

WENDY MCINDOO Direct (503) 595-3922 wendy@mcd-law.com

August 17, 2011

VIA ELECTRONIC FILING AND FIRST CLASS MAIL

PUC Filing Center Public Utility Commission of Oregon PO Box 2148 Salem, OR 97308-2148

Re: Docket UM 1406 – Motion to Amend Order Approving Stipulation

Enclosed for filing in the above-reference docket are the original and one copy of Northwest Natural's Motion to Amend Order Approving Stipulation (Order No. 09-067).

A copy of this filing has been served on all parties to this proceeding as indicated on the attached Certificate of Service.

Very truly yours,

Wendy McIndoo

Wendy Mcindoo Office Manager

Enclosure

cc: Service List

BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON		
OW	406	
In the Matter of	MOTION TO AMEND ORDER APPROVING STIPULATION (ORDER NO. 09-067)	
NORTHWEST NATURAL'S		
System Integrity Program.		
Pursuant to OAR 860-001-0420(1), Northwest Natural Gas Company ("NW Natural" o		
the "Company") requests that the Public Utility Commission of Oregon ("Commission") amend		
Order No. 09-067 to extend the stipulation adopted in that order ("Stipulation") to the effective		
date of new rates adopted in the Company's next general rate case. ¹ Staff of the Public Utility		
Commission of Oregon ("Staff") and the Northwest Industrial Gas Users ("NWIGU") support thi		
request. The Citizens' Utility Board of Oregon ("CUB") has authorized NW Natural to represer		
that, while CUB does not support the current request for an extension, neither does CUE		
oppose it.		
NW Natural also requests that the Commission clarify in its order on this motion that th		
Company is authorized to continue the accounting treatment for System Integrity Program costs		
approved in Order No. 09-067.		
BACKGROUND		
On November 25, 2008, the Parties filed	the Stipulation, requesting that the Commission	
approve a System Integrity Program ("SIP") for	NW Natural. Prior to the establishment of the	
SIP, NW Natural maintained a number of differe	nt safety programs. The Company's prior safety	
programs included a Cast Iron Replacement Program and a Geohazard Program, both of whic		
	OF OR UM 1 In the Matter of NORTHWEST NATURAL'S System Integrity Program. Pursuant to OAR 860-001-0420(1), Norf the "Company") requests that the Public Utility Order No. 09-067 to extend the stipulation ador date of new rates adopted in the Company's ne Commission of Oregon ("Staff") and the Northwe request. The Citizens' Utility Board of Oregon (that, while CUB does not support the current oppose it. NW Natural also requests that the Comm Company is authorized to continue the accountin approved in Order No. 09-067. BACKG On November 25, 2008, the Parties filed approve a System Integrity Program ("SIP") for SIP, NW Natural maintained a number of different	

24

25

¹ The parties to the Stipulation are NW Natural, Commission Staff, NWIGU, and CUB (collectively, the "Parties").

were discontinued prior to the filing of the Stipulation.² At the time of the filing of the Stipulation,
the Company was operating the Transmission Integrity Management Program ("TIMP"), which
was initiated in 2002 in response to the Pipeline Safety Improvement Act of 2002 ("2002
Improvement Act") and PHMSA³ Natural Gas Integrity Management Rule, and the Bare Steel
Replacement Program ("Bare Steel Program"), which was approved by the Commission in 2001
and had an original completion date of 2021.⁴

7 The Pipeline Inspection, Protection, Enforcement and Safety Act of 2006 ("2006 PIPES 8 Act") expanded requirements of the 2002 Improvement Act by requiring PHMSA to prescribe 9 minimum standards for Distribution Integrity Management Programs ("DIMPs") to cover the 10 integrity and broader aspects of distribution mains, services, and other gas related 11 appurtenances. In addition, the 2006 PIPES Act significantly expanded the requirements of all 12 stakeholders relative to excavation damage prevention.

13 While previously implemented separately, NW Natural's Cast Iron, Bare Steel, and 14 Geohazard programs all were designed to address the issues raised and regulations formulated 15 as a result of federal legislation to improve natural gas transmission and distribution system 16 safety. NW Natural determined that it would be difficult to separate those critical programs from 17 regulations that emerged from the 2002 and 2006 safety acts and could emerge in the future. 18 To that end, NW Natural proposed renewal and consolidation of existing programs for Bare Steel and TIMP, and inclusion of DIMP, into a single SIP. The Parties entered into the 19 20 Stipulation governing cost recovery, recovery cap, cost tracking, and cost of service of the SIP. 21 In the Stipulation, the Parties agreed that all SIP costs exceeding the operation and

22

23

^{24 &}lt;sup>2</sup> Some of the activities that were previously conducted under the Geohazard Program continued to be conducted under the TIMP and/or DIMP programs.

^{25&}lt;sup>3</sup> U.S. Department of Transportation Pipeline and Hazardous Materials Safety Administration.

 ⁴ Re. Application of NW Natural for Deferred Accounting of Safety Program Costs, Docket UM 1030, Order No. 01-843 (Sept. 28, 2010).

