sup> See Exhibit NW Energy Coalition/100 Hirsh/12.

1 transmission, and the gas commodity. Bill savings are adequate and fully supportable  
2 under a fully cost-based customer charge since the delivered cost of gas plus the  
3 recovery of storage and transmission costs still provide an appropriate, efficient, and  
4 equitable price signal to consumers.

5 The independent academic research that I cited in my direct testimony by  
6 Severin Borenstein and Lucas W. Davis entitled, "The Equity and Efficiency of Two-Part  
7 Tariffs in U.S. Natural Gas Markets," supports the conclusion that volumetric rates  
8 impose efficiency losses. Finally, if gas usage increases as the result of the Company's  
9 rate design proposal, that increase can be caused by customers' economically efficient  
10 decisions such as replacing electric water heating with gas, which reduces the  
11 inefficiency of the indirect use of gas at the margin for electricity supply. I should add  
12 that Staff witness Mr. Compton noted this same point in his opening testimony.<sup>56</sup>

13 **Q. Do CUB's witnesses rely on other arguments in support of their claim that the**  
14 **Company's rates should be based on long-run marginal costs?**

15 A. Yes. CUB's witnesses discuss at length the Integrated Resource Planning (IRP)  
16 process and the role of long-run marginal costs in the IRP process. The fundamental  
17 disconnect between their discussion and NW Natural's proposed rate design is that as  
18 long as the Company continues to serve customers, the cost of a 2-inch main cannot be  
19 avoided since that size main primarily serves residential customers in a least cost  
20 manner. Further, as I noted above, long-run marginal cost is below short-run marginal  
21 cost in the presence of economies of scale.

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<sup>56</sup> See Exhibit Staff/1500 Compton/28-29.

1 **Cost Causation Principles and Utility Rates**

2 **Q. Does Staff’s theory of “rough justice”<sup>57</sup> comport with the theory of cost causation**  
3 **which states those who cause the cost should pay the cost?**

4 A. No. In fact the opposite is the case. Even though the costs are the same on average for  
5 gas delivery service, the “rough justice” concept would by Staff’s own admission, have  
6 larger customers paying more for the same service received by lower use customers.  
7 On average, all residential customers have the same cost for the meter, regulator,  
8 service line, and main to meet the design day capacity they require because the same  
9 facilities are used for all customers. There is no justice, “rough” or otherwise, in Staff’s  
10 proposed volumetric rate recovery of distribution costs because it is unduly  
11 discriminatory, as I demonstrated above.

12 **Q. Please respond to the observation Staff claimed you made concerning the**  
13 **Company’s gas distribution system not being sized to reflect the level of design**  
14 **day demand?**

15 A. Staff witness Mr. Compton states that I have “observed that standard-diameter mains  
16 are not sized to reflect the levels of demand they are expected to accommodate.”<sup>58</sup> By  
17 levels of demand, I assume that Mr. Compton means design day demand. Nonetheless,  
18 his statement is both false and nonsensical. Throughout my direct testimony, I have  
19 stated that utilities’ gas distribution systems are designed specifically to meet the design  
20 day demand of all customers. The important point missed by Mr. Compton is that the

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<sup>57</sup> See Exhibit Staff/1500 Compton/7-8 and 19.

<sup>58</sup> See Exhibit Staff/1500 Compton/15, lines 9-10.

1 minimum size of main installed (2-inch) not only connects the typical residential  
2 customer to NW Natural's gas delivery system, it simultaneously meets the design day  
3 demand requirements of all its residential customers. This means that there is no  
4 additional cost for satisfying the design day capacity requirements of the Company's  
5 residential customers beyond the cost incurred to connect the customer to its gas  
6 distribution system. I have demonstrated previously that from both a theoretical and  
7 empirical perspective, these costs are deemed to be customer-related. I have also  
8 shown that there is no relationship between the cost of mains and annual volume, as Mr.  
9 Compton has attempted to assert.<sup>59</sup>

10 **Q. Does Staff conclude that the costs of distribution mains are not demand or energy**  
11 **driven once the main is installed?**<sup>60</sup>

12 A. Yes. Staff's conclusion fully supports the recovery of these costs in the Company's  
13 monthly customer charge because the only remaining category for costs that are not  
14 caused by demand or energy is the customer cost component. This is a correct  
15 conclusion because neither design day demand nor the volume of gas consumed on an  
16 annual basis changes the Company's distribution cost of service at the margin. Indeed,  
17 this is the conclusion of economists who developed the theory of two-part rates to  
18 recover marginal costs in a volumetric rate and fixed costs in a fixed charge. I have  
19 explained in detail in my direct testimony and above the concept of cost causation. I  
20 have also shown that for the Company, as well as for other gas utilities, the investment

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<sup>59</sup> For example, see Exhibit Staff/1500 Compton/16, lines 11-12.

<sup>60</sup> See Exhibit Staff/1500 Compton/15, lines 12-14.

1 in distribution mains is primarily caused by customers, and not by volume. To argue for  
2 volumetric recovery of fixed costs by denying that such costs exhibit customer-related  
3 cost causative characteristics, as Staff has done, is to accept undue discrimination in  
4 rates as a reasonable utility ratemaking and regulatory policy.

5 **Q. Do any recognized authorities in the utility regulatory field respond to Staff's**  
6 **contention that it is improper to characterize a portion of a gas utility's**  
7 **distribution mains on a customer basis?**

8 A. Yes. In Principles of Public Utility Rates,<sup>61</sup> Professor Bonbright notes that the use of a  
9 two-part rate structure is based on the assumption that one part of the total cost of a  
10 utility's business is a function of the output or energy of the system, whereas another  
11 part is a function of plant capacity and hence of all costs related to this capacity.  
12 Professor Bonbright goes on to point out, however, that "this two-fold distinction  
13 overlooks the fact that a material part of the operation and capital costs of a utility  
14 business is more directly and closely related to the number of customers than to energy  
15 consumption on the one hand or maximum kilowatt demand on the other hand."  
16 (Emphasis added).

17 In addition, in this section dealing with the criteria of a sound rate structure,  
18 Professor Bonbright states that, "customer costs incurred to serve a customer are  
19 invariant with respect to consumption. They are the costs incurred to serve a customer  
20 even if the customer does not use the service at all. The most obvious examples of

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<sup>61</sup> Principles of Public Utility Rates, Second Edition, James C. Bonbright, Albert L. Danielson, David R. Kamerschen, Public Utility Reports, Inc., 1988.

1 these customer costs are the expenses associated with local connection facilities,  
2 metering equipment and meter reading, billing and accounting, and a portion of the  
3 distribution system.” Finally, at page 492, Professor Bonbright states that, “in actual  
4 practice the vast majority of utilities utilized some form of minimum system to classify  
5 costs, which is in line with FERC accounts.”

6 In his widely utilized text, The Regulation of Public Utilities,<sup>62</sup> Dr. Charles F.  
7 Phillips, Jr. states that, “customer costs vary with the number of customers. These costs  
8 include a portion of the distribution system, local connection facilities, metering  
9 equipment, billing and accounting. Customer costs, moreover, are independent of  
10 consumption.”

11 In Gas Rate Fundamentals,<sup>63</sup> published by the American Gas Association (AGA),  
12 it is stated that customer-related costs are primarily distribution and customer accounting  
13 costs. In conjunction with its discussion of various utility cost components, it is further  
14 stated that, “the closer a plant item (e.g., a meter and service line) is located to a  
15 customer, the more that particular item is related to the specific requirements of that  
16 customer. Thus, the customer component of distribution costs reflects the theoretical  
17 distribution system that would be needed to serve customers at nominal or minimum  
18 load conditions.” Additionally, in discussing the various functions and cost causative  
19 components attributable to the operations of a gas distribution utility, it is stated that for  
20 distribution costs, the prime cost causation component is one that is customer-related.

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<sup>62</sup> The Regulation of Public Utilities, Charles F. Phillips, Jr., Public Utility Reports, 1984.

<sup>63</sup> Gas Rate Fundamentals, Fourth Edition, American Gas Association, 1987.

1 **Q. Mr. Compton makes the statement that when one customer uses twice as much as**  
2 **another “it is normally regarded as quite appropriate for the former’s bill to be**  
3 **roughly twice the level of the latter’s.”<sup>64</sup> How do you respond to this statement?**

4 A. I cannot state what is “normally regarded” because Mr. Compton does not indicate by  
5 whom this is “normally regarded.” It is certainly not the case when one focuses on the  
6 concept of cost causation and economies of scale as it relates to the cost of gas delivery  
7 service. In fact, this statement may only be true with respect to a utility’s gas commodity  
8 costs, and only then if the two customers have equal annual load factors. In my opinion,  
9 it is far more likely that, with a emphasis on cost causation and economies of scale, one  
10 would conclude that paying the same rate for gas delivery service, as proposed by NW  
11 Natural, in this case is much more equitable an outcome than causing larger customers  
12 to subsidize smaller customers which occurs under volumetric rates.

13 **Q. Please discuss the Coalition’s contention that the Company’s monthly customer**  
14 **charge for its residential customers should only cover “the cost of bimonthly**  
15 **metering and billing.”<sup>65</sup>**

16 A. First, I must assume that the Coalition meant to include the investment in the meter and  
17 regulator, meter reading, and billing when it was addressing what costs should be  
18 recovered through the monthly customer charge. Aside from not acknowledging all of  
19 the other cost elements that are directly related to the number of customers served by  
20 the Company (such as expenses for customer service, credit and collections, and

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<sup>64</sup> See Exhibit Staff/1500 Compton/19, lines 20-21.

<sup>65</sup> See Exhibit NW Energy Coalition/100 Hirsh/11, lines 2-3.

1 remittance processing), the Coalition fails to note that there is also investment in a  
2 service line for each customer. By the Coalition endorsing the volumetric rate recovery  
3 of the cost of service lines, customers using more than the average amount of gas will  
4 subsidize the service line costs of smaller use customers even though each has an  
5 identical size service and similar associated costs. Where customers have identical  
6 facilities and costs, it is unreasonable to knowingly charge customers different rates. Yet  
7 that is the result of the Coalition's recommendation. When it fails to include the recovery  
8 of investment costs for services in a fixed monthly charge, the Coalition produces the  
9 same geographic discrimination that it insists does not exist. There is no reason to  
10 believe that main density in different communities also means that services are of  
11 different length, or cost more in colder geographic areas. In fact, it is true that suburban  
12 services are less costly to install, and less costly to maintain, compared to services in  
13 urban areas.

14 As a result of the Coalition's proposed rate treatment of these costs, it will be  
15 creating unduly discriminatory gas rates for the Company's residential customers by  
16 charging marginal prices that are far above any reasonable definition of marginal cost,  
17 and by collecting more revenue from larger customers compared to the underlying costs  
18 they cause the Company to incur.

19 **Q. The Coalition expresses concern that the Company's proposed "high customer**  
20 **charge" creates discrimination.<sup>66</sup> Do you believe that is a valid concern?**

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<sup>66</sup> See Exhibit NW Energy Coalition/100 Hirsh/13-14.



1 A. No. The definition of discrimination is based on the difference between a utility's costs  
2 and the revenues generated through its rates. The customers who are likely to leave the  
3 gas system have been receiving significant subsidies and are the beneficiaries of rates  
4 that are unduly discriminatory. The cure for such discrimination, as prescribed by the  
5 courts, is to increase rates for those who are not paying for the costs they are causing  
6 the utility to incur and to decrease rates for those paying more than their costs. The  
7 Company's residential rate design proposal accomplishes this goal by phasing-in cost-  
8 based rates recognizing that large immediate bill impacts would violate the concept of  
9 rate gradualism. I should note that curing undue discrimination in utility rates may be  
10 one case where gradualism is not as critical a consideration, but by phasing-in the  
11 necessary change in rates, it allows customers to adjust to the elimination of the existing  
12 rate subsidy in a more reasonable manner.

13 **Q. Does the Coalition conclude that a gas utility's delivery system costs are primarily**  
14 **volume-related?**

15 A. Yes. The Coalition's support for this position is based on its agreement with a  
16 statement from RAP.<sup>67</sup> This statement is not supported, however, on either theoretical  
17 grounds or empirically, as I have demonstrated above.

18 **Q. In the statement the Coalition quotes from RAP, it is claimed that, "regulators**  
19 **should be careful in considering higher basic monthly charges to recover costs**  
20 **that are incurred for utility infrastructure." Are you familiar with other views**

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<sup>67</sup> Exhibit NW Energy Coalition/100 Hirsh/14, lines 26-31.

1 **expressed by utility regulators that support the recovery of a utility's fixed costs**  
2 **of its gas infrastructure through cost-based monthly fixed charges?**

3 A. Yes. For example, the Missouri Public Service Commission (MPSC) approved a  
4 Straight Fixed-Variable (SFV) rate design for the residential and small general service  
5 customers of Missouri Gas Energy (MGE) in its last rate case completed in February  
6 2010 (Case No. GR-2009-0355). In its Report and Order, the MPSC provided a number  
7 of reasons why it adopted a SFV rate design for these rate classes.

- 8 • "Straight Fixed Variable rate design best reflects the actual costs customers impose  
9 upon MGE's system."<sup>68</sup>
- 10 • "SFV Rate Design Reduces Spikes in Winter Bills and Moderates Bill Fluctuations  
11 Throughout the Year."<sup>69</sup>
- 12 • "SFV Rates Represent Economically Efficient Pricing."<sup>70</sup>
- 13 • "SFV Rate Design Simplifies Customers' Bills."<sup>71</sup>
- 14 • "SFV Rate Design Stabilizes MGE's Revenues."<sup>72</sup>
- 15 • "State Energy Policy Strongly Favors Revenue Decoupling Rate Design."<sup>73</sup>

16 The Public Utilities Commission of Ohio (PUCO) has approved a SFV rate design for all  
17 of the gas utilities that it regulates. In its Opinion and Order approving a SFV rate design for  
18 the small general service class (which contains its residential customers) of Columbia Gas  
19 of Ohio, Inc., the PUCO summarized the reasons why it adopted this type of rate structure:

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<sup>68</sup> Missouri Public Service Commission, Case No. GR-2009-0355, Report and Order, page 41.

<sup>69</sup> *Id.* at page 42.

<sup>70</sup> *Id.* at page 44.

<sup>71</sup> *Id.* at page 45.

<sup>72</sup> *Id.* at page 46.

<sup>73</sup> *Id.* at page 48.

1 “The Commission has determined previously in *Duke Energy* and *Dominion East Ohio*  
2 that a rate design that separates or decouples a gas company’s recovery of its cost of  
3 delivering the gas from the amount of gas customers actually consume is necessary to  
4 align the new market realities with important regulatory objectives. The Commission  
5 also determined in those cases that an SFV rate design is more appropriate tha[n] a  
6 sales decoupling rider. After considering the record on rate design issues presented in  
7 this case for the Commission’s consideration, we again conclude that an SFV rate  
8 design is the most appropriate rate design based on the current circumstances. We find  
9 that the SFV rate design is preferable to a sales decoupling rider (the alternative  
10 recommendation of OCC witness [Glenn A.] Watkins) because it benefits customers by  
11 producing more stable bills throughout the year, it is easier for customers to understand,  
12 better price signals are sent to consumers, and it provides a more equitable cost  
13 allocation among customers regardless of usage. It is in the interest of all customers  
14 that Columbia has adequate and stable revenues to pay for the costs of its operations  
15 and capital to ensure the continued provision of safe and reliable service. Under current  
16 circumstances, the SFV rate design will best provide that stability. There is also a  
17 societal benefit to engage Columbia to promote conservation. This is best  
18 accomplished by removing from rate design the current built-in incentive that Columbia  
19 has to increase revenues through increased gas sales. The SFV rate design, which  
20 decouples recovery of fixed costs from sales of gas, clearly eliminates any disincentive  
21 that Columbia has to promote conservation.”<sup>74</sup>

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<sup>74</sup> The Public Utilities Commission of Ohio, Case No. 08-72-GA-AIR, Opinion and Order, pages 19-20.

1 **Q. Is CUB correct that the Company's monthly customer charges should only include**  
2 **costs that have a direct impact of an individual customer?**<sup>75</sup>

3 A. No. CUB's claim is incorrect on economic grounds, practical rate design grounds, and  
4 importantly on the grounds that the Company's resulting rates must be just and  
5 reasonable and non-discriminatory in nature. On theoretical grounds, a two-part tariff  
6 consists of a volumetric charge set at short-run marginal costs and the fixed charge  
7 (e.g., a monthly customer charge for residential customers) that recovers the remainder  
8 of the utility's revenue requirement assigned to that rate class. From a practical rate  
9 design perspective, a rate design with a cost-based customer charge, as proposed by  
10 NW Natural, provides better price signals and is much more efficient than the current  
11 volumetric rate design and is consistent with the results of its LRIC Study. Finally, as I  
12 will demonstrate later in my reply testimony, volumetric rates are not just and reasonable  
13 and are unduly discriminatory because they charge more than the actual gas delivery  
14 costs to customers with greater than average gas use, and charge less than the actual  
15 gas delivery costs to customers with less than average gas usage.

16 **Energy Efficiency and Rate Design**

17 **Q. Does the Coalition properly describe the issues relating the volumetric recovery**  
18 **of fixed costs to the incentives for promoting energy efficiency?**

19 A. Yes. The Coalition develops the underlying rationale for revenue decoupling in its  
20 opening testimony and further supports the concept of revenue decoupling for the  
21 Company.<sup>76</sup>

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<sup>75</sup> See Exhibit CUB/100 Jenks-Feighner 9, lines 12-15.

1 **Q. So on what basis does the Coalition oppose the Company's residential rate**  
2 **design proposal?**

3 A. The Coalition believes that the Company's proposed residential rate design "seriously  
4 erodes the ratepayers' economic incentive to invest in energy efficiency."<sup>77</sup>

5 **Q. Please explain why the Coalition's position on this issue is unfounded.**

6 A. The proper incentive for energy conservation from an economic incentive is to base  
7 rates on marginal cost as I have discussed, and as Mr. Compton has also discussed.  
8 The Coalition appears to ignore this issue because it fails to acknowledge that the  
9 investment in energy conservation uses scarce resources just like the consumption of  
10 more or less natural gas relies upon scarce resources.

11 A simple example will illustrate this result. The tankless gas water heater  
12 reduces gas consumption to provide hot water for the home. Under volumetric gas  
13 rates, the customer would save the embedded cost of service, the commodity cost of  
14 gas, and the associated delivery costs from the interstate pipeline supplier. For our  
15 purposes, we will assume that the volumetric price signal makes it worthwhile for the  
16 customer to replace the traditional water heater with a tankless water heater. It turns out  
17 that because of its usage pattern, the tankless water heater requires the Company to  
18 install a larger service line to meet the maximum hourly demand for gas within the home  
19 required by this gas appliance. There are no savings related to the service line and, in  
20 fact, new resources are required. Furthermore, increasing the maximum hourly load on

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<sup>76</sup> See Exhibit NW Energy Coalition/100 Hirsh/3-6.

<sup>77</sup> See Exhibit NW Energy Coalition/100 Hirsh/4, line 30 through Hirsh/5, line 1.

1 the gas system may cause the utility to choose between adding pipeline contract  
2 demand or increasing peak hour capability through on-system storage because pipeline  
3 contracts typically limit the maximum hourly take to a percentage of the utility's contract  
4 demand. In this example, there are no savings except for the reduction in the  
5 commodity cost of gas and the costs for other resources actually increase.

6 Admittedly this is a unique example, but a similar result from a societal  
7 perspective occurs even for investing in more home insulation. When a customer  
8 invests in additional insulation because the savings from the commodity cost of gas and  
9 the volumetric delivery charges make it economic to do so, other customers must pay for  
10 the lost recovery of fixed delivery costs. This means that bills will increase for all  
11 customers through revenue decoupling, and customers must then allocate more  
12 resources to cover the higher cost of their natural gas purchases, and allocate less to  
13 their other purchases.

14 **Q. Can you please indicate from a ratemaking perspective how you believe**  
15 **residential customers respond to the price signals provided by the Company's**  
16 **volumetric rate structure?**

17 A. The current price signal from the Company's residential rates tells the customer that  
18 costs may be saved (through lower gas bills) that, in fact, cannot be saved (such as the  
19 cost of distribution mains that are recovered volumetrically). Under this view, suppose  
20 all customers undertook to simultaneously invest in a new conservation measure with a  
21 cost of \$100 and a savings of \$25 per year on their gas bills. Each customer is satisfied  
22 with a four-year simple payback of his investment. However, under revenue decoupling,

64 – REPLY TESTIMONY OF RUSSELL A. FEINGOLD

1 the actual savings to the customer will only consist of the commodity cost of gas, which  
2 is about half of the average residential cost of service (i.e., as reflected in the gas bill),  
3 so the actual benefit to the customer will only be \$12.50 per year, because the Company  
4 recovers the lost fixed costs through subsequent rate adjustments under its revenue  
5 decoupling mechanism. So now the customer is frustrated because the increase to an  
6 eight-year simple payback means that the customer must now forego the \$12.50 of  
7 annual savings and suffer this loss of expected income - making this investment less  
8 economic than other alternatives available at the time. This is both inefficient and  
9 wasteful from a customer and societal perspective.

10 **Q. Are the consequences of NW Natural's residential rate design proposal "severe,**  
11 **unintended but known" as the CUB witnesses claim?<sup>78</sup>**

12 A. No. The consequences are not severe at all. In fact, as I just explained, we know that  
13 customers respond to price signals and that the current price signals are inefficient from  
14 an economic perspective. Consider the following statement from a recent academic  
15 study of natural gas rates concluding that the recovery of fixed costs through volumetric  
16 rates that are set above marginal cost, "... impose deadweight loss by leading existing  
17 natural gas customers to consume too little natural gas, and imply that high volume  
18 customers pay a larger share of fixed costs than low volume customers."<sup>79</sup> I would  
19 suggest it is the losses in efficiency under NW Natural's current rates that are severe,  
20 yet CUB has put forward a position that urges the Commission to increase the

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<sup>78</sup> Exhibit CUB/100 Jenks-Feighner/10, lines 18-19.

<sup>79</sup> The Equity and Efficiency of Two-Part Tariffs in U.S. Natural Gas Markets, by Severin Borenstein and Lucas W. Davis NBER Working Paper Series, Working Paper 16653, December 2010, p. 1

1 Company's volumetric rates even further from their current levels, which is entirely  
2 contrary to the efficiency and rate discrimination remedies inherent in the Company's  
3 residential rate design proposal.

4 **Q. Do you believe that Mr. Jenks' "investment in home insulation" was wrong and**  
5 **inefficient as the CUB witnesses claim?<sup>80</sup>**

6 A. Of course not. I assume that Mr. Jenks made a rational decision when he invested in  
7 home insulation based on his own economic calculus. And there is no reason to believe  
8 that the Company's proposed residential rate design would have changed that decision  
9 either. Under the Company's proposed rate design, the savings from added insulation  
10 would still accrue to Mr. Jenks, albeit at a slower pace – but one that is justified from an  
11 economic efficiency perspective.

12 **Q. Why is the short-run marginal cost of gas the appropriate price signal even for**  
13 **investments that have a long life such as energy conservation measures?**

14 A. In evaluating an investment in capital such as home insulation, the evaluation is not  
15 based solely on the short-run marginal price signal from natural gas. It is, in fact, the  
16 expected cost of gas over the extended period required to justify the investment. This is  
17 an individual calculus made by each consumer based on the current gas price signal at  
18 short-run marginal cost and other factors such as the expected rate of inflation, interest  
19 rates, and so forth. The end result of this evaluation is efficient because consumers  
20 make their own tradeoffs in light of their personal welfare maximizing evaluations. Even  
21 though their decision may not be rational to CUB, it is fundamental to our economic

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<sup>80</sup> Exhibit CUB/100 Jenks-Feighner/15, lines 2-8.



1 system that customers be allowed to make their own independent decisions based on  
2 their own assessment of the best decision for their circumstances.

3 **Other Rate Impacts of the Company's Residential Rate Design Proposal**

4 **Q. The Coalition and CUB argue that certain customers will be lost under the**  
5 **Company's proposed residential rate design.<sup>81</sup> Are there any flaws in their**  
6 **arguments?**

7 A. Yes. There are serious flaws in the arguments presented by the Coalition and CUB.  
8 The Coalition states that the Company's proposed monthly customer charge for  
9 residential customers will cause customers with bills lower than \$30 per month to leave  
10 the utility system and switch to alternate fuels. For example, the Coalition assumes that  
11 it is cost-free for a customer to switch between sources of energy. That is obviously not  
12 the case since switching from one energy source to another requires new capital  
13 investment by the customer to substitute propane for natural gas. In addition, the cost of  
14 propane must be converted to an equivalent natural gas price to determine its  
15 comparative cost. The Energy Information Administration (EIA) reports a weekly  
16 propane price delivered to residential customers at \$2.869 per gallon for the week of  
17 March 19, 2012. A gallon of propane has 91,500 BTUs. This means that the equivalent  
18 price of natural gas is \$3.13 per therm. In the first year of the residential rate phase-in  
19 proposed by NW Natural (under full rate relief), a customer with a monthly average use  
20 of 17.74 therms would have a monthly bill of \$31.18. Ms. Hirsh assumes that this  
21 customer would leave the Company's gas system, but the customer's monthly bill for

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<sup>81</sup> See Exhibit NW Energy Coalition/100 Hirsh/12-14 and Exhibit CUB/100 Jenks-Feighner/20-22.

1 propane service would be \$55.62, so it would not be economic for the customer to incur  
2 any capital cost to switch energy sources. In fact, even in Year 3 of the Company's rate  
3 phase-in plan, the customer would continue to prefer utilizing gas because his monthly  
4 bill of \$41.39 would still be less than the monthly cost of propane.

5 The Coalition also discusses replacing gas with electricity. The least expensive  
6 substitute would be resistance heating that would cost about \$57 per month from PGE.  
7 If the customer replaced its gas equipment with an electric heat pump, the equivalent  
8 monthly cost would be about \$28.50 from PGE and produce a savings of about \$13 per  
9 month, or \$156 annually. Given that the least costly electric heat pump costs more than  
10 \$1,500 installed, and has an average life of ten (10) years, the customer would be  
11 making an irrational decision to abandon gas service from NW Natural for electric  
12 service. This is an example of the Coalition's failure to properly understand the  
13 economics of energy price signals and their impact on free market-based decisions by  
14 consumers.

15 CUB's witnesses question whether the Company will ultimately require a policy to  
16 deal with summer shut-offs to avoid its proposed higher monthly customer charge. In  
17 fact, that type of provision is already common with other gas utilities because the costs  
18 are spread equally and recovered throughout the year in their rates, but the cost  
19 obligation arises as a result of the customer connecting to the utility's gas system. As  
20 the Company's proposed residential rate is phased-in over time, it will assess the need  
21 for this type of provision to avoid year-round gas customers providing a rate subsidy to  
22 winter-only gas customers.

1 **Q. Doesn't the Company acknowledge the loss of billing units as a result of**  
2 **implementing its residential rate design proposal?**

3 A. Yes, and it is appropriate to do so. Price signals can induce changes in consumer  
4 behavior which will result in fewer gas bills, and in the loss of some customers. For  
5 example, landlords who are willing to switch gas service to their name when a tenant  
6 vacates an apartment or a home because of the low level of the Company's current  
7 monthly customer charge will cease to do so when that charge is higher reflecting the  
8 actual cost to serve. This means that for the period the rental unit is vacant, there will be  
9 no billing units for natural gas. Further, owners of foreclosed homes that are vacant may  
10 continue to pay \$6.00 per month (plus the prevailing volumetric charges) to avoid the  
11 cost of weatherizing the home for the winter, but may change that business strategy  
12 when faced with a fully cost-based monthly customer charge depending on the cost/  
13 benefit ratio of closing and reopening the home before its sale compared to the ongoing  
14 monthly costs. There may also be some customers who use no gas in the winter and  
15 these are not really customers at all in the truest sense of the term. These customers  
16 would be expected to leave the Company's gas system.

17 While initially there will be fewer billing determinants (as the Company has  
18 forecast), this is a one-time behavioral response with the impacts reflected in the  
19 Company's current rate filing. Importantly, the results over the long-term will be better  
20 price signals to customers and more efficient utilization of the Company's existing and  
21 new gas distribution facilities.

1 **Q. Will the implementation of the Company’s proposed residential rate design create**  
2 **a “double dip” for low use customers based on NW Natural’s current extension**  
3 **policy, as claimed by the Coalition?<sup>82</sup>**

4 A. No. The average costs of distribution mains and services reflect the impact of customer  
5 contributions, and also of refunds for construction contributions. Unless we now begin to  
6 differentiate between customers individually, there is no reason to assume that rates will  
7 be different from the average.

8 **Q. The Coalition claims that low income customers use less gas than other**  
9 **customers and, therefore, the Company’s proposed residential rate design will**  
10 **disproportionately impact its low income users.<sup>83</sup> Please comment on this claim.**

11 A. First, the correlation between income and gas use is weak at best. I have previously  
12 shown that the average use of customers that qualify as below the poverty level is not  
13 statistically different from the population as a whole. Yet, the Coalition claims that this  
14 analysis does not reflect the low income population. To the contrary, data from the  
15 2005 Residential Energy Consumption Survey shows that customers below the poverty  
16 level use more BTUs of natural gas on average than the rest of the population who use  
17 gas for space heating.<sup>84</sup>

18 **Other Issues Related to the Company’s Residential Rate Design Proposal**

19 **Q. Does the Coalition support the combination of the Company’s WARM and**  
20 **decoupling ratemaking mechanisms?**

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<sup>82</sup> Exhibit NW Energy Coalition/100 Hirsh/15.

<sup>83</sup> Exhibit NW Energy Coalition/100 Hirsh/16-17.

<sup>84</sup> Table SH8 Average Consumption for Space Heating by Main Space heating Fuel Used 2005, Residential Energy Consumption Survey

1 A. Yes.

2 **Q. Does NW Natural's proposed residential rate design accomplish the same end**  
3 **result as well as provide other advantages?**

4 A. Yes. NW Natural's proposed residential rate design not only accomplishes the same  
5 result (i.e., the recovery of the Company's fixed costs of delivery service) as the  
6 combination of WARM and revenue decoupling: the rates also eliminate undue  
7 discrimination between climate zones and between larger and smaller residential  
8 customers. The Company's proposed rates also send better, more economically  
9 efficient price signals to its customers. The overall result also improves social welfare.

10 **Q. Do you agree with CUB's recommendation that the Company's current revenue**  
11 **decoupling mechanism should be eliminated if its proposed residential rate**  
12 **design is approved by the Commission?**<sup>85</sup>

13 A. No. Revenue decoupling will remain a critical component of the Company's future  
14 complement of rates because its rates will continue to recover a portion of its fixed costs  
15 on a volumetric basis. As a result, the decoupling mechanism is necessary to provide  
16 NW Natural with a reasonable opportunity to earn its allowed rate of return. This is a  
17 fundamental principle of utility regulation which will not change with the Company's  
18 implementation of its residential rate design proposal.

19 **Q. The Coalition also claims that the Company's proposed residential rate design**  
20 **conflicts with state energy policy.**<sup>86</sup> **How do you respond to this claim?**

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<sup>85</sup> See Exhibit CUB/100 Jenks-Feighner/22, lines 13-15.

<sup>86</sup> Exhibit NW Energy Coalition/100 Hirsh/18-19.

1 A. Based on the information provided by the Coalition in support of its claim, I have  
2 concluded that there is no conflict with Oregon’s state energy policy. The Coalition  
3 states that promoting increased use of gas is not consistent with long-standing  
4 legislative intent. However, the goal of Oregon is to promote “efficient use” of energy  
5 resources. The Company’s proposed residential rate design actually meets this goal by  
6 setting its gas distribution rates at marginal cost and allowing the market to decide  
7 whether an increase in natural gas use is “efficient.” Certainly for some uses it is far  
8 more resource efficient to use gas directly than to have to produce electricity with natural  
9 gas to be able to utilize electricity.

10 Oregon energy policy also mandates the elimination of “wasteful and  
11 uneconomical uses of energy.” By basing prices on marginal cost, as the Company has  
12 done in its proposed residential rate proposal, this policy will be satisfied. The Coalition  
13 quotes from a 2009 resolution by the Coalition Board to justify its opposition to the  
14 Company’s residential rate design proposal. However, even the Coalition Board’s  
15 statement makes clear that SFV rate design is not an acceptable solution only if the  
16 rates create a disincentive to conserve. Since I have already demonstrated that the  
17 Company’s residential rate design proposal does not create a disincentive for customers  
18 to invest in energy efficiency, but instead promotes efficient energy investments, the  
19 Company’s rate design proposal is not an unacceptable solution under the terms of the  
20 Coalition Board’s resolution.

1 **Q. The Coalition recommends changes to the Company's current residential rate**  
2 **design as an alternate to its rate design proposal. Do you have comments on that**  
3 **proposal?**

4 A. Yes. The Coalition's alternate rate design proposal is comprised of three elements: (1)  
5 maintain the Company's existing WARM and revenue decoupling mechanisms; (2)  
6 maintain the Company's current monthly customer charge of \$6.00 for its residential rate  
7 classes; and (3) adopt a two-tiered rate structure that has an inclining block rate for the  
8 second tier of higher monthly gas usage.<sup>87</sup> The basic problem with the rate design  
9 elements of the Coalition's proposal is that it is based on an incorrect assumption that  
10 very few costs vary with the number of customers served by the Company. I have  
11 already demonstrated empirically, as well as logically, that this assumption is false for  
12 the two largest components of gas distribution investment - mains and services. In  
13 addition, there is no credible evidence that she offers indicating that meters and  
14 regulators are not customer-related. Next, the Coalition assumes that baseload uses of  
15 gas cost less to serve than other uses. This statement is also incorrect because the  
16 Company makes the same investment in distribution mains to serve a residential  
17 customer's baseload usage as it does to serve its peak day heating usage. This means  
18 that the unit cost for providing baseload service alone is higher than for a heating  
19 customer requiring both baseload and peak day service. This is why gas utilities  
20 historically used declining block rates to charge smaller customers more per unit of gas  
21 consumed than for larger customers. Based on technological changes in the Company's

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<sup>87</sup> Exhibit NW Energy Coalition/100 Hirsh/20-21.

1 gas system related to pipe size and delivery pressures and the importance of economies  
2 of scale, as I have discussed, even declining block rates would not be equitable because  
3 low use customers would not pay the actual cost of delivery service as they would under  
4 the Company's proposed residential rates. In fact, it would appear that the Coalition's  
5 argument relates strictly to purchased gas costs and not to the cost of gas delivery  
6 service.

