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August 11, 2005

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## VIA ELECTRONIC FILING

PUC Filing Center Public Utility Commission of Oregon PO Box 2148 Salem, OR 97308-2148

Re: MEHC's and PacifiCorp's Objections to Hydro Parties' Petitions to Intervene Docket UM 1209

Enclosed for filing please find MEHC's and PacifiCorp's Objections to Hydro Parties' Petitions to Intervene in the above-referenced docket. A copy of this filing has been served on all parties to this proceeding as indicated on the attached certificate of service.

Very truly yours,

Katherine A. McDowell

KAM:knp Enclosure

cc: Service List

## BEFORE THE PUBLIC UTILITY COMMISSION 1 OF OREGON 2 UM 1209 3 MEHC'S AND PACIFICORP'S 4 In the Matter of MIDAMERICAN ENERGY HOLDINGS COMPANY's **OBJECTIONS TO THE HYDRO** Application for an Order Authorizing PARTIES' PETITIONS TO MEHC to Exercise Substantial Influence **INTERVENE** Over the Policies and Actions of PacifiCorp 7 INTRODUCTION I. 8 9 MidAmerican Energy Holdings Company (MEHC) and PacifiCorp respectfully 10 submit objections to the Petitions to Intervene of the following parties, referred to 11 collectively as the "Hydro Parties:" Hoopa Valley Tribe 12 2. Yurok Tribe 13 Karuk Tribe 3. 14 **Trout Unlimited** 15 4. American Rivers 16 Pacific Coast Federation of Fishermen's Associations (PCFFA) 17 6. Each of these Petitioners seeks to intervene solely on the basis that they are active in 18 19 PacifiCorp hydro relicensing proceedings. More specifically, each of these Petitioners 20 indicates that they plan to raise their concerns about PacifiCorp's Klamath hydro project 21 relicensing, now pending at FERC, in this proceeding. Based upon the interests and issues 22 alleged, it is clear that if these six Petitions are granted without condition, the combined 23 effect will be to open a second forum for litigation of the Klamath project license. As set forth in detail below, these Petitions propose to "unreasonably broaden the 24 25 issues, burden the record [and] unreasonably delay the proceeding," in contravention of 26 OAR 860-013-0021(2). Therefore, the Commission should deny these Petitions. In the

MEHC'S AND PACIFICORP'S OBJECTIONS TO THE HYDRO PARTIES'

PETITIONS TO INTERVENE

Page 1

1	alternative, the Commission should impose appropriate, limiting conditions upon the				
2	participation of these parties. Id.				
3	II. ARGUMENT				
4 5	A. The Proper Scope of this Proceeding is Whether MEHC's Acquisition of PacifiCorp Satisfies the Commission's Approval Standards under ORS 757.511.	•			
6	This is a proceeding under ORS 757.511. Under this statute, the Commission review	VS			
7	the Application to determine whether the transaction provides a net benefit to the utility's				
8	customers and does not impose a detriment on Oregon citizens as a whole. <i>In re Oregon</i>				
9	Electric Utility Company, UM 1121, Order 05-114 at 17 (Or Pub Util Comm'n Mar. 10,				
0	2005); In re Legal Standard for Approval of Mergers, UM 1011, Order 01-778 at 11 (Or Pub				
1	Util Comm'n Sept. 4, 2001).				
12	The focus of such a case is the potential benefits and harms of the transaction. See In	n			
13	re Oregon Electric Utility Company, Order 05-114 at 20. The focus of such a case is not				
14	complaints about PacifiCorp's current operations. Indeed, PacifiCorp's current operations				
15	are relevant only as the base case or comparator from which a determination of net benefits i				
16	derived. See id. at 18.				
17	Proposed conditions that are not related to either the potential harms of the				
18	transaction or the transaction itself are outside the scope of ORS 757.511. Id. at 35. Thus,				
19	the issue of whether the transaction "is in the public interest" does not expand the scope of				
20	the proceedings such that parties can pursue conditions unrelated to the alleged harms pose				
21	by the transaction. <i>Id</i> .				
22 23	B. The Hydro Parties' Petitions to Intervene Will Unreasonably Broaden the Scope of These Proceedings, Burden the Record and Unreasonably Delay the Proceedings.				
24	The Hydro Parties consist of three California Indian Tribes: Hoopa Valley; Yurok;				
25	and Karuk; and three fish and water conservation organizations: Trout Unlimited; American	n			
26					