Page 2 - NW NATURAL'S MOTION TO AMEND ORDER APPROVING STIPULATION (ORDER NO. 09-067)

maintenance expense included in NW Natural's prior rate case would be classified as capital
costs.⁵

In conjunction with the Stipulation, NW Natural filed an Application for an Accounting Order ("Application"). The Application requested authorization to classify all SIP expenses as capital, except for the O&M amount included in the Company's last general rate case.⁶ The Application explained that the Commission had already agreed that costs associated with the TIMP Program should be recorded as capital expenses,⁷ and that the DIMP costs are also properly characterized as capital expenditures.⁸

- 9
- 10

In Order No. 09-067, the Commission approved the Stipulation and Application.⁹

PROPOSED MODIFICATION

Paragraph 16 of the Stipulation sets the term of the Stipulation to expire the earlier of 11 October 31, 2011, or until the effective date of new rates adopted in the Company's next 12 general rate case.¹⁰ Based on a stipulation adopted by the Commission in UG 152 and UG 163 13 in Order No. 07-426, the Company cannot file a rate case prior to September 1, 2011, except 14 under certain conditions.¹¹ More recently, in Docket UG 204 and UM 1520 in Order No. 11-176, 15 NW Natural agreed that it would file a general rate case not later than December 31, 2011. NW 16 Natural is currently planning to file its rate case before December 31, 2011, meaning that new 17 rates would likely be in effect in September of 2012. As a result, under the existing term of the 18

- 25 ¹⁰ Order No. 09-067, Appendix 2 at 6.
- ¹¹ Re. NW Natural Gas Co. Application for a General Rate Revision and Petition to Commence
 Investigation, Docket UG 152 and Docket UG 163, Order No. 07-426, Appendix A at 2-3 (Sept. 26, 2007).
- Page 3 NW NATURAL'S MOTION TO AMEND ORDER APPROVING STIPULATION (ORDER NO. 09-067)

McDowell Rackner & Gibson PC 419 SW 11th Avenue Suite 400 Portland, OR 97205

 ⁵ Re. NW Natural Gas Co. Application for an Accounting Order, Docket UM 1406, Order No. 09-067, Appendix B at 2 (Mar. 1, 2009) [hereinafter "Order No. 09-067"].

 ⁶ Re NW Natural's Application for Accounting Order Regarding System Integrity Pipeline Program
 21 Expenses, Docket UM 1406, NW Natural's Application for an Accounting Order at 7 (Nov. 25, 2008) [hereinafter "Application"].

 ⁷ Re. NW Natural Application Requesting to Classify the Integrity Management Program Costs as Capital Expenditures, Docket UM 1156, Order No. 04-390 (July 13, 2004).

⁸ Application at 2.

²⁴ ⁹ Order No. 09-067 at 1-2.

Stipulation, there would be a gap between the time the Stipulation expires and new rates go into
 effect. During that time, there would be no cost recovery mechanism for NW Natural's ongoing
 safety programs.

NW Natural, Staff, and NWIGU agree that the Stipulation should not expire before new
rates go into effect. Therefore, NW Natural requests that the Commission amend Order No. 09067 to provide that the term of the Stipulation shall extend until the effective date of new rates
adopted in the Company's next general rate case. NW Natural, Staff, and NWIGU agree that all
other terms of the Stipulation should remain in place.

9 Unlike the Stipulation, the Commission's approval of the accounting for SIP costs did not 10 contain an explicit term. Therefore, NW Natural does not believe that Order 09-067 must be 11 modified to extend the term of the accounting approved in that order. For clarity, however, NW 12 Natural requests that the Commission state in its order that the accounting approved in Order 13 09-067 will continue consistent with the new term of the Stipulation.

14

CONCLUSION

15 NW Natural asks the Commission to modify the Stipulation adopted in Order No. 09-067 16 to extend the Stipulation to the effective date of new rates adopted in the Company's next 17 general rate case. NW Natural also requests that the Commission clarify that the Company is 18 authorized to continue the accounting treatment for System Integrity Program costs approved in 19 Order No. 09-067.

20	DATED: August 17, 2011.	MCDOWELL RACKNER & GIBSON PC
21		hore Mu
22		Lisa F. Rackner
23		Of Attorneys for NW Natural
24		NW NATURAL Mark Thompson
25		Manager, Rates and Regulatory 220 NW Second Ave
26		Portland, OR 97209

Page 4 - NW NATURAL'S MOTION TO AMEND ORDER APPROVING STIPULATION (ORDER NO. 09-067) McDowell Rackner & Gibson PC 419 SW 11th Avenue Suite 400 Portland, OR 97205

3	proceeding on the following named person(s) on the date indicated below by email and/o		
4	first-class mail addressed to said person(s) at his or her last-known address(es) indicated		
5	below.		
6			
7	Chad Stokes Cable Huston Benedict	Jason Jones Department of Justice	
8	Haagensen & Lloyd cstokes@cablehuston.com	Regulated Utility & Business Section 1162 Court St NE	
9		Salem, OR 97301-4096 jason.w.jones@state.or.us	
10	Paula E Pyron Executive Director Northwest Industrial Gas Users	Carla Owings	
11		PO Box 2148 Salem, OR 97308-2148	
12		carla.m.owings@state.or.us	
13	Bob Jenks bob@oregoncub.org	G. Catriona McCracken catriona@oregoncub.org	
14	dockets@oregoncub.org		
15			
16	DATED: August 17, 2011		
17	-		
18		Wandy Mandoo	
19		Wendy McIndee /	
20			
21			
22			
23			
24			
25			
26			

I hereby certify that I served a true and correct copy of the foregoing document in this

1

2

CERTIFICATE OF SERVICE

Page 1 - CERTIFICATE OF SERVICE

McDowell Rackner & Gibson PC 419 SW 11th Avenue, Suite 400 Portland, OR 97205