7 The Coalition also recommends an inverted block rate to apply to the Company's  
8 residential customers. However, its evidence related to this concept does not appear to  
9 be based on the costs of gas delivery service, but instead is related solely to gas supply  
10 resources (e.g., the reference to "peaking resources").<sup>88</sup> Even here, though, the  
11 Coalition's logic fails because gas pipeline capacity is more expensive at the margin  
12 than storage or liquefied natural gas (LNG), otherwise utilities would not acquire these  
13 resource to meet their customers' heat-sensitive gas loads. Furthermore, every  
14 residential customer has a design day capacity requirement and is equally responsible  
15 for the utility's cost of storage or LNG by virtue of their load occurring during the peak  
16 periods. All sales customers, regardless of their load factor, use these resources and  
17 benefit from the lower annual gas commodity cost associated with storage and LNG  
18 facilities. This is not the basis, however, for determining the appropriate rate design for  
19 a utility's gas delivery service.

20 **Q. Is there a fundamental flaw in the rate design proposed by the Coalition?**

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<sup>88</sup> See Exhibit NW Energy Coalition/100 Hirsh/12, lines 4-8.



1 A. Yes. The rate design the Coalition proposes is more discriminatory compared to the  
2 Company's current rate design. In addition, that type of rate design would force  
3 consumers to make inefficient decisions relative to energy conservation. Making those  
4 decisions on the basis of the Coalition's proposed rates design would have the impact of  
5 increasing NW Natural's rates at a later point in time through the rate adjustments under  
6 its revenue decoupling mechanism (as I described earlier), which would be to the  
7 detriment of both the customer conserving and all other customers.

8 **Q. Aside from the deficiencies you just discussed, can an inclining or inverted block**  
9 **design of the type proposed by the Coalition cause other unintended**  
10 **consequences that would disadvantage a utility's residential customers?**

11 A. Yes. For example, in a 2008 rate case filed by CenterPoint Energy in Minnesota,<sup>89</sup> the  
12 Minnesota Public Utilities Commission (MPUC) authorized the utility to conduct a pilot  
13 revenue decoupling program and to implement an inverted block rate (IBR) structure for  
14 the utility's residential and smaller commercial and industrial customers.<sup>90</sup> On March 1,  
15 2011, CenterPoint Energy issued its first Revenue Decoupling Evaluation Report which  
16 discussed, among other things, the customers activities associated with its IBR  
17 structure. An excerpt from the utility's report is provided below:

18 "Customers have raised issues and concerns regarding the Inverted Block Rate  
19 (IBR) structure with the Company, regulatory agencies, legislators, and media;  
20 especially in the winter months in which the colder months have led to increased

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<sup>89</sup> MPUC Docket No. G-0008/GR-08-1075.

<sup>90</sup> Findings of Fact, Conclusions of Law, and Order issued by the MPUC dated January 11, 2010.

1 usage by our customers. Although some of the customers that raised IBR  
2 related concerns stated that they supported the goal of conservation, some high  
3 usage customers have raised concerns about the impact of IBR under particular  
4 situations such as customers with large homes, pool heaters, older homes, large  
5 families, multi-unit premises, medical conditions, those on fixed incomes, those  
6 home all day and those that have already undertaken conservation initiatives.  
7 We have also heard from some low use customers who thought they would see  
8 higher bills under the IBR structure than they would under a traditional rate  
9 structure.”<sup>91</sup>

10 On June 1, 2011, the Residential and Small Business Utilities Division of the  
11 Minnesota Office of the Attorney General petitioned the MPUC to suspend CenterPoint’s  
12 IBR structure, and subsequently, the Department of Commerce, the Suburban Rate  
13 Authority, and Community Action of Minneapolis also asked the MPUC to suspend this  
14 rate structure. On September 16, 2011, CenterPoint Energy, the Energy CENTS  
15 Coalition, Minnesota Center for Environmental Advocacy, and the Izack Walton League  
16 of America to suspend the utility’s IBR structure and to convene a working group to  
17 develop a new rate design. On October 4, 2011, the MPUC issued an order  
18 suspending CenterPoint Energy’s IBR structure and authorizing the creation of the  
19 working group. In its Order, the MPUC stated, “Parties have identified unintended  
20 hardships arising from the inverted block rate structure, but have yet not been able to  
21 identify appropriate remedies. Based on a review of the record and the unanimous

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<sup>91</sup> Revenue Decoupling Evaluation Report of CenterPoint Energy dated March 1, 2011, page 48.

1 recommendations of the parties, the Commission concludes that the practical challenges  
2 posed by the inverted block rate structure requires suspension of the program.”<sup>92</sup>

3 Finally, the IBR structure working group issued its report on March 1, 2012. To  
4 summarize, the report discussed the use of customer exemptions or “opt-outs” as a  
5 potential modification to the IBR program. The report also detailed the many new  
6 challenges and potential pitfalls of a new IBR program utilizing multiple opt-outs. Of  
7 particular relevance was that the report revealed IBR had no measurable impact on  
8 energy conservation and indicated that IBR may not be beneficial to low income  
9 ratepayers.<sup>93</sup>

10 Based on these findings, the utility and a number of other parties recommended to the  
11 MPUC that a flat volumetric rate be maintained and that the IBR program formally be  
12 terminated. A final decision on this matter is pending before the MPUC.

13 **Q. Is CUB’s criticism related to energy efficiency that builds gas load for NW Natural  
14 valid?**<sup>94</sup>

15 A. No. Staff witness Compton correctly recognizes that the direct consumption of natural  
16 gas is more efficient than its indirect consumption through the generation of electricity.  
17 This issue is not about load building, but about the optimal use of society’s scarce  
18 resources.

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<sup>92</sup>Order issued by the MPUC dated October 4, 2011, page 3.

<sup>93</sup>IBR Modification Workgroup Report dated March 1, 2012, pages 12,13, and 16.

<sup>94</sup>See Exhibit CUB/100 Jenks-Feighner/20, lines 1-9.

1 **Q. CUB suggests that approval of NW Natural’s residential rate design will encourage**  
2 **electric utilities to seek the same rate treatment.<sup>95</sup> Will you please comment on**  
3 **that concern?**

4 A. The Company’s WARM tariff has been in effect for some time, yet CUB asserts that  
5 electric utilities will want the same provision. However, CUB provides no evidence that  
6 any of the electric utilities in Oregon have sought the electric equivalent. Further,  
7 electric utilities are currently free to seek approval of any type of rate that improves  
8 economic efficiency, eliminates undue discrimination, and reflects cost causation more  
9 appropriately regardless of what the Company files for, or implements after Commission  
10 approval.

11 **Q. Will you comment on CUB’s proposal which would disallow an increase in the**  
12 **Company’s reconnection charge?<sup>96</sup>**

13 A. Yes. NW Natural’s current charge does not recover the underlying costs. As such,  
14 there is a subsidy flowing to customers who disconnect and reconnect. There is no  
15 reason for all customers to absorb the reconnection costs that result from specific  
16 customers who are reconnecting to the Company’s gas system.

17 **Q. Please comment on the Staff proposal to include a seasonal rate component in**  
18 **the volumetric rates.**

19 A. First, there are no seasonal costs associated with the Company’s gas delivery system.  
20 The recovery of these costs through cost-based monthly customer charges is the most

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<sup>95</sup> See Exhibit CUB/100 Jenks-Feighner/23, lines 9-14.

<sup>96</sup> See Exhibit CUB/100 Jenks-Feighner/22-23

1 efficient and reasonable rate recovery method to reflect cost causation. With respect to  
2 storage and transmission costs that are recovered in base rates, the view that the costs  
3 of these resources is solely for winter utilization is far too narrow. These assets are  
4 used year round for balancing the Company's gas system and the injection of gas into  
5 storage occurs in the summer and relies upon the gas transmission system to deliver  
6 gas to storage, and uses the storage assets to inject gas into storage. In addition, the  
7 carrying cost of gas in storage is incurred year round for both cushion gas and for the  
8 current gas inventory. If one recognizes the use of storage and transmission on an  
9 annual basis there is no justification for a winter summer commodity differential  
10 particularly when the costs themselves are allocated to the winter volumes unless the  
11 customer only uses gas in the summer. By recovering annual costs annually, we avoid  
12 distorting the winter volumetric price signal. Staff's seasonal recommendation is also  
13 largely based on the cost of pipeline transportation which should not be reflected in base  
14 rates, but is properly included in the gas cost component. Further, pipeline costs are  
15 properly reflected on an annual basis since the level of pipeline capacity use is more  
16 nearly uniform as a result of the injection season for storage.

79 – REPLY TESTIMONY OF RUSSELL A. FEINGOLD



1 **Q. What do you recommend the Commission should adopt as NW Natural's rate**  
2 **design for its residential and small general service customers?**

3 A. Based on the entirety of the evidence before the Commission on this important issue,  
4 the Company's rate design proposal for these customer classes is the best proposal to  
5 achieve just and reasonable rates for all of the reasons that I presented in my direct and  
6 reply testimonies. There is no evidence presented in this proceeding to refute my  
7 conclusion that the cost to provide gas delivery service to the Company's residential  
8 customers is the same on average regardless of their level of annual gas consumption. I  
9 should note that both the Staff and the Commissioners of the Public Utility Commission  
10 of Ohio have reached this same conclusion for the gas LDCs they regulate, and that  
11 conclusion has been affirmed by the Ohio Supreme Court in multiple appeals related to  
12 different gas LDCs. There is no evidentiary basis for rejecting the Company's rate  
13 design proposal as it meets all of the requirements for horizontal and vertical equity,  
14 economic efficiency, and most importantly, it eliminates the undue discrimination that  
15 exists under NW Natural's current rates.

16 **Q. Does this conclude your testimony?**

17 A. Yes, it does.

BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Exhibits of Russell A. Feingold**

**LONG-RUN INCREMENTAL COST STUDY /  
RATE DESIGN  
EXHIBITS 2501 - 2503**

June 15, 2012



**EXHIBITS 2501-2503 – LONG-RUN INCREMENTAL COST STUDY /  
RATE DESIGN**

**Table of Contents**

Exhibit 2501 – OPUC Staff’s DR 274 ..... 1-3  
Exhibit 2502 – NWN Gas Distribution System Behind the City Gate..... 1  
Exhibit 2503 – Miles of Main..... 1-4



Rates & Regulatory Affairs

Oregon General Rate Case – December 2011

Data Request Response  
SUPPLEMENTAL

**Request No.** GR1-OPUC-DR 274:  
INCREMENTAL TRANSMISSION COSTS

Regarding Northwest Natural's Exhibit NWN/600 Yoshihara/3, lines 4-20:  
"The Corvallis Loop Project is driven by the need for increased firm delivery capacity to serve residential, commercial, and firm industrial load, as well as future long-term growth, in this portion of the service territory. The existing delivery capacity to the area was constructed in 1963 and also provides primary service to the Albany area. The existing feeder consist of a 10-inch diameter, 400 psig transmission line from the Albany Gate Station to a point just east of Corvallis, which then sequentially becomes an 8-inch and 6-inch, 225 psig transmission line serving Corvallis and Philomath. Over the past 47 years, steady residential, commercial, and industrial customer load growth has consumed all of the area's firm delivery capacity, and the pressure drop along the feeder during the winder already exceeds normal design requirement. For the past several years, interruptible customers in this area have experienced partial curtailment as temperatures in the area drop below 32 degrees Fahrenheit, with full curtailment generally occurring as temperatures drop below 32 degrees Fahrenheit. For these reasons, the Company determined that it needed to increase capacity to this service area by the fourth quarter of 2012 [(with the Corvallis Loop Project)], and also begin to move forward on the Mid-Willamette Valley Feeder Project that will increase peak day delivery capability in the west end of the Albany-Corvallis corridor" [emphasis added].

and

Regarding Northwest Natural's Exhibit NWN/1101 Feingold/5, where the Company provided the "Forecasted Transmission Investment per Design Day Dth" of \$1,107, which was derived by dividing the Total Investment of \$45,400,000 by the "Total Additional Design Day Capacity for both Projects" of 41,000 Dth/day,

Please explain why the Company assumed an Annual Cost of "\$0" for interruptible service customers as represented in Exhibit NWN/1101 Feingold/4, since one of the stated reasons the Company has proposed the Corvallis Loop and the Mid-Willamette Valley Feeder projects is because interruptible customers have experienced curtailment.

**Response:** Supplemental 2/20/2012

From discussions with Staff, NW Natural understands that Staff perceives a conflict between Mr. Feingold's determination that \$0 of the Corvallis Loop Project should be allocated to interruptible customers and Mr. Yoshihara's statement: ". . . For the past several years, interruptible customers in this area have experienced partial curtailment as temperatures in the area drop below 42 degrees Fahrenheit, with full curtailment generally occurring as temperatures drop below 32 degrees Fahrenheit. For these reasons, the Company determined that it needed to increase capacity to this service area . . ."

NW Natural believes these statements are consistent, and provides a further explanation below.

NW Natural has not proposed to construct the Corvallis Loop and Mid-Willamette Valley Feeder projects based on the fact that its interruptible service customers have been curtailed for the past several years. Instead, this situation is an operational outcome which indicates that insufficient firm capacity currently exists on NW Natural's gas pipeline system to accommodate all of its *firm* demand requirements. As a result, it is inappropriate to view interruptible service as the cause of this incremental firm pipeline capacity need.

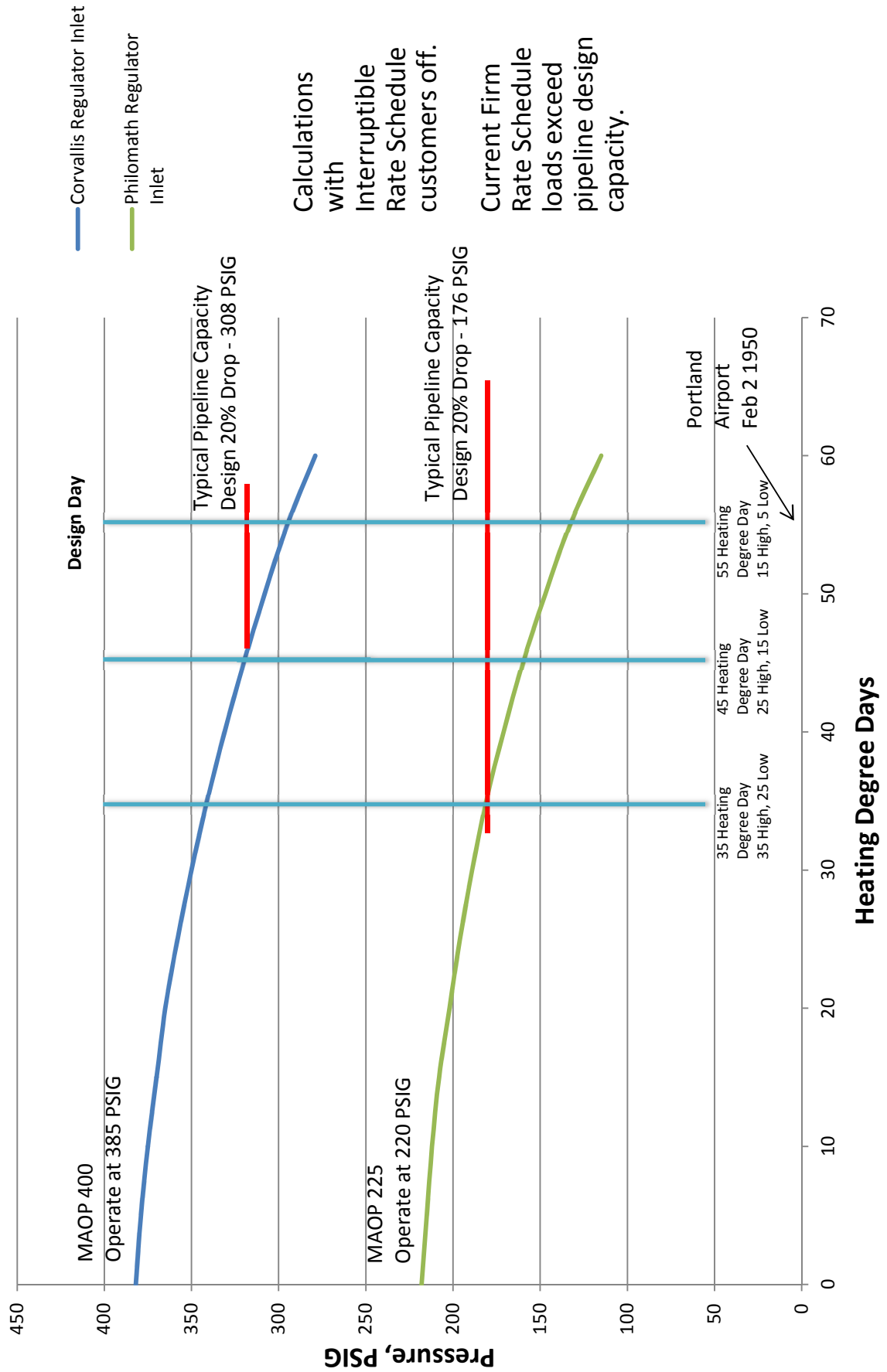
By definition, a gas utility such as NW Natural does not install firm pipeline capacity to serve its interruptible customers. The existence of interruptible customers enables the gas utility to serve the full capacity requirements of its firm service customers. Therefore, within the context of NW Natural's LRIC Study, an increase in interruptible service does not cause NW Natural to incur incremental firm capacity costs to serve this interruptible load because it does not design and expand its gas pipeline system over time to serve interruptible customers.

Exhibit NWN/600 points out with regard to the Corvallis Loop Project that there is inadequate firm delivery capacity to meet its current firm capacity requirements as evidenced by pressure drops along this feeder during the winter that exceed normal design requirements. OPUC DR 274 Attachment-1 shows a graphic that depicts the relationship between pipeline pressure and heating degree days at the Corvallis and Philomath primary regulator stations using firm customer load requirements only. The analysis shows that the pressure drop occurring on the existing system will begin to exceed the design pressure drop standard at 35 heating degree days for Philomath and 45 heating degree days for Corvallis.

The investment in firm capacity from these pipeline projects is lumpy and designed to meet firm capacity requirements over the life of the assets. While it is true that NW Natural's interruptible customers will receive an ancillary benefit in the form of reduced exposure to service interruptions in the early years of the projects, this is an outgrowth of the addition of firm capacity to serve future firm demands rather than a strict design objective of these pipeline projects.

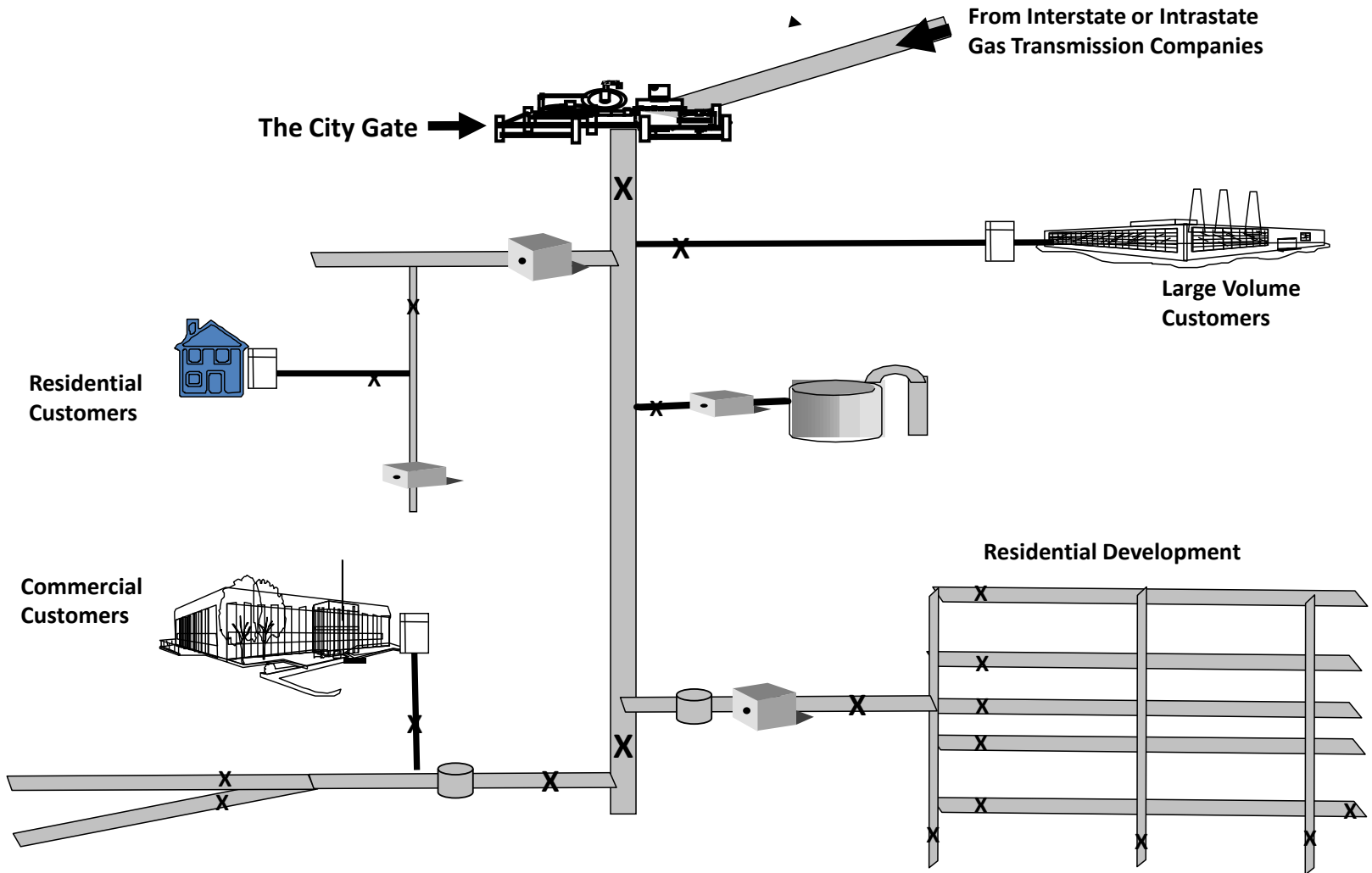
Mr. Yoshihara's statements in Exhibit NWN/600 Yoshihara/3, lines 4-20 describe that the driver for the Corvallis Loop Project is "the need for increased firm delivery capacity to serve residential, commercial, and firm industrial load, as well as future long-term growth, in this portion of the service territory." See lines 4-6. It then goes on to recognize, as is described above, that "[f]or the past several years, interruptible customers in this area have experienced partial curtailment as temperatures in the area drop below 42 degrees Fahrenheit, with full curtailment generally occurring as temperatures drop below 32 degrees Fahrenheit." *Id.* at lines 14-16. However, this last statement was intended to add further support to the statement that the project is needed because of increasing *firm* requirements, since the requirement of curtailments beginning at relatively high temperatures is *indicative* of a lack of capacity to reliably meet firm requirements. It was not intended to mean that the reduction of curtailments in the area for interruptible customers is the *purpose* of the project. In other words, the statement "[f]or these reasons" on lines 16-17 refers to the descriptions of the current system being inadequate to serve firm loads in the area, and projected increases in firm loads.

# Albany to Corvallis, Corvallis to Philomath Pipeline Pressure vs Heating Degree Days



# NW Natural Gas Distribution System Behind the City Gate

NWN/2502  
Feingold/1



Source: American Gas Association and Black & Veatch Corporation

NW Natural  
Relationship between Miles of Main and Customers

Year	Miles of Main	Customers
1990	8,867	319,962
1991	9,049	336,358
1992	9,333	352,978
1993	9,574	372,427
1994	9,900	391,638
1995	10,185	409,949
1996	10,514	433,169
1997	10,816	458,021
1998	11,180	477,407
1999	11,539	501,163
2000	11,744	523,406
2001	12,324	540,931
2002	12,529	560,067
2003	12,725	578,150
2004	12,655	596,635
2005	13,275	617,163
2006	13,580	636,584
2007	13,713	652,012
2008	13,878	662,341
2009	13,907	667,794
2010	13,958	673,997
2011	13,983	679,543

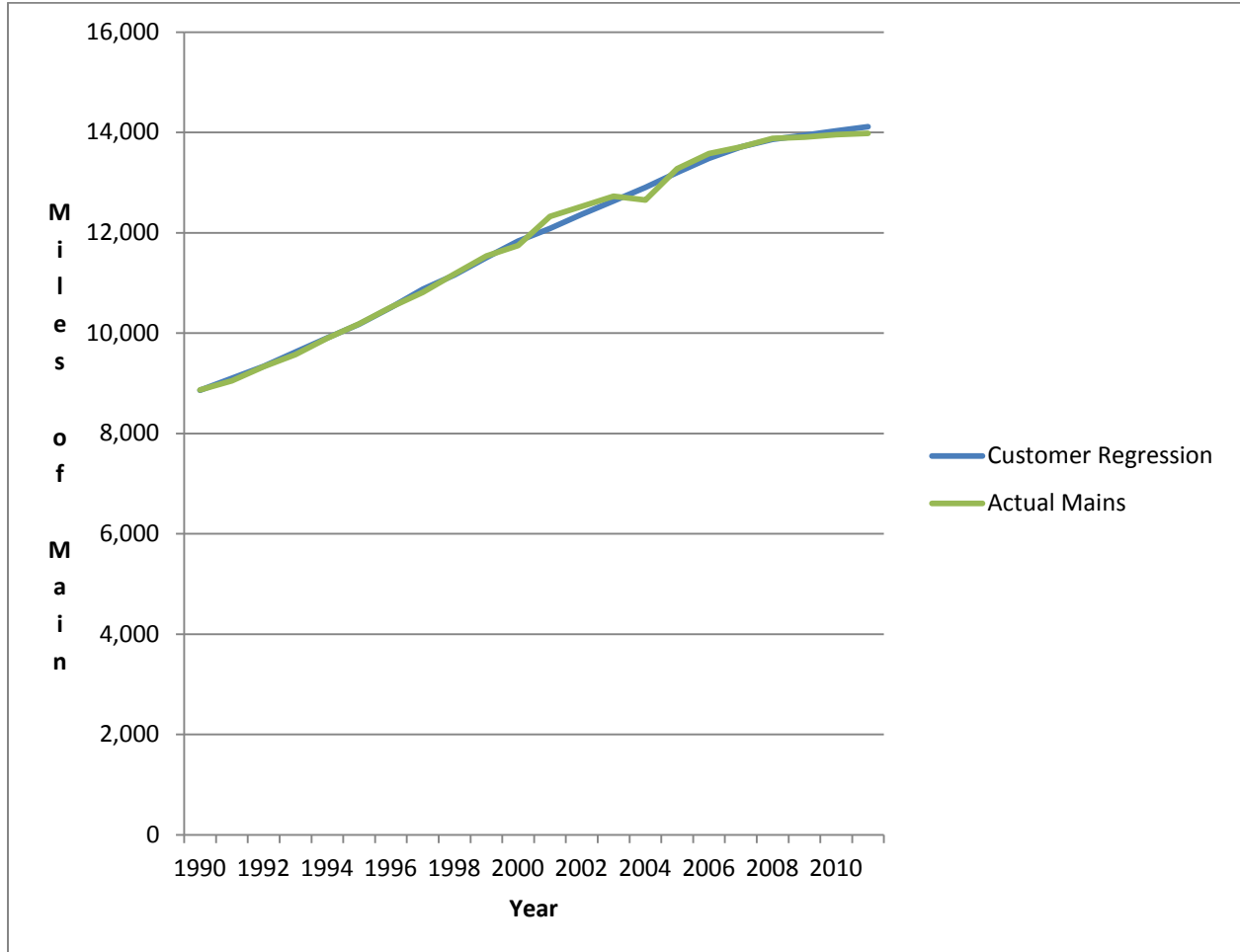
SUMMARY OUTPUT

<i>Regression Statistics</i>	
Multiple R	0.99842588
R Square	0.99685425
Adjusted R Square	0.99669696
Standard Error	101.945121
Observations	22

ANOVA					
	<i>df</i>	<i>SS</i>	<i>MS</i>	<i>F</i>	<i>Significance F</i>
Regression	1	65867270.18	6.6E+07	6337.774	1.6744E-26
Residual	20	207856.1544	10392.8		
Total	21	66075126.33			

	<i>Coefficients</i>	<i>Standard Error</i>	<i>t Stat</i>	<i>P-value</i>	<i>Lower 95%</i>	<i>Upper 95%</i>	<i>Lower 95.0%</i>	<i>Upper 95.0%</i>
Intercept	4184.80641	97.88574285	42.752	3.91E-21	3980.62033	4388.9925	3980.62033	4388.9925
X Variable 1	0.0146097	0.000183516	79.6101	1.67E-26	0.01422689	0.0149925	0.01422689	0.0149925

NW Natural  
Relationship between Miles of Main and Customers



NW Natural  
Relationship between Miles of Main and Throughput

Year	Miles of Main	Throughput - MMcf
1990	8,867	1,009,731
1991	9,049	1,075,381
1992	9,333	1,065,343
1993	9,574	1,043,629
1994	9,900	990,332
1995	10,185	1,004,378
1996	10,514	1,099,629
1997	10,816	1,114,124
1998	11,180	1,138,416
1999	11,539	1,214,146
2000	11,744	1,179,773
2001	12,324	1,123,287
2002	12,529	1,126,084
2003	12,725	1,099,752
2004	12,655	1,131,866
2005	13,275	1,157,567
2006	13,580	1,192,649
2007	13,713	1,214,969
2008	13,878	1,260,751
2009	13,907	1,131,365
2010	13,958	1,061,969
2011	13,983	1,152,354

SUMMARY OUTPUT

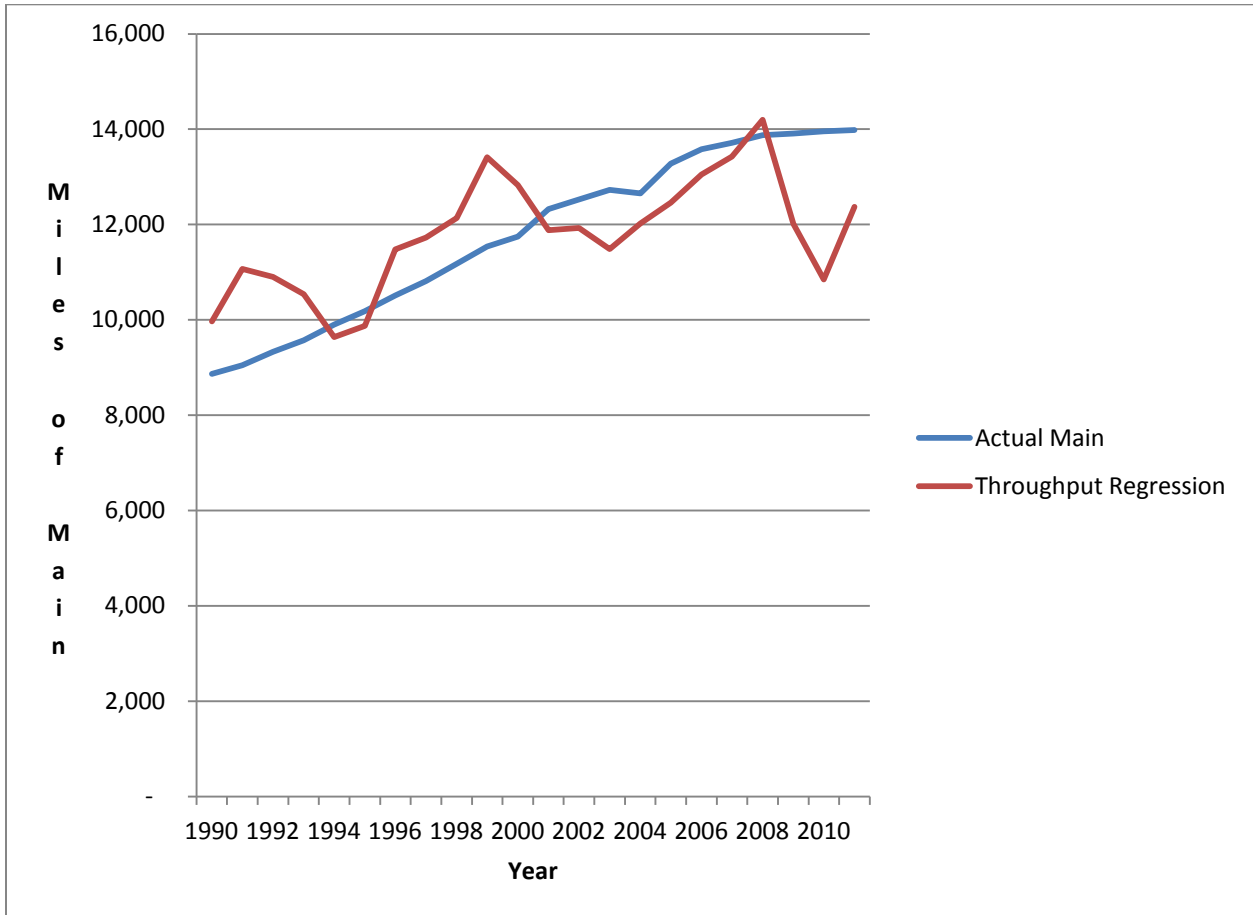
<i>Regression Statistics</i>	
Multiple R	0.677838587
R Square	0.45946515
Adjusted R Square	0.432438407
Standard Error	1336.336569
Observations	22

ANOVA					
	<i>df</i>	<i>SS</i>	<i>MS</i>	<i>F</i>	<i>Significance F</i>
Regression	1	30359217.81	3E+07	17.00039	0.000527476
Residual	20	35715908.52	1785795		
Total	21	66075126.33			

	<i>Coefficients</i>	<i>Standard Error</i>	<i>t Stat</i>	<i>P-value</i>	<i>Lower 95%</i>	<i>Upper 95%</i>	<i>Lower 95.0%</i>	<i>Upper 95.0%</i>
Intercept	-7050.10426	4576.51737	-1.5405	0.139113	-16596.55218	2496.343667	-16596.5522	2496.343667
X Variable 1	0.016851157	0.004086959	4.12315	0.000527	0.00832591	0.025376405	0.00832591	0.025376405



NW Natural  
Relationship between Miles of Main and Throughput



BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

NW Natural

**Reply Testimony of C. Alex Miller**

**SITE REMEDIATION COST RECOVERY MECHANISM  
EXHIBIT 2600**

June 15, 2012

**EXHIBIT 2600 – REPLY TESTIMONY –  
SITE REMEDIATION COST RECOVERY MECHANISM**

**Table of Contents**

I.	Introduction and Summary.....	1
II.	NW Natural’s Proposed SSRM.....	1
III.	Summary of Staff and NWIGU-CUB Positions.....	4
IV.	Response to Parties’ Proposals.....	5
V.	Recovery of Carrying Costs on Financed Expenses.....	16
VI.	Application of an Earnings Test to Limit Recoveries.....	18
VII.	Limitation on Recoveries of 3% of Prior Year Revenues.....	20

1 **I. INTRODUCTION AND SUMMARY**

2 **Q. Are you the same Alex Miller who provided direct testimony on behalf of**  
3 **Northwest Natural Gas Company (“NW Natural” or “the Company”) in this**  
4 **proceeding?**

5 A. Yes.

6 **Q. What is the purpose of your reply testimony?**

7 A. My reply testimony responds to the testimony offered by Judy Johnson, on behalf of the  
8 Staff of the Public Utility Commission of Oregon (“Staff”), and Hugh Larkin Jr., on behalf  
9 of the Northwest Industrial Gas Users (NWIGU) and the Citizens’ Utility Board (CUB),  
10 regarding NW Natural’s proposed recovery of prudently incurred expenses of  
11 environmental remediation through a “Site Remediation Recovery Mechanism” (SRRM).