- 1 Rivers; and PCFFA. Each of these parties is currently active in PacifiCorp's Klamath
- 2 relicensing proceedings at FERC.
- While the Petitions vary somewhat in the statement of interests and issues, as
- 4 described below, none raise issues that are germane to this proceeding:
- 5 1. The Petitions from the Hoopa Valley, Yurok and Karuk Tribes allege that
- 6 PacifiCorp's current operation of its Klamath project is detrimental to their environmental,
- 7 economic and cultural interests. The Petitions also allege a desire to change PacifiCorp's
- 8 current hydro practices. The impact of PacifiCorp's Klamath project on these Petitioners and
- 9 the correctness of PacifiCorp's general hydro practices are outside the scope of an ORS
- 10 757.511 proceeding because these issues address PacifiCorp's current operations, not the
- 11 impact of a transfer of ownership to MEHC.
- 12 2. The Petition from the Yurok Tribe complains that MEHC's Application
- 13 contains no commitments or conditions related to the Klamath project or PacifiCorp's
- 14 relicensing proceedings, and implies the need to intervene to address this omission. Because
- 15 conditions unrelated to the proposed transaction are outside of the scope of ORS 757.511, a
- 16 Petition to Intervene cannot be predicated on the desire to propose such conditions.
- The Petitions from Trout Unlimited, American Rivers and the Karuk tribe all
- 18 allege an interest in ensuring that PacifiCorp honors existing hydro-related agreements.
- 19 Similarly, the Karuk and Hoopa Valley Tribes allege a concern about PacifiCorp continuing
- 20 to honor federally assigned fishing rights. As MEHC's Application makes clear, this
- 21 transaction proposes to replace MEHC for ScottishPower as the owner of PacifiCorp, without
- 22 other material changes in PacifiCorp's current structure, operations or assets. Thus,
- 23 PacifiCorp will remain the license holder for all of its hydro projects irrespective of whether
- 24 MEHC's acquisition is approved. Similarly, PacifiCorp will remain bound by all agreements
- 25 related to such licenses irrespective of approval of the MEHC acquisition. Because the

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Page 3 - MEHC'S AND PACIFICORP'S OBJECTIONS TO HYDRO PARTIES' PETITIONS TO INTERVENE

- 1 Application in this case does not implicate any changes to PacifiCorp's responsibility for its
- 2 hydro projects, this issue is outside of the scope of the proceeding.
- 3 4. All of the Petitions allege an interest in the Klamath relicensing proceedings,
- 4 particularly as the proceedings address fish-related issues. These issues are within FERC's
- 5 jurisdiction and FERC now has an open proceeding on these issues, FERC No. 2082. In the
- 6 Commission's recent order in UE 171 where it asserted jurisdiction over retail rate issues
- 7 involving the Klamath River Basin irrigators, the Commission expressly acknowledged the
- 8 federal interests and authority over the Klamath hydro relicensing proceedings and explained
- 9 that its decision was not intended to undermine FERC's authority in this regard. In re
- 10 PacifiCorp, UE 171, Order No. 05-726 at 6 (Or Pub Util Comm'n June 6, 2005). Deference
- 11 to FERC's authority over the Klamath relicensing process requires rejection of Petitions to
- 12 Intervene that seek to raise Klamath relicensing issues in this case.
- 13 5. Three of the Petitioners, Hoopa Valley Tribe, Yurok Tribe and PCFFA, are
- 14 intervenors in UE 170/UE 171, addressing retail rates of the Klamath River Basin irrigators.
- 15 This ORS 757.511 proceeding is unrelated to that rate proceeding and participation in that
- 16 docket should not provide any basis for intervention in this case.
- 6. MEHC and PacifiCorp understand that, with respect to MEHC's California
- 18 state approval proceedings, the Karuk Tribe has stated that it wants the opportunity to argue
- 19 that the Klamath project relicensing must be completed before the MEHC transaction can
- 20 proceed. The Karuk Tribe's Petition to Intervene in this case is broad enough to suggest that
- 21 it intends to make the same arguments in Oregon as well. The Commission has
- 22 acknowledged previously that "FERC is not expected to complete the relicensing proceeding
- 23 prior to the expiration of PacifiCorp's current FERC license for the [Klamath] project [in
- 24 February 2006]." In re PacifiCorp, Order 05-726 at 4. The position of the Karuk Tribe will
- 25 thus "unreasonably delay the proceedings." In any event, such a position is outside the
- 26 proper scope of ORS 757.511.
- Page 4 MEHC'S AND PACIFICORP'S OBJECTIONS TO HYDRO PARTIES' PETITIONS TO INTERVENE

