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 $\begin{array}{c} \text{Katherine A. McDowell} \\ \text{Direct (503) 294-9602} \\ \text{January 6, 2006} \\ \text{kamcdowell@stoel.com} \end{array}$ 

### VIA ELECTRONIC FILING

PUC Filing Center Public Utility Commission of Oregon PO Box 2148 Salem, OR 97308-2148

Re: PacifiCorp's Application for Deferred Accounting for the Income Tax Effect of Differences in Test Year Versus Actual Net Revenue Docket UM \_\_\_\_\_

Enclosed for filing please find PacifiCorp's Application for Deferred Accounting for the Income Tax Effect of Differences in Test Year Versus Actual Net Revenue. A copy of this filing was served on all parties to the UE 170 proceeding as indicated in the attached certificated of service.

Very truly yours,

Katherine A. McDowell

KAM:knp Enclosure

cc: Service List

Oregon Washington California Utah

Idaho

# BEFORE THE PUBLIC UTILITY COMMISSION 1 OF OREGON 2 UM 3 In the Matter of the Application of PACIFIC POWER & LIGHT (d/b/a PacifiCorp) for a PACIFICORP'S APPLICATION FOR Deferred Accounting Order FERRED ACCOUNTING FOR THE INCOME TAX EFFECT OF DIFFERENCES IN TEST YEAR VERSUS 6 ACTUAL NET REVENUE I. INTRODUCTION 8 Under ORS 756.040, ORS 757.259 and OAR 860-027-0300, PacifiCorp applies to 9 10 the Commission for an order authorizing the Company to defer from the date of this Application forward the income tax effect, positive or negative, of the difference between test year "net revenue" used to calculate "taxes authorized to be collected in rates," under 13 Senate Bill 408 (as those terms are defined in Section 3(13)(e) of that legislation), and actual 14 net revenue used to calculate taxes paid to local, state and federal governments for 2006. PacifiCorp intends to propose an offset in its automatic adjustment clause ("AAC") 15 16 tariff to eliminate the impact of annual projected versus actual net revenue differentials from the SB 408 surcredit or surcharge, the adoption of which would eliminate the need for this Application. In the event that such an offset is not adopted in PacifiCorp's AAC tariff or otherwise allowed by Commission rule, however, PacifiCorp seeks to recover or credit these amounts in a deferred account. II. NOTICE 21 Communications regarding this Application should be addressed to: 22 23 24 25 26

Page 1 - PACIFICORP'S APPLICATION FOR DEFERRED ACCOUNTING

1 2	Christy Omohundro Managing Director PacifiCorp 825 NE Multnomah, Suite 800	Katherine A. McDowell Stoel Rives LLP 900 SW Fifth Avenue, Suite 2600 Portland, OR 97204-1268	
3	Portland, OR 97232 Telephone: (503) 813-6092	Telephone: (503) 294-9602 Facsimile: (503) 220-2480	
4	Fax: (503) 813-6060 E-mail: christy.omohundro@pacificorp.com	E-mail: kamcdowell@stoel.com	
5 6	In addition, PacifiCorp respectfully requests that all data requests regarding this		
7	matter be addressed to:		
8	By email (preferred)	datarequest@pacificorp.com	
9	By regular mail	Data Request Response Center PacifiCorp	
10		825 NE Multnomah, Suite 800 Portland, OR 97232	
11		(503) 813-6060	
12	III. DEFERRED ACCOUNTING RULE REQUIREMENTS		
13	The following information is provided pursuant to the requirements set forth in OAR		
14	860-027-0300(3).		
15	A. Description of Utility Expense.		
16	As a normal and integral part of its operation	as a public utility, PacifiCorp incurs	
17	expenses for state and federal income taxes. As a part of setting rates, PacifiCorp projects its		
18	g test year expense, including its tax expense. SB 408 is designed to align taxes in rates with		
19	taxes actually paid, while minimizing unintended consequences.		
20	This Application is designed to address and ameliorate one such unintended		
21	consequence, the possibility that SB 408 AACs could increase utility earning volatility. It is		
22	also designed to ensure that the SB 408 AAC produces rates that are "fair, just and		
23	reasonable" as required by ORS 756.040.		
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2	This deferred accounting request is designed to address a potential mismatch in the
3	calculation of the AAC under SB 408, which requires the use of actual revenues, on the one
4	hand, and test year formulations of the utility's net-to-gross ratio and effective tax rate, on
5	the other. The relationship between revenues and costs is not static as assumed by this
6	calculation. First, many of PacifiCorp's regulated expenses are fixed and do not change in
7	relation to revenues or sales. Second, those expenses which are variable do not change in a
8	predictable and consistent manner. Third, PacifiCorp's state apportionment factors change
9	based upon annual changes to the levels of activity within various jurisdictions.
10	The effect of the SB 408 calculation mismatch may be to produce an AAC surcredit
11	to customers when unanticipated expenses reduce utility's earnings to less than allowed
12	levels and to produce an AAC surcharge to customers when lower than anticipated expenses
13	increase a utility's earnings to higher than allowed levels. Thus, without deferred
14	accounting, an AAC offset or some other mechanism to address and prevent such a result,
15	SB 408 could worsen an under-earning utility's situation and increase the earnings of an
16	already over-earning utility. To fully address this issue, amortization of the deferred
17	balances collected in this account should be concurrent with the operation of the AAC
18	surcredit or surcharge.