12 **Q. Please provide a summary of your testimony.**

13 A. In my testimony, I:

- 14 • Recap the Company’s proposed SRRM, and the evidence offered by the Company in  
15 this proceeding;
- 16 • Summarize the positions of Staff and NWIGU-CUB on NW Natural’s proposal for cost  
17 recovery; and
- 18 • Explain the reasons why the Commission should reject their invitation to require the  
19 Company’s shareholders to bear costs prudently incurred by the utility.

20 **II. NW NATURAL’S PROPOSED SRRM**

21 **Q. Please provide a brief summary of the Company’s proposed SRRM, and the**  
22 **reasons for which the Company made this proposal.**

1 – REPLY TESTIMONY OF C. ALEX MILLER

1 A. The Company proposes that the Commission adopt a rate mechanism through which  
2 prudently incurred costs of environmental remediation would be recovered in rates over  
3 time, and through which insurance receipts and other potential recoveries would be  
4 passed on to customers. As I explained in my direct testimony,<sup>1</sup> the Company proposed  
5 the SRRM because it (1) is tailored to flow through costs to customers in a manner that  
6 mitigates the burden on customers, (2) controls the size of deferral balances, (3)  
7 accommodates uncertainty regarding future costs and recoveries from insurance and  
8 other parties, and (4) helps preserve the financial integrity of the Company.

9 **Q. What evidence has the Company provided to the Commission and parties that**  
10 **would justify the adoption of the SRRM?**

11 A. The Company has provided a significant amount of evidence in this proceeding,  
12 including evidence on every point the parties and Commission should consider in  
13 evaluating the Company's proposal. For example, the Company provided:

- 14 • **Extensive testimony from Dr. Andrew Middleton, a recognized expert on**  
15 **manufactured gas plant (MGP) operations and history.** In his testimony, Dr.  
16 Middleton describes the historical context for the operation of manufactured gas  
17 plants in general, and specifically the history of the plants operated by NW  
18 Natural's predecessors and the practices that were used at those plants. He also  
19 provides his expert opinion that the operations were prudently conducted,  
20 consistent with standards and practices at the time. Finally, he describes the  
21 legal framework that existed at the time of the operation of the manufactured gas

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<sup>1</sup> See NWN/1500, Miller/8-17.

1 plants, and the changes in that framework that have led NW Natural to incur  
2 substantial current costs for mandated environmental remediation.<sup>2</sup>

- 3 • **Testimony from Company witness Sandra K. Hart relating to the**  
4 **Company’s diligence in pursuing recoveries for environmental mitigation**  
5 **expenses from insurance companies.** Ms. Hart’s testimony describes the  
6 litigation that NW Natural is pursuing against those companies, and its efforts at  
7 ensuring the best outcome possible.<sup>3</sup>
- 8 • **Testimony from Company witness Robert J. Wyatt, describing the details of**  
9 **NW Natural’s mitigation efforts and the associated requirements.** Mr. Wyatt  
10 describes the process of environmental remediation in general, the operations  
11 that led to the required remediation by NW Natural, the statutory framework that  
12 requires NW Natural’s efforts, the costs NW Natural has incurred, and the actions  
13 NW Natural has taken to control these costs and future costs.<sup>4</sup>
- 14 • **My own testimony regarding the details of the SRRM mechanism, as well**  
15 **as the Company’s efforts to tailor the mechanism to appropriately address**  
16 **good regulatory policy.**<sup>5</sup>

17 In addition, the Company provided the parties with detailed explanations of its  
18 accounting for the costs it has incurred, including:

- 19 • **Spreadsheets detailing the specific expenditures and cost categories; and**
- 20 • **Over 2,000 invoices related to its remediation efforts.**<sup>6</sup>

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<sup>2</sup> NWN/1600, Middleton.

<sup>3</sup> NWN/1400, Hart.

<sup>4</sup> NWN/1300, Wyatt.

<sup>5</sup> NWN/1500, Miller.

1           The Company also notes that even before it filed this proceeding, it met regularly  
2 with Staff, and also met with CUB and NWIGU to update them on its remediation efforts  
3 and to respond to any questions.

4           The Company believes that the evidence it has offered in this proceeding is  
5 substantial and more than sufficient to allow the Commission to determine that the  
6 Company's costs are prudently incurred and should be recovered through the  
7 mechanism the Company has proposed.

8                           **III. SUMMARY OF STAFF AND NWIGU-CUB POSITIONS**

9   **Q.   What is Staff's response to the evidence NW Natural offered?**

10 A.   Staff does not contend that any of the environmental remediation costs NW Natural  
11 seeks to recover are imprudent or unreasonable. Nor does Staff dispute that the MGP  
12 operations that resulted in the Company's environmental remediation costs were  
13 engaged in for NW Natural's customers' benefit. In fact, Staff's opening testimony  
14 confirms the Company's statements that the byproducts from its historic operations were  
15 sold and the revenues were used to reduce the cost of gas to customers at the time of  
16 the manufactured gas plant operations.<sup>7</sup> Staff also does not dispute that NW Natural is  
17 being required by federal and state agencies to incur the costs for which it is seeking  
18 recovery.

19           Nevertheless, Staff provides brief testimony, asserting that the Commission  
20 should:

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<sup>6</sup> See Exhibit NWN/2601, which is the Company's response to NWIGU-CUB Data Request 96.

<sup>7</sup> See Staff/300 Andrus.

- 1           ○ Cause NW Natural to absorb ten percent of the costs it has incurred to date,  
2           as well as ten percent of ongoing costs, regardless of whether such costs are  
3           prudently incurred; (Staff/200 Johnson/7)
- 4
- 5           ○ Cause NW Natural to absorb additional costs by limiting the return on the  
6           capital invested by the Company to finance these expenses to an amount far  
7           below the cost of capital determined by the Commission; (Staff/ 200  
8           Johnson/7) and
- 9
- 10          ○ Limit NW Natural's recovery of its expenses through the mechanism by an  
11          annual earnings review (Staff/200 Johnson/8).
- 12

13           Finally, Staff recommends that the Company's recoveries should be limited to no more  
14           than three percent of NW Natural's revenues for the preceding year.

15   **Q.    What are the other parties' responses to the evidence NW Natural offered?**

16   A.    Like Staff, NWIGU-CUB does not challenge the prudence of any costs incurred by NW  
17   Natural in its environmental remediation. Nevertheless, NWIGU-CUB states that the  
18   Company should be required to absorb *half* of its past costs and future costs, regardless  
19   of whether those costs were prudently incurred. NWIGU-CUB also asserts that the  
20   Company should be denied recovery of its cost of capital, even though the Company  
21   uses significant capital to finance these expenses. Instead, NWIGU-CUB proposes that  
22   the Company absorb additional costs by recovering only its cost of debt on such uses of  
23   its capital.

24                                   **IV. RESPONSE TO PARTIES' PROPOSALS**

25   **Q.    What is your response to Staff's and NWIGU-CUB's proposals?**

26   A.    Their proposals are unreasonable and unsupported by the record in this case. Their  
27   proposals would impose grave financial consequences on NW Natural, and are  
28   inexplicably punitive in nature. They also should be rejected because they are an  
29   unfounded departure from the regulatory compact.

5 – REPLY TESTIMONY OF C. ALEX MILLER



1 **“Sharing” proposals**

2 **Q. Please explain how the parties’ specific proposals to require the Company to bear**  
3 **ten, or fifty percent of all of its costs for environmental remediation would**  
4 **inappropriately impose negative financial consequences on NW Natural.**

5 A. The parties characterize their proposals as “sharing” because costs would be borne by  
6 both customers and shareholders. The effect of this sharing, however, would be very  
7 significant and would produce consequences that are highly unusual under normal utility  
8 regulation.

9 Under generally accepted accounting principles, a utility is required to write off  
10 costs that are not likely to be recovered.<sup>8</sup> This occurs at the time the utility determines  
11 that the costs are not likely to be recovered. If the Commission adopts Staff’s proposal,  
12 NW Natural would be required to write off approximately \$11 million in 2012<sup>9</sup>. This  
13 represents about eleven percent of the utility income the Company would otherwise  
14 expect to earn this year. Adoption of Staff’s proposal would also require the Company to  
15 write off ten percent of all future incremental expenses. If NWIGU-CUB’s proposal were  
16 adopted, the Company would be required to write off around \$56 million<sup>10</sup> in 2012, and  
17 fifty percent of all future incremental expenses. This would reduce NW Natural’s net  
18 income by over half in that year, and could significantly damage the Company over the  
19 long-term.

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<sup>8</sup> Accounting Standard Code No. 480-340, *Regulated Operations – Other Assets and Deferred Costs*

<sup>9</sup> \$11 million represents ten percent of the \$112 million regulatory asset balance (net of insurance recoveries) as of March 31, 2012.

<sup>10</sup> This is fifty percent of the \$112 million regulatory asset balance.

1           These write-offs would significantly reduce the Company's earnings. Even more  
2 detrimental for customers, such write offs would be virtually certain to result in credit  
3 downgrades that could significantly increase the utility's cost of debt, resulting in more  
4 costly financings, higher customer rates and a weaker Company over time.

5           Write-offs at a utility normally occur only where the Commission finds that an  
6 expense was unwise, excessive, unaccounted for, or caused by a lack of proper  
7 foresight. Imposing write-offs for costs that are agreed to be reasonable, necessary, and  
8 required by law, such as NW Natural's costs for environmental remediation, flies in the  
9 face of accepted Commission policy. As described in the direct testimony of Andrew  
10 Middleton (NWN/1600), NW Natural faces an unusually large environmental liability for  
11 the size of Company, making the effects of the parties' sharing proposals even more  
12 harmful than they would be for other companies that have manufactured gas plant  
13 remediation obligations.

14 **Q. Please explain why you state that the Staff and NWIGU-CUB "sharing" proposals**  
15 **are not well-reasoned.**

16 A. Staff's reasoning for why the Commission should impose "sharing" on NW Natural is  
17 limited to the following:

18           Staff believes that a sharing mechanism between customers and shareholders  
19 provides NW Natural an incentive to appropriately manage remediation costs,  
20 while at the same time maximizing any proceeds. (Staff/200 Johnson/8).  
21

22 Thus, the entirety of Staff's rationale for imposing sharing appears to be that sharing  
23 would provide an "incentive" to NW Natural to control costs and pursue as much  
24 recovery from insurance as possible.

7 – REPLY TESTIMONY OF C. ALEX MILLER

1 **Q. Don't you agree that the sharing proposals would provide some incentive for NW**  
2 **Natural to manage its costs and receive as much insurance recovery as possible?**

3 A. A better characterization, in my opinion, is that it would provide a penalty that barely  
4 distinguishes between desirable or undesirable behavior by the utility. To the extent that  
5 the proposals penalize undesirable future behavior, I suppose that does create some  
6 negative incentive. However, overall, the sharing proposals are both poor and blunt  
7 mechanisms to use to incent good management of environmental remediation by the  
8 utility.

9 **Q. Please explain further why sharing would be a poor mechanism to provide an**  
10 **incentive for good utility management of its remediation actions.**

11 A. There are at least four reasons why sharing would be a poor mechanism for trying to  
12 provide an incentive with respect to remediation costs.

13 First, it is illogical to suggest that a disallowance of *past* costs could create an  
14 incentive to the Company to manage costs and insurance recoveries. Those costs have  
15 already been incurred, and the recoveries have been received. The Company clarified  
16 through discovery that it was, in fact, Staff's proposal that a disallowance of past costs  
17 be implemented.<sup>11</sup> This portion of Staff's proposal should be dismissed out of hand.  
18 There is no possibility that it could provide the "incentive" upon which Staff claims it is  
19 founded. And, NW Natural has offered substantial testimony demonstrating that its past  
20 actions were prudent, and no party has offered contradicting evidence of *any* imprudent

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<sup>11</sup> See Staff Response to NW Natural's DR 14, Exhibit NWN/2602.

1 past actions, let alone evidence that ten, or fifty percent of its past costs were  
2 unreasonable.

3 Second, sharing is a poor incentive mechanism because the level to which it  
4 would distinguish between “good” behavior (e.g. keeping remediation costs low) and  
5 “bad” behavior (e.g. overspending on remediation costs) is minimal when compared to  
6 the financial effect that the sharing itself has on the utility. For example, if the utility had  
7 a choice between taking two actions with similar effectiveness, one of which cost \$2.1  
8 million, and the other which cost \$2.0 million, the difference in the sharing between the  
9 two actions would be \$10,000 under Staff’s proposal. But, the impact of the sharing  
10 itself would be \$210,000 or \$200,000. To impose a mechanism that has such brute  
11 force, where the effect of the mechanism itself so much outweighs the “incentive”  
12 associated with the “good” behavior is not sound policy and is unwarranted.

13 Third, sharing is a poor incentive mechanism because it is not calculated to  
14 produce the type of behavior that the Commission should expect of the utility. For  
15 example, under Staff’s theory, the mechanism would incent NW Natural to spend as little  
16 as possible on environmental remediation. Additionally, it would incent the Company to  
17 delay spending money as long as possible. Even assuming that the utility could  
18 influence such costs or timing, neither of these actions are necessarily consistent with a  
19 prudent approach to remediating the current environmental harms associated with past  
20 manufactured gas plant operations. Rather than providing an incentive for prudent  
21 management of its cleanup obligations, sharing more likely incents a utility to avoid or  
22 delay its remediation obligations in ways that are detrimental to the quality of the  
23 environment, the health of the general public for whom the remediation is being

9 – REPLY TESTIMONY OF C. ALEX MILLER

1 performed, and the longer term interests of ratepayers (through increased cleanup costs  
2 or the imposition of penalties by regulatory agencies), even though the actions may  
3 make financial sense to the utility in the short-term.

4 Fourth, it makes little sense to impose sharing as a form of incentive because, as  
5 explained in the direct testimony of Robert J. Wyatt (NWN/1300), the Company  
6 ultimately has very little control over the requirements that are imposed on it by the  
7 federal and state agencies with jurisdiction over NW Natural's cleanup activities.  
8 Imposing sharing as an incentive mechanism related to environmental mitigation costs  
9 would therefore be comparable to imposing sharing on utilities' tax payments in order to  
10 incentivize the utility to pay as little taxes as possible, or imposing sharing on pipeline  
11 demand charges, which are determined by FERC in proceedings where utilities exercise  
12 similarly limited influence and do not make the decisions.

13 **Q. Does NWIGU-CUB offer any other rationales for their sharing proposal?**

14 A. Yes. NWIGU-CUB's Mr. Larkin testifies that "it seems apparent that the Company's  
15 management accepted the risk from the operation of manufactured gas that was  
16 reflected in the rate of return that they received."<sup>12</sup> Mr. Larkin is apparently referring to  
17 the Company's predecessor, Portland Gas & Coke, during the operation of the  
18 manufactured gas plant, and implies that the Company must have been rewarded by a  
19 high rate of return that recognized the environmental risks associated with their  
20 operations.

21 **Q. What is your response to Mr. Larkin's testimony on this topic?**

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<sup>12</sup> NWIGU-CUB/100, Larkin/52.

1 A. His argument fails in light of Dr. Middleton’s direct testimony, which establishes that  
2 plant operations during the “MGP era” were not viewed as risky from an environmental  
3 perspective, and that Companies were not subjected to broad environmental laws at that  
4 time. The Company and its regulators therefore could not have anticipated either the  
5 health or environmental harms we recognize today or the cleanup obligations that exist  
6 under today’s current laws. Mr. Larkin’s testimony also cannot be squared with NW  
7 Natural’s direct testimony, confirmed by Staff’s testimony, that the Company’s  
8 predecessors applied the proceeds from byproduct sales to reduce the costs of gas to  
9 customers, rather than to add to its profits. In short, Mr. Larkin’s statements are  
10 hypothetical, and do not have any foundation or application to NWIGU-CUB’s sharing  
11 proposal.

12 **Q. Does NWIGU-CUB offer any other rationale to support their 50/50 sharing**  
13 **proposal?**

14 A. Mr. Larkin testifies that “the cost of remediating these sites are not necessary to  
15 providing current service” and that “NW Natural is now requesting that current  
16 ratepayers be held responsible for costs associated with providing manufactured gas to  
17 a group of unknown and unrelated ratepayers.”<sup>13</sup>

18 **Q. What is your response to this argument?**

19 A. It ignores the fact that the expenses NW Natural is incurring are current expenses,  
20 required by regulatory agencies that are exercising their authority under current laws.  
21 There is no other generation of ratepayers to which these costs relate. Additionally, NW

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<sup>13</sup> NWIGU-CUB/100, Larkin/51.

1 Natural has researched and found that in every case, except one, commissions around  
2 the country have found that prudent manufactured gas plant-related environmental  
3 remediation costs are recoverable from current ratepayers, even though the costs relate  
4 to cleanup for historic operations. In the one case where costs were not allowed, the  
5 utility could not establish that the historic operations were related to the provision of  
6 utility service.<sup>14</sup> In NW Natural's case, a nexus with utility operations is indisputable.

7 **Q. If the Commission declines to adopt sharing, as proposed by Staff and NWIGU-**  
8 **CUB, how will the utility be incentivized to manage its costs and seek to maximize**  
9 **insurance recoveries?**

10 A. The utility does not need a sharing mechanism in order to have an incentive to manage  
11 costs and maximize recoveries. The utility already has an incentive to do that because  
12 its actions are always subject to review for prudence by the Commission, with the  
13 engagement of the parties as well. The Company understands that it is expected to  
14 manage its costs well, and has provided extensive evidence on how it has done that.  
15 See NWN/1300 Wyatt. Additionally, the Company understands that it is expected to  
16 maximize insurance recoveries, and has provided extensive evidence on how it is doing  
17 that. See NWN/1400 Hart.

18 It is noteworthy that despite providing the parties a very high level of  
19 transparency into NW Natural's remediation actions, no party has raised any arguments  
20 that NW Natural has failed to manage its costs or that it has been ineffective in  
21 maximizing insurance recoveries. Under these circumstances, the Commission should

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<sup>14</sup> The Indiana Regulatory Commission (IURC), 1995 WL 447073 and Westlaw 675 N.E.2d 739, Util. L. Rep. P26, 591

1 decline to impose sharing on any past costs, and should continue to rely on ongoing  
2 prudency reviews as NW Natural has proposed to ensure that the Company continues to  
3 manage its costs well and maximize insurance recoveries.

4 **Q. Please explain why you stated that the Staff and NWIGU-CUB proposals are an**  
5 **unsupported departure from the regulatory compact.**

6 A. Under the regulatory compact, utilities are required to provide safe, adequate, and  
7 reliable service, and in return, they are allowed to recover prudently incurred costs, as  
8 well as a return on their investment. In the case of NW Natural's environmental  
9 remediation costs, however, the Staff and NWIGU-CUB proposal is to disallow recovery  
10 of those expenses, even though they are required by law and prudent, and even though  
11 they are financed by the Company. Staff and NWIGU-CUB have offered no valid  
12 justification for such a departure from the regulatory compact.

13 **Q. Didn't Staff provide testimony from others explaining why it is reasonable to**  
14 **impose manufactured gas-related remediation costs on utilities?**

15 A. Staff did provide testimony from a group of intervenors in a New York state regulatory  
16 proceeding who argued that utilities should not be allowed to recover all prudently  
17 incurred costs associated with manufactured gas plant site remediation.<sup>15</sup> The  
18 intervenors, like Staff and NWIGU-CUB, characterize their proposal as "sharing" of costs  
19 between ratepayers and customers, and, like Staff and NWIGU-CUB, advocated that  
20 sharing is a necessary incentive to get utilities to manage costs and maximize insurance  
21 recoveries.

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<sup>15</sup> See Staff/202



1 **Q. Do you believe the testimony Staff offered from the intervenors' testimony in the**  
2 **New York proceeding is relevant to the case of NW Natural?**

3 A. It is relevant to this case because those intervenors made the same arguments that Staff  
4 is making now (*i.e.* that sharing should be imposed as a matter of practice). However,  
5 the testimony of the New York regulatory commission staff (NY Staff), including the  
6 White Paper it submitted, and the recommended decision from the Administrative Law  
7 Judge (NY ALJ) in that proceeding, are also relevant in this case.<sup>16</sup> The NY Staff's  
8 testimony and the ALJ's decision quite clearly rebut the intervenors' testimony and the  
9 arguments Staff is now advancing.

10 **Q. Can you explain more about how the New York ALJ decision and New York Staff**  
11 **positions actually rebut the arguments that Staff is advancing here?**

12 A. It is first important to note that New York has over 200 MGP sites and that the New York  
13 Commission's proceeding is the most comprehensive review of statewide policy  
14 regarding the recovery of MGP site remediation costs in recent years. In that  
15 proceeding, the NY Staff recommended that sharing *not* be adopted for New York  
16 utilities with manufactured gas plant remediation, in contrast with the intervenor group's  
17 recommendation. The ALJ agreed, and has recommended to the Commission, that  
18 sharing not be adopted. The ALJ's recommendation and the NY Staff provide a  
19 thorough discussion of the pros and cons of sharing, and find that, among other things:

- 20 • Sharing creates perverse incentives for a utility to delay the remediation process  
21 and to avoid its cleanup responsibilities. These actions could be detrimental to

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<sup>16</sup> The NY Staff White Paper issued June 24, 2011, as well as the NY ALJ's recommendation issued November 3, 2011 are available at <http://documents.dps.ny.gov/public/MatterManagement/CaseMaster.aspx?MatterCaseNo=11-M-0034> for the Commission's consideration and the parties' review.

1 the public interest and result in higher costs over the long term (NY ALJ pp.  
2 36,46; NY Staff p. 28);

- 3
- 4 • Sharing would result in write-downs of regulatory assets and could lead to  
5 adverse financial consequences such as credit downgrades (NY Staff p. 28);
- 6 • Any “savings” ratepayers may realize through sharing could be lost in the form of  
7 higher capital costs (NY Staff p. 28); and
- 8
- 9 • Sharing imposed as a general rule is inappropriate because there is no  
10 consideration of the financial consequences to the utility and resultant harm to  
11 ratepayers and the general public (ALJ pp. 3, 46)
- 12

13 **Q. Staff asserts in their opening testimony that “[i]n all cases, some level of sharing**  
14 **was authorized and in at least one case, the Company’s shareholders were**  
15 **directed to pick up all the costs.” Is that statement accurate?**

16 A. It is unclear whether Staff made the statement with respect to only the cases cited by the  
17 intervenors in the New York proceeding, or whether Staff intended to assert that all  
18 commissions around the country impose sharing. To the extent that Staff was implying  
19 that all state commissions require utilities to absorb some of the costs of environmental  
20 remediation for manufactured gas plant operations, their statement is incorrect.

21 NW Natural is aware of many utilities that are allowed to recover the costs of  
22 environmental remediation through rates. Examples of utilities that are allowed recovery  
23 of environmental remediation costs related to MGP operations without sharing include:

- 24 • Connecticut Natural Gas Corp.
- 25 • Southern Connecticut Gas Co.
- 26 • Washington Gas Light Co.
- 27 • Chesapeake Utilities Corp.
- 28 • Ameren Illinois Co.
- 29 • North Shore Gas Co.
- 30 • Commonwealth Edison Co.
- 31 • Northern Illinois Gas Co.
- 32 • People’s Gas Light & Coke Co.
- 33 • Baltimore Gas and Electric Co.

15 – REPLY TESTIMONY OF C. ALEX MILLER

- 1 • Consumers Energy Co.
- 2 • DTE Energy Co.
- 3 • Michigan Consolidated Gas Co.
- 4 • Consolidated Edison Co. of New York, Inc.
- 5 • National Fuel Gas Distribution Corp.
- 6 • Central Hudson Gas & Electric Corp.
- 7 • KeySpan Gas East Corp.
- 8 • Brooklyn Union Gas Co.
- 9 • Orange and Rockland Utilities Inc.

10  
11 **V. RECOVERY OF CARRYING COSTS ON FINANCED EXPENSES**

12 **Q. What did Staff and NWIGU-CUB propose with respect to the recovery of carrying**  
13 **costs?**

14 A. Staff proposed that the Company should recover only the modified blended treasury rate  
15 (1.47 percent for 2012) as a cost of financing environmental expenses. NWIGU-CUB  
16 proposed that NW Natural receive only a “debt rate.”<sup>17</sup>

17 **Q. What reasons do Staff and NWIGU-CUB offer for their proposals?**

18 A. Staff states that providing the Company something less than its cost of capital is  
19 appropriate because “the Commission would be agreeing to allow[] cost recovery,  
20 subject to a prudence review and an earnings review . . . [and] [a]s a result, it would be  
21 appropriate to only charge ratepayers the modified blended treasury rate as interest  
22 versus the Company’s authorized ROE.”<sup>18</sup> NWIGU-CUB’s position is that because the  
23 Company would be allowed to recover its expenses through the SRRM, “[t]here would  
24 be no risk associated with the recovery of this amount by the Company, and therefore no  
25 equity investment would be necessary.”<sup>19</sup>

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<sup>17</sup> NWIGU-CUB/100, Larkin/52.

<sup>18</sup> Staff/200, Johnson/8.

<sup>19</sup> NWIGU-CUB/100, Larkin/53.

1 **Q. What is your view of the reasons offered by Staff and NWIGU-CUB?**

2 A. These positions are not factually correct. Although Staff and NWIGU-CUB attempt to  
3 characterize the utility as somehow being able to finance its environmental expenditures  
4 at the cost of debt, rather than its cost of capital, their reasons do not offer any rational  
5 support for such a conclusion.

6 Whether the Company has an expectation of cost recovery does not dictate how  
7 the utility can or should finance a major expense. Especially in cases, such as this,  
8 where financed expenses are large and recovery extends for many years, the utility  
9 cannot fund them with debt alone, and must rely, as is the case with all major capital  
10 investments, on a mixture of debt and equity to finance them. This is the very definition  
11 of the Company's cost of capital, and it is the cost that should be recovered by the utility.

12 NW Natural does not use separate financing strategies for individual obligations.  
13 Instead, over the long-term, we manage our debt and equity based on the allowed  
14 capital structure, as the Commission expects of us. To do otherwise would cause the  
15 Company to become overly leveraged, which reduces the strength of the Company,  
16 increases its borrowing costs, and could jeopardize the Company's credit ratings.

17 Additionally, it is worth noting that, contrary to Staff's and NWIGU-CUB's  
18 assertions, under NW Natural's proposal, the Company does not have a surety that it will  
19 recover its costs, because such costs are subject to ongoing prudency reviews.

20 Neither Staff nor NWIGU-CUB have offered a credible explanation as to how the  
21 utility is to finance on a long-term basis the significant expenses associated with  
22 environmental remediation over many years at only its cost of debt. If Staff's and  
23 NWIGU-CUB's arguments were sound, then they would apply to all utility investments,

17 – REPLY TESTIMONY OF C. ALEX MILLER

1 which involve the investment of capital and the recovery of such amounts plus a return,  
2 where investments are found to be prudent. Their arguments to treat environmental  
3 expenses differently are not sound, and would lead to incongruous results.

4 **Q. Are the arguments you make above regarding the parties' sharing proposals**  
5 **applicable to the parties' positions that the Company should be limited to the cost**  
6 **of debt as a carrying charge?**

7 A. Yes. The parties' proposal that the Company should receive less than its cost of capital  
8 as a carrying cost are essentially just another mechanism through which they seek to  
9 have the Company bear significant amounts of prudently incurred costs.<sup>20</sup> It is also  
10 worth noting that the NY Staff and NY ALJ in the proceeding referred to by Staff note  
11 that denying carrying charges doesn't, "...appear to be equitable to utility shareholders  
12 or sound regulatory policy..." (NY Staff p. 29) and that "...if the underlying expenses  
13 have been found to be reasonable and prudent, [the ALJ sees] little justification for  
14 denying recovery of carrying charges, as those charges result from a Commission  
15 determination to defer in order to mitigate rate impacts on customers." (NY ALJ p. 29)

16 **VI. APPLICATION OF AN EARNINGS TEST TO LIMIT RECOVERIES**

17 **Q. What did Staff propose with respect to an annual earnings test?**

18 A. Staff proposes that amortization of environmental remediation expenses be limited by an  
19 annual earnings review under ORS 757.259(4).

20 **Q. What is your position on this proposal?**

---

<sup>20</sup> For instance, if the Company incurred \$100 million in environmental costs over the next five years with a five year rolling recovery period, under Staff's proposal, the Company would collect approximately \$28 million less in carrying costs than if the Company were allowed its full cost of capital.

1 A. Staff's proposal appears to overlook the provisions of ORS 757.259(e)(5), which  
2 specifies that an annual earnings test is not applicable to automatic adjustment clauses.  
3 ORS 757.210 clarifies that the SRRM would be an automatic adjustment clause because  
4 it represents a "rate schedule that provides for rate increases or decreases or both,  
5 without prior hearing, reflecting increases or decreases or both in costs incurred . . . [or]  
6 the collection of ongoing current expenses . . . that is subject to review by the  
7 commission at least once every two years."

8 Moreover, even if the SRRM were not exempted from the application of an  
9 annual earnings review, nothing in ORS 757.259 dictates that the Commission could not,  
10 or should not, allow amortization of such amounts. NW Natural believes that limiting  
11 recovery of such expenses in the event that the Company exceeded its return on equity  
12 would be inappropriate and punitive, and that given the magnitude of the costs it would  
13 affect a permanent cap on earnings.

14 Staff does state in its opening testimony, however, that the earnings tests would  
15 be "performed using the years when the costs were incurred."<sup>21</sup> If this approach were  
16 adopted by the Commission, NW Natural asserts that it would be necessary to include  
17 the environmental expenses in the earnings tests for those years, in order to gain an  
18 accurate picture of whether the Company was in fact over-earning in those prior years.

19 **Q. Are there other aspects of Staff's proposed application of an earnings test that**  
20 **you would like to address?**

---

<sup>21</sup> Staff/200, Johnson/7.

1 A. Yes. Many utilities around the country recover the costs of environmental remediation  
2 through adding such amounts to rate base, and deferring them in between general rate  
3 cases. NW Natural opted not to take such an approach, in response to Staff's stated  
4 concerns about the size of the deferred balances that result from ongoing deferrals  
5 without concurrent amortization.<sup>22</sup> It would be unfair to cut off recovery of these amounts  
6 through the application of an earnings test, when the Company could have opted to seek  
7 recoveries through rate base additions which would not be subjected to an annual  
8 earnings review.

9 **VII. LIMITATION ON RECOVERIES OF 3% OF PRIOR YEAR REVENUES**

10 **Q. What did Staff propose with respect to the three percent limitation on recoveries**  
11 **of environmental expenses?**

12 A. Staff cites ORS 757.259(6) in proposing that NW Natural's amortization of amounts in  
13 the deferral account be limited to an amount equal to three percent of NW Natural's  
14 revenues for the preceding year.

15 **Q. What is the Company's position on this proposal?**

16 A. The Company is not opposed to this cap, because it understands that any amounts that  
17 would have been amortized but for the cap would be deferred for recovery in later years.  
18 The Company believes it is unlikely that this cap would be regularly exceeded in any  
19 event.

20 **Q. Do you have any other statements that you would like to make on this topic?**

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<sup>22</sup> See, e.g., *Re. Application for Deferred Accounting of Unrecovered Environmental Costs Associated with Gasco, Wacker, Portland Gas, Portland Harbor and Eugene Water and Electric Board*, Docket UM 1078, Order No. 10-117 Appendix A at 5 (Apr. 2, 2010) ("Staff remains concerned since this is the seventh year since [NW Natural] first requested authorization to defer unrecovered environmental expenses.").

1 A. Yes. In the Company's direct case, it credited against rate base the deferred tax  
2 balances that it has related to environmental remediation, in accordance with  
3 Commission practice. If the Commission determines, contrary to the Company's  
4 position, that shareholders should bear some of the costs the Company incurs for  
5 environmental remediation, the Commission would need to provide for the removal of an  
6 appropriate amount of such deferred tax balances as a credit to rate base. Additionally,  
7 as explained in the Company's direct case, the fact that the Company credited against  
8 rate base the deferred taxes associated with environmental recoveries means that upon  
9 amortization, amounts collected from customers should be adjusted to ensure that there  
10 is a matching between changes in deferred taxes and amortizations of environmental  
11 remediation costs. Finally, if the Commission were to adopt Staff's or NWIGU-CUB's  
12 sharing proposal, despite the reasons NW Natural has offered for rejecting them, the  
13 Company would expect that a sharing of insurance proceeds would also apply, such that  
14 the Company had an opportunity to offset some of its losses associated with those  
15 proposals.

16 **Q. Does this conclude your testimony?**

17 A. Yes it does.



BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Exhibits of C. Alex Miller**

**SITE REMEDIATION COST RECOVERY MECHANISM  
EXHIBITS 2601 - 2602**

June 15, 2012

**EXHIBITS 2601-2602 – SITE REMEDIATION COST RECOVERY MECHANISM**

**Table of Contents**

Exhibit 2601 – NWIGU-CUB DR 96..... 1-3  
Exhibit 2602 – OPUC Staff’s Response to NWN DR 14 ..... 1



Rates & Regulatory Affairs

Oregon General Rate Case – December 2011

Data Request Response

**Request No.** GR1-NWIGU-CUB-DR 96:

Environmental Remediation. Please refer to Mr. Miler's testimony, page 2, line 15. Please provide a detailed listing and supporting cost documentation for the \$51.8 million of remediation expenditures referred to in the testimony

**Response:** 4/23/2012

The transactional support for the \$51.8 million of remediation expenditures from SAP is provided at NWIGU-CUB DR 96 Attachment-1.

Additionally, copies of invoices associated with these transactions are being provided on CD to NWIGU and CUB. Please note that NW Natural has withheld legal invoices, which contain attorney-client privileged information in the form of notations regarding legal services provided.

Also attached is a spreadsheet (NWIGU-CUB DR 96 Attachment-2) that NW Natural uses to help track costs, which may be helpful in reviewing and characterizing cost information.