1	C.	The Commission Should Deny or Condition the Petitions to Intervene to Prevent Delay and Disorder in this Case.
2		110vent Delay and Disorder in this case.
3	Under	ORS 757.511, the Commission is to "promptly" examine and investigate an
4	Application.	This statutory mandate makes it imperative that the Commission exercise its
5	authority unde	er OAR 860-013-0021(2) to deny Petitions to Intervene that seek to broaden the
6	issues, burden	the record and delay the proceedings.
7	The Or	regon Courts have upheld the exclusion of intervenors from administrative
8	proceedings as	s necessary to keep the issues in the case properly focused. See The
9	Steamboaters	v. Water Resources Comm'n, 85 Or App 34, 37, 735 P2d 649 (1987) (denying
10	intervention in	dam safety proceeding to intervenor who sought to relitigate appropriateness
11	of dam approv	val).
12	In the a	alternative, the Commission should exercise its authority to condition the
13	intervention of	f the Hydro Parties by limiting the issues these parties can raise to only those
14	directly releva	nt to this ORS 757.511 proceeding. The Commission recently exercised this
15	authority in co	onditionally allowing and limiting the intervention of certain of the parties in
16	UE 171 (the H	Ioopa Valley and Yurok Tribes and PCFFA) because the Petitions raised
17	"environmenta	al and economic" issues beyond the scope of that proceeding. See In re
18	PacifiCorp, Pe	etitions to Intervene Granted; Participation Limited, UE 171, Ruling at 3 (Or
19	Pub Util Com	m'n April 5, 2005).
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Page 5 - MEHC'S AND PACIFICORP'S OBJECTIONS TO HYDRO PARTIES' PETITIONS TO INTERVENE

Page 6 - MEHC'S AND PACIFICORP'S OBJECTIONS TO HYDRO PARTIES' PETITIONS TO INTERVENE

## CERTIFICATE OF SERVICE 1 2 I hereby certify that I served the foregoing document in docket UM 1209 on the 3 following named person(s) on the date indicated below by 4 mailing with postage prepaid 5 ☐ hand delivery facsimile transmission 6 7 × Electronic mail 8 to said person(s) a true copy thereof, contained in a sealed envelope, addressed to said 9 person(s) at his or her last-known address(es) indicated below. 10 Douglas L. Anderson American Rivers MidAmerican Energy Holdings Co Suite 720 11 302 S 36 Street, Suite 400 1025 Vermont Avenue, NW Omaha, NE 68131 Washington, DC 20005 12 gerickson@midamerican.com 13 Ralph Cavanagh Lowrey R. Brown 14 Natural Resources Defense Council Jason G. Eisdorfer 111 Sutter Street, FL 20 Citizens' Utility Board of Oregon 15 610 SW Broadway, Suite 308 San Francisco, CA 94104 rcavanagh@nrdc.org Portland, OR 97205 16 lowrey@oregoncub.org 17 Melinda J. Davison Bernardo R. Garcia Utility Workers Union of America 18 Davison Van Cleve, PC 215 Avendia Del Mar, Suite M 333 SW Taylor, Suite 400 19 San Clemente, CA 92672 Portland, OR 97204 uwua@redhabanero.com mail@dvclaw.com 20 Ann English Gravatt Jason W. Jones 21 Renewable Northwest Project Department of Justice 917 SW Oak, Suite 303 Regulated Utility & Business Section 22 1162 Court Street NE Portland, OR 97205 23 Salem, OR 97301-4096 ann@rnp.org jason.w.jones@state.or.us 24 25

Page 1 - CERTIFICATE OF SERVICE (UM 1209)

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Page 3 - CERTIFICATE OF SERVICE (UM 1209)

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Page 4 - CERTIFICATE OF SERVICE (UM 1209)

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