#### 19 B. Reasons for Deferral.

ORS 757.259(2)(e) allows the deferral of utility expenses or revenues where
necessary to minimize the frequency of rate changes or the fluctuation of rate levels or to
match appropriately the costs borne by and benefits received by ratepayers. This request
seeks to accomplish both of these purposes. This deferral is designed to minimize the
exaggerated earnings fluctuations that could result from an SB 408 AAC which, in turn,
would lead to an increased need for rate cases. Additionally, this deferral matches the costs

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- 1 borne and benefits received by ratepayers by addressing the potential mismatch between
- 2 actual and test year data in the SB 408 AAC calculation.
- 3 Moreover, deferral will allow the Commission to address the uncertainties presented
- 4 by SB 408 in an orderly manner and allow the Commission to use deferred accounting as a
- 5 potential tool to minimize the unintended consequences of SB 408. See In re PacifiCorp,
- 6 UE 170, Staff's Post-Hearing Reply Brief at 6 (filed Aug. 12 2005) (arguing that
- 7 Commission should establish deferred accounting for PacifiCorp's tax expense so that it
- 8 could address SB 408 in an orderly manner). Therefore, the Commission should exercise its
- 9 discretion under ORS 757.259(2) to authorize deferred accounting in this instance. See In re
- 10 Investigation into Deferred Accounting, UM 1147, Order No. 05-1070 at 7 (Pub Util
- 11 Comm'n Oct. 5, 2005) (Commission should look at facts of each case and allow deferred
- 12 accounting if statutory requirements are satisfied and type and magnitude of event warrants
- 13 deferred accounting).

#### 14 C. Proposed Accounting.

- During the period of deferral, PacifiCorp proposes to account for the tax adjustment
- 16 revenue requirement reduction for regulatory purposes in the following manner: If the
- 17 deferral is a credit of the income tax effect to customers, PacifiCorp proposes to record the
- 18 deferral as a regulatory liability in Account 254 (Other Regulatory Liabilities), debiting
- 19 Account 456 (Other Revenue). If the deferral is a charge of the income tax effect to
- 20 customers, PacifiCorp proposes to record the deferral in Account 182.3, (Regulatory Assets),
- 21 crediting Account 456 (Other Revenue). PacifiCorp requests that in accordance with
- 22 ORS 757.259(3), it be allowed to accrue interest on the unamortized balance at a rate equal to

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<sup>&</sup>lt;sup>1</sup> Staff suggested the use of a deferred account in this case to address the handling of PacifiCorp's taxes paid and collected in 2005. PacifiCorp opposed the use of a deferred

account in this context because SB 408 expressly applies only to taxes paid and collected on or after January 1, 2006. PacifiCorp's citation to Staff's position in UE 170 is only for the

general principle that deferred accounting is a tool for the Commission to use in implementing SB 408 in a manner that produces "fair, just and reasonable" rates.

1	his weighted average cost of capital most recently approved by the Commission in Docket		
2	No. UE 170, Order No. 05-1050.		
3	D. Estimate of Amounts.		
4	PacifiCorp cannot currently provide an accurate estimate of the tax effect of the net		
5	revenue variance described in this Application because rules implementing SB 408 have not		
6	5 yet been established and 2006 actual net revenues are not yet known. When this information		
7	becomes available, PacifiCorp will supplement this Application accordingly.		
8	E. Notice.		
9	A copy of the Notice of Application and a list of persons served with the Notice are		
10	attached to this Application as Exhibit A.		
11			
12	IV. CONCLUSION		
13	PacifiCorp respectfully requests that, in accordance with ORS 757.259, the		
14	Commission authorize the Company to defer the costs or revenues described in this		
15	Application.		
16	DATED: January 6, 2006.		
17	STOEL RIVES LLP		
18			
19	Katherine A. McDowell		
20	/Sarah J. Adams Lien		
21	Attorneys for PacifiCorp		
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# BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON

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In the Matter of the Application of PACIFIC POWER & LIGHT (d/b/a PacifiCorp) for a Deferred Accounting Order