**CUB-NWIGU DR 96 Attachment 1 (excerpt of over 3,000 lines)**

Data Source	Object	Account	Cost Elem.	Amount	Year	Per	Name	DocumentNo	Purch.Doc.	Document Header Text	Purchase order text
PowerPlant		186145		19,397.27	2006	11	STOEL RIVES LLP				
SAP CJI3	200392-03-04	186149	505100	19,386.70	2011	5	5.12.11 inv 25509	1002598981	4500006653	5.12.11 inv 25509	Upland Invest 2nd Ph Implement
PowerPlant		186147		19,361.30	2005	11	HAHN AND ASSOCIATES INC				
SAP CJI3	200391-01-13	186145	506200	19,286.10	2011	8		1002806989	4500006440	8.26.11 inv HSRAF12-0112	Gasco Uplands Site Remedy
PowerPlant		186145		19,278.77	2006	1	STATE OF OREGON				
SAP CJI3	200391-01-01	186145	505100	19,272.42	2010	12		1002220861	4500006404		Final RI
SAP CJI3	200391-04-02	186147	505100	19,246.25	2011	4		1002475795	4500006436	3.24.11 inv # 24977	RI Investigations/Reporting
Lawson		186145		19,240.21	2005	5	102601HAHN AND ASSOCIATES I				
SAP CJI3	200394-01-07	186145	505000	19,204.48	2011	5		1002569860	4500007038	4.20.11 inv no 2357875	L190-Case Admin/Client Comm
SAP CJI3	200394-01-07	186145	505000	19,204.00	2011	4	K&L Gates	1002546995		JV AP Accrual PT 1 April	
SAP CJI3	200394-01-07	186145	505000	19,204.00	2011	5	K&L Gates	1002600698		JV AP Reversal Accrual PT	
SAP CJI3	200391-03-02-02	186145	505100	19,201.25	2011	7		1002735374	4500006451	7.21.11 inv #26322	Area Ident and Gaps Report
PowerPlant		186151		19,187.70	2007	7	ANCHOR ENVIRONMENTAL LLC				
PowerPlant		186147		19,061.06	2005	4	HAHN AND ASSOCIATES INC				
SAP CJI3	200391-04-02	186147	505100	19,045.67	2011	7		1002721990	4500006422	7.15.11 inv #5237119	RI Investigations/Reporting

**CUB-NWIGU DR 96 Attachment 2**

SUMMARY OF ENVIRONMENTAL COSTS

Vendor	Central Holder	Gasco Site	Portland Harbor Site	Portland MGP Site	Santosh Landfill	Siltronics Site	Oregon Steel Site	
Anchor Environmental		\$17,471,991.72		\$1,401,911.57		\$225,463.12		
Barnes & Thornburg LLP			\$93,000.00					
Bateman Seidel			\$21,906.54					
Cherokee General Corp.		\$1,448,515.40						
City of Portland		\$167,947.31						
Clean Environment		\$138,122.86						
DEQ	\$34,865.23	\$1,613,700.48		\$37,218.53		\$131,232.37		
DOI Restoration Fund			\$295,780.49					
Environmental N.W.		\$68,223.00						
Foss Environmental		\$6,109.10						
Geo Tech Explorations, Inc.		\$57,656.00						
Hahn & Associates	\$510,019.28	\$3,871,005.02				\$1,867,509.87		
Lower Willamette Group			\$9,507,213.01					
Miscellaneous		\$17,862.86	\$13,946.10			\$6,376.00		
Misc. NRD Costs			\$710,385.03					
Natural Resource Restoration Group			\$193,004.00					
North Creek		\$52,127.45						
Pearl Legal Group		\$295,361.77	\$912,613.78	\$28,367.96	\$75.00	\$3,130.00	\$960.00	
Schwabe	\$1,577.51	\$628,312.81	\$1,892,295.01	\$18,673.45	\$13.50	\$152,597.60	\$29,154.05	
Sediment Mgmt Work Group			\$40,000.00					
Sevenson		\$8,220,215.95						
Stoel Rives		\$293,323.62				\$32,561.82		
Test America		\$21,022.52						
Tribes		\$400,221.45						
Van Ness Feldman			\$7,199.60					
Willamette Restoration			\$117,996.00					
Wyatt, Robert			\$5,113.97					
U.S. EPA		\$1,309,269.98						
<b>SITE TOTALS</b>	<b>\$546,462.02</b>	<b>\$36,080,989.30</b>	<b>\$13,810,453.53</b>	<b>\$1,486,171.51</b>	<b>\$88.50</b>	<b>\$2,418,870.78</b>	<b>\$30,114.05</b>	
<b>GRAND TOTAL</b>								<b>\$54,373,149.69</b>

TO: Mark R. Thompson  
Manager, Rates & Regulatory Affairs  
NW Natural  
220 NW 2<sup>nd</sup> Avenue  
Portland, OR 97209

FROM: Judy Johnson  
Electric and Natural Gas Division

**OREGON PUBLIC UTILITY COMMISSION  
Northwest Natural (NWN) Data Request to OPUC  
Due May 21, 2012  
NWN Data Request No DR 14**

**NWN Request:**

14. Reference Staff/200, pgs. 7-8: Please clarify if Staff's proposal of a 90/10 sharing is intended to apply to all deferred environmental expenditures sought to be recovered by NW Natural, or if Staff is proposing that such a sharing would only be applied to future expenditures.

**OPUC Response:**

14. Staff's proposal of the 90/10 sharing was meant to apply to all expenditures from the beginning on through the future.

BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Reply Testimony of Keith White**

**INTERSTATE STORAGE AND OPTIMIZATION  
EXHIBIT 2700**

June 15, 2012

**EXHIBIT 2700 – REPLY TESTIMONY – INTERSTATE STORAGE AND OPTIMIZATION**

**Table of Contents**

I.	Introduction and Summary .....	1
II.	Background on Storage and Pipeline Optimization .....	2
III.	Discussion of Staff’s Recommendations .....	7



1 **I. INTRODUCTION AND SUMMARY**

2 **Q. Please state your name and position with Northwest Natural Gas Company (“NW**  
3 **Natural” or “the Company”).**

4 A. My name is Keith White. I am Vice President of Business Development and Energy  
5 Supply, and the Company’s Chief Strategic Officer.

6 **Q. Please summarize your educational background and business experience.**

7 A. I joined NW Natural in 1996 and I have served in my current position since 2007. Prior to  
8 that, I was employed for 20 years at Portland General Electric. I have an undergraduate  
9 degree in Business from Oregon State University.

10 **Q. What is the purpose of your testimony?**

11 A. The purpose of my testimony is to respond to recommendations made on behalf of Staff  
12 of the Public Utility Commission of Oregon (“Staff”) by Ken Zimmerman regarding NW  
13 Natural Schedules 185 and 186, which govern the credits to our customers flowing from  
14 the Company’s Mist non-utility storage services and asset optimization activities.

15 **Q. Please summarize your reply testimony.**

16 A. In my testimony I:

- 17 • Provide background facts summarizing the history of the Company’s Mist non-utility  
18 storage services and asset optimization activities that are the subject of Schedules 185  
19 and 186,  
20 • Describe the benefits that customers have realized from the Company’s non-utility  
21 storage and asset optimization activities;  
22 • Describe Staff’s proposal to alter the sharing of net margins flowing from these activities;

1 – REPLY TESTIMONY OF KEITH WHITE

- 1 • Explain why Staff's proposal is flawed, and in particular why it would significantly hamper
- 2 the Company's non-utility storage and asset optimization activities to the detriment of
- 3 customers and shareholders;
- 4 • Explain why the current sharing framework is fair and reasonable; and
- 5 • Provide the Commission with an alternative sharing framework that is fair to customers
- 6 and shareholders and will allow both groups to continue to benefit from the Company's
- 7 non-utility storage and optimization activities.

8 **II. BACKGROUND ON STORAGE AND PIPELINE OPTIMIZATION**

9 **Q. Please provide some background on the storage and pipeline optimization**  
10 **activities that are the subject of Schedules 185 and 186.**

11 A. Beginning in 1999 NW Natural became aware that there was interest in underground  
12 gas storage services among energy companies in the Pacific Northwest, and after  
13 studying the issue became convinced that there was a market opportunity for the  
14 Company and its customers. NW Natural analyzed the potential demand, as well as  
15 alternatives for serving that market. In the end, the Company concluded that the best  
16 approach would be to use shareholder dollars to incrementally expand capacity from the  
17 then existing Mist storage and related transmission facilities.

18 By taking an incremental investment approach, NW Natural was able to leverage  
19 sunk costs and limit constructing otherwise unnecessary duplicative facilities. The  
20 Company's view was that these new potential non-utility revenues could then be used to  
21 not only cover its incremental investment and operating costs, but also could be partially  
22 shared with core customers to help offset some of the sunk costs already imbedded in  
23 their rates. Moreover, core customers would benefit from the Company's early

2 – REPLY TESTIMONY OF KEITH WHITE

1 development of additional capacity by having the ability to recall storage capacity in the  
2 future, as might be needed to serve them.

3 In the course of investigating the business opportunity for storage services, the  
4 Company also became interested in the potential for creating even further value by  
5 contracting for third party optimization of storage, and, consequently, included this within  
6 the business activity.

7 The Company brought the idea to Commission Staff and the stakeholders, and  
8 proposed that, given that the business would use some existing Mist and LDC  
9 transmission infrastructure, the Company should share any profits from the business  
10 activity with customers. After some discussion, the parties agreed and the Commission  
11 ordered that the sharing should be set on a 20/80 basis, with 20 percent of net margin  
12 shared with customers, and 80 percent being retained by the Company. The Company  
13 was pleased with the opportunity to expand its non-utility business, and Staff and  
14 stakeholders were pleased with an arrangement that allowed them to benefit without  
15 incurring cost or risk.

16 At the time the Company entered into the 20/80 sharing agreement, it expected  
17 that nearly all of the margins would come from storage services, which were enabled by  
18 the incremental non-utility investment. Over the first year of the new business  
19 implementation, the Company discovered that not only were the margins from storage  
20 optimization, which includes core as well as non-utility Mist capacity, greater than initially  
21 expected, but that there was a further opportunity to also optimize its upstream pipeline  
22 capacity. With this experience it became evident that the margins coming from  
23 optimization were going to be much larger than anticipated. Unlike storage services from  
24 expanding Mist, which was funded entirely by shareholder dollars, the majority of the

### 3 – REPLY TESTIMONY OF KEITH WHITE

1 Company's storage and pipeline capacity optimization involves resources included in  
2 customer rates. Accordingly, the Company approached Staff and the parties and  
3 suggested that an increased customer sharing percentage be adopted for core Mist and  
4 upstream pipeline optimization—one that more accurately recognized the customers'  
5 contribution in rates. The parties concluded that it would be appropriate for the Company  
6 to be able to retain the maximum weighted average cost of gas (WACOG) sharing  
7 percentage available to it through the Purchased Gas Adjustment mechanism (PGA) for  
8 optimization of core storage and upstream pipeline capacity. Accordingly, the parties  
9 proposed, and the Commission ordered, 67/33 sharing for core Mist and upstream  
10 pipeline capacity optimization activities, with 67 percent of the net margins being shared  
11 with customers and 33 percent of profits being retained by the Company.

12 **Q. Please describe how these sharing arrangements are reflected in the Company's**  
13 **tariff schedules.**

14 A. Schedule 185, which is titled "Special Annual Interstate and Intrastate Storage and  
15 Transportation Credit," applies to the Company's core customers receiving firm sales  
16 service, whose rates include costs related to the Mist Storage facility. The purpose of  
17 this schedule is to credit these core customers for the Oregon share of net margins  
18 received by the Company for (a) interstate storage and related transportation services  
19 provided under FERC jurisdiction; (b) intrastate storage activities and related  
20 transportation services under Rate Schedule 80; and (c) optimization of total Mist storage  
21 capacity (core and non-utility allocated in accordance with the schedule).

22 **Q. How are these revenues allocated under Schedule 185?**

23 A. Schedule 185 provides that NW Natural will share with eligible customers the net margin  
24 received from non-utility interstate and intrastate storage services on a 20/80 basis, with

4 – REPLY TESTIMONY OF KEITH WHITE

1 20% to be credited to customers, and 80% to be retained by NW Natural. In addition,  
2 Schedule 185 provides that NW Natural will also share with eligible customers the net  
3 margin that is attributable to optimization of Mist storage capacity. Net margins from Mist  
4 storage optimization are shared a) 20/80 for the proportion of non-utility Mist capacity not  
5 included in the rates and, b) 67/33 for the proportion of core Mist capacity that is included  
6 in the rates, with 67% being credited to customers and 33% being retained by NW  
7 Natural.

8 **Q. Please describe Schedule 186.**

9 A. Schedule 186, which is titled “Special Annual Core Pipeline Capacity Optimization  
10 Credit,” applies to the core customers whose rates include costs related to upstream  
11 pipeline capacity gas processing, commodity supply contracts and non-Mist storage  
12 capacity. It includes all of the firm service customers eligible under Schedule 185, plus  
13 those customers receiving interruptible sales service. The purpose of Schedule 186 is to  
14 credit eligible customers with the Oregon share of net margins received by NW Natural  
15 for the optimization of core customer pipeline, gas processing, commodity supply, and  
16 non-Mist storage capacity. This includes all off-system pipeline, commodity, gas  
17 processing and storage capacity. It does not include any optimization activities of  
18 Company-owned on-system storage – Mist, Newport LNG or Portland Gasco LNG.

19 **Q. Do these optimization activities require more expertise and resources than normal**  
20 **utility gas purchasing practice?**

21 A. Yes. They require both a sophisticated trading floor operation and a broader North  
22 American gas market presence. Because NW Natural would be unable to realize these  
23 benefits by itself, over time it has negotiated a series of agreements with various third  
24 party national energy marketing companies, which require close collaboration. These

5 – REPLY TESTIMONY OF KEITH WHITE

1 activities go beyond the savings the Company also attempts to realize through its annual  
2 gas purchasing activities, which are passed through to customers via the PGA.

3 **Q. How are revenues allocated under Schedule 186?**

4 A. Schedule 186 provides that NW Natural will share with eligible customers the net margin  
5 attributable to this third party optimization for the entire portfolio of upstream capacity  
6 contracts. Specifically, under Schedule 186 the Company will share revenues with its  
7 firm and interruptible sales customers on a 67/33 basis, with 67% to be credited to  
8 customers 33% to be retained by NW Natural.

9 **Q. Are the sharing percentages reflected in current Schedules 185 and 186 the same  
10 sharing percentages that have been approved by the Commission since 2001?**

11 A. Yes.

12 **Q. Have these schedules resulted in credits to NW Natural's customers over the  
13 years?**

14 A. Yes. Since the time these credits were instituted, NW Natural's customers have received  
15 a total of \$72,147,472. Thus, despite the fact that our customers have incurred virtually  
16 no risk or cost as a result of our storage services and optimization activities, customers  
17 have greatly benefitted.

18 **Q. Did the Company address Schedules 185 and 186 in its direct testimony filed in  
19 this case?**

20 A. No. The Company did not address these schedules in its direct testimony because it  
21 was not proposing any changes, and because the level of sharing does not affect  
22 revenue requirements or base customer rates.

23 ///

24 ///

6 – REPLY TESTIMONY OF KEITH WHITE



1 the benefit of customers, and cause the economic pie available for sharing between  
2 customers and shareholders to shrink.

3 **Q. Please respond to Staff’s argument that the Commission should order the**  
4 **Company to initiate an independent investigation of the Mist operations.**

5 A. Staff’s recommendation that the Company initiate an investigation rests upon two faulty  
6 conclusions: First, Staff has concluded that that there is an approximate \$10 million  
7 “difference” in the Company’s financial records; and second, Staff has concluded that  
8 NW Natural’s core customers have more Mist storage capacity than needed. Both of  
9 these conclusions are erroneous.

10 **Q. Please address the \$10 million “difference”.**

11 A. Staff’s view that there is a difference appears to be the result of a misinterpretation of the  
12 Company’s response to OPUC Data Request 370. In that data request, Staff asked that  
13 the Company provide its Mist storage non-utility “plant” investment. That is what we did.  
14 Unfortunately, Staff then compared this plant investment to the *total* investment reported  
15 in the 2011 Interstate Storage report. This report includes not only the Mist plant  
16 investment, identified in the Company’s response to Data Request 370, but also non-  
17 utility transmission & distribution plant as well as recoverable cushion gas.<sup>1</sup> As a result of  
18 this error, Staff has incorrectly identified a difference when none exists. In fact, the Mist  
19 plant investment balances provided in the Company’s response to OPUC Data Request  
20 370 are identical to the Mist plant balance included as a subset in the 2011 Interstate  
21 Storage report.

---

1 It should be noted that for accounting purposes, recoverable cushion gas is classified as inventory. Only non-recoverable cushion gas is classified as plant.

8 – REPLY TESTIMONY OF KEITH WHITE



1 **Q. Please address Staff's second conclusion that core customers have more Mist**  
2 **capacity than is needed.**

3 A. Staff's view is at odds with the findings of the Company's acknowledged Integrated  
4 Resource Plan (IRP) and seems to be the result of some confusion as to the distinction  
5 between average peak weather and peak design weather.

6 **Q. Please explain.**

7 A. In its opening testimony, Staff adds up the total deliverability from Mist and other storage  
8 facilities available to NW Natural core customers, and determines that the Company has  
9 611,000 Dth/d available, constituting 122 percent of the deliverability needed to meet the  
10 500,000 Dth/day normal peak demand identified in the IRP. Based on this information,  
11 Staff states that it is concerned that NW Natural may have too much daily storage  
12 deliverability under contract. There are two basic problems with Staff's logic. First, in  
13 making this argument, Staff suggests that the Company needs only to have available  
14 resources sufficient to meet an average winter peak. This suggestion is absolutely  
15 contrary to any responsible approach to load resource planning. Indeed, if the Company  
16 planned its available resources on such an assumption, it would only have enough  
17 resources to meet load in the 50% of warmest winters and would be unable to meet its  
18 customers' peak in the 50% of coldest winters. This approach would be catastrophic  
19 from a reliability standpoint.

20 **Q. What is the second problem with Staff's logic?**

21 A. In calculating the 611,000 Dth/day that Staff believes is available to serve core  
22 customers, Staff has incorrectly assumed that the Company can instantaneously recall  
23 capacity currently being used to serve interstate and intrastate off-system storage  
24 customers. Staff appears to misunderstand the distinction between interruptible

9 – REPLY TESTIMONY OF KEITH WHITE

1 contracts, and firm contracts that are subject to future year recall. In the Interstate  
2 storage market, firm capacity has value; interruptible capacity has only limited value. For  
3 this reason, the Company's non-utility contracts are for firm capacity subject to future  
4 year recall. Firm contracts need to be honored and are governed by the Company's  
5 FERC authorized Operating Statement. The Company cannot interrupt these firm  
6 contract Interstate Storage customers to meet a resource deficiency of core customers in  
7 the event of a colder-than-average peak event. To recall capacity, the Company must  
8 wait for the term of the firm Interstate Storage contract to expire.

9 **Q. How has the Company determined the amount of Mist storage capacity required to**  
10 **reliably serve its core customers?**

11 A. The Company has determined the Mist storage requirements for core customers through  
12 the IRP process—a comprehensive process that provides for participation by Staff and  
13 other interested outside parties. Staff has provided no valid explanation as to why the  
14 Company should deviate so significantly from the resource plan determined through the  
15 IRP process.

16 **Q. But doesn't it make sense for the Commission to initiate an investigation—even if**  
17 **it is only for the purpose of clearing up some of Staff's questions?**

18 A. No, not in my opinion. Of course it is always the Commission's prerogative to order an  
19 investigation when it feels one is warranted. However in this case, an investigation  
20 would not be the best path for resolving Staff's questions.

21 **Q. Why is that?**

22 A. Based on Staff's opening testimony, it is apparent Staff and the Company do not share a  
23 common understanding as to the fundamental facts and issues related to Mist storage.  
24 The cause of this misunderstanding may be the turnover of Staff over time. I would note

10 – REPLY TESTIMONY OF KEITH WHITE

1 on that point that none of the current Staff members was at the Commission when Mist  
2 was first developed and when the customer sharing agreement was later negotiated.  
3 Moreover, I would point out that – at the request of the Commission-- the Company  
4 commissioned an independent evaluation of Mist storage by Altos Management Partners  
5 (“Altos”) as recently as 2007. A copy of the investigation report is attached as my Exhibit  
6 NWN/2701. Among its findings, the report found that “NW Natural’s strategy to capitalize  
7 on arbitrage opportunities, provided there are adequate storage opportunities, has paid  
8 off for ratepayers.” See Exhibit NWN/2701, White/5 and 29. Ultimately, the report  
9 encouraged an expansion of Mist capacity, and related improvements in the Company’s  
10 infrastructure. See Exhibit NWN/2701, White/4 and 29.

11 There is no reason to believe that the findings of the Altos report are no longer  
12 valid. And we do not believe that it makes sense to commission new investigations of  
13 the Company’s Mist Storage operations every five years. Relying upon an outside party  
14 for an independent investigation is not an effective way to build institutional memory  
15 within Commission Staff. For these reasons, I suggest that a more constructive  
16 approach would be for the Company to work with Staff to build a shared working  
17 knowledge on this topic, particularly given the incorrect assumptions that appear to  
18 underlie Staff’s desire for an investigation. The Company would look forward to an  
19 opportunity to meet with Staff and customer groups to review Mist history, and increase  
20 shared understanding.

21 **Allocation of Customer Credit between Schedule 185 and 186**

22 **Q. Please describe Staff’s recommendation that the Commission order the Company**  
23 **to reallocate customer credits between Schedule 185 and Schedule 186.**

11 – REPLY TESTIMONY OF KEITH WHITE

1 A. Staff takes the position that Schedule 186 needs to be rewritten because: (a) the  
2 inclusion of 67/33 sharing of revenues from optimization of core storage and pipeline  
3 assets by NW Natural in both 185 and 186 is duplicative; and (b) deliverability  
4 optimization needs to be added to core storage and pipeline service because core  
5 customers receive the benefits of deliverability optimization.

6 **Q. Is Staff correct?**

7 A. No. Making these changes would improperly alter the sharing among customer tariff  
8 classes for two reasons. First, Staff's recommended reallocation would result in a  
9 mismatch of customer costs and benefits. Second, I do not believe that the change  
10 would even achieve what Staff is intending.

11 **Q. Please explain why Staff's recommendation would result in a mismatch of**  
12 **customer costs and benefits.**

13 A. The best way to explain this point is to review the development of the schedules over  
14 time. Back in 2000-01, when the Company first began its customer sharing from  
15 interstate storage services and optimization, it anticipated that most all of the net margins  
16 would be derived from Mist storage. Schedule 185 was created in order to credit core  
17 firm sales customers who were paying for Mist storage in their rates.

18 Over time, as the Company continued to expand its activities, the magnitude of  
19 the customer credits grew and increasingly more of the optimization margins were  
20 realized from pipeline and other upstream resource activities not related to Mist.  
21 Consequently, the customer groups brought up the issue that the customer tariff classes  
22 eligible to receive the annual credit needed to be expanded. The Company agreed, with  
23 the effect being to both expand those customers eligible for Schedule 185 and to create  
24 Schedule 186. As currently constituted, Schedule 185 includes those firm sales

12 – REPLY TESTIMONY OF KEITH WHITE

1 customer who have Mist storage costs included in their tariff rate schedule. In addition to  
2 the firm sales customers on these tariffs, Schedule 186 also includes interruptible sales  
3 customers on Schedules 31CSI, 31ISI, 32CSI and 32ISI2, who while not paying for any  
4 Mist storage costs in their rates, do have costs included for pipeline and upstream  
5 commodity supplies.

6 For these reasons, Schedules 185 and 186 are divided by the activities from  
7 which the credits flow. Schedule 185 relates to activities at Mist; Schedule 186 relates to  
8 non-Mist upstream activities. If we were to reallocate the credits as Staff recommends,  
9 interruptible sales customers, who are not paying for Mist, would begin to receive a credit  
10 for Mist storage optimization, resulting in a mismatch between costs and benefits.

11 **Q. And why do you say that the recommended change would not achieve what Staff**  
12 **is intending?**

13 **A.** It appears that Staff believes all storage-related optimization is currently shared 20/80  
14 and that by moving the credit to Schedule 186 that it would be shared at either the  
15 existing 67/33 proportion or the Staff's proposed new proportion of 90/10. If this is Staff's  
16 belief, it is incorrect. Optimization from Mist storage is allocated between Interstate and  
17 core capacity based on their respective proportions of Mist deliverability capacity. The  
18 proportion allocated to Interstate is shared 20/80, consistent with sharing on storage  
19 services. This is appropriate because the investment in this capacity is not included in  
20 core customer rates. On the other hand, the proportion allocated to core customers is  
21 shared 67/33, consistent with the sharing for pipeline and upstream resources distributed  
22 under Schedule 186.

23 ///

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2 The predecessor schedules to Schedules 31 and 32 were Rate Schedules 5, 6, 10, 21 and 23

1 **Proportion of Shareholder/Customer Sharing**

2 **Q. Please respond to Staff's recommendation for revisions to sharing percentages for**  
3 **Storage Services, as reflected in Schedule 185.**

4 A. Staff proposes to revise the sharing percentages currently reflected in Schedule 185 by  
5 significantly lowering the proportion of net margin that the Company's shareholders  
6 would retain from 80% to 50%. This proposal is based on faulty assertions, and ignores  
7 the actual risks and benefits attendant to the storage services and optimization activities.

8 **Q. What are the faulty assertions that serve as the basis for Staff's proposal?**

9 A. Staff makes three faulty assertions in support of this proposal—all of which serve to  
10 incorrectly minimize the actual risks associated with the Company's storage activities.

11 **Q. What is Staff's first assertion?**

12 A. First, Staff asserts that the Company is "incorrect" in claiming that there is a price risk in  
13 this business activity, because it provides service under FERC cost-based rates rather  
14 than market-based rates.

15 **Q. Why do you state that this assertion is erroneous?**

16 A. Contrary to Staff's belief, none of the Interstate Storage contracts the Company currently  
17 has, or has had in the past, are priced at the full FERC cost-based rate. All of them,  
18 without exception, have had to be discounted from the FERC rate in order to meet the  
19 market price. This market discounted price varies from year-to-year and contract-to-  
20 contract. Further, the contract terms that the Company is able to enter into have ranged  
21 between 1 year and 10 years. Consequently, in most years there is a roll-over of  
22 capacity that needs to be re-contracted at whatever the new prevailing market price is.  
23 This is not like utility investments that once placed into service generally stay in rate base  
24 at full cost recovery.

14 – REPLY TESTIMONY OF KEITH WHITE

1 Q. **What is Staff's second assertion?**

2 A. Staff asserts that the Company has never experienced difficulty in contracting capacity  
3 from Mist.

4 Q. **Why do you say that this second assertion is erroneous?**

5 A. As I explained above, in order to meet market prices, the Company has always been  
6 required to discount its FERC cost-based rate. Thus, the difficulty is not in *whether* the  
7 capacity can be sold, but rather *at what price*. This fact significantly affects the  
8 profitability of this business activity. This point is illustrated in my Exhibit NWN/2702,  
9 White/1 CONFIDENTIAL, which is taken from the 2011 Interstate Storage report filed  
10 with the Commission. As shown, in 2011, the Company had capacity that it was forced  
11 to re-contract at a significant discount. My Exhibit NWN/2702, White/2 CONFIDENTIAL  
12 shows how steep this discount had to be relative to the average price of its prior year  
13 contracts.

14 Q. **What is Staff's third assertion?**

15 A. Staff asserts that the value of storage is increasing in the market.

16 Q. **Do you agree?**

17 A. No. Staff is, again, relying on faulty assumptions.

18 Q. **Please explain.**

19 A. In support of its argument, Staff provides a chart showing the growth in U.S. storage  
20 capacity between 2001 and 2010.<sup>3</sup> Staff reasons that this upward trend in capacity will  
21 continue to grow as a result of the increase in natural gas production and the  
22 replacement of coal plants with natural gas plants, and from there concludes that the  
23 value of storage will then continue to improve. This logic ignores entirely the actual

---

<sup>3</sup> Staff/1000, Zimmerman/20.

1 experience in the industry since 2010. In particular, all of the projects brought into  
2 service between 2001 and 2010 were permitted, contracted and developed back when  
3 gas prices and volatility were high. This enabled these projects to get started at prices  
4 that were sufficient to support the investment. However, as anyone following the industry  
5 knows, in fact, storage values over the last two years have fallen precipitously due to the  
6 shale gas supply that has swept throughout the country. As a result, new development  
7 has slowed drastically and re-contracting risk on existing projects has increased.

8 **Q. What do you conclude about the risks the Company takes on in conducting its**  
9 **storage business?**

10 A. I conclude that, contrary to Staff's assertions, this business activity clearly has greater  
11 risk than that associated with its utility service.

12 **Q. You say that Staff has understated the benefits to customers of the Company's**  
13 **Mist storage activities. Please discuss those benefits.**

14 A. NW Natural's customers realize substantial benefits from the Company's storage  
15 activities at Mist. First, Oregon customers have benefitted from the annual credit under  
16 Schedules 185 and 186 totaling \$72 million over the last 11 years. While Staff has  
17 acknowledged this sharing benefit, it has completely ignored the second significant  
18 benefit, which is that NW Natural's core customers benefit from the Company's ability to  
19 recall capacity for their use, as needed in the future. There are several aspects to this  
20 second benefit:

- 21 • Customers save by being able to recall small capacity increments that are better  
22 sized to the gradual growth in their capacity needs. In contrast, development at  
23 Mist comes in lumpy increments. If not for Interstate Storage, customers would



1 be required to pay for the full investment upfront and then gradually grow into it  
2 over time.

- 3 • Customers can better time when they need capacity and pay for it only as  
4 needed. New storage projects typically have a 3-4 year lead time. Because the  
5 amount to recall is updated each year, the Company was able to reduce the  
6 amount of storage capacity paid for by customers when core growth slowed  
7 dramatically due to the recession.
- 8 • Customers' recall is at depreciated original cost; they do not have to pay full  
9 replacement cost when they begin paying for capacity.

10 All of these factors make the Mist storage sharing and recall agreement a great deal for  
11 customers. If anything, a case can be made that the current 20% sharing to core  
12 customers is too high and should be reduced, when considering the benefits of recall  
13 and that core customers do not bear any of the risks or costs of the activity.

14 **Q. Please respond to Staff's recommendation for revisions to sharing percentages for  
15 Storage Services, as reflected in Schedule 186.**

16 A. Staff has provided little justification for dramatically decreasing the proportion of  
17 optimization sharing from resources that are included in core customer rates to the  
18 Company's shareholders from 33% to only 10% beyond arguing the Company should be  
19 doing it anyway. In making this recommendation, Staff has failed to deal with the issue  
20 of what is a reasonable and fair sharing level.

21 **Q. Has the Commission set any precedent in the past that might suggest the  
22 appropriate sharing level?**

23 A. Yes, there are two available reference points:

17 – REPLY TESTIMONY OF KEITH WHITE

- 1 • *The PGA*: Under the PGA, the Company has the option of either selecting 80/20  
2 or 90/10 sharing. This sharing is designed to serve as an incentive to encourage  
3 the Company to secure the lowest prices for customers consistent with its  
4 obligation to provide safe and reliable service.
- 5 • *Pipeline capacity release*: Under Schedule P, there is an 80/20 sharing of  
6 savings. This sharing is intended to serve as an incentive for the Company to  
7 release on a short-term seasonal basis capacity not required to meet customer  
8 load requirements. What the Company has determined is that it can create  
9 greater value by using this pipeline capacity as part of a more complex third party  
10 optimization arrangement than via a more simplistic vanilla capacity release.

11 **Q. Why is the current 67/33 sharing appropriate for the Company's optimization**  
12 **activities of resources included in core customer rates?**

13 A. As discussed above, the Company's optimization activities are much more complex than  
14 those associated with a standard pipeline capacity release or more traditional gas supply  
15 activities, requiring the employment of a third party to employ active financial hedging  
16 strategies. Thus, it is important to note that the level of optimization benefit the Company  
17 has experienced cannot be achieved without taking on these risks and greater  
18 complexity beyond typical utility practice. For these reasons, any incentive for  
19 optimization should be more than the 80/20 that is available on more traditional utility gas  
20 supply activities. It is also worth noting that Staff also failed to look at the level of sharing  
21 on optimization for these resources within the context of the broader agreement. In  
22 particular, the 20% customer sharing on Mist storage services is probably excessively  
23 skewed towards customers given the benefits of recall. This needs to be taken into  
24 consideration if the level of core resource optimization sharing is to be revisited.

18 – REPLY TESTIMONY OF KEITH WHITE

1 **Q. You said early on in your testimony that adoption of Staff's proposal would render**  
2 **the Company's non-utility storage and optimization activities uneconomic. Can**  
3 **you explain?**

4 A. Yes. Staff's proposal would so significantly reduce the upside benefit to the Company of  
5 participating in non-utility storage and optimization activities that it would no longer be in  
6 shareholders' interests to continue these activities. Most significantly, Staff's proposal  
7 would render any further Mist expansions entirely uneconomic. As a consequence, as  
8 customer loads increase, the Company will of necessity be required to recall increasing  
9 amounts of storage volume, and so storage service revenues will decrease until they  
10 cease altogether. The result would be that both the Company's customers and its  
11 shareholders will lose out on an arrangement that has benefited both groups for over a  
12 decade.

13 **Potential Option Acceptable to the Company**

14 **Q. What are your conclusions regarding the current sharing framework reflected in**  
15 **Schedules 185 and 186?**

16 A. Based on all of the facts, I conclude that the current sharing agreement has served  
17 customers very, very well. As mentioned above, they have realized over \$70 million of  
18 bill credits since the Company began this activity in 2000/01—all without their incurring  
19 any additional costs or risks. In addition, it has allowed the Company to build additional  
20 storage capacity in advance of core customer need, creating a potential for future recall.  
21 For these reasons, any change to the current agreement should be only made after  
22 thoughtful and informed consideration.

23 ///

24 ///

1 **Q. Does the Company object to making any adjustment to the sharing?**

2 A. No. However, to do so responsibly requires that we have clear guiding principles in  
3 mind. The Company would suggest two important principles for consideration. *First*, any  
4 change should be designed with the goal of increasing the size of the economic pie. The  
5 Company's view is that a primary reason this business activity has been so successful for  
6 shareholders and customers alike is that it was crafted as a "win/win". To the degree that  
7 the Company can increase the economic value of this activity, both of its key  
8 stakeholders – customers and shareholders – share in the benefit. *Second*, the relative  
9 slices of this pie as proportioned between customers and shareholders needs to be  
10 perceived as "fair." I realize of course that fairness is always in the eye of the beholder.  
11 However, I would note that the current sharing was perceived as fair at the time it was  
12 entered into. Accordingly, it makes sense to require that any change in sharing be  
13 accomplished through mutual agreement.

14 **Q. Does Staff's proposal comply with your principles?**

15 A. No. Staff's proposal position fails on both principles. First, and most importantly, as I  
16 mentioned above, Staff's proposal would make any further development at Mist  
17 uneconomic. The Company would cease to invest in new capacity. This would have the  
18 effect of shrinking the pie available to be shared between shareholders and customers  
19 as capacity is recalled into core rates on a potentially accelerated basis. Second, it  
20 would substantially decrease the potential upside from innovating and taking on the risks  
21 of new complex resource optimization strategies. Because the market is always evolving  
22 and adjusting, today's strategies gradually become dated and need to be refreshed by  
23 new emergent hedging and optimization opportunities. In effect, Staff's proposal would  
24 shrink the economic pie, resulting in less being available to be shared with customers. As

20 – REPLY TESTIMONY OF KEITH WHITE

1 to the second principle, it goes without saying that the Company does not perceive it as  
2 fair and would not agree to its implementation.

3 **Q. Does the Company have an alternative position in mind?**

4 A. Yes. The Company is open to adjusting the sharing as follows:

- 5 i. Storage services: 20/80 to 10/90  
6 ii. Storage optimization: 20/80 to 10/90 for Interstate capacity  
7 67/33 to 75/25 for Core capacity  
8 iii. Upstream optimization: 67/33 to 75/25

9 **Q. What is the Company's rationale for increasing the Company share of profits from  
10 resources that are not in customer rates?**

11 A. The main reason is that it will allow the Company to continue to expand its Mist storage  
12 capacity, and innovate its optimization activities, all to the benefit of both customers and  
13 shareholders. Unfortunately, the Company has reached the point where the cost of  
14 developing new non-utility capacity is considerably more expensive than in the past. This  
15 is true primarily because capacity at both the Miller Station compression station and LDC  
16 transmission takeaway capacity have been maxed out, so both an entirely new second  
17 compression station and additional transmission lines are required. This means that the  
18 use of any shared use of existing facilities in core customer rates is negligible for new  
19 development. Consequently, the Company is finding it extremely difficult to make any  
20 further expansions work financially. Given these facts, the proposed arrangement would  
21 improve the incentive to the Company for developing additional non-utility Mist storage  
22 capacity and increase the size of the economic pie to be shared.

23 Moreover, the proposed arrangement makes more sense from the perspective of  
24 basic fairness. The current 20% sharing with core customers from non-utility storage

21 – REPLY TESTIMONY OF KEITH WHITE

1 services and its proportion of storage optimization is probably disproportionately too high,  
2 particularly when considering the value of recall. Reducing the customer sharing to 10%  
3 would bring it more in line with what is appropriate in addition to improving the incentive  
4 to increase the size of the overall economic pie.

5 **Q. What is the Company's rationale for increasing customers' share of profits from**  
6 **optimization of resources in customer rates?**

7 From a fairness perspective, we believe that any sharing from optimization of resources  
8 in core customer rates should be in the range of from 67/33 to 80/20, with 67/33  
9 representing the sharing that was previously arrived at through mutual agreement, and  
10 80/20 representing the incentive level potentially available to the Company's  
11 shareholders from more traditional utility gas supply activities, which involve less risk and  
12 complexity relative to optimization activities.

13 Within this range, the Company would find moving to 75/25 sharing acceptable  
14 for several reasons. First, when combined with a change to 10/90 sharing for storage  
15 services and optimization, the total combined sharing would be about the same as it is  
16 currently. My Exhibit NWN/2703, White/1 CONFIDENTIAL shows what the sharing  
17 would have been under this new proposal in comparison to the existing percentages on  
18 average over the last three years. Moreover, the new proposal would yield basically the  
19 same amount to customers, while offering two potential advantages: it would support  
20 increasing the size of the economic pie from storage services and optimization; and it  
21 increases the proportion of customer sharing from optimization of resources whose costs  
22 are included in core customers rates, which is what the Company perceives is the  
23 primary fairness concern of the customer groups.

24 ///

22 – REPLY TESTIMONY OF KEITH WHITE

1 Q. Does this conclude your testimony?

2 A. Yes.

23 – REPLY TESTIMONY OF KEITH WHITE

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BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Exhibits of Keith White**

**INTERSTATE STORAGE AND OPTIMIZATION  
EXHIBITS 2701 - 2703**

June 15, 2012



**EXHIBITS 2701-2703 – INTERSTATE STORAGE AND OPTIMIZATION**

**Table of Contents**

Exhibit 2701 – Altos Management Partners, Inc. Report –  
Assessment of the Effectiveness and Efficiency of Northwest  
Natural Storage Operations ..... 29

Exhibit 2702 – Comparison of Contract Prices and  
Interstate Storage Agreements-CONFIDENTIAL ..... 1-2

Exhibit 2703 – Interstate Storage – Sharing Alternative-CONFIDENTIAL..... 1-4

Final Report

**ASSESSMENT OF THE EFFECTIVENESS  
AND EFFICIENCY OF NORTHWEST  
NATURAL STORAGE OPERATIONS**



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**September 4, 2007**

## TABLE OF CONTENTS

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1	EXECUTIVE SUMMARY .....	4
2	STORAGE AND SUPPLY PORTFOLIO.....	5
3	HISTORICAL PERFORMANCE OF STORAGE ASSETS .....	8
3.1	Firm Load .....	8
3.2	Supply Utilization in Load Duration Curve .....	10
4	REPRESENTATION OF THE NW NATURAL SERVICE TERRITORY IN MARKETBUILDER.....	12
5	ADEQUACY OF SUPPLY AND EFFICIENCY OF PAST STORAGE OPERATIONS .	15
6	UNCERTAINTY ANALYSIS .....	21
7	EXAMINATION OF PHYSICAL SET-UP .....	25
7.1	NW Natural Pipeline System. ....	25
7.2	Mist Storage Facility. ....	26
8	KEY FINDINGS AND RECOMMENDATIONS .....	29

## TABLE OF FIGURES

---

Figure 1: Share of Maximum Deliverability .....	7
Figure 2: NW Natural Supply Portfolio .....	8
Figure 3: Firm Sales by Year .....	9
Figure 4: NW Natural's Load Duration Curve .....	10
Figure 5: Supply Utilization in Load Duration Curve.....	11
Figure 6: Network Diagrams in MarketBuilder .....	14
Figure 7: Model Predicted Asset Utilization in 2005-6.....	16
Figure 8: Model Predicted Asset Utilization in 2004-5.....	16
Figure 9: Sources by Month during 2005-6 .....	17
Figure 10: Model Predicted Optimal Mist Dispatch and Prices in 2005-6 .....	18
Figure 11: Comparison between Model Predicted and Actual Storage Dispatch .....	19
Figure 12: Comparison between Maximum Potential and Realized Gain .....	20
Figure 13: NW Natural Daily System Load 1993-2000.....	21
Figure 14: Comparison of Normalized Demand by Year .....	22
Figure 15: Normalized Demand by Month .....	23
Figure 16: Probability Distribution for Load.....	24
Figure 17: Normalized Demand in Recent Years.....	25
Figure 18: Mist Withdrawal Ratchets .....	27
Figure 19: Mist Sensitivity Results .....	28

## 1 EXECUTIVE SUMMARY

In light of the growing demand in the Pacific Northwest and heavy volatility in natural gas commodity prices, NW Natural agreed to a request by the Oregon Public Utility Commission (OPUC) to contract for an independent study of its storage operations. As stated in the RFP, the study is to:

“Examine and assess the Company’s operation of storage facilities it owns at Mist, Newport, and Portland, Oregon, and its storage services under contract from Williams Gas Pipeline-West at Jackson Prairie and Plymouth, Washington. Consider how effectively and efficiently the Company’s operations meet the goals of supporting reliability of supply while providing price arbitrage for customers.”

The study will also “examine the physical set-up of NW Natural-owned storage facilities in light of the goals noted above.”

Altos Management Partners was commissioned to conduct the study and has prepared this report of its findings. Using our MarketBuilder software, Altos developed with NW Natural staff a model representation of NW Natural’s service territory including demand areas, storage facilities, and pipeline backbone network. We also represented the interconnections to upstream supplies and off-system storage facilities that NW Natural has contracted. The resulting model enabled us to analyze the adequacy of the system to handle a wide range of possible load scenarios and analyze the efficiency of past storage operations performance.

The key findings of our analysis are:

- NW Natural’s supply and storage portfolio is adequate to ensure reliability. It was fully adequate to meet actual firm load during the past several years. Furthermore, it would have been adequate to handle any load distribution that could reasonably be expected.
- The existing physical setup is adequate to serve firm load requirements. NW Natural’s ability to accept deliveries at gates located at multiple sites and adjust nominations to suit load requirements reduces NW Natural’s pipeline infrastructure requirements.
- In order to better capitalize on price arbitrage opportunities and better meet durational issues, an expansion of Mist storage capacity would be desirable. It will also mitigate the impact of storage withdrawal ratchets by prolonging the duration of maximum or near maximum withdrawal rates. However, a cost/benefit analysis needs to be conducted before a decision is made.
- Finally, NW Natural’s storage operations during the past few years realized through price arbitrage a net savings of over \$40 million. Storage was efficiently dispatched to capitalize on price arbitrage opportunities, as well as meet load.

NW Natural's strategy to capitalize on arbitrage opportunities, provided that there are adequate storage inventories, has paid off for its ratepayers. The amount saved represents almost half of the theoretical maximum savings with perfect foreknowledge of future prices and loads which we find is truly impressive.

## **2 STORAGE AND SUPPLY PORTFOLIO**

In order to provide reliable service, pipeline capacities are reserved for the entire year through pipeline firm transportation (FT) contracts to deliver the supplies to markets. Pipeline FT capacity and contracted supplies, called contract demand, are sufficient to meet NW Natural's load during most of the year. Pipeline FT capacity is typically the least cost alternative to meet firm deliverability requirements as long as its utilization is sufficiently high. However, because a reservation charge must be paid even if the pipeline capacity is not utilized, storage contracts are used by local distribution companies, such as NW Natural, as a more efficient means of meeting peak demand periods. Since NW Natural's load is highly seasonal, pipeline capacity is augmented with storage capacity that can be dispatched to cover seasonal peak loads.

NW Natural also maintains a small amount of recallable supply for added flexibility to meet extremely high demand days. The supplies allow NW Natural to interrupt deliveries to specified industrial customers when deliverability is needed. However, they come at a high cost and therefore are reserved only for rare occasions of extremely high demand.

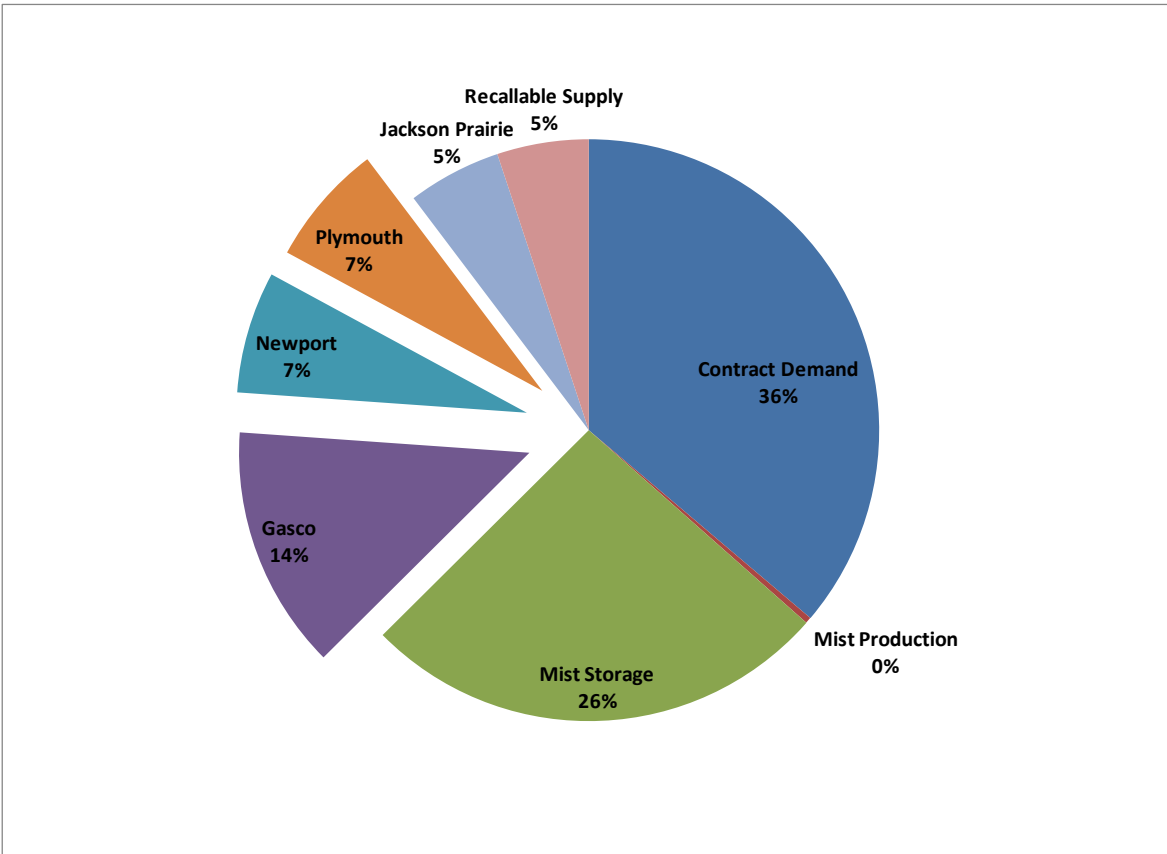
NW Natural's supply assets must be adequate to meet design day requirements and firm load throughout the year. Table 1 summarizes the pipeline and storage assets in NW Natural's supply portfolio since 2004. The total, including recallable supply, sums up to 888,000 dekatherms, adequate to meet NW Natural's design day requirement of 880,000 dekatherms.

**Table 1 NW Natural's Supply Portfolio**

<u>Supply Resource</u>	<u>Daily Deliverability (MDth/day)</u>	<u>Annual Capacity (MDth)</u>	<u>Days at Maximum Rate</u>
Contract Demand	326	118,714	365
Mist Production	1	438	365
Mist Storage	230	8,000	42
Gasco	120	600	5
Newport	60	1,000	17
Jackson Prairie	46	1,120	24
Plymouth	60	479	8
Recallable Supply	45	1,785	40
<b>Total Supply</b>	<b>888</b>		

Figure 1 shows the share of each supply asset of the total maximum daily deliverability. Although its total capacity is fairly low, LNG storage facilities (Gasco, Newport, and Plymouth) comprise a fairly large fraction of the total peak day deliverability. Because of their high deliverability and low capacities, these facilities are well suited to cover needle peak demand spikes, but are inadequate to cover prolonged periods of elevated demand. Hence, how the load is distributed throughout the year is extremely important.

**Figure 1: Share of Maximum Deliverability**

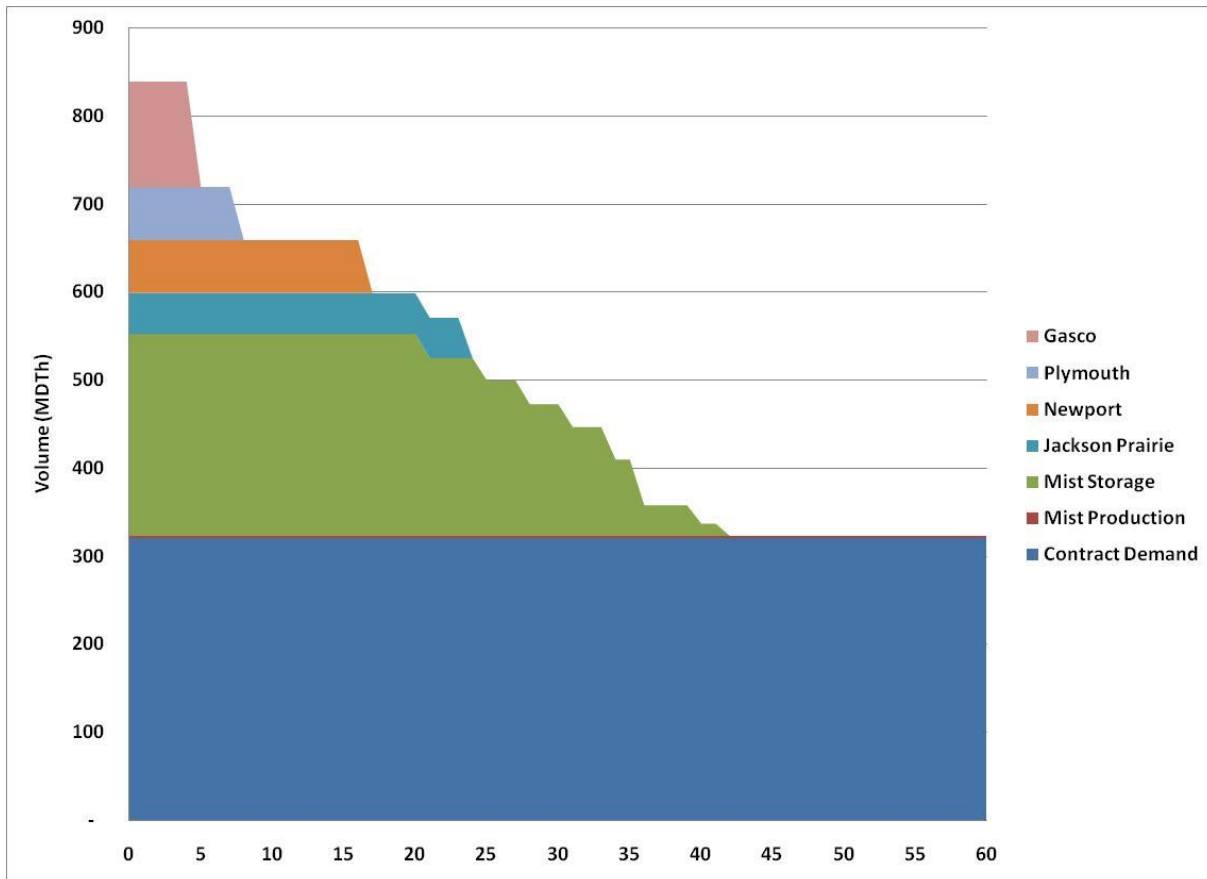


The supply portfolio needs to address not only the peak day requirement, but also the year-round load requirements. Most of the year is adequately covered by contract demand of 325,000 dekatherms. During the peak winter periods, storage assets are required to make up for the firm load that exceeds contract demand. Figure 2 shows the “supply stack” available to meet the top 60 days of demand. Each layer in the figure shows the maximum deliverability from each asset and the duration at which the asset is available at the maximum rate. During the peak day in which all assets are available at their maximum deliverability, the total matches the design day criteria. As the days increase, total deliverability drops off as storage assets are depleted. For example, Gasco is available only for five days at its maximum deliverability of 120,000 dekatherms. After 25 days of maximum deliverability, all storage assets except for Mist have been fully utilized and maximum deliverability falls to less than 500,000 dekatherms. Mist storage deliverability shows a ramp down because of withdrawal ratchets that indicate how the maximum withdrawal and injection rates vary by the level of storage inventory (e.g., maximum withdrawal rates decline with the level of storage inventory while injection rates increase with a decline in storage inventory).



Of course, storage dispatch is not so simple because future load is not known and injections into storage are possible in between withdrawal periods. How the load falls during the year is crucial to knowing the adequacy of storage. For a more complete and accurate analysis, we analyzed historical load volumes and distribution patterns.

**Figure 2: NW Natural Supply Portfolio**



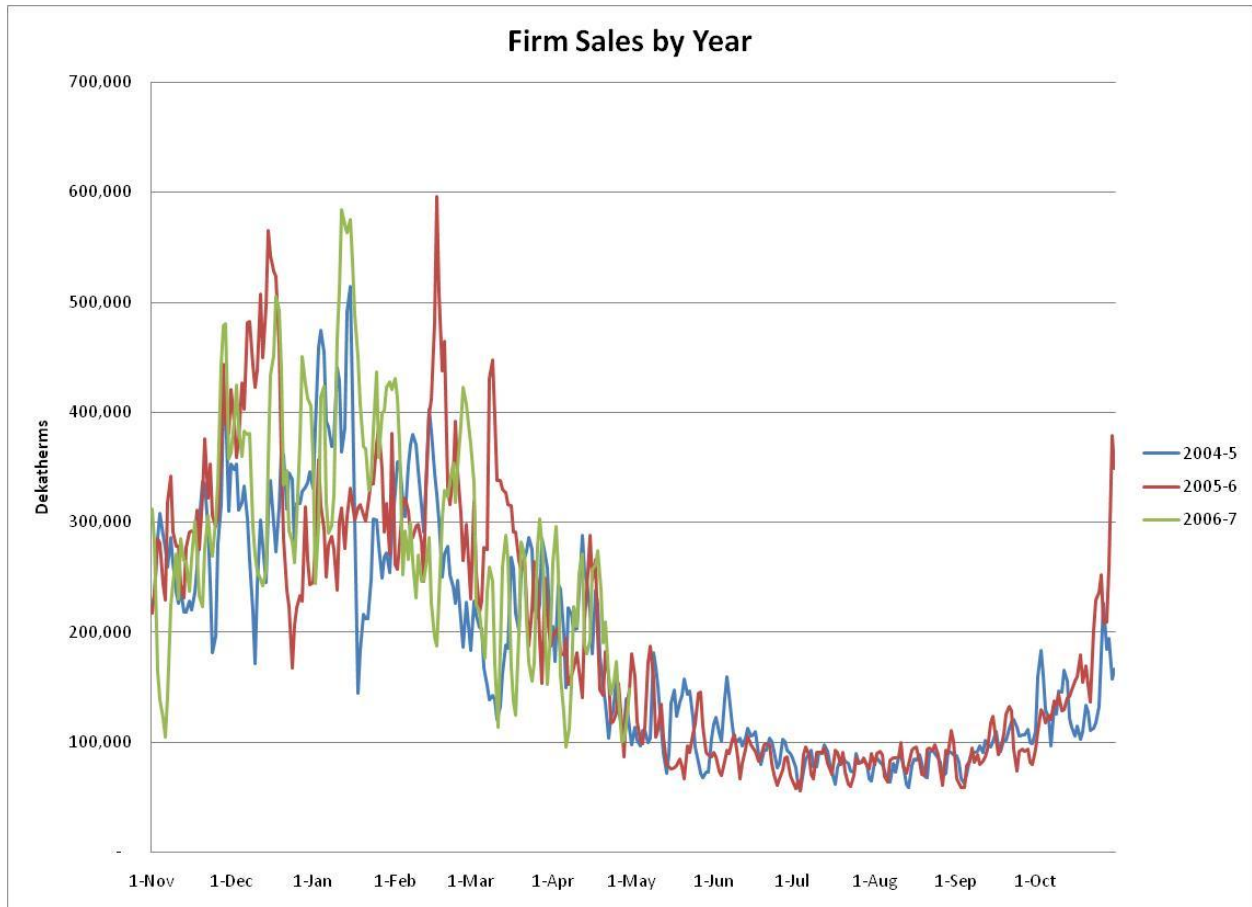
### 3 HISTORICAL PERFORMANCE OF STORAGE ASSETS

#### 3.1 Firm Load

Figure 3 shows how seasonal and variable NW Natural firm load has been over the past few years. Demand on any given winter day can vary several-fold from year to year. This makes planning and operating storage extremely difficult. Because of the uncertainty in load, NW Natural has to plan for severe peaks in order to ensure safe and reliable service to firm

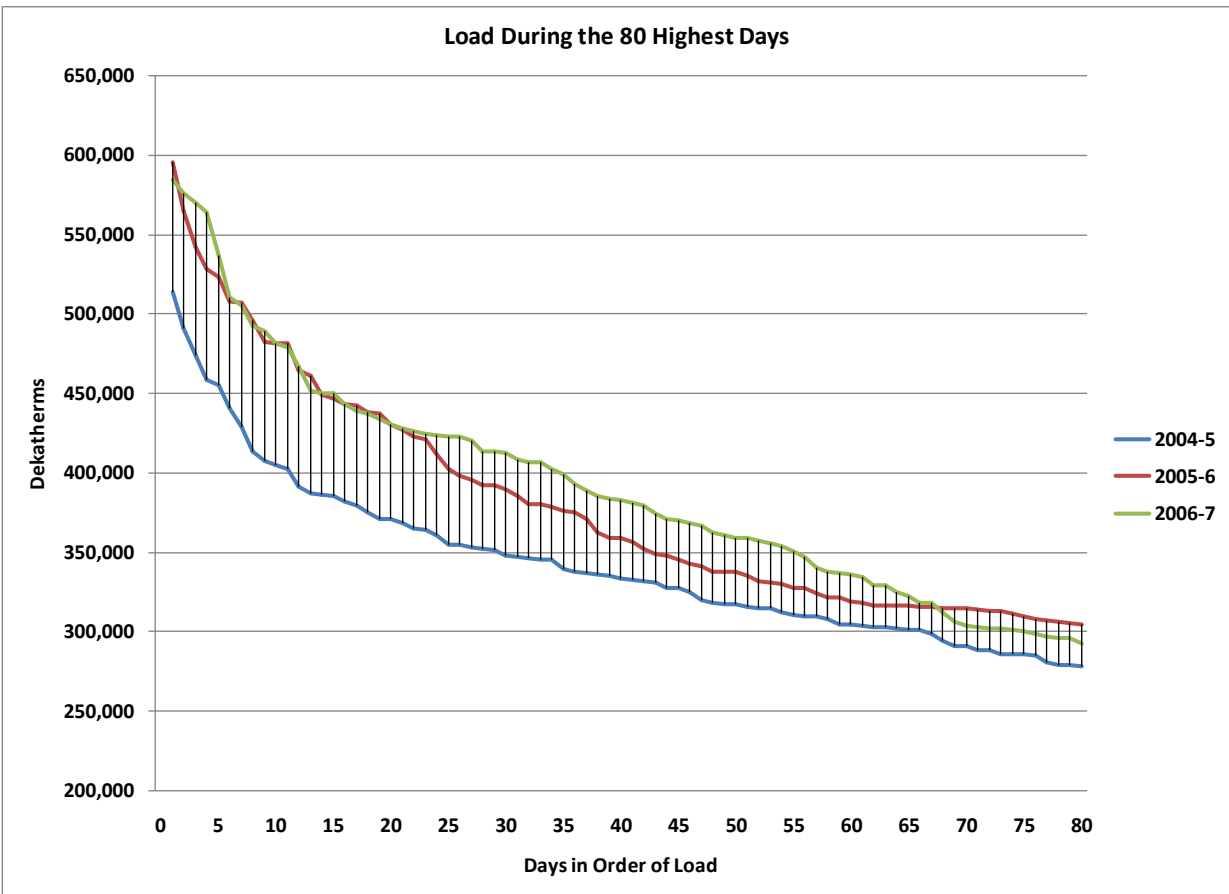
customers. The design day requirement provides a safety factor so that demand even during an extremely cold winter, defined as a winter that would occur on average only once in twenty years, can be met. Hence, the load during most winters will not come close to approaching the design day capacity. For example, firm load during past three years never exceeded 600,000 dekatherms, well below the design day requirements.

**Figure 3: Firm Sales by Year**



As the first cut in our analysis of the adequacy of storage capacity, we sorted, from the highest to lowest, the load during each year to create a load duration curve. We can then compare the available supply to the load duration curve for adequacy. Obviously, this is a gross simplification that ignores timing, but it provides a useful initial view of how well the supply assets stack up to load requirements. Figure 4 shows the load duration curves for past three years. Each year starts on November 1 and goes to October 31 of the following year. For ease of viewing, only the 80 highest load days are shown since the remainder of days can easily be met by contract demand.

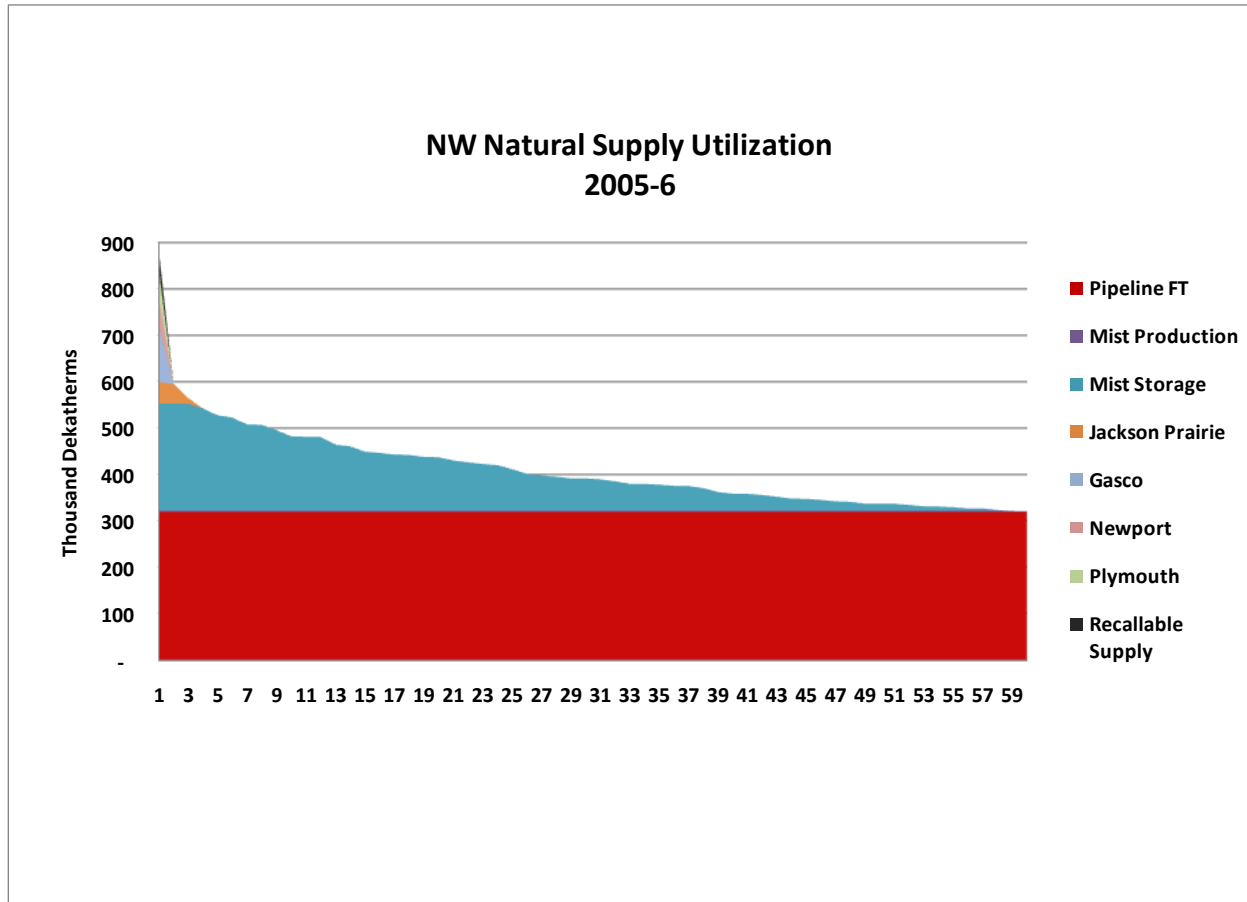
**Figure 4: NW Natural's Load Duration Curve**



### 3.2 Supply Utilization in Load Duration Curve

Figure 5 shows that the existing portfolio was more than adequate to meet the design day and load duration curve during 2005-6. In the figure, the first day represents the design day requirement, which did not actually occur but NW Natural is required to have available in any case, while the other days represent actual firm load. As the figure shows, firm load in 2005-6 could have been met without having to resort to high cost LNG storage or recallable supply. Even Jackson Prairie is not used to its full capacity. (The supply utilization chart for 2004-5 is not shown because firm demand during this period was even lower due to a rather mild winter.)

Figure 5: Supply Utilization in Load Duration Curve



This simple analysis does not take into account how the load is distributed over a year. NW Natural must not only ensure adequacy of deliverability to meet demand in the peak days, but also sufficiency of capacity to meet demand during prolonged periods of high demand. A long winter with a series of high demand days will deplete storage inventories since they are required to cover the shortfall between firm load and contract demand. Also, a run of high demand days will leave no opportunity to inject gas into storage. The durational problem is often more difficult to solve than meeting peak day requirements since it requires a careful analysis of how the load is distributed during a winter rather than simply estimating demand during the highest day. For a complete analysis, we used our MarketBuilder software to simulate storage dispatch, including price arbitrage, to meet firm load requirements.

## **4 REPRESENTATION OF THE NW NATURAL SERVICE TERRITORY IN MARKETBUILDER**

Working with NW Natural staff, we developed a representation of the NW Natural service territory that captures its essential characteristics. Our goal was to be able to forecast the primary flows within the system and identify any potential system pinch points so that storage operations can be accurately analyzed.

NW Natural's service territory is primarily in Oregon, but it also includes parts of Washington. It receives all of its supply deliveries through Northwest Pipeline Corporation (NPC) at gates at various locations in NW Natural's service territory. NW Natural has supply contracts for Canadian production in Alberta and British Columbia and domestic production in the Rockies. The Canadian supplies are delivered to NW Natural through Canadian pipelines that interconnect with NPC in the United States. The Rockies supplies are delivered directly by NPC pipelines.

NW Natural's pipeline system receives gas from NPC delivered at gate stations and transports it to market areas. The load is concentrated around the Portland area, but the service territory covers a triangular area that stretches from Astoria in the northwest, Coos Bay in the southwest, and The Gorge in the east. Clark County, Washington is also served by NW Natural.

NW Natural has its own storage facilities at Mist, as well as two LNG storage facilities that liquefy natural gas for highly condensed storage. NW Natural also has contracts for additional storage capacity from NPC at Jackson Prairie and Plymouth LNG, both located in the state of Washington on NPC's system. There is also a small amount of year round natural gas production, which NW Natural has acquired, from gas fields at Mist.