NOTICE OF APPLICATION

#### **EXHIBIT A**

NOTICE OF APPLICATION FOR A DEFERRED ACCOUNTING ORDER

1	BEFORE THE PUBLIC UTILITY COMMISSION OF OREGON		
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4	In the Matter of the Application of PACIFIC POWER & LIGHT (d/b/a PacifiCorp) for a	NOTICE OF APPLICATION	
5	Deferred Accounting Order		
6			
7	On January 6, 2006, Applicant PacifiC	orp applied to the Public Utility Commission	
8	of Oregon (the "Commission") for authorizati	on to use deferred accounting.	
9	PacifiCorp proposes to defer from the date of this Application forward the income tax		
10	effect, positive or negative, of the difference between test year "net revenue" used to		
11	calculate "taxes authorized to be collected in rates," under Senate Bill 408 (as those terms are		
12	defined in Section 3(13)(e) of that legislation), and actual net revenue used to calculate taxes		
13	paid to local, state and federal governments for 2006.		
14	The granting of the Application will not authorize a change in rates, but will permit		
15	the Commission to consider allowing such deferred amounts in rates in a subsequent		
16	proceeding.		
17	Interested persons can obtain a copy of	Application by contacting:	
18	Katherine A. McDowell		
19	Stoel Rives LLP 900 SW Fifth Avenue, Suite 26	500	
20	Portland, OR 97204 Telephone: (503) 294-9602		
21	Any person may submit to the Commission written comment on the Application, in		
22	accordance with procedures prescribed by the Commission. The deadline for comments on		
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Page 1 - NOTICE OF APPLICATION

STOEL RIVES LLP

Katherine A. McDowell
Of Attorneys for PacifiCorp

Page 2 - NOTICE OF APPLICATION

## **CERTIFICATE OF SERVICE**

1	CERTIFICATE OF SERVICE		
2	I hereby certify that I served a true and correct copy of the foregoing document on the		
3	3 parties of record from PacifiCorp's last general rate	case, Docket UE 170, on the date	
4	4 indicated below by email and first-class mail, address	sed to said parties at his or her last-	
5	5 known address(es) indicated below.		
6	110000 00 11080010010	prahamson	
7	7 121 SW Salmon Street, 1WTC0702 of O	unity Action Directors	
8	8 pge.opuc.filings@pgn.com Salem.	4035 12th Street Cutoff SE, Suite 110 Salem, OR 97302 jim@cado-oregon.org	
9	9		
10	0 Klamath Water Users Assoc. Klama	d Bartell th Off-Project Water Users, Inc. Sprague River Road	
11	1 Klamath Falls, OR 97603 Spragu	Sprague River, OR 97639	
12			
13	Bound it are to be the first	rown Watch of Oregon V Ash Street, Suite 208	
14	4 Cincinnati, OH 45202 Portlar kboehm@bkllawfirm.com lisa@y	nd, OR 97204 vaterwatch.org	
15		new ar	
16	6 Citizens' Utility Board of Oregon Oregon	of Control of Energy arion Street NE, Suite 1	
17	7 Portland, OR 97205 Salem, lowrey@oregoncub.org philip.	OR 97301-3742 h.carver@state.or.us	
18	8 John Corbett Joan C	ote	
19	9 Yurok Tribe Oregon	n Energy Coordinators Assoc. State Street NE	
20	0 Klamath, CA 95548 Salem,	OR 97301 mwvcaa.org	
21	1		
22		DeVoe Watch of Oregon W Ash Street, Suite 208	
23	Portland, OR 97204 Portland	nd, OR 97204	
24	mail@dvclaw.com john@ 4	waterwatch.org	
25	5		
26	6		

CERTIFICATE OF SERVICE (UE 170)

	1		
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	6	& Lloyd LLP 1001 SW Fifth Avenue, Suite 2000	1162 Court Street NE Salem, OR 97301-4096
	7	Portland, OR 97204 efinklea@chbh.com	david.hatton@state.or.us
	8	x 1 x 1	· · · · · · · · · · · · · · · · · · ·
04	9	Judy Johnson Public Utility Commission of Oregon PO Box 2148	Jason W. Jones Department of Justice 1162 Court Street NE
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	23		doug.tingey@pgn.com
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Page 2 - CERTIFICATE OF SERVICE (UE 170)

	1	N. (1 . D. 1)	T (T)
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	3	Portland, OR 97204 <u>mwp@dvclaw.com</u>	Salem, OR 97301-4096 janet.prewitt@doj.state.or.us
	4	Thomas P. Schlosser	Glen H. Spain
	5	Morisset, Schlosser, Jozwiak & McGaw	PCFFA PO Box 11170
	6	801 Second Avenue, Suite 1115 Seattle, WA 98104-1509	Eugene, OR 97440-3370 fish1ifr@aol.com
	7	t.schlosser@msaj.com	115111111(4),401.00111
	8	DATED: January 6, 2006.	
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9720 30	10		
d, OR 20-248	11		Katherine A. McDowell
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