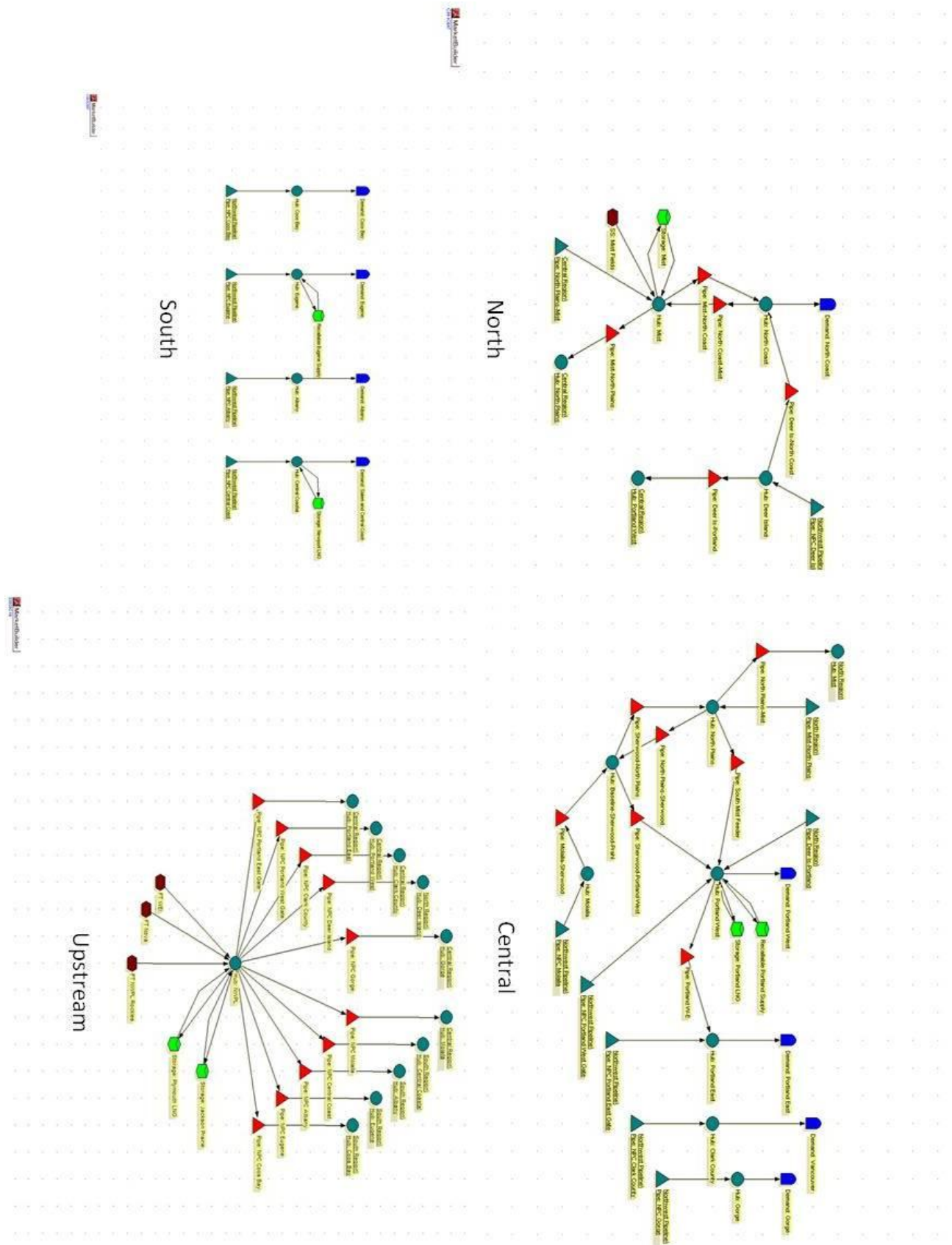
One important characteristic of the NW Natural system is that it is currently not a completely interconnected system. That is, there are areas that are isolated from the rest of the NW Natural system and can only be served by deliveries from NPC. One implication of this characteristic is that storage dispatched from Mist or an LNG facility cannot physically flow to all parts of the NW Natural system. There potentially could be deliverability constraints to meeting peak loads.

We represented the NW Natural service territory in three regions plus a region representing upstream supplies and interconnections, as shown in figure 6. The diagrams are actual outputs from the MarketBuilder model developed for this study. Demand regions are represented by blue "tombstones," pipelines are represented by triangles, market hubs or pipeline interconnections are represented by circles, and storage facilities are represented by green

boxes. Arrows show the direction of possible flow of gas. Storage nodes have arrows pointing both into and out of the node to represent injection and withdrawal of gas. Every type of node includes a particular economic logic that describes a particular type of economic agent. For example, a storage node represents a storage operator who will find a schedule of injection and withdrawal volumes that maximize revenue over time. The model computes the overall economic solution including a set of market clearing prices and volumes for every point in time and for every location.

Using MarketBuilder, we developed an annual model of NW Natural's operations including historical daily load levels and prices. For prices, we used the Sumas, which is in Washington near the Canadian border, price as a proxy for prices within NW Natural's service territory. (We could have used another the regional pricing point and the results would not have been significantly different since the prices are highly correlated.) Given the load levels and prices, the model solves for the optimal daily dispatch of storage from Mist and other storage facilities owned or reserved by NW Natural. The model enabled us to determine the efficiency of past storage operations, as well as the adequacy of the supply portfolio.

Figure 6: Network Diagrams in MarketBuilder



## **5 ADEQUACY OF SUPPLY AND EFFICIENCY OF PAST STORAGE OPERATIONS**

We analyzed the adequacy of supply in meeting the actual load from the past three years. We represented the contract demand and storage assets available to NW Natural, as described in section 2, in the MarketBuilder model and simulated the load patterns during each year. The results showed that the supply portfolio was more than adequate to meet load in each of the past three years. This is not surprising since the actual system had little difficulty meeting firm load during that period, which did not include any extremely cold winter.

Figure 7 shows the model computed dispatch of storage and pipeline deliveries for the winter of 2005-6 (November 1 through February 28). During most periods, pipeline deliveries were adequate in meeting firm load. During peak days, pipeline FT delivery is augmented by withdrawals from storage, primarily Mist storage. Notice that other storage assets are not heavily utilized in what was a fairly moderate winter. Also, Mist storage displaced some of the contract demand because winter prices shot up and presented a great arbitrage opportunity. The model correctly determined adequacy of NW Natural's supply to meet peak days and duration of load during the 2005-6. The results were similar for 2004-5, as shown in figure 8. Note that the 2004-5 year had even fewer peak demand days but the pipeline deliveries are higher than for 2005-6. The reason for that is prices during the winter of 2004-5 were soft and hence price arbitrage opportunities for storage were limited. With low prices, it is more economical to use contract demand rather than draw on storage.



Figure 7: Model Predicted Asset Utilization in 2005-6

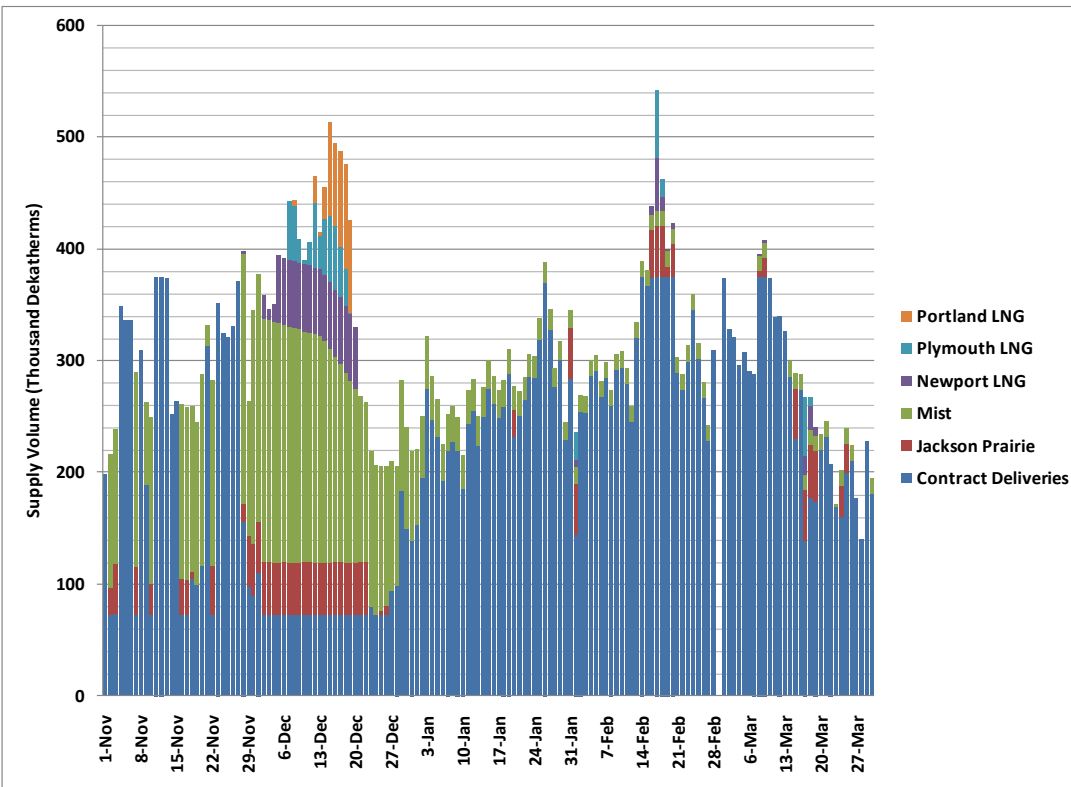
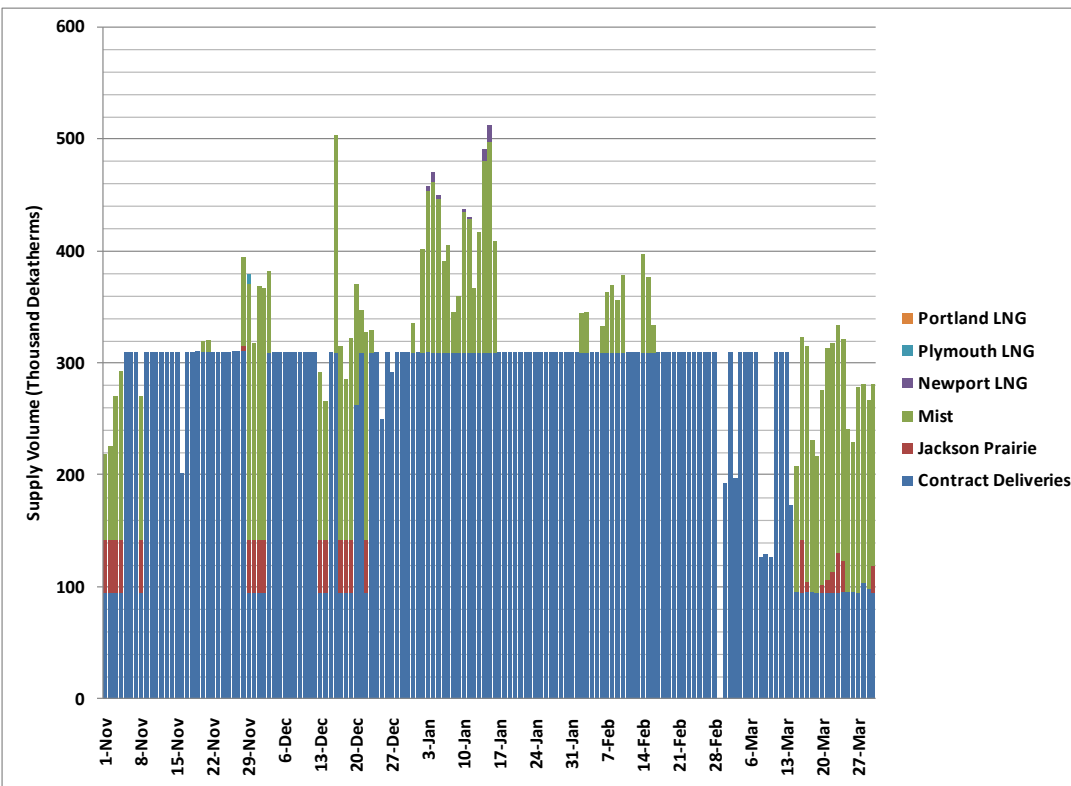
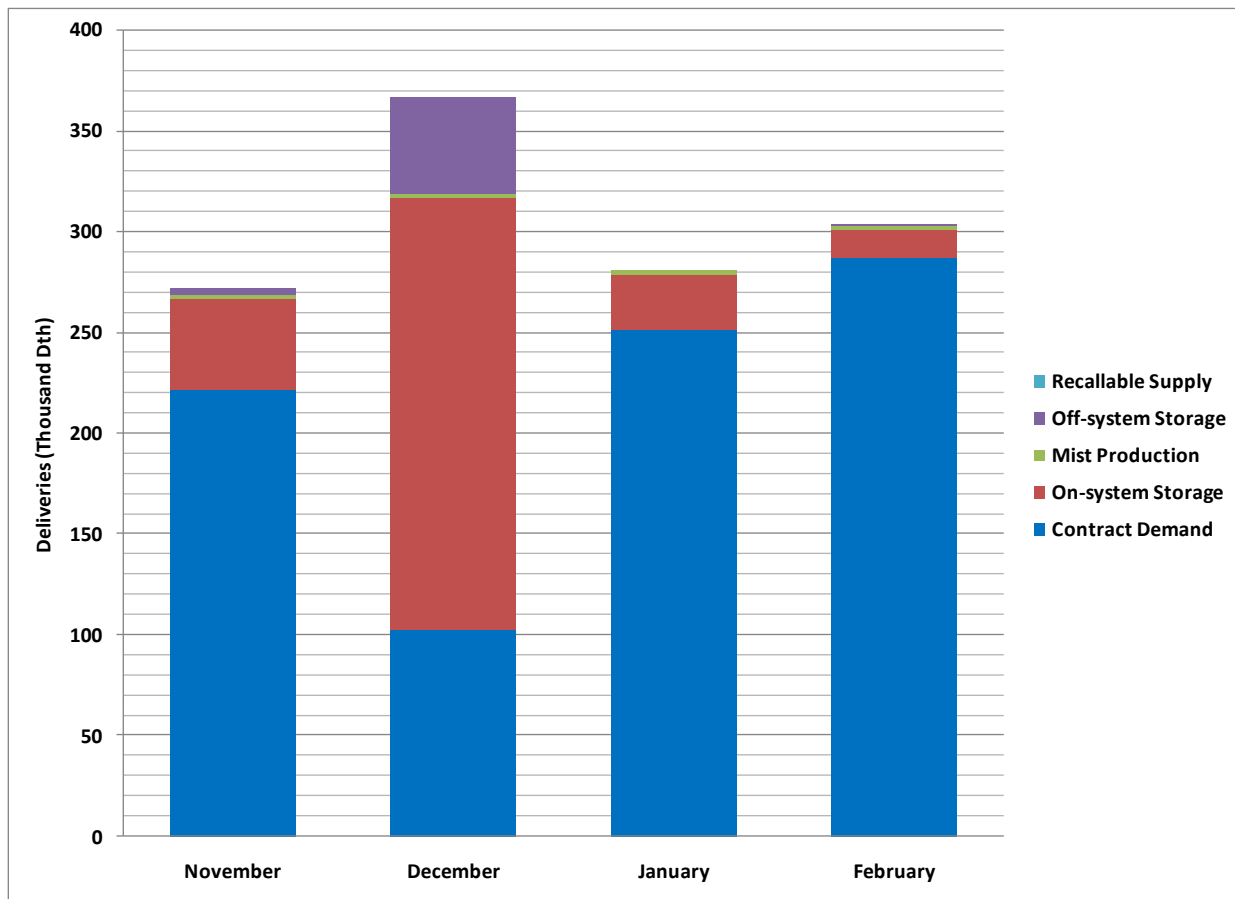


Figure 8: Model Predicted Asset Utilization in 2004-5



By averaging the supplies by month, we clearly see that contract demand and on-system storage (i.e., Mist) is adequate for all but the peak month in December during the 2005-6 year. On-system storage displaced contract demand during December because of heavy storage withdrawal to take advantage of prices that peaked over \$10/MMBtu.

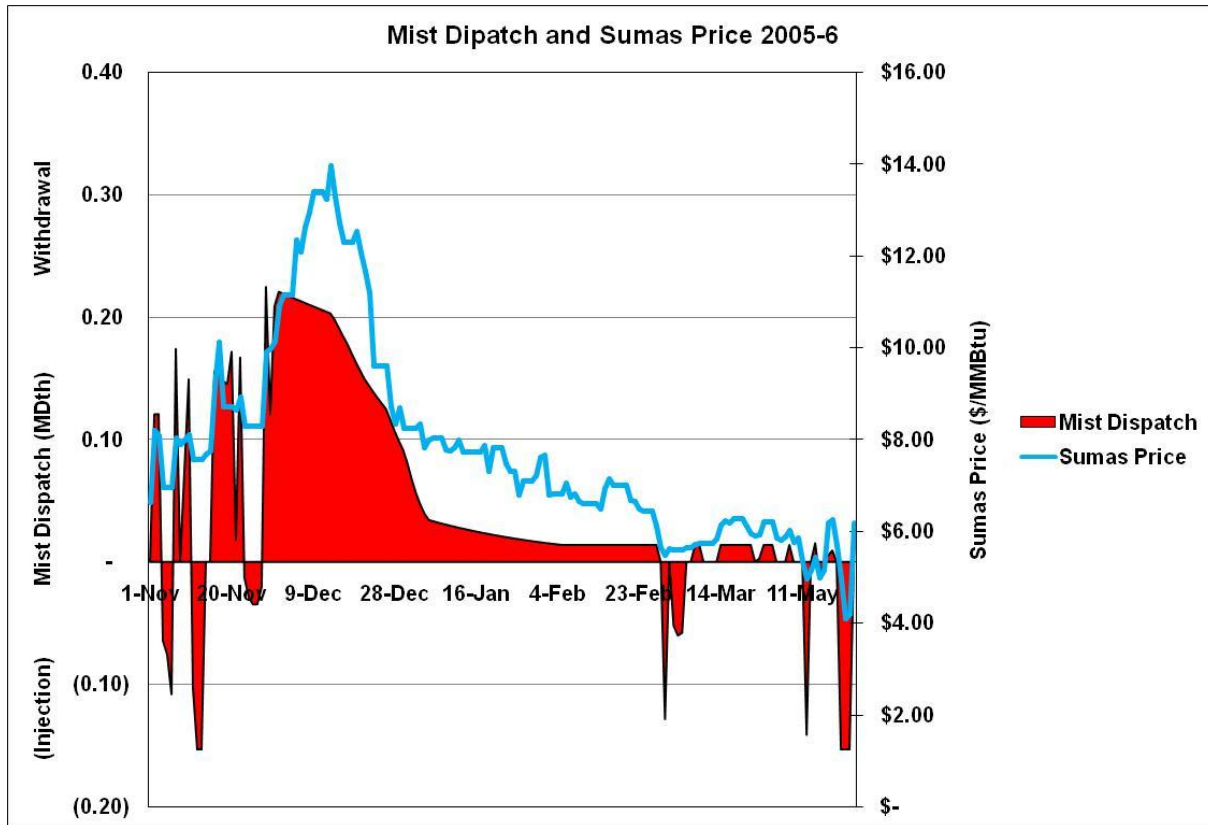
**Figure 9: Sources by Month during 2005-6**



In order to better understand the storage economics and price arbitrage, we can examine the predicted storage dispatch and actual prices, as shown in figure 10. Optimal dispatch of storage will fully anticipate future prices and dispatch storage so that the annual revenue is maximized. That is, it will fulfill the merchant function of buying low and selling high. Notice in the figure that storage is injected when price is low and withdrawn when price is high. The winter of 2005-6 featured a strong price surge in December when Sumas price reached \$14/MMBtu, substantially higher than the previous month or later that summer when prices sank to the \$4-5/MMBtu range. This sharp price run-up presented a golden price arbitrage opportunity to savvy traders. However, it required traders to realize when prices were at their

peak in order to capitalize on them. Too often, when prices rise sharply traders anticipate even higher prices and wait (or even buy more) and lose out on the opportunity.

**Figure 10: Model Predicted Optimal Mist Dispatch and Prices in 2005-6**



Besides helping to meet peak loads in a low cost manner, storage also affords price arbitrage opportunities. We can compare the net savings given the actual storage dispatch compared to the model computed the optimal dispatch. Obviously, actual dispatch cannot compete with optimal dispatch since no one has perfect foresight into future prices. However, it will serve as a benchmark to see how effectively storage operations were able to arbitrage prices.

Figure 11 shows how well NW Natural did by comparing the predicted to actual storage dispatch. Clearly, the model is highly predictive. Further, the close match demonstrates that the actual dispatch of storage was extremely efficient, since the model predicted optimal dispatch fully anticipates future prices, as well as future load. Even without perfect foreknowledge, NW Natural did almost as well as the optimal behavior computed by the model in dispatching storage during the peak of winter. The model predicted dispatch is more

aggressive during the peak December and January months because it knows that a late winter demand surge will not occur. NW Natural, in contrast, has to maintain more storage in reserve for the possibility of a late winter cold spell. Hence, actual dispatch during late winter (late February and March) is higher than the predicted optimal dispatch as working gas that was held in reserve is finally withdrawn to clear space for spring and summer injections.

**Figure 11: Comparison between Model Predicted and Actual Storage Dispatch**

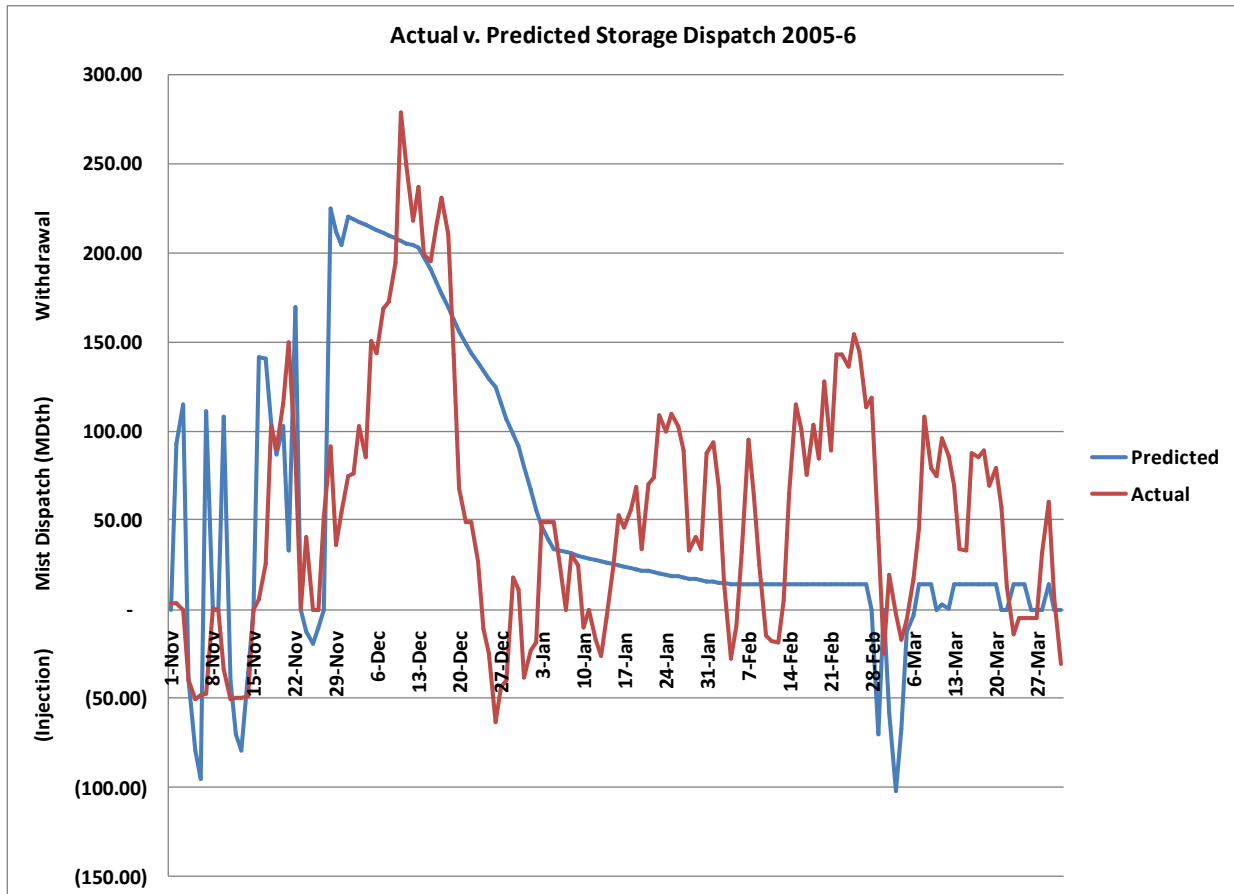
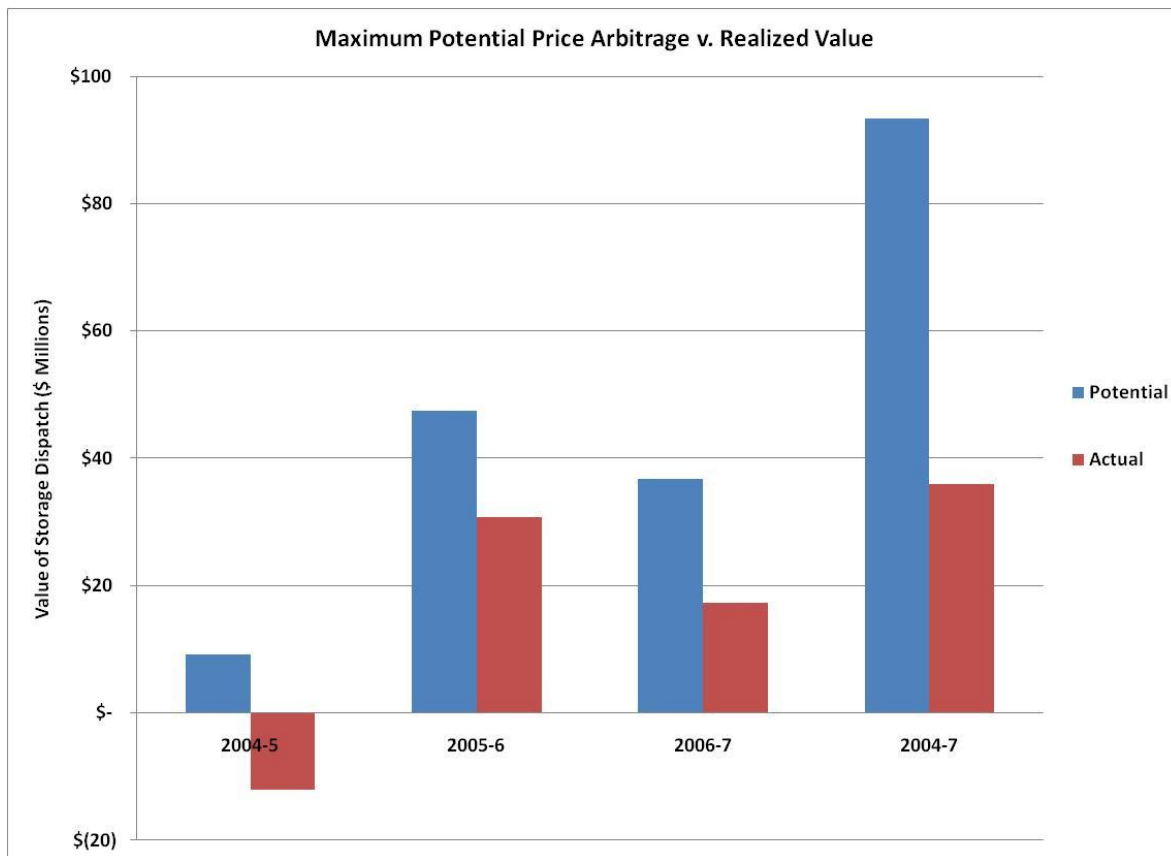


Figure 12 shows the total potential savings compared with actual realized savings. Each was computed by subtracting the cost of injections from the value of withdrawals. The figure shows that NW Natural was able to capture an amazingly high fraction of the total potential savings in 2005-7. Remember, the optimal dispatch has the advantage of being able to optimize given perfect knowledge of future prices. In 2004-5, storage dispatch was not able to nearly as well. In fact, the net value of dispatch was negative, compared to a small potential gain. The reason for this is that the winter prices, when storage has to be dispatched to meet load, were actually lower than summer prices. This is not something that could be foreseen. In fact, even if it were foreseen, a net loss would probably be unavoidable since storage had to be dispatched during the winter to meet load. This demonstrates how

storage arbitrage value is closely tied to the price distribution. The optionality value of storage can greatly fluctuate by year depending on the price path. The total savings during the past several years, shown by the two bars on the right, is about \$35 million, which represents almost 40% of the maximum potential price arbitrage value. Remember, the maximum potential gain assumes that storage dispatch is made with a crystal ball that makes the future known. We feel that this is an extremely high percentage since storage operators do not have the advantage of perfect market foresight and the primary goal of storage for NW Natural is to ensure reliability.

**Figure 12: Comparison between Maximum Potential and Realized Gain**



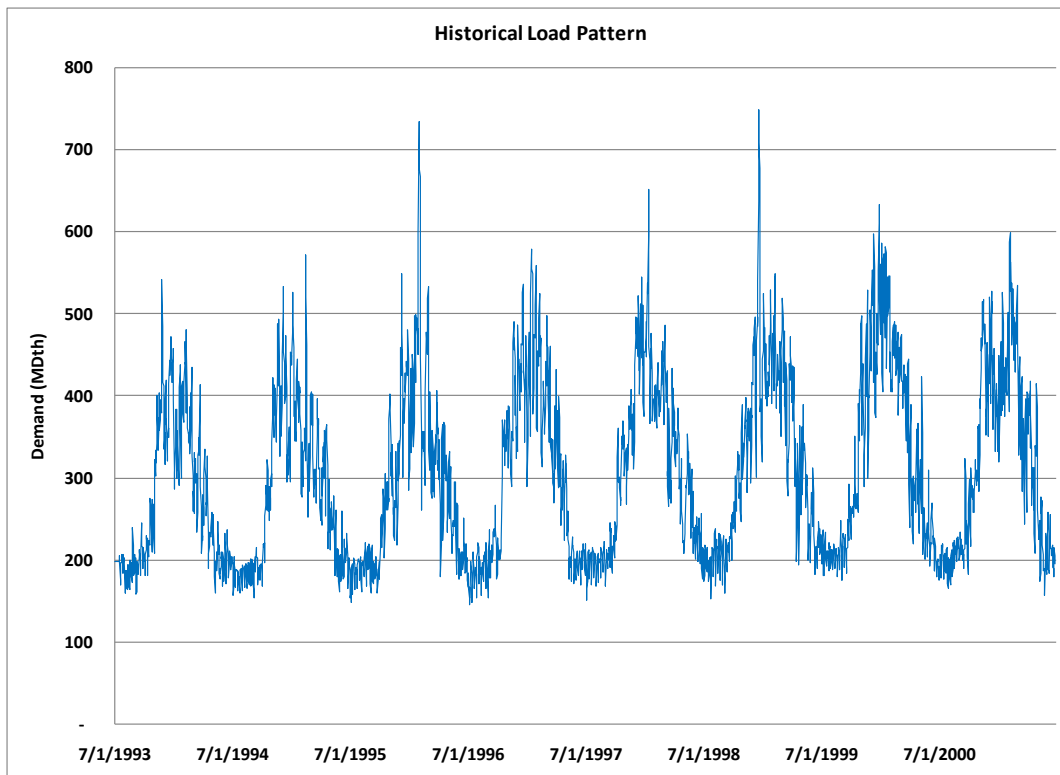
Overall, the efficiency with which storage operations were able to capture arbitrage opportunities is quite impressive. Storage operations were able to efficiently meet load requirements and also capture price arbitrage opportunities. NW Natural’s strategy to capture high prices through storage dispatch as long as adequate inventories remain is an effective strategy that has and will benefit firm customers.

## 6 UNCERTAINTY ANALYSIS

We have shown that NW Natural's supply and storage assets were adequate and efficiently operated during the past three years. However, none of the winters during those years were extremely cold and therefore firm load never approached design day capacities. In order to fully assess the adequacy of the supply portfolio, we need to perform an uncertainty analysis to ascertain how well the storage assets would have performed under a wide range of possible demand scenarios. We therefore analyzed historical load patterns to project a distribution of possible loads. If it can be shown that the supply portfolio can adequately handle a reasonable range of possible loads, we can confidently assert the adequacy of the supply portfolio.

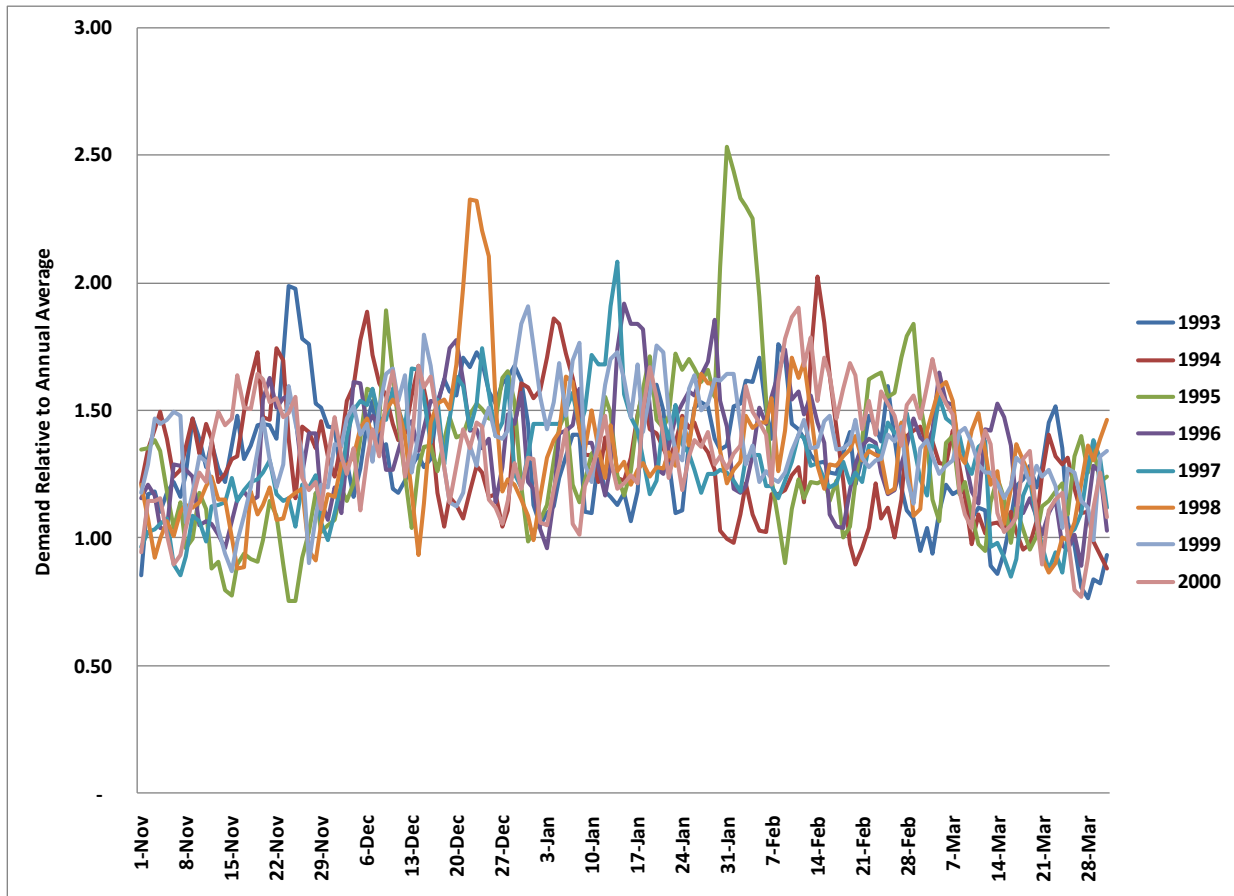
We obtained historical daily demands for 1993 through 2000. Figure 13 shows the daily demand during that period. Again we see strong seasonality within years and great volatility within seasons and across years. Also, the load has grown by about 2.5%/year during this time frame. As is often the case for energy demand, the peak grew slightly faster than did the average load.

**Figure 13: NW Natural Daily System Load 1993-2000**



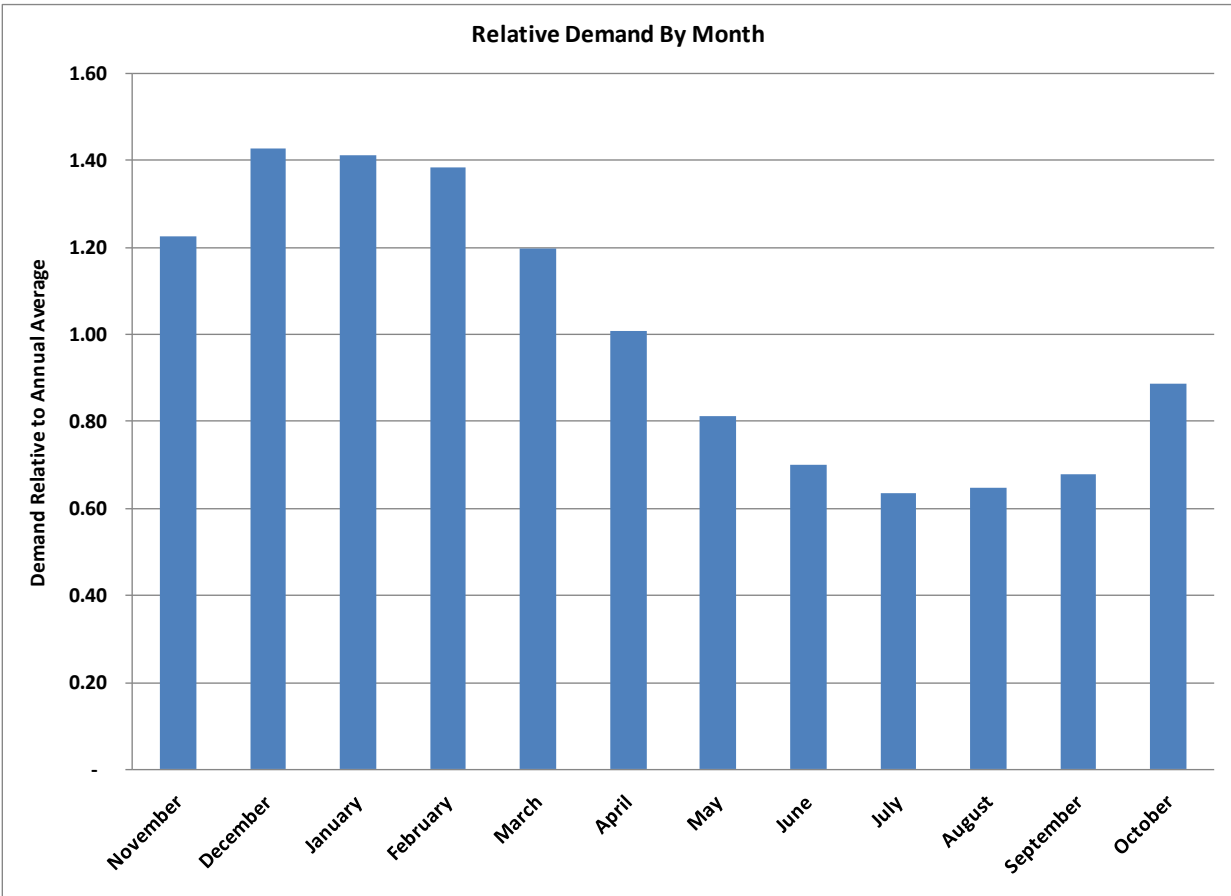
To tease out the impact of load growth from the load variability, we normalized demand for each year to obtain the annual volatility. We can then apply this volatility to the projected load to capture both load growth and historical volatility. Figure 14 shows the winter demand daily variability. As the diagram shows, demand has spiked to over twice the annual average on several occasions. We want to apply the actual distribution to capture the likelihood of coincidental peaks which are typically challenging to meet for LDCs such as NW Natural.

**Figure 14: Comparison of Normalized Demand by Year**



To see average monthly distribution, we compared the average load by month to the annual average in figure 15. Because winter demand gradually tails off in February and March, adequate storage has to be maintained through the peak months of December and January. That is, storage cannot chase peak loads and spiking prices without concern for future needs. NW Natural’s target storage levels recognize this fact by maintaining a minimum level during each month.

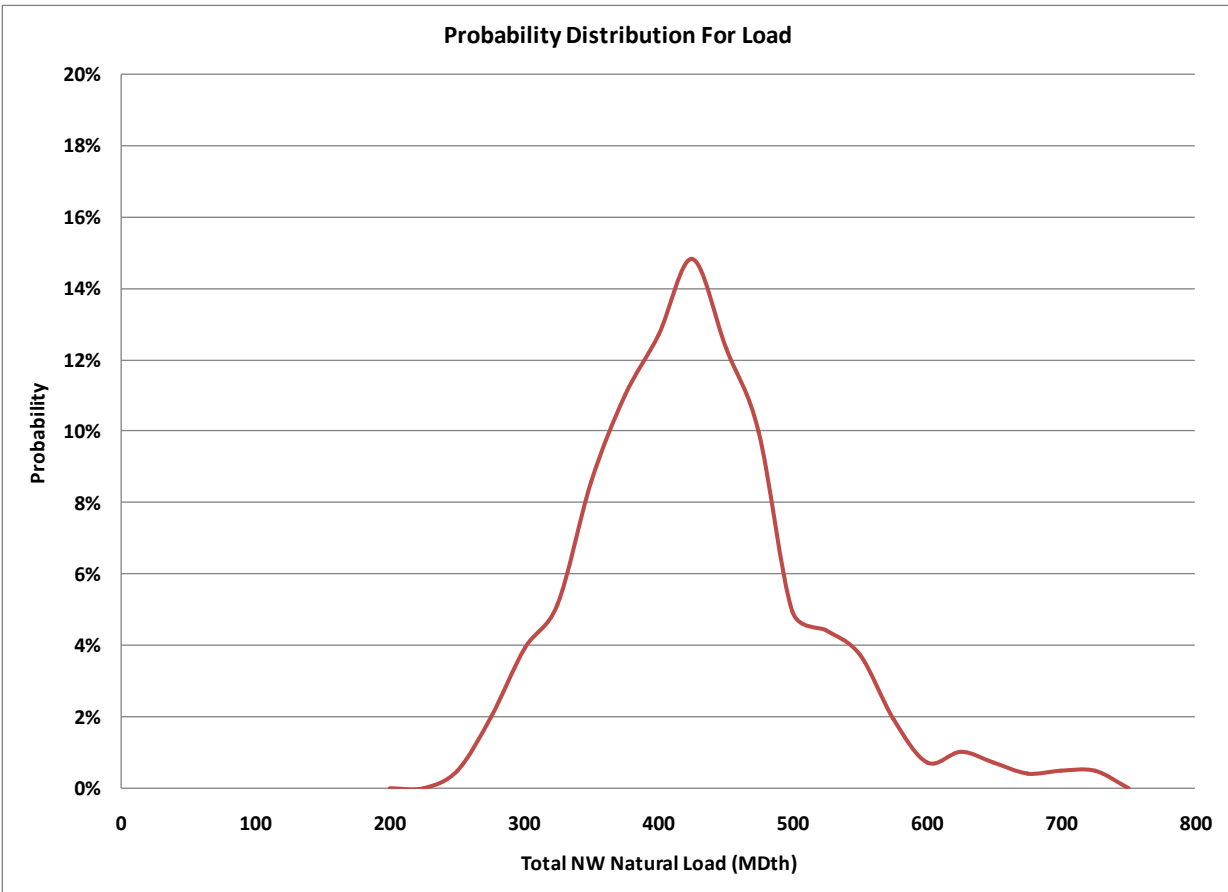
Figure 15: Normalized Demand by Month



What is more interesting is the probability distribution for demand. Again we used the historical load distribution which we normalized to the annual average for each year so that we can apply it to the projected annual average so that we can account for both demand growth and uncertainty. The resulting probability distribution for 2004 and 2005 is shown in figure 16. Notice that the distribution is skewed left and has a long tail to the right. That means that demand during most of the year is fairly tightly clustered around the mean, but there is a small, but significant, probability of extremely high demand levels. Notice, however, the peak never approaches the design day capacity of 880,000 dekatherms.

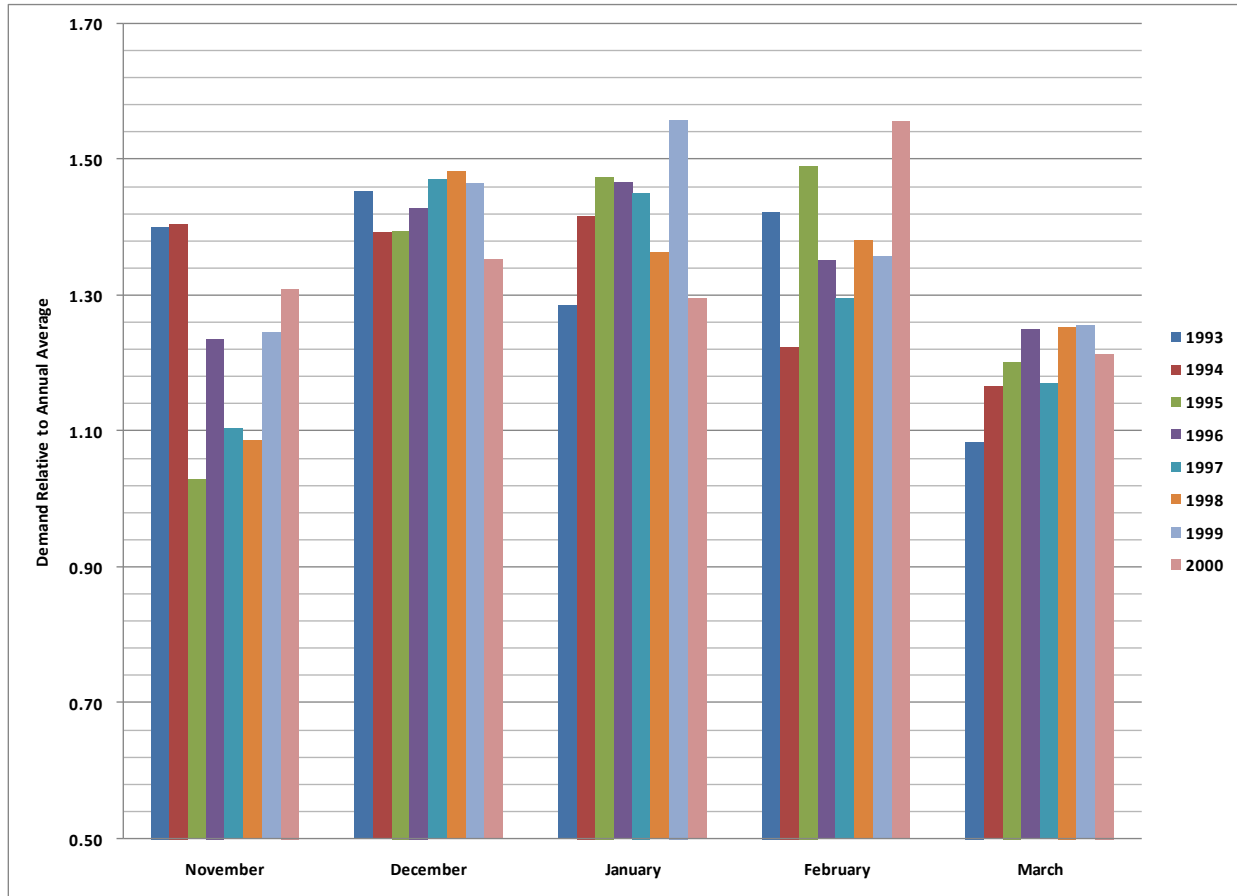


Figure 16: Probability Distribution for Load



We performed analysis of storage dispatch given historical load distributions to determine whether the storage and supply portfolio could meet demand under a wide range of scenarios. The results indicate that the supply portfolio can adequately meet a wide range of possible load scenarios. In fact, during most years the combination of Mist and Jackson Prairie was adequate to meet peak load requirements. In none of the scenarios did NW Natural have to resort to exercising its high cost recallable supply deals. The most challenging load scenario was one in which the annual load distribution was based on the year 2000 load distribution. As figure 17 shows, the load in that year peaked in February when Mist inventory had been drawn down to meet demand during typically cold December and January months. This provides a warning against too aggressively dispatching storage during early winter months. NW Natural’s practice of maintaining target storage inventory volumes is a prudent exercise in restraint.

Figure 17: Normalized Demand in Recent Years



## 7 EXAMINATION OF PHYSICAL SET-UP

### 7.1 NW Natural Pipeline System.

NW Natural’s pipeline system capacity appears to be adequate to handle a wide range of demand scenarios. NW Natural’s ability to accept deliveries at gates located at multiple sites and shift nominations to suit load requirements reduce NW Natural’s pipeline infrastructure requirements. In fact, the sum of NW Natural’s gate capacities far exceeds the contract demand volume on NPC which in effect affords NW Natural built in flexibility to shift deliveries as needed. The only gates that might have tight capacities on peak days are those directly feeding the western Portland market. However, NW Natural can meet peak demand in Portland through withdrawals from Mist transported through the Mist extension. Gas can also reach Portland through receipts at the Molalla Gate and transported through the Sherwood. Hence, the system

capacity appears to be adequate to meet the current range of demand levels. However, after a significant amount of demand growth, system requirements should be re-analyzed.

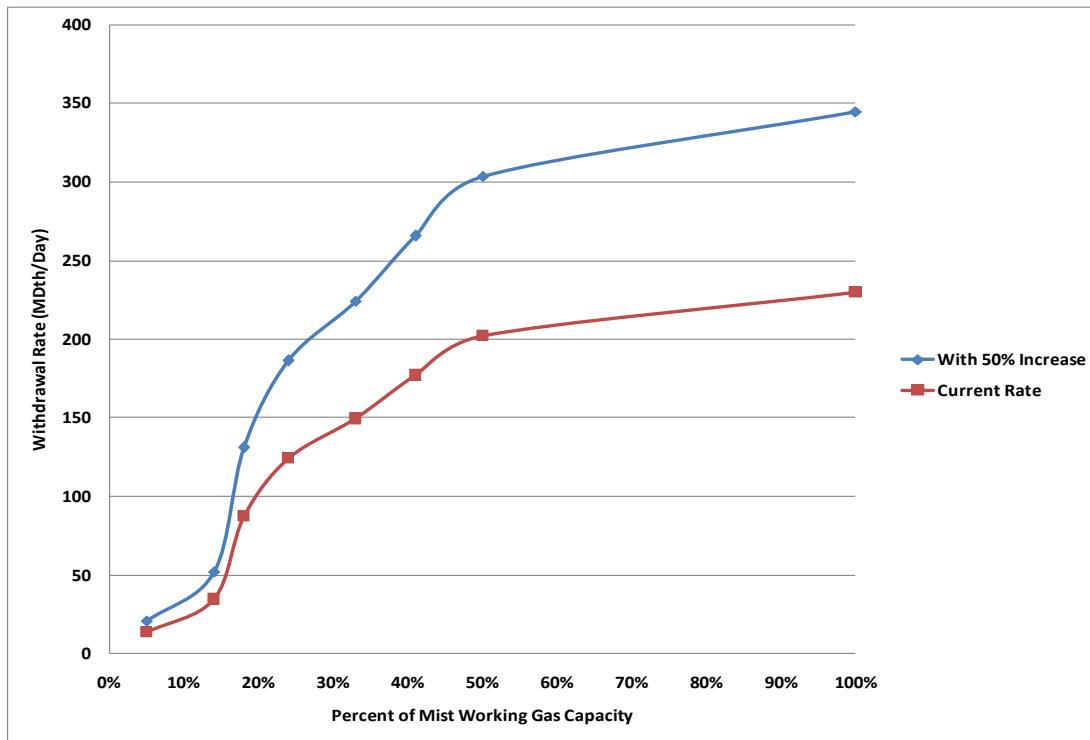
## **7.2 Mist Storage Facility.**

Since storage fulfills a dual role as load leveler and price arbitrager, the value of system expansion is not simply from being able to meet load requirements, but also from enabling the most economical choice of supply for each time period. For example, if gas from Mist must be withdrawn to meet load requirements in a given day, that gas will not be available, unless it is restored by injection, when arbitrage opportunities arise on future days. Hence, Mist should not be sized just to meet load requirements, but also to provide price stability.

The takeaway capacity out of Mist storage and the total working gas capacity limit the extent to which Mist can arbitrage prices. During days with extremely high prices but low or moderate demand, Mist can only withdraw up to the level of demand, not necessarily up to the limit of its withdrawal rate. Given that Portland represents the bulk of NW Natural's load, this limitation will only probably apply on only a few days a year when prices are high and accessible demand is below Mist's withdrawal capacity.

For non-traditional storage operators trying to arbitrage prices rather than smooth seasonal loads, rapid injection and withdrawal rates are often the key storage constraint and therefore they are more valuable to expand than cavern capacity. Storage ratchets, which represent the physical impact of inventory levels on injection and withdrawal rates, are typically blamed for limiting storage value since they often reduce deliverability during crucial times. Figure 18 shows the Mist withdrawal ratchets as a function of storage inventory in the base and with 50% increase in withdrawal capacity. As inventory levels decline, there is less pressure in storage caverns and therefore withdrawal rates decline. For example, when the storage inventory falls to 20% of capacity, the maximum withdrawal rate falls to 54% of the maximum rate. We analyzed cases with alternative storage performance parameters to shed light on the type of system enhancements (e.g., add injection wells or increase pressure) that would be most valuable.

Figure 18: Mist Withdrawal Ratchets



We conducted sensitivity analyses on Mist working gas capacity and rates to see how expansions would change value and understand which characteristic of storage is most crucial to Mist. We simulated four cases with alternative Mist configurations in addition to the base case, as shown below. Each case analyzed the potential price arbitrage value of Mist dispatch during 2005-6.

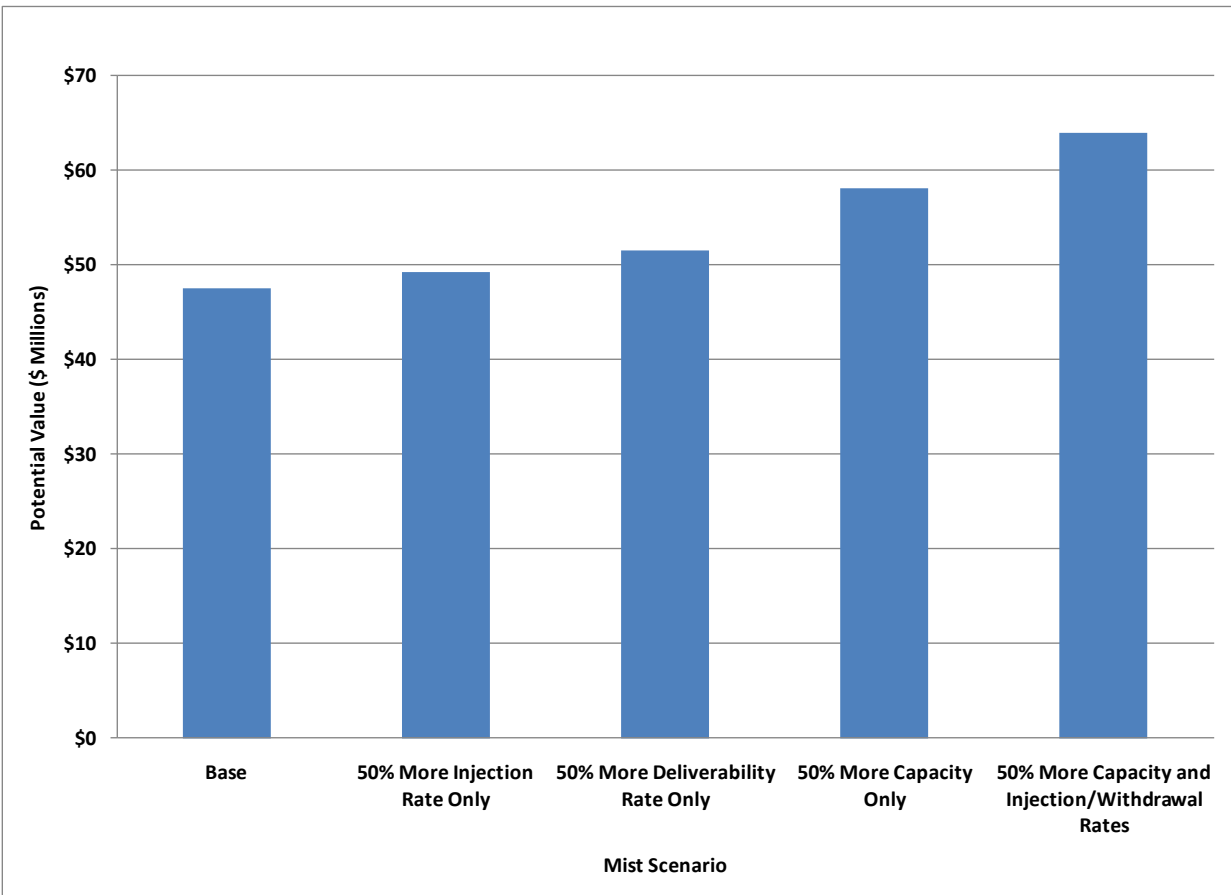
1. Base case with current facility;
2. 50% increase in injection rate only;
3. 50% increase in injection and withdrawal rates but no change in capacity;
4. 50% increase in working gas capacity but no change in rates;
5. 50% increase in working gas capacity alone and a 50% increases in injection and withdrawal rates.

The maximum deliverability rates were of particular interest to us because we had found that increasing deliverability was often the most valuable for storage operators trying to capture arbitrage value.

We found that any expansion of Mist capacity or increase in rates is valuable, as shown in figure 19. However, the most valuable enhancement is an expansion of storage capacity. Expanding Mist capacity enables price arbitrage to be performed over a longer duration. Also,

added capacity eases the effects of storage ratchets which diminish deliverability as storage inventories decline, as shown in figure 18. Hence, even though the rates were not changed in the 50% higher Mist capacity case, the peak withdrawal rates are in effect for a greater duration with a capacity increase.

**Figure 19: Mist Sensitivity Results**



Adding Mist storage capacity also makes sense since NW Natural already has LNG storage facilities and recallable supply to meet requirements on extreme peak load days. Having greater Mist storage capacity will help NW Natural better cope with prolonged periods when firm load exceeds contract demand volumes. However, this analysis only examined the benefits of storage enhancements. The costs also need to be considered before a decision is made.

## 8 KEY FINDINGS AND RECOMMENDATIONS

Our analysis showed that NW Natural's supply and storage portfolio was fully adequate to meet actual firm load during the past several years and would have been adequate to handle any load pattern that could reasonably be expected. Indeed, when we simulated load distributions based on actual sales over the past decade, the portfolio proved to be completely adequate. Firm load could be met without having to exercise high cost recallable supply, a last resort for NW Natural. Given the range of load distributions seen in the past decade and the current average load level, the existing portfolio is completely adequate. Only after significant demand growth would the supply portfolio really get stretched.

The existing physical setup appears adequate to serve firm load requirements. NW Natural's ability to accept deliveries at gates located at multiple sites and adjust nominations to suit load requirements reduces NW Natural's pipeline infrastructure requirements. The only potential shortcoming is takeaway capacity out of Mist storage because it limits the extent to which Mist can arbitrage prices. During days with high prices, but low or moderate demand, Mist can only withdraw to the level of demand in the Portland area. Remember, price is set at a continent-wide basis, not just on a regional basis. Therefore, a price spike could occur during times of relatively moderate demand in the Pacific Northwest.

In order to better capitalize on price arbitrage opportunities and better meet durational issues, an expansion of Mist storage capacity would be desirable. It will also mitigate the impact of storage withdrawal ratchets by prolonging the duration of maximum or near maximum withdrawal rates. Given the large peak volumes of high deliverability but low capacity LNG storage facilities, expansion of Mist capacity is far more valuable than just increasing the injection or withdrawal rates. However, this analysis did not take into account the cost of storage expansion and therefore a cost-benefit analysis needs to be conducted before a decision is made.

Finally, storage was efficiently dispatched to capitalize on price arbitrage opportunities. The winter of 2005-6, which featured soaring winter prices in the region, presented a prime opportunity and NW Natural was able to capture an impressive fraction of the total potential gains. NW Natural's strategy to capitalize on arbitrage opportunities, provided that there are adequate storage inventories, has paid off for its ratepayers. Given adequacy of storage to meet a wide range of load scenarios, NW Natural can and should take opportunities without risking its ability to meet firm load. Of course, past performance is no guarantee of future performance and how much arbitrage value that will actually be captured is strongly a function of commodity prices that NW Natural cannot control. However, the past is a strong validation of NW Natural's storage operations strategy.

NWN/2702  
White/1-2

**Exhibit 2702**

**CONFIDENTIAL  
SUBJECT TO MODIFIED PROTECTIVE ORDER**

NWN/2703  
White/1-4

**Exhibit 2703**

**CONFIDENTIAL  
SUBJECT TO MODIFIED PROTECTIVE ORDER**



BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Reply Testimony of Onita R. King**

**CUSTOMER SERVICE and TARIFFS  
EXHIBIT 2800**

June 15, 2012

**EXHIBIT 2800 – REPLY TESTIMONY – CUSTOMER SERVICE and TARIFFS**

**Table of Contents**

I.	Introduction and Summary.....	1
II.	Service Window Appointments.....	2
III.	Schedule C Reconnect Charges .....	5
IV.	Schedule 31/32 Interruptible Service.....	9
V.	Industrial DSM.....	12
VI.	Schedule X.....	13

1 **I. INTRODUCTION AND SUMMARY**

2 **Q. Are you the same Onita R. King who filed direct testimony in this case on behalf of**  
3 **Northwest Natural Gas Company (“NW Natural” or “the Company”).**

4 A. Yes. My Exhibits NWN/1700–1701 supported the Company’s requested tariff revisions.

5 **Q. What is the purpose of your reply testimony?**

6 A. I present testimony in response to Commission Staff (“Staff”)’s, the Citizens’ Utility Board  
7 of Oregon’s (CUB), and the Northwest Industrial Gas Users’ (NWIGU) opening testimony  
8 related to the Company’s four-hour service window appointment proposal (SWA) and  
9 these parties’ opening testimony on changes to various tariff schedules.

10 **Q. Please summarize your reply testimony.**

11 A. In my testimony, I:

- 12 • Explain why Staff’s proposed service window appointment guarantee is  
13 unreasonable;
- 14 • Show that Staff’s proposed changes to the Company’s revisions to Schedule C  
15 reconnection charges are not based on actual costs of providing the reconnection  
16 services and are inconsistent with OAR 860-021-0328(7)(b);
- 17 • Explain the Company’s revised position on Rate Schedule 31 and Rate Schedule  
18 32 interruptible service based on NWIGU’s proposals;
- 19 • Explain why Staff’s proposal to make the Industrial DSM tariff permanent should  
20 not be adopted in this case; and
- 21 • Respond to Staff’s recommendation that the Company investigate existing  
22 customer demographics as it pertains to customer connection charges under  
23 Schedule X.

1 – REPLY TESTIMONY OF ONITA KING

1 **II. SERVICE WINDOW APPOINTMENTS**

2 **Q. What did the Company propose with regard to service window appointments in**  
3 **the initial filing?**

4 A. The Company presented a proposal to make four-hour service window appointments  
5 available to residential and small commercial customers, contingent upon the  
6 Commission allowing recovery of the additional cost of providing the service. The direct  
7 testimony of NW Natural witness David Williams<sup>1</sup> discussed the purpose for the  
8 Company's proposal, the proposed program cost, and the implementation details  
9 associated with the Company's proposal to offer service window appointments to  
10 customers.

11 **Q. Have any other parties submitted testimony with regard to the SWA proposal?**

12 A. Yes. Staff and NWIGU-CUB submitted opening testimony on the number of Test Year  
13 full-time employees and agreed that 13 service technician FTEs should be added to  
14 account for the SWA program. Staff also expressed support for the Company's SWA  
15 proposal, but conditions their support on the Company's agreement to instigate a \$100  
16 service guarantee for each service appointment window it fails to meet, with \$25 to be  
17 provided directly to the affected customer and \$75 to be paid to customers as a group  
18 (Staff/700 Gorsuch/3-4).

19 **Q. Does the Company agree with the Staff and NWIGU-CUB's position on the number**  
20 **of FTEs necessary to implement the SWA?**

21 A. The Company agrees that the Test Year revenue requirement should reflect the  
22 necessary service technician FTEs to implement the program, but the correct number of

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1 Exhibit NWN/900, Williams.

1 FTEs is 14. Staff and NWIGU-CUB did not include the one additional supervisor FTE  
2 that would be necessary to coordinate the work of the employees that will be necessary  
3 to implement the SWA proposal. The supervisor FTE was one of the 58 FTEs identified  
4 in the direct testimony of NW Natural witness John Sohl.<sup>2</sup>

5 **Q. Does the Company agree to the Staff's condition regarding the \$100 service**  
6 **guarantee?**

7 A. No. Staff's proposed service guarantee is problematic for a number of reasons.

8 First, it appears that Staff assumes that 100% of all appointments must be met.  
9 This is an unrealistic assumption and does not consider the many variables faced by field  
10 personnel that could cause an appointment to be missed. Variables include things such  
11 as the Company's need to redirect resources for emergency response, traffic accidents,  
12 inclement weather conditions, or even the situation where a customer is not home when  
13 the technician arrives. Especially given the Company's commitment to safety, it is not  
14 reasonable to assume that the Company could, or should meet 100% of its SWAs, given  
15 that it would dispatch employees to handle a safety situation (such as an odor call) rather  
16 than try to meet a SWA, which would not represent a safety hazard.

17 Second, Staff does not identify when the service guarantee would be effective.  
18 As stated in the direct testimony of David Williams (NWN/900, Williams/9), there will be a  
19 minimum ten-month period following the date that rates go into effect in this proceeding  
20 before the Company can begin to implement the SWA program. The Company actually  
21 expects that the full implementation period could be as long as 18 months due to the  
22 time needed to hire and train new service technicians simply due to the fact that many

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2 NWN/700, Sohl/4.

1 new hires do not complete training, causing the hiring and training period to extend even  
2 further. In addition, it may take as long as six months to receive the new vehicles  
3 needed to support the new service technicians. If an appropriate implementation period  
4 is not considered, any service guarantee would be inappropriate, since it would penalize  
5 the Company for expectations that are beyond its ability to fulfill.

6 Third, Staff does not identify how long the proposed service guarantee would be  
7 in effect. Staff states that a service guarantee is necessary because there should be  
8 some accountability metric to make sure ratepayers get delivery of what they have paid  
9 for in their rates (Staff/700 Gorsuch/3). Clearly customers pay for many things in their  
10 rates without service guarantees attributable to each service. This is because over time,  
11 services such as those that are to be offered through the SWA ultimately become an  
12 embedded component of the Company's standard customer service platform. For this  
13 reason, any service guarantee that is specific to the implementation of the SWA program  
14 should only carry a term that is representative of the time period required to fully integrate  
15 the SWA program into the Company's standard customer service platform.

16 Finally, the method used by Staff to derive the \$100 service guarantee is arbitrary  
17 and has no basis of support, and is unreasonably large. In addition, a guarantee that  
18 includes a participant paid guarantee component does not work because, as discussed  
19 earlier in my testimony, it is unreasonable to assume that 100% of its SWAs can be met  
20 due to the Company's commitment to safety. The administrative challenges of  
21 establishing an appropriate customer guarantee payment in an environment that  
22 inherently has a less than 100% threshold would be challenging and likely not worth the  
23 time and cost to develop.

#### 4 – REPLY TESTIMONY OF ONITA KING

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1 **Q. Does the Company object to a service guarantee associated with its SWA**  
2 **proposal?**

3 A. No. The Company could support a service guarantee, provided that it was structured to  
4 address the Company's concerns stated above. Specifically, a service guarantee must  
5 (1) allow for an appropriate implementation period – ideally 18-months, but not less than  
6 ten-months, from the date that rates are effective; (2) recognize a realistic service level  
7 for met appointments; (3) have a defined term; (4) be simple and easy to administer; and  
8 (5) be based on a reasonable guarantee amount. The Company would agree to work  
9 with the parties to establish a service guarantee that adequately meets all of these  
10 conditions.

11 **III. SCHEDULE C RECONNECT CHARGES**

12 **Q. What did the Company propose with regard to the reconnect charges proposed**  
13 **under Schedule C?**

14 A. The Company proposed two things. First, it proposed to change the charge structure  
15 from a two-tier to a three-tier structure. Second, the Company proposed to increase the  
16 customer reconnection charges for the two existing tiers and to add a new charge for the  
17 new third tier. See NWN/1700 King.

18 **Q. Why did the Company propose changes to its Schedule C reconnection charges?**

19 A. The Company proposed changes to update the charges to more closely reflect the cost  
20 of performing reconnection services. The Schedule C reconnection charges have not  
21 been updated since May 1995 and the cost of performing reconnections has since  
22 increased. In addition, the Company's proposed changes better reflect OAR 860-021-  
23 0328(7)(b), which states “[f]or an After Hours Reconnect that is completed the same day

5 – REPLY TESTIMONY OF ONITA KING

1 as the request, the reconnection fee may be higher than for an After Hours Reconnect  
2 scheduled for a subsequent day.” The Company’s current reconnection charges do not  
3 differentiate between same-day after-hours reconnections and after-hours reconnections  
4 on subsequent days, while the proposed changes to the reconnection charges do make  
5 this differentiation.

6 **Q. What are the charges for each tier the Company is proposing?**

7 A. The first tier is for reconnections scheduled during business hours and the charge is \$40.  
8 The second tier is for after-hours reconnections scheduled for the next business day,  
9 Monday through Friday, and the charge is \$80. The third tier is for any same-day  
10 reconnection and for reconnections on Saturdays, Sundays, or holidays.<sup>3</sup> Typically,  
11 same day requests for reconnection will occur after normal business hours because the  
12 prior days’ calls will have filled the regular business hours schedule.

13 **Q. Have any parties submitted testimony with regard to NW Natural’s proposed**  
14 **Schedule C Reconnect Charges?**

15 A. Yes. CUB and Staff both addressed the proposed Schedule C reconnection charges. In  
16 its opening testimony, CUB (See Jenks-Feighner/2) requested that the Commission deny  
17 NW Natural’s request to raise the reconnect charges. CUB provides no explanation for  
18 their request, but presumably believes the change is connected with the Company’s rate  
19 design proposal, which it opposes. Because I believe CUB’s concern is related primarily  
20 to rate design, I do not address it in my testimony.

21 **Q. What is Staff’s proposal with respect to reconnection charges?**

---

3 The Company notes that in its initial filed Tariff at Sheet C-1 (See NWN/1701 King), the description for this charge was incorrect, and should read “Same Day after 5:00 p.m. Mon-Fri or on Saturday, Sunday, or Holidays”.



1 A. Staff (Staff/700 Gorsuch/5) agrees that the Company should increase its service  
2 reconnection charges, but Staff proposes different charges than proposed by the  
3 Company. In addition, Staff changed the applicability of each charge tier from what the  
4 Company proposed.

5 **Q. Does the Company agree with the Staff proposal?**

6 A. No. The Company does not agree with Staff's proposed changes.

7 **Q. Please explain Staff's proposed changes to Tier 1 reconnection and why Staff's**  
8 **proposal is inappropriate.**

9 A. Tier 1 applies to service reconnections performed during regular business hours. The  
10 charge proposed by the Company is based on the Company's actual cost of residential  
11 reconnections as of June 2011. The actual cost for a residential reconnection is  
12 calculated as \$55.25. See NWN/2801, King/1. The Company's proposed charge is  
13 \$40.00, which is \$15.25 less than the Company's actual costs. This is comparable to the  
14 cost differential of \$15.51 that existed when the Company last adjusted these charges in  
15 May 1995. The 1995 filing showed an actual cost of \$40.51 and a resulting charge of  
16 \$25.00. See NWN/2802, King/2. The Company applies the same charge to both  
17 residential and commercial customers. Staff's proposal makes the differential more than  
18 \$25.00—the difference between the cost of \$55.25 and the \$30 Staff proposes—without  
19 providing any reason for this change. The Company's proposal more closely aligns with  
20 the actual cost of providing the service and is not so high as to be an undue burden on  
21 customers. Staff's proposal should therefore be rejected.

22 **Q. Please explain Staff's proposed changes to Tier 2 reconnection.**

7 – REPLY TESTIMONY OF ONITA KING

1 A. The Company's proposed Tier 2 applies to service reconnections that are scheduled for  
2 completion the next day after normal business hours at a customer's request. Staff does  
3 not propose any changes to the charge amount for Tier 2, but proposes to change the  
4 applicability of the charge to "same day or after 5:00 p.m. Mon-Fri or on a Holiday."<sup>4</sup>

5 **Q. Why is Staff's proposed formulation of Tier 2 inappropriate?**

6 A. As I discussed above, OAR 860-021-0328(7)(b), provides that reconnect fees may  
7 differentiate between after-hours, same-day reconnections and after-hours connections  
8 on a subsequent day. The Company believes that making such a differentiation is  
9 appropriate because there is a differentiation in the costs to provide such services.  
10 Staff's proposal does not make this differentiation, and Staff's opening testimony  
11 provides no explanation as to why it does not. As shown in my Exhibit NWN/2801, the  
12 cost of reconnecting service on the same day is significantly higher than after-hours  
13 connections on a subsequent day. Staff has provided no reason why this difference  
14 should not be reflected in rates.

15 **Q. Please explain Staff's proposed changes to Tier 3 reconnection and why Staff's  
16 proposal is inappropriate.**

17 A. Staff proposes to change the applicability of Tier 3 to reconnection on a Saturday,  
18 Sunday, or holiday, and does not include after-hours, same-day requests. As I mention  
19 above, Staff's proposal should be rejected because it does not align with OAR 860-021-  
20 0328(7)(b), which provides for a price differentiation that the Company believes is  
21 important to reflect.

---

4 Staff/704, Gorsuch/1.

1 Staff also proposes to reduce the Tier 3 charge to \$175.00, down from the  
2 Company's proposed \$185.00. The Company's proposed \$185.00 is based upon a  
3 combination of (a) actual costs for this type of unscheduled work; (b) the assumption that  
4 this work will always be incremental to the Company's costs of performing the daily  
5 scheduled work both during and after business hours; and (c) a need to fairly and  
6 effectively manage the volume of requests for this type of reconnection. The proposed  
7 \$185.00 falls between the cost of a residential reconnection of \$179.71 and the cost of a  
8 commercial reconnection of \$186.89 for call-out work. See NWN/2801. Because the  
9 work performed under this charge is the highest cost work, if the cost is reduced below  
10 the Company's actual cost then there is risk that the Company will not be able to meet  
11 the volume of requests for this type of reconnect charge. For these reasons, Staff's  
12 proposed change to \$175.00 should be rejected.

13 **Q. Are there any other concerns with Staff's proposed changes?**

14 A. Yes. Staff's proposed changes to Sheet C-2 (See Staff/704, Gorsuch/3) should not be  
15 adopted for the same reasons described above.

16 **IV. SCHEDULE 31/32 INTERRUPTIBLE SERVICE**

17 **Q. What did the Company propose with regard to Schedule 31 and Schedule 32**  
18 **interruptible service?**

19 A. The Company proposed to eliminate the interruptible service option from Rate Schedule  
20 31 and proposed to make changes to Rate Schedule 32 that enable the Company to  
21 consider system parameters in the consideration of a customer's request for interruptible  
22 service, and to invoke a periodic five-year review of the continued need for interruptible

1 service on the Company's system. These changes are discussed in more detail in my  
2 direct testimony, NWN/1700, King/10-12.

3 **Q. Have any other parties submitted testimony with regard to NW Natural's proposed**  
4 **changes to Schedule 31 and Schedule 32?**

5 A. Yes. Mr. Schoenbeck for NWIGU submitted opening testimony opposing the Company's  
6 proposed tariff changes.<sup>5</sup> NWIGU recommends that the Commission reject the  
7 Company's proposal to eliminate a customer's ability to elect interruptible service under  
8 Schedule 32, leaving the existing service selections process and procedures in place.  
9 NWIGU further states that if the Commission accepts this recommendation, NWIGU  
10 would support the Company's request to discontinue the offering of interruptible sales  
11 service under Schedule 31 provided these customers may elect Schedule 32  
12 interruptible service.<sup>6</sup>

13 **Q. What is the Company's position with regard to the recommendations made by**  
14 **NWIGU?**

15 A. The Company appreciates the position of NWIGU with regard to the proposed changes  
16 to Rate Schedule 32, and can agree to some extent with the proposed  
17 recommendations. The Company continues to believe that the ability to evaluate system  
18 requirements in reviewing requests from customers for service is important. In an effort  
19 to address NWIGU's concerns, the Company submits with this testimony proposed  
20 revisions to Schedule 32. See NWN/2803 King/1-4.

21 **Q. Please summarize the Company's proposed revisions.**

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5 See NWIGU/100, Schoenbeck/16-21.

6 See NWIGU/100, Schoenbeck/21.

1 A. The Company has revised the Service Availability section to refer to the provision titled  
2 “SERVICE TYPE SELECTION – PROCESS AND PROCEDURE”. In that provision, the  
3 Company has included new language to represent the guidelines that will be used to  
4 determine the availability of firm and interruptible service under Schedule 32. See  
5 NWN/2803, King/1. In addition, the Company has removed in its entirety the section  
6 titled “SPECIAL CONDITIONS FOR INTERRUPTIBLE SERVICE”, and has removed  
7 references related to the five-year review of interruptible service qualification at Sheets  
8 32-3 and 32-4. See NWN/2803 King/2-3.

9 **Q. Please describe the guidelines proposed to be used to determine the availability of**  
10 **firm and interruptible service under Rate Schedule 32.**

11 A. The guidelines are based on the Company’s determination as to the ability of its  
12 distribution system to meet a Customer’s hourly load requirements. New requests for  
13 interruptible service are considered based on the Company’s determination that there is  
14 a system benefit associated with the interruptible load. This determination will consider  
15 load size, location, existing system demand, and other system operating parameters.

16 **Q. Will the addition of these guidelines affect existing Rate Schedule 31 customers**  
17 **that decide to transfer to Rate Schedule 32 as part of the elimination of**  
18 **interruptible service on Rate Schedule 31?**

19 A. No. As part of the transition process, any existing Rate Schedule 31 interruptible  
20 customer will be allowed to transfer to Rate Schedule 32 interruptible service provided  
21 the transfer is made within 60 days of the effective date of the tariff change. Once they  
22 transfer, they will be subject to these guidelines if they subsequently request to change to  
23 firm service.

1 **Q. How will the addition of these guidelines affect existing Schedule 32 Customers?**

2 A. Existing Schedule 32 customers will not be affected provided they do not submit a  
3 request to transfer to a different service type at a later date. The Company proposes to  
4 apply these guidelines to any Schedule 32 customer that subsequently requests to  
5 transfer to a different service type. However, the Company will not require any customer  
6 to transfer to a different service type, which alleviates the concerns expressed by NWIGU  
7 in opening testimony.

8 **Q. What does the Company propose with regard to this issue?**

9 A. The Company proposes that the Commission adopt the tariff revisions included with this  
10 testimony in resolution of the concerns expressed by NWIGU with regard to Schedule  
11 32, and adopt the Company's original changes to Schedule 31 to eliminate the  
12 interruptible service option on that rate schedule.

13 **V. INDUSTRIAL DSM PROGRAM**

14 **Q. What did the Company propose with regard to the industrial DSM program?**

15 A. The Company did not address the industrial DSM program in its initial filing.

16 **Q. Please explain the issues with the industrial DSM program.**

17 A. In its opening testimony, Staff <sup>7</sup> states that a permanent tariff rate should be implemented  
18 for this program, instead of the current deferral mechanism, because the industrial DSM  
19 program transitioned from a pilot program to a permanent program effective in March  
20 2011. Staff also proposes that the revised program be subject to a balancing account.  
21 In support of this proposal, Staff states that customers will see cost savings because of  
22 the different interest rate impacts between the two types of mechanisms. Staff's

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7 Staff/1100, Sobhy/22.

1 proposal would continue to assume that the program funding would be consistent with  
2 the budget requirements of the program administrator, currently the Energy Trust of  
3 Oregon (ETO).

4 **Q. Does the Company agree with the Staff proposal?**

5 A. It is not entirely clear how Staff's proposed balancing account approach would work, but  
6 the Company is not opposed to examining alternatives to the current tariff structure.  
7 However, because any changes to this program would have an impact on the Company's  
8 industrial customers, NW Natural would hope that any changes that are made to this  
9 industrial DSM program (Schedule 360) are supported by NWIGU. In addition, there are  
10 likely process and other logistical issues that will require additional review by the  
11 Company, NWIGU, and ETO.

12 **Q. Are changes to the industrial DSM program contingent upon the outcome of this**  
13 **proceeding?**

14 A. No. The Company is prepared to work with the parties to revise this program outside of  
15 this proceeding.

16 **VI. SCHEDULE X**

17 **Q. What did the Company propose with regard to Schedule X, which governs**  
18 **distribution facilities extensions and main extensions?**

19 A. The Company made a number of editorial changes to Schedule X, none of which result  
20 in any material change in purpose or intent. In addition, the Company proposed changes  
21 to the Construction Allowance provisions that pertain to residential applicants.

22 **Q. Have any parties submitted testimony with regard to Schedule X?**

23 A. Yes. Staff addresses Schedule X in opening testimony.

13 – REPLY TESTIMONY OF ONITA KING

1 **Q. What does Staff recommend with respect to Schedule X?**

2 A. Staff recommends that the Commission address two items as part of the final order in  
3 this docket which I summarize here as follows: (1) instruct the Company to examine its  
4 existing customer demographics as it pertains to differences among customers classes  
5 or schedules and length of main, and examine the relationship within customer  
6 schedules between costs of main and customer usage levels; and (2) instruct the  
7 Company to coordinate with Staff and other interested parties in its efforts to refine  
8 Schedule X to account for the resulting outcome on residential rate design and  
9 decoupling.<sup>8</sup>

10 **Q. Does the Company agree with Staff's recommendation?**

11 A. No. With regard to item (1), the Company does not agree that there is cause for the final  
12 order in this proceeding to direct the Company to perform additional examination of  
13 differences between customer classes, cost to serve, and usage levels. With regard to  
14 item (2), it is not clear if Staff is recommending a separate proceeding or if Staff's  
15 recommendation is to request that the Commission require that the Company make any  
16 revisions to Schedule X as a result of the final rate design and decoupling structures  
17 adopted in this proceeding as part of the Company's compliance filing.

18 **Q. What does the Company propose with regard to Staff's recommendations?**

19 A. The Company requests that the Commission reject Staff's recommendation to direct the  
20 Company to perform additional examination of differences between customer classes,  
21 cost to serve, and usage levels address in its final order. To the extent that revisions to  
22 Schedule X are required as a result of the final rate design and decoupling structures

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8 Staff/1500, Compton/31.



1           adopted in this proceeding, the Company requests that the Commission direct that such  
2           revisions be addressed as part of the Company's compliance filing in this proceeding and  
3           not as part of a separate subsequent proceeding.

4   **Q.    Does this conclude your testimony?**

5   **A.    Yes, it does.**

15 – REPLY TESTIMONY OF ONITA KING

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BEFORE THE  
PUBLIC UTILITY COMMISSION OF OREGON

**UG 221**

**NW Natural**

**Exhibits of Onita R. King**

**CUSTOMER SERVICE and TARIFFS  
EXHIBITS 2801 - 2803**

June 15, 2012

**EXHIBITS 2801-2803 – CUSTOMER SERVICE and TARIFFS**

**Table of Contents**

Exhibit 2801 – Reconnection Charges - 2011.....	1
Exhibit 2802 – Cost of Delinquent Turn-On .....	1-2
Exhibit 2803 – Rate Schedule 32, Large Volume Non-Residential Sales and Transportation Service.....	1-5

RECONNECTION CHARGES - 2011

Hourly Rates

1	Field Grade C - Experienced June 2011	28.44
2	Benefits Loading @ 80% <input type="checkbox"/> Add OverHead	-
3	Unloaded Field Hourly Rate (1 + 2)	28.44
4	Vehicle per Hour 2010 Actuals	5.04
5	Super-Dispatch-Admins	10.53
	Non-Payroll CFS Costs	2.07
<b>Other Charges</b>		
	CUSTOMER CONTACT CENTER	18.83
6	ACCOUNT SERVICES	0.32
7	Call Center Labor Only >>>>>	18.41
8	Acct Services Labor Only >>>>>	0.30
9	<b>total other charges</b>	<b>19.15</b>

**A Daytime Reconnect** Com +: 17%

10	travel to & on-site: minutes (Using 2010 Actuals)	32.00
11	travel back: minutes	-
12	total time: minutes (10 + 11)	32.00
13	total time: hours (12 / 60min)	0.53
14	unloaded field hourly rate (3)	28.44
15	multiplier (day=1, OT=1.5, CO=2)	1.00
16	subtotal - field labor (13 * 14 * 15)	15.17
17	vehicle (4 * 13)	2.69
18	Super-Dispatch-Admin nonlabor (5+6 * 13) <input checked="" type="checkbox"/> Include Charges	6.72
19	<b>total daytime reconnect</b> (16 + 17 + 18)	<b>24.58</b>

**B Overtime Reconnect**

20	travel to & on-site: minutes	32.00
21	travel back: minutes	10.00
22	total time: minutes (20 + 21)	42.00
23	total time: hours (22 / 60min)	0.70
24	unloaded field hourly rate (3)	28.44
25	multiplier (day=1, OT=1.5, CO=2)	1.50
26	subtotal - field labor (23 * 24 * 25)	29.86
27	vehicle (4 * 23)	3.53
28	Super-Dispatch-Admin nonlabor (5+6 * 13) <input checked="" type="checkbox"/> Include Charges	8.82
29	<b>total overtime reconnect</b> (26 + 27 + 28)	<b>42.21</b>

**C Call Out Reconnect**

30	2 hour call-out: hours	2.00
31	unloaded field hourly rate (3)	28.44
32	multiplier (day=1, OT=1.5, CO=2)	2.00
33	subtotal - field labor (30 * 31 * 32)	113.76
34	vehicle (4 * 30)	10.08
35	Super-Dispatch-Admin nonlabor (5+6 * 13) <input checked="" type="checkbox"/> Include Charges	25.20
36	<b>total call out reconnect</b> (33 + 34 + 35)	<b>149.04</b>

**D Daytime Shut-Off**

37	travel to & on-site: minutes	15.00
38	travel back: minutes	-
39	total time: minutes (37 + 38)	15.00
40	total time: hours (39 / 60min)	0.25
41	unloaded field hourly rate (3)	28.44
42	multiplier (day=1, OT=1.5, CO=2)	1.00
43	subtotal - field labor (40 * 41 * 42)	7.11
44	vehicle (4 * 40)	1.26
45	Super-Dispatch-Admin nonlabor (5+6 * 13) <input checked="" type="checkbox"/> Include Charges	3.15
46	<b>total daytime shut-off</b> (43 + 44 + 45)	<b>11.52</b>

**E After Hours Regular Time Reconnect**

47	travel to & on-site: minutes	32.00
48	travel back: minutes	-
49	total time: minutes (47 + 48)	32.00
50	total time: hours (49 / 60min)	0.53
51	unloaded field hourly rate using actual Cnts x OT	36.20
52	multiplier (day=1, OT=1.5, CO=2)	1.00
53	subtotal - field labor (50 * 51 * 52)	19.31
54	vehicle (4 * 50)	2.69
55	Super-Dispatch-Admin nonlabor (5+6 * 13) <input checked="" type="checkbox"/> Include Charges	6.72
56	<b>total regular time after hours reconnect</b> (53 + 54 + 55)	<b>28.71</b>

Calculation	Daytime	After Hours Today	After Hours Tomorrow
Reconnect	24.58	28.71	28.71
Shut-Off (46)	11.52	11.52	11.52
Other (9)	19.15	19.15	19.15
<b>Total RES</b>	<b>55.25</b>	<b>59.38</b>	<b>59.38</b>
<b>Total COM</b>	<b>59.42</b>	<b>66.56</b>	<b>66.56</b>
<b>Current</b>	<b>25.00</b>	<b>75.00</b>	<b>75.00</b>

Commercial Calculation	REG TIME (9 + 19 + 46)	OT (29 + 36 + 56)	Call Out (29 + 36 + 56)
Reconnect	24.58	42.21	149.04
Shut-Off (46)	11.52	11.52	11.52
Comm +	4.18	7.18	7.18
Other (9)	19.15	19.15	19.15
<b>Total</b>	<b>59.42</b>	<b>80.06</b>	<b>186.89</b>

Residential Calculation	REG TIME (9 + 19 + 46)	OT (29 + 36 + 56)	Call Out (29 + 36 + 56)
Reconnect	24.58	42.21	149.04
Shut-Off (46)	11.52	11.52	11.52
Other (9)	19.15	19.15	19.15
<b>Total</b>	<b>55.25</b>	<b>72.88</b>	<b>179.71</b>

**COST OF DELINQUENT TURN-ON**

NWN/2802  
King/1

Jobs	Number of Units	Actual Time (Minutes)	Adjust Factor	Time Per Unit(Minutes)	Cost Per Unit
<b>Senior Reps (\$15.99/hr. = \$.27/min.)</b>					
Phone/Processing time to issue order.	1	10		10	
Order issued to close account after disconnect.	1	4	0.30	1.2	
		<b>SubTOTAL</b>		<b>11.2</b>	<b>\$2.98</b>
<b>Billers (approximate \$)</b>					
Process payment collected (to deposit or arrears)	1	3		3	
Enter billing charge for DTO fee	1	5		5	
Keypunch Order	1	2		2	
		<b>SubTOTAL</b>		<b>13</b>	<b>\$3.17</b>
<b>Supervisory (\$20/hr – 19 people)</b>					
(\$20 divided by 60 min = .33) divided by 19 = \$0.02					\$1.26
Approximate overhead					\$2.35
		<b>SubTOTAL</b>			<b>\$3.61</b>
<b>OFFICETOTAL</b>					<b>\$9.76</b>
<b>Dispatcher/Field (\$17.91/hr. = \$.30/min.)</b>					
Burst order from printer	177	30		0.17	
Route order	177	120		0.68	
Review order for completion (money pickup)	177	30		0.17	
				1.02	
		<b>SubTOTAL</b>			<b>\$0.31</b>
<b>Clerk (\$14.27/hr. = \$.24/min.)</b>					
Update completed order		45			\$0.18
Return incomplete orders to Dispatcher for re-routing		20			\$0.08
Cancel date expired orders and return to CAS		10			\$0.04
		<b>SubTOTAL</b>			<b>\$0.30</b>
<b>Field (\$16.75/hr. = \$.28/min.)</b>					
Labor (Job standard time 22 minutes) Source: Prod Report		22			\$6.16
Payroll Overhead Rates (15% Company-wide overhead) Vacation (9.1%), Sick (2.1%) & Holiday (3.8%) determined by Accounting Dept					
(\$2.88 (labor) x .15% (OH) = \$.92)					\$0.92
Company Wide Overhead Rates (28% determined by Acctg) Health and Life Ins. (12.6%), Pensions (2.8%) Payroll Taxes (9.6%) and Workman's Comp (3.0%)					
(\$2.88 (labor) x .28% (OH) = \$.81)					\$1.72
Travel Time Source: Fld Op Manday Recap		12			\$3.36

**COST OF DELINQUENT TURN-ON**

NWN/2802  
King/2

Jobs	Number of Units	Actual Time (Minutes)	Adjust Factor	Time Per Unit(minutes)	Total Cos Per Unit
<b>Field (continued)</b>					
Travel Time Payroll Overhead (see OH explanation above)					\$0.50
Travel Time Company Overhead (see OH explanation above)					\$0.94
Truck Expense (\$3.75 provided by Acctg Dept)					
Depreciation, Fuel taxes (50% of the cost of gas), gasoline, and maintenance costs.					\$1.38
<b>SubTOTAL</b>					<b>\$14.99</b>
<b>FIELD TOTAL</b>					<b>\$15.60</b>
<b>Cost of Disconnect Visit</b>					<b>\$15.15</b>
<b>GRAND TOTAL</b>					<b>\$40.51</b>

**NOTE: All salary figures used are contractual for April 1994 thru April 1995**

# NORTHWEST NATURAL GAS COMPANY

P.U.C. Or. 25

Original Sheet 32-1

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## RATE SCHEDULE 32 LARGE VOLUME NON-RESIDENTIAL SALES AND TRANSPORTATION SERVICE

### SERVICE AVAILABILITY:

Service under this Rate Schedule is available on the Company's Distribution System to Non-Residential Customers in all territory served by the Company under the Tariff of which this Rate Schedule is a part provided that adequate supply and capacity exists to accommodate a Customer's service requirements. The Company will determine the availability of Firm and Interruptible Service under this Rate Schedule as set forth in the 'SERVICE TYPE SELECTION – PROCESS AND PROCEDURE' provision of this Rate Schedule.

~~Firm Service under this Rate Schedule is available provided that the Company determines, in its sole judgment, that adequate supply and capacity exists to accommodate a Customer's service requirements. The Company, in its sole discretion, will determine the availability of Interruptible Service under this Rate Schedule in cases where supply and capacity are adequate to provide Firm Service. A Customer request for an Interruptible Service Type will be considered on a case-by-case basis. Service under this Rate Schedule cannot be combined with service under any other Rate Schedule.~~

### SPECIAL CONDITIONS FOR INTERRUPTIBLE SERVICE:

~~Any Customer served under an Interruptible Service Type as of November 1, 2012 will be allowed to continue service on such Interruptible Service Type after November 1, 2012 for a period of five (5) consecutive PGA Years. Thereafter, the eligibility for Interruptible Service shall be determined in accordance with the "SERVICE AVAILABILITY" and "DESCRIPTION OF SERVICE TYPES AND REQUIREMENTS FOR SERVICE" provisions of this Rate Schedule. If a Customer to which this special condition applies transfers to a Firm Service Type in accordance with the "OUT-OF-CYCLE TRANSFERS" or "ANNUAL SERVICE ELECTION DATE" provisions of this Rate Schedule before the end of five (5) PGA Years, then any subsequent request for Interruptible Service will be subject to the conditions for approval as set forth above under 'SERVICE AVAILABILITY'. This special condition will carry to any subsequent Customer at the same service address following a change in business name or a change of ownership. In all other situations, a subsequent Customer must submit a Service Election Form to request Interruptible Service, subject to approval as set forth above under 'SERVICE AVAILABILITY'.~~

### APPLICATION FOR SERVICE AND SELECTION OF RATE SCHEDULE AND SERVICE TYPES:

An application for service must be made in accordance with the provisions of **Rule 2** of this Tariff, including the requirements to establish or re-establish credit.

It is the responsibility of the Customer to select the Rate Schedule and Service Type that best meets the Customer's individual service requirements. A Customer's requested Service Type must be stated on the Service Election Form, and is subject to the Company's approval as described in "SERVICE SELECTIONS – PROCESS AND PROCEDURE" of this Rate Schedule and in the Company's applicable policies and procedures.

### PRE-REQUISITES TO SERVICE:

1. A Customer may be required to pay the Company, in advance, for costs related to the Company's installation of any new or additional Distribution Facilities necessary to provide service to Customer under this Rate Schedule. See **Schedule X**.
2. When the installation of new or additional Distribution Facilities is necessary to provide service to Customer, the Company may require Customer enter into a written service agreement.

(continue to Sheet 32-2)

Issued ~~December 30, 2014~~  
NWN Advice No. OPUC 11-19

Effective with service on  
and after ~~February 1, 2012~~

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Issued by: **NORTHWEST NATURAL GAS COMPANY**

d.b.a. NW Natural  
220 N.W. Second Avenue  
Portland, Oregon 97209-3991

# NORTHWEST NATURAL GAS COMPANY

P.U.C. Or. 25

Original Sheet 32-3

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## RATE SCHEDULE 32 LARGE VOLUME NON-RESIDENTIAL SALES AND TRANSPORTATION SERVICE (continued)

### DESCRIPTION OF SERVICE TYPES AND REQUIREMENTS FOR SERVICE:

Service under this Rate Schedule requires one Service Type Selection per billing meter set assembly. All Service Types are subject to approval by the Company. The following Service Types are available under this Rate Schedule:

1. Firm Sales Service
2. Interruptible Sales Service
3. Firm Transportation Service
4. Interruptible Transportation Service
5. Combination Sales Service
6. Combination Transportation Service
7. Combination Sales and Transportation Service

The respective requirements of each Service Type are described below and elsewhere in this Rate Schedule, including, without limitation, "PRE-REQUISITES TO SERVICE":

### Sales Service Types:

Firm Sales Service. This is Firm Service on the Company's Distribution System. The availability of this service is dependent upon the Company's determination that adequate supply and capacity exists to provide Firm Service to the Customer. The Commodity Component applicable to gas usage is as set forth in the "ANNUAL SERVICE ELECTION DATE" provision of this Rate Schedule. Customer must select one of two Pipeline Capacity Charge options:

- (a) **Volumetric.** For the volumetric choice, the rate stated for the Firm Pipeline Capacity Charge – Volumetric option in the Monthly Rates provision of this Rate Schedule is multiplied by all therms used by Customer each Billing Month.
- (b) **Maximum Daily Delivery Volume (MDDV).** For the MDDV choice, each therm of Customer's MDDV is multiplied by the Firm Pipeline Capacity Charge- Peak Demand option each Billing Month. The provisions for determination of a Customer's MDDV are described under "DETERMINATION OF MDDV" in this Rate Schedule.

Interruptible Sales Service. ~~The approval of a request for Interruptible Service is subject to the "SERVICE TYPE SELECTION – PROCESS AND PROCEDURE" provision of this Rate Schedule.~~ This is Interruptible Service on the Company's Distribution System and is subject to Curtailment of Service, as set forth in **Rule 13** and **Rule 14** of this Tariff. The Commodity Component applicable to gas usage is as set forth in the "ANNUAL SERVICE ELECTION" provision of this Rate Schedule. ~~The initial term for an Interruptible Sales Service option is five (5) consecutive PGA Years. Thereafter, Interruptible Sales Service may continue on a year-to-year basis, subject to approval by the Company under the "SERVICE AVAILABILITY" provisions of this Rate Schedule. The determination for continued service shall be made coincident with the "ANNUAL SERVICE ELECTION DATE" to be effective November 1. Should a Customer transfer to a Firm Service Type before the end of the initial term and subsequently request Interruptible Sales Service, then the request will be subject to approval by the Company and if approved, a new initial term will begin.~~

(continue to Sheet 32-4)

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Portland, Oregon 97209-3991



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Original Sheet 32-4

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## RATE SCHEDULE 32 LARGE VOLUME NON-RESIDENTIAL SALES AND TRANSPORTATION SERVICE (continued)

### DESCRIPTION OF SERVICE TYPES AND REQUIREMENTS FOR SERVICE (continued):

#### Transportation Service Types:

*Firm Transportation Service.* This is Firm Service on the Company's Distribution System. The availability of this service is dependent upon the Company's determination that adequate capacity exists to provide Firm Service to the Customer.

*Interruptible Transportation Service.* ~~The approval of a request for Interruptible Service is subject to the 'SERVICE TYPE SELECTION – PROCESS AND PROCEDURE' provision of this Rate Schedule. This is Interruptible Service on the Company's Distribution System and is subject to Curtailment of Service, as set forth in Rule 13 and Rule 14 of this Tariff. The initial term for an Interruptible Transportation Service option is five (5) PGA Years. Thereafter, Interruptible Transportation Service may continue on a year-to-year basis, subject to approval by the Company under the "SERVICE AVAILABILITY" provisions of this Rate Schedule. The determination for continued service shall be made coincident with the "ANNUAL SERVICE ELECTION DATE" to be effective November 1. Should a Customer transfer to a Firm Service Type before the end of the initial term and subsequently request Interruptible Sales Service, then the request will be subject to approval by the Company and if approved, a new initial term will begin.~~

Customer must secure the purchase and delivery of gas supplies to be transported on the Company's Distribution System from an Authorized Supplier/Agent of Customer's choosing. Customer must complete the Company's Transportation Service: Supplier/Agent Authorization Form and name such Authorized Supplier/Agent not less than five (5) Business Days prior to the effective date of service. The Transportation of Customer-owned gas supplies is governed by the Terms and Conditions set forth in **Schedule T** of this Tariff, and the Company's Gas Transportation Operating Policies and Procedures.

#### Combination Service Types:

~~The approval of a request for a Combination Service Type is subject to the 'SERVICE TYPE SELECTION – PROCESS AND PROCEDURE' provision of this Rate Schedule. For all Combination Service Types, Customer must specify the exact daily delivery volume to be billed for the Service Type that is billed first through the meter. Customer may choose to specify an hourly delivery volume on the Service Election Form. An hourly delivery volume that exceeds 1/24 of the MDDV does not supersede the specified MDDV.~~

~~The initial term for a Combination Service Type that included Interruptible Sales or Interruptible Transportation Service is five (5) PGA Years. Thereafter, the Interruptible Service portion of the Combination Service Type may continue on a year-to-year basis, subject to approval by the Company under the "SERVICE AVAILABILITY" provisions of this Rate Schedule. The determination for continued service shall be made coincident with the "ANNUAL SERVICE ELECTION DATE" to be effective November 1. Should a Customer transfer to a Firm Service Type before the end of the initial term and subsequently request Interruptible Sales Service, then the request will be subject to approval by the Company and if approved, a new initial term will begin.~~

(continue to Sheet 32-5)

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## RATE SCHEDULE 32 LARGE VOLUME NON-RESIDENTIAL SALES AND TRANSPORTATION SERVICE (continued)

### **SERVICE TYPE SELECTION – PROCESS AND PROCEDURE (continued):**

When considering each Service Type request under this Rate Schedule, the following guidelines will be used by the Company: approval will be based upon the

Requests for Firm Service will be approved when the Company determines that there is sufficient distribution system capacity to serve 100% of the requesting Customer's load during design peak conditions ("Peak Day"), as defined in the Company's most recently acknowledged Integrated Resource Plan (IRP). When a request for Firm Service is denied, Interruptible Service will be available.

Requests for Interruptible Service will be denied if Firm Service is available, as determined above. Requests for Interruptible Service will be approved when, in the Company's determination, the avoided cost benefit associated with not making additional distribution system improvements is beneficial to all customers.

In some cases, a combination of Firm and Interruptible Service may be allowed to better match a Customer's service request with available Company capacity.

Company's determination, in its sole judgment, that: (a) adequate supply and capacity is available to accommodate any request for Firm Service, (b) there is a system benefit or other reasonable basis upon which to approve a request for Interruptible Service, if applicable, and (c)

In all cases, the requesting Customer must ~~has~~ satisfactorily established or ~~has satisfactorily~~ re-established credit under the terms and conditions of Rule 2 of this Tariff.

A Customer that is approved for an Interruptible Service Type **must** complete the Company's Customer Emergency Contact List Form stating the names and telephone numbers for all authorized emergency contacts. At least one authorized emergency contact must be accessible for notification 24-hours per day, 7-days per week. Following each Annual Service Election Date, the Company will provide the Customer Emergency Contact List Form to Customers that elected an Interruptible Service Type. It is the Customer's responsibility to notify the Company within five (5) Business Days of any change to Customer's authorized emergency contact information. The Company will provide the required Customer Emergency Contact List Form to Customer upon request.

### **ANNUAL SERVICE ELECTION DATE– July 31 Election for November 1 Service:**

The Annual Service Election Date is the date by which a Customer may request to change all or a portion of their current Service Type to be effective the following November 1 through October 31 period (PGA Year). Except for a change in Rate Schedule, or an election of Winter Sales WACOG, any out-of-cycle transfer approved to be effective after the Annual Service Election Date but prior to the start of the new PGA Year will automatically terminate on October 31.

To request a change in Service Type under this provision, Customer must complete and submit the Service Election Form in accordance with the terms and conditions of the 'SERVICE TYPE SELECTION – PROCESS AND PROCEDURE' provision of this Rate Schedule. A Customer need not submit a Service Election Form for the next PGA Year if the Customer desires to retain the Service Type Selection that is in effect on July 31.

The following changes may be requested under this provision:

- Change in Sales Service Type
- (1) Change in Transportation Service Type

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Original Sheet 32-7

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- (3) Transfer to a Sales Service Type
  - (4) Transfer to a Transportation Service Type
  - (5) Selection of a Combination Service Type
  - (6) Selection of Winter Sales WACOG (Sales Service Types only);
  - (7) Change in Pipeline Capacity Charge billing option (Firm Sales Service Type only)
  - (8) Change to Firm Sales Service Maximum Daily Delivery Volume (MDDV) (Combination Service Type only)
  - (9) Change in Rate Schedule

Requests to transfer to a Sales Service Type or to change a Sales Service Type are subject to the Company's determination that such service is available at the requested location based on the conditions set forth in the "SERVICE AVAILABILITY" provision of this Rate Schedule.

Transfers between Sales Service and Transportation Service are further subject to the "APPLICATION OF TEMPORARY ADJUSTMENTS TO RATES (ACCOUNT 191 ADJUSTMENTS)" provision of this Rate Schedule.

(continue to Sheet 32-8